SENATE, No. 834

STATE OF NEW JERSEY
212th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

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SYNOPSIS
Enacts Interstate Compact for Horse Racing Licensees.

CURRENT VERSION OF TEXT
As introduced.

(Sponsorship Updated As Of: 3/17/2006)
AN ACT concerning the licensing of participants in live horse racing with parimutuel wagering and supplementing chapter 5 of Title 5 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. The Interstate Compact for Horse Racing Licensees is hereby enacted into law and entered into with all other jurisdictions legally joining therein in the form substantially as herein provided.

2. Purpose.

The purpose of this compact is to:

a. Establish uniform requirements among the party states for the licensing of participants in live racing with parimutuel wagering, and ensure that all such participants who are licensed pursuant to this compact meet and maintain a uniform standard of honesty and integrity.

b. Facilitate the growth of the parimutuel racing industry in each party state and nationwide by simplifying the process for licensing participants in live racing, and reduce the duplicative and costly process of separate licensing by the regulatory agency in each state that conducts live racing with parimutuel wagering.

c. Authorize the New Jersey Racing Commission to participate in this compact.

d. Provide for participation in this compact by officials of the party states, and permit those officials, through the compact committee established by this compact, to enter into contracts with governmental agencies and non-governmental persons to carry out the purpose of this compact.

e. Establish the compact committee created by this compact as an interstate governmental entity duly authorized to request and receive criminal history record information from the Federal Bureau of Investigation and from state, local and foreign law enforcement agencies.

3. Definitions.

As used in this compact:

"Compact committee" means the organization of officials from the party states that is authorized and empowered by this compact to carry out the purpose of this compact.

"Official" means the appointed, elected, designated or otherwise duly selected member of a racing commission or the equivalent thereof in a party state who represents that party state as a member of the compact committee.

"Participants in live racing" means participants in live racing with parimutuel wagering in the party states.
"Party state" means each state that has enacted this compact. "State" means each of the several states of the United States, the District of Columbia, the Commonwealth of Puerto Rico and each territory or possession of the United States.

4. Entry into force, eligible parties, withdrawal.
   a. This compact shall come into force when enacted by any four states. Thereafter, this compact shall become effective as to any other state upon both: (1) that state's enactment of this compact, and (2) the affirmative vote of a majority of the officials on the compact committee as provided in subsection c. of section 5 of P.L. , c. (C. ) (pending before the Legislature as this bill).
   b. Any state that has adopted or authorized live racing with parimutuel wagering shall be eligible to become party to this compact.
   c. Any party state may withdraw from this compact by enacting a statute repealing this compact, but no such withdrawal shall become effective until the head of the executive branch of the withdrawing state has given notice in writing of such withdrawal to the head of the executive branch of all other party states. If, as a result of the withdrawals, participation in this compact decreases to fewer than three party states, this compact no longer shall be in force and effect unless and until there are at least three or more party states again participating in this compact.

5. Compact committee, powers and duties, voting, administration and management, immunity.
   a. There is hereby created an interstate governmental entity to be known as the "compact committee," which shall be comprised of one official from the racing commission, or its equivalent, in each party state who shall be appointed, serve and be subject to removal in accordance with the laws of the party state the official represents. Pursuant to the laws of the respective party state, each official shall have the assistance of the party state's racing commission, or the equivalent thereof, in considering issues related to licensing participants in live racing and in fulfilling the official's responsibilities as the representative from the party state to the compact committee. If an official is unable to perform any duty in connection with the powers and duties of the compact committee, the racing commission, or equivalent thereof, from the respective party state shall designate another of its members as an alternate who shall serve in the original official's place and represent the party state as its official on the compact committee until that racing commission, or equivalent thereof, determines that the original representative official is able once again to perform the official's duties as that party state's representative official on the compact committee. The designation of an alternate shall be communicated
by the affected state’s racing commission, or equivalent thereof, to
the compact committee as the committee’s bylaws may provide.

b. In order to carry out the purposes of this compact, the
compact committee is hereby granted the power and duty to:

(1) Determine which categories of participants in live
parimutuel racing, including but not limited to owners, trainers,
jockeys, drivers, grooms, mutuel clerks, racing officials,
veterinarians, farriers and others, should be licensed by the
committee, and establish the requirements for the initial licensure of
applicants in each such category, the term of the license for each
category, and the requirements for renewal of licenses in each
category. Provided, however, that with regard to all licensure
requirements, including requests for criminal history record
information, the effect of a criminal record on the issuance or
renewal of a license, and with regard to the weight given to
information relevant to an applicant’s character or integrity in
determining the issuance or renewal of a license, the compact
committee shall determine for each category of participants in live
racing which licensure requirements for that category are, in its
judgment, the most restrictive licensure requirements of any party
state for that category and shall adopt licensure requirements for
that category that are, in its judgment, comparable to those most
restrictive requirements.

(2) Investigate applicants for a license from the compact
committee and, as permitted by federal and state law, gather
information on such applicants, including criminal history record
information from the Federal Bureau of Investigation and relevant
state and local law enforcement agencies, and, where appropriate,
from the Royal Canadian Mounted Police and law enforcement
agencies of other countries, necessary to determine whether a
license should be issued or renewed under the licensure
requirements established by the committee as provided in paragraph
1 of this subsection. Only officials on, and employees of, the
compact committee may receive and review such criminal history
record information, and those officials and employees may use that
information only for the purposes of this compact. The fingerprints
of each applicant for a license from the compact committee shall be
taken by the compact committee, its employees, or its designee and,
pursuant to Public Law 92-544 or Public Law 100-413, shall be
forwarded to a state identification bureau, or to an association of
state officials regulating parimutuel wagering designated by the
Attorney General of the United States, for submission to the
Federal Bureau of Investigation for a criminal history record check.
Such fingerprints may be submitted on a fingerprint card or by
electronic or other means authorized by the Federal Bureau of
Investigation or other receiving law enforcement agency.
(3) Issue licenses to, and renew the licenses of, participants in live racing listed in paragraph 1 of this subsection who are found by the committee to have met the licensure and renewal requirements established by the committee. The compact committee shall not have the power or authority to deny a license. If it determines that an applicant will not be eligible for the issuance or renewal of a compact committee license, the compact committee shall notify the applicant that it will not be able to process the application further. Such notification does not constitute and shall not be considered to be the denial of a license. Any such applicant shall have the right to present additional evidence to, and to be heard by, the compact committee, but the final decision on issuance or renewal of the license shall be made by the compact committee using the requirements established pursuant to paragraph 1 of this subsection.

(4) Enter into contracts or agreements with governmental agencies and with non-governmental persons to provide personal services for its activities and such other services as may be necessary to effectuate the purposes of this compact.

(5) Create, appoint, and abolish those offices, employments, and positions, including an executive director, as it deems necessary for the purposes of this compact, prescribe their powers, duties and qualifications, hire persons to fill those offices, employments and positions, and provide for the removal, term, tenure, compensation, fringe benefits, retirement benefits and other conditions of employment of its officers, employees and other positions.

(6) Borrow, accept, or contract for the services of personnel from any state, the United States, or any other governmental agency, or from any person, firm, association, corporation or other entity.

(7) Acquire, hold, and dispose of real and personal property by gift, purchase, lease, license, or in other similar manner, in furtherance of the purposes of this compact.

(8) Charge a fee to each applicant for an initial license or renewal of a license.

(9) Receive other funds through gifts, grants and appropriations.

   c. (1) Each official shall be entitled to one vote on the compact committee.

   (2) All action taken by the compact committee with regard to the addition of party states as provided in subsection a. of section 4 of P.L. , c. (C. )(pending before the Legislature as this bill), the licensure of participants in live racing, and the receipt and disbursement of funds shall require a majority vote of the total number of officials, or their alternates, on the committee. All other action by the compact committee shall require a majority vote of those officials, or their alternates, present and voting.
(3) No action of the compact committee may be taken unless a quorum is present. A majority of the officials, or their alternates, on the compact committee shall constitute a quorum.

d. (1) The compact committee shall elect annually from among its members a chairman, a vice-chairman, and a secretary/treasurer.

(2) The compact committee shall adopt bylaws for the conduct of its business by a two-thirds vote of the total number of officials, or their alternates, on the committee at that time and shall have the power by the same vote to amend and rescind these bylaws. The committee shall publish its bylaws in convenient form and shall file a copy thereof and a copy of any amendments thereto with the secretary of the state, or equivalent agency, of each of the party states.

(3) The compact committee may delegate the day-to-day management and administration of its duties and responsibilities to an executive director and his support staff.

(4) Employees of the compact committee shall be considered governmental employees.

e. No official of a party state or employee of the compact committee shall be held personally liable for any good faith act or omission that occurs during the performance and within the scope of his responsibilities and duties under this compact.

6. Rights and responsibilities of party states.

a. By enacting this compact, each party state:

(1) Agrees: (a) to accept the decisions of the compact committee regarding the issuance or renewal of compact committee licenses to participants in live racing pursuant to the committee’s licensure requirements, and (b) to reimburse or otherwise pay the expenses of its official representative on the compact committee or the official’s alternate.

(2) Agrees not to treat a notification to an applicant by the compact committee under paragraph 3 of subsection b. of section 5 of P.L. , c. (C. )(pending before the Legislature as this bill) that the compact committee will not be able to process the applicant’s application further as the denial of a license or to otherwise penalize such an applicant based solely on such a decision by the compact committee.

(3) Reserves the right: (a) to charge a fee for the use of a compact committee license in that state, (b) to apply its own standards in determining whether, on the facts of a particular case, a compact committee licensee should be suspended, revoked, or determined to be ineligible to participate in racing, (c) to apply its own standards in determining licensure eligibility, under the laws of that party state, for categories of participants in live racing that the compact committee determines not to license and for individual participants in live racing who do not meet the licensure
requirements of the compact committee, and (d) to establish its own
licensure standards for the licensure of non-racing employees at
parimutuel racetracks and employees at separate satellite wagering
facilities. Any party state that issues a suspension, revocation or
period of licensure ineligibility to a person possessing a compact
committee license shall, through its racing commission, the
equivalent thereof, or otherwise, promptly notify the compact
committee of that penalty.

b. No party state shall be held liable for the debts or other
financial obligations incurred by the compact committee.

7. Construction and Severability

This compact shall be liberally construed so as to effectuate its
purposes. The provisions of this compact shall be severable, and, if
any phrase, clause, sentence or provision of this compact is declared
to be contrary to the Constitution of the United States or the
constitution of any party state, or the applicability of this compact
to any government, agency, person or circumstance is held invalid,
the validity of the remainder of this compact and the applicability
thereof to any government, agency, person or circumstance shall not
be affected thereby. If all or some portion of this compact is held to
be contrary to the constitution of any party state, the compact shall
remain in full force and effect as to the remaining party states and
in full force and effect as to the state affected as to all severable
matters.

8. This act shall take effect immediately.

STATEMENT

This bill would enact the Interstate Compact for Horse Racing
Licensees and recognize the creation of the interstate licensing
compact committee to streamline the licensing process for
participants in live horse racing with parimutuel wagering. The
compact came into force in 2000 when it was adopted by five states.
There are now 11 member states that have adopted the compact,
including New York, Delaware, Kentucky, Virginia and Florida.
New Jersey has been a participating jurisdiction for the past year
and a half, electing to participate at a certain level for processing
purposes.

According to the National Racing Compact organization, the
compact was needed to create an interstate governmental entity –
the interstate licensing compact committee – authorized to receive
and review criminal history record information on behalf of all
member states. The creation of the compact committee eliminates
the requirement for each member state to have to individually
request such criminal history record information, as states are otherwise not authorized to discuss and share such information.

Under the licensing compact, the compact committee would establish uniform requirements among the compacting states for the licensing of participants, and would allow participants to apply for one license which is to be valid in all compacting states. The enactment of this compact would not only reduce the costs of the current duplicative process which requires potential licensees to file separate applications in each state or jurisdiction in which the participant intends to race, but would also ensure that all such participants who receive a compact license meet and maintain a consistent standard of honesty and integrity.

The compact committee would be comprised of one member from the New Jersey Racing Commission, and members from the equivalent regulatory body in every other compacting state. The compact committee would have the authority to determine the categories of racing participants (e.g., owners, trainers, jockeys, drivers, grooms, mutuel clerks, racing officials, veterinarians, farriers and other employees) that may be licensed, and would establish the requirements for the initial licensure of applicants in each category. Currently, the committee handles the licensing of owners, trainers, drivers and jockeys.

The compact committee would have the authority to investigate applicants for a license and, as permitted by state and federal law, to gather criminal history record information from the Federal Bureau of Investigation, relevant state and local law enforcement agencies, and where appropriate, the Royal Canadian Mounted Police and law enforcement agencies of other countries. The compact committee would also have the authority to determine whether certain applicants are ineligible for an initial license or renewal. Under the compact, the licensing authority of the compact committee would supplement, rather than replace, the in-state licensing authority exercised by the New Jersey Racing Commission.