ASSEMBLY, No. 2877

STATE OF NEW JERSEY

212th LEGISLATURE

INTRODUCED MARCH 21, 2006

Sponsored by: Assemblyman PETER J. BARNES, JR. District 18 (Middlesex)

SYNOPSIS

Reduces drug free school and public property zones to 200 feet.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning distributing, dispensing or possessing controlled dangerous substances in certain drug free zones and amending P.L.1987, c.101; P.L.1997, c.327; N.J.S.2C:35-10; and N.J.S.2C:43-6.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.1987, c.101 (C.2C:35 -7) is amended to read as follows:
- 1. <u>a.</u> Any person who violates subsection a. of N.J.S.2C:35-5 by 11 12 distributing, dispensing or possessing with intent to distribute a 13 controlled dangerous substance or controlled substance analog 14 while on or within 200 feet of any school property used for school 15 purposes which is owned by or leased to any elementary or 16 secondary school or school board, or [within 1,000 feet of such school property or a school bus, or while I on any school bus, is 17 guilty of a crime of the [third] second degree [and shall, except as 18 19 provided in N.J.S.2C:35-12, be sentenced by the court to a term of 20 imprisonment. Where], except that it is a crime of the third degree if the violation involves less than one ounce of marijuana [, the term 21 22 of imprisonment shall include the imposition of a minimum term 23 which shall be fixed at, or between, one-third and one-half of the 24 sentence imposed, or one year, whichever is greater, during which 25 the defendant shall be ineligible for parole. In all other cases, the 26 term of imprisonment shall include the imposition of a minimum 27 term which shall be fixed at, or between, one-third and one-half of 28 the sentence imposed, or three years, whichever is greater, during 29 which the defendant shall be ineligible for parole. Notwithstanding 30 the provisions of subsection b. of N.J.S.2C:43-3, a fine of up to 31 \$150,000.00 may also be imposed upon any conviction for a 32 violation of this section.
 - Notwithstanding the provisions of N.J.S.2C:1-8 or any other provisions of law, a conviction arising under this section shall not merge with a conviction for a violation of subsection a. of N.J.S.2C:35-5 (manufacturing, distributing or dispensing) or N.J.S.2C:35-6 (employing a juvenile in a drug distribution scheme). as set forth in paragraph (12) of subsection b. of N.J.S.2C:35-5 or a schedule V substance or its analog as set forth in paragraph (14) of subsection b. of N.J.S.2C:35-5.
 - <u>b.</u> It shall be no defense to a prosecution for a violation of this section that the actor was unaware that the prohibited conduct took place while on or within [1,000] 200 feet of any school property. Nor shall it be a defense to a prosecution under this section, or under any other provision of this title, that no juveniles were

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

A2877 BARNES

present on the school property at the time of the offense or that the school was not in session.

c. It is an affirmative defense to prosecution for a violation of this section that the prohibited conduct took place entirely within a private residence, that no person 17 years of age or younger was present in such private residence at any time during the commission of the offense, and that the prohibited conduct did not involve distributing, dispensing or possessing with the intent to distribute or dispense any controlled dangerous substance or controlled substance analog for profit. The affirmative defense established in this section shall be proved by the defendant by a preponderance of the evidence. Nothing herein shall be construed to establish an affirmative defense with respect to a prosecution for an offense defined in any other section of this chapter.

In a prosecution under this section, a map produced or reproduced by any municipal or county engineer for the purpose of depicting the location and boundaries of the area on or within [1,000] 200 feet of any property used for school purposes which is owned by or leased to any elementary or secondary school or school board, or a true copy of such a map, shall, upon proper authentication, be admissible and shall constitute prima facie evidence of the location and boundaries of those areas, provided that the governing body of the municipality or county has adopted a resolution or ordinance approving the map as official finding and record of the location and boundaries of the area or areas on or within [1,000] 200 feet of the school property. Any map approved pursuant to this section may be changed from time to time by the governing body of the municipality or county. The original of every map approved or revised pursuant to this section, or a true copy thereof, shall be filed with the clerk of the municipality or county, and shall be maintained as an official record of the municipality or county. A true copy of every map approved or revised pursuant to this section also shall be filed with the Attorney General.

<u>e.</u> Nothing in this section shall be construed to preclude the prosecution from introducing or relying upon any other evidence or testimony to establish any element of this offense; nor shall this section be construed to preclude the use or admissibility of any map or diagram other than one which has been approved by the governing body of a municipality or county, provided that the map or diagram is otherwise admissible pursuant to the Rules of Evidence.

f. An extended term of imprisonment pursuant to subsection f. of N.J.S.2C:43-6 shall not apply to a conviction under this section. (cf: P.L.1997, c.181, s.5)

2. Section 1 of P.L.1997, c.327 (C.2C:35-7.1) is amended to read as follows:

- 1. a. Any person who violates subsection a. of N.J.S.2C:35-5 by distributing, dispensing or possessing with intent to distribute a controlled dangerous substance or controlled substance analog while in, on or within [500] 200 feet of the real property comprising a public housing facility, a public park, or a public building is guilty of a crime of the second degree, except that it is a crime of the third degree if the violation involved less than one ounce of marijuana as set forth in paragraph (12) of subsection b. of N.J.S.2C:35-5 or a schedule V substance or its analog as set forth in paragraph (14) of subsection b. of N.J.S.2C:35-5.
 - b. It shall be no defense to a prosecution for violation of this section that the actor was unaware that the prohibited conduct took place while on or within [500] 200 feet of a public housing facility, a public park, or a public building.

- c. [Notwithstanding the provisions of N.J.S.2C:1-8 or any other provisions of law, a conviction arising under this section shall not merge with a conviction for a violation of subsection a. of N.J.S.2C:35-5 (manufacturing, distributing or dispensing) or N.J.S.2C:35-6 (employing a juvenile in a drug distribution scheme). Nothing in this section shall be construed to preclude or limit a prosecution or conviction for a violation of N.J.S.2C:35-7 or any other offense defined in this chapter] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill).
- d. It is an affirmative defense to prosecution for a violation of this section that the prohibited conduct did not involve distributing, dispensing or possessing with the intent to distribute or dispense any controlled dangerous substance or controlled substance analog for profit, and that the prohibited conduct did not involve distribution to a person 17 years of age or younger. The affirmative defense established in this section shall be proved by the defendant by a preponderance of the evidence. Nothing herein shall be construed to establish an affirmative defense with respect to a prosecution for an offense defined in any other section of this chapter.
- e. In a prosecution under this section, a map produced or reproduced by any municipal or county engineer for the purpose of depicting the location and boundaries of the area on or within [500] 200 feet of a public housing facility which is owned by or leased to a housing authority according to the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.), the area in or within [500] 200 feet of a public park, or the area in or within [500] 200 feet of a public building, or a true copy of such a map, shall, upon proper authentication, be admissible and shall constitute prima facie evidence of the location and boundaries of those areas, provided that the governing body of the municipality or county has adopted a resolution or ordinance approving the map as official finding and record of the location and boundaries of the area or

- areas on or within [500] 200 feet of a public housing facility, a public park, or a public building. Any map approved pursuant to this section may be changed from time to time by the governing body of the municipality or county. The original of every map approved or revised pursuant to this section, or a true copy thereof, shall be filed with the clerk of the municipality or county, and shall be maintained as an official record of the municipality or county. A true copy of every map approved or revised pursuant to this section also shall be filed with the Attorney General. Nothing in this section shall be construed to preclude the prosecution from introducing or relying upon any other evidence or testimony to establish any element of this offense; nor shall this section be construed to preclude the use or admissibility of any map or diagram other than one which has been approved by the governing body of a municipality or county, provided that the map or diagram is otherwise admissible pursuant to the Rules of Evidence.
 - f. As used in this act:
 - "Public housing facility" means any dwelling, complex of dwellings, accommodation, building, structure or facility and real property of any nature appurtenant thereto and used in connection therewith, which is owned by or leased to a local housing authority in accordance with the "Local Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et seq.) for the purpose of providing living accommodations to persons of low income.
 - "Public park" means a park, recreation facility or area or playground owned or controlled by a State, county or local government unit.
 - "Public building" means any publicly owned or leased library or museum.
- g. An extended term of imprisonment pursuant to subsection f.
 of N.J.S.2C:43-6 shall not apply to a conviction under this section.
 (cf: P.L.1997, c.327, s.1)

- 3. N.J.S.2C:35-10 is amended to read as follows:
- 2C:35-10. Possession, Use or Being Under the Influence, or
 Failure to Make Lawful Disposition.
 - a. It is unlawful for any person, knowingly or purposely, to obtain, or to possess, actually or constructively, a controlled dangerous substance or controlled substance analog, unless the substance was obtained directly, or pursuant to a valid prescription or order form from a practitioner, while acting in the course of his professional practice, or except as otherwise authorized by P.L.1970, c.226 (C.24:21-1 et seq.). Any person who violates this section with respect to:
 - (1) A controlled dangerous substance, or its analog, classified in Schedule I, II, III or IV other than those specifically covered in this section, is guilty of a crime of the third degree except that,

notwithstanding the provisions of subsection b. of N.J.S.2C:43-3, a fine of up to \$35,000.00 may be imposed;

- (2) Any controlled dangerous substance, or its analog, classified in Schedule V, is guilty of a crime of the fourth degree except that, notwithstanding the provisions of subsection b. of N.J.S.2C:43-3, a fine of up to \$15,000.00 may be imposed;
- (3) Possession of more than 50 grams of marijuana, including any adulterants or dilutants, or more than five grams of hashish is guilty of a crime of the fourth degree, except that, notwithstanding the provisions of subsection b. of N.J.S.2C:43-3, a fine of up to \$25,000.00 may be imposed; or
- (4) Possession of 50 grams or less of marijuana, including any adulterants or dilutants, or five grams or less of hashish is a disorderly person.

Any person who commits any offense defined in this section while on any property used for school purposes which is owned by or leased to any elementary or secondary school or school board, or within [1,000] 200 feet of any such school property or a school bus, or while on any school bus, and who is not sentenced to a term of imprisonment, shall, in addition to any other sentence which the court may impose, be required to perform not less than 100 hours of community service.

b. Any person who uses or who is under the influence of any controlled dangerous substance, or its analog, for a purpose other than the treatment of sickness or injury as lawfully prescribed or administered by a physician is a disorderly person.

In a prosecution under this subsection, it shall not be necessary for the State to prove that the accused did use or was under the influence of any specific drug, but it shall be sufficient for a conviction under this subsection for the State to prove that the accused did use or was under the influence of some controlled dangerous substance, counterfeit controlled dangerous substance, or controlled substance analog, by proving that the accused did manifest physical and physiological symptoms or reactions caused by the use of any controlled dangerous substance or controlled substance analog.

c. Any person who knowingly obtains or possesses a controlled dangerous substance or controlled substance analog in violation of subsection a. of this section and who fails to voluntarily deliver the substance to the nearest law enforcement officer is guilty of a disorderly persons offense. Nothing in this subsection shall be construed to preclude a prosecution or conviction for any other offense defined in this title or any other statute.

(cf: P.L.1997, c.181, s.6)

4. N.J.S.2C:43-6 is amended to read as follows:

2C:43-6. Sentence of Imprisonment for Crime; Ordinary Terms; Mandatory Terms.

a. Except as otherwise provided, a person who has been convicted of a crime may be sentenced to imprisonment, as follows:

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- (1) In the case of a crime of the first degree, for a specific term of years which shall be fixed by the court and shall be between 10 years and 20 years;
 - (2) In the case of a crime of the second degree, for a specific term of years which shall be fixed by the court and shall be between five years and 10 years;
 - (3) In the case of a crime of the third degree, for a specific term of years which shall be fixed by the court and shall be between three years and five years;
- (4) In the case of a crime of the fourth degree, for a specific term which shall be fixed by the court and shall not exceed 18 months.
- b. As part of a sentence for any crime, where the court is clearly convinced that the aggravating factors substantially outweigh the mitigating factors, as set forth in subsections a. and b. of 2C:44-1, the court may fix a minimum term not to exceed one-half of the term set pursuant to subsection a., or one-half of the term set pursuant to a maximum period of incarceration for a crime set forth in any statute other than this code, during which the defendant shall not be eligible for parole; provided that no defendant shall be eligible for parole at a date earlier than otherwise provided by the law governing parole.
- c. A person who has been convicted under 2C:39-4a. of possession of a firearm with intent to use it against the person of another, or of a crime under any of the following sections: 2C:11-3, 2C:11-4, 2C:12-1b., 2C:13-1, 2C:14-2a., 2C:14-3a., 2C:15-1, 2C:18-2, 2C:29-5, who, while in the course of committing or attempting to commit the crime, including the immediate flight therefrom, used or was in possession of a firearm as defined in 2C:39-1f., shall be sentenced to a term of imprisonment by the court. The term of imprisonment shall include the imposition of a minimum term. The minimum term shall be fixed at, or between, one-third and one-half of the sentence imposed by the court or three years, whichever is greater, or 18 months in the case of a fourth degree crime, during which the defendant shall be ineligible for parole.

The minimum terms established by this section shall not prevent the court from imposing presumptive terms of imprisonment pursuant to 2C:44-1f. (1) except in cases of crimes of the fourth degree.

A person who has been convicted of an offense enumerated by this subsection and who used or possessed a firearm during its commission, attempted commission or flight therefrom and who has been previously convicted of an offense involving the use or possession of a firearm as defined in 2C:44-3d., shall be sentenced by the court to an extended term as authorized by 2C:43-7c.,

notwithstanding that extended terms are ordinarily discretionary with the court.

- d. The court shall not impose a mandatory sentence pursuant to subsection c. of this section, 2C:43-7c. or 2C:44-3d., unless the ground therefor has been established at a hearing. At the hearing, which may occur at the time of sentencing, the prosecutor shall establish by a preponderance of the evidence that the weapon used or possessed was a firearm. In making its finding, the court shall take judicial notice of any evidence, testimony or information adduced at the trial, plea hearing, or other court proceedings and shall also consider the presentence report and any other relevant information.
- e. A person convicted of a third or subsequent offense involving State taxes under N.J.S.2C:20-9, N.J.S.2C:21-15, any other provision of this code, or under any of the provisions of Title 54 of the Revised Statutes, or Title 54A of the New Jersey Statutes, as amended and supplemented, shall be sentenced to a term of imprisonment by the court. This shall not preclude an application for and imposition of an extended term of imprisonment under N.J.S.2C:44-3 if the provisions of that section are applicable to the offender
- f. A person convicted of manufacturing, distributing, dispensing or possessing with intent to distribute any dangerous substance or controlled substance analog under N.J.S.2C:35-5, of maintaining or operating a controlled dangerous substance production facility under N.J.S.2C:35-4, of employing a juvenile in a drug distribution scheme under N.J.S.2C:35-6, or of leader of a narcotics trafficking network under N.J.S.2C:35-3[, or of distributing, dispensing or possessing with intent to distribute on or near school property or buses under section 1 of P.L.1987, c.101 (C.2C:35-7)], who has previously convicted of manufacturing, distributing, dispensing or possessing with intent to distribute a controlled dangerous substance or controlled substance analog, shall upon application of the prosecuting attorney be sentenced by the court to an extended term as authorized by subsection c. of N.J.S.2C:43-7, notwithstanding that extended terms are ordinarily discretionary with the court. The term of imprisonment shall, except as may be provided in N.J.S.2C:35-12, include the imposition of a minimum term. The minimum term shall be fixed at, or between, one-third and one-half of the sentence imposed by the court or three years, whichever is greater, not less than seven years if the person is convicted of a violation of N.J.S.2C:35-6, or 18 months in the case of a fourth degree crime, during which the defendant shall be ineligible for parole.

The court shall not impose an extended term pursuant to this subsection unless the ground therefor has been established at a hearing. At the hearing, which may occur at the time of sentencing, the prosecutor shall establish the ground therefor by a

preponderance of the evidence. In making its finding, the court shall take judicial notice of any evidence, testimony or information adduced at the trial, plea hearing, or other court proceedings and shall also consider the presentence report and any other relevant information.

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For the purpose of this subsection, a previous conviction exists where the actor has at any time been convicted under chapter 35 of this title or Title 24 of the Revised Statutes or under any similar statute of the United States, this State, or any other state for an offense that is substantially equivalent to N.J.S.2C:35-3, N.J.S.2C:35-4, N.J.S.2C:35-5, N.J.S.2C:35-6 or section 1 of P.L.1987, c.101 (C.2C:35-7).

13 g. Any person who has been convicted under subsection a. of 14 N.J.S.2C:39-4 of possessing a machine gun or assault firearm with 15 intent to use it against the person of another, or of a crime under any of the following sections: N.J.S.2C:11-3, N.J.S.2C:11-4, 16 17 N.J.S.2C:12-1b., N.J.S.2C:13-1, N.J.S.2C:14-2a., N.J.S.2C:14-3a., N.J.S.2C:15-1, N.J.S.2C:18-2, N.J.S.2C:29-5, N.J.S.2C:35-5, who, 18 19 while in the course of committing or attempting to commit the 20 crime, including the immediate flight therefrom, used or was in 21 possession of a machine gun or assault firearm shall be sentenced to 22 a term of imprisonment by the court. The term of imprisonment 23 shall include the imposition of a minimum term. The minimum 24 term shall be fixed at 10 years for a crime of the first or second 25 degree, five years for a crime of the third degree, or 18 months in 26 the case of a fourth degree crime, during which the defendant shall 2.7 be ineligible for parole.

The minimum terms established by this section shall not prevent the court from imposing presumptive terms of imprisonment pursuant to paragraph (1) of subsection f. of N.J.S.2C:44-1 for crimes of the first degree.

A person who has been convicted of an offense enumerated in this subsection and who used or possessed a machine gun or assault firearm during its commission, attempted commission or flight therefrom and who has been previously convicted of an offense involving the use or possession of any firearm as defined in subsection d. of N.J.S.2C:44-3, shall be sentenced by the court to an extended term as authorized by subsection d. of N.J.S.2C:43-7, notwithstanding that extended terms are ordinarily discretionary with the court.

h. The court shall not impose a mandatory sentence pursuant to subsection g. of this section, subsections d. of N.J.S.2C:43-7 or N.J.S.2C:44-3, unless the ground therefor has been established at a hearing. At the hearing, which may occur at the time of sentencing, the prosecutor shall establish by a preponderance of the evidence that the weapon used or possessed was a machine gun or assault firearm. In making its finding, the court shall take judicial notice of any evidence, testimony or information adduced at the trial, plea

hearing, or other court proceedings and shall also consider the presentence report and any other relevant information.

i. A person who has been convicted under paragraph (6) of subsection b. of 2C:12-1 of causing bodily injury while eluding shall be sentenced to a term of imprisonment by the court. The term of imprisonment shall include the imposition of a minimum term. The minimum term shall be fixed at, or between one-third and one-half of the sentence imposed by the court. The minimum term established by this subsection shall not prevent the court from imposing a presumptive term of imprisonment pursuant to paragraph (1) of subsection f. of 2C:44-1.

12 (cf: P.L.1993, c.219, s.6)

5. This act shall take effect on the first day of the seventh month following enactment.

STATEMENT

This bill would reduce drug free "school zones" from within 1,000 feet of school property to within 200 feet. The bill would similarly reduce drug free "public property" zones from 500 feet to to 200 feet. Under current law, persons who commit drug offenses within these drug free zones are subject to enhanced penalties.

Under current law, a violation of the drug free school zone law constitutes a crime of the third degree, which is generally punishable by a term of imprisonment of three-to-five years and a fine of up to \$15,000. The current drug free school zone law requires the imposition of a mandatory minimum term of incarceration of one-third to one-half of the sentence, or three years, whichever is greater, for all Controlled Dangerous Substance (CDS) crimes other than those involving less than one ounce of marijuana, as well as a fine of up to \$150,000. The bill would eliminate the mandatory minimum term of incarceration of at least three years, but upgrade these CDS crimes to crimes of the second degree. Second degree crimes are punishable by a term of imprisonment of five-to-10 years, a fine of up to \$150,000, or both.

The bill also eliminates the drug free school zone mandatory minimum of one year for CDS crimes involving less than one ounce of marijuana, but this crime, as well as crimes involving a CDS listed on Schedule V, would constitute a crime of the third degree. A Schedule V CDS has low potential for abuse relative to a CDS listed in Schedules I, II, III and IV; has a currently acceptable medical use; and has limited potential for dependence relative to a CDS listed in the other schedules.

It is currently a crime of the second degree to distribute, dispense or possess a CDS in a drug free public property zone. This bill does not change this law other than to reduce the zone from 500 to 200

A2877 BARNES

feet and to specify that it is a crime of the third degree if the violation involves a schedule V substance.

Under the bill, persons with a previous conviction of manufacturing, distributing, dispensing or possessing with intent to distribute would not be subject to an extended term if they are subsequently convicted of a drug free school or private property violation. But the bill clarifies that an extended term of imprisonment may still be imposed for a repeat conviction of manufacturing, distributing or dispensing a CDS.

The bill also removes provisions in the current law prohibiting the merger of a conviction for unlawfully manufacturing, distributing or dispensing a CDS under N.J.S.2C:35-5, or employing a juvenile in a drug distribution scheme under N.J.S.2C:35-6, with a conviction for distributing, dispensing or possessing a CDS in a drug free school zone or public property zone. Finally, the bill requires a true copy of every map produced or reproduced by a municipal or county engineer to designate the boundaries of a drug free school or public property zone to be filed with the Attorney General.

Due to the high concentration of schools, school buses, public housing facilities, public parks and libraries and museums in urban areas, drug free school and public property zones often cover most of the geographical area of a city. This results in a disproportionate number of urban residents being subject to the harsher penalties imposed for drug offenses committed in school and public property zones as compared to suburban and rural residents. This bill would address this problem by reducing the size of drug free school and public property zones.