# SENATE, No. 1351 STATE OF NEW JERSEY 215th LEGISLATURE

INTRODUCED JANUARY 30, 2012

Sponsored by: Senator RAYMOND J. LESNIAK District 20 (Union)

#### SYNOPSIS

Concerns regulation of solid waste, hazardous waste, and recycling industries.

#### CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning regulation of the solid waste, hazardous waste, 2 and recycling industries, amending and supplementing P.L.1983, 3 c.392, and amending P.L.1991, c.269, P.L.1970, c.40 and P.L.1971, c.461. 4 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. (New section) a. No later than 90 days after the date of 10 enactment of P.L., c. (C. ) (pending before the Legislature as this bill), any business concern that engages in recycling or 11 12 otherwise provides recycling services shall register with the 13 Attorney General. The registration shall include: 14 (1) the name of the business concern; and 15 (2) the address of the business concern and the addresses of any other locations where trucks or equipment used by the business 16 17 concern are kept. b. No more than 90 days after submission of all information 18 19 required to be submitted pursuant to subsection a. of this section, 20 the Attorney General shall issue a recycling registration to the business concern that registers pursuant to subsection a. of this 21 22 section. 23 24 2. (New section) No business concern shall engage in recycling 25 services unless it holds a recycling license issued pursuant to section 8 of P.L.1983, c.392 (C.13:1E-133). 26 27 28 3. Section 2 of P.L.1983, c.392 (C.13:1E-127) is amended to 29 read as follows: 30 2. As used in the provisions of P.L.1983, c.392 (C.13:1E-126 et 31 seq.) and P.L.1991, c.269 (C.13:1E-128.1 et al.): 32 "Applicant" means any business concern [which] that (1) a. 33 has filed a disclosure statement with the [department and the] 34 Attorney General and is seeking [an initial] a license, provided that 35 the business concern has furnished the department and the Attorney 36 General with any information required pursuant to P.L.1991, c.269 37 (C.13:1E-128.1 et al.), or (2) has been issued a recycling 38 registration, has filed a disclosure statement with the department 39 and the Attorney General, and is seeking a recycling license. 40 b. "Application" means the forms and accompanying 41 documents filed in connection with an applicant's or permittee's 42 request for a license or a recycling license. 43 c. "Business concern" means any corporation, association, 44 firm, partnership, sole proprietorship, trust or other form of 45 commercial organization.

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

d. "Department" means the Department of Environmental
 Protection.

e. "Disclosure statement" means a statement submitted to the
[department and the] Attorney General by an applicant or a
permittee, which statement shall include:

6 (1) The full name, business address and social security number 7 of the applicant or the permittee, as the case may be, and of any 8 officers, directors, partners, or key employees thereof and all 9 persons holding any equity in or debt liability of the applicant or 10 permittee, or, if the applicant or permittee is a publicly traded 11 corporation, all persons holding more than 5% of the equity in or 12 the debt liability of the applicant or permittee, except that (a) where 13 the equity in or debt liability of the applicant or permittee is held by 14 an institutional investor, the applicant or permittee need only supply 15 the name, business address and the basis upon which the 16 institutional investor qualifies as an institutional investor, and (b) 17 where the debt liability is held by a chartered lending institution, 18 the applicant or permittee need only supply the name and business 19 address of the lending institution;

(2) The full name, business address and social security number 20 21 of all officers, directors, or partners of any business concern 22 disclosed in the disclosure statement and the names and addresses 23 of all persons holding any equity in or the debt liability of any 24 business concern so disclosed, except that (a) where the business 25 concern is a publicly traded corporation, the applicant or permittee 26 need only supply the name and business address of the publicly 27 traded corporation and copies of its annual filings with the 28 Securities and Exchange Commission, or its foreign equivalent, (b) 29 where the equity in or debt liability of that business concern is held 30 by an institutional investor, the applicant or permittee need only 31 supply the name, business address and the basis upon which the 32 institutional investor qualifies as an institutional investor, and (c) 33 where the debt liability is held by a chartered lending institution, 34 the applicant or permittee need only supply the name and business 35 address of the lending institution;

36 (3) The full name and business address of any business concern
37 which collects, transports, treats, stores, transfers or disposes of
38 solid waste or hazardous waste , or that engages in recycling
39 <u>services</u>, in which the applicant or the permittee holds an equity
40 interest;

(4) A description of the experience and credentials in, including
any past or present licenses for, the collection, transportation,
treatment, storage, transfer or disposal of solid waste or hazardous
waste <u>, or the provision of recycling services</u>, possessed by the
applicant or the permittee, as the case may be, and by the key
employees, officers, directors, or partners thereof;

47 (5) A listing and explanation of any notices of violation or48 prosecution, administrative orders or license revocations issued by

1 this State or any other state or federal authority, in the 10 years 2 immediately preceding the filing of the application or disclosure 3 statement, whichever is later, which are pending or have resulted in 4 a finding or a settlement of a violation of any law or rule and 5 regulation relating to the collection, transportation, treatment, 6 storage, transfer or disposal of solid waste or hazardous waste , or 7 the provision of recycling services, by the applicant or the 8 permittee, as the case may be, or by any key employee, officer, 9 director, or partner thereof;

10 (6) A listing and explanation of any judgment of liability or 11 conviction which was rendered, pursuant to the laws of this State, 12 or any other state or federal statute or local ordinance, against the 13 applicant or the permittee, as the case may be, or against any key 14 employee, officer, director, or partner thereof, except for any 15 violation of Title 39 of the Revised Statutes other than a violation 16 of the provisions of P.L.1983, c.102 (C.39:5B-18 et seq.), P.L.1983, 17 c.401 (C.39:5B-25 et seq.) or P.L.1985, c.415 (C.39:5B-30 et seq.); 18 (7) A listing of all labor unions and trade and business 19 associations in which the applicant or the permittee was a member 20 or with which the applicant or the permittee had a collective bargaining agreement during the 10 years preceding the date of the 21

filing of the application or disclosure statement, whichever is later; 22 23 (8) A listing of any agencies outside of New Jersey which had 24 regulatory responsibility over the applicant or the permittee, as the 25 case may be, in connection with the collection, transportation, 26 treatment, storage, transfer or disposal of solid waste or hazardous 27 waste or in connection with the provision of recycling services ; 28 and

29 (9) The full name and business address of any individual or 30 business concern that leases real property or equipment used for the 31 collection, transportation, treatment, processing, storage, transfer, 32 or disposal of solid waste or hazardous waste, or the provision of 33 recycling services, to the applicant, permittee, or licensee;

34 (10) A listing and explanation of any civil litigation pending 35 between the applicant, permittee, licensee, key employee, officer, 36 director, or partner thereof and any other person engaged in the collection, transportation, treatment, processing, storage, transfer, 37 38 or disposal of solid waste or hazardous waste or in the provision of 39 recycling services, related to the provision of solid waste, hazardous 40 waste or recycling services; and

41 (11) Any other information the Attorney General [or the 42 department may require that relates to the competency, reliability 43 or integrity of the applicant or the permittee.

44 The provisions of paragraphs (1) through [(9)] (11) of this subsection to the contrary notwithstanding, if an applicant or a 45 46 permittee is a secondary business activity corporation, "disclosure 47 statement" means a statement submitted to the [department and the] Attorney General by an applicant or a permittee, whichstatement shall include:

3 (a) The full name, primary business activity, office or position 4 held, business address, home address, date of birth and federal 5 employer identification number of the applicant or the permittee, as 6 the case may be, and of all officers, directors, partners, or key 7 employees of the business concern; and of all persons holding more 8 than 5% of the equity in or debt liability of that business concern, 9 except that where the debt liability is held by a chartered lending 10 institution, the applicant or permittee need only supply the name 11 and business address of the lending institution. The Attorney 12 General or the department may request the social security number 13 of any individual identified pursuant to this paragraph;

14 (b) The full name, business address and federal employer 15 identification number of any business concern in any state, territory 16 or district of the United States, which (i) engages in recycling 17 services, or (ii) collects, transports, treats, stores, recycles, brokers, 18 transfers or disposes of solid waste or hazardous waste on a 19 commercial basis, in which the applicant or the permittee holds an 20 equity interest of 25% or more, and the type, amount and dates of 21 the equity held in such business concern;

22 (c) A listing of every license, registration, permit, certificate of 23 public convenience and necessity, uniform tariff approval or equivalent operating authorization held by the applicant or 24 25 permittee within the last five years under any name for the 26 collection, transportation, treatment, storage, recycling, processing, 27 transfer or disposal of solid waste or hazardous waste, or the 28 provision of recycling services, on a commercial basis in any state, 29 territory or district of the United States, and the name of every 30 agency issuing such operating authorization;

(d) If the applicant or the permittee is a subsidiary of a parent
corporation, or is the parent corporation of one or more subsidiaries,
or is part of a group of companies in common ownership, as the
case may be, a chart, or, if impractical or burdensome, a list
showing the names, federal employer identification numbers and
relationships of all parent, sister, subsidiary and affiliate
corporations, or members of the group;

38 (e) A listing and explanation of any notices of violation or 39 prosecution, administrative orders or license revocations issued by 40 this State or any other state or federal authority to the applicant or 41 permittee in the 10 years immediately preceding the filing of the 42 application or disclosure statement, whichever is later, which are 43 pending or have resulted in a finding or a settlement of a violation 44 of any law or rule or regulation relating to the collection, 45 transportation, treatment, storage, recycling, processing, transfer or 46 disposal of solid waste or hazardous waste, or the provision of 47 recycling services, by the applicant or permittee;

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1 (f) A listing and explanation of any judgment, decree or order, 2 whether by consent or not, issued against the applicant or permittee 3 in the 10 years immediately preceding the filing of the application, 4 and of any pending civil complaints against the applicant or 5 permittee pertaining to a violation or alleged violation of federal or 6 state antitrust laws, trade regulations or securities regulations;

7 (g) A listing and explanation of any conviction issued against 8 the applicant or permittee for a felony resulting in a plea of nolo 9 contendere, or any conviction in the 10 years immediately 10 preceding the filing of the application, and of any pending 11 indictment, accusation, complaint or information for any felony 12 issued to the applicant or the permittee pursuant to any state or 13 federal statute; and

(h) A completed personal history disclosure form shall be
submitted to the [department and the] Attorney General by every
person required to be listed in this disclosure statement, except for
those individuals who are exempt from the personal history
disclosure requirements pursuant to paragraph (5) of subsection a.
of section 3 of P.L.1983, c.392 (C.13:1E-128).

20 f. "Key employee" means any individual employed by the 21 applicant, the permittee or the licensee in a supervisory capacity or 22 empowered to make discretionary decisions with respect to the solid 23 waste [or], hazardous waste, or recycling operations of the business 24 concern; any family member of an officer, director, partner, or key 25 employee, employed by the applicant or permittee; or any broker, 26 consultant or sales person employed by, or who do business with, 27 the applicant, permittee, or licensee, with respect to the solid waste, hazardous waste, or recycling operations of the business concern; 28 29 but shall not include employees, who are not family members, 30 exclusively engaged in the physical or mechanical collection, 31 transportation, treatment, storage, transfer or disposal of solid waste 32 or hazardous waste, or the provision of recycling services.

g. "License" means the initial approval and first renewal by the
department of any registration statement or engineering design
pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.) or P.L.1981, c.279
(C.13:1E-49 et seq.), for the collection, transportation, treatment,
storage, transfer or disposal of solid waste or hazardous waste in
this State.

A "license" shall not include any registration statement orengineering design approved for:

41 (1) Any State department, division, agency, commission or42 authority, or county, municipality or agency thereof;

43 (2) Any person solely for the collection, transportation,
44 treatment, storage or disposal of solid waste or hazardous waste
45 generated by that person;

46 (3) Any person for the operation of a hazardous waste facility, if
47 at least 75% of the total design capacity of that facility is utilized to
48 treat, store or dispose of hazardous waste generated by that person;

(4) Any person for the operation of a hazardous waste facility
 which is considered as such solely as the result of the reclamation,
 recycling or refining of hazardous wastes which are or contain any
 of the following precious metals: gold, silver, osmium, platinum,
 palladium, iridium, rhodium, ruthenium, or copper;

6 (5) Any person solely for the transportation of hazardous wastes
7 which are or contain precious metals to a hazardous waste facility
8 described in paragraph (4) of this subsection for the purposes of
9 reclamation.

A "license" shall include any registration statement approved for
any person who transports any other hazardous waste in addition to
hazardous wastes which are or contain precious metals;

13 (6) Any person solely for the collection, transportation,
14 treatment, storage or disposal of granular activated carbon used in
15 the adsorption of hazardous waste; or

(7) Any regulated medical waste generator for the treatment or
disposal of regulated medical waste at any noncommercial
incinerator or noncommercial facility in this State that accepts
regulated medical waste for disposal.

h. "Licensee" means any business concern which has
completed the requirements of section 3 of P.L.1983, c.392
(C.13:1E-128) and whose application for the issuance or renewal of
a license has been approved by the [department] <u>Attorney General</u>
pursuant to section 8 of P.L.1983, c.392 (C.13:1E-133).

25 i. "Permittee" means and shall include:

(1) Any business concern which has filed a disclosure statement
with the department and the Attorney General and to which a valid
registration statement or engineering design approval for the
collection, transportation, treatment, storage, transfer or disposal of
solid waste or hazardous waste pursuant to P.L.1970, c.39
(C.13:1E-1 et seq.) or P.L.1981, c.279 (C.13:1E-49 et seq.) has
been given by the department prior to June 14, 1984;

33 (2) Any business concern which has filed a disclosure statement 34 with the department and the Attorney General and to which a temporary license has been approved, issued or renewed by the 35 department pursuant to section 10 of P.L.1983, c.392 (C.13:1E-36 37 135), but which has not otherwise completed the requirements of 38 section 3 of P.L.1983, c.392 (C.13:1E-128) and whose application 39 for a license has not been approved by the department pursuant to 40 section 8 of P.L.1983, c.392 (C.13:1E-133), provided that the 41 temporary license remains valid, and provided further that the 42 business concern has furnished the department and the Attorney 43 General with any information required pursuant to P.L.1991, c.269 44 (C.13:1E-128.1 et al.);

(3) Any business concern which has filed a disclosure statement
with the department and the Attorney General and to which a valid
registration statement or engineering design approval for the
collection, transportation, treatment, storage, transfer or disposal of

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1 solid waste or hazardous waste pursuant to P.L.1970, c.39 2 (C.13:1E-1 et seq.) or P.L.1981, c.279 (C.13:1E-49 et seq.) has 3 been given by the department between February 20, 1985 and 4 January 23, 1986, inclusive, provided that the registration statement 5 or engineering design approval remains valid, and provided further 6 that the business concern has furnished the department and the 7 Attorney General with any information required pursuant to 8 P.L.1991, c.269 (C.13:1E-128.1 et al.); [or]

9 (4) Any business concern to which a temporary approval of 10 registration has been given by the department at any time after January 23, 1986 pursuant to statute or rule and regulation, 11 12 provided that such temporary approval of registration, statute, or 13 rule and regulation remains valid, and provided further that the 14 business concern has furnished the department and the Attorney 15 General with any information required pursuant to P.L.1991, c.269 16 (C.13:1E-128.1 et al.) and filed a disclosure statement with the 17 department and the Attorney General; or

18 (5) Any business concern that has been issued a prior approval 19 to operate as a recycling center from the Department of Environmental Protection pursuant to section 41 of P.L.1987, c.102 20 21 (C.13:1E-99.34) but whose application for a recycling license has 22 not been approved.

"Person" means any individual or business concern. j.

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"Secondary business activity corporation" means any 24 k. 25 business concern which has derived less than 5% of its annual gross 26 revenues in each of the three years immediately preceding the one 27 in which the application for a license or a recycling license is being 28 made from the collection, transportation, treatment, storage, 29 recycling, processing, transfer or disposal of solid waste or 30 hazardous waste, , or the provision of recycling services, whether 31 directly or through other business concerns partially or wholly 32 owned or controlled by the applicant or the permittee, as the case 33 may be, and which (1) has one or more classes of security registered 34 pursuant to section 12 of the "Securities Exchange Act of 1934," as 35 amended (15 U.S.C. s.781), or (2) is an issuer subject to subsection 36 (d) of section 15 of the "Securities Exchange Act of 1934," as 37 amended (15 U.S.C. s.78o).

38 "Institutional investor" means a retirement fund administered 1. 39 by a public agency for the exclusive benefit of federal, state, or 40 local public employees; government or government-owned entity; 41 investment company registered under the "Investment Company Act 42 of 1940" (15 U.S.C. s.80a-1 et seq.); collective investment trust 43 organized by banks under Part Nine of the Rules of the Comptroller 44 of the Currency; closed end investment trust; chartered or licensed 45 life insurance company or property and casualty insurance 46 company; banking or other chartered or licensed lending institution; 47 partnerships, funds or trusts managed by or directed in conjunction 48 with an investment adviser registered under the "Investment

1 Advisers Act of 1940" (15 U.S.C. s.80b-1 et seq.) or an institutional 2 investment manager required to make filings under subsection (f) of 3 section 13 of the "Securities Exchange Act of 1934," as amended 4 (15 U.S.C. s.78m); institutional buyer, as defined pursuant to 5 section 2 of the "Uniform Securities Law (1997)," P.L.1967, c.93 6 (C.49:3-49); small business investment company licensed by the 7 United States Small Business Administration under subsection (c) 8 of section 301 of the "Small Business Investment Act of 1958," as 9 amended (15 U.S.C. s.681); private equity or venture capital entity 10 having or managing aggregate capital commitments in excess of 11 \$25,000,000; and other persons as the [department] Attorney 12 General may determine for reasons consistent with the policies of 13 P.L.1983, c.392 (C.13:1E-126 et seq.). 14 m. "Publicly traded corporation" means a corporation or other 15 legal entity, except a natural person, which: 16 (1) has one or more classes of security registered pursuant to 17 section 12 of the "Securities Exchange Act of 1934," as amended 18 (15 U.S.C. s.78l); (2) is an issuer subject to subsection (d) of section 15 of the 19 "Securities Exchange Act of 1934," as amended (15 U.S.C. s.780); 20 21 or 22 (3) has one or more classes of securities traded in an open 23 market in any foreign jurisdiction, provided that the [department] 24 Attorney General determines that the foreign exchange provides 25 openness, integrity and oversight in its operations sufficient to meet 26 the intent of P.L.1983, c.392 (C.13:1E-126 et seq.), or that the 27 securities traded on the foreign exchange are regulated pursuant to a statute of a foreign jurisdiction that is substantially similar, both in 28 29 form and effect, to section 12 or subsection (d) of section 15 of the 30 "Securities Exchange Act of 1934," as amended. 31 "Broker" means a person who arranges agreements between a 32 business concern and its customers for the collection, 33 transportation, treatment, storage, recycling, processing, transfer or 34 disposal of solid waste or hazardous waste, or the provision of 35 recycling services. 36 "Consultant" means a person who performs functions for a 37 business concern engaged in the collection, transportation, 38 treatment, storage, recycling, processing, transfer or disposal of 39 solid waste or hazardous waste, or the provision of recycling 40 services, provided that "consultant" shall not include a person who 41 performs functions for a business concern and holds a professional 42 license from the State in order to perform those functions. 43 "Family member" means spouse, domestic partner, partner in a 44 civil union, child, parent, sibling, aunt, uncle, niece, nephew, first 45 cousin, grandparent, grandchild, father-in-law, mother-in-law, son-46 in-law, daughter-in-law, stepparent, stepchild, stepbrother, 47 stepsister, half brother, or half sister, whether the individual is 48 related by blood, marriage, or adoption.

1 "Recyclable materials" means those materials which would 2 otherwise become solid waste, and which may be collected, 3 separated or processed and returned to the economic mainstream in 4 the form of raw materials or products. 5 "Recycling license" means an approval to operate a business concern engaged in recycling services issued pursuant to section 8 6 7 of P.L.1983, c.392 (C.13:1E-133). 8 "Recycling services" means the services provided by persons 9 engaging in the business of recycling, including the collection, transportation, processing, storage, purchase, sale or disposition, or 10 any combination thereof, of recyclable materials. 11 12 "Sales person" means a person or persons that makes or arranges 13 for sales for a business concern, for the collection, transportation, 14 treatment, storage, recycling, processing, transfer or disposal of solid waste or hazardous waste or the provision of recycling 15 16 services. 17 (cf: P.L.2011, c.68, s.1) 18 4. Section 3 of P.L.1983, c.392 (C.13:1E-128) is amended to 19 20 read as follows: 3. In addition to any other procedure, condition or information 21 22 required pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.), P.L.1981, 23 c.279 (C.13:1E-49 et seq.) or any other law: 24 a. (1) Every applicant and permittee shall file a disclosure 25 statement with the [department and the] Attorney General; 26 (2) Except as otherwise provided in this subsection, any person required to be listed in the disclosure statement shall be 27 fingerprinted for identification and investigation purposes in 28 29 accordance with procedures therefor established by the Attorney 30 General; 31 (3) The Attorney General shall, upon the receipt of the 32 disclosure statement from an applicant for an initial license [or], 33 from a permittee, or from an applicant for a recycling license, 34 prepare and transmit to the department an investigative report on 35 the applicant or the permittee, as the case may be, based in part 36 upon the disclosure statement. In preparing this report, the Attorney 37 General may request and receive criminal history information from 38 the State Commission of Investigation or the Federal Bureau of 39 Investigation; 40 (4) In conducting a review of the application, the [department] 41 Attorney General shall include a review of the disclosure statement 42 and investigative report; 43 (5) An applicant or permittee may file a limited disclosure 44 statement pursuant to the provisions of paragraphs (a) through (h) 45 of subsection e. of section 2 of P.L.1983, c.392 (C.13:1E-127); and 46 a person required to be listed in the disclosure statement is exempt 47 from the fingerprint and personal history disclosure requirements; 48 if:

(a) The applicant or permittee is a secondary business activity
 corporation; and

3 (b) The person required to be listed in the disclosure statement 4 is (i) a director or chief executive officer; or (ii) an individual who 5 does not have any responsibility for, or control of, the commercial 6 solid waste or hazardous waste operations, or the provision of 7 recycling services, of the applicant, permittee or licensee conducted 8 in New Jersey, and who will not exercise any such responsibility or 9 control upon the issuance of a license or recycling license by the 10 [department] <u>Attorney General;</u>

(6) (a) A person who is a director or chief executive officer of a
business concern that is a secondary business activity corporation, a
publicly traded corporation or an institutional investor, including
limited partnership interests, that is not the applicant or permittee
but which is listed in a disclosure statement pursuant to subsection
e. of section 2 of P.L.1983, c.392 (C.13:1E-127), shall be exempt
from the fingerprint and personal history disclosure requirements;

18 (b) An individual who is an officer or partner of, or who holds 19 any equity in or debt liability of, a business concern that is a 20 secondary business activity corporation, a publicly traded 21 corporation or an institutional investor, including limited 22 partnership interests, that is not the applicant or permittee but which 23 is listed in a disclosure statement pursuant to subsection e. of 24 section 2 of P.L.1983, c.392 (C.13:1E-127), shall be exempt from 25 the fingerprint and personal history disclosure requirements, 26 provided that the person or secondary business activity corporation 27 or publicly traded corporation or institutional investor is not and 28 will not be engaged in active management of the commercial solid 29 waste or hazardous waste operations or the recycling operations of 30 the applicant or permittee conducted in New Jersey;

31 (c) A business concern that is a secondary business activity 32 corporation or an institutional investor, including limited 33 partnership interests, that is not the applicant, licensee, or permittee 34 but which is listed in a disclosure statement pursuant to subsection 35 e. of section 2 of P.L.1983, c.392 (C.13:1E-127), shall be exempt 36 from disclosure requirements established in subsection e. of section 37 2 of P.L.1983, c.392 (C.13:1E-127) provided that the secondary 38 business activity corporation or institutional investor is not and will 39 not be engaged in active management of the commercial solid waste 40 or hazardous waste operations or the recycling operations of the 41 applicant, licensee, or permittee conducted in New Jersey;

(d) A business concern that is a publicly traded corporation that
is not the applicant, licensee, or permittee but which is listed in a
disclosure statement pursuant to subsection e. of section 2 of
P.L.1983, c.392 (C.13:1E-127), shall be exempt from disclosure
requirements established in subsection e. of section 2 of P.L.1983,
c.392 (C.13:1E-127) provided that the name and business address of
the publicly traded corporation and copies of its annual filings with

1 the Securities and Exchange Commission, or its foreign equivalent, 2 are filed with the disclosure forms of the applicant, licensee, or 3 permittee. Subsidiaries intervening in the chain of equity between 4 the publicly traded corporation and the applicant, licensee, or 5 permittee, and the officers and directors of those intervening 6 subsidiaries, shall also be exempt from the disclosure requirements 7 established in subsection e. of section 2 of P.L.1983, c.392 8 (C.13:1E-127) provided that the intervening subsidiary is not and 9 will not be engaged in active management of the commercial solid 10 waste or hazardous waste operations or the recycling operations of 11 the applicant, licensee, or permittee conducted in New Jersey;

12 (e) An individual exempt from disclosure requirements under 13 subparagraph (b) of this paragraph, a secondary business activity 14 corporation or institutional investor exempt from disclosure requirements under subparagraph (c) of this paragraph, and a 15 16 publicly traded corporation exempt from disclosure requirements 17 under subparagraph (d) of this paragraph, may be required by the 18 Attorney General to file disclosure forms and be fingerprinted in the 19 circumstances described in subsection d. of this section; and

(f) A person that holds equity in, or debt liability of, a business
concern that is exempt from the disclosure requirements established
in subsection e. of section 2 of P.L.1983, c.392 (C.13:1E-127) shall
also be exempt from the disclosure requirements established in
subsection e. of section 2 of P.L.1983, c.392 (C.13:1E-127).

25 b. All applicants, permittees and licensees, and all business 26 concerns that have been issued a recycling license, shall have the 27 continuing duty to provide any assistance or information requested 28 by the department or the Attorney General, and to cooperate in any 29 inquiry or investigation conducted by the Attorney General or the 30 State Commission of Investigation and any inquiry, investigation, 31 or hearing conducted by the department. Except as otherwise 32 determined by the Superior Court pursuant to subsection d. of this 33 section, if, upon issuance of a formal request to answer any inquiry 34 or produce information, evidence or testimony, any applicant, 35 permittee or licensee, or any business concern that has been issued a 36 recycling license, refuses to comply, the application of the business 37 concern for a license, or a recycling license, as the case may be, 38 may be denied, or the license or recycling license of that business 39 concern may be revoked by the [department] Attorney General.

40 c. If any of the information required to be included in the 41 disclosure statement changes, or if any information provided 42 concerning the applicability of an exemption under subsection d. of 43 this section changes, or if any additional information should be 44 added to the disclosure statement after it has been filed, the 45 applicant, permittee or licensee or the business concern that has 46 been issued a recycling license, shall provide that information to the 47 department and the Attorney General, in writing, within 30 days of 48 the change or addition.

1 d. The provisions of paragraphs (5) and (6) of subsection a. of 2 this section to the contrary notwithstanding, the Attorney General 3 may at any time require any person required to be listed in the 4 disclosure statement to file a completed personal history disclosure 5 form and a full disclosure statement with the [department and the] 6 Attorney General pursuant to paragraphs (1) through (9) of 7 subsection e. of section 2 of P.L.1983, c.392 (C.13:1E-127), or to 8 be fingerprinted for identification and investigation purposes 9 pursuant to paragraph (2) of subsection a. of this section, if the 10 Attorney General determines that there exists a reasonable suspicion that the additional information is likely to lead to 11 12 information relevant to a determination regarding the approval of a 13 license or a recycling license pursuant to section 8 of P.L.1983, 14 c.392 (C.13:1E-133), the revocation of a license or recycling license pursuant to section 9 of P.L.1983, c.392 (C.13:1E-134), or the 15 severance of a disqualifying person pursuant to section 10 of 16 17 P.L.1983, c.392 (C.13:1E-135).

18 If the Attorney General requires any or all of this information, a 19 written request for the additional information shall be served upon 20 the applicant, permittee or licensee, or the business concern that has 21 been issued a recycling license. Within 60 days of receipt of a 22 written request for additional information, the applicant, permittee 23 or licensee, or the business concern that has been issued a recycling 24 license may seek review of the Attorney General's determination in 25 the Superior Court. If the applicant, permittee or licensee, or the 26 business concern that has been issued a recycling license fails to 27 provide the additional information to the Attorney General within 28 60 days of receipt of the written request, the Attorney General may 29 file with the Superior Court a petition for an order requiring the 30 applicant, permittee or licensee, or the business concern that has 31 been issued a recycling license to provide the additional 32 information. In a proceeding brought by either party, the applicant, 33 permittee or licensee, or the business concern that has been issued a 34 recycling license shall demonstrate that the additional information 35 requested is not likely to lead to information relevant to a 36 determination regarding the approval of a license or recycling 37 license pursuant to section 8 of P.L.1983, c.392 (C.13:1E-133), the 38 revocation of a license or recycling license pursuant to section 9 of 39 P.L.1983, c.392 (C.13:1E-134), or the severance of a disqualifying 40 person pursuant to section 10 of P.L.1983, c.392 (C.13:1E-135). 41 For good cause shown, the court may review in camera the 42 submission of the Attorney General or the applicant, permittee or 43 licensee, or the business concern that has been issued a recycling 44 license, or any part thereof.

45 (cf: P.L.2011, c.68, s.2)

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47 5. Section 4 of P.L.1983, c.392 (C.13:1E-129) is amended to 48 read as follows:

1 4. a. Whenever the Attorney General determines that there 2 exists a reasonable suspicion that any person may have information 3 or be in possession, custody, or control of any documentary 4 materials relevant to an investigation of an applicant, permittee or 5 licensee conducted pursuant to this act, he may issue in writing, and 6 cause to be served upon that person an investigative interrogatory 7 requiring that person to answer questions under oath and produce 8 material for examination.

b. Each interrogatory shall:

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10 (1) Identify the licensee, permittee or applicant who is the 11 subject of the investigation;

(2) Advise the person that he has the right to discuss the
interrogatory with legal counsel prior to returning it to the Attorney
General or prior to making material available, as provided in
subsection f. of this section, and that he has the right to file in
Superior Court a petition to modify or set aside the interrogatory, as
provided in subsection j. of this section;

(3) Describe the class or classes of documentary material to be
produced thereunder with sufficient particularity as to permit the
material to be reasonably identified;

(4) Prescribe a return date, which date shall provide a reasonable
period of time within which answers may be made and material so
demanded may be assembled and made available for inspection and
copying or reproduction, as provided in subsection f. of this section.
c. No interrogatory shall:

(1) Contain any requirement which would be held to be
unreasonable if contained in a [subpena] <u>subpoena</u> duces tecum
issued in aid of a grand jury investigation; or

(2) Require the production of any documentary evidence which
would be otherwise privileged from disclosure if demanded by a
[subpena] <u>subpoena</u> duces tecum issued in aid of a grand jury
investigation.

d. Service of any interrogatory filed under this section may bemade upon any person by:

(1) Delivering a duly executed copy thereof to the person or any
partner, executive officer, managing agent, employee or general
agent thereof, or to any agent thereof authorized by appointment or
by law to receive service of process on behalf of the person; or

39 (2) Delivering a duly executed copy thereof to the principal40 office or place of business of the person to be served; or

41 (3) Depositing a copy in the United States mail, by registered or
42 certified mail duly addressed to the person at his principal office or
43 place of business.

e. A verified return by the individual serving any interrogatory,
setting forth the manner of service, shall be prima facie proof of
service. In the case of service by registered or certified mail, the
return shall be accompanied by the return post office receipt of
delivery of the interrogatory.

1 Any person upon whom any interrogatory issued under this f. 2 section has been duly served which requires the production of 3 materials shall make the material available for inspection and 4 copying or reproduction to the Attorney General at the principal 5 place of business of that person in the State of New Jersey or at any 6 other place as the Attorney General and the person thereafter may 7 agree and prescribe in writing, on the return date specified in the 8 interrogatory or on a later date as the Attorney General may 9 prescribe in writing. Upon written agreement between the person 10 and the Attorney General, copies may be substituted for all or any 11 part of the original materials. The Attorney General may cause the 12 preparation of any copies of documentary material as may be required for official use by the Attorney General. 13

No material produced pursuant to this section shall be available 14 15 for examination, without the consent of the person who produced 16 the material, by an individual other than the Attorney General or 17 any person retained by the Attorney General in connection with the 18 enforcement of this act. Under reasonable terms and conditions as 19 the Attorney General shall prescribe, documentary material while in 20 his possession shall be available for examination by the person who 21 produced the material or any of his duly authorized representatives.

22 In any investigation conducted pursuant to this act, the Attorney 23 General may present before the [department,] court or grand jury 24 any documentary material in his possession pursuant to this section, subject to any protective order deemed proper by the Superior 25 26 Court.

Upon completion of: g.

27

(1) The review and investigation for which any documentary 28 29 material was produced under this section, and

30 (2) Any case or proceeding arising from the investigation, the 31 Attorney General shall return to the person who produced the 32 material all the material, other than copies thereof made by the 33 Attorney General pursuant to this section, which has not passed into 34 the control of [the department or] any court or grand jury through 35 the introduction thereof into the record of the case or proceeding.

36 When any documentary material has been produced by any h. 37 person under this section for use in an investigation, and no case or 38 proceeding arising therefrom has been instituted within two years 39 after completion of the examination and analysis of all evidence 40 assembled in the course of the investigation, the person shall be 41 entitled, upon written demand made upon the Attorney General, to 42 the return of all documentary material, other than copies thereof 43 made pursuant to this section so produced by him.

44 i. Whenever any person fails to comply with any investigative 45 interrogatory duly served upon him under this section, or whenever 46 satisfactory copying or reproduction of any material cannot be done 47 and he refuses to surrender the material, the Attorney General may

1 file in the Superior Court a petition for an order of the court for the 2 enforcement of this section. 3 At any time before the return date specified in the i. 4 interrogatory, the person served with the interrogatory may file in 5 the Superior Court a petition for an order modifying or setting aside 6 the interrogatory. The time allowed for compliance with the 7 interrogatory shall not run during the pendency of this petition. The petition shall specify each ground upon which the petition relies in 8 9 seeking relief, and may be based upon any failure of the 10 interrogatory to comply with the provisions of this section or upon any constitutional or other legal right or privilege of the petitioner. 11 12 In this proceeding, the Attorney General shall establish the 13 existence of an investigation pursuant to this act and the nature and 14 subject matter of the investigation. 15 (cf: P.L.1991, c.269, s.4) 16 6. Section 5 of P.L.1983, c.392 (C.13:1E-130) is amended to 17 18 read as follows: 5. a. Whenever the Attorney General determines that there 19 20 exists a reasonable suspicion that any person may have information 21 or knowledge relevant to an investigation conducted pursuant to this 22 act, he may issue in writing and cause to be served upon that person 23 a [subpena] subpoena to appear and be examined under oath before 24 the Attorney General. 25 b. The [subpena] subpoena shall: (1) Identify the licensee, permittee or applicant who is the 26 27 subject of the investigation; (2) Advise that person that he may have an attorney present 28 29 when he appears and testifies or otherwise responds to the 30 [subpena] subpoena, that he has a right, at any time before the 31 return date of the [subpena] subpoena, to file in Superior Court a petition to modify or set aside the [subpena] subpoena, as provided 32 33 in subsection f. of this section; 34 (3) Prescribe a date and time at which that person must appear to testify, under oath, provided that this date shall not be less than 35 36 seven days from the date of service of the [subpena] subpoena. 37 Except as otherwise provided in this section, no information c. 38 derived pursuant to the [subpena] subpoena shall be disclosed by 39 the Attorney General [or the department] without the consent of the 40 person testifying. 41 In any investigation conducted pursuant to this act, the Attorney 42 General may present before the [department,] court or grand jury 43 any information disclosed pursuant to the [subpena] subpoena, 44 subject to any protective order deemed proper by the Superior 45 Court.

d. Service of a [subpena] <u>subpoena</u> pursuant to this section
 shall be by any of those methods specified in the New Jersey Court
 Rules for service of summons and complaint in a civil action.

e. Whenever any person fails to comply with any [subpena]
<u>subpoena</u> duly served upon him under this section, or whenever
satisfactory copying or reproduction of any material cannot be done
and he refuses to surrender the material, the Attorney General may
file in the Superior Court a petition for an order of the court for the
enforcement of the [subpena] <u>subpoena</u>.

At any time before the return date specified in the [subpena] 10 f. subpoena, the person who has been served with the [subpena] 11 12 subpoena may file in the Superior Court a petition for an order 13 modifying or setting aside the [subpena] subpoena. The time 14 allowed for compliance with the [subpena] subpoena shall not run 15 during the pendency of this petition. The petition shall specify each 16 ground upon which the petitioner relies in seeking relief, and may be based upon any failure of the [subpena] subpoena to comply 17 18 with the provisions of this section or upon any constitutional or other legal right or privilege of the petitioner. In this proceeding, 19 20 the Attorney General shall establish the existence of an 21 investigation pursuant to this act and the nature and subject matter 22 of the investigation.

- 23 (cf: P.L.1991, c.269, s.5)
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25 7. Section 8 of P.L.1983, c.392 (13:1E-133) is amended to read
26 as follows:

8. The provisions of any law to the contrary notwithstanding,
no license or recycling license shall be approved by the
[department] <u>Attorney General</u>:

30 Unless the [department] Attorney General finds that the a. applicant, or the permittee, as the case may be, in any prior 31 32 performance record in the collection, transportation, treatment, 33 storage, transfer or disposal of solid waste or hazardous waste, or the provision of recycling services, has exhibited sufficient 34 35 integrity, reliability, expertise, and competency to engage in the 36 collection or transportation of solid waste or hazardous waste, or to 37 operate the solid waste facility or hazardous waste facility, or 38 engage in recycling services, given the potential economic 39 consequences for affected counties, municipalities and ratepayers or 40 significant adverse impacts upon human health and the environment 41 which could result from the irresponsible participation therein or 42 operation thereof, or if no prior record exists, that the applicant or 43 the permittee is likely to exhibit that integrity, reliability, expertise 44 and competence.

b. If any person required to be listed in the disclosure
statement, or otherwise shown to have a beneficial interest in the
business of the applicant, the permittee or the licensee, or to have

1 rented or leased at any or no cost real property, vehicles or other 2 equipment used for the collection, transportation, treatment, 3 processing, storage, transfer, or disposal of solid waste or hazardous 4 waste, or the provision of recycling services, to the applicant, the 5 permittee, or the licensee, has been barred from the provision of 6 solid waste, hazardous waste or recycling services in any other 7 jurisdiction outside of the State, or has been convicted of any of the following crimes under the laws of New Jersey or the equivalent 8 9 thereof under the laws of any other jurisdiction: 10 (1) Murder; 11 (2) Kidnapping; 12 (3) Gambling; (4) Robbery; 13 14 (5) Bribery; 15 (6) Extortion; (7) Criminal usury; 16 17 (8) Arson; 18 (9) Burglary; 19 (10) Theft and related crimes; 20 (11) Forgery and fraudulent practices; (12) Fraud in the offering, sale or purchase of securities; 21 22 (13) Alteration of motor vehicle identification numbers; 23 (14) Unlawful manufacture, purchase, use or transfer of firearms; 24 (15) Unlawful possession or use of destructive devices or 25 explosives; (16) Violation of N.J.S.2C:35-5, except possession of 84 grams 26 27 or less of marijuana, or of N.J.S.2C:35-10; (17) Racketeering, P.L.1981, c.167 (C.2C:41-1 et seq.); 28 29 (18) Violation of criminal provisions of the "New Jersey 30 Antitrust Act," P.L.1970, c.73 (C.56:9-1 et seq.); (19) Any purposeful or reckless violation of the criminal 31 32 provisions of any federal or state environmental protection laws, 33 rules, or regulations, including, but not limited to, solid waste or 34 hazardous waste management laws, rules, or regulations; 35 (20) Violation of N.J.S.2C:17-2; 36 (21) Any offense specified in chapter 28 of Title 2C; or 37 (22) Violation of the "Solid Waste Utility Control Act of 1970," P.L.1970, c.40 (C.48:13A-1 et seq.) or P.L.1981, c.221 (C.48:13A-38 39 6.1). 40 If the Attorney General determines that there is a reasonable c. 41 suspicion to believe that a person required to be listed in the 42 disclosure statement, or otherwise shown to have a beneficial 43 interest in the business of the applicant, the permittee or the 44 licensee, or to have rented or leased at any cost or at no cost real 45 property, vehicles or other equipment used for the collection, 46 transportation, treatment, processing, storage, transfer, or disposal 47 of solid waste or hazardous waste, or the provision of recycling 48 services, to the applicant, the permittee, or the licensee, does not

possess a reputation for good character, honesty and integrity, and
that person or the applicant, the permittee or the licensee fails, by
clear and convincing evidence, to establish his reputation for good
character, honesty and integrity.

5 d. With respect to the approval of an initial license or a 6 recycling license, if there are current prosecutions or pending 7 charges in any jurisdiction against any person required to be listed 8 in the disclosure statement, or otherwise shown to have a beneficial 9 interest in the business of the applicant or the permittee, or to have 10 rented or leased at any or no cost real property, vehicles or other 11 equipment used for the collection, transportation, treatment, 12 processing, storage, transfer, or disposal of solid waste or hazardous 13 waste, or the provision of recycling services, to the applicant or the 14 permittee, for any of the crimes enumerated in subsection b. of this 15 section, provided, however, that at the request of the applicant, 16 permittee, or the person charged, the [department] Attorney 17 General shall defer decision upon such application during the 18 pendency of such charge.

e. If any person required to be listed in the disclosure 19 statement, or otherwise shown to have a beneficial interest in the 20 21 business of the applicant, permittee or the licensee, or to have 22 rented or leased at any or no cost real property, vehicles or other 23 equipment used for the collection, transportation, treatment, processing, storage, transfer, or disposal of solid waste or 24 25 hazardous waste, or the provision of recycling services, to the 26 applicant, the permittee, or the licensee, has pursued economic gain 27 in an occupational manner or context which is in violation of the 28 criminal or civil public policies of this State, where such pursuit 29 creates a reasonable belief that the participation of that person in 30 any activity required to be licensed under this act would be inimical 31 to the policies of this act. For the purposes of this section, 32 "occupational manner or context" means the systematic planning, 33 administration, management, or execution of an activity for 34 financial gain.

35 If the Attorney General determines that any person required f. 36 to be listed in the disclosure statement, or otherwise shown to have 37 a beneficial interest in the business of the applicant, permittee or the 38 licensee, or to have rented or leased at any or no cost real property, 39 vehicles or other equipment used for the collection, transportation, 40 treatment, processing, storage, transfer, or disposal of solid waste 41 or hazardous waste, or the provision of recycling services, to the 42 applicant, the permittee, or the licensee, has been identified by the 43 State Commission of Investigation or the Federal Bureau of 44 Investigation as a career offender or a member of a career offender 45 cartel or an associate of a career offender or career offender cartel, 46 where such identification, membership or association creates a 47 reasonable belief that the participation of that person in any activity 48 required to be licensed under this act would be inimical to the

policies of this act. For the purposes of this section, "career offender" means any person whose behavior is pursued in an occupational manner or context for the purpose of economic gain, utilizing such methods as are deemed criminal violations of the public policy of this State; and a "career offender cartel" means any group of persons who operate together as career offenders.

7 A license or a recycling license may be approved by the 8 [department] Attorney General for any applicant or permittee if the information contained within the disclosure statement and 9 10 investigative report, including any determination made by the Attorney General concerning the character, honesty and integrity of 11 12 any person required to be listed in the disclosure statement, or 13 otherwise shown to have a beneficial interest in the business of the 14 applicant or permittee, or to have rented or leased at any or no cost 15 real property, vehicles or other equipment used for the collection, 16 transportation, treatment, processing, storage, transfer, or disposal 17 of solid waste or hazardous waste, or the provision of recycling 18 services, to the applicant, the permittee, or the licensee, would not 19 require disqualification pursuant to subsection a., b. c., e. or f. of 20 this section.

A license <u>or a recycling license</u> approved by the [department] <u>Attorney General</u> for any applicant or permittee pursuant to this section is non-transferable and shall be valid only for the length of time for which it is given.

Any applicant or permittee who is denied [an initial] <u>a</u> license <u>or</u> <u>a recycling license</u> pursuant to this section shall, upon a written request transmitted to the [department] <u>Attorney General</u> within 30 days of that denial, be afforded the opportunity for a hearing thereon in the manner provided for contested cases pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

32 (cf: P.L.1991, c.269, s.6)

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34 8. Section 7 of P.L.1991, c.269 (C.13:1E-133.1) is amended to
35 read as follows:

36 7. a. Notwithstanding the conviction of any person required to 37 be listed in a disclosure statement, or otherwise shown to have a 38 beneficial interest in the business of an applicant, permittee or 39 licensee or to have rented or leased at any or no cost real property, 40 vehicles or other equipment used for the collection, transportation, 41 treatment, processing, storage, transfer, or disposal of solid waste 42 or hazardous waste, or the provision of recycling services, to the 43 applicant, the permittee, or the licensee, for any of the crimes 44 enumerated in subsection b. of section 8 of P.L.1983, c.392 45 (C.13:1E-133), the [department] Attorney General may issue or 46 renew a license or a recycling license to an applicant, permittee or 47 licensee if the [department] Attorney General determines in a

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1 writing setting forth findings of fact that the convicted person has 2 affirmatively demonstrated rehabilitation by clear and convincing 3 evidence pursuant to the provisions of this section. If the 4 [department] Attorney General determines that the nature and 5 seriousness of the crime creates a reasonable doubt that an 6 applicant, permittee, or licensee will engage in the activity for 7 which a license or recycling license is sought in a lawful and 8 responsible manner, the [department] Attorney General shall make 9 a determination in a writing setting forth findings of fact that the 10 convicted person cannot affirmatively demonstrate rehabilitation.

b. In determining whether a convicted individual has
affirmatively demonstrated rehabilitation, the [department shall
request a recommendation thereon from the] Attorney General [,
which recommendation shall be] shall make a finding, in writing
[and], based upon a consideration of at least the following factors:

16 (1) The nature and responsibilities of the position which a17 convicted individual would hold;

18 (2) The nature and seriousness of the crime;

19 (3) The circumstances under which the crime was committed;

20 (4) The date of the crime;

(5) The age of the convicted individual when the crime wascommitted;

23 (6) Whether the crime was an isolated or repeated act;

(7) Any evidence of good conduct in the community, counseling
or psychiatric treatment received, acquisition of additional
academic or vocational schooling, or the recommendation of
persons who have supervised the convicted individual since the
conviction; and

(8) The full criminal record of the convicted individual, any
record of civil or regulatory violations or notices or any complaints
alleging any such civil or regulatory violations, or any other
allegations of wrongdoing.

Notwithstanding any other provision of this subsection, a convicted individual shall have affirmatively demonstrated rehabilitation pursuant to the provisions of this section if the convicted individual produces evidence of a pardon issued by the Governor of this or any other state, or evidence of the expungement of every conviction for any of the crimes enumerated in subsection b. of section 8 of P.L.1983, c.392 (C.13:1E-133).

c. In determining whether a convicted business concern has
affirmatively demonstrated rehabilitation, the [department shall
request a recommendation thereon from the] Attorney General[,
which recommendation shall be] shall make a finding, in writing
[and], based upon a consideration of at least the following factors:

45 (1) The nature and seriousness of the crime;

46 (2) The circumstances under which the crime was committed;

47 (3) The date of the crime;

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(4) Whether the crime was an isolated or repeated act; and

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(5) The full criminal record of the convicted business concern,

any record of civil or regulatory violations or notices or any
complaints alleging any such civil or regulatory violations, or any
other allegations of wrongdoing.

d. The Attorney General may require, as a predicate to a 6 7 determination that a convicted business concern has affirmatively 8 demonstrated rehabilitation, that the convicted business concern 9 agree, in writing, to an investigation of the crime or crimes 10 committed by the convicted business concern which caused 11 disqualification pursuant to subsection b. of section 8 of P.L.1983, 12 c.392 (C.13:1E-133), the persons involved in the crime, and any 13 corporate policies, procedures, and organizational structure that 14 may have led to the crime. At the conclusion of this investigation a 15 report shall be prepared identifying the underlying conduct giving 16 rise to any criminal convictions and any steps that have 17 subsequently been taken by the convicted business concern to 18 prevent a recurrence of the criminal activity, and recommending 19 any steps that may be deemed necessary to prevent a recurrence of 20 the criminal activity. The investigation shall be conducted by, or on 21 behalf of, the Attorney General, and the cost thereof shall be borne 22 by the convicted business concern.

The Attorney General may require, on the basis of this investigation and as a condition of [recommending] determining that a convicted business concern has affirmatively demonstrated rehabilitation, that a convicted business concern comply, or agree in writing to comply, with any of the following:

(1) changes in the convicted business concern's organizational
structure to reduce the opportunity and motivation of individual
employees to engage in criminal activity, including procedures for
informing employees of the requirements of relevant state and
federal law;

(2) changes in the convicted business concern's long and short
term planning to ensure that the convicted business concern
implements procedures and policies to prevent future violations of
the law;

37 (3) changes in the convicted business concern's legal,
38 accounting, or other internal or external control and monitoring
39 procedures to discourage or prevent future violations of state or
40 federal law;

(4) changes in the convicted business concern's ownership,
control, personnel, and personnel selection practices, including the
removal of any person shown to have a beneficial interest in the
convicted business concern, and the imposition of a reward or
disincentive system in order to encourage employees to comply
with relevant state and federal law;

47 (5) post-licensing monitoring of the convicted business concern's48 activities relating to any changes in policy, procedure, or structure

1 required by the Attorney General pursuant to this subsection, the 2 cost of such monitoring to be borne by the convicted business 3 concern; and 4 (6) any other requirements deemed necessary by the Attorney 5 General. 6 e. The [department] Attorney General shall not determine that 7 a convicted business concern has affirmatively demonstrated 8 rehabilitation if the convicted business concern has not complied, or 9 agreed in writing to comply, with every requirement imposed by the 10 Attorney General pursuant to subsection d. of this section. 11 (cf: P.L.1991, c.269, s.7) 12 13 9. Section 8 of P.L.1991, c.269 (C.13:1E-133.2) is amended to 14 read as follows: 15 8. a. Notwithstanding any current prosecutions or pending 16 charges in any jurisdiction against any person required to be listed 17 in a disclosure statement, or otherwise shown to have a beneficial 18 interest in the business of an applicant, permittee or licensee, or to 19 have rented or leased at any or no cost cost real property, vehicles 20 or other equipment used for the collection, transportation, 21 treatment, processing, storage, transfer, or disposal of solid waste or 22 hazardous waste, or the provision of recycling services, to the 23 applicant, the permittee, or the licensee, for any of the crimes 24 enumerated in subsection b. of section 8 of P.L.1983, c.392 25 (C.13:1E-133), the [department] Attorney General may issue or 26 renew a license or a recycling license to an applicant, permittee or 27 licensee if the [department] Attorney General determines in a 28 writing setting forth findings of fact that the person against whom 29 there are current prosecutions or pending charges has affirmatively 30 reestablished a reputation for good character, honesty and integrity 31 by clear and convincing evidence pursuant to the provisions of this 32 section. If the [department] Attorney General determines that the 33 nature and seriousness of the crime alleged in a current prosecution 34 or pending charge creates a reasonable doubt that an applicant, 35 permittee, or licensee will engage in the activity for which a license 36 is sought in a lawful and responsible manner, the [department] 37 Attorney General shall make a determination in a writing setting 38 forth findings of fact that the person against whom there are current 39 prosecutions or pending charges cannot reestablish a reputation for 40 good character, honesty and integrity. 41 A person may affirmatively reestablish a reputation for good 42 character, honesty and integrity pursuant to this section in advance 43 of the disposition of the current prosecutions or pending charges 44 provided that this reestablishment consists of evidence of good

45 character, honesty and integrity rather than any defenses to the 46 current prosecutions or pending charges. A reestablishment of a 47 reputation for good character, honesty and integrity pursuant to this

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1 section shall not be deemed insufficient due to a lack of admission 2 of guilt to the current prosecutions or pending charges. 3 b. In determining whether an individual against whom there are 4 current prosecutions or pending charges has affirmatively 5 reestablished a reputation for good character, honesty and integrity, 6 the [department shall request a recommendation thereon from the] 7 Attorney General [, which recommendation shall be] shall make a 8 finding, in writing, and based upon a consideration of at least the 9 following factors: 10 (1) The nature and responsibilities of the position which the 11 individual against whom there are current prosecutions or pending 12 charges would hold; 13 (2) The nature and seriousness of the alleged crime; 14 (3) The circumstances under which the alleged crime was 15 committed; 16 (4) The date of the alleged crime; 17 (5) The age of the individual against whom there are current prosecutions or pending charges when the alleged crime was 18 19 committed; (6) Whether the alleged crime was an isolated or repeated act; 20 21 (7) Any evidence of good conduct in the community, counseling 22 or psychiatric treatment received, acquisition of additional academic or vocational schooling, or the recommendation of 23 24 persons who have supervised the individual since the date of the 25 alleged crime; and (8) The full criminal record of the individual against whom there 26 27 are current prosecutions or pending charges, any record of civil or 28 regulatory violations or notices or any complaints alleging any such 29 civil or regulatory violations, or any other allegations of 30 wrongdoing. 31 In determining whether a business concern against whom c. 32 there are current prosecutions or pending charges has affirmatively 33 reestablished a reputation for good character, honesty and integrity, 34 the department shall request a recommendation thereon from the 35 Attorney General, which recommendation shall be shall make a 36 finding, in writing, and based upon a consideration of at least the 37 following factors: 38 (1) The nature and seriousness of the alleged crime; 39 (2) The circumstances under which the alleged crime was 40 committed; 41 (3) The date of the alleged crime; 42 (4) Whether the alleged crime was an isolated or repeated act; 43 and 44 (5) The full criminal record of the business concern against 45 whom there are current prosecutions or pending charges, any record 46 of civil or regulatory violations or notices or any complaints 47 alleging any such civil or regulatory violations, or any other 48 allegations of wrongdoing.

1 d. The Attorney General may require, as a predicate to a 2 determination that a business concern against which there are 3 current prosecutions or pending charges has affirmatively 4 reestablished a reputation for good character, honesty and integrity, 5 that the business concern agree, in writing, to an investigation of the 6 alleged crime or crimes committed by the business concern, the 7 persons involved in the alleged crime, and any corporate policies, 8 procedures, and organizational structure that may have led to the 9 alleged crime. At the conclusion of this investigation a report shall 10 be prepared identifying the underlying conduct giving rise to any 11 alleged criminal activity and any steps that have subsequently been 12 taken by the business concern to prevent a recurrence of the alleged criminal activity, and recommending any steps that may be deemed 13 14 necessary to prevent a recurrence of the alleged criminal activity. 15 The investigation shall be conducted by, or on behalf of, the 16 Attorney General, and the cost thereof shall be borne by the 17 business concern.

18 The Attorney General may require, on the basis of this 19 investigation and as a condition of [recommending] <u>finding</u> that a 20 business concern against which there are current prosecutions or 21 pending charges has affirmatively reestablished a reputation for 22 good character, honesty and integrity, that a business concern 23 comply, or agree in writing to comply, with any of the following:

(1) changes in the business concern's organizational structure to
reduce the opportunity and motivation of individual employees to
engage in criminal activity, including procedures for informing
employees of the requirements of relevant state and federal law;

(2) changes in the business concern's long and short term
planning to ensure that the business concern implements procedures
and policies to prevent future violations of state or federal law;

31 (3) changes in the business concern's legal, accounting, or other
32 internal or external control and monitoring procedures to discourage
33 or prevent future violations of state or federal law;

(4) changes in the business concern's ownership, control,
personnel, and personnel selection practices, including the removal
of any person shown to have a beneficial interest in the business
concern, and the imposition of a reward or disincentive system in
order to encourage employees to comply with relevant state and
federal law;

40 (5) post-licensing monitoring of the business concern's activities
41 relating to any changes in policy, procedure, or structure required
42 by the Attorney General pursuant to this subsection, the cost of such
43 monitoring to be borne by the business concern; and

44 (6) any other requirements deemed necessary by the Attorney45 General.

e. The [department] <u>Attorney General</u> shall not determine that
a business concern against which there are current prosecutions or
pending charges has affirmatively reestablished a reputation for

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1 good character, honesty and integrity if the business concern has 2 not complied, or agreed in writing to comply, with every 3 requirement imposed by the Attorney General pursuant to 4 subsection d. of this section. 5 (cf: P.L.1991, c.269, s.8) 6 7 10. Section 17 of P.L.1991, c.269 (C.13:1E-133.3) is amended 8 to read as follows: 9 17. The Department of Environmental Protection shall not issue 10 any permits required pursuant to P.L.1954, c.212 (C.26:2C-1 et seq.), P.L.1962, c.19 (C.58:16A-50 et seq.), P.L.1975, c.232 11 12 (C.13:1D-29 et seq.), P.L.1977, c.74 (C.58:10A-1 et seq.), 13 P.L.1981, c.262 (C.58:1A-1 et seq.), or any other law, or any rules 14 and regulations adopted thereto, to any person proposing to own or 15 operate a resource recovery facility prior to the completion by the 16 Attorney General [and the department] of the requirements of 17 sections 3 and 8 of P.L.1983, c.392 (C.13:1E-128 and 13:1E-133), 18 and unless the person proposing to own or operate the resource 19 recovery facility has received a license approved by the 20 [department] Attorney General pursuant to section 8 of P.L.1983, c.392 (C.13:1E-133); except that the department may issue such 21 22 permits if the [department] Attorney General has approved, issued 23 or renewed a temporary license for such person pursuant to section 24 10 of P.L.1983, c.392 (C.13:1E-135). 25 (cf: P.L.1991, c.269, s.17) 26 27 11. Section 9 of P.L.1983, c.392 (C.13:1E-134) is amended to 28 read as follows: 29 9. Any license or recycling license may be revoked by the 30 [department] Attorney General pursuant to the "Administrative 31 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) for any of the 32 following causes: 33 Any cause which would require disqualification, pursuant to a. 34 subsection a., b., c., e. or f. of section 8 of P.L.1983, c.392 35 (C.13:1E-133), from receiving a license or a recycling license upon 36 original application; 37 b. Fraud, deceit or misrepresentation in securing the license or recycling license, or in the conduct of the licensed activity; 38 39 c. Offering, conferring or agreeing to confer any benefit to 40 induce any other person to violate the provisions of P.L.1983, c.392 41 (C.13:1E-126 et seq.), or of any other law relating to the collection, 42 transportation, treatment, storage, transfer or disposal of solid waste 43 or hazardous waste, or the provision of recycling services, or of any 44 rule or regulation adopted pursuant thereto; 45 d. Coercion of a customer by violence or economic reprisal or 46 the threat thereof to utilize the services of any permittee or licensee. 47 or a business concern that holds a recycling license; or

e. Preventing, without authorization of the department, any
 permittee or licensee from disposing of solid waste or hazardous
 waste at a licensed, authorized or approved treatment, storage,
 transfer or disposal facility.

- 5 (cf: P.L.1991, c.269, s.9)
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7 12. Section 10 of P.L.1991, c.269 (C.13:1E-135) is amended to 8 read as follows:

9 10. a. (1) Notwithstanding the disqualification of the applicant 10 or permittee pursuant to subsection a., b., c., e. or f. of section 8 of 11 P.L.1983, c.392 (C.13:1E-133), the department may issue or renew 12 a license if the applicant or permittee severs the interest of or 13 affiliation with the person who would otherwise cause that 14 disqualification.

15 (2) The department may issue or renew a temporary license to 16 any applicant or permittee for periods not to exceed six months if 17 the department determines that the issuance or renewal of a 18 temporary license is necessitated by the public interest.

19 b. After July 1, 1992, the provisions of any other law to the 20 contrary notwithstanding, no temporary license shall be approved, 21 issued or renewed by the department for any applicant or permittee, 22 as the case may be, to own or operate a resource recovery facility or 23 other solid waste facility approved by the department for the long-24 term solid waste disposal requirements of a district or districts 25 pursuant to the "Solid Waste Management Act," P.L.1970, c.39 26 (C.13:1E-1 et seq.) prior to the completion by the Attorney General 27 [and the department] of the requirements of sections 3 and 8 of 28 P.L.1983, c.392 (C.13:1E-128 and 13:1E-133); except that the 29 department may issue a temporary license to an applicant or renew 30 the temporary license of a permittee if the Commissioner of the 31 Department of Environmental Protection determines, in writing, 32 that the issuance of a temporary license for that applicant or 33 renewal of the temporary license for that permittee is necessitated 34 by the public interest.

35 (cf: P.L.1991, c.269, s.10)

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37 13. Section 7 of P.L.1970, c.40 (C.48:13A-6) is amended to read38 as follows:

39 7. a. No person shall engage, or be permitted to engage, in the 40 business of solid waste collection or solid waste disposal until 41 found by the Department of Environmental Protection to be 42 qualified by experience, training or education to engage in such 43 business, is able to furnish proof of financial responsibility, and 44 unless that person holds a certificate of public convenience and 45 necessity issued by the Department of Environmental Protection.

46 (1) No certificate shall be issued for solid waste collection or
47 solid waste disposal until the person proposing to engage in solid
48 waste collection or solid waste disposal, as the case may be, has

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1 been registered with and approved by the Department of 2 Environmental Protection as provided by section 5 of P.L.1970, 3 c.39 (C.13:1E-5). (2) No certificate of public convenience and necessity shall be 4 5 issued by the Department of Environmental Protection to any 6 person who has been denied approval of a license under the 7 provisions of P.L.1983, c.392 (C.13:1E-126 et seq.), or whose 8 license has been revoked by the Department of Environmental 9 Protection] Attorney General, as the case may be. 10 b. No person shall transport regulated medical waste until 11 found by the Department of Environmental Protection to be 12 qualified by experience, training or education to engage in such 13 business, and is able to furnish proof of financial responsibility, and 14 holds a certificate of public convenience and necessity issued by the 15 Department of Environmental Protection. No certificate shall be 16 issued for the transportation of regulated medical waste until the 17 proposed transporter has obtained a registration statement required 18 by section 5 of P.L.1970, c.39 (C.13:1E-5) and paid the fee imposed 19 under section 9 of P.L.1989, c.34 (C.13:1E-48.9). 20 c. Notwithstanding the provisions of subsection b. of this 21 section, the department shall not have jurisdiction over rates or 22 charges for the transportation of regulated medical waste. 23 (cf: P.L.2003, c.169, s.13) 24 14. Section 10 of P.L.1970, c.40 (C.48:13A-9) is amended to 25 26 read as follows: 27 10. The Department of Environmental Protection shall revoke or suspend the certificate of public convenience and necessity issued 28 29 to any person engaged in the solid waste collection business or the 30 solid waste disposal business upon the finding that such person: 31 a. Has violated any provision of P.L.1970, c.40 (C.48:13A-1 et 32 seq.) or P.L.1991, c.381 (C.48:13A-7.1 et al.), or any rule, regulation or administrative order adopted or issued pursuant 33 34 thereto; or 35 b. Has violated any provision of any laws related to pollution 36 of the air, water or lands of this State; or 37 Has refused or failed to comply with any lawful order of the c. 38 department; or 39 d. Has had its registration revoked by the Department of 40 Environmental Protection; or 41 Has been denied approval of a license under the provisions e. 42 of P.L.1983, c.392 (C.13:1E-126 et seq.), or has had its license 43 revoked by the [Department of Environmental Protection] Attorney 44 General, as the case may be. 45 (cf: P.L.2003, c.169, s.19) 46 47 15. Section 3 of P.L.1971, c.461, (C.13:1E-18) is amended to 48 read as follows:

1 3. a. The department may in accordance with a fee schedule 2 adopted as a rule or regulation establish and charge annual or 3 periodic fees for any of the services to be performed in connection 4 with the "Solid Waste Management Act," P.L.1970, c.39 (C.13:1E-1 5 et seq.) [, except that the annual or periodic fees charged by the department to cover the costs incurred by any State agency relevant 6 7 pre-licensing investigations, post-licensing compliance to 8 monitoring or related activities under the provisions of P.L.1983, 9 c.392 (C.13:1E-126 et seq.) shall be based upon the size of the 10 business concern. For the purposes of this subsection, "business 11 concern" means any corporation, association, firm, partnership, sole proprietorship, trust or other form of commercial organization; 12 13 "size" means the number of key employees or persons required to 14 be listed in the disclosure statement, or otherwise shown to have a 15 beneficial interest in the business of the applicant, permittee or 16 licensee as defined in section 2 of P.L.1983, c.392 (C.13:1E-127); 17 and "State agency" means any State department, division, agency, 18 commission or authority.

The department, upon receipt of standard billing, shall provide reimbursement in full to the Attorney General or any other State agency for all expenses incurred by that State agency in the performance of pre-licensing investigations, post-licensing compliance monitoring or any other related activities consistent with the provisions of P.L.1983, c.392 (C.13:1E-126 et seq.)].

b. The fee schedule shall reasonably reflect the duration or
complexity of the specific service rendered, permit application
reviewed, or registration statement or engineering design
application approval sought.

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31 16. (New section) a. The Attorney General shall establish 32 application and license fees for any license or recycling license 33 issued pursuant to P.L.1983, c.392 (C.13:1E-126 et seq.). The fees 34 shall be based upon the cost of investigation and consideration of 35 the license application, and the actual and prospective costs of the 36 investigative and enforcement functions of the office. The annual or 37 periodic fees shall cover the costs incurred by any State agency 38 relevant to pre-licensing investigations, post-licensing compliance 39 monitoring or related activities under the provisions of P.L.1983, c.392 (C.13:1E-126 et seq.) and shall be based upon the size of the 40 41 business concern. For the purposes of this section, "business 42 concern" means any corporation, association, firm, partnership, sole 43 proprietorship, trust or other form of commercial organization; 44 "size" means the number of key employees or persons required to 45 be listed in the disclosure statement, or otherwise shown to have a 46 beneficial interest in the business of the applicant, permittee or 47 licensee as defined in section 2 of P.L.1983, c.392 (C.13:1E-127);

<sup>29 (</sup>cf: P.L.1991, c.269, s.15)

and "State agency" means any State department, division, agency,
 commission or authority.

The Attorney General shall provide reimbursement in full to any State agency for all expenses incurred by that State agency in the performance of pre-licensing investigations, post-licensing compliance monitoring or any other related activities consistent with the provisions of P.L.1983, c.392 (C.13:1E-126 et seq.)

b. The Attorney General shall prepare and submit, pursuant to
section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature an
annual report on the establishment and implementation of the fee
schedule adopted pursuant to this section.

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13 17. (New section) No later than 90 days after the date of 14 enactment of P.L., c. (C.) (pending before the Legislature as 15 this bill), the Department of Environmental Protection, the 16 Department of the Treasury, and the Attorney General shall enter 17 into a memorandum of agreement that provides for the 18 establishment of a records and information management system to 19 provide State regulators at each department and other relevant 20 government agencies in New Jersey and elsewhere with effective and efficient access to information concerning individuals and 21 business concerns that are applicants, license holders, and 22 23 permittees in the solid waste, hazardous waste and recycling 24 industries. The information in the system shall include license and 25 permit information, records of violations, criminal charges and 26 convictions, debarment determinations and any other information 27 deemed to be relevant.

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18. (New section) The State Treasurer shall establish a list to be
maintained in the Department of the Treasury of individuals and
business concerns that have:

a. been debarred from contracting with or receiving funds from
any unit in the Executive branch of State government, including any
entity exercising executive branch authority or independent State
authority, or any unit of local government or board of education;

b. had a permit, license, or recycling license denied or revoked
pursuant to P.L.1983, c.392 (C.13:1E-126 et seq.); or

c. had any license denied or revoked pursuant to P.L.1977,
c.110 (C.5:12-1 et seq.).

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41 19. (New section) The Attorney General shall seek to establish 42 with the State of New York and other states in the region a 43 reciprocal information exchange system to facilitate the sharing of 44 information among the states on the solid waste, hazardous waste, 45 and recycling industries in the respective states. Each year for the 46 first three years after the date of enactment of P.L. , c. (C. ) 47 (pending before the Legislature as this bill), the Attorney General 48 shall prepare and submit, pursuant to section 2 of P.L.1991, c.164

1 (C.52:14-19.1), to the Legislature a report on the progress made 2 toward establishing and implementing this interstate cooperative 3 effort.

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5 20. Section 2 of this act shall take effect on the 180th day after 6 the date of enactment, and the remainder of this act shall take effect 7 immediately.

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#### STATEMENT

12 This bill would implement many of the recommendations in the 13 December 2011 report issued by the State of New Jersey 14 Commission of Investigation concerning the circumvention of 15 oversight in the solid waste and recycling industries. The bill 16 would amend the existing law to expand the requirement for 17 background checks to a broader range of persons involved in the 18 solid waste industry, such as sales persons, consultants, and 19 brokers. The bill would also subject the recycling industry to the 20 same regulation and oversight under the law as that which applies to 21 the solid waste industry. The bill would prohibit issuance of an A-22 901 license to persons debarred from operating in other states, 23 prohibit individuals otherwise deemed unsuitable for the solid waste 24 or recycling industries, convicted felons, and others of questionable 25 character from holding an indirect, non-licensed stake in a solid 26 waste or recycling industry (for example, those involved in vehicle 27 leasing arrangements or property rental agreements with legitimate 28 licensees). The bill would consolidate A-901 responsibilities within 29 the Office of the Attorney General. Currently, these responsibilities 30 are divided between the Department of Environmental Protection 31 and the Office of the Attorney General.

32 The bill would require the Department of Environmental Protection, the Department of the Treasury, and the Attorney 33 34 General to enter into a memorandum of agreement to provide for 35 the establishment of a records management system to provide 36 regulators with more effective and efficient access to information 37 on the solid waste and recycling industries and their license and 38 permit holders and license and permit applicants, and to facilitate 39 appropriate sharing of such information among relevant government 40 agencies in New Jersey and elsewhere. Further, the bill would 41 require the Attorney General to establish a reciprocal information 42 exchange system with the State of New York and other states in the 43 region to facilitate sharing of information on the solid waste and 44 recycling industries among the states in the region. Finally, the bill 45 would require the establishment of a centralized list in the Department of the Treasury of individuals and corporate entities 46 47 who have been debarred by various State agencies from 48 participation in a number of regulated industries apart from solid

waste and recycling, such as construction, the casino gaming
 industry, and transportation. This requirement will ensure that the

3 status of persons and businesses deemed unfit to work under one

4 agency's purview is made known to all other appropriate agencies.

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