# ASSEMBLY, No. 12 **STATE OF NEW JERSEY** 217th LEGISLATURE

INTRODUCED JUNE 27, 2016

**Sponsored by:** Assemblyman VINCENT PRIETO **District 32 (Bergen and Hudson)** Assemblyman JOHN F. MCKEON **District 27 (Essex and Morris)** Assemblyman GARY S. SCHAER **District 36 (Bergen and Passaic)** Assemblywoman SHAVONDA E. SUMTER **District 35 (Bergen and Passaic)** Assemblyman RALPH R. CAPUTO **District 28 (Essex)** Assemblywoman VALERIE VAINIERI HUTTLE **District 37 (Bergen)** Assemblyman THOMAS P. GIBLIN **District 34 (Essex and Passaic)** Assemblyman DAVID P. RIBLE **District 30 (Monmouth and Ocean)** 

#### SYNOPSIS

Increases petroleum products gross receipts tax, reduces sales and use tax and increases gross income tax pension and retirement income exclusion.

CURRENT VERSION OF TEXT As introduced.

(Sponsorship Updated As Of: 6/28/2016)

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1 AN ACT adjusting certain State taxes, amending and supplementing 2 various parts of the statutory law pertaining to taxes of this State. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.1966, c.30 (C.54:32B-3) is amended to read 8 as follows: 9 3. There is imposed and there shall be paid a tax of [7%] 7 10 percent on or before December 31, 2016, 6.5 percent on and after January 1, 2017 but before January 1, 2018, and 6 percent on and 11 12 after January 1, 2018 upon: 13 (a) The receipts from every retail sale of tangible personal 14 property or a specified digital product for permanent use or less 15 than permanent use, and regardless of whether continued payment is 16 required, except as otherwise provided in this act. 17 (b) The receipts from every sale, except for resale, of the 18 following services: 19 (1) Producing, fabricating, processing, printing or imprinting 20 tangible personal property or a specified digital product, performed 21 for a person who directly or indirectly furnishes the tangible 22 personal property or specified digital product, not purchased by him 23 for resale, upon which such services are performed. 24 (2) Installing tangible personal property or a specified digital 25 product, or maintaining, servicing, repairing tangible personal 26 property or a specified digital product not held for sale in the 27 regular course of business, whether or not the services are 28 performed directly or by means of coin-operated equipment or by 29 any other means, and whether or not any tangible personal property 30 or specified digital product is transferred in conjunction therewith, 31 except (i) such services rendered by an individual who is engaged 32 directly by a private homeowner or lessee in or about his residence 33 and who is not in a regular trade or business offering his services to 34 the public, (ii) such services rendered with respect to personal 35 property exempt from taxation hereunder pursuant to section 13 of 36 P.L.1980, c.105 (C.54:32B-8.1), (iii) (Deleted by amendment, 37 P.L.1990, c.40), (iv) any receipts from laundering, dry cleaning, 38 tailoring, weaving, or pressing clothing, and shoe repairing and 39 shoeshining and (v) services rendered in installing property which, 40 when installed, will constitute an addition or capital improvement to 41 real property, property or land, other than landscaping services and 42 other than installing carpeting and other flooring. 43 (3) Storing all tangible personal property not held for sale in the 44 regular course of business; the rental of safe deposit boxes or

45 similar space; and the furnishing of space for storage of tangible

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

personal property by a person engaged in the business of furnishing
 space for such storage.

3 "Space for storage" means secure areas, such as rooms, units, 4 compartments or containers, whether accessible from outside or 5 from within a building, that are designated for the use of a customer 6 and wherein the customer has free access within reasonable 7 business hours, or upon reasonable notice to the furnisher of space 8 for storage, to store and retrieve property. Space for storage shall 9 not include the lease or rental of an entire building, such as a 10 warehouse or airplane hangar.

11 (4) Maintaining, servicing or repairing real property, other than 12 a residential heating system unit serving not more than three 13 families living independently of each other and doing their cooking 14 on the premises, whether the services are performed in or outside of 15 a building, as distinguished from adding to or improving such real 16 property by a capital improvement, but excluding services rendered 17 by an individual who is not in a regular trade or business offering 18 his services to the public, and excluding garbage removal and sewer 19 services performed on a regular contractual basis for a term not less 20 than 30 days.

(5) Mail processing services for printed advertising material,
except for mail processing services in connection with distribution
of printed advertising material to out-of-State recipients.

24 (6) (Deleted by amendment, P.L.1995, c.184).

(7) Utility service provided to persons in this State, any right or
power over which is exercised in this State.

(8) Tanning services, including the application of a temporarytan provided by any means.

(9) Massage, bodywork or somatic services, except such
services provided pursuant to a doctor's prescription.

(10) Tattooing, including all permanent body art and permanent
cosmetic make-up applications, except such services provided
pursuant to a doctor's prescription in conjunction with
reconstructive breast surgery.

35 (11) Investigation and security services.

36 (12) Information services.

37 (13) Transportation services originating in this State and
38 provided by a limousine operator, as permitted by law, except such
39 services provided in connection with funeral services.

40 (14) Telephone answering services.

41 (15) Radio subscription services.

Wages, salaries and other compensation paid by an employer to
an employee for performing as an employee the services described
in this subsection are not receipts subject to the taxes imposed
under this subsection (b).

46 Services otherwise taxable under paragraph (1) or (2) of this 47 subsection (b) are not subject to the taxes imposed under this 48 subsection, where the tangible personal property or specified digital product upon which the services were performed is delivered to the
 purchaser outside this State for use outside this State.

3 (1) Receipts from the sale of prepared food in or by (c) restaurants, taverns, or other establishments in this State, or by 4 5 caterers, including in the amount of such receipts any cover, 6 minimum, entertainment or other charge made to patrons or 7 customers, except for meals especially prepared for and delivered to 8 homebound elderly, age 60 or older, and to disabled persons, or 9 meals prepared and served at a group-sitting at a location outside of 10 the home to otherwise homebound elderly persons, age 60 or older, 11 and otherwise homebound disabled persons, as all or part of any 12 food service project funded in whole or in part by government or as part of a private, nonprofit food service project available to all such 13 14 elderly or disabled persons residing within an area of service designated by the private nonprofit organization; and 15

16 (2) Receipts from sales of food and beverages sold through 17 vending machines, at the wholesale price of such sale, which shall 18 be defined as 70% of the retail vending machine selling price, 19 except sales of milk, which shall not be taxed. Nothing herein 20 contained shall affect other sales through coin-operated vending 21 machines taxable pursuant to subsection (a) above or the exemption 22 thereto provided by section 21 of P.L.1980, c.105 (C.54:32B-8.9).

The tax imposed by this subsection (c) shall not apply to food ordrink which is sold to an airline for consumption while in flight.

25 (3) For the purposes of this subsection:

26 "Food and beverages sold through vending machines" means
27 food and beverages dispensed from a machine or other mechanical
28 device that accepts payment; and

29 "Prepared food" means:

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(i) A. food sold in a heated state or heated by the seller; or

B. two or more food ingredients mixed or combined by the seller for sale as a single item, but not including food that is only cut, repackaged, or pasteurized by the seller, and eggs, fish, meat, poultry, and foods containing these raw animal foods requiring cooking by the consumer as recommended by the Food and Drug Administration in Chapter 3, part 401.11 of its Food Code so as to prevent food borne illnesses; or

C. food sold with eating utensils provided by the seller,
including plates, knives, forks, spoons, glasses, cups, napkins, or
straws. A plate does not include a container or packaging used to
transport the food;

42 provided however, that

43 (ii) "prepared food" does not include the following sold without44 eating utensils:

A. food sold by a seller whose proper primary NAICS
classification is manufacturing in section 311, except subsector
3118 (bakeries);

1 B. food sold in an unheated state by weight or volume as a 2 single item; or

3 C. bakery items, including bread, rolls, buns, biscuits, bagels, croissants, pastries, donuts, danish, cakes, tortes, pies, tarts, 4 5 muffins, bars, cookies, and tortillas.

6 (d) The rent for every occupancy of a room or rooms in a hotel 7 in this State, except that the tax shall not be imposed upon a 8 permanent resident.

9 (e) (1) Any admission charge to or for the use of any place of 10 amusement in the State, including charges for admission to race tracks, baseball, football, basketball or exhibitions, dramatic or 11 12 musical arts performances, motion picture theaters, except charges 13 for admission to boxing, wrestling, kick boxing or combative sports 14 exhibitions, events, performances or contests which charges are 15 taxed under any other law of this State or under section 20 of 16 P.L.1985, c.83 (C.5:2A-20), and, except charges to a patron for 17 admission to, or use of, facilities for sporting activities in which 18 such patron is to be a participant, such as bowling alleys and 19 swimming pools. For any person having the permanent use or 20 possession of a box or seat or lease or a license, other than a season 21 ticket, for the use of a box or seat at a place of amusement, the tax 22 shall be upon the amount for which a similar box or seat is sold for 23 each performance or exhibition at which the box or seat is used or 24 reserved by the holder, licensee or lessee, and shall be paid by the 25 holder, licensee or lessee.

26 (2) The amount paid as charge of a roof garden, cabaret or other 27 similar place in this State, to the extent that a tax upon such charges 28 has not been paid pursuant to subsection (c) hereof.

29 The receipts from every sale, except for resale, of (f) (1) 30 intrastate, interstate, or international telecommunications services 31 and ancillary services sourced to this State in accordance with 32 section 29 of P.L.2005, c.126 (C.54:32B-3.4).

(2) (Deleted by amendment, P.L.2008, c.123)

(g) (Deleted by amendment, P.L.2008, c.123)

35 (h) Charges in the nature of initiation fees, membership fees or dues for access to or use of the property or facilities of a health and 36 37 fitness, athletic, sporting or shopping club or organization in this 38 State, except for: (1) membership in a club or organization whose 39 members are predominantly age 18 or under; and (2) charges in the 40 nature of membership fees or dues for access to or use of the 41 property or facilities of a health and fitness, athletic, sporting or 42 shopping club or organization that is exempt from taxation pursuant 43 to paragraph (1) of subsection (a) of section 9 of P.L.1966, c.30 44 (C.54:32B-9), or that is exempt from taxation pursuant to paragraph 45 (1) or (2) of subsection (b) of section 9 of P.L.1966, c.30 and that 46 has complied with subsection (d) of section 9 of P.L.1966, c.30.

47 (i) The receipts from parking, storing or garaging a motor 48 vehicle, excluding charges for the following: residential parking;

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1 employee parking, when provided by an employer or at a facility 2 owned or operated by the employer; municipal parking, storing or 3 garaging; receipts from charges or fees imposed pursuant to section 4 3 of P.L.1993, c.159 (C.5:12-173.3) or pursuant to an agreement 5 between the Casino Reinvestment Development Authority and a 6 casino operator in effect on the date of enactment of P.L.2007, 7 c.105; and receipts from parking, storing or garaging a motor 8 vehicle subject to tax pursuant to any other law or ordinance. 9 For the purposes of this subsection, "municipal parking, storing 10 or garaging" means any motor vehicle parking, storing or garaging provided by a municipality or county, or a parking authority 11 12 thereof. (cf: P.L.2013, c.193, s.1) 13 14 15 2. Section 4 of P.L.1966, c.30 (C.54:32B-4) is amended to read 16 as follows: 17 4. a. For the purpose of adding and collecting the tax imposed 18 by this act, or an amount equal as nearly as possible or practicable 19 to the average equivalent thereof, to be reimbursed to the seller by 20 the purchaser, a seller shall use one of the two following options: 21 (1) (a) on or before December 31, 2016, a tax shall be calculated 22 based on the following formula: 23 Amount of Sale Amount of Tax 24 \$0.01 to \$0.10 No Tax 25 0.11 to 0.19 \$0.01 26 0.20 to 0.32 0.02 27 0.33 to 0.47 0.03 0.48 to 0.62 28 0.04 29 0.63 to 0.77 0.05 30 0.78 to 0.90 0.06 31 0.91 to \$1.10 0.07 and in addition to a tax of \$0.07 on each full dollar, a tax shall be 32 33 collected on each part of a dollar in excess of a full dollar, in 34 accordance with the above formula; (b) on and after January 1, 2017, but before January 1, 2018, a 35 tax shall be calculated based on the following formula: 36 37 Amount of Sale Amount of Tax 38 \$0.01 to \$0.06 No Tax 39 0.07 to 0.22 <u>\$0.01</u> 40 0.02 0.23 to 0.37 41 0.38 to 0.53 0.03 42 0.54 to 0.68 0.04 43 <u>0.69 to 0.83</u> 0.05 44 <u>0.84 to 0.99</u> 0.06 45 0.07 1.00 to 1.14 46 <u>1.15 to 1.29</u> 0.08 47 <u>1.30 to 1.45</u> 0.09

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<u>1.46 to 1.60</u>

0.10

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1	<u>1.61 to 1.76</u>	0.11				
2	<u>1.77 to 1.91</u>	<u>0.12</u>				
3	<u>1.92 to 2.06</u>	0.13				
4	and in addition to a tax of \$0.13 on each two dollars, a tax shall					
5	be collected on each part of a dollar in excess of a full dollar, in					
6	accordance with the above formula;					
7	(c) on and after January 1, 2018, a tax shall be calculated based					
8	on the following formula:					
9	Amount of Sale	Amount of Tax				
10	<u>\$0.01 to \$0.10</u>	<u>No Tax</u>				
11	<u>0.11 to 0.22</u>	<u>\$0.01</u>				
12	<u>0.23 to 0.38</u>	0.02				
13	<u>0.39 to 0.56</u>	<u>0.03</u>				
14	<u>0.57 to 0.72</u>	<u>0.04</u>				
15	<u>0.73 to 0.88</u>	0.05				
16	<u>0.89 to 1.10</u>	<u>0.06</u>				
17		on each full dollar, a tax shall be				
18	collected on each part of a dollar in excess of a full dollar, in					
19 20	accordance with the above formula; or (2) tax shall be calculated to the third decimal place. One half					
20 21	(2) tax shall be calculated to the third decimal place. One-half cent (\$0.005) or higher shall be rounded up to the next cent; less					
21	than \$0.005 shall be dropped in order to round the result down.					
22	Sellers may compute the tax due on a transaction on either an					
23 24	item or an invoice basis.					
25	b. (Deleted by amendment, P.L.2008, c.123)					
26	(cf: P.L. 2008, c.123, s.4)					
27						
28	3. Section 5 of P.L.1966, c.30	(C.54:32B-5) is amended to read				
29	as follows:					
30	5. a. (1) Except as otherwise provided in this act, receipts					
31	received from all sales made and services rendered on and after					
32	January 3, 1983 but prior to July 1, 1990, are subject to the taxes					
33	imposed under subsections (a), (b), (c), and (f) of section 3 of this					
34	act at the rate, if any, in effect for such sales and services on June					
35	30, 1990, except if the property so sold is delivered or the services					
36	so sold are rendered on or after July 1, 1990 but prior to July 1,					
37	1992, in which case the tax shall be computed and paid at the rate					
38	of 7%; provided, however, that					
39	agreement taxable under this act covers any period commencing on					
40	or after January 3, 1983 and ending					
41	July 1, 1992, the receipts from such agreement are subject to tax at					
42 43	the rate, if any, applicable to each period as set forth hereinabove					
43 44	and shall be apportioned on the basis of the ratio of the number of					
44 45	days falling within each of the said periods to the total number of					
43 46	days covered thereby.	ed in this act, receipts received				
40 47	from all sales made and services re	Ĩ				
48	but prior to July 1, 1992, are sub	•				
τU	out prior to sury 1, 1992, are sub	jeet to the taxes imposed under				

1 subsections (a), (b), (c) and (f) of section 3 of this act at the rate of 2 7%, except if the property so sold is delivered or the services so 3 sold are rendered on or after July 1, 1992 but prior to July 15, 2006, 4 in which case the tax shall be computed and paid at the rate of 6%, 5 provided, however, that if a service or maintenance agreement 6 taxable under this act covers any period commencing on or after 7 July 1, 1990, and ending after July 1, 1992, the receipts from such 8 agreement are subject to tax at the rate applicable to each period as 9 set forth hereinabove and shall be apportioned on the basis of the 10 ratio of the number of days falling within each of the said periods to 11 the total number of days covered thereby.

12 (3) Except as otherwise provided in this act, receipts received from all sales made and services rendered on and after July 1, 1992 13 14 but prior to July 15, 2006, are subject to the taxes imposed under subsections (a), (b), (c), (f) and (g) of section 3 of P.L.1966, c.30 15 16 (C.54:32B-3) at the rate of 6%, except if the property so sold is 17 delivered or the services so sold are rendered on or after July 15, 18 2006, in which case the tax shall be computed and paid at the rate 19 of 7%, provided, however, that if a service or maintenance 20 agreement taxable under this act covers any period commencing on 21 or after July 1, 1992, and ending after July 15, 2006, the receipts 22 from such agreement are subject to tax at the rate applicable to each 23 period as set forth hereinabove and shall be apportioned on the 24 basis of the ratio of the number of days falling within each of the 25 said periods to the total number of days covered thereby; provided 26 however, if a service or maintenance agreement in effect on July 14, 27 2006 covers billing periods ending after July 15, 2006, the seller 28 shall charge and collect from the purchaser a tax on such sales at 29 the rate of 6%, unless the billing period starts on or after July 15, 30 2006 in which case the seller shall charge and collect a tax at the 31 rate of 7%.

32 b. (1) The tax imposed under subsection (d) of section 3 shall 33 be paid at the rate of 7% upon any occupancy on and after July 1, 34 1990 but prior to July 1, 1992, although such occupancy is pursuant 35 to a prior contract, lease or other arrangement. If an occupancy, taxable under this act, covers any period on or after January 3, 1983 36 37 but prior to July 1, 1990, the rent for the period of occupancy prior 38 to July 1, 1990 shall be taxed at the rate of 6%. If rent is paid on a 39 weekly, monthly or other term basis, the rent applicable to each 40 period as set forth hereinabove shall be apportioned on the basis of 41 the ratio of the number of days falling within each of the said 42 periods to the total number of days covered thereby.

43 (2) The tax imposed under subsection (d) of section 3 shall be 44 paid at the rate of 6% upon any occupancy on and after July 1, 1992 45 but prior to July 15, 2006, although such occupancy is pursuant to a 46 prior contract, lease or other arrangement. If an occupancy, taxable 47 under this act, covers any period on or after July 1, 1990 but prior 48 to July 1, 1992, the rent for the period of occupancy prior to July 1,

1992 shall be taxed at the rate of 7%. If rent is paid on a weekly,
monthly or other term basis, the rent applicable to each period as set
forth hereinabove shall be apportioned on the basis of the ratio of
the number of days falling within each of the said periods to the
total number of days covered thereby.

6 (3) The tax imposed under subsection (d) of section 3 shall be 7 paid at the rate of 7% upon any occupancy on and after July 15, 8 2006, although such occupancy is pursuant to a prior contract, lease 9 or other arrangement. If an occupancy, taxable under this act, 10 covers any period on or after July 1, 1992 but prior to July 15, 11 2006, the rent for the period of occupancy prior to July 15, 2006 12 shall be taxed at the rate of 6%. If rent is paid on a weekly, 13 monthly or other term basis, the rent applicable to each period as set 14 forth hereinabove shall be apportioned on the basis of the ratio of 15 the number of days falling within each of the said periods to the 16 total number of days covered thereby.

17 c. (1) Except as otherwise hereinafter provided, the tax imposed 18 under subsection (e) of section 3 shall be applicable at the rate of 19 7% to any admission to or for the use of facilities of a place of 20 amusement occurring on or after July 1, 1990 but prior to July 1, 21 1992, whether or not the admission charge has been paid prior to 22 July 1, 1990, unless the tickets were actually sold and delivered, 23 other than for resale, prior to July 1, 1990 and the tax imposed 24 under this act during the period January 3, 1983 through June 30, 25 1990 shall have been paid.

26 (2) Except as otherwise hereinafter provided, the tax imposed 27 under subsection (e) of section 3 shall be applicable at the rate of 28 6% to any admission to or for the use of facilities of a place of 29 amusement occurring on or after July 1, 1992 but prior to July 15, 30 2006, whether or not the admission charge has been paid prior to 31 July 1, 1992, unless the tickets were actually sold and delivered, 32 other than for resale, prior to July 1, 1992 and the tax imposed 33 under this act during the period July 1, 1990 through December 31, 34 1990 shall have been paid.

35 (3) Except as otherwise hereinafter provided, the tax imposed under subsection (e) of section 3 shall be applicable at the rate of 36 37 7% to any admission to or for the use of facilities of a place of 38 amusement occurring on or after July 15, 2006, whether or not the 39 admission charge has been paid prior to that date, unless the tickets 40 were actually sold and delivered, other than for resale, prior to July 41 15, 2006 and the tax imposed under this act during the period July 42 1, 1992 through July 14, 2006 shall have been paid.

d. (1) Sales made on and after July 1, 1990 but prior to July 1,
1992 to contractors, subcontractors or repairmen of materials,
supplies, or services for use in erecting structures for others, or
building on, or otherwise improving, altering or repairing real
property of others shall be subject to the taxes imposed by
subsections (a) and (b) of section 3 and section 6 hereof at the rate

1 of 7%; provided, however, that if such sales are made for use in 2 performance of a contract which is either of a fixed price not 3 subject to change or modification, or entered into pursuant to the 4 obligation of a formal written bid which cannot be altered or 5 withdrawn, and, in either case, such contract was entered into or 6 such bid was made on or after January 3, 1983 but prior to July 1, 7 1990, such sales shall be subject to tax at the rate of 6%, but the 8 vendor shall charge and collect from the purchaser a tax on such 9 sales at the rate of 7%.

10 (2) Sales made on or after July 1, 1992 but prior to July 15, 11 2006 to contractors, subcontractors or repairmen of materials, 12 supplies, or services for use in erecting structures for others, or 13 building on, or otherwise improving, altering or repairing real 14 property of others shall be subject to the taxes imposed by 15 subsections (a) and (b) of section 3 and section 6 hereof at the rate 16 of 6%; provided, however, that if such sales are made for use in 17 performance of a contract which is either of a fixed price not 18 subject to change or modification, or entered into pursuant to the 19 obligation of a formal written bid which cannot be altered or 20 withdrawn, and, in either case, such contract was entered into or 21 such bid was made on or after July 1, 1990, but prior to July 1, 22 1992, such sales shall be subject to tax at the rate of 7%.

23 (3) Sales made on or after July 15, 2006 to contractors, 24 subcontractors or repairmen of materials, supplies, or services for 25 use in erecting structures for others, or building on, or otherwise 26 improving, altering or repairing real property of others shall be 27 subject to the taxes imposed by subsections (a) and (b) of section 3 28 and section 6 hereof at the rate of 7%; provided, however, that if 29 such sales are made for use in performance of a contract which is 30 either of a fixed price not subject to change or modification, or 31 entered into pursuant to the obligation of a formal written bid which 32 cannot be altered or withdrawn, and, in either case, such contract 33 was entered into or such bid was made on or after July 1, 1992, but 34 prior to July 15, 2006, such sales shall be subject to tax at the rate 35 of 6%, but the seller shall charge and collect from the purchaser a 36 tax on such sales at the rate of 7%.

37 e. (1) As to sales other than those referred to in d. above, the 38 taxes imposed under subsections (a) and (b) of section 3 and section 39 6 hereof, and the taxes imposed under subsection (f) of section 3 40 and section 6 hereof, upon receipts received on or after July 1, 1990 41 and on or before December 31, 1990, shall be at the rate in effect on 42 June 30, 1990, in case of sales made or services rendered pursuant 43 to a written contract entered on or after January 3, 1983 but prior to 44 July 1, 1990, and accompanied by a deposit or partial payment of 45 the contract price, except in the case of a contract which, in the 46 usage of trade, is not customarily accompanied by a deposit or 47 partial payment of the contract price, but the vendor shall charge 48 and collect from the purchaser on such sales at the rate of 7%,

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1 which tax shall be reduced to the rate, if any, in effect on June 30, 2 1990, only by a claim for refund filed by the purchaser with the 3 director within 90 days after receipt of said receipts and otherwise 4 pursuant to the provisions of section 20 of P.L.1966, c.30 5 (C.54:32B-20). A claim for refund shall not be allowed if there has 6 been no deposit or partial payment of the contract price unless the 7 claimant shall establish by clear and convincing evidence that, in 8 the usage of trade, such contracts are not customarily accompanied 9 by a deposit or partial payment of the contract price.

10 (2) As to sales other than those referred to in d. above, the taxes 11 imposed under subsections (a) and (b) of section 3 and section 6 12 hereof, and the taxes imposed under subsections (f) and (g) of section 3 and section 6 hereof, upon receipts received on or after 13 14 July 15, 2006 and on or before December 31, 2006, shall be at the 15 rate in effect on July 14, 2006, in case of sales made or services 16 rendered pursuant to a written contract entered on or after July 1, 17 1992 but prior to July 15, 2006, and accompanied by a deposit or 18 partial payment of the contract price, except in the case of a 19 contract which, in the usage of trade, is not customarily 20 accompanied by a deposit or partial payment of the contract price, 21 but the seller shall charge and collect from the purchaser on such 22 sales at the rate of 7%, which tax shall be reduced to the rate, if any, 23 in effect on July 14, 2006, only by a claim for refund filed by the 24 purchaser with the director within 90 days after receipt of said 25 receipts and otherwise pursuant to the provisions of section 20 of 26 P.L.1966, c.30 (C.54:32B-20). A claim for refund shall not be 27 allowed if there has been no deposit or partial payment of the 28 contract price unless the claimant shall establish by clear and 29 convincing evidence that, in the usage of trade, such contracts are 30 not customarily accompanied by a deposit or partial payment of the 31 contract price.

f. (1) The taxes imposed under subsections (a), (b), (c) and (f) of section 3 upon receipts received on or after July 1, 1990 but prior to July 1, 1992 shall be at the rate, if any, in effect on June 30, 1990 in the case of sales made or services rendered, if delivery of the property which was the subject matter of the sale has been completed or such services have been entirely rendered prior to July 1, 1990.

39 (2) The taxes imposed under subsections (a), (b), (c) and (f) of
40 section 3 upon receipts received on or after July 1, 1992 but prior to
41 July 15, 2006 shall be at the rate of 7% in the case of sales made or
42 services rendered, where delivery of the property which was the
43 subject matter of the sale has been completed or such services have
44 been entirely rendered on or after July 1, 1990 but prior to July 1,
45 1992.

46 (3) The taxes imposed under subsections (a), (b), (c), (f) and (g)
47 of section 3 upon receipts received on or after July 15, 2006 shall be
48 at the rate of 6% in the case of sales made or services rendered,

1 where delivery of the property which was the subject matter of the 2 sale has been completed or such services have been entirely 3 rendered on or after July 1, 1992 but prior to July 15, 2006. 4 The director is empowered to promulgate rules and g. 5 regulations to implement the provisions of this section. 6 h. The transitional provisions for sales made and services rendered 7 on and after the rate decrease to 6.5 percent on and after January 1, 8 2017, but before January 1, 2018 and the rate decrease to 6 percent on 9 and after January 1, 2018 pursuant to P.L., c. (C. )(pending 10 before the Legislature as this bill), shall be implemented in a manner 11 analogous to each paragraph (2) of subsection a., b., c., d., and f. of 12 this section. (cf: P.L. 2011, c.49, s.3) 13 14 15 4. Section 6 of P.L.1966, c.30 (C.54:32B-6) is amended to read 16 as follows: 17 6. Unless property or services have already been or will be 18 subject to the sales tax under this act, there is hereby imposed on 19 and there shall be paid by every person a use tax for the use within 20 this State of [7%] 7 percent on or before December 31, 2016, 6.5 21 percent on and after January 1, 2017 but before January 1, 2018, 22 and 6 percent on and after January 1, 2018, except as otherwise 23 exempted under this act, (A) of any tangible personal property or 24 specified digital product purchased at retail, including energy, 25 provided however, that electricity consumed by the generating 26 facility that produced it shall not be subject to tax, (B) of any 27 specified digital tangible personal property or product 28 manufactured, processed or assembled by the user, if items of the 29 same kind of tangible personal property or specified digital 30 products are offered for sale by him in the regular course of 31 business, or if items of the same kind of tangible personal property 32 are not offered for sale by him in the regular course of business and 33 are used as such or incorporated into a structure, building or real 34 property, (C) of any tangible personal property or specified digital 35 product, however acquired, where not acquired for purposes of 36 resale, upon which any taxable services described in paragraphs (1) 37 and (2) of subsection (b) of section 3 of P.L.1966, c.30 (C.54:32B-38 3) have been performed, (D) of intrastate, interstate, or international 39 telecommunications services described in subsection (f) of section 3 40 of P.L.1966, c.30, (E) (Deleted by amendment, P.L.1995, c.184), 41 (F) of utility service provided to persons in this State for use in this 42 State, provided however, that utility service used by the facility that 43 provides the service shall not be subject to tax, (G) of mail 44 processing services described in paragraph (5) of subsection (b) of 45 section 3 of P.L.1966, c.30 (C.54:32B-3), (H) (Deleted by 46 amendment, P.L.2008, c.123), (I) of any services subject to tax 47 pursuant to subsection (11), (12), (13), (14) or (15) of subsection 48 (b) of section 3 of P.L.1966, c.30 (C.54:32B-3), and (J) of access to

1 or use of the property or facilities of a health and fitness, athletic, 2 sporting or shopping club or organization in this State. For 3 purposes of clause (A) of this section, the tax shall be at the 4 applicable rate, as set forth hereinabove, of the consideration given 5 or contracted to be given for such property or for the use of such 6 property including delivery charges made by the seller, but 7 excluding any credit for property of the same kind accepted in part 8 payment and intended for resale. For the purposes of clause (B) of 9 this section, the tax shall be at the applicable rate, as set forth 10 hereinabove, of the price at which items of the same kind of 11 tangible personal property or specified digital products are offered 12 for sale by the user, or if items of the same kind of tangible personal 13 property are not offered for sale by the user in the regular course of 14 business and are used as such or incorporated into a structure, 15 building or real property the tax shall be at the applicable rate, as 16 set forth hereinabove, of the consideration given or contracted to be 17 given for the tangible personal property manufactured, processed or 18 assembled by the user into the tangible personal property the use of 19 which is subject to use tax pursuant to this section, and the mere 20 storage, keeping, retention or withdrawal from storage of tangible 21 personal property or specified digital products by the person who 22 manufactured, processed or assembled such property shall not be 23 deemed a taxable use by him. For purposes of clause (C) of this 24 section, the tax shall be at the applicable rate, as set forth 25 hereinabove, of the consideration given or contracted to be given 26 for the service, including the consideration for any tangible personal 27 property or specified digital product transferred in conjunction with 28 the performance of the service, including delivery charges made by 29 the seller. For the purposes of clause (D) of this section, the tax 30 shall be at the applicable rate on the charge made by the 31 telecommunications service provider; provided however, that for 32 prepaid calling services and prepaid wireless calling services the tax 33 shall be at the applicable rate on the consideration given or 34 contracted to be given for the prepaid calling service or prepaid 35 wireless calling service or the recharge of the prepaid calling service or prepaid wireless calling service. For purposes of clause 36 37 (F) of this section, the tax shall be at the applicable rate on the 38 charge made by the utility service provider. For purposes of clause 39 (G) of this section, the tax shall be at the applicable rate on that 40 proportion of the amount of all processing costs charged by a mail 41 processing service provider that is attributable to the service 42 distributed in this State. For purposes of clause (I) of this section, 43 the tax shall be at the applicable rate on the charge made by the 44 service provider. For purposes of clause (J) of this section, the tax 45 shall be at the applicable rate on the charges in the nature of 46 initiation fees, membership fees or dues.

47 (cf: P.L.2011, c.49, s.4)

1 5. Section 31 of P.L.1980, c.105 (C.54:32B-8.19) is amended to 2 read as follows: 3 31. Receipts from sales of tangible personal property and 4 services taxable under any municipal ordinance which was adopted 5 pursuant to P.L.1947, c.71 (C.40:48-8.15 et seq.) and was in effect 6 on April 27, 1966 are exempt from the tax imposed under the Sales 7 and Use Tax Act, subject to the following conditions: 8 To the extent that the tax that is or would be imposed under a. 9 section 3 of P.L.1966, c.30 (C.54:32B-3) is greater than the tax 10 imposed by such ordinance, such sales shall not be exempt under 11 this section; and 12 b. Irrespective of the rate of tax imposed by such ordinance, 13 such sales shall be exempt only to the extent that the rate of taxation 14 imposed by the ordinance exceeds 6%, except that the combined 15 rate of taxation imposed under the ordinance and under this section 16 shall not exceed [13%] 13 percent on or before December 31, 17 2016, 12.5 percent on and after January 1, 2017 but before January 18 1, 2018, and 12 percent on and after January 1, 2018. 19 (cf: P.L.2006, c.44, s.10) 20 21 6. Section 1 of P.L.2003, c.114 (C.54:32D-1) is amended to read 22 as follows: 23 In addition to any other tax, assessment or use fee 1. a. 24 authorized by law, there is imposed and shall be paid a hotel and 25 motel occupancy fee of 7% for occupancies on and after August 1, 26 2003 but before July 1, 2004, and of 5% for occupancies on and 27 after July 1, 2004, upon the rent for every occupancy of a room or 28 rooms in a hotel subject to taxation pursuant to subsection (d) of 29 section 3 of P.L. 1966, c.30 (C:54:32B-3), which every person 30 required to collect tax shall collect from the customer when 31 collecting the rent to which it applies; provided however, that on 32 and after the tenth day following a certification by the Director of 33 the Division of Budget and Accounting in the Department of the 34 Treasury pursuant to subsection d. of section 2 of P.L.2003, c.114 35 (C.54:32D-2), no such fee shall be paid or collected; and provided 36 further that: 37 (1) the combined rates of the fee imposed under this section, 38 plus the tax imposed under the "Sales and Use Tax Act", P.L.1966, 39 c.30 (C.54:32B-1 et seq.), plus any tax imposed under P.L.1947, 40 c.71 (C.40:48-8.15 et seq.), shall not exceed a total rate of 14% on 41 or before December 31, 2016, 13.5% on and after January 1, 2017 42 but before January 1, 2018, and 13% on and after January 1, 2018, 43 and to the extent that the total combined rate of taxation for the 44 listed fees and taxes would exceed 14% on or before December 31, 2016, 13.5% on and after January 1, 2017 but before January 1, 45 46 2018, and 13% on and after January 1, 2018, the fee imposed under 47 this section shall be reduced so that the total combined rate equals 48 14% on or before December 31, 2016, 13.5% on and after January

1 1, 2017 but before January 1, 2018, and 13% on and after January 1, 2 2018; 3 (2) the combined rates of the fee imposed under this section, 4 plus the tax imposed under the "Sales and Use Tax Act", P.L.1966, 5 c.30 (C.54:32B-1 et seq.), plus any tax and assessment imposed 6 under section 4 of P.L.1992, c.165 (C.40:54D-4), shall not exceed a 7 total rate of 14% on or before December 31, 2016, 13.5% on and 8 after January 1, 2017 but before January 1, 2018, and 13% on and 9 after January 1, 2018, and to the extent that the total combined rate 10 of taxation for the listed fees and taxes would exceed 14% on or before December 31, 2016, 13.5% on and after January 1, 2017 but 11 12 before January 1, 2018, and 13% on and after January 1, 2018, the 13 fee imposed under this section shall be reduced so that the total 14 combined rate equals 14% on or before December 31, 2016, 13.5% 15 on and after January 1, 2017 but before January 1, 2018, and 13% 16 on and after January 1, 2018; and 17 (3) the fee imposed under this section shall be at the rate of 1% 18 in a city in which the tax authorized under P.L.1981, c. 77 19 (C.40:48E-1 et seq.) is imposed. 20 b. The hotel and motel occupancy fee imposed by subsection a. 21 of this section shall not be imposed on the rent for an occupancy if 22 the purchaser, user or consumer is an entity exempt from the tax 23 imposed on an occupancy under the "Sales and Use Tax Act" 24 pursuant to subsection (a) of section 9 of P.L.1966, c.30 (C.54:32B-25 9). 26 c. Terms used in this section shall have the meaning given 27 those terms pursuant to section 2 of P.L.1966, c.30 (C.54:32B-2). 28 (cf: P.L.2006, c.44, s.18) 29 30 7. N.J.S.54A:6-10 is amended to read as follows: 31 54A:6-10. Pensions and annuities. 32 a. Gross income shall not include that part of any amount 33 received as an annuity under an annuity, endowment, or life 34 insurance contract which bears the same ratio to such amount as the 35 investment in the contract as of the annuity starting date bears to the expected return under the contract as of such date. Where (1) part 36 37 of the consideration for an annuity, endowment, or life insurance 38 contract is contributed by the employer, and (2) during the three-39 year period beginning on the date on which an amount is first 40 received under the contract as an annuity, the aggregate amount 41 receivable by the employee under the terms of the contract is equal 42 to or greater than the consideration for the contract contributed by 43 the employee, then all amounts received as an annuity under the 44 contract shall be excluded from gross income until there has been so 45 excluded an amount equal to the consideration for the contract 46 contributed by the employee.

<u>b. (1)</u> In addition to that part of any amount received as an
 annuity which is excludable from gross income as herein provided,
 gross income shall not include payments:

for taxable years beginning before January 1, 2000, of up to
\$10,000 for a married couple filing jointly, \$5,000 for a married
person filing separately, or \$7,500 for an individual filing as a
single taxpayer or an individual determining tax pursuant to
subsection a. of N.J.S.54A:2-1;

for the taxable year beginning on or after January 1, 2000, but
before January 1, 2001, of up to \$12,500 for a married couple filing
jointly, \$6,250 for a married person filing separately, or \$9,375 for
an individual filing as a single taxpayer or an individual
determining tax pursuant to subsection a. of N.J.S.54A:2-1;

for the taxable year beginning on or after January 1, 2001, but
before January 1, 2002, of up to \$15,000 for a married couple filing
jointly, \$7,500 for a married person filing separately, or \$11,250 for
an individual filing as a single taxpayer or an individual
determining tax pursuant to subsection a. of N.J.S.54A:2-1;

for the taxable year beginning on or after January 1, 2002, but
before January 1, 2003, of up to \$17,500 for a married couple filing
jointly, \$8,750 for a married person filing separately, or \$13,125 for
an individual filing as a single taxpayer or an individual
determining tax pursuant to subsection a. of N.J.S.54A:2-1;

for taxable years beginning on or after January 1, 2003, <u>but</u> <u>before January 1, 2017</u> of up to \$20,000 for a married couple filing jointly, \$10,000 for a married person filing separately, or \$15,000 for an individual filing as a single taxpayer or an individual determining tax pursuant to subsection a. of N.J.S.54A:2-1;

for taxable years beginning on or after January 1, 2017, but
before January 1, 2018, of up to \$40,000 for a married couple filing
jointly, \$20,000 for a married person filing separately, or \$30,000
for an individual filing as a single taxpayer or an individual
determining tax pursuant to subsection a. of N.J.S.54A:2-1;

for taxable years beginning on or after January 1, 2018, but before January 1, 2019, gross income shall not include income of up to \$60,000 for a married couple filing jointly, \$30,000 for a married person filing separately, or \$50,000 for an individual filing as a single taxpayer or an individual determining tax pursuant to subsection a. of N.J.S.54A:2-1;

40 for taxable years beginning on or after January 1, 2019, but
41 before January 1, 2020, of up to \$80,000 for a married couple filing
42 jointly, \$40,000 for a married person filing separately, or \$60,000
43 for an individual filing as a single taxpayer or an individual
44 determining tax pursuant to subsection a. of N.J.S.54A:2-1;

45 for taxable years beginning on or after January 1, 2020, of up to
46 \$100,000 for a married couple filing jointly, \$50,000 for a married
47 person filing separately, or \$75,000 for an individual filing as a

1 single taxpayer or an individual determining tax pursuant to 2 subsection a. of N.J.S.54A:2-1, which are received as an annuity, endowment or life insurance 3 4 contract, or payments of any such amounts which are received as 5 pension, disability, or retirement benefits, under any public or 6 private plan, whether the consideration therefor is contributed by 7 the employee or employer or both, by any person who is 62 years of 8 age or older or who, by virtue of disability, is or would be eligible 9 to receive payments under the federal Social Security Act [, but for] <u>.</u> 10 11 (2) For taxable years beginning on or after January 1, 2005, but 12 before January 1, 2021, the exclusion provided by this subsection 13 shall only be allowed if the taxpayer has gross income for the 14 taxable year of not more than \$100,000; 15 for taxable years beginning on or after January 1, 2021, if the 16 taxpayer has gross income for the taxable year of not more than 17 \$100,000 the exclusion provided by this subsection shall be fully 18 allowed, if the taxpayer has gross income for the taxable year in 19 excess of \$100,000 but not more than \$125,000 then the taxpayer 20 may exclude 50 percent of the amount otherwise allowed, and if the 21 taxpayer has gross income for the taxable year in excess of 22 \$125,000 but not more than \$150,000 then the taxpayer may 23 exclude 25 percent of the amount otherwise allowed. 24 c. Gross income shall not include any amount received under 25 any public or private plan by reason of a permanent and total 26 disability. 27 d. Gross income shall not include distributions from an employees' trust described in section 401(a) of the Internal Revenue 28 29 Code of 1986, as amended (hereinafter referred to as "the Code"), 30 which is exempt from tax under section 501(a) of the Code if the 31 distribution, except the portion representing the employees' 32 contributions, is rolled over in accordance with section 402(a)(5) or 33 section 403(a)(4) of the Code. The distribution shall be paid in one 34 or more installments which constitute a lump-sum distribution 35 within the meaning of section 402(e)(4)(A) (determined without reference to subsection (e)(4)(B)), or be on account of a termination 36 37 of a plan of which the trust is a part or, in the case of a profitsharing or stock bonus plan, a complete discontinuance of 38 39 contributions under such plan. 40 (cf: P.L.2005, c.130, s.1) 41 42 8. Section 3 of P.L.1977, c.273 (C.54A:6-15) is amended to read 43 as follows: 44 3. Other retirement income. a. (1) Gross income shall not 45 include income: 46 for taxable years beginning before January 1, 2000, of up to 47 \$10,000 for a married couple filing jointly, \$5,000 for a married 48 person filing separately, or \$7,500 for an individual filing as a

1 single taxpayer or an individual determining tax pursuant to 2 subsection a. of N.J.S.54A:2-1; 3 for the taxable year beginning on or after January 1, 2000, but 4 before January 1, 2001, of up to \$12,500 for a married couple filing 5 jointly, \$6,250 for a married person filing separately, or \$9,375 for 6 an individual filing as a single taxpayer or an individual 7 determining tax pursuant to subsection a. of N.J.S.54A:2-1; 8 for the taxable year beginning on or after January 1, 2001, but 9 before January 1, 2002, of up to \$15,000 for a married couple filing 10 jointly, \$7,500 for a married person filing separately, or \$11,250 for 11 an individual filing as a single taxpayer or an individual 12 determining tax pursuant to subsection a. of N.J.S.54A:2-1; 13 for the taxable year beginning on or after January 1, 2002, but 14 before January 1, 2003, of up to \$17,500 for a married couple filing 15 jointly, \$8,750 for a married person filing separately, or \$13,125 for 16 an individual filing as a single taxpayer or an individual 17 determining tax pursuant to subsection a. of N.J.S.54A:2-1; 18 for taxable years beginning on or after January 1, 2003, but 19 before January 1, 2017, gross income shall not include income of up 20 to \$20,000 for a married couple filing jointly, \$10,000 for a married 21 person filing separately, or \$15,000 for an individual filing as a 22 single taxpayer or an individual determining tax pursuant to 23 subsection a. of N.J.S.54A:2-1; 24 for taxable years beginning on or after January 1, 2017 but 25 before January 1, 2018, gross income shall not include income of up 26 to \$40,000 for a married couple filing jointly, \$20,000 for a married 27 person filing separately, or \$30,000 for an individual filing as a 28 single taxpayer or an individual determining tax pursuant to 29 subsection a. of N.J.S.54A:2-1; 30 for taxable years beginning on or after January 1, 2018, but 31 before January 1, 2019, gross income shall not include income of up 32 to \$60,000 for a married couple filing jointly, \$30,000 for a married 33 person filing separately, or \$50,000 for an individual filing as a 34 single taxpayer or an individual determining tax pursuant to 35 subsection a. of N.J.S.54A:2-1; 36 for taxable years beginning on or after January 1, 2019, but 37 before January 1, 2020, gross income shall not include income of up 38 to \$80,000 for a married couple filing jointly, \$40,000 for a married 39 person filing separately, or \$60,000 for an individual filing as a 40 single taxpayer or an individual determining tax pursuant to 41 subsection a. of N.J.S.54A:2-1; 42 for taxable years beginning on or after January 1, 2020, gross 43 income shall not include income of up to \$100,000 for a married 44 couple filing jointly, \$50,000 for a married person filing separately, 45 or \$75,000 for an individual filing as a single taxpayer or an 46 individual determining tax pursuant to subsection a. of N.J.S.54A:2-47 1,

when received in any tax year by a person aged 62 years or older
who received no income in excess of \$3,000 from one or more of
the sources enumerated in subsections a., b., k. and p. of
N.J.S.54A:5-1 [, but for].

5 (2) For taxable years beginning on or after January 1, 2005, <u>but</u> 6 <u>before January 1, 2021, the exclusion provided by this subsection</u> 7 <u>shall only be allowed</u> if the taxpayer has gross income for the 8 taxable year of not more than \$100,000 **[**, provided, however, that 9 the];

10 for taxable years beginning on or after January 1, 2021, if the 11 taxpayer has gross income for the taxable year of not more than \$100,000 the exclusion provided by this subsection shall be fully 12 13 allowed, if the taxpayer has gross income for the taxable year in 14 excess of \$100,000 but not more than \$125,000 then the taxpayer 15 may exclude 50 percent of the amount otherwise allowed, and if the 16 taxpayer has gross income for the taxable year in excess of 17 \$125,000 but not more than \$150,000 then the taxpayer may 18 exclude 25 percent of the amount otherwise allowed.

19 (3) The total exclusion under this subsection and that allowable
 20 under N.J.S.54A:6-10 shall not exceed the amounts of the
 21 exclusions set forth in this subsection.

22 b. In addition to the exclusion provided under N.J.S.54A:6-10 23 and subsection a. of this section, gross income shall not include 24 income of up to \$6,000 for a married couple filing jointly or an 25 individual determining tax pursuant to subsection a. of N.J.S.54A:2-26 1, or \$3,000 for a single person or a married person filing 27 separately, who is not covered under N.J.S.54A:6-2 or N.J.S.54A:6-28 3, but who would be eligible in any year to receive payments under 29 either section if he or she were covered thereby.

- 30 (cf: P.L.2005, c.130, s.2)
- 31

32 9. Section 2 of P.L.1990, c. 42 (C.54:15B-2) is amended to read
33 as follows:

34 2. For the purposes of this act:

35 <u>"Aviation fuel" means aviation gasoline or aviation grade</u>
36 <u>kerosene or any other fuel that is used in aircraft.</u>

37 <u>"Aviation gasoline" means fuel specifically compounded for use</u>
 38 <u>in reciprocating aircraft engines.</u>

39 <u>"Aviation grade kerosene" means any kerosene type jet fuel</u>
 40 covered by ASTM Specification D 1655 or meeting specification
 41 <u>MIL-DTL-5624T (Grade JP-5) or MIL-DTL-83133E (Grade JP-8).</u>

<u>"Blended fuel" means a mixture composed of gasoline, diesel</u>
<u>fuel, kerosene or blended fuel and another liquid, including blend</u>
<u>stock other than a de minimis amount of a product such as</u>
<u>carburetor detergent or oxidation inhibitor, that can be used as a</u>
<u>fuel in a highway vehicle.</u> "Blended fuel" includes but is not

47 limited to gasohol, biobased liquid fuel, biodiesel fuel, ethanol,

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1 methanol, fuel grade alcohol, diesel fuel enhancers and resulting 2 blends. 3 "Company" includes a corporation, partnership, limited partnership, limited liability company, association, individual, or 4 5 any fiduciary thereof. 6 "Diesel fuel" means a liquid that is commonly or commercially 7 known or sold as a fuel that is suitable for use in a diesel-powered 8 highway vehicle. A liquid meets this requirement if, without 9 further processing or blending, the liquid has practical and 10 commercial fitness for use in the propulsion engine of a diesel-11 powered highway vehicle. "Diesel fuel" includes biobased liquid 12 fuel, biodiesel fuel, and number 1 and number 2 diesel. "Director" means the Director of the Division of Taxation in the 13 14 Department of the Treasury. 15 "First sale of petroleum products within this State" means the 16 initial sale of a petroleum product delivered to a location in this 17 State. A "first sale of petroleum products within this State" does 18 not include a book or exchange transfer of petroleum products if 19 such products are intended to be sold in the ordinary course of 20 business. 21 "Gasoline" means all products commonly or commercially 22 known or sold as gasoline that are suitable for use as a motor fuel. 23 "Gasoline" does not include products that have an ASTM octane 24 number of less than 75 as determined by the "motor method," 25 ASTM D2700-92. The term does not include racing gasoline or 26 aviation gasoline, but for administrative purposes does include fuel 27 grade alcohol. 28 "Gross receipts" means all consideration derived from the first 29 sale of petroleum products within this State except sales of: 30 a. asphalt; 31 b. petroleum products sold pursuant to a written contract 32 extending one year or longer to nonprofit entities qualifying under subsection (b) of section 9 of P.L.1966, c.30 (C.54:32B-9) as 33 34 evidenced by an invoice in form prescribed by subsection b. of 35 section 3 of P.L.1991, c.19 (C.54:15B-10); 36 c. petroleum products sold to governmental entities qualifying 37 under subsection (a) of section 9 of P.L.1966, c.30 (C.54:32B-9) as 38 evidenced by an invoice in form prescribed by subsection b. of 39 section 3 of P.L.1991, c.19 (C.54:15B-10); and 40 d. polymer grade propylene used in the manufacture of 41 polypropylene. 42 "Highway fuel" means gasoline, blended fuel that contains 43 gasoline or is intended for use as gasoline, liquefied petroleum gas, 44 and diesel fuel, blended fuel that contains diesel fuel or is intended 45 for use as diesel fuel, and kerosene, other than aviation grade 46 kerosene.

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1 "Kerosene" means the petroleum fraction containing 2 hydrocarbons that are slightly heavier than those found in gasoline 3 and naphtha, with a boiling range of 149 to 300 degrees Celsius. "Petroleum products" means refined products made from crude 4 5 petroleum and its fractionation products, through straight 6 distillation of crude oil or through redistillation of unfinished 7 derivatives, but shall not mean the products commonly known as 8 number 2 heating oil, number 4 heating oil, number 6 heating oil, 9 kerosene and propane gas to be used exclusively for residential use. 10 "Quarterly period" means a period of three calendar months 11 commencing on the first day of January, April, July or October and 12 ending on the last day of March, June, September or December, 13 respectively. 14 ["Retail gasoline price survey" means a Statewide representative 15 random sample of retail gasoline prices conducted by the Board of 16 Public Utilities, Office of the Economist, or its successor, that shall 17 be completed for the month of November and May of each year. 18 "Retail price per gallon" means the price [posted by gasoline] 19 charged by retailers in the State for [unleaded regular gasoline] a gallon of the petroleum product dispensed into the fuel tanks of 20 21 motor vehicles without State or federal tax included. 22 "Unleaded regular gasoline" means gasoline of the octane rating 23 equal to the lowest octane rated gasoline offered for sale at a 24 majority of the gasoline retailers in the State. 25 (cf: P.L.1991, c.181, s.1) 26 27 10. Section 7 of P.L.1991, c.181 (C.54:15B-2.1) is amended to read as follows: 28 29 7. a. "Gross receipts," as otherwise defined by section 2 of 30 P.L.1990, c.42 (C.54:15B-2), shall not include receipts from sales 31 of petroleum products used by marine vessels engaged in interstate 32 or foreign commerce and sales of aviation fuels used by common 33 carriers in interstate or foreign commerce other than the "burnout" 34 portion which shall be taxable pursuant to rules promulgated by the 35 director. 36 b. Motor fuel used for the following purposes is exempt from the tax imposed by section 3 of P.L.1990, c.42 (C.54:15B-3), and a 37 38 refund of the tax imposed by that section may be claimed by the 39 consumer providing proof the tax has been paid and no refund has 40 been previously issued: 41 (1) autobuses while being operated over the highways of this 42 State in those municipalities to which the operator has paid a 43 monthly franchise tax for the use of the streets therein under the 44 provisions of R.S.48:16-25 and autobuses while being operated over 45 the highways of this State in a regular route bus operation as defined in R.S.48:4-1 and under operating authority conferred 46 pursuant to R.S.48:4-3, or while providing bus service under a 47 contract with the New Jersey Transit Corporation or under a 48

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1	contract with a county for special or rural transportation bus service		
2	subject to the jurisdiction of the New Jersey Transit Corporation		
3	pursuant to P.L.1979, c.150 (C.27:25-1 et seq.), and autobuses		
4	providing commuter bus service which receive or discharge		
5	passengers in New Jersey. For the purpose of this paragraph		
6	"commuter bus service" means regularly scheduled passenger		
7	service provided by motor vehicles whether within or across the		
8	geographical boundaries of New Jersey and utilized by passengers		
9 10	using reduced fare, multiple ride, or commutation tickets and shall		
10 11	not include charter bus operations for the transportation of enrolled		
11	children and adults referred to in subsection c. of R.S.48:4-1 and "regular route service" does not mean a regular route in the nature		
12			
13 14	of special bus operation or a casino bus operation; (2) agricultural tractors not operated on a public highway;		
14	(2) agricultural fractors not operated on a public highway, (3) farm machinery;		
15 16	(4) ambulances;		
10	(5) rural free delivery carriers in the dispatch of their official		
18	business;		
19	(6) vehicles that run only on rails or tracks, and such vehicles as		
20	run in substitution therefor;		
21	(7) highway motor vehicles that are operated exclusively on		
22	private property;		
23	(8) motor boats or motor vessels used exclusively for or in the		
24	propagation, planting, preservation and gathering of oysters and		
25	clams in the tidal waters of this State;		
26	(9) motor boats or motor vessels used exclusively for		
27	commercial fishing;		
28	(10) motor boats or motor vessels, while being used for hire for		
29	fishing parties or being used for sightseeing or excursion parties;		
30	(11) fire engines and fire-fighting apparatus;		
31	(12) stationary machinery and vehicles or implements not		
32	designed for the use of transporting persons or property on the		
33	public highways;		
34	(13) heating and lighting devices;		
35	(14) motor boats or motor vessels used exclusively for Sea Scout		
36	training by a duly chartered unit of the Boy Scouts of America; and		
37	(15) emergency vehicles used exclusively by volunteer first-aid		
38	or rescue squads.		
39	(cf: P.L.1991, c.181, s.7)		
40			
41	11. Section 3 of P.L.1990, c.42 (C.54:15B-3) is amended to read		
42	as follows:		
43	3. a. $(1)$ (a) There is imposed on each company which is		
44	engaged in the refining or distribution, or both, of petroleum		
45	products other than highway fuel and aviation fuel and which		
46	distributes such products in this State a tax at the rate of [two and		
47	three-quarters percent (2 3/4%)] seven percent of its gross receipts		
48	derived from the first sale of petroleum products within this State		

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1 and there is imposed on each company which is engaged in the 2 refining or distribution, or both, of highway fuel a tax at the rate of 3 12.5 percent, as adjusted pursuant to subsection c. of this section, of 4 its gross receipts derived from the first sale of those products within 5 this State. [; provided however, that the] 6 (b) The applicable tax rate for [fuel oils, aviation fuels and 7 motor fuels subject to tax under R.S.54:39-1 et seq.] gasoline, 8 blended fuel that contains gasoline or is intended for use as 9 gasoline, and liquefied petroleum gas, which are taxed as a highway 10 fuel pursuant to subparagraph (a) of this paragraph, shall be 11 converted to a cents-per-gallon rate, rounded to the nearest tenth of a cent, [that shall be calculated by the use of] and adjusted 12 13 guarterly by the director, effective on July 1, October 1, January 1, 14 and April 1, based on the average retail price per gallon of unleaded 15 regular gasoline [in December 1990,] in the State, as determined in 16 [a] the most recent survey of the retail price per gallon of gasoline 17 [prices] that [included] <u>includes</u> a Statewide representative random sample conducted [in December 1990 for that month] by 18 19 the Board of Public Utilities, Office of the Economist, Land shall be 20 effective for the tax due for months ending after that date; and ] or 21 its successor. 22 (c) The cents-per-gallon rate determined pursuant to 23 subparagraph (b) of this paragraph shall not be less than the rate 24 determined for the quarter beginning July 1, 2016. 25 (d) The applicable tax rate for diesel fuel, blended fuel that 26 contains diesel fuel or is intended for use as diesel fuel, and 27 kerosene, other than aviation grade kerosene, which are taxed as a 28 highway fuel pursuant to subparagraph (a) of this paragraph, shall 29 be converted to a cents-per-gallon rate, rounded to the nearest tenth 30 of a cent, and adjusted quarterly by the director, effective on July 1, 31 October 1, January 1, and April 1, based on the average retail price 32 per gallon of number 2 diesel in the State, as determined in the most 33 recent survey of retail diesel fuel prices that includes a Statewide 34 representative random sample conducted by the Board of Public 35 Utilities, Office of the Economist, or its successor. 36 Notwithstanding the provisions of subparagraph (a) of this 37 paragraph to the contrary, for the period from July 1, 2016 through 38 December 31, 2016, no rate of tax shall be applied to diesel fuel, 39 blended fuel that contains diesel fuel or is intended for use as diesel 40 fuel, or kerosene, other than aviation grade kerosene; for the period 41 from January 1, 2017 through June 30, 2017, the applicable rate for 42 those fuels shall be 70 percent of the rate otherwise determined 43 pursuant to subparagraph (a) of this paragraph, and for July 1, 2017 44 and thereafter the applicable rate for those fuels determined 45 pursuant to subparagraph (a) of this paragraph.

1 (e) The cents-per-gallon rate determined pursuant to 2 subparagraph (d) of this paragraph shall not be less than the rate 3 determined for the quarter beginning July 1, 2016. 4 (f) The applicable tax rate for fuel oil determined pursuant to 5 subparagraph (a) of this paragraph shall be converted to a cents-per-6 gallon rate, rounded to the nearest tenth of a cent, and adjusted 7 quarterly by the director, effective on July 1, October 1, January 1, 8 and April 1, to reflect the average price per gallon, without State or 9 federal tax included, of retail sales of number 2 fuel oil in the State, 10 as determined in the most recent survey of retail diesel fuel prices 11 that included a Statewide representative random sample conducted 12 by the Board of Public Utilities, Office of the Economist, or its 13 successor. 14 (g) The cents-per-gallon rate determined pursuant to 15 subparagraph (f) of this paragraph shall not be less than the rate 16 determined for the quarter beginning July 1, 2016. 17 (h) On and after the 10th day following a certification by the 18 review council pursuant to subsection c. of section 16 of P.L., c. 19 (C. ) (pending before the Legislature as this bill), no tax shall be 20 imposed pursuant to this paragraph. (2) (a) In addition to the tax, if any, imposed by paragraph (1) 21 22 of this subsection, a cents-per-gallon tax is imposed on each 23 company's gross receipts derived from the first sale of petroleum 24 products within this State on gasoline, blended fuel that contains 25 gasoline or that is intended for use as gasoline, liquefied petroleum 26 gas and aviation fuel at the rate of four cents per gallon; and 27 (b) In addition to the tax, if any, imposed by paragraph (1) of 28 this subsection, a cents-per-gallon tax is imposed on each 29 company's gross receipts derived from the first sale of petroleum 30 products within this State on diesel fuel, blended fuel that contains 31 diesel fuel or is intended for use as diesel fuel, and kerosene other 32 than aviation grade kerosene at the rate of four cents per gallon before July 1, 2017 and at the rate of eight cents per gallon on and 33 after July 1, 2017. 34 35 b. There is imposed on each company that imports or causes to 36 be imported, other than by a company subject to and having paid 37 the tax on those imported petroleum products that have generated 38 gross receipts taxable under subsection a. of this section, petroleum 39 products for use or consumption by it within this State a tax at the 40 rate [of two and three-quarters percent (2 3/4%)] or rates of the 41 consideration given or contracted to be given and the gallonage, 42 determined pursuant to subsection a. of this section, for such 43 petroleum products if the consideration given or contracted to be 44 given for all such deliveries made during a quarterly period exceeds 45 \$5,000[; provided however, that the applicable tax rate for fuel oils, aviation fuels and motor fuels subject to tax under R.S.54:39-1 et 46 47 seq. shall be converted to a cents per gallon rate, rounded to the 48 nearest cent, that shall be calculated by the use of the average retail

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1 price per gallon of unleaded regular gasoline in December 1990, as 2 determined in a survey of retail gasoline prices that included a 3 Statewide representative random sample conducted in December 4 1990 for that month by the Board of Public Utilities, Office of the 5 Economist, and shall be effective for the tax due for months ending 6 after that date]. 7 c. (1) For State fiscal years 2018 through 2026, the rate of tax 8 imposed on highway fuel pursuant to subsection a. of this section 9 shall be adjusted annually so that the total revenue derived from 10 highway fuel shall not exceed the highway fuel cap amount. (2) The State Treasurer shall, on or before December 31, 2016, 11 12 determine the highway fuel cap amount as the sum of: 13 (a) the taxes collected for State Fiscal Year 2016 pursuant to 14 paragraphs (1) and (2) of subsection a. of section 3 of P.L.2010, 15 c.22 (C.54:39-103) on highway fuel, 16 (b) the amount derived from taxing the gallonage of highway 17 fuel subject to motor fuel tax in State Fiscal Year 2016 at the rate of 18 four cents per gallon, and 19 (c) the amount that would have been derived from taxing the 20 gallonage of highway fuel subject to motor fuel tax in State Fiscal 21 Year 2016 at the rate of 23 cents per gallon. 22 (3) On or before August 15 of each State Fiscal Year following 23 State Fiscal Year 2017, the State Treasurer and the Legislative Budget and Finance Officer shall determine the total revenue 24 25 derived from: 26 (a) the taxes collected for the prior State Fiscal Year pursuant to 27 paragraphs (1) and (2) of subsection a. of section 3 of P.L.2010, 28 c.22 (C.54:39-103) on highway fuel, 29 (b) the revenue that would be derived from imposing the tax 30 pursuant to paragraph (2) of subsection a. of this section on 31 highway fuel at the rate of four cents per gallon, and 32 (c) the revenue derived from the taxation of highway fuel 33 pursuant to paragraph (1) of subsection a. of this section. 34 (4) Upon consideration of the result of the determination pursuant to paragraph (3) of this subsection, and consultation with 35 the Legislative Budget and Finance Officer, the State Treasurer 36 37 shall determine the rate of tax to be imposed on highway fuel 38 pursuant to subsection a. of this section that will result in revenue 39 from: 40 (a) the taxes collected on highway fuel for the current State 41 Fiscal Year pursuant to paragraphs (1) and (2) of subsection a. of 42 section 3 of P.L.2010, c.22 (C.54:39-103), 43 (b) the revenue derived from the tax imposed pursuant to 44 paragraph (2) of subsection a. of this section on highway fuel at the 45 rate of four cents per gallon for the current State Fiscal Year, and 46 (c) the revenue derived from the taxation of highway fuel 47 pursuant to paragraph (1) of subsection a. of this section

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1 equaling the highway fuel cap amount determined pursuant to 2 paragraph (2) of this subsection, as adjusted pursuant to paragraph 3 (5) of this subsection; 4 and that rate shall take effect on the October 1 of that year. 5 (5) If the actual revenue determined pursuant to paragraph (3) of 6 this subsection exceeds the highway fuel cap amount determined 7 pursuant to paragraph (2) of this subsection, then the highway fuel 8 cap amount for the succeeding year shall be decreased by the 9 amount of the excess in setting the rate pursuant to paragraph (4) of 10 this subsection. If the actual revenue determined pursuant to 11 paragraph (3) of this subsection is less than the highway fuel cap 12 amount determined pursuant to paragraph (2) of this subsection, 13 then the highway fuel cap amount for the succeeding year shall be 14 increased by the amount of the shortfall in setting the rate pursuant 15 to paragraph (4) of this subsection. 16 (cf: P.L.2000, c.48, s.1) 17 18 12. Section 2 of P.L.1991, c.19 (C.54:15B-9) is amended to read 19 as follows: 20 2. a. A person who shall purchase or otherwise acquire 21 petroleum products, upon which the petroleum products gross 22 receipts tax has not been paid and is not due pursuant to subsection 23 b. of section 5 of P.L.1990, c.42 (C.54:15B-5) or upon which a 24 reimbursement payment has been paid pursuant to section 3 of [this act] P.L.1991, c.19 (C.54:15B-10), from a federal government 25 26 department, agency or instrumentality, or any agent or officer 27 thereof, for use not specifically associated with any federal 28 government function or operation, shall pay to the State a tax 29 [equivalent to two and three-quarters percent (2 3/4%)] at the rate or rates of the consideration given or contracted to be given for the 30 31 purchase or acquisition of the petroleum products and the 32 gallonage, determined pursuant to subsection a. of section 3 of 33 P.L.1990, c.42 (C.54:15B-3) in accordance with the procedures set 34 forth in the "Petroleum Products Gross Receipts Tax Act," 35 P.L.1990, c.42 (C.54:15B-1 et seq.). 36 b. A person who knowingly uses, or who conspires with an 37 official, agent or employee of a federal government department, 38 agency or instrumentality, for the use of, a requisition, purchase 39 order, or a card or an authority to which the person is not 40 specifically entitled by government regulations, with the intent to 41 obtain petroleum products from a federal government department, 42 agency or instrumentality for a use not specifically associated with a federal government function or operation, upon which the 43 44 petroleum products gross receipts tax has not been paid, is guilty of 45 a crime of the fourth degree. 46 (cf: P.L.1991, c.19, s.2)

1 13. Section 3 of P.L.1991, c.19 (C.54:15B-10) is amended to 2 read as follows: 3 a. A federal government department, agency or instrumentality, 4 that purchases petroleum products other than by the first sale of that 5 product in this State for use in a federal government function or 6 operation, upon which petroleum products the petroleum products 7 gross receipts tax has been paid or is due and payable, shall be 8 reimbursed and paid an amount [equivalent to two and three-9 quarters percent (2 3/4%)] at the rate or rates of the consideration 10 given or contracted to be given [by the federal government] 11 department, agency or instrumentality for the purchase of the 12 petroleum products], and the gallonage, determined pursuant to subsection a. of section 3 of P.L.1990, c.42 (C.54:15B-3). 13 14 b. The reimbursement shall be claimed by presenting to the

15 Director of the Division of Taxation in the Department of the 16 Treasury an application for the reimbursement, on a form prescribed 17 by the director, which application shall be verified by a declaration 18 of the applicant that the statements contained therein are true. Such 19 application for reimbursement shall be supported by an invoice, or 20 invoices, showing the name and address of the person from whom 21 the petroleum products were purchased, the name of the purchaser, 22 the date of purchase, the quantity of the product purchased, the 23 price paid for the purchase of the product, and an acknowledgment 24 by the seller that payment of the cost of the product to the seller, 25 including the petroleum gross receipts tax due thereon, has been 26 made. Such invoice, or invoices, shall be legibly written and shall 27 be void if any corrections or erasures shall appear on the face thereof. 28

c. If petroleum products are sold to a federal government
department, agency or instrumentality that shall be entitled to a
reimbursement under this act, the seller of the petroleum products
shall supply the purchaser with an invoice that conforms with the
requirements of subsection b. of this section.

- 34 (cf: P.L.1991, c.19, s.3)
- 35

36 14. (New section) a. There is levied a tax on persons, other 37 than licensed companies pursuant to section 6 of P.L.1991, c.181 38 (C.54:15B-12), holding the fuels enumerated in subparagraph (a) of 39 paragraph (2) of subsection a. of section 3 of P.L.1990, c.42 40 (C.54:15B-3) in storage for sale as of the close of the first business 41 day following the date of enactment of P.L., c. (C.) (pending 42 before the Legislature as this bill) by fifteen days on which tax has 43 previously been paid. The amount of tax shall be the difference 44 between the tax per gallon specified by subsection a. of section 3 of 45 P.L1990, c.42 (C.54:15B-3) for the type of fuel and the tax 46 previously paid per gallon, multiplied by the gallons in storage of that type of fuel as of the close of the business day on that day. 47

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1 b. Persons in possession of those fuels in storage as of the close 2 of the first business day following the date of enactment of P.L., 3 (C. ) (pending before the Legislature as this bill) by fifteen c. 4 days shall: 5 (1) take an inventory at the close of the business day on that 6 day; 7 (2) report the gallons listed in paragraph (1) of this subsection 8 on forms provided by the director, not later than 45 days following 9 the date of enactment of P.L., c. (C. ) (pending before the 10 Legislature as this bill) by fifteen days; and 11 (3) Remit the tax levied under this section to the director no 12 later than February 1, 2017. Fuel not reflected in the inventory taken pursuant to 13 с. subsection b. of this section is deemed to be previously untaxed, 14 15 except to the extent that it is invoiced as delivered tax-paid on or 16 after July 1, 2016. 17 d. There is levied a tax on persons, other than licensed companies pursuant to section 6 of P.L.1991, c.181 (C.54:15B-12), 18 19 holding the fuels enumerated in subparagraph (b) of paragraph (2) 20 of subsection a. of section 3 of P.L.1990, c.42 (C.54:15B-3) in storage for sale as of the close of the business day on December 31, 21 22 2016 on which tax has previously been paid. The amount of tax 23 shall be the difference between the tax per gallon specified by 24 subsection a. of section 3 of P.L1990, c.42 (C.54:15B-3) for the 25 type of fuel and the tax previously paid per gallon, multiplied by the 26 gallons in storage of that type of fuel as of the close of the business 27 day on December 31, 2016. e. Persons in possession of those fuels in storage as of the close 28 29 of the business day on December 31, 2016 shall: 30 (1) take an inventory at the close of the business day on 31 December 31, 2016; 32 (2) report the gallons listed in paragraph (1) of this subsection 33 on forms provided by the director, not later than January 31, 2017; 34 and 35 (3) Remit the tax levied under this section to the director no later than August 1, 2017. 36 37 f. Fuel not reflected in the inventory taken pursuant to subsection b. of this section is deemed to be previously untaxed, 38 39 except to the extent that it is invoiced as delivered tax-paid on or 40 after January 1, 2017. 41 g. In determining the amount of tax due under this section, a 42 person may exclude the amount of fuel in dead storage in each 43 storage tank 44 h. As used in this section: 45 "Close of the business day" means the time at which the last 46 transaction has occurred for that day. "Dead storage" means the amount of fuel that cannot be pumped 47 48 out of a fuel storage tank because the motor fuel is below the mouth

of the draw pipe. The amount of motor fuel in dead storage is 200
 gallons for a tank with a capacity of less than 10,000 gallons and
 400 gallons for a tank with a capacity of 10,000 gallons or more.

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5 15. (New section) Notwithstanding any provision of the 6 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 7 seq.) to the contrary, the director may adopt immediately upon filing with the Office of Administrative Law such regulations as the 8 9 director deems necessary to implement the provisions of sections 9 10 through 14 of P.L. , c. (pending before the Legislature as this bill), which regulations shall be effective for a period not to exceed 11 12 360 days following the date of enactment of P.L. , c. (pending 13 before the Legislature as this bill) and may thereafter be amended, 14 adopted, or readopted by the director in accordance with the 15 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 16 seq.).

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18 16. (New section) a. The State Treasurer, and the Legislative
19 Budget and Finance Officer, together with a third public member
20 who shall be jointly selected thereby, shall constitute the review
21 council.

22 b. The review council shall, on or before January 15, 2020, 23 provide the Governor and the Legislature with an advisory report of 24 their consensus estimate of the increase or decrease in State 25 revenues pursuant to each section of P.L., c. (C. ) (pending 26 before the Legislature as this bill), and pursuant to this act as a 27 whole, during the preceding three State fiscal years, including a comparison of those estimates to the legislative fiscal estimate or 28 29 fiscal note published contemporaneous with the enactment of this 30 act prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

c. The review council shall conduct an ongoing review of the
application of each section of P.L., c. (C.) (pending before
the Legislature as this bill).

34 The review council shall, not later than five days after any 35 Legislative action that halts, delays, or reverses the implementation 36 of those sections as scheduled on the date of enactment of P.L., c. 37 (C. ) (pending before the Legislature as this bill), certify for the 38 purposes of subparagraph (h) of paragraph (1) of subsection a. of section 3. of P.L.1990, c.42 (C.54:15B-3) to the Director of the 39 40 Division of Taxation that the scheduled implementation of P.L. 41 c. (C. ) had been impeded.

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This act shall take effect immediately, and sections 9
through 14 shall apply to first sales of petroleum products within
this State and to deliveries of petroleum products for use or
consumption within this State made on or after July 1, 2016.

ΤΛΤΕΜΕΝΪ

STATEMENT

This bill adjusts certain State taxes. The various changes in State
taxes are described as follows:

5 The bill reduces the New Jersey sales and use tax rate from 7% 6 to 6.5% on January 1, 2017 and to 6% on January 1, 2018. The bill 7 includes special transition provisions for taxing sales transactions 8 which in one way or another stretch across the tax change date (e.g., 9 contractor purchases, installment purchases, leases, and goods or 10 services with delayed delivery or payment).

11 The bill provides for increases in the petroleum products gross 12 receipts tax rates, which, either by statutory or constitutional 13 dedication, will finance funding for the State's transportation 14 infrastructure.

15 Currently, the petroleum products tax is imposed at the rate of 16 2<sup>3</sup>/<sub>4</sub> percent on gross receipts from the first sale of petroleum 17 products in New Jersey. In the case of motor fuels, aviation fuels, 18 and heating fuels (home heating fuels are exempt) this rate is 19 converted to \$0.04 per gallon.

This bill increases the base rate on petroleum products, other than highway fuel and other than aviation fuel, to 7 percent of gross receipts, and increases the base rate on highway fuel to 12.5 percent of gross receipts.

24 The 12.5 percent tax on gasoline (which excludes aviation 25 gasoline), gasoline equivalents and liquefied petroleum gas is 26 converted to a cents-per-gallon rate based on the retail price of 27 gasoline before the imposition of State and federal tax. The 12.5 28 percent tax on diesel fuel, diesel fuel equivalents and kerosene (other than aviation grade kerosene), is converted to a cents-per-29 30 gallon rate based on the retail price of number 2 diesel before tax. 31 Initially, the diesel and kerosene rate will be zero; on and after 32 January 1, 2017 it will be 70 percent of the 12.5 percent rate, and on 33 and after July 1, 2017 it will be taxed at the 12.5 percent rate. These 34 cents-per-gallon rates can be adjusted quarterly, but cannot fall 35 below the rates determined for the quarter beginning July 1, 2016.

36 The bill provides a cap for the total tax on highway fuel, under 37 the petroleum products gross receipts tax and the motor fuel tax. 38 The State Treasurer and the Legislative Budget and Finance Officer 39 calculate an amount based on actual sales data from FY2016 as if 40 taxed at the new tax rates; the 2016 motor fuel tax collections of 41 highway fuel, plus the four cents per gallon petroleum products tax 42 now in effect, plus the 23 cents per gallon new imposition under the petroleum products tax. This is the highway fuel cap amount. 43

Each 2017 through 2026 the Treasurer, using U.S. Energy Administration projections for gasoline price and consumption in New Jersey and other data, determines what tax rate should be imposed under the petroleum products tax on highway fuel so that the revenues from the motor fuels tax on highway fuel, the 4 cent

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per gallon petroleum tax and the percentage rate petroleum tax will result in the State receiving the highway fuel cap amount for the fiscal year, and the new rate takes effect on October 1. The bill also has a "true-up" provision: if the rate is too high and the State overcollects, then in the next year the rate must be adjusted down to account for the overcollection, and if the State undercollects then the rate is increased to account for the undercollection.

8 The 7 percent tax on fuel oil is converted to a cents-per-gallon 9 rate based on the pretax retail price of number 2 fuel oil. These 10 rates can be adjusted quarterly, but cannot fall below the rates 11 determined for the quarter beginning July 1, 2016.

12 Initially, the highway fuels will be subject to an additional cents-13 per-gallon rate of four cents. On and after July 1, 2017 the 14 additional rate on diesel fuel and kerosene will be raised to eight 15 cents per gallon.

Aviation fuel will be subject to a 4 cents per gallon tax, and taxation of common carriers in interstate and foreign commerce will be limited to the "burnout" portion, both of which are identical to practice under current law.

The bill increases the New Jersey gross income tax pension and retirement income exclusions fivefold over four years. This is intended to reduce the capacity of the State's personal income tax to diminish the after-tax retirement income available to retired taxpayers in this State.

Generally under current law, taxpayers with \$100,000 or less of annual income, who are at least 62 years old, may claim a pension and retirement income exclusion of up to \$20,000 for joint filers, \$15,000 for individuals, and \$10,000 for married but filing separately.

This bill increases the personal income tax's pension and retirement income exclusion to \$100,000 for joint filers, \$75,000 for individuals, and \$50,000 for married but filing separately. The bill phases in the five-fold exclusion increase over four years as follows:

Filer Type	Present	2017	2018	2019	2020
Joint	\$20,000	\$40,000	\$60,000	\$80,000	\$100,000
Individual	\$15,000	\$30,000	\$50,000	\$60,000	\$75,000
Separate	\$10,000	\$20,000	\$30,000	\$40,000	\$50,000

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Currently, the pension and retirement income exclusions are not 36 allowed to a taxpayer who has gross income of more than \$100,000 37 for the taxable year. For taxable years beginning on or after 38 39 January 1, 2021, the bill allows a taxpayer with income of more 40 than \$100,000 but not over \$125,000 to exclude 50 percent of the 41 amount of pension and retirement income otherwise allowed and a 42 taxpayer with more than \$125,000 but not more than \$150,000 of 43 gross income to exclude 25 percent of the amount otherwise 44 allowed.

1 The bill establishes a three-member review council, composed of the State Treasurer, the Legislative Budget and Finance Officer, and 2 3 a third public member selected by both. The review council will 4 report to the Governor and the Legislature by January 15, 2020, on 5 the council's consensus estimate of the increase or decrease in State revenues caused by each section of this bill during the three prior 6 7 fiscal years compared to the estimates at the time of enactment.

8 The review council will monitor the actions of the Legislature on 9 an ongoing basis for interference with the implementation of the 10 provisions of the bill. If implementation is impeded, (by, for 11 example, delaying a phase-in of an increased tax exclusion, freezing a scheduled rate reduction, or repealing one of the bill's 12 13 provisions), the council will certify this interference to the Director 14 of the Division of Taxation. This certification triggers the cessation 15 of imposition of one of the components of the petroleum products 16 gross receipts tax, and collection of that part of the tax ends.