

[Second Reprint]

ASSEMBLY, No. 2171

STATE OF NEW JERSEY
215th LEGISLATURE

INTRODUCED FEBRUARY 2, 2012

Sponsored by:

Assemblyman HERB CONAWAY, JR.

District 7 (Burlington)

Assemblyman TROY SINGLETON

District 7 (Burlington)

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District 17 (Middlesex and Somerset)

Assemblyman RUBEN J. RAMOS, JR.

District 33 (Hudson)

Co-Sponsored by:

Assemblyman Gusciora, Senators Gill, Vitale and Gordon

SYNOPSIS

“New Jersey Health Benefit Exchange Act.”

CURRENT VERSION OF TEXT

As amended by the Senate on March 15, 2012.



(Sponsorship Updated As Of: 3/16/2012)

1 AN ACT establishing the New Jersey Health Benefit Exchange and
2 supplementing Title 17B of the New Jersey Statutes.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. This act shall be known and may be cited as the “New Jersey
8 Health Benefit Exchange Act.”

9

10 2. The Legislature finds and declares that it is the intent of this
11 act to provide statutory authorization for the establishment of an
12 American Health Benefit Exchange in New Jersey and its
13 administrative authority pursuant to the provisions of the federal
14 “Patient Protection and Affordable Care Act,” Pub.L.111-148, as
15 amended by the federal “Health Care and Education Reconciliation
16 Act of 2010,” Pub.L.111-152, and in so doing, to:

17 a. reduce the number of uninsured New Jerseyans by creating
18 an organized, transparent marketplace for the people of this State
19 to: purchase affordable, quality health care coverage; claim
20 available federal tax credits and cost-sharing subsidies; and meet
21 the personal

22 responsibility requirements imposed by the federal act;

23 b. strengthen the health care delivery system in this State;

24 c. guarantee the availability and renewability of health care
25 coverage in New Jersey through the private health insurance market
26 to eligible persons and participating employers;

27 d. require that health benefits plans and health insurers issuing
28 coverage in the individual and employer markets in this State
29 compete on the basis of price, quality, and service, and not on risk
30 selection; and

31 e. meet the requirements of the federal act.

32

33 3. As used in this act:

34 “Board” means the board of directors of the exchange.

35 “Carrier” means an entity subject to the insurance laws and
36 regulations of this State, or subject to the jurisdiction of the
37 commissioner, that contracts or offers to contract to provide,
38 deliver, arrange for, pay for, or reimburse any of the costs of health
39 care services, including: an insurance company authorized to issue
40 health insurance; a health maintenance organization; a health,
41 hospital, or medical service corporation; or any other entity
42 providing a health benefits plan. The term "carrier" shall not
43 include a joint insurance fund established pursuant to State law.
44 For purposes of this act, carriers that are affiliated companies shall

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AHE committee amendments adopted February 6, 2012.

²Senate floor amendments adopted March 15, 2012.

1 be treated as one carrier, except that in the case of an insurance
2 company, health service corporation, hospital service corporation,
3 or medical service corporation that is an affiliate of a health
4 maintenance organization located in New Jersey or a health
5 maintenance organization located in New Jersey that is affiliated
6 with an insurance company, health service corporation, hospital
7 service corporation, or medical service corporation, the health
8 maintenance organization shall be treated as a separate carrier.

9 “Commissioner” means the Commissioner of Banking and
10 Insurance.

11 “Department” means the Department of Banking and Insurance.

12 “Enrollee” means a person receiving health care coverage
13 through the exchange, either as an individual or as an employee of a
14 participating employer.

15 “Exchange” means the New Jersey Health Benefit Exchange
16 established pursuant to this act.

17 “Executive director” means the executive director of the
18 exchange.

19 “Federal act” means the federal “Patient Protection and
20 Affordable Care Act,” Pub.L.111-148, as amended by the federal
21 “Health Care and Education Reconciliation Act of 2010,”
22 Pub.L.111-152, and any federal rules and regulations adopted
23 pursuant thereto.

24 “Health benefits plan” means a hospital and medical expense
25 insurance policy or certificate; health, hospital, or medical service
26 corporation contract or certificate; or health maintenance
27 organization subscriber contract or certificate delivered or issued
28 for delivery in this State. For the purposes of this act, “health
29 benefits plan” shall not include one or more, or any combination of,
30 the following: coverage only for accident or disability income
31 insurance, or any combination thereof; coverage issued as a
32 supplement to liability insurance; liability insurance, including
33 general liability insurance and automobile liability insurance;
34 workers' compensation or similar insurance; automobile medical
35 payment insurance; credit-only insurance; coverage for on-site
36 medical clinics; and other similar insurance coverage, as specified
37 in federal regulations, under which benefits for medical care are
38 secondary or incidental to other insurance benefits. “Health
39 benefits plan” shall not include the following benefits if they are
40 provided under a separate policy, certificate, or contract of
41 insurance or are otherwise not an integral part of the plan: limited
42 scope dental or vision benefits; benefits for long-term care, nursing
43 home care, home health care, community-based care, or any
44 combination thereof; and such other similar, limited benefits as are
45 specified in federal regulations. “Health benefits plan” shall not
46 include hospital confinement indemnity coverage if: the benefits
47 are provided under a separate policy, certificate, or contract of
48 insurance; there is no coordination between the provision of the

1 benefits and any exclusion of benefits under any group health
2 benefits plan maintained by the same plan sponsor; and those
3 benefits are paid with respect to an event without regard to whether
4 benefits are provided with respect to such an event under any group
5 health plan maintained by the same plan sponsor. “Health benefits
6 plan” shall not include the following if it is offered as a separate
7 policy, certificate, or contract of insurance: Medicare supplemental
8 health insurance as defined under section 1882(g)(1) of the federal
9 “Social Security Act” (42 U.S.C. s.1395ss(g)(1)); coverage that is
10 supplemental to the coverage provided under chapter 55 of Title 10,
11 United States Code (10 U.S.C. s.1071 et seq.); and similar coverage
12 that is supplemental to coverage provided under a group health
13 plan.

14 “Health care facility” means a health care facility licensed
15 pursuant to P.L.1971, c.136 (C.26:2H-1 et seq.).

16 “Health care professional” means a health care professional who
17 is licensed or otherwise authorized to practice a health care
18 profession pursuant to Title 45 or Title 52 of the Revised Statutes
19 and is currently engaged in that practice.

20 “Medicaid” means the Medicaid program established pursuant to
21 P.L.1968, c.413 (C.30:4D-1 et seq.).

22 “NJ FamilyCare” means the NJ FamilyCare Program established
23 pursuant to section 3 of P.L.2005, c.156 (C.30:4J-10).

24 “Participating employer” means an employer that enters into an
25 agreement with the exchange to facilitate the offering of health
26 benefits plans to its employees through the State Business Health
27 Options Program established within the exchange pursuant to this
28 act.

29 ²“Qualified dental plan” means a limited scope dental plan
30 certified by the exchange pursuant to this act.²

31 “Qualified health benefits plan” means a health benefits plan
32 certified by the exchange pursuant to this act.

33 “Secretary” means the United States Secretary of Health and
34 Human Services.

35 “SHOP” means the State Business Health Options Program
36 established within the exchange pursuant to this act.

37 “Small employer” means a person, firm, corporation, or
38 partnership that is actively engaged in business, which employed an
39 average of at least two but not more than 50 employees on business
40 days during the preceding calendar year and at least two employees
41 on the first day of the current calendar year, and the majority of
42 which employees are employed in New Jersey. A small employer
43 that makes enrollment in qualified health benefits plans available to
44 its employees through SHOP, and ceases to be a small employer
45 due to an increase in the number of its employees, shall continue to
46 be treated as a small employer for the purposes of this act as long as
47 it makes enrollment in qualified health benefits plans available to
48 its employees through SHOP. All persons treated as a single

1 employer under subsections (b), (c), (m) or (o) of section 414 of the
2 federal Internal Revenue Code (26 U.S.C. s.414) shall be treated as
3 one employer. For the purpose of determining the size of an
4 employer, and subject to the provisions of paragraph (2) of
5 subsection b. of section 6 of this act: all employees of an employer
6 shall be counted, including part-time employees and those not
7 eligible for employer-sponsored coverage; the size of an employer
8 shall be determined annually; and, in the case of an employer that
9 was not in existence during the preceding calendar year, the
10 determination of the size of the employer shall be based on the
11 average number of employees that the employer is reasonably
12 expected to employ on business days in the current calendar year.

13

14 4. There is established in the Executive Branch of State
15 Government the New Jersey Health Benefit Exchange, for the
16 purpose of effectuating the provisions of the federal act. For the
17 purpose of complying with the provisions of Article V, Section IV,
18 paragraph 1 of the New Jersey Constitution, the exchange is
19 allocated within the Department of Banking and Insurance; but,
20 notwithstanding that allocation, the exchange shall be independent
21 of any supervision or control by the department or by any board or
22 officer thereof. The exchange shall constitute an instrumentality of
23 the State exercising public and essential governmental functions,
24 and the exercise by the exchange of the powers conferred by this or
25 any other act shall be deemed and held to be an essential
26 governmental function of the State.

27

28 5. a. The exchange shall be governed by a board of directors
29 consisting of ²[seven] eight² members as follows:

30 (1) the Commissioners of Banking and Insurance and Human
31 Services, or their designees, as ²nonvoting,² ex officio members;
32 ²[and]²

33 (2) ²the chairperson of the advisory committee established
34 pursuant to subsection k. of this section, as a nonvoting, ex officio
35 member; and

36 (3)² five public members who are residents of this State, to be
37 appointed by the Governor with the advice and consent of the
38 Senate, including: one person who shall be a member in good
39 standing of the American Academy of Actuaries; and four other
40 persons, two of whom shall be appointed upon the recommendation
41 of the President of the Senate, and two of whom ²[who]² shall be
42 appointed upon the recommendation of the Speaker of the General
43 Assembly.

44 b. The public members of the board appointed upon the
45 recommendation of the President of the Senate and the Speaker of
46 the General Assembly shall be appointed in such a manner as to

1 ensure that the public membership of the board includes individuals
2 who have demonstrated expertise in the following areas:

- 3 (1) individual health care coverage;
- 4 (2) small employer health care coverage;
- 5 (3) health benefits plan administration;
- 6 (4) health care finance; and
- 7 (5) consumer health care advocacy.

8 c. The public members of the board shall serve ²~~without~~
9 ~~compensation but~~ on a part-time basis and receive an annual salary
10 of \$50,000. The public members shall also² be reimbursed for any
11 expenses incurred by them in the performance of their duties ¹,
12 subject to the limits of funds appropriated or otherwise made
13 available for this purpose¹.

14 d. The public members of the board shall serve for a term of
15 four years; except that of the members first appointed, one of the
16 public members appointed upon the recommendation of the
17 President of the Senate and one of the public members appointed
18 upon the recommendation of the Speaker of the General Assembly
19 shall each serve for a period of three years, one of the public
20 members appointed upon the recommendation of the President of
21 the Senate and one of the public members appointed upon the
22 recommendation of the Speaker of the General Assembly shall each
23 serve for a period of four years, and the other public member
24 appointed shall serve for a period of five years.

25 e. Each public member of the board shall hold office for the
26 term of his appointment and until his successor has been appointed.
27 Vacancies shall be filled in the same manner as the original
28 appointments were made. A member is eligible for reappointment.

29 f. The board shall organize as soon as practicable after the
30 appointment of its members and shall select a chairperson annually
31 from among its members.

32 g. (1) The board shall appoint an executive director of the
33 exchange to supervise the administrative affairs and general
34 management and operations of the exchange.

35 (2) The executive director shall:

36 (a) be a person qualified by training and experience to perform
37 the duties of that position;

38 (b) serve as a member of the senior executive or unclassified
39 service and be appointed without regard to the provisions of Title
40 11A of the New Jersey Statutes;

41 (c) attend all meetings of the board; and

42 (d) serve at the pleasure of the board, and receive such
43 compensation as the board shall determine.

44 (3) With the approval of the board, the executive director shall:

45 (a) plan, direct, coordinate, and execute the administrative
46 functions of the exchange in conformity with the policies and
47 directives of the board;

- 1 (b) employ professional and clerical staff as necessary to
2 implement the provisions of this act;
- 3 (c) report to the board on all operations under his control and
4 supervision;
- 5 (d) prepare an annual budget and manage the administrative
6 expenses of the exchange; and
- 7 (e) undertake any other activities necessary to accomplish the
8 purposes of the exchange.
- 9 (4) All employees of the exchange, except the executive director,
10 shall be in the career service of the Civil Service.
- 11 h. While serving as a member of the board or an employee of
12 the exchange, and for a period of two years immediately following
13 such service or employment, a person shall not be:
- 14 (1) employed by, a consultant to, a member of the board of
15 directors of, affiliated with, or otherwise a representative of, a
16 carrier, an insurance agent or broker, a health care professional,
17 '[or]' a health care facility¹, or an entity operating a navigator
18 program as set forth in subsection k. of section 8 of this act¹;
- 19 (2) a member, board member, or employee of a trade association
20 of carriers, insurance agents or brokers, health care professionals, or
21 health care facilities; or
- 22 (3) a health care professional, unless that person receives no
23 compensation for rendering services as a health care professional
24 and does not have an ownership interest in a health care
25 professional practice.
- 26 i. All meetings of the board shall be subject to the
27 requirements of the "Senator Byron M. Baer Open Public Meetings
28 Act," P.L.1975, c.231 (C.10:4-6 et seq.) ²【; except that the board
29 may hold a closed session when considering matters relating to
30 litigation, personnel, contracting, and payment rates】². In addition
31 to complying with the notice requirements of P.L.1975, c.231, the
32 board shall provide electronic notice of its meetings as defined in
33 section 1 of P.L.2002, c.91 (C.10:4-9.1).
- 34 j. A member of the board or an employee of the exchange shall
35 not be liable in an action for damages to any person for any action
36 taken or recommendation made by the member or employee within
37 the scope of his functions as a member or employee, if the action or
38 recommendation was taken or made without malice. The members
39 of the board shall be indemnified and their defense of any action
40 provided for in the same manner and to the same extent as
41 employees of the State under the "New Jersey Tort Claims Act,"
42 P.L.1972, c.45 (C.59:1-1 et seq.) on account of acts or omissions in
43 the scope of their employment.
- 44 ¹k. (1) The board shall establish an advisory committee to
45 provide advice to the board concerning the operation of the
46 exchange and any other matter relating to implementation of the
47 provisions of this act.

1 (2) The advisory committee shall include 15 members, to be
2 appointed by the board, who shall include one representative from
3 each of the following:

4 (a) health insurers or health maintenance organizations offering
5 health benefits plans in this State;

6 (b) health service corporations offering contracts in this State;

7 (c) insurance producers licensed pursuant to P.L.2001, c.210
8 (C.17:22A-26 et seq.);

9 (d) licensed general hospitals;

10 (e) licensed long-term care facilities;

11 (f) mental health care providers;

12 (g) federally qualified health centers;

13 (h) licensed physicians;

14 (i) licensed nurses;

15 (j) small employers;

16 (k) public employee unions;

17 (l) private sector unions;

18 (m) consumer health care advocacy organizations;

19 (n) consumer legal advocacy organizations; and

20 (o) public health researchers or other academic experts with
21 knowledge and background relevant to the functions and goals of
22 the exchange, including knowledge of the health care needs and
23 health disparities among the diverse communities of this State.

24 (3) The members of the advisory committee shall serve for a
25 term of three years; except that of the members first appointed, five
26 shall serve for a period of three years, five for a period of two years,
27 and five for a period of one year.

28 (4) Each member of the advisory committee shall hold office for
29 the term of his appointment and until his successor has been
30 appointed. Vacancies shall be filled in the same manner as the
31 original appointments were made. A member is eligible for
32 reappointment.

33 (5) The members of the advisory committee shall serve without
34 compensation but be reimbursed for any expenses incurred by them
35 in the performance of their duties, subject to the limits of funds
36 appropriated or otherwise made available for this purpose.

37 (6) The advisory committee shall organize as soon as practicable
38 after the appointment of its members and shall select a chairperson
39 annually from among its members², except that no member shall
40 serve as chairperson for a term exceeding two years².

41 (7) The board shall, within the limits of its existing staff and
42 resources, provide such staff support as the advisory committee
43 requires to perform its duties.¹

44
45 6. a. The board shall implement the exchange pursuant to the
46 provisions of this act and as otherwise required by the federal act or
47 any other federal law. The board shall facilitate the purchase of

1 coverage under qualified health benefits plans through the exchange
2 at affordable prices by enrollees.

3 b. (1) (a) The board shall establish the State Business Health
4 Options Program, or SHOP, separate from the activities of the board
5 related to the individual market, to assist participating employers in
6 facilitating the enrollment of their employees in qualified health
7 benefits plans offered through the exchange in a manner consistent
8 with the provisions of the federal act.

9 (b) A participating employer shall enter into a written agreement
10 with the exchange that governs the terms and conditions of its
11 participation and is consistent with the provisions of the federal act.
12 The written agreement shall:

13 (i) specify the responsibilities of the employer with regard to the
14 participation of its employees in qualified health benefits plans and
15 permit the employer to specify a level of coverage that any of its
16 employees may receive through a qualified health benefits plan or
17 provide a payment formulated in advance in accordance with the
18 federal act to be used as part of an employee choice plan;

19 (ii) indicate whether the employer is to communicate with a
20 carrier directly or through the exchange; and

21 (iii) require the exchange to provide premium aggregation and
22 other related services in order to minimize the administrative
23 burden on the employer.

24 (2) ²a.² The board shall take such actions as are necessary to
25 permit ²[:]² small employers to purchase coverage through the
26 exchange beginning no later than January 1, 2014 ²[:]. The board
27 may allow² employers with at least 51 but not more than 100
28 employees to purchase coverage through the exchange beginning on
29 January 1, 2016; and employers with more than 100 employees to
30 purchase coverage through the exchange beginning on January 1,
31 2017, consistent with the provisions of the federal act and any
32 regulations adopted pursuant thereto.

33 ²b. If the board decides not to allow employers with at least 51
34 but not more than 100 employees to purchase coverage through the
35 exchange beginning on January 1, 2016, or employers with more
36 than 100 employees to purchase coverage through the exchange
37 beginning on January 1, 2017, the board shall issue a report to the
38 Governor, and to the Legislature pursuant to section 2 of P.L.1991,
39 c.164 (C.52:14-19.1), that explains the reasons why it decided not
40 to allow those employers to purchase coverage through the
41 exchange, and shall make this report available to the public on the
42 Internet website of the exchange.²

43 c. The board shall take such actions as are necessary to create
44 and offer a Basic Health Plan, ¹in conjunction with the Department
45 of Human Services and¹ consistent with the provisions of the
46 federal act, to enable ¹【uninsured】¹ persons with incomes of
47 between 133% and 200% of the federal poverty level, ¹and

1 noncitizens who would be eligible for Medicaid except for not
2 meeting the minimum residency requirements provided in federal
3 law,¹ who would otherwise be eligible to receive premium subsidies
4 for the purchase of coverage through the exchange, to purchase
5 essential health benefits through the provision of federal funds
6 pursuant to the federal act.

7 d. The board shall develop and implement a plan of operation
8 for the exchange, which shall include, but not be limited to, the
9 following:

10 (1) procedures for the operations of the exchange;

11 (2) procedures and minimum requirements for the selection,
12 certification, and recertification of qualified health benefits plans to
13 be offered through the exchange that are consistent with guidelines
14 established by the United States Secretary of Health and Human
15 Services;

16 (3) criteria for determining that certain health benefits plans will
17 no longer be made available through the exchange and a procedure
18 to decertify these plans that includes providing prior notice to the
19 carrier;

20 (4) procedures, criteria, and a standard application form for
21 prospective enrollees seeking to obtain coverage under qualified
22 health benefits plans offered through the exchange;

23 (5) procedures, criteria, and a standard application form for the
24 enrollment of participating employers in SHOP;

25 (6) a customer service center, which shall operate a toll-free
26 telephone service and provide oral and written information in a
27 manner that is culturally and linguistically appropriate to the needs
28 of the population being served by the exchange, to manage
29 exchange enrollment, provide information to individuals and
30 employers about the exchange, provide carriers with information
31 about criteria for health benefits plans eligible to be offered through
32 the exchange, respond to requests for assistance from enrollees and
33 participating employers, and provide participating employers with
34 information about and services for establishing and maintaining
35 cafeteria plans for their employees pursuant to section 125 of the
36 federal Internal Revenue Code (26 U.S.C. s.125) and health
37 reimbursement arrangements for their employees pursuant to
38 section 105 of the federal Internal Revenue Code (26 U.S.C. s.105);

39 (7) maintenance of an Internet website that provides standardized
40 comparative information on qualified health benefits plans ²,
41 information on how to obtain assistance from navigators chosen by
42 the board pursuant to subsection k. of section 8 of this act^{2 1}, and
43 ²[which also provides]² information on how to obtain assistance
44 from a licensed insurance producer for those individuals wishing to
45 do so¹; ¹and¹

46 (8) a strategy for publicizing the services, eligibility
47 requirements, and enrollment procedures of the exchange¹; and

1 (9) a mechanism for ensuring consultation by the exchange with
2 relevant stakeholders, concerning the operation of the exchange and
3 related matters, in a manner consistent with the provisions of the
4 federal act¹.

5 e. The board shall also be authorized to:

6 (1) apply for such grants from the federal government as may be
7 available for the purposes of this act pursuant to the federal act or
8 any other federal law, and take such actions as are necessary to
9 ensure that any such funds received are utilized in a manner
10 consistent with the provisions of federal law;

11 (2) seek and receive such grant funding as may be available
12 from private foundations for the purposes of this act;

13 (3) contract with professional service firms as may be necessary
14 in its judgment, and fix their compensation, for which purpose the
15 board, as it deems necessary to effectuate the purposes of this act,
16 may enter into a contract for the provision of goods or performance
17 of services without public advertising for bids, provided that the
18 contract shall be:

19 (a) publicly announced prior to being awarded;

20 (b) negotiated on the basis of demonstrated competence and
21 qualifications for the type of professional services required and at
22 fair and reasonable compensation; and

23 (c) awarded through a process that, to the maximum extent
24 practicable, meets the same procedural requirements as those set
25 forth in P.L.1997, c.399 (C.52:34-9.1 et seq.) for a professional firm
26 providing professional architectural, engineering, or land surveying
27 services in this State, but without regard to the dollar value of the
28 contract;

29 (4) adopt by-laws for the regulation of its affairs and the conduct
30 of its business;

31 (5) adopt an official seal for the exchange and alter the same;

32 (6) maintain an office in the State;

33 (7) sue and be sued in its own name; and

34 (8) approve the use of its trademarks, brand names, seals, logos,
35 and similar instruments by carriers, participating employers, and
36 other organizations.

37
38 7. a. (1) The exchange shall offer to enrollees only health
39 benefits plans that have been certified by the board, approved for
40 issuance or renewal in this State by the commissioner, and
41 underwritten by a carrier. The board shall certify those plans that it
42 determines ²[provide good value and offer high quality coverage]
43 offer the optimal combination of choice, value, quality, and service²
44 to enrollees, so as to provide an appropriate range of health care
45 coverage choices within the exchange that achieves the purposes of
46 the federal act, including, in each region of the State, a choice of
47 qualified health benefits plans in each of the benefit categories
48 required under the federal act.

1 (2) The board shall permit a carrier participating in the exchange
2 to offer to enrollees a plan that provides limited scope dental
3 benefits, which meets the requirements of subparagraph (A) of
4 paragraph (2) of subsection (c) of section 9832 of the federal
5 Internal Revenue Code (26 U.S.C. s.9832) and is provided either in
6 conjunction with a qualified health benefits plan or under a separate
7 policy, certificate, or contract of insurance, if the plan provides
8 pediatric dental benefits that meet the requirements of subparagraph
9 (J) of paragraph (1) of subsection (b) of section 1302 of the federal
10 act (42 U.S.C. s.18022), and such other dental benefits as the board
11 or the secretary may prescribe by regulation.

12 ²(a) Carriers permitted to offer qualified dental plans shall be
13 licensed to offer dental coverage, but need not be licensed to offer
14 other health benefits.

15 (b) Two or more carriers may jointly offer a comprehensive plan
16 through the exchange in which the dental benefits are provided by a
17 carrier through a qualified dental plan and the other benefits are
18 provided by a carrier through a qualified health plan, provided that
19 the plans are priced separately and are also made available for
20 purchase separately at the same price.

21 (c)² ¹A carrier that offers a qualified health benefits plan in
22 conjunction with a plan that provides limited scope dental benefits,
23 in accordance with the provisions of this paragraph, shall provide
24 separate pricing for the health benefits plan and the dental plan and
25 also make each of the plans available for purchase separately.¹

26 ²(d) A carrier that offers a qualified health benefits plan that
27 includes limited scope dental coverage in that plan shall offer and
28 price the health benefits plan without the limited scope dental
29 coverage and shall offer and price the limited scope dental coverage
30 without the health benefits plan, so that either can be purchased
31 separately.²

32 (3) The exchange and any carrier participating in the exchange
33 shall not charge a person a fee or other monetary penalty for the
34 termination of coverage under a qualified health benefits plan if the
35 person enrolls in another type of minimum essential coverage
36 because the person has become newly eligible for that coverage or
37 because the person's employer-sponsored coverage has become
38 affordable under the standards of subparagraph (C) of paragraph (2)
39 of subsection (c) of section 36B of the federal Internal Revenue
40 Code (26 U.S.C. s.36B).

41 b. ¹To be certified as a qualified health benefits plan, a plan
42 shall, at a minimum:

43 (1) include within its health care provider network those
44 essential community providers, where available, that serve
45 predominately low-income, medically underserved individuals,
46 including: health care providers as defined in section 340B(a)(4) of
47 the Public Health Service Act (42 U.S.C. s.256b(a)(4)); and

1 providers as described in section 1927(c)(1)(D)(i)(IV) of the federal
2 Social Security Act (42 U.S.C. s.1396r-8(c)(1)(D)(i)(IV)); and
3 (2) pay essential community providers within its health care
4 provider network at the highest rate that it pays to comparable
5 providers for each category of services provided by the essential
6 community provider, except that in no case shall this rate be less
7 than Medicaid pays for the same service.

8 c.¹ The board may require carriers participating in the exchange
9 to make available to the exchange and regularly update an
10 electronic directory of contracting health care providers so that
11 enrollees seeking coverage through the exchange can search by
12 health care provider name to determine which health benefits plans
13 in the exchange include that health care provider in their network.
14 The board may also require a carrier to provide regularly updated
15 information to the exchange as to whether a health care provider is
16 accepting new patients in a particular health benefits plan. The
17 exchange may provide an integrated and uniform consumer
18 directory of health care providers indicating which carriers the
19 providers contract with and whether the providers are currently
20 accepting new patients. The exchange may also establish methods
21 by which health care providers may transmit relevant information
22 directly to the exchange, rather than through a carrier.

23 '[c.] d.'¹ The board shall require that a carrier, as a condition of
24 participation in the exchange, do all of the following consistent with
25 the provisions of the federal act and in such a manner as is
26 prescribed by regulation of the board or the commissioner, as
27 applicable:

28 (1) fairly and affirmatively offer, market, and sell in the
29 exchange at least one product within each of the categories of health
30 benefits plans that the federal act requires to be offered through the
31 exchange;

32 (2) if the carrier sells any products to individuals outside the
33 exchange, fairly and affirmatively offer, market, and sell all
34 products made available to individuals in the exchange to
35 individuals purchasing coverage outside the exchange; if the carrier
36 sells any products to employers outside the exchange, fairly and
37 affirmatively offer, market, and sell all products made available to
38 employers in SHOP to employers purchasing coverage outside the
39 exchange;

40 (3) provide a detailed description of the benefits offered by a
41 qualified health benefits plan through an Internet website and by
42 other means for individuals without access to the Internet, which
43 specifies: maximum benefits; limitations, exclusions, and other
44 benefit limits; and the amount of cost sharing, including, but not
45 limited to, deductibles, copayments, and coinsurance, under the
46 plan that an individual would be responsible for paying with respect
47 to the furnishing of a specific item or service by a participating
48 health care provider;

1 (4) submit a justification to the board for any premium increase
2 in a qualified health benefits plan prior to implementation of the
3 increase, and prominently post that information on its Internet
4 website, which the board shall consider in determining whether to
5 make the health benefits plan available through the exchange, in
6 addition to considering any information and recommendations
7 provided to the board by the department and any excess of premium
8 growth outside the exchange as compared to the rate of that growth
9 inside the exchange;

10 (5) make available to the public and submit to the board, the
11 secretary, and the commissioner, as applicable, accurate and timely
12 information, with respect to a qualified health benefits plan,
13 concerning the following:

14 (a) claims payment policies and practices;

15 (b) periodic financial disclosures;

16 (c) data on enrollment and disenrollment;

17 (d) data on the number of claims that are denied;

18 (e) data on rating practices;

19 (f) information on cost sharing and payments with respect to any
20 out-of-network coverage; and

21 (g) information on enrollee and participating employer rights as
22 specified under federal law or otherwise determined appropriate by
23 the secretary; and

24 (6) make available to the public and submit to the board such
25 other information as may be required pursuant to the federal act or
26 as the board reasonably determines necessary to accomplish the
27 purposes of this act.

28 ¹[d.] e.¹ The board shall establish procedures necessary to avoid
29 risk selection between qualified health benefits plans offered
30 through the exchange and health benefits plans offered outside the
31 exchange and among qualified health benefits plans offered within
32 the exchange, including, but not limited to, such mechanisms as the
33 board determines appropriate for adjusting payments to qualified
34 health benefits plans to account for risk selection and assure market
35 stability.

36 ¹[e.] f.¹ The provisions of this section shall not be construed as
37 requiring a carrier that does not participate in the exchange to meet
38 any requirements relating to health care coverage or its operations
39 that are not otherwise imposed on that carrier under federal or State
40 law.

41 ²g. The board may permit a carrier participating in the exchange
42 to offer to enrollees a plan that provides nonmedical remedial
43 treatment rendered in accordance with a recognized religious
44 method of healing.

45 h. The provisions of subsections d., e., and f. of this section
46 shall apply to qualified dental plans to the extent relevant to
47 qualified dental plans.²

1 8. For the purpose of effectuating its direction and oversight of
2 the operation of the exchange and the provision of health care
3 coverage through the exchange, the board shall:

4 a. provide for the processing of applications, the determination
5 of eligibility for premium tax credits and any cost-sharing reduction
6 and the redetermination of eligibility as necessary due to changes in
7 an individual's income or circumstances, the enrollment and
8 disenrollment of enrollees, and the establishment of an enrollee
9 database, and coordinate those activities with Medicaid and NJ
10 FamilyCare, and any other State and local government entities as
11 applicable, in furtherance of which the board shall:

12 (1) adopt policies and procedures, ¹~~in consultation with~~
13 pursuant to a written agreement to be established between the board
14 and¹ the Division of Medical Assistance and Health Services in the
15 Department of Human Services, by which the exchange: provides
16 eligibility determination and redetermination services for, and
17 enrollment in, the exchange, Medicaid, and NJ FamilyCare, as
18 appropriate to the individual's income and circumstances, through
19 the use of a single application form; and ensures the timely
20 processing of applications and enrollment, as appropriate, utilizing
21 consistent methods and standards that, to the maximum extent
22 practicable, are employed by both the exchange and the Division of
23 Medical Assistance and Health Services;

24 (2) arrange, ¹~~by mutual agreement between the exchange~~
25 pursuant to the written agreement established between the board¹
26 and the Division of Medical Assistance and Health Services
27 ¹pursuant to paragraph (1) of this subsection¹, for the sharing of
28 data with respect to enrollees and recipients of Medicaid and NJ
29 FamilyCare;

30 (3) ensure that clear and comprehensible information is provided
31 to applicants that fully explains the application process, as well as
32 the possibility of overpayments of advance premium tax credits to
33 an enrollee that may render the enrollee liable for repayment and
34 the procedures for reconciliation used in those cases;

35 (4) establish procedures to assist an enrollee in reporting a
36 change in income to the exchange that might affect the amount of
37 advance premium tax credit to which the enrollee is entitled
38 pursuant to the federal act, as well as in qualifying for any
39 exemption from repayment of the advance premium tax credit that
40 would otherwise be required pursuant to federal or State law; and

41 (5) utilize any other measures that the board deems necessary
42 and appropriate for the purposes of this subsection, so as to ensure
43 the most efficient, cost-effective, and comprehensive health care
44 coverage possible and continuity of coverage and care when an
45 enrollee transitions between participation in a qualified health
46 benefits plan and participation in Medicaid or NJ FamilyCare, or

- 1 the reverse, consistent with the provisions of the federal act and any
2 other applicable federal law and regulations;
- 3 b. undertake activities necessary to market and publicize the
4 availability of health care coverage and federal subsidies through
5 the exchange, and undertake outreach and enrollment activities that
6 seek to assist enrollees and potential enrollees with enrolling and
7 reenrolling in the exchange in the least burdensome manner,
8 including populations that may experience barriers to enrollment,
9 such as persons with disabilities and those with limited English
10 language proficiency;
- 11 c. assign a rating to each qualified health benefits plan offered
12 through the exchange in accordance with criteria developed by the
13 secretary;
- 14 d. utilize a standardized format for presenting health benefits
15 plan options in the exchange;
- 16 e. establish and make available by electronic means a
17 calculator to determine the actual cost of coverage after the
18 application of any premium tax credit and any cost-sharing
19 reduction provided for under the federal act;
- 20 f. establish uniform billing and payment policies for qualified
21 health benefits plans and coordinate these policies with Medicaid
22 and NJ FamilyCare;
- 23 g. grant a certification attesting that a person is exempt from
24 the tax imposed under the federal act for not having qualifying
25 health care coverage as specified in the federal act, because: there
26 is no affordable qualified health benefits plan available through the
27 exchange or the person's employer to cover that person; or the
28 person meets the requirements for any other exemption from the tax
29 under the federal act;
- 30 h. perform such duties as are required of, or delegated to, the
31 exchange by the secretary or the Secretary of the Treasury, pursuant
32 to the federal act, relating to the determination of eligibility for
33 premium tax credits, reduced cost sharing, or exemptions from the
34 tax imposed under the federal act for not having qualifying health
35 care coverage;
- 36 i. provide notice to enrollees of their right of appeal with
37 respect to certain medical decisions by carriers under the
38 Independent Health Care Appeals Program established pursuant to
39 section 11 of P.L.1997, c.192 (C.26:2S-11);
- 40 j. provide for an appeal mechanism for enrollees with respect
41 to exchange-related determinations, when the subject of appeal is
42 not covered by an existing mechanism or is not within the
43 jurisdiction of the department under current law or regulations, and
44 which relates to the filing of enrollee grievances against the
45 exchange itself, or other appeals as required under the federal act,
46 and provide notice to enrollees of such an appeal mechanism that
47 includes an explanation of the relevant procedures and enrollee
48 rights in connection with filing such an appeal; and

- 1 k. establish the navigator program in accordance with the
2 federal act, under which any entity chosen by the exchange as a
3 navigator shall:
- 4 (1) conduct public education activities to raise awareness of the
5 availability of qualified health benefits plans;
- 6 (2) distribute fair and impartial information concerning
7 enrollment in qualified health benefits plans and the availability of
8 premium tax credits and cost-sharing reductions pursuant to the
9 federal act;
- 10 (3) facilitate enrollment in qualified health benefits plans;
- 11 (4) provide referrals to the appropriate office within the
12 department for health insurance consumer assistance in the case of
13 an enrollee in a qualified health benefits plan with a grievance,
14 complaint, or question regarding that person's plan, coverage, or a
15 determination under that plan or coverage;
- 16 (5) provide information in a manner that is culturally and
17 linguistically appropriate to the needs of the population being
18 served by the exchange; ²[and]²
- 19 (6) be evaluated and paid by the board based upon such
20 standards for performance and compensation as the board
21 determines appropriate for this purpose²;
- 22 (7) be incorporated, organized, and operated in such a manner as
23 to qualify as a nonprofit corporation described in section 501(c)(3)
24 of the federal Internal Revenue Code, 26 U.S.C. s.501(c)(3) or any
25 successor provision that is exempt from taxation pursuant to section
26 501(a) of the federal Internal Revenue Code, 26 U.S.C. s.501(a) or
27 any successor provision; and
- 28 (8) meet any certification and training requirements established
29 by the board, provided however that the board shall not require a
30 navigator to be an insurance producer licensed pursuant to
31 P.L.2001, c.210 (C.17:22A-26 et seq.)².
- 32
- 33 9. a. There is established in the Department of the Treasury a
34 nonlapsing revolving fund to be known as the "New Jersey Health
35 Benefit Exchange Trust Fund." This fund shall be the repository
36 for monies collected pursuant to subsection c. of this section and
37 other monies received as grants or otherwise appropriated for the
38 purposes of the exchange. The monies in the fund shall be used
39 only for the purpose of supporting the activities of the exchange.
- 40 b. The State Treasurer is the custodian of the fund and all
41 disbursements from the fund shall be made by the State Treasurer
42 upon vouchers signed by the executive director or the executive
43 director's designee. The monies in the fund shall be invested and
44 reinvested by the Director of the Division of Investment in the
45 Department of the Treasury as are other trust funds in the custody
46 of the State Treasurer in the manner provided by law. Interest
47 received on the monies in the fund shall be credited to the fund.

1 c. The exchange may apply a uniform surcharge to all qualified
2 health benefits plans, and a uniform assessment on carriers that do
3 not contract with the exchange, as the board determines necessary
4 to effectuate the purposes of this act. The proceeds therefrom shall
5 be deposited into the fund and be used only to pay for
6 administrative and operational expenses that the exchange incurs in
7 order to carry out its responsibilities pursuant to this act and as
8 otherwise required under the federal act or any other federal law or
9 regulation.

10
11 10. ² [Any records maintained by the exchange that reveal any of
12 the following shall not be included under materials available to
13 public inspection pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.) and
14 P.L.2001, c.404 (C.47:1A-5 et al.):

15 a. the deliberative processes, discussions, communications, or
16 any other portion of the negotiations with carriers contracting or
17 seeking to contract with the exchange, carriers with which the
18 exchange is considering a contract, or carriers with which the
19 exchange is considering or enters into any other arrangement under
20 which the exchange provides, receives, or arranges services or
21 reimbursement; and

22 b. the impressions, opinions, recommendations, meeting
23 minutes, research, work product, theories, or strategy of the board
24 or the staff of the exchange, or records that provide instructions,
25 advice, or training to members of the board or the staff of the
26 exchange.] Records maintained by the exchange shall be subject to
27 P.L.1963, c.73 (C.47:1A-1 et seq.) and P.L.2001, c.404 (C.47:1A-5
28 et al.), commonly referred to as the open public records act.²

29
30 11. a. In addition to furnishing such information to any
31 department or agency of the federal government as may be required
32 pursuant to the federal act or any other federal law or regulation, the
33 board shall annually: make a report of the activities, receipts, and
34 expenditures of the exchange as of the end of the State fiscal year to
35 the Governor, the Legislature pursuant to section 2 of P.L.1991,
36 c.164 (C.52:14-19.1), and the State Auditor; and make this
37 information available on the Internet website of the exchange.

38 b. The State Auditor shall conduct an audit of the exchange at
39 least once in each five-year period, and may otherwise examine the
40 operation, property, and records of the exchange, and prescribe
41 methods of accounting and the rendering of periodic reports in
42 relation to activities undertaken by the exchange.

43
44 12. The commissioner shall present a report to the Governor,
45 and to the Legislature pursuant to section 2 of P.L.1991, c.164
46 (C.52:14-19.1), no later than January 1, 2018, which contains the
47 commissioner's findings and recommendations, including such

- 1 recommendations for administrative or legislative action as the
2 commissioner deems appropriate, concerning whether to:
- 3 a. continue the New Jersey Individual Health Coverage
4 Program established pursuant to P.L.1992, c.161 (C.17B:27A-2 et
5 seq.) and the New Jersey Small Employer Health Benefits Program
6 established pursuant to P.L.1992, c.162 (C.17B:27A-17 et seq.), as
7 provided under current law;
 - 8 b. revise these programs to reflect the provisions of this act; or
 - 9 c. phase out these programs and transition the health care
10 coverage provided thereunder to coverage provided under qualified
11 health benefits plans through the exchange, in which case the
12 commissioner shall specify a projected schedule for effecting this
13 transition in the most efficient and effective manner possible.

14

15 13. The board, the commissioner, and the Commissioner of
16 Human Services, pursuant to the “Administrative Procedure Act,”
17 P.L.1968, c.410 (C.52:14B-1 et seq.) and in consultation with each
18 other, shall each adopt such rules and regulations as may be
19 necessary to effectuate the purposes of this act ²[¹; except that,
20 notwithstanding any provision of P.L.1968, c.410 (C.52:14B-1 et
21 seq.) to the contrary, the board, the commissioner, and the
22 Commissioner of Human Services may, after a 15-day public
23 comment period on draft regulations and an additional period of at
24 least 15 days of consideration, file with the Office of
25 Administrative Law such regulations as they deem necessary to
26 implement the provisions of this act, which shall become effective
27 upon filing with the Office of Administrative Law¹]².

28

29 14. This act shall take effect on the first day of the seventh
30 month following the date of enactment, but the board, the
31 commissioner, and the Commissioner of Human Services shall take
32 such anticipatory administrative action in advance thereof as shall
33 be necessary for the implementation of this act.