# SENATE, No. 3137 STATE OF NEW JERSEY 216th LEGISLATURE

INTRODUCED AUGUST 10, 2015

Sponsored by: Senator NILSA CRUZ-PEREZ District 5 (Camden and Gloucester) Senator JEFF VAN DREW District 1 (Atlantic, Cape May and Cumberland)

#### **SYNOPSIS**

"New Jersey Open Data Initiative;" requires certain information be made available on Internet by State departments and agencies.

### **CURRENT VERSION OF TEXT**

As introduced.



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1 AN ACT requiring the availability of certain public information of 2 State departments and agencies, and supplementing Title 52 of 3 the Revised Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. This act shall be known and may be cited as the "New Jersey 9 Open Data Initiative." 10 11 2. The Legislature finds and declares: 12 In recent years, the idea that certain data should be freely a. available to everyone to use and republish as they wish, without 13 restrictions from copyright, patents, or other mechanisms of control, 14 15 has become prevalent; 16 b. This concept, which is generally referred to as open data, 17 applies to data generated by government departments and agencies, some of which may already be public and available electronically; 18 19 c. It is in the interest of this State to increase public awareness 20 and access to data and information created by and available from State departments and agencies, enhance government transparency 21 22 and accountability, encourage public engagement, and stimulate 23 innovation with the development of new analyses or applications 24 based on the unique data provided by the State; 25 d. A significant benefit of open data is that it can spur 26 economic development, as it enables private-sector companies to 27 build upon such data to produce innovative and creative items and 28 services that benefit society; 29 The intent of this act is to require the State to conduct a e. 30 multi-year, multi-phased open data initiative program; 31 f. The intention is not to impede or delay the ongoing efforts of 32 State government to move data online, nor to limit or expand a 33 person's ability to access a public record; and 34 This act would protect the State from any liability for g. 35 making open data available to the public, except in the case of gross 36 negligence, willful and wanton misconduct, or intentional 37 misconduct. 38 39 3. As used in this act: 40 "Data" means final versions of statistical or factual information 41 in alphanumeric form, in as granular form as possible, and reflected 42 in a list, table, graph, chart, map, or other non-narrative form that 43 can be digitally transmitted or processed, and regularly created or 44 maintained by or on behalf of and owned by a State department or 45 agency that records a measurement, transaction, or determination 46 related to the mission of that State department or agency. 47 "Data set" means a named collection of related records on an 48 electronic storage device, with the collection containing individual

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1 data units organized or formatted in a specific and prescribed way, 2 often in tabular form, and accessed by a specific access method that 3 is based on the data set organization, but not including any data that 4 is protected from disclosure under applicable federal or State law, 5 or contract, or data that is proprietary. 6 7 4. a. The Department of the Treasury shall establish an unique, 8 dedicated, easily navigable Internet website which shall offer to the 9 public all available appropriate existing and future electronic data 10 sets maintained by each State department and agency. 11 b. Each State department and agency shall, under the direction 12 of the State Treasurer, provide to the Treasurer or make available thereto a link to appropriate existing and future electronic data sets 13 14 maintained by the department or agency electronically, in such 15 format as determined by the Treasurer. 16 Nothing in this section shall be deemed to require departments or 17 agencies to make electronic data sets available upon demand. 18 Data licensed to the State by a person or entity shall not be made 19 public under this act until it has been reviewed by the Treasurer 20 pursuant to guidelines established thereby, and the person or entity licensing the data agrees to the public disclosure and to the form of 21 22 such disclosure. 23 Proprietary and other information protected from disclosure by 24 law or contract shall not be disclosed. 25 All disclosures shall be consistent with applicable law, including 26 P.L.1963, c.73 (C.47:1A-1 et seq.), and other State and federal laws 27 related to security and privacy. No personally identifiable information shall be posted online unless the identified individual 28 29 has consented to the posting or the posting is necessary to fulfill the 30 lawful purposes or duties of the department or agency. 31 Nothing in this act shall be deemed to supersede P.L.1963, 32 c.73 (C.47:1A-1 et seq.). 33 The State Treasurer and any State department or agency c. 34 may, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), adopt such rules and regulations as may 35 36 be deemed necessary to effectuate the purposes of this act. 37 d. Each department or agency shall update its electronic data 38 sets in the manner prescribed by the State Treasurer and as often as 39 is deemed necessary by the Treasurer to preserve the integrity and 40 usefulness of the data sets. 41 42 5. a. The electronic data sets that a State department or agency 43 provides to the Treasurer for display on the department's dedicated 44 Internet website established pursuant to section 4 of P.L. 45 (C. )(pending before the Legislature as this bill) shall be c. 46 available to the public for informational purposes only. The department shall not warrant the fitness of any electronic data set 47 48 for a particular purpose. Any department or agency providing an

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electronic data set shall not be liable for any deficiencies in its
 completeness or accuracy, except when the department's or
 agency's conduct would constitute gross negligence, willful and
 wanton misconduct, or intentional misconduct.

b. Each State department and agency, pursuant to rules and
procedures promulgated by the Treasurer, shall verify the accuracy
of the electronic data sets it makes available to the public and, if
possible, correct any errors or inaccuracies discovered therein by
the department or agency providing the data set, by other
departments or agencies, or by members of the public.

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6. The State Treasurer may make a State department's or
agency's electronic data sets available to third parties at no cost and
with an appropriate level of conditions placed on their use.

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7. a. The State Treasurer, after consultation with other State 16 17 departments and agencies, shall develop policies and procedures to 18 implement the provisions of this act including standards to 19 determine which electronic data sets are appropriate for online disclosure. The standards developed shall not require the 20 departments or agencies to provide information that is otherwise 21 22 required to be disclosed under P.L.1963, c.73 (C.47:1A-1 et seq.) 23 but is personally identifiable information, information that may 24 pose a personal or public security risk, is of minimal public interest, 25 or is otherwise inappropriate for online disclosure as part of a data 26 set.

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b. The policy and procedures shall include the following:

(1) technical requirements with the goal of making electronic
data sets available to the greatest number of users and for the
greatest number of applications, including, whenever practicable,
the use of machine readable, non-proprietary technical standards for
web publishing; and

33 (2) guidelines for the department or agency to follow to make
34 electronic data sets available to the Treasurer for display on the
35 dedicated Internet website established pursuant to section 4 of
36 P.L. , c. (C. ) (pending before the Legislature as this bill).

37 c. The Treasurer shall consider various means by which to 38 develop a set of universal data formatting standards to effectuate the 39 purposes of this act, including working with other State departments 40 and agencies, and contracting, if deemed necessary, with nonprofit 41 organizations, commercial vendors or third party groups for this 42 If such standards are developed and adopted by the purpose. 43 Treasurer, they shall be the format that each State department and 44 agency will use to provide existing and future electronic data sets to 45 the Treasurer so that the Treasurer can make the information 46 contained therein available to the public through the dedicated 47 Internet website established pursuant to section 4 of P.L. 48 (C. ) (pending before the Legislature as this bill). c.

1 8. This act shall take effect on January 1 next following the 2 date of enactment. 3 4 5 **STATEMENT** 6 7 The purpose of this bill, designated as the "New Jersey Open 8 Data Initiative," is to require State departments and agencies to 9 make available certain public information on the Internet. 10 Specifically, the bill requires the Department of the Treasury to 11 establish an unique, dedicated, easily navigable Internet website 12 which will offer to the public all available appropriate existing and 13 future electronic data sets maintained by each State department and Each State department and agency must, under the 14 agency. 15 direction of the State Treasurer, provide to the Treasurer or make 16 available thereto a link to appropriate existing and future electronic 17 data sets maintained by the department or agency electronically, in 18 such format as determined by the Treasurer. As used in the bill, 19 "data sets" means a named collection of related records on an 20 electronic storage device, with the collection containing individual data units organized or formatted in a specific and prescribed way, 21 22 often in tabular form, and accessed by a specific access method that 23 is based on the data set organization. A data set would not include 24 any data that is protected from disclosure under applicable federal 25 or State law, or contract, or data that is proprietary. 26 In addition the bill provides that: 27 - State departments and agencies would not be required to make 28 data sets available upon demand; 29 - data licensed to the State by a person or entity would not be 30 made public until it has been reviewed by the Treasurer pursuant to 31 guidelines established thereby, and the person or entity licensing the 32 data agrees to the public disclosure and to the form of such 33 disclosure; and 34 - proprietary and other information protected from disclosure by 35 law or contract would not be disclosed. 36 All disclosures would be consistent with current applicable law, 37 including the open public records act, P.L.1963, c.73 (C.47:1A-1 et seq.), and other State and federal laws related to security and 38 39 privacy. No personally identifiable information would be posted 40 online unless the identified individual has consented to the posting 41 or the posting is necessary to fulfill the lawful purposes or duties of 42 the department or agency. 43 Under the bill, the electronic data sets that a State department or 44 agency provides to the Treasurer for display on the Department of 45 the Treasury's dedicated Internet website would be available to the 46 public for informational purposes only. The department would not 47 warrant the fitness of any data set for a particular purpose. The 48 individual State departments and agencies would not be liable for

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1 any deficiencies in the completeness or accuracy of any data set, 2 except when the department's or agency's conduct would constitute 3 gross negligence, willful and wanton misconduct, or intentional misconduct. However, each State department and agency, pursuant 4 5 to rules and procedures promulgated by the Treasurer, would be 6 required to verify the accuracy of the electronic data sets it makes 7 available to the public and, if possible, correct any errors or 8 inaccuracies discovered therein by the department or agency providing the data set, other departments or agencies, or by 9 10 members of the public.