

SENATE, No. 1998

STATE OF NEW JERSEY 216th LEGISLATURE

INTRODUCED APRIL 28, 2014

Sponsored by:

Senator LORETTA WEINBERG

District 37 (Bergen)

Senator JOSEPH F. VITALE

District 19 (Middlesex)

Senator JAMES W. HOLZAPFEL

District 10 (Ocean)

SYNOPSIS

Revises certain provisions of New Jersey Prescription Monitoring Program.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 9/19/2014)

S1998 WEINBERG, VITALE

2

1 AN ACT concerning the New Jersey Prescription Monitoring
2 Program, revising various parts of the statutory law, and
3 supplementing P.L.2007, c.244.

4
5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. Section 34 of P.L.1970, c.226 (C.24:21-34) is amended to
9 read as follows:

10 34. Cooperative arrangements. a. The director may cooperate
11 with federal and other State agencies in discharging **his** the
12 director's responsibilities concerning traffic in dangerous
13 substances and in suppressing the abuse of dangerous substances.
14 To this end, **he** the director is authorized to:

15 (1) Except as otherwise provided by law, arrange for the
16 exchange of information between government officials concerning
17 the use and abuse of dangerous substances; provided, however, that
18 in no case shall any officer having knowledge by virtue of **his**
19 that individual's office of any such prescription, order, or record
20 divulge such knowledge, except in connection with a prosecution or
21 proceeding in court or before a licensing board or officer to which
22 prosecution or proceeding the person to whom the records relate, is
23 a party;

24 (2) Coordinate and cooperate in training programs on dangerous
25 substances law enforcement at the local and State levels; and

26 (3) Conduct educational programs **of eradication aimed at**
27 **destroying wild or illicit growth of plant species from which**
28 **controlled dangerous substances may be extracted** for: members of
29 the general public; pharmacy permit holders and pharmacists; and
30 health care professionals, mental health practitioners, and
31 practitioners as defined in section 24 of P.L.2007, c.244 (C.45:1-
32 44).

33 b. Results, information, and evidence received from the Drug
34 Enforcement Administration relating to the regulatory functions of
35 P.L.1970, c.226 (C.24:21-1 et seq.), as amended and supplemented,
36 including results of inspections conducted by that agency, may be
37 relied upon and acted upon by the director in conformance with
38 **his** the director's regulatory functions under P.L.1970, c.226, as
39 amended and supplemented.

40 (cf: P.L.2007, c.244, s.18)

41
42 2. Section 24 of P.L.2007, c.244 (C.45:1-44) is amended to
43 read as follows:

44 24. Definitions. As used in sections 25 through 30 of P.L.2007,
45 c.244 (C.45:1-45 through C.45:1-50):

EXPLANATION – Matter enclosed in bold-faced brackets **thus** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 "Controlled dangerous substance" means any substance that is
2 listed in Schedules II, III, and IV of the schedules provided under
3 the "New Jersey Controlled Dangerous Substances Act," P.L.1970,
4 c.226 (C.24:21-1 et seq.). Controlled dangerous substance also
5 means any substance that is listed in Schedule V under the "New
6 Jersey Controlled Dangerous Substances Act" when the director has
7 determined that reporting Schedule V substances is required by
8 federal law, regulation, or funding eligibility.

9 "Director" means the Director of the Division of Consumer
10 Affairs in the Department of Law and Public Safety.

11 "Division" means the Division of Consumer Affairs in the
12 Department of Law and Public Safety.

13 "Licensed health care professional" means a registered nurse,
14 licensed practical nurse, advanced practice nurse, physician
15 assistant, or dental hygienist licensed pursuant to Title 45 of the
16 Revised Statutes.

17 "Licensed pharmacist" means a pharmacist licensed pursuant to
18 P.L.2003, c.280 (C.45:14-40 et seq.).

19 "Mental health practitioner" means a clinical social worker,
20 marriage and family therapist, alcohol and drug counselor,
21 professional counselor, psychologist, or psychoanalyst licensed or
22 otherwise authorized to practice pursuant to Title 45 of the Revised
23 Statutes.

24 "Pharmacy permit holder" means an individual or business entity
25 that holds a permit to operate a pharmacy practice site pursuant to
26 P.L.2003, c.280 (C.45:14-40 et seq.).

27 "Practitioner" means an individual currently licensed, registered,
28 or otherwise authorized by this State or another state to prescribe
29 drugs in the course of professional practice.

30 "Ultimate user" means a person who has obtained from a
31 dispenser and possesses for **[his]** the person's own use, or for the
32 use of a member of **[his]** the person's household or an animal
33 owned by **[his]** the person's or by a member of **[his]** the person's
34 household, a controlled dangerous substance.

35 (cf: P.L.2007, c.244, s.24)

36
37 3. Section 25 of P.L.2007, c.244 (C.45:1-45) is amended to
38 read as follows:

39 25. Prescription Monitoring Program; requirements.

40 a. There is established the Prescription Monitoring Program in
41 the Division of Consumer Affairs in the Department of Law and
42 Public Safety. The program shall consist of an electronic system
43 for monitoring controlled dangerous substances that are dispensed
44 in or into the State by a pharmacist in an outpatient setting.

45 b. Each pharmacy permit holder shall submit, or cause to be
46 submitted, to the division, by electronic means in a format and at
47 such intervals as are specified by the director, information about

1 each prescription for a controlled dangerous substance dispensed by
2 the pharmacy that includes:

3 (1) The surname, first name, and date of birth of the patient for
4 whom the medication is intended;

5 (2) The street address and telephone number of the patient;

6 (3) The date that the medication is dispensed;

7 (4) The number or designation identifying the prescription and
8 the National Drug Code of the drug dispensed;

9 (5) The pharmacy permit number of the dispensing pharmacy;

10 (6) The prescribing practitioner's name and Drug Enforcement
11 Administration registration number;

12 (7) The name, strength, and quantity of the drug dispensed, the
13 number of refills ordered, and whether the drug was dispensed as a
14 refill or a new prescription;

15 (8) The date that the prescription was issued by the practitioner;

16 (9) The source of payment for the drug dispensed; **[and]**

17 (10) Identifying information for any individual, other than the
18 patient for whom the prescription was written, who picks up a
19 prescription; and

20 (11) Such other information, not inconsistent with federal law,
21 regulation, or funding eligibility requirements, as the director
22 determines necessary.

23 The pharmacy permit holder shall submit the information to the
24 division with respect to the prescriptions dispensed during the
25 reporting period not less frequently than every **[30] seven** days **],**
26 or according to a schedule to be determined by the director if
27 federal law, regulation or funding eligibility otherwise requires**].**

28 c. The division may grant a waiver of electronic submission to
29 any pharmacy permit holder for good cause, including financial
30 hardship, as determined by the director. The waiver shall state the
31 format in which the pharmacy permit holder shall submit the
32 required information.

33 d. The requirements of this act shall not apply to: the direct
34 administration of a controlled dangerous substance to the body of
35 an ultimate user; or the administration or dispensing of a controlled
36 dangerous substance that is otherwise exempted as determined by
37 the Secretary of Health and Human Services pursuant to the
38 "National All Schedules Prescription Electronic Reporting Act of
39 2005," Pub.L.109-60.

40 (cf: P.L.2007, c.244, s.25)

41

42 4. Section 26 of P.L.2007, c.244 (C.45:1-46) is amended to
43 read as follows:

44 26. Access to prescription information.

45 a. The division shall maintain procedures to ensure privacy and
46 confidentiality of patients and that patient information collected,
47 recorded, transmitted, and maintained is not disclosed, except as
48 permitted in this section, including, but not limited to, the use of a

1 password-protected system for maintaining this information and
2 permitting access thereto as authorized under sections 25 through
3 30 of P.L.2007, c.244 (C.45:1-45 through C.45:1-50), and a
4 requirement that a person as listed in **【subsection d.】** subsections h.
5 or i. of this section provide on-line affirmation of the person's intent
6 to comply with the provisions of sections 25 through 30 of
7 P.L.2007, c.244 (C.45:1-45 through C.45:1-50) as a condition of
8 accessing the information.

9 b. The prescription monitoring information submitted to the
10 division shall be confidential and not be subject to public disclosure
11 under P.L.1963, c.73 (C.47:1A-1 et seq.), or P.L.2001, c.404
12 (C.47:1A-5 et al.).

13 c. The division shall review the prescription monitoring
14 information provided by a pharmacy permit holder pursuant to
15 sections 25 through 30 of P.L.2007, c.244 (C.45:1-45 through
16 C.45:1-50). The review shall include, but not be limited to:

17 (1) a review to identify whether any person is obtaining a
18 prescription in a manner that may be indicative of misuse, abuse, or
19 diversion of a controlled dangerous substance. The director shall
20 establish guidelines regarding the terms “misuse,” “abuse,” and
21 “diversion” for the purposes of this review. When an evaluation of
22 the information indicates that a person may be obtaining a
23 prescription for the same or a similar controlled dangerous
24 substance from multiple practitioners or pharmacists during the
25 same time period, the division may provide prescription monitoring
26 information about the person to practitioners and pharmacists; and

27 (2) a review to identify whether a violation of law or regulation
28 or a breach of the applicable standards of practice by any person
29 may have occurred, including, but not limited to, diversion of a
30 controlled dangerous substance. If the division determines that
31 such a violation **【of law or regulations, or a breach of the applicable**
32 standards of practice,】 or breach may have occurred, the division
33 shall notify the appropriate law enforcement agency or professional
34 licensing board, and provide the prescription monitoring
35 information required for an investigation.

36 d. **【The division may provide prescription monitoring**
37 **information to the following persons:**

38 (1) a practitioner authorized to prescribe, dispense or administer
39 controlled dangerous substances who certifies that the request is for
40 the purpose of providing health care to a current patient of the
41 practitioner. Nothing in sections 25 through 30 of P.L.2007, c.244
42 (C.45:1-45 through C.45:1-50) shall be construed to require or
43 obligate a practitioner to access or check the prescription
44 monitoring information prior to prescribing, dispensing or
45 administering medications beyond that which may be required as
46 part of the practitioner's professional practice;

47 (2) a pharmacist authorized to dispense controlled dangerous
48 substances who certifies that the request is for the purpose of

1 providing health care to a current patient. Nothing in sections 25
2 through 30 of P.L.2007, c.244 (C.45:1-45 through C.45:1-50) shall
3 be construed to require or obligate a pharmacist to access or check
4 the prescription monitoring information prior to dispensing
5 medications beyond that which may be required as part of the
6 pharmacist's professional practice;

7 (3) a designated representative of the State Board of Medical
8 Examiners, New Jersey State Board of Dentistry, New Jersey Board
9 of Nursing, New Jersey State Board of Optometrists, New Jersey
10 State Board of Pharmacy, State Board of Veterinary Medical
11 Examiners, or any other board in this State or another state that
12 regulates the practice of persons who are authorized to prescribe or
13 dispense controlled dangerous substances, as applicable, who
14 certifies that he is engaged in a bona fide specific investigation of a
15 designated practitioner whose professional practice was or is
16 regulated by that board;

17 (4) a State, federal or municipal law enforcement officer who is
18 acting pursuant to a court order and certifies that the officer is
19 engaged in a bona fide specific investigation of a designated
20 practitioner or patient;

21 (5) a designated representative of a state Medicaid or other
22 program who certifies that he is engaged in a bona fide
23 investigation of a designated practitioner or patient;

24 (6) a properly convened grand jury pursuant to a subpoena
25 properly issued for the records;

26 (7) authorized personnel of the division or vendor or contractor
27 responsible for establishing and maintaining the program; and

28 (8) the controlled dangerous substance monitoring program in
29 another state with which the division has established an
30 interoperability agreement.】 (Deleted by amendment, P.L. , c.)
31 (pending before the Legislature as this bill)

32 e. 【A person listed in subsection d. of this section, as a
33 condition of obtaining prescription monitoring information pursuant
34 thereto, shall certify, by means of entering an on-line statement in a
35 form and manner prescribed by regulation of the director, the
36 reasons for seeking to obtain that information.】 (Deleted by
37 amendment, P.L. , c.) (pending before the Legislature as this bill)

38 f. 【The division shall offer an on-line tutorial for those persons
39 listed in subsection d. of this section, which shall, at a minimum,
40 include: how to access prescription monitoring information; the
41 rights and responsibilities of persons who are the subject of or
42 access this information and the other provisions of sections 25
43 through 30 of P.L.2007, c.244 (C.45:1-45 through C.45:1-50) and
44 the regulations adopted pursuant thereto, regarding the permitted
45 uses of that information and penalties for violations thereof; and a
46 summary of the requirements of the federal health privacy rule set
47 forth at 45 CFR Parts 160 and 164 and a hypertext link to the
48 federal Department of Health and Human Services website for

1 further information about the specific provisions of the privacy
2 rule.】 (Deleted by amendment, P.L. , c.) (pending before the
3 Legislature as this bill)

4 g. **【**The director may provide nonidentifying prescription drug
5 monitoring information to public or private entities for statistical,
6 research or educational purposes.】 (Deleted by amendment, P.L. ,
7 c.) (pending before the Legislature as this bill)

8 h. (1) The division shall register a pharmacist or practitioner to
9 access prescription monitoring information upon issuance or
10 renewal of the pharmacist or practitioner’s registration to prescribe,
11 dispense, or administer controlled dangerous substances.

12 (2) The division shall provide to a pharmacist who is registered
13 to prescribe, dispense, or administer controlled dangerous
14 substances online access to prescription monitoring information for
15 the purpose of providing health care to a current patient or verifying
16 information with respect to a patient or a prescriber.

17 (3) The division shall provide to a practitioner who is registered
18 to prescribe, dispense, or administer controlled dangerous
19 substances online access to prescription monitoring information for
20 the purpose of providing health care to a current patient or verifying
21 information with respect to a patient or a prescriber. The division
22 shall also grant online access to prescription monitoring information
23 to as many licensed health care professionals as are authorized by a
24 practitioner to access that information and for whom the
25 practitioner is responsible for the use or misuse of that information,
26 subject to a limit on the number of such health care professionals as
27 deemed appropriate by the division for that particular type and size
28 of professional practice, in order to minimize the burden to
29 practitioners to the extent practicable while protecting the
30 confidentiality of the prescription monitoring information obtained.
31 The director shall establish, by regulation, the terms and conditions
32 under which a practitioner may delegate that authorization,
33 including procedures for authorization and termination of
34 authorization, provisions for maintaining confidentiality, and such
35 other matters as the division may deem appropriate.

36 (4) As a condition of accessing prescription monitoring
37 information, a pharmacist, practitioner, or other authorized health
38 care professional shall certify that the request is for the purpose of
39 providing health care to a current patient or verifying information
40 with respect to a patient or practitioner.

41 i. The division may provide online access to prescription
42 monitoring information to the following persons:

43 (1) authorized personnel of the division or a vendor or
44 contractor responsible for maintaining the Prescription Monitoring
45 Program;

46 (2) authorized personnel of the division responsible for
47 administration of the provisions of P.L.1970, c.226 (C.24:21-1 et
48 seq.);

1 (3) the State Medical Examiner, a county medical examiner, or a
2 deputy or assistant county medical examiner who certifies that the
3 request is for the purpose of investigating a death pursuant to
4 P.L.1967, c.234 (C.52:17B-78 et seq.);

5 (4) a controlled dangerous substance monitoring program in
6 another state with which the division has established an
7 interoperability agreement if an interoperability agreement is
8 required by that state, or which participates with the division in a
9 system that facilitates the secure sharing of information between
10 states;

11 (5) a designated representative of the State Board of Medical
12 Examiners, New Jersey State Board of Dentistry, New Jersey Board
13 of Nursing, New Jersey State Board of Optometrists, New Jersey
14 State Board of Pharmacy, State Board of Veterinary Medical
15 Examiners, or any other board in this State or another state that
16 regulates the practice of persons who are authorized to prescribe or
17 dispense controlled dangerous substances, as applicable, who
18 certifies that the representative is engaged in a bona fide specific
19 investigation of a designated practitioner whose professional
20 practice was or is regulated by that board;

21 (6) a State, federal, or municipal law enforcement officer who is
22 acting pursuant to a court order and certifies that the officer is
23 engaged in a bona fide specific investigation of a designated
24 practitioner or patient;

25 (7) a designated representative of a state Medicaid or other
26 program who certifies that the representative is engaged in a bona
27 fide investigation of a designated practitioner or patient;

28 (8) a properly convened grand jury pursuant to a subpoena
29 properly issued for the records; and

30 (9) a licensed mental health practitioner providing treatment for
31 substance abuse to patients at a residential or outpatient substance
32 abuse treatment center licensed by the Division of Mental Health
33 and Addiction Services in the Department of Human Services, who
34 certifies that the request is for the purpose of providing health care
35 to a current patient or verifying information with respect to a patient
36 or practitioner, and who furnishes the division with the written
37 consent of the patient for the mental health practitioner to obtain
38 prescription monitoring information about the patient. The director
39 shall establish, by regulation, the terms and conditions under which
40 a mental health practitioner may request and receive prescription
41 monitoring information. Nothing in sections 25 through 30 of
42 P.L.2007, c.244 (C.45:1-45 through C.45:1-50) shall be construed
43 to require or obligate a mental health practitioner to access or check
44 the prescription monitoring information in the course of treatment
45 beyond that which may be required as part of the mental health
46 practitioner's professional practice.

47 j. A person listed in subsection h. or i. of this section, as a
48 condition of obtaining prescription monitoring information pursuant

1 thereto, shall furnish the required certification in a form and manner
2 prescribed by regulation of the director.

3 k. The division shall offer an online tutorial for those persons
4 listed in subsections h. and i. of this section, which shall, at a
5 minimum, include: how to access prescription monitoring
6 information; the rights of persons who are the subject of this
7 information; the responsibilities of persons who access this
8 information; a summary of the other provisions of sections 25
9 through 30 of P.L.2007, c.244 (C.45:1-45 through C.45:1-50) and
10 the regulations adopted pursuant thereto, regarding the permitted
11 uses of that information and penalties for violations thereof; and a
12 summary of the requirements of the federal health privacy rule set
13 forth at 45 CFR Parts 160 and 164 and a hypertext link to the
14 federal Department of Health and Human Services website for
15 further information about the specific provisions of the privacy rule.

16 l. The division may request and receive prescription
17 monitoring information from prescription monitoring programs in
18 other states and may use that information for the purposes of
19 sections 25 through 30 of P.L.2007, c.244 (C.45:1-45 through
20 C.45:1-50). When sharing data with programs in another state, the
21 division shall not be required to obtain a memorandum of
22 understanding unless required by the other state.

23 m. The director may provide nonidentifying prescription drug
24 monitoring information to public or private entities for statistical,
25 research, or educational purposes, in accordance with the provisions
26 of sections 25 through 30 of P.L.2007, c.244 (C.45:1-45 through
27 C.45:1-50).

28 n. Nothing shall be construed to prohibit the division from
29 obtaining unsolicited automated reports from the program or
30 disseminating such reports to pharmacists, practitioners, mental
31 health care practitioners, and other licensed health care
32 professionals.

33 (cf: P.L.2007, c.244, s.26)

34

35 5. Section 28 of P.L.2007, c.244 (C.45:1-48) is amended to
36 read as follows:

37 28. Immunity from liability.

38 a. The division shall be immune from civil liability arising
39 from inaccuracy of any of the information submitted to it pursuant
40 to sections 25 through 30 of P.L.2007, c.244 (C.45:1-45 through
41 C.45:1-50).

42 b. A pharmacy permit holder, pharmacist, mental health
43 practitioner, licensed health care professional, or practitioner shall
44 be immune from civil liability arising from compliance with
45 sections 25 through 30 of P.L.2007, c.244 (C.45:1-45 through
46 C.45:1-50).

47 (cf: P.L.2007, c.244, s.28)

1 6. Section 29 of P.L.2007, c.244 (C.45:1-49) is amended to
2 read as follows:

3 29. Penalties.

4 a. A pharmacy permit holder, or a person designated by a
5 pharmacy permit holder to be responsible for submitting data
6 required by section 25 of P.L.2007, c.244 (C.45:1-45), who
7 knowingly fails to submit data as required, shall be subject to
8 disciplinary action pursuant to section 8 of P.L.1978, c.73 (C.45:1-
9 21) and may be subject to a civil penalty in an amount not to exceed
10 \$1,000 for **[repeated]** failure to comply with sections 25 through 30
11 of P.L.2007, c.244 (C.45:1-45 through C.45:1-50).

12 b. (1) A pharmacy permit holder, pharmacist, mental health
13 practitioner, licensed health care professional, or practitioner, or
14 any other person or entity who knowingly discloses or uses
15 prescription monitoring information in violation of the provisions of
16 sections 25 through 30 of P.L.2007, c.244 (C.45:1-45 through
17 C.45:1-50) shall be subject to a civil penalty in an amount not to
18 exceed \$10,000.

19 (2) A pharmacy permit holder, pharmacist, mental health
20 practitioner, licensed health care professional, or practitioner who
21 knowingly discloses or uses prescription monitoring information in
22 violation of the provisions of sections 25 through 30 of P.L.2007,
23 c.244 (C.45:1-45 through C.45:1-50), shall also be subject to
24 disciplinary action pursuant to section 8 of P.L.1978, c.73 (C.45:1-
25 21).

26 c. A civil penalty imposed under subsections a., b., or d. of this
27 section shall be collected by the director pursuant to the "Penalty
28 Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

29 d. A person not authorized to obtain prescription monitoring
30 information from the Prescription Monitoring Program, who
31 knowingly obtains or attempts to obtain such information in
32 violation of the provisions of sections 25 through 30 of P.L.2007,
33 c.244 (C.45:1-45 through C.45:1-50), shall be subject to a civil
34 penalty in an amount not to exceed \$10,000.

35 e. In addition to any other penalty provided by law, a person
36 who is authorized to obtain prescription monitoring information
37 from the Prescription Monitoring Program who knowingly discloses
38 such information in violation of the provisions of sections 25
39 through 30 of P.L.2007, c.244 (C.45:1-45 through C.45:1-50), shall
40 be guilty of a crime of the fourth degree.

41 f. In addition to any other penalty provided by law, a person
42 who is authorized to obtain prescription monitoring information
43 from the Prescription Monitoring Program who uses this
44 information in the course of committing, attempting to commit, or
45 conspiring to commit any criminal offense shall be guilty of a crime
46 of the third degree. Notwithstanding the provisions of N.J.S.2C:1-8
47 or any other provision of law, a conviction under this subsection
48 shall not merge with a conviction of any other offense, nor shall any

1 other conviction merge with a conviction under this subsection.
2 The court shall impose separate sentences upon a conviction under
3 this subsection and any other criminal offense.

4 g. In addition to any other penalty provided by law, a person
5 who is not authorized to obtain prescription monitoring information
6 from the Prescription Monitoring Program who knowingly obtains
7 or attempts to obtain such information in violation of the provisions
8 of sections 25 through 30 of P.L.2007, c.244 (C.45:1-45 through
9 C.45:1-50), shall be guilty of a crime of the third degree.
10 (cf: P.L.2007, c.244, s.29)

11
12 7. (New section) a. Except as provided in subsection b. of this
13 section, a practitioner or pharmacist, as applicable, shall not
14 prescribe or dispense a controlled dangerous substance without first
15 accessing the prescription monitoring information, as authorized
16 pursuant to section 26 of P.L.2007, c.244 (C.45:1-46), to determine
17 if the patient has received other prescriptions that indicate misuse,
18 abuse, or diversion. A pharmacist shall not dispense a prescription
19 to a person other than the patient for whom the prescription is
20 intended unless the person receiving the prescription provides
21 personal identification, which the pharmacist shall input into the
22 Prescription Monitoring Program as required pursuant to subsection
23 b. of section 25 of P.L.2007, c.244 (C.45:1-45).

24 b. The provisions of subsection a. of this section shall not
25 apply to:

26 (1) a veterinarian;

27 (2) a practitioner or the practitioner's agent administering
28 methadone, or another controlled dangerous substance designated
29 by the director as appropriate for treatment of a patient with a
30 substance abuse disorder, as interim treatment for a patient on a
31 waiting list for admission to an authorized substance abuse
32 treatment program;

33 (3) a practitioner administering a controlled dangerous
34 substance directly to a patient;

35 (4) a practitioner prescribing a controlled dangerous substance
36 to be dispensed by an institutional pharmacy, as defined in
37 N.J.A.C.13:39-9.2;

38 (5) a practitioner prescribing a controlled dangerous substance
39 in the emergency department of a general hospital, provided that the
40 quantity prescribed does not exceed a five day supply of the
41 substance;

42 (6) a practitioner prescribing a controlled dangerous substance
43 to a patient under the care of a hospice;

44 (7) a situation in which it is not reasonably possible for the
45 practitioner or pharmacist to access the registry in a timely manner,
46 no other individual authorized to access the registry is reasonably
47 available, and the quantity of controlled dangerous substance

1 prescribed or dispensed does not exceed a five day supply of the
2 substance;

3 (8) a practitioner or pharmacist acting in compliance with
4 regulations promulgated by the director as to circumstances under
5 which consultation of the registry would result in a patient's
6 inability to obtain a prescription in a timely manner, thereby
7 adversely impacting the medical condition of the patient;

8 (9) a situation in which the registry is not operational as
9 determined by the division or where it cannot be accessed by the
10 practitioner due to a temporary technological or electrical failure, as
11 set forth in regulation; or

12 (10) a practitioner or pharmacist who has been granted a waiver
13 due to technological limitations that are not reasonably within the
14 control of the practitioner or pharmacist, or other exceptional
15 circumstances demonstrated by the practitioner or pharmacist,
16 pursuant to a process established in regulation, and in the discretion
17 of the director.

18

19 8. Section 39 of P.L.1970, c.226 (C.24:21-39) is repealed.

20

21 9. This act shall take effect on the first day of the fourth month
22 next following the date of enactment, but the Director of the
23 Division of Consumer Affairs may take such anticipatory
24 administrative action in advance thereof as shall be necessary for
25 the implementation of this act.

26

27

28

STATEMENT

29

30 This bill revises various statutory provisions related to the
31 Prescription Monitoring Program (PMP), which was established in
32 the Division of Consumer Affairs in the Department of Law and
33 Public Safety pursuant to P.L.2007, c.244 (C.45:1-45 et seq.). The
34 PMP is an electronic system for monitoring controlled dangerous
35 substances dispensed in or into the State in outpatient settings.

36 The bill requires that the director conduct educational programs
37 concerning controlled dangerous substances for the general public
38 and various health care professionals specified in the bill.

39 In addition to the information that pharmacy permit holders must
40 submit to the PMP under current law, the bill requires them to
41 submit identifying information for any individual other than the
42 patient for whom the prescription was written who picks up a
43 prescription. The bill also requires that pharmacy permit holders
44 submit prescription monitoring information to the division every
45 seven days, rather than every 30 days as provided by current statute.

46 The bill adds a provision requiring that the division evaluate
47 whether any person is obtaining a prescription in a manner
48 indicative of misuse, abuse, or diversion of a controlled dangerous

1 substance. If there is indication that a person is obtaining a
2 prescription for the same or similar drug from multiple practitioners
3 or pharmacists during the same time period, the division may
4 provide prescription monitoring information about that person to
5 practitioners and pharmacists. In addition, the bill directs the
6 division to evaluate whether any violation of law or regulations, or
7 a breach of a standard of practice by any person may have occurred,
8 including possible diversion of controlled dangerous substances. If
9 the division determines that such a violation or breach may have
10 occurred, the division is to notify the appropriate law enforcement
11 agency or professional licensing board and provide relevant
12 information for an investigation.

13 The bill also revises current provisions that delineate the types of
14 access to the PMP that are made available to various parties seeking
15 information. Specifically, the bill would require the division to
16 automatically register pharmacists and practitioners to participate in
17 the prescription monitoring program as part of their registration to
18 dispense controlled dangerous substances. The division must
19 provide online access to prescription monitoring information to
20 practitioners and pharmacists for purposes of providing health care
21 to their patients or verifying information with respect to a patient or
22 a prescriber. The division would also grant access to as many
23 licensed health care professionals as are authorized by a practitioner
24 to access that information and for whom the practitioner is
25 responsible for the use or misuse of that information, subject to a
26 limit on the number of such health care professionals as deemed
27 appropriate by the division for that particular type and size of
28 professional practice, in order to minimize the burden to
29 practitioners to the extent practicable while protecting the
30 confidentiality of the prescription monitoring information obtained.
31 The director would establish, by regulation, the terms and
32 conditions under which a practitioner may delegate that
33 authorization, including procedures for authorization and
34 termination of authorization, provisions for maintaining
35 confidentiality, and such other matters as the division may deem
36 appropriate.

37 In addition, the division is permitted to provide online access to
38 the following:

- 39 -- authorized personnel of the division, vendors, and
40 contractors responsible for maintaining the PMP;
- 41 -- authorized personnel of the division responsible for
42 administration and enforcement of the "New Jersey Controlled
43 Dangerous Substances Act";
- 44 -- the State Medical Examiner, a county medical examiner, or a
45 deputy or assistant county medical examiner investigating a death;
- 46 -- controlled dangerous substance monitoring programs in
47 other states with which the division has established interoperability
48 agreements (if required by those states), or which participate with

1 the division in a system that facilitates secure sharing of
2 information between states;

3 -- a designated representative of any state professional
4 licensing board that regulates the practice of persons authorized to
5 prescribe or dispense controlled dangerous substances, for purposes
6 investigating a specific professional regulated by that board;

7 -- a State, federal, or municipal law enforcement officer who is
8 acting pursuant to a court order and certifies that the officer is
9 engaged in a bona fide specific investigation of a designated
10 practitioner or patient;

11 -- a designated representative of a state Medicaid or other
12 program who certifies that he is engaged in a bona fide
13 investigation of a designated practitioner or patient;

14 -- a properly convened grand jury pursuant to a subpoena
15 properly issued for the records; and

16 -- a licensed mental health practitioner providing treatment for
17 substance abuse to patients at a licensed residential or outpatient
18 substance abuse treatment center, who certifies that the request is
19 for the purpose of providing health care to a current patient or
20 verifying information with respect to a patient or practitioner, and
21 who furnishes the division with the written consent of the patient
22 for the mental health practitioner to obtain prescription monitoring
23 information about the patient. The bill provides that a mental health
24 practitioner is not required to access or check the prescription
25 monitoring information in the course of treatment beyond that
26 which may be required as part of the practitioner's professional
27 practice.

28 The bill authorizes the division to request and receive
29 prescription monitoring information from prescription monitoring
30 programs in other states and to use that information for the purposes
31 of the PMP. The director is authorized to provide nonidentifying
32 prescription drug monitoring information to public or private
33 entities for statistical, research, or educational purposes. The bill
34 states that nothing is to prohibit the division from obtaining
35 unsolicited automated reports from the program or disseminating
36 such reports to pharmacists, practitioners, mental health care
37 practitioners, and other licensed health care professionals.

38 The bill amends the immunity and penalty provisions of the law
39 governing the PMP to include mental health practitioners (i.e., a
40 clinical social worker, marriage and family therapist, alcohol and
41 drug counselor, professional counselor, psychologist, or
42 psychoanalyst licensed or otherwise authorized to practice under
43 State law) and other licensed health care professionals (i.e., a
44 registered nurse, licensed practical nurse, advanced practice nurse,
45 physician assistant, or dental hygienist licensed under State law).

46 The bill expands the penalty provisions of the law governing the
47 PMP to provide that civil penalties for pharmacy permit holders
48 who fail to submit information to the program may apply after one

1 failure, rather than repeated failures. It also provides for a civil
2 penalty up to \$10,000 for a person not authorized to obtain
3 prescription monitoring information from the Prescription
4 Monitoring Program, who knowingly obtains or attempts to obtain
5 such information. The bill would make it a crime of the fourth
6 degree (punishable by imprisonment for a term of up to 18 months,
7 or a fine of up to \$10,000, or both) for a person who is authorized to
8 obtain prescription monitoring information from the Prescription
9 Monitoring Program to knowingly disclose such information in
10 violation of the law. In addition, the bill would make it a crime of
11 the third degree (punishable by imprisonment for a term of three to
12 five years, or a fine of up to \$15,000, or both) for a person who is
13 authorized to obtain prescription monitoring information to use the
14 information in the furtherance of other crimes, or for a person who
15 is not authorized to obtain prescription monitoring information from
16 the Prescription Monitoring Program to knowingly obtain or
17 attempt to obtain such information in violation of the law.

18 Under the bill, prescribers and pharmacists would be prohibited
19 from prescribing or dispensing a controlled dangerous substance
20 without first accessing the prescription monitoring information, to
21 determine if the patient has received other prescriptions that
22 indicate misuse, abuse, or diversion. This requirement would not
23 apply to certain instances specified in the bill in which the
24 circumstances are unlikely to be associated with a significant risk of
25 substance abuse, or in which accessing the PMP in a timely manner
26 is not reasonably possible and the quantity does not exceed a five
27 day supply, or in which accessing the PMP may not be feasible due
28 to technological or other factors.

29 Finally, the bill repeals section 39 of P.L.1970, c.226 (C.24:21-
30 39), which requires that every practitioner, within 24 hours after
31 determining that a person is a drug dependent person by reason of
32 the use of a controlled dangerous substance for purposes other than
33 the treatment of sickness or injury prescribed and administered as
34 authorized by law, report that determination to the Director of the
35 division.