

P.L. 2018, CHAPTER 24, *approved May 30, 2018*  
Senate Committee Substitute for  
Senate, No. 1878

1 AN ACT concerning health insurance premiums and supplementing  
2 P.L.1992, c.161 (C.17B:27A-2 et seq.).  
3

4 **BE IT ENACTED** by the Senate and General Assembly of the State  
5 of New Jersey:  
6

7 1. This act shall be known and may be cited as the “New Jersey  
8 Health Insurance Premium Security Act.”  
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10 2. It is the intent of the Legislature to stabilize or reduce  
11 premiums in the individual health insurance market by providing  
12 reinsurance payments to health insurance carriers with respect to  
13 claims for eligible individuals. The Commissioner of Banking and  
14 Insurance, and the board of directors of the New Jersey Individual  
15 Health Coverage Program, are authorized to apply for, accept and  
16 receive federal funds to implement and sustain market stabilization  
17 programs. Preliminary planning, analysis, and implementation to  
18 effectuate the purposes of this act shall continue under the direction  
19 of the commissioner and the board.  
20

21 3. For the purposes of this act:  
22 "Affiliated carrier" means the same as defined in N.J.A.C.11:20-  
23 1.2.

24 “Affordable Care Act” or “PPACA” means the federal Patient  
25 Protection and Affordable Care Act, Pub.L.111-148, as amended by  
26 the federal “Health Care and Education Reconciliation Act of 2010,”  
27 Pub.L.111-152, and any federal rules and regulations adopted pursuant  
28 thereto.

29 "Attachment point" means an amount as provided in subsection h.  
30 of section 4 of this act.

31 "Benefit year" means the calendar year for which an eligible  
32 carrier provides coverage through an individual health benefits plan.

33 "Board" means the board of directors of the New Jersey Individual  
34 Health Coverage Program established pursuant to P.L.1992, c.161  
35 (C.17B:27A-2 et seq.).

36 “Carrier” means any entity subject to the insurance laws and  
37 regulations of this State, or subject to the jurisdiction of the  
38 commissioner, that contracts or offers to contract to provide, deliver,  
39 arrange for, pay for, or reimburse any of the costs of health care  
40 services under a health benefits plan, including a sickness and accident

1 insurance company, a health maintenance organization, a hospital,  
2 medical or health service corporation, or any other entity providing a  
3 health benefits plan. For purposes of this act, carriers that are  
4 affiliated carriers shall be treated as one carrier.

5 "Paid claim" means a claim by a covered person for payment of  
6 benefits under a health benefits plan for which the financial obligation  
7 for the payment of the claim under the contract rests upon and has  
8 been paid by the carrier, excluding claims adjustment expenses.

9 "Coinsurance rate" means the rate as provided in subsection i. of  
10 section 4 of this act.

11 "Commissioner" means the Commissioner of Banking and  
12 Insurance.

13 "Department" means the Department of Banking and Insurance.

14 "Eligible carrier" means a carrier that offers individual health  
15 benefits plans in the State.

16 "Fund" means the New Jersey Health Insurance Premium Security  
17 Fund created pursuant to section 10 of this act.

18 "Health benefits plan" means the same as that term is defined in  
19 section 1 of P.L.1992, c.161 (C.17B:27A-2).

20 "Payment parameters" means the attachment point, reinsurance  
21 cap, and coinsurance rate for the plan.

22 "Plan" means the Health Insurance Premium Security Plan  
23 established pursuant to section 4 of this act.

24 "Reinsurance cap" means the threshold amount as provided in  
25 subsection j. of section 4 of this act.

26 "Reinsurance payment" means an amount paid by the board to an  
27 eligible carrier under the plan.

28

29 4. a. There is hereby established, and the board in consultation  
30 with the commissioner shall administer, the Health Insurance Premium  
31 Security Plan.

32 b. The board or commissioner may apply for any available federal  
33 funding for the plan. All funds received pursuant to an application for  
34 federal funding, assessed by the board pursuant this act, or otherwise  
35 dedicated to the fund shall be remitted to the State Treasurer and  
36 deposited in the fund.

37 c. The commissioner, in consultation with the board, shall collect  
38 data from carriers necessary to determine the reinsurance payment  
39 parameters and shall share this data with the board.

40 d. For each applicable benefit year, the board shall notify carriers,  
41 the commissioner, and the State Treasurer of the reinsurance payments  
42 to be made for the applicable benefit year no later than June 30 of the  
43 year following the applicable benefit year.

44 e. On a quarterly basis during the applicable benefit year, the  
45 board shall provide each eligible carrier and the commissioner with the  
46 calculation of total reinsurance payment requests.

1 f. By November 1 of the year following the applicable benefit  
2 year, the State Treasurer shall disburse all applicable reinsurance  
3 payments to an eligible carrier.

4 g. The board, subject to the disapproval of the commissioner  
5 pursuant to section 5 of this act, shall design and adjust the payment  
6 parameters to ensure the payment parameters:

7 (1) will stabilize or reduce premium rates in the individual market  
8 by achieving between a 10% and 20% reduction in what indicated  
9 premium rates would be for the applicable benefit year without the  
10 plan;

11 (2) will encourage increased participation in the individual market;

12 (3) mitigate the impact high-risk individuals have on premium  
13 rates in the individual market;

14 (4) take into account any federal funding available for the plan;

15 (5) take into account the total amount available to fund the plan;  
16 and

17 (6) encourage cost savings mechanisms related to the management  
18 of health care services.

19 h. The attachment point for the plan is the threshold amount for  
20 paid claims by an eligible carrier for an enrolled individual's covered  
21 benefits in a benefit year, beyond which the paid claims are eligible for  
22 reinsurance payments. The attachment point shall be set by the board,  
23 but shall not exceed the reinsurance cap.

24 i. The coinsurance rate for the plan is the rate at which the board  
25 will reimburse an eligible carrier for paid claims for an enrolled  
26 individual's covered benefits in a benefit year above the attachment  
27 point and below the reinsurance cap. The coinsurance rate shall be set  
28 by the board.

29 j. The reinsurance cap is the amount for paid claims of an eligible  
30 carrier for an enrolled individual's covered benefits, above which the  
31 paid claims for benefits are no longer eligible for reinsurance  
32 payments. The reinsurance cap shall be set by the board.  
33

34 5. The board shall propose to the commissioner the payment  
35 parameters for the next benefit year by April 30 of the year before the  
36 applicable benefit year. The commissioner shall have 15 days to  
37 review the payment parameters. If the commissioner takes no  
38 affirmative action to disapprove the payment parameters within that  
39 time the proposed payment parameters are final and effective.  
40

41 6. a. Each reinsurance payment shall be calculated with respect  
42 to an eligible carrier's paid claims for an individual enrollee's covered  
43 benefits in the applicable benefit year. If the paid claims do not exceed  
44 the attachment point, a reinsurance payment shall not be made. If the  
45 paid claims exceed the attachment point, the reinsurance payment shall  
46 be calculated as the product of the coinsurance rate and the lesser of:

47 (1) the paid claims minus the attachment point; or

1 (2) the reinsurance cap minus the attachment point.

2 b. The board shall ensure that reinsurance payments made to  
3 eligible carriers do not exceed the total amount paid by the eligible  
4 carrier for any eligible claim. "Total amount paid" means the amount  
5 paid by the eligible carrier based upon the allowed amount less any  
6 deductible, coinsurance, or co-payment, as of the time the data are  
7 submitted or made accessible under section 7 of this act.

8

9 7. a. An eligible carrier shall submit a request to the board for  
10 reinsurance payments when the eligible carrier's total amount paid for  
11 an enrollee meet the criteria for reinsurance payments.

12 b. An eligible carrier shall make requests for reinsurance  
13 payments in accordance with any requirements established by the  
14 board.

15 c. An eligible carrier shall calculate the premium amount the  
16 carrier would have charged for the applicable benefit year if the plan  
17 was not in effect and submit this information as part of its rate filing.

18 d. An eligible carrier shall maintain documents and records,  
19 whether paper, electronic, or in other media, sufficient to substantiate  
20 the requests for reinsurance payments made pursuant to this section for  
21 a period of at least six years. An eligible carrier shall also make those  
22 documents and records available upon request from the commissioner  
23 for purposes of verification, investigation, audit, or other review of  
24 reinsurance payment requests.

25 e. (1) At least once every five years the board shall engage an  
26 independent audit firm to audit eligible carriers that receive  
27 reinsurance payments to assess compliance with the requirements of  
28 this act. The eligible carrier shall cooperate with an audit. If an audit  
29 results in a proposed finding of material weakness or significant  
30 deficiency with respect to compliance with any requirement of this act  
31 or overpayment of reinsurance payments in the audited benefit years,  
32 the eligible carrier may respond to the draft audit report within 30 days  
33 of the draft audit report's issuance.

34 (2) Within 30 days of the issuance of the final audit report, if the  
35 final audit results in a finding of material weakness or significant  
36 deficiency with respect to compliance with any requirement of this act  
37 or overpayment of reinsurance payments in the audited benefit years,  
38 the eligible carrier shall:

39 (a) provide a written corrective action plan to the board for  
40 approval, that includes recoupment of any reinsurance overpayments;

41 (b) upon board approval, implement the corrective action plan  
42 described; and

43 (c) provide the board with documentation of the corrective actions  
44 taken.

45

46 8. The board shall keep an accounting for each benefit year,  
47 including but not limited to, the following:

- 1 a. funds appropriated for reinsurance payments and
- 2 administrative and operational expenses;
- 3 b. requests for reinsurance payments received from eligible
- 4 carriers;
- 5 c. reinsurance payments made to eligible carriers; and
- 6 d. administrative and operational expenses incurred for the plan.

7

8 9. The commissioner shall apply to the United States Secretary of

9 Health and Human Services under 42 U.S.C. 18052 for a waiver of

10 applicable provisions of the Affordable Care Act with respect to health

11 insurance coverage in the State for a plan year beginning on or after

12 January 1, 2019, to effectuate the provisions of this act. If the waiver

13 is approved, the commissioner may accept the waiver so long as the

14 commissioner determines that implementation of the plan:

- 15 a. will be beneficial to policyholders; and
- 16 b. is expected to stabilize or reduce premiums in the individual
- 17 health insurance market through a reduction in what indicated
- 18 premium rates would be without the plan.

19 If the commissioner accepts the waiver, the commissioner and the

20 board shall implement the plan to meet the waiver requirements in a

21 manner consistent with federal and State law, as approved by the

22 United States Secretary of Health and Human Services, and consistent

23 with the provisions of this act. The commissioner may contract for

24 actuarial services as necessary to implement the waiver application

25 required pursuant to this section.

26

27 10. a. The New Jersey Health Insurance Premium Security Fund

28 is hereby created in the State Treasury for the purposes of this act. This

29 fund shall be the repository for monies collected pursuant to this act

30 and other monies received as grants in support of this act, or monies

31 otherwise appropriated or directed to be remitted to the fund. The

32 establishment of this fund, the funding sources contained herein, and

33 the plan shall be contingent upon approval from the United States

34 Secretary of Health and Human Services and the United States

35 Secretary of the Treasury of a State Innovation Waiver application

36 pursuant to section 1332 of the Affordable Care Act (C.42 U.S.C.

37 18052) and the commissioner's acceptance of any approval as

38 provided in section 9 of this act.

39 b. All interest earned on the moneys that have been deposited into

40 the fund shall be retained in the fund and used for purposes consistent

41 with the fund.

42 c. The fund shall be funded to levels based upon actuarial

43 analysis to stabilize or reduce premiums rates in the individual market

44 achieving between a 10% and 20% reduction in what indicated rates

45 would be for the applicable benefit year without the plan and to cover

46 all necessary administrative costs of the reinsurance provided by the

47 plan.

1 d. The fund shall be fully funded in accordance with this section  
2 by:

3 (1) All funds collected by the State pursuant to P.L. ,  
4 c. (C. )(pending before the Legislature as Assembly Bill No. 3380  
5 of 2018);

6 (2) Federal payments received as a result of any waiver of  
7 requirements granted or other arrangements agreed to by the United  
8 States Secretary of Health and Human Services or other appropriate  
9 federal officials; and

10 (3) For the purpose of providing the funds necessary to carry out  
11 the provisions of this act, and in amounts sufficient to ensure funding  
12 levels as required by this act after the monies received pursuant to  
13 paragraphs (1) and (2) of this subsection, there shall be appropriated  
14 annually out of the General Fund of the State an amount as the board,  
15 in consultation with the commissioner, determines necessary to fully  
16 fund the plan to accomplish the objectives of this act. The board, in  
17 consultation with the commissioner, shall calculate the amount  
18 necessary to cover the submitted reinsurance requests taking into  
19 account all federal waiver payments and other monies in the fund. The  
20 board shall issue an order memorializing those amounts and requesting  
21 the Legislature to appropriate that amount to the fund.

22 e. Moneys in the fund shall only be used for the purposes  
23 established in this act.  
24

25 11. a. The board shall present an annual report to the Governor,  
26 and to the Legislature pursuant to section 2 of P.L.1991, c.164  
27 (C.52:14-19.1), which contains a summary of the operations of the  
28 Health Insurance Premium Security Plan and the impact of the plan on  
29 health insurance premiums. The report shall be made available to the  
30 public upon request and by posting on the department's website.

31 b. (1) The board shall engage and cooperate with an independent  
32 certified public accountant to perform an audit for each benefit year of  
33 the plan, in accordance with generally accepted auditing standards.  
34 The audit shall at a minimum:

35 (a) assess compliance with the requirements of this act; and

36 (b) identify any material weaknesses or significant deficiencies  
37 and address manners in which to correct any such material weaknesses  
38 or deficiencies.

39 (2) The board, after receiving the completed audit, shall:

40 (a) provide the commissioner the results of the audit excluding  
41 any proprietary information;

42 (b) identify to the commissioner any material weakness or  
43 significant deficiency identified in the audit and address in writing to  
44 the commissioner how the board recommends to correct any such  
45 material weakness or significant deficiency in compliance with this  
46 subsection; and

1 (c) make available to the public a summary of the results of the  
2 audit by posting the summary on the department website and making  
3 the summary otherwise available, including any material weakness or  
4 significant deficiency and how the board intends to correct the material  
5 weakness or significant deficiency.

6 c. Documents, materials or other information that are in the  
7 possession or control of the commissioner or the board and that are  
8 obtained by or disclosed to the commissioner, the board, or any other  
9 person in the course of an examination or investigation made pursuant  
10 to this act shall be confidential by law and privileged and shall not be  
11 subject to disclosure or dissemination under P.L.1963, c.71 (C.47:1A-  
12 1 et seq.), or any other act. However, the commissioner is authorized  
13 to use the documents, materials or other information in the furtherance  
14 of any regulatory or legal action brought as a part of the  
15 commissioner's official duties. The commissioner shall not otherwise  
16 make the documents, materials or other information public without the  
17 prior written consent of the carrier.

18  
19 12. If a carrier violates any provision of this act, the commissioner  
20 may, upon notice and hearing, assess a civil administrative penalty in  
21 an amount not less than \$1,000 nor more than \$10,000 for each day the  
22 carrier is in violation of this act. The penalty may be recovered in a  
23 summary proceeding pursuant to the "Penalty Enforcement Law of  
24 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

25  
26 13. The board, pursuant to section 8 of P.L.1993, c.164  
27 (C.17B:27A-16.1), and the commissioner, pursuant to the  
28 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.)  
29 and in consultation with each other, shall each adopt such rules and  
30 regulations as may be necessary to effectuate the purposes of this act.

31  
32 14. This act shall take effect immediately, except that sections 1  
33 through 8, 10 and 11 shall remain inoperative until the Commissioner  
34 of Banking and Insurance is granted and accepts a waiver pursuant to  
35 section 9 of this act, and the commissioner and the board may take any  
36 anticipatory administrative action in advance as necessary for the  
37 implementation of this act.

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42 "New Jersey Health Insurance Premium Security Act;"  
43 establishes health insurance reinsurance plan.