

ASSEMBLY, No. 2179

STATE OF NEW JERSEY

217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

Sponsored by:

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Assemblywoman Sumter, Assemblymen Johnson, Diegnan, Caputo, Singleton, Coughlin, A.M.Bucco, Rumana, S.Kean and Rooney

SYNOPSIS

Directs Governor to withdraw from compact establishing Waterfront Commission of New York Harbor; dissolves compact and commission; transfers commission's NJ operations to State Police.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.

(Sponsorship Updated As Of: 8/1/2017)

1 **AN ACT** directing the Governor, on behalf of the State of New
2 Jersey, to notify the Congress of the United States, the Governor
3 of the State of New York, and the Waterfront Commission of
4 New York Harbor, of the State of New Jersey's intention to
5 withdraw from the compact created by P.L.1953, c.202 (C.32:23-
6 1 et seq.), supplementing Titles 32 and 53 of the Revised
7 Statutes, amending R.S.52:14-7, and repealing parts of the
8 statutory law.

9
10 **BE IT ENACTED** *by the Senate and General Assembly of the State*
11 *of New Jersey:*

12
13 1. (New section) The Legislature finds and declares that:

14 a. The Port of New York and New Jersey (port) has been one
15 of the backbones of the region's economy for decades. When
16 ranked by tonnage, the port is the largest port complex on the East
17 coast of North America and the third largest in the United States.
18 When ranked by the value of shipments passing through it, the port
19 is the second busiest freight gateway in the United States. The
20 port's strategic location, within one day's drive of a significant
21 percentage of the national market and developed transportation
22 infrastructure, are key assets that have made the region a gateway
23 for international trade. Since the birth of containerization in 1956,
24 the marine terminals on the New Jersey side of the port have grown
25 significantly in comparison to the New York terminals. Today
26 more than 82 percent of the cargo and 82 percent of the work hours
27 are on the New Jersey side of the port. The port and freight
28 industry in New Jersey alone supports more than 143,000 direct
29 jobs and 250,000 total jobs, nearly \$14.5 billion in personal income,
30 over \$20 billion in business income, and nearly \$4.9 billion in
31 federal, State, and local taxes, of which State and local taxes
32 account for \$1.6 billion.

33 b. The Waterfront Commission of New York Harbor
34 (commission) was created through a compact between the states of
35 New Jersey and New York and approved by Congress in 1953. The
36 commission's mission is to ensure fair hiring and employment
37 practices and investigate, deter, and combat criminal activity and
38 influence in the port. The commission has itself been tainted by
39 corruption in recent years and, moreover, has exercised powers that
40 do not exist within the authorizing compact, by dictating the terms
41 of collective bargaining agreements of organized labor, and by
42 requiring stevedoring companies to hire and retain independent
43 inspectors to examine company operations in order for those
44 companies to continue to operate in the port. Further, the
45 commission, despite changes in the industry to drive out organized

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 crime's influence, has over-regulated the businesses at the port in an
2 effort to justify its existence as the only waterfront commission in
3 any port in the United States. As a result, the commission has
4 become an impediment to future job growth and prosperity at the
5 port.

6 c. While there is a continued need to regulate port-located
7 business to ensure fairness and safety, there are numerous federal,
8 State, and local taxpayer funded agencies that have jurisdiction that
9 the commission lacks to regulate port operations, including, but not
10 limited to: the United States Department of Homeland Security;
11 United States Customs and Border Protection; the United States
12 Coast Guard; the Transportation Security Administration; the
13 Federal Bureau of Investigation; the United States Department of
14 Labor's Division of Longshore and Harbor Workers Compensation;
15 the National Labor Relations Board; the Food and Drug
16 Administration; the United States Environmental Protection
17 Agency; the United States Department of Transportation; the
18 Federal Maritime Commission; the Occupational Safety and Health
19 Administration; the Port Authority of New York and New Jersey
20 Police Department; depending on the particular location of the
21 facility in New Jersey, the City of Newark Police Department, City
22 of Elizabeth Police Department, City of Bayonne Police
23 Department, City of Jersey City Police Department, and the New
24 Jersey State Police; and, in matters of fair hiring and employment
25 discrimination, the United States Equal Employment Opportunity
26 Commission and the New Jersey Division on Civil Rights.

27 d. Abolishing the commission and transferring the New Jersey
28 portion of the commission's law enforcement responsibilities to the
29 New Jersey State Police would be practical and efficient, as the
30 State Police is suited to undertake an investigation of any criminal
31 activity in the ports of northern New Jersey without impeding
32 economic prosperity.

33
34 2. a. Within 30 days of the effective date of P.L. , c. (C.)
35 (pending before the Legislature as this bill), the Governor, on behalf
36 of the State of New Jersey, shall notify the Congress of the United
37 States, the Governor of the State of New York, and the waterfront
38 commission of New York harbor, of the State of New Jersey's
39 intention to withdraw from:

40 (1) the compact entered into by the State of New Jersey pursuant
41 to its agreement thereto under P.L.1953, c.202 (C.32:23-1 et seq.)
42 and by the State of New York pursuant to its agreement thereto
43 under P.L.1953, c.882 (NY Unconsol. Ch. 307, s.1), as amended
44 and supplemented; and

45 (2) the compact, entered into by the State of New Jersey
46 pursuant to its agreement thereto under P.L.1970, c.58 (C.32:23-150
47 et seq.) and by the State of New York pursuant to its agreement

1 thereto under P.L.1970, c.951 (NY Unconsol. Ch. 307, s.10), as
2 amended and supplemented.

3 b. As soon as practicable after the date of notification pursuant
4 to subsection a. of this section, the Governor shall notify the
5 presiding officers of each house of the Legislature that the
6 notification has occurred, the date of the notification, and any other
7 information concerning the notification the Governor deems
8 appropriate.

9
10 3. (New section) As used in P.L. , c. (C.) (pending
11 before the Legislature as this bill):

12 "Career offender" means a person whose behavior is pursued in
13 an occupational manner or context for the purpose of economic
14 gain, utilizing methods that are deemed criminal violations against
15 the laws of this State.

16 "Career offender cartel" means a number of career offenders
17 acting in concert, and may include what is commonly referred to as
18 an organized crime group.

19 "Carrier" means a carrier as that term is defined in 49 U.S.C.
20 s.13102.

21 "Carrier of freight by water" means any person who may be
22 engaged or who may hold himself or herself out as willing to be
23 engaged, whether as a common carrier, a contract carrier, or
24 otherwise, except for carriage of liquid cargoes in bulk in tank
25 vessels designed for use exclusively in that service or carriage by
26 barge of bulk cargoes consisting of only a single commodity loaded
27 or carried without wrappers or containers and delivered by the
28 carrier without transportation mark or count, in the carriage of
29 freight by water between any point in the port of New York district,
30 as applicable only within the State of New Jersey, and a point
31 outside that district.

32 "Checker" means a longshoreman who is employed to engage in
33 direct and immediate checking of waterborne freight or of the
34 custodial accounting therefor or in the recording or tabulation of the
35 hours worked at piers or other waterfront terminals by natural
36 persons employed by carriers of freight by water or stevedores.

37 "Commission" means the waterfront commission of New York
38 harbor established by the State of New Jersey pursuant to P.L.1953,
39 c.202 (C.32:23-1 et seq.) and by the State of New York pursuant to
40 its agreement thereto under P.L.1953, c.882 (NY Unconsol. Ch.
41 307, s.1).

42 "Common carrier" means a common carrier as that term is
43 defined in 46 U.S.C. s.40102.

44 "Compact" means the compact entered into by the State of New
45 Jersey pursuant to its agreement thereto under P.L.1953, c.202
46 (C.32:23-1 et seq.) and by the State of New York pursuant to its
47 agreement thereto under P.L.1953, c.882 (NY Unconsol. Ch. 307,
48 s.1), as amended and supplemented.

1 “Consignee” means the person designated on a bill of lading as
2 the recipient of waterborne freight consigned for carriage by water.

3 “Container” means any receptacle, box, carton, or crate which is
4 specifically designed and constructed so that it may be repeatedly
5 used for the carriage of freight by a carrier of freight by water.

6 “Contract carrier” means a contract carrier as that term is defined
7 in 49 U.S.C. s.13102.

8 “Division” means the Division of State Police in the Department
9 of Law and Public Safety.

10 “Freight” means freight which has been or will be, carried by, or
11 consigned for carriage by a carrier of freight by water.

12 “Hiring agent” means any natural person who, on behalf of a
13 carrier of freight by water or a stevedore, shall select any
14 longshoreman for employment, and “hiring agent” includes any
15 natural person, who on behalf of any other person shall select any
16 longshoreman for employment.

17 “Immunity” means that a person shall not be prosecuted or
18 subjected to any penalty or forfeiture for or on account of any
19 transaction, matter, or thing concerning which, pursuant to an order
20 of the division, the person gave answer or produced evidence, and
21 that no answer given or evidence produced shall be received against
22 the person upon any criminal proceeding.

23 “Labor organization” means and includes any organization which
24 exists and is constituted for the purpose in whole or in part of
25 collective bargaining, or of dealing with employers concerning
26 grievances, terms and conditions of employment, or other mutual
27 aid or protection, but “labor organization” shall not include a
28 federation or congress of labor organizations organized on a
29 national or international basis even though one of its constituent
30 labor organizations may represent persons so registered or licensed.

31 “Longshoreman” means a natural person, other than a hiring
32 agent, who is employed for work at a pier or other waterfront
33 terminal, either by a carrier of freight by water or by a stevedore, to:
34 a. physically move waterborne freight on vessels berthed at piers,
35 on piers or at other waterfront terminals; b. engage in direct and
36 immediate checking of any such freight or of the custodial
37 accounting therefor or in the recording or tabulation of the hours
38 worked at piers or other waterfront terminals by natural persons
39 employed by carriers of freight by water or stevedores; c. supervise
40 directly and immediately others who are employed as a
41 longshoreman; d. physically to perform labor or services incidental
42 to the movement of waterborne freight on vessels berthed at piers,
43 on piers or at other waterfront terminals; e. physically move
44 waterborne freight to or from a barge, lighter, or railroad car for
45 transfer to or from a vessel of a carrier of freight by water which is,
46 shall be, or shall have been berthed at the same pier or other
47 waterfront terminal; or f. perform labor or services involving, or

1 incidental to, the movement of freight at a pier or other waterfront
2 terminal.

3 "Longshoremen's register" means the register of eligible
4 longshoremen compiled and maintained by the division pursuant to
5 section 8 of P.L. , c. (C.) (pending before the Legislature
6 as this bill).

7 "Marine terminal" means an area which includes piers, which is
8 used primarily for the moving, warehousing, distributing, or
9 packing of waterborne freight or freight to or from piers and which
10 is under common ownership or control with the pier.

11 "Other waterfront terminal" means any warehouse, depot, or
12 other terminal, other than a pier, which is located within a marine
13 terminal in the port of New York district and which is used for
14 waterborne freight in whole or substantial part, and includes any
15 warehouse, depot, or other terminal, other than a pier, whether
16 enclosed or open, which is located in a marine terminal in the port
17 of New York district, any part of which is used by any person to
18 perform labor or services involving, or incidental to, the movement
19 of waterborne freight or freight.

20 "Person" means not only a natural person but also any
21 partnership, joint venture, association, corporation, or any other
22 legal entity but shall not include the United States, any state or
23 territory thereof, or any department, division, board, authority, or
24 authority of one or more of the foregoing.

25 "Pier" means any wharf, pier, dock, or quay in regular use for the
26 movement of waterborne freight between vessel and shore.

27 "Pier superintendent" means any natural person other than a
28 longshoreman who is employed for work at a pier or other
29 waterfront terminal by a carrier of freight by water or a stevedore
30 and whose work at the pier or other waterfront terminal includes the
31 supervision, directly or indirectly, of the work of longshoremen.

32 "Port of New York district" or "district" means the district
33 created by Article II of the compact dated April 30, 1921, between
34 the states of New York and New Jersey, authorized by chapter 154
35 of the laws of New York of 1921 and chapter 151 of the laws of
36 New Jersey of 1921.

37 "Port watchman" means any watchman, gateman, roundsman,
38 detective, guard, guardian, or protector of property employed by the
39 operator of any pier or other waterfront terminal or by a carrier of
40 freight by water to perform services in that capacity on any pier or
41 other waterfront terminal.

42 "Select any longshoreman for employment" means select a
43 person for the commencement or continuation of employment as a
44 longshoreman, or the denial or termination of employment as a
45 longshoreman.

46 "Stevedore" means a contractor, not including an employee,
47 engaged for compensation pursuant to a contract or arrangement
48 with a carrier of freight by water, in moving waterborne freight

1 carried or consigned for carriage by the carrier on vessels of the
2 carrier berthed at piers, on piers at which the vessels are berthed or
3 at other waterfront terminals. "Stevedore" shall also include: a. a
4 contractor engaged for compensation pursuant to a contract or
5 arrangement with the United States, any state or territory thereof, or
6 any department, division, board, commission, or authority of one or
7 more of the foregoing, in moving freight carried or consigned for
8 carriage between any point in the port of New York district and a
9 point outside that district on vessels of the public agency berthed at
10 piers, on piers at which their vessels are berthed or at other
11 waterfront terminals; b. a contractor, engaged for compensation
12 pursuant to a contract or arrangement with any person to perform
13 labor or services incidental to the movement of waterborne freight
14 on vessels berthed at piers, on piers or at other waterfront terminals;
15 or c. a contractor engaged for compensation pursuant to a contract
16 or arrangement with any other person to perform labor or services
17 involving, or incidental to, the movement of freight into or out of
18 containers, which have been or which will be carried by a carrier of
19 freight by water, on vessels berthed at piers, on piers or at other
20 waterfront terminals.

21 "State Treasurer" means the Treasurer of the State of New
22 Jersey.

23 "Terrorist group" means a group associated, affiliated, or funded
24 in whole or in part by a terrorist organization designated by the
25 United States Secretary of State in accordance with section 219 of
26 the federal Immigration and Nationality Act, as amended from time
27 to time, or any other organization which assists, funds, or engages
28 in crimes or acts of terrorism as defined in the laws of the United
29 States, or of this State.

30 "Transfer date" means the 90th day following the notification by
31 the Governor pursuant to section 2 of P.L. , c. (C.)
32 (pending before the Legislature as this bill).

33 "Waterborne freight" means freight carried by or consigned for
34 carriage by carriers of freight by water, and shall also include
35 freight described in the definition of "stevedore" and in the
36 definition of "other waterfront terminal." Provided, however, that
37 at the point at which the freight is released from a pier or marine
38 terminal to the possession of the consignee or the person designated
39 by the consignee, the freight shall no longer be considered
40 waterborne freight if:

- 41 a. the freight is not further transported by water; and
- 42 b. services involving or incidental to the unloading, storage,
43 inspection, grading, repackaging, or processing of freight occur at a
44 location outside a pier or marine terminal.

45 "Witness" means any person whose testimony is desired in any
46 investigation, interview, or other proceeding conducted by the
47 division under the authority granted pursuant to P.L. , c. (C.)
48 (pending before the Legislature as this bill).

1 4. (New section) a. Until the transfer date established pursuant
2 to section 31 of P.L. , c. (C.) (pending before the
3 Legislature as this bill) shall have become operative, the division
4 shall not exercise any powers, rights, or duties conferred by P.L. ,
5 c. (C.) (pending before the Legislature as this bill) or by any
6 other law in any way which will interfere with the powers, rights,
7 and duties of the commission. The division and the commission are
8 directed to cooperate with each other after the date of notification
9 pursuant to section 2 of P.L. , c. (C.) (pending before the
10 Legislature as this bill) until the transfer date, and the commission
11 shall make available to the division all information concerning its
12 property and assets, contracts, operations, and finances within New
13 Jersey as the division may require to provide for the efficient
14 exercise by the division of all powers, rights, and duties conferred
15 upon the division by P.L. , c. (C.) (pending before the
16 Legislature as this bill).

17 b. After the transfer date established pursuant to section 31 of
18 P.L. , c. (C.) (pending before the Legislature as this bill):

19 (1) The division shall assume all of the powers, rights, assets,
20 and duties of the commission within this State, and those powers,
21 rights, assets, and duties shall then and thereafter be vested in and
22 exercised by the division;

23 (2) The officers having custody of the funds of the commission
24 applicable to this State shall deliver those funds into the custody of
25 the State Treasurer, the property and assets of the commission
26 within this State shall, without further act or deed, become the
27 property and assets of the division; and

28 (3) Any officers and employees of the commission seeking to be
29 transferred to the division may apply to become employees of the
30 division until determined otherwise by the division. Nothing in
31 P.L. , c. (C.) (pending before the Legislature as this bill)
32 shall be construed to deprive any officers or employees of the
33 commission of their rights, privileges, obligations, or status with
34 respect to any pension or retirement system. The commission
35 employees shall retain all of their rights and benefits under existing
36 collective negotiation agreements or contracts until such time as
37 new or revised agreements or contracts are agreed to. All existing
38 employee representatives shall be retained to act on behalf of those
39 employees until such time as the employees shall, pursuant to law,
40 elect to change those representatives. If an existing officer or
41 employee becomes a member of an administered retirement system
42 of the State of New Jersey, the officer or employee shall receive the
43 same amount of service credit in the retirement system as the
44 officer or employee previously had in the pension or retirement
45 system as an employee of the commission, provided that there is a
46 transfer of funds, or purchase, of the full cost of that credit from the
47 pension or retirement system of the commission to an administered
48 retirement system of the State of New Jersey. Nothing in P.L. ,

1 c. (C.) (pending before the Legislature as this bill) shall
2 affect the civil service status, if any, of those officers or employees;

3 (4) All debts, liabilities, obligations, and contracts of the
4 commission applicable only to this State, as determined by the
5 officers having custody of the funds of the commission, except to
6 the extent specifically provided for or established to the contrary in
7 P.L. , c. (C.) (pending before the Legislature as this bill),
8 are imposed upon the division, and all creditors of the commission
9 and persons having claims against or contracts with the commission
10 of any kind or character may enforce those debts, claims, and
11 contracts against the division as successor to the commission in the
12 same manner as they might have done against the commission, and
13 the rights and remedies of those holders, creditors, and persons
14 having claims against or contracts with the commission shall not be
15 limited or restricted in any manner by P.L. , c. (C.)
16 (pending before the Legislature as this bill);

17 (5) In continuing the functions, contracts, obligations, and duties
18 of the commission within this State, the division is authorized to act
19 in its own name as may be convenient or advisable under the
20 circumstances from time to time;

21 (6) Any references to the commission in any other law or
22 regulation shall then and thereafter be deemed to refer and apply to
23 the division;

24 (7) All rules and regulations of the commission shall continue in
25 effect as the rules and regulations of the division until amended,
26 supplemented, or rescinded by the division pursuant to the
27 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
28 seq.). Regulations of the commission inconsistent with the
29 provisions of P.L. , c. (C.) (pending before the Legislature
30 as this bill) or of regulations of the division shall be deemed void;

31 (8) All operations of the commission within this State shall
32 continue as operations of the division until altered by the division as
33 provided or permitted pursuant to P.L. , c. (C.) (pending
34 before the Legislature as this bill); and

35 (9) The powers vested in the division by P.L. , c. (C.)
36 (pending before the Legislature as this bill) shall be construed as
37 being in addition to, and not in diminution of, the powers heretofore
38 vested by law in the commission to the extent not otherwise altered
39 or provided for in P.L. , c. (C.) (pending before the
40 Legislature as this bill).

41 c. A license, registration, or permit issued by the commission
42 prior to the date of notification pursuant to section 2 of P.L. ,
43 c. (C.) (pending before the Legislature as this bill) shall,
44 subject to the terms of its issuance, continue to be valid on and after
45 the transfer date as a license, registration, or permit issued by the
46 division. An application for a license, registration, or permit filed
47 with the commission prior to and pending on that notification date

1 shall, as of and from the notification date, be deemed to be filed
2 with and pending before the division.

3
4 5. In addition to the powers and duties elsewhere prescribed in
5 law, the division shall have the power:

6 a. To determine the location, size, and suitability of
7 accommodations necessary and desirable for the establishment and
8 maintenance of the employment information centers provided in
9 section 16 of P.L. , c. (C.) (pending before the Legislature
10 as this bill) and for administrative offices for the division;

11 b. To administer and enforce the provisions of P.L. , c. (C.)
12 (pending before the Legislature as this bill);

13 c. Consistent with the provisions of the "Administrative
14 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to adopt and
15 enforce rules and regulations as the division may deem necessary to
16 effectuate the purposes of P.L. , c. (C.) (pending before the
17 Legislature as this bill) or to prevent the circumvention or evasion
18 thereof;

19 d. By its members and its properly designated officers, agents,
20 and employees, with respect to the implementation and enforcement
21 of P.L. , c. (C.) (pending before the Legislature as this
22 bill), to administer oaths and issue subpoenas to compel the
23 attendance of witnesses and the giving of testimony and the
24 production of other evidence;

25 e. To have for its properly designated officers, agents and
26 employees, full and free access, ingress, and egress to and from all
27 vessels, piers, and other waterfront terminals or other places in the
28 port of New York district within this State, for the purposes of
29 making inspection or enforcing the provisions of P.L. , c. (C.)
30 (pending before the Legislature as this bill); and no person shall
31 obstruct or in any way interfere with any officer, employee, or
32 agent of the division in the making of an inspection, or in the
33 enforcement of the provisions of P.L. , c. (C.) (pending
34 before the Legislature as this bill) or in the performance of any
35 other power or duty under P.L. , c. (C.) (pending before the
36 Legislature as this bill);

37 f. To recover possession of any suspended or revoked license
38 issued pursuant to sections 6, 7, and 13 of P.L. , c. (C.)
39 (pending before the Legislature as this bill) within the port of New
40 York district in this State;

41 g. To make investigations and collect and compile information
42 concerning waterfront practices generally within the port of New
43 York district in this State and upon all matters relating to the
44 accomplishment of the objectives of P.L. , c. (C.) (pending
45 before the Legislature as this bill);

46 h. To advise and consult with representatives of labor and
47 industry and with public officials and agencies concerned with the
48 effectuation of the purposes of P.L. , c. (C.) (pending

1 before the Legislature as this bill), upon all matters which the
2 division may desire, including but not limited to, the form and
3 substance of rules and regulations, the administration of the
4 provisions of P.L. , c. (C.) (pending before the Legislature
5 as this bill), maintenance of the longshoremen's register, and
6 issuance and revocation of licenses;

7 i. To make annual and other reports to the Governor and,
8 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the
9 Legislature containing recommendations for the improvement of the
10 conditions of waterfront labor within the port of New York district
11 in this State and for the effectuation of the purposes of P.L. ,
12 c. (C.) (pending before the Legislature as this bill). The
13 annual reports shall state the division's findings and determinations
14 as to whether the public necessity still exists for: (1) the continued
15 registration of longshoremen; (2) the continued licensing of any
16 occupation or employment required to be licensed hereunder; and
17 (3) the continued public operation of the employment information
18 centers provided for in section 16 of P.L. , c. (C.) (pending
19 before the Legislature as this bill);

20 j. To co-operate with and receive from any department,
21 division, bureau, board, commission, authority, or agency of this
22 State, or of any county or municipality thereof, any assistance and
23 data as will enable the division to properly to carry out its powers
24 and duties hereunder; and to request a department, division, bureau,
25 board, commission, authority, or agency, with the consent thereof,
26 to execute the division's functions and powers, as the public interest
27 may require; and

28 k. To exercise the powers and duties of the division as
29 provided in P.L. , c. (C.) (pending before the Legislature as
30 this bill) to its officers, employees, and agents designated by the
31 division;

32 l. To issue temporary permits and permit temporary
33 registrations under such terms and conditions as the division may
34 prescribe which shall be valid for a period to be fixed by the
35 division not in excess of six months;

36 m. To require any applicant for a license or registration or any
37 prospective licensee to furnish facts and evidence as the division
38 may deem appropriate to enable it to ascertain whether the license
39 or registration should be granted;

40 n. In any case in which the division has the power to revoke,
41 cancel or suspend any license, the division shall also have the
42 power to impose as an alternative to that revocation, cancellation, or
43 suspension, a penalty, which the licensee may elect to pay the
44 division in lieu of the revocation, cancellation, or suspension. The
45 maximum penalty shall be \$5,000 for each separate offense. The
46 division may, for good cause shown, abate all or part of the penalty;

1 o. To designate any officer, agent, or employee of the division
2 to be an investigator who shall be vested with all the powers of a
3 peace or police officer of the State of New Jersey;

4 p. To confer immunity, in the following manner prescribed by
5 section 20 of P.L. , c. (C.) (pending before the Legislature
6 as this bill);

7 q. To require any applicant or renewal applicant for registration
8 as a longshoreman, any applicant or renewal applicant for
9 registration as a checker, or any applicant or renewal applicant for
10 registration as a telecommunications system controller and any
11 person who is sponsored for a license as a pier superintendent or
12 hiring agent, any person who is an individual owner of an applicant
13 or renewal applicant stevedore, or any persons who are individual
14 partners of an applicant or renewal applicant stevedore, or any
15 officers, directors, or stockholders owning five percent or more of
16 any of the stock of an applicant or renewal applicant corporate
17 stevedore or any applicant or renewal applicant for a license as a
18 port watchman or any other category of applicant or renewal
19 applicant for registration or licensing within the division's
20 jurisdiction to be fingerprinted by the division at the cost and
21 expense of the applicant or renewal applicant;

22 r. To exchange fingerprint data with and receive criminal
23 history record information from the Federal Bureau of Investigation
24 and the State Bureau of Identification for use in making the
25 determinations required by this section; and

26 s. Notwithstanding any other provision of law, rule, or
27 regulation to the contrary, to require any applicant for employment
28 or employee of the division engaged in the implementation or
29 enforcement of P.L. , c. (C.) (pending before the
30 Legislature as this bill) to be fingerprinted at the cost and expense
31 of the applicant or employee and to exchange fingerprint data with
32 and receive criminal history record information from the Federal
33 Bureau of Investigation and the State Bureau of Identification for
34 use in the hiring or retention of those persons.

35
36 6. a. A person shall not act as a pier superintendent or as a
37 hiring agent within the port of New York district in this State
38 without first having obtained from the division a license to act as a
39 pier superintendent or hiring agent, as the case may be, and a person
40 shall not employ or engage another person to act as a pier
41 superintendent or hiring agent who is not so licensed.

42 b. A license to act as a pier superintendent or hiring agent shall
43 be issued only upon the written application, under oath, of the
44 person proposing to employ or engage another person to act as a
45 pier superintendent or hiring agent, verified by the prospective
46 licensee as to the matters concerning the prospective licensee, and
47 shall state the following:

48 (1) The full name and business address of the applicant;

- 1 (2) The full name, residence, business address, if any, place and
2 date of birth, and social security number of the prospective licensee;
- 3 (3) The present and previous occupations of the prospective
4 licensee, including the places where the person was employed and
5 the names of the person's employers;
- 6 (4) Any further facts and evidence as may be required by the
7 division to ascertain the character, integrity, and identity of the
8 prospective licensee; and
- 9 (5) That if a license is issued to the prospective licensee, the
10 applicant will employ the licensee as pier superintendent or hiring
11 agent, as the case may be.
- 12 c. A license shall not be granted pursuant to this section:
- 13 (1) Unless the division shall be satisfied that the prospective
14 licensee possesses good character and integrity;
- 15 (2) If the prospective licensee has, without subsequent pardon,
16 been convicted by a court of the United States, or any State or
17 territory thereof, of the commission of, or the attempt or conspiracy
18 to commit, treason, murder, manslaughter, or any of the following
19 offenses: illegally using, carrying, or possessing a pistol or other
20 dangerous weapon; making or possessing burglar's instruments;
21 buying or receiving stolen property; unlawful entry of a building;
22 aiding an escape from prison; unlawfully possessing, possessing
23 with intent to distribute, sale, or distribution of a controlled
24 dangerous substance or a controlled dangerous substance analog; or
25 a violation prescribed in subsection g. of this section. Any
26 prospective licensee ineligible for a license by reason of any
27 conviction under this paragraph may submit satisfactory evidence to
28 the division that the prospective licensee has for a period of not less
29 than five years, measured as hereinafter provided, and up to the
30 time of application, so acted as to warrant the grant of a license, in
31 which event the division may, in its discretion, issue an order
32 removing that ineligibility. The five-year period shall be measured
33 either from the date of payment of any fine imposed upon that
34 person or the suspension of sentence or from the date of the
35 person's unrevoked release from custody by parole, commutation,
36 or termination of sentence; and
- 37 (3) If the prospective licensee knowingly or willfully advocates
38 the desirability of overthrowing or destroying the government of the
39 United States by force or violence or shall be a member of a group
40 which advocates that desirability, knowing the purposes of a group
41 having that advocacy.
- 42 d. When the application shall have been examined and further
43 inquiry and investigation made as the division shall deem proper
44 and when the division shall be satisfied therefrom that the
45 prospective licensee possesses the qualifications and requirements
46 prescribed in this section, the division shall issue and deliver to the
47 prospective licensee a license to act as pier superintendent or hiring
48 agent for the applicant, as the case may be, and shall inform the

- 1 applicant of this action. The division may issue a temporary permit
2 to any prospective licensee for a license issued under this section
3 pending final action on an application made for that license. Any
4 temporary permit shall be valid for a period not in excess of 30
5 days.
- 6 e. A person shall not be licensed to act as a pier superintendent
7 or hiring agent for more than one employer, except at a single pier
8 or other waterfront terminal, but nothing in P.L. , c. (C.)
9 (pending before the Legislature as this bill) shall be construed to
10 limit in any way the number of pier superintendents or hiring agents
11 any employer may employ.
- 12 f. A license granted pursuant to this section shall continue
13 through the duration of the licensee's employment by the employer
14 who shall have applied for the license.
- 15 g. Any license issued pursuant to this section may be revoked
16 or suspended for a period as the division deems in the public
17 interest or the licensee thereunder may be reprimanded for any of
18 the following offenses:
- 19 (1) Conviction of a crime or act by the licensee or other cause
20 which would require or permit the person's disqualification from
21 receiving a license upon original application;
- 22 (2) Fraud, deceit, or misrepresentation in securing the license, or
23 in the conduct of the licensed activity;
- 24 (3) Violation of any of the provisions of P.L. , c. (C.)
25 (pending before the Legislature as this bill);
- 26 (4) Unlawfully possessing, possessing with intent to distribute,
27 sale, or distribution of a controlled dangerous substance or a
28 controlled dangerous substance analog;
- 29 (5) Employing, hiring, or procuring any person in violation of
30 P.L. , c. (C.) (pending before the Legislature as this bill) or
31 inducing or otherwise aiding or abetting any person to violate the
32 terms of P.L. , c. (C.) (pending before the Legislature as
33 this bill);
- 34 (6) Paying, giving, causing to be paid or given or offering to pay
35 or give to any person any valuable consideration to induce the other
36 person to violate any provision of P.L. , c. (C.) (pending
37 before the Legislature as this bill) or to induce any public officer,
38 agent, or employee to fail to perform the person's duty hereunder;
- 39 (7) Consorting with known criminals for an unlawful purpose;
- 40 (8) Transfer or surrender of possession of the license to any
41 person either temporarily or permanently without satisfactory
42 explanation;
- 43 (9) False impersonation of another licensee under P.L. ,
44 c. (C.) (pending before the Legislature as this bill);
- 45 (10) Receipt or solicitation of anything of value from any person
46 other than the licensee's employer as consideration for the selection
47 or retention for employment of any longshoreman;

1 (11) Coercion of a longshoreman by threat of discrimination or
2 violence or economic reprisal, to make purchases from or to utilize
3 the services of any person;

4 (12) Lending any money to or borrowing any money from a
5 longshoreman for which there is a charge of interest or other
6 consideration; or

7 (13) Membership in a labor organization which represents
8 longshoremen or port watchmen; but nothing in this section shall be
9 deemed to prohibit pier superintendents or hiring agents from being
10 represented by a labor organization or organizations which do not
11 also represent longshoremen or port watchmen. The American
12 Federation of Labor, the Congress of Industrial Organizations and
13 any other similar federation, congress, or other organization of
14 national or international occupational or industrial labor
15 organizations shall not be considered an organization which
16 represents longshoremen or port watchmen within the meaning of
17 this section although one of the federated or constituent labor
18 organizations thereof may represent longshoremen or port
19 watchmen.

20
21 7. a. A person shall not act as a stevedore within the port of
22 New York district in this State without having first obtained a
23 license from the division, and a person shall not employ a stevedore
24 to perform services as such within the port of New York district
25 unless the stevedore is so licensed.

26 b. Any person intending to act as a stevedore within the port of
27 New York district shall file in the office of the division a written
28 application for a license to engage in that occupation, duly signed,
29 and verified as follows:

30 c. If the applicant is a natural person, the application shall be
31 signed and verified by that person and if the applicant is a
32 partnership, the application shall be signed and verified by each
33 natural person composing or intending to compose that partnership.
34 The application shall state the full name, age, residence, business
35 address, if any, present and previous occupations of each natural
36 person so signing the application, and any other facts and evidence
37 as may be required by the division to ascertain the character,
38 integrity, and identity of each natural person signing the
39 application.

40 d. If the applicant is a corporation, the application shall be
41 signed and verified by the president, secretary, and treasurer
42 thereof, and shall specify the name of the corporation, the date and
43 place of its incorporation, the location of its principal place of
44 business, the names and addresses of, and the amount of the stock
45 held by stockholders owning five percent or more of any of the
46 stock thereof, and of all officers, including all members of the board
47 of directors. The requirements of subsection a. of this section as to
48 a natural person who is a member of a partnership, and the

1 requirements as may be specified in rules and regulations
2 promulgated by the division pursuant to the "Administrative
3 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall apply to
4 each above-named officer or stockholder and their successors in
5 office or interest, as the case may be.

6 In the event of the death, resignation, or removal of any officer,
7 and in the event of any change in the list of stockholders who shall
8 own five percent or more of the stock of the corporation, the
9 secretary of the corporation shall forthwith give notice of that fact
10 in writing to the division, certified by the secretary.

11 e. A license shall not be granted:

12 (1) If any person whose signature or name appears in the
13 application is not the real party in interest, required by subsection d.
14 of this section, to sign or to be identified in the application or if the
15 person so signing or named in the application is an undisclosed
16 agent or trustee for any real party in interest;

17 (2) Unless the division shall be satisfied that the applicant and
18 all members, officers, and stockholders required by subsection d. of
19 this section to sign or be identified in the application for license
20 possess good character and integrity;

21 (3) Unless the applicant is either a natural person, partnership,
22 or corporation;

23 (4) Unless the applicant shall be a party to a contract then in
24 force or which will take effect upon the issuance of a license, with a
25 carrier of freight by water for the loading and unloading by the
26 applicant of one or more vessels of such carrier at a pier within the
27 port of New York district;

28 (5) If the applicant or any member, officer, or stockholder
29 required by subsection d. of this section to sign or be identified in
30 the application for license has, without subsequent pardon, been
31 convicted by a court of the United States or any State or territory
32 thereof of the commission of, or the attempt or conspiracy to
33 commit, treason, murder, manslaughter, or any of the offenses
34 described in subsection h. of this section. Any applicant ineligible
35 for a license by reason of any of those convictions may submit
36 satisfactory evidence to the division that the person whose
37 conviction was the basis of ineligibility has for a period of not less
38 than five years, measured as hereinafter provided and up to the time
39 of application, so acted as to warrant the grant of that license, in
40 which event the division may, in its discretion issue an order
41 removing that ineligibility. The aforesaid period of five years shall
42 be measured either from the date of payment of any fine imposed
43 upon that person or the suspension of sentence or from the date of
44 the person's unrevoked release from custody by parole,
45 commutation, or termination of sentence;

46 (6) If the applicant has paid, given, caused to have been paid or
47 given, or offered to pay or give to any officer or employee of any
48 carrier of freight by water any valuable consideration for an

1 improper or unlawful purpose or to induce that person to procure
2 the employment of the applicant by the carrier for the performance
3 of stevedoring services; or

4 (7) If the applicant has paid, given, caused to be paid or given,
5 or offered to pay or give to any officer or representative of a labor
6 organization any valuable consideration for an improper or unlawful
7 purpose or to induce the officer or representative to subordinate the
8 interests of the labor organization or its members in the
9 management of the affairs of the labor organization to the interests
10 of the applicant.

11 f. When the application shall have been examined and further
12 inquiry and investigation made as the division shall deem proper
13 and when the division shall be satisfied therefrom that the applicant
14 possesses the qualifications and requirements prescribed in this
15 section, the division shall issue and deliver a license to that
16 applicant. The division may issue a temporary permit to any
17 applicant for a license under the provisions of this section pending
18 final action on an application made for a license. A temporary
19 permit shall be valid for a period not in excess of 30 days.

20 g. A stevedore's license shall be for a term of five years or
21 fraction of that five-year period, and shall expire on the first day of
22 December. In the event of the death of the licensee, if a natural
23 person, or its termination or dissolution by reason of the death of a
24 partner, if a partnership, or if the licensee shall cease to be a party
25 to any contract of the type prescribed by paragraph (4) of
26 subsection e. of section 7 of P.L. , c. (C.) (pending before
27 the Legislature as this bill), the license shall terminate 90 days after
28 that event or upon its expiration date, whichever shall be sooner. A
29 license may be renewed by the division for successive five-year
30 periods upon fulfilling the same requirements as are established in
31 this section for an original application for a stevedore's license.

32 h. Any license issued pursuant to this section may be revoked
33 or suspended for a period as the division deems in the public
34 interest or the licensee thereunder may be reprimanded for any of
35 the following offenses on the part of the licensee or of any person
36 required by this section to sign or be identified in an original
37 application for a license:

38 (1) Conviction of a crime or other cause which would permit or
39 require disqualification of the licensee from receiving a license
40 upon original application;

41 (2) Fraud, deceit, or misrepresentation in securing the license or
42 in the conduct of the licensed activity;

43 (3) Failure by the licensee to maintain a complete set of books
44 and records containing a true and accurate account of the licensee's
45 receipts and disbursements arising out of the licensee's activities
46 within the port of New York district in this State;

47 (4) Failure to keep its books and records available during
48 business hours for inspection by the division and its duly designated

1 representatives until the expiration of the fifth calendar year
2 following the calendar year during which occurred the transactions
3 recorded therein; or

4 (5) Any other offense described in this section.

5 i. In addition to the grounds elsewhere established in P.L. ,
6 c. (C.) (pending before the Legislature as this bill), the
7 division shall not grant an application for a license as stevedore if
8 the applicant has paid, given, caused to have been paid or given, or
9 offered to pay or give to any agent of any carrier of freight by water
10 any valuable consideration for an improper or unlawful purpose or,
11 without the knowledge and consent of the carrier, to induce the
12 agent to procure the employment of the applicant by the carrier or
13 its agent for the performance of stevedoring services.

14
15 8. a. The division shall establish a longshoremen's register in
16 which shall be included all qualified longshoremen eligible, as
17 hereinafter provided, for employment as longshoremen in the port
18 of New York district in this State. A person shall not act as a
19 longshoreman within the port of New York district in this State
20 unless at the time the person is included in the longshoremen's
21 register, and a person shall not employ another to work as a
22 longshoreman within the port of New York district in this State
23 unless at the time the other person is included in the longshoremen's
24 register.

25 b. Any person applying for inclusion in the longshoremen's
26 register shall file at a place and in a manner as the division shall
27 designate a written statement, signed, and verified by the applicant,
28 setting forth the applicant's full name, residence address, social
29 security number, and any further facts and evidence as the division
30 may prescribe to establish the identity of that person and the
31 person's criminal record, if any.

32 c. The division may in its discretion deny application for
33 inclusion in the longshoremen's register by a person:

34 (1) Who has been convicted by a court of the United States or
35 any State or territory thereof, without subsequent pardon, of
36 treason, murder, manslaughter, or of any of the offenses described
37 in subsection g. of section 6 of P.L. , c. (C.) (pending
38 before the Legislature as this bill) or of attempt or conspiracy to
39 commit any of those crimes;

40 (2) Who knowingly or willingly advocates the desirability of
41 overthrowing or destroying the government of the United States by
42 force or violence or who shall be a member of a group which
43 advocates that desirability knowing the purposes of the group
44 advocating that desirability; or

45 (3) Whose presence at the piers or other waterfront terminals in
46 the port of New York district in this State is found by the division,
47 on the basis of the facts and evidence before it, to constitute a
48 danger to the public peace or safety.

- 1 d. Unless the division shall determine to exclude the applicant
2 from the longshoremen's register for violation of the offenses
3 described in subsection g. of section 6 of P.L. , c. (C.)
4 (pending before the Legislature as this bill), it shall include that
5 person in the longshoremen's register. The division may permit
6 temporary registration of any applicant under the provisions of this
7 section pending final action on an application made for temporary
8 registration. Any temporary registration shall be valid for a period
9 not in excess of 30 days.
- 10 e. The division shall have power to reprimand any
11 longshoreman registered under this section or to remove the person
12 from the longshoremen's register for a period of time as it deems in
13 the public interest for any of the following offenses:
- 14 (1) Conviction of a crime or other cause which would permit
15 disqualification of a person from inclusion in the longshoremen's
16 register upon original application;
- 17 (2) Fraud, deceit, or misrepresentation in securing inclusion in
18 the longshoremen's register;
- 19 (3) Transfer or surrender of possession to any person either
20 temporarily or permanently of any card or other means of
21 identification issued by the authority as evidence of inclusion in the
22 longshoremen's register, without satisfactory explanation;
- 23 (4) False impersonation of another longshoreman registered
24 under this section or of another person licensed pursuant to P.L. ,
25 c. (C.) (pending before the Legislature as this bill);
- 26 (5) Willful commission of or willful attempt to commit at or on
27 a waterfront terminal or adjacent highway any act of physical injury
28 to any other person or of willful damage to or misappropriation of
29 any other person's property, unless justified or excused by law; and
- 30 (6) Any other offense described in subsection g. of section 6 of
31 P.L. , c. (C.) (pending before the Legislature as this bill).
- 32 f. Whenever, as a result of amendments to P.L. , c. (C.)
33 (pending before the Legislature as this bill) or of a ruling by the
34 division, registration as a longshoreman is required for any person
35 to continue in employment, that person shall be registered as a
36 longshoreman; provided, however, that the person satisfies all the
37 other requirements of P.L. , c. (C.) (pending before the
38 Legislature as this bill) for registration as a longshoreman.
- 39 g. The division shall have the right to recover possession of
40 any card or other means of identification issued as evidence of
41 inclusion in the longshoremen's register in the event that the holder
42 thereof has been removed from the longshoremen's register.
- 43 h. Nothing contained in P.L. , c. (C.) (pending before
44 the Legislature as this bill) shall be construed to limit in any way
45 any labor rights reserved by P.L. , c. (C.) (pending before
46 the Legislature as this bill).

1 9. (New section) a. The division shall, at regular intervals,
2 remove from the longshoremen's register any person who shall have
3 been registered for at least nine months and who shall have failed
4 during the preceding six calendar months either to have worked as a
5 longshoreman in the port of New York district in this State or to
6 have applied for employment as a longshoreman at an employment
7 information center established under section 16 of P.L. , c. (C.)
8 (pending before the Legislature as this bill) for the minimum
9 number of days as shall have been established by the division
10 pursuant to subsection b. of this section.

11 b. On or before the first day of June following the date on
12 which P.L. , c. (C.) (pending before the Legislature as this
13 bill) becomes operative, and on or before each succeeding first day
14 of June or December, the division shall, for the purposes of P.L. ,
15 c. (C.) (pending before the Legislature as this bill), establish
16 for the six-month period beginning on each date a minimum number
17 of days and the distribution of the days during that period.

18 c. In establishing any minimum number of days or period, the
19 division shall consult with the collective bargaining representatives
20 of stevedores and other employers of longshoremen in the port of
21 New York district and with labor organizations representing
22 longshoremen in the district.

23 d. A longshoreman who has been removed from the
24 longshoremen's register pursuant to subsection e. of section 8 of
25 P.L. , c. (C.) (pending before the Legislature as this bill)
26 may seek reinstatement upon fulfilling the same requirements as for
27 initial inclusion in the longshoremen's register, but not before the
28 expiration of one year from the date of removal, except that
29 immediate reinstatement shall be made upon proper showing that
30 the registrant's failure to work or apply for work for the minimum
31 number of days, described in subsection c. of this section, was
32 caused by the fact that the registrant was engaged in the military
33 service of the United States or was incapacitated by ill health,
34 physical injury, or other good cause.

35 e. Notwithstanding any other provision of P.L. , c. (C.)
36 (pending before the Legislature as this bill), the division shall at any
37 time have the power to register longshoremen on a temporary basis
38 to meet special or emergency needs.

39

40 10. Notwithstanding any other provisions of P.L. , c. (C.)
41 (pending before the Legislature as this bill), the division shall have
42 the power to remove from the longshoremen's register any person,
43 including a person registered as longshoremen for less than nine
44 months, who shall have failed to have worked as a longshoreman in
45 the port of New York district in this State for a minimum number of
46 days during a period of time as shall have been established by the
47 division. In administering this section, the division, in its
48 discretion, may count applications for employment as a

1 longshoreman at an employment information center established
2 pursuant to section 16 of P.L. , c. (C.) (pending before the
3 Legislature as this bill) as constituting actual work as a
4 longshoreman, provided, however, that the division shall count as
5 actual work the compensation received by any longshoreman
6 pursuant to the guaranteed wage provisions of any collective
7 bargaining agreement relating to longshoremen. Prior to the
8 commencement of any period of time established by the division
9 pursuant to this section, the division shall establish for that period
10 the minimum number of days of work required and the distribution
11 of days during that period and shall also determine whether or not
12 application for employment as a longshoreman shall be counted as
13 constituting actual work as a longshoreman. The division may
14 classify longshoremen according to length of service as a
15 longshoreman and develop other criteria as may be reasonable and
16 necessary to carry out the provisions of P.L. , c. (C.)
17 (pending before the Legislature as this bill). The division shall
18 have the power to vary the requirements of this section with respect
19 to their application to the various classifications of longshoremen.
20 In administering this section, the division shall observe the
21 standards set forth in section 2 of P.L.1966, c.18 (C.32:23-114), as
22 that section shall have been amended through the enactment of
23 P.L.1999, c.206. Nothing in this section shall be construed to
24 modify, limit, or restrict in any way any of the rights protected by
25 section 23 of P.L. , c. (C.) (pending before the Legislature
26 as this bill).

27

28 11. a. The division shall establish within the longshoremen's
29 register a list of all qualified longshoremen eligible, as hereinafter
30 provided, for employment as checkers in the port of New York
31 district in this State. A person shall not act as a checker within the
32 port of New York district in this State unless at the time the person
33 is included in the longshoremen's register as a checker, and a person
34 shall not employ another to work as a checker within the port of
35 New York district in this State unless at the time such other person
36 is included in the longshoremen's register as a checker.

37 b. Any person applying for inclusion in the longshoremen's
38 register as a checker shall file at a place and in a manner as the
39 division shall designate a written statement, signed, and verified by
40 the applicant, setting forth the following:

41 (1) The full name, residence, place and date of birth, and social
42 security number of the applicant;

43 (2) The present and previous occupations of the applicant,
44 including the places where the applicant was employed and the
45 names of the applicant's employers; and

46 (3) Any further facts and evidence as may be required by the
47 authority to ascertain the character, integrity, and identity of the
48 applicant.

- 1 c. A person shall not be included in the longshoremen's register
2 as a checker:
- 3 (1) Unless the division shall be satisfied that the applicant
4 possesses good character and integrity;
- 5 (2) If the applicant has, without subsequent pardon, been
6 convicted by a court of the United States or any State or territory
7 thereof, of the authority of, or the attempt or conspiracy to commit
8 treason, murder, manslaughter, or any of the following offenses:
9 illegally using, carrying or possessing a pistol or other dangerous
10 weapon; making or possessing burglar's instruments; buying or
11 receiving stolen property; unlawful entry of a building; aiding an
12 escape from prison; unlawfully possessing, possessing with intent to
13 distribute, sale or distribution of a controlled dangerous substance
14 or a controlled dangerous substance analog; petty larceny, where
15 the evidence shows the property was stolen from a vessel, pier or
16 other waterfront terminal; or a violation of P.L. , c. (C.)
17 (pending before the Legislature as this bill). An applicant ineligible
18 for inclusion in the longshoremen's register as a checker by reason
19 of a conviction may submit satisfactory evidence to the division that
20 the applicant has for a period of not less than five years, measured
21 as hereinafter provided, and up to the time of application, so acted
22 as to warrant inclusion in the longshoremen's register as a checker,
23 in which event the division may, in its discretion, issue an order
24 removing the applicant's ineligibility. The five-year period shall be
25 measured either from the date of payment of any fine imposed upon
26 that person or the suspension of sentence or from the date of the
27 person's unrevoked release from custody by parole, commutation,
28 or termination of sentence; or
- 29 (3) If the applicant knowingly or willfully advocates the
30 desirability of overthrowing or destroying the government of the
31 United States by force or violence or shall be a member of a group
32 which advocates that desirability, knowing the purposes of the
33 group advocating that desirability.
- 34 d. When the application shall have been examined and further
35 inquiry and investigation made as the division shall deem proper
36 and when the division shall be satisfied therefrom that the applicant
37 possesses the qualifications and requirements prescribed by this
38 section, the division shall include the applicant in the
39 longshoremen's register as a checker. The division may permit
40 temporary registration as a checker to any applicant under this
41 section pending final action on an application made for temporary
42 registration, under the terms and conditions as the division may
43 prescribe, which shall be valid for a period to be fixed by the
44 division, not in excess of six months.
- 45 e. The division shall have power to reprimand any checker
46 registered under this section or to remove the person from the
47 longshoremen's register as a checker for a period of time as the

1 division deems in the public interest for any of the following
2 offenses:

3 (1) Conviction of a crime or other cause which would permit
4 disqualification of the person from inclusion in the longshoremen's
5 register as a checker upon original application;

6 (2) Fraud, deceit, or misrepresentation in securing inclusion in
7 the longshoremen's register as a checker or in the conduct of the
8 registered activity;

9 (3) Violation of any of the provisions of P.L. , c. (C.)
10 (pending before the Legislature as this bill);

11 (4) Unlawfully possessing, possessing with intent to distribute,
12 sale, or distribution of a controlled dangerous substance or a
13 controlled dangerous substance analog;

14 (5) Inducing or otherwise aiding or abetting any person to
15 violate the terms of P.L. , c. (C.) (pending before the
16 Legislature as this bill);

17 (6) Paying, giving, causing to be paid or given, or offering to
18 pay or give to any person any valuable consideration to induce the
19 other person to violate any provision of P.L. , c. (C.)
20 (pending before the Legislature as this bill) or to induce any public
21 officer, agent, or employee to fail to perform the person's duty
22 under P.L. , c. (C.) (pending before the Legislature as this
23 bill);

24 (7) Consorting with known criminals for an unlawful purpose;

25 (8) Transfer or surrender of possession to any person either
26 temporarily or permanently of any card or other means of
27 identification issued by the division as evidence of inclusion in the
28 longshoremen's register without satisfactory explanation; or

29 (9) False impersonation of another longshoreman or of another
30 person licensed under P.L. , c. (C.) (pending before the
31 Legislature as this bill).

32 f. The division shall have the right to recover possession of
33 any card or other means of identification issued as evidence of
34 inclusion in the longshoremen's register as a checker in the event
35 that the holder thereof has been removed from the longshoremen's
36 register as a checker.

37 g. Nothing contained in this section shall be construed to limit
38 in any way any rights of labor reserved by section 23 of P.L. ,
39 c. (C.) (pending before the Legislature as this bill).

40

41 12. The division shall accept applications for inclusion in the
42 longshoremen's register upon:

43 a. the joint recommendation in writing of stevedores and other
44 employers of longshoremen in the port of New York district in this
45 State, acting through their representative for the purposes of
46 collective bargaining with a labor organization representing the
47 longshoremen in the district, and that labor organization; or

1 b. the petition in writing of a stevedore or other employer of
2 longshoremen in the port of New York district in this State which
3 does not have a representative for the purposes of collective
4 bargaining with a labor organization representing those
5 longshoremen.

6
7 13. a. A person shall not act as a port watchman within the port
8 of New York district in this State without first having obtained a
9 license from the division, and a person shall not employ a port
10 watchman who is not so licensed.

11 b. A license to act as a port watchman shall be issued only
12 upon written application, duly verified, which shall state the
13 following:

14 (1) The full name, residence, business address, if any, place, and
15 date of birth, and social security number of the applicant;

16 (2) The present and previous occupations of the applicant,
17 including the places where the applicant was employed and the
18 names of the applicant's employers;

19 (3) The citizenship of the applicant and, if the person is a
20 naturalized citizen of the United States, the court and date of
21 naturalization; and

22 (4) Any further facts and evidence as may be required by the
23 division to ascertain the character, integrity, and identity of the
24 applicant.

25 c. A port watchman license shall not be granted:

26 (1) Unless the division shall be satisfied that the applicant
27 possesses good character and integrity;

28 (2) If the applicant has, without subsequent pardon, been
29 convicted by a court of the United States or of any State or territory
30 thereof of the authority of, or the attempt or conspiracy to commit,
31 treason, murder, manslaughter or any of the offenses described in
32 subsection g. of section 6 of P.L. , c. (C.) (pending before
33 the Legislature as this bill);

34 (3) Unless the applicant shall meet reasonable standards of
35 physical and mental fitness for the discharge of a port watchman's
36 duties as may from time to time be established by the division;

37 (4) If the applicant shall be a member of any labor organization
38 which represents longshoremen or pier superintendents or hiring
39 agents; but nothing in P.L. , c. (C.) (pending before the
40 Legislature as this bill) shall be deemed to prohibit port watchmen
41 from being represented by a labor organization or organizations
42 which do not also represent longshoremen or pier superintendents
43 or hiring agents. The American Federation of Labor, the Congress
44 of Industrial Organizations (AFL-CIO) and any other similar
45 federation, congress, or other organization of national or
46 international occupational or industrial labor organizations shall not
47 be considered a labor organization which represents longshoremen
48 or pier superintendents or hiring agents within the meaning of this

1 section although one of the federated or constituent labor
2 organizations thereof may represent longshoremen or pier
3 superintendents or hiring agents;

4 (5) If the applicant knowingly or willfully advocates the
5 desirability of overthrowing or destroying the government of the
6 United States by force or violence or shall be a member of a group
7 which advocates that desirability, knowing the purposes of the
8 group's advocacy.

9 d. When the application shall have been examined and further
10 inquiry and investigation made as the division shall deem proper
11 and when the authority shall be satisfied therefrom that the
12 applicant possesses the qualifications and requirements prescribed
13 in this section and regulations issued pursuant thereto, the division
14 shall issue and deliver a license to the applicant. The division may
15 issue a temporary permit to any applicant for a license under the
16 provisions of this section pending final action on an application
17 made for that license. Any temporary permit shall be valid for a
18 period not in excess of 30 days.

19 e. A license granted pursuant to this section shall continue for a
20 term of three years. A license may be renewed by the division for
21 successive three-year periods upon fulfilling the same requirements
22 established in this section for an original application.

23 f. Notwithstanding any provision of this section, a license to
24 act as a port watchman shall continue indefinitely and need not be
25 renewed, provided that the licensee shall, as required by the
26 division:

27 (1) Submit to a medical examination and meet the physical and
28 mental fitness standards may be established by the division;

29 (2) Complete a refresher course of training; and

30 (3) Submit supplementary personal history information.

31 g. Any license issued pursuant to this section may be revoked
32 or suspended for a period as the division deems in the public
33 interest or the licensee thereunder may be reprimanded for any of
34 the following offenses:

35 (1) Conviction of a crime or other cause which would permit or
36 require the holder's disqualification from receiving a license upon
37 original application;

38 (2) Fraud, deceit, or misrepresentation in securing the license;
39 and

40 (3) Any other offense described in subsection g. of section 6 of
41 P.L. , c. (C.) (pending before the Legislature as this bill).

42 h. The division shall, at regular intervals, cancel the license or
43 temporary permit of a port watchman who has failed during the
44 preceding 12 months to work as a port watchman in the port of New
45 York district in this State a minimum number of hours as
46 established by the division, except that the division shall
47 immediately restore the license or temporary permit upon a proper
48 showing that the failure to so work was caused by the fact that the

1 licensee or permit holder was engaged in the military service of the
2 United States or was incapacitated by ill health, physical injury, or
3 other good cause.

4 i. Any port watchman ineligible for a license by reason
5 pursuant to this section may petition for and the division may issue
6 an order removing the ineligibility. A petition for an order to
7 remove an ineligibility may be made to the division before or after
8 the hearing required by section 14 of P.L. , c. (C.) (pending
9 before the Legislature as this bill).

10
11 14. a. The division shall not deny any application for a license
12 or registration without giving the applicant or prospective licensee
13 reasonable prior notice and an opportunity to be heard at a hearing
14 conducted by the division.

15 b. Any application for a license or for inclusion in the
16 longshoremen's register, and any license issued or registration
17 made, may be denied, revoked, cancelled, or suspended as the case
18 may be, only in the manner prescribed in this section.

19 c. The division may on its own initiative or on complaint of
20 any person, including any public official or agency, institute
21 proceedings to revoke, cancel, or suspend any license or registration
22 after a hearing at which the licensee or registrant and any person
23 making a complaint shall be given an opportunity to be heard,
24 provided that any order of the division revoking, cancelling, or
25 suspending any license or registration shall not become effective
26 until 15 days subsequent to the serving of notice thereof upon the
27 licensee or registrant unless in the opinion of the division the
28 continuance of the license or registration for that period would be
29 inimical to the public peace or safety. The hearing shall be held in
30 a manner and upon notice as may be prescribed by the rules of the
31 division, but the notice shall be of not less than 10 days and shall
32 state the nature of the complaint.

33 d. Pending the determination of a hearing pursuant to this
34 section, the division may temporarily suspend a license or
35 registration if, in the opinion of the division, the continuance of the
36 license or registration for that 15-day period, pursuant to subsection
37 c. of this section, is inimical to the public peace or safety.

38 e. The division, or a member, officer, employee, or agent of the
39 division as may be designated by the division for such purpose,
40 shall have the power to issue subpoenas to compel the attendance of
41 witnesses and the giving of testimony or production of other
42 evidence and to administer oaths in connection with a hearing. It
43 shall be the duty of the division or of any member, officer,
44 employee, or agent of the division designated by the division for
45 that purpose to issue subpoenas at the request of and upon behalf of
46 the licensee, registrant, or applicant. The person conducting the
47 hearing on behalf of the division shall not be bound by common law

1 or statutory rules of evidence or by technical or formal rules of
2 procedure in conducting the hearing.

3 f. Upon the conclusion of the hearing, the division shall take
4 action upon the findings and determination as the division deems
5 proper and shall execute an order carrying its findings into effect.
6 The action in the case of an application for a license or registration
7 shall be the granting or denial thereof. The action in the case of a
8 licensee shall be revocation of the license or suspension thereof for
9 a fixed period or reprimand or a dismissal of the charges. The
10 action in the case of a registered longshoreman shall be dismissal of
11 the charges, reprimand, or removal from the longshoremen's
12 register for a fixed period or permanently.

13 g. The action of the division, in denying any application for a
14 license or in refusing to include any person in the longshoremen's
15 register established pursuant to section 8 of P.L. , c. (C.)
16 (pending before the Legislature as this bill), or in suspending or
17 revoking a license or removing any person from the longshoremen's
18 register or in reprimanding a licensee, or registrant, shall be subject
19 to judicial review by a proceeding instituted in this State at the
20 instance of the applicant, licensee, or registrant in the manner
21 provided by State law for review of the final decision or action of
22 an administrative agency of the State; provided, however, that
23 notwithstanding any other provision of law, the court shall have
24 power to stay for not more than 30 days an order of the division
25 suspending or revoking a license or removing a longshoreman from
26 the longshoremen's register.

27

28 15. a. At hearings conducted by the division pursuant to section
29 14 of P.L. , c. (C.) (pending before the Legislature as this
30 bill), applicants, prospective licensees, licensees, and registrants
31 shall have the right to be accompanied and represented by counsel.

32 b. After the conclusion of a hearing but prior to the making of
33 an order by the division, a hearing may, upon petition and in the
34 discretion of the hearing officer, be reopened for the presentation of
35 additional evidence. A petition to reopen the hearing shall state in
36 detail the nature of the additional evidence, together with the
37 reasons for the failure to submit such evidence prior to the
38 conclusion of the hearing. The division may upon its own motion
39 and upon reasonable notice reopen a hearing for the presentation of
40 additional evidence. Upon petition, after the making of an order of
41 the division, rehearing may be granted in the discretion of the
42 division. A petition for rehearing shall state in detail the grounds
43 upon which the petition is based and shall separately set forth each
44 error of law and fact alleged to have been made by the division in
45 its determination, together with the facts and arguments in support
46 thereof. The petition shall be filed with the division not later than
47 30 days after service of the division's order, unless the division for

1 good cause shown shall otherwise direct. The division may upon its
2 own motion grant a rehearing after the making of an order.

3
4 16. a. The division is hereby designated on its own behalf or as
5 agent of the State of New Jersey, as provided by the act of Congress
6 of the United States, effective June 6, 1933, entitled "An act to
7 provide for the establishment of a national employment system and
8 for co-operation with the states in the promotion of such system and
9 for other purposes," as amended, for the purpose of obtaining the
10 benefits of that act of Congress as are necessary or appropriate to
11 the establishment and operation of employment information centers
12 authorized by this section.

13 b. The division shall have all powers necessary to take steps to
14 formulate plans and to execute projects related to the establishment
15 and operation of employment information centers, as may be
16 necessary to obtain any benefits for the operation of employment
17 information centers in accomplishing the purposes of P.L. ,

18 c. (C.) (pending before the Legislature as this bill).

19 c. Any officer or agency designated by this State, pursuant to
20 the act of June 6, 1933, as amended, is authorized and empowered,
21 upon the request of the division and subject to its direction, to
22 exercise the powers and duties conferred upon the division by the
23 provisions of this section.

24 d. The division shall establish and maintain one or more
25 employment information centers within the port of New York
26 district in this State at locations as the division may determine. A
27 person shall not, directly or indirectly, hire any person for work as a
28 longshoreman or port watchman within the port of New York
29 district in this State, except through an employment information
30 center as may be prescribed by the division. A person shall not
31 accept any employment as a longshoreman or port watchman within
32 the port of New York district in this State, except through an
33 employment information center. At each employment information
34 center, the division shall keep and exhibit the longshoremen's
35 register and any other records the division shall determine to the
36 end that longshoremen and port watchmen shall have the maximum
37 information as to available employment at any time within the port
38 of New York district in this State and that employers shall have an
39 adequate opportunity to fill their requirements of registered
40 longshoremen and port watchmen at all times.

41 e. Every employer of longshoremen or port watchmen within
42 the port of New York district in this State shall furnish information
43 as may be required by the rules and regulations prescribed by the
44 division with regard to the name of each person hired as a
45 longshoreman or port watchman, the time and place of hiring, the
46 time, place, and hours of work, and the compensation therefor.

1 17. a. The division may designate one of the employment
2 information centers it is authorized to establish and maintain under
3 section 16 of P.L. , c. (C.) (pending before the Legislature
4 as this bill) for the implementation of a telecommunications hiring
5 system through which longshoremen and checkers may be hired and
6 accept employment without any personal appearance at the center.
7 The telecommunications hiring system shall incorporate hiring and
8 seniority agreements between the employers of longshoremen and
9 checkers and the labor organizations representing longshoremen
10 and checkers in the port of New York district in this State, provided
11 the agreements are not in conflict with the provisions of P.L. ,
12 c. (C.) (pending before the Legislature as this bill).

13 b. The division shall permit employees of the management
14 organizations representing employers of longshoremen and
15 checkers in the port of New York district in this State, and of the
16 labor organizations representing longshoremen and checkers in the
17 port of New York district in this State, or of a joint board of these
18 management and labor organizations, to participate in the operation
19 of the telecommunications hiring system, if these employees are
20 registered by the division as "telecommunications system
21 controllers," with respect to the registration of checkers. A person
22 shall not act as a "telecommunications system controller" unless
23 that person is registered. An application for registration and a
24 registration made or issued may be denied, revoked, cancelled, or
25 suspended, as the case may be, only in the manner prescribed in
26 section 11 of P.L. , c. (C.) (pending before the Legislature
27 as this bill). Participation in the operation of the
28 telecommunications hiring system shall be monitored by the
29 division.

30 c. The records, documents, tapes, discs, and other data
31 compiled, collected or maintained by a management organization, a
32 labor organization, and a joint board of these management and labor
33 organizations pertaining to the telecommunications hiring system
34 shall be available for inspection, investigation, and duplication by
35 the division.

36
37 18. In addition to the grounds elsewhere established in P.L. ,
38 c. (C.) (pending before the Legislature as this bill), the
39 division may deny an application for a license or registration for
40 any of the following:

41 a. Conviction by a court of the United States or any State or
42 territory thereof of coercion;

43 b. Conviction by a court described in subsection a. of this
44 section, after having been previously convicted by that court of any
45 crime or of the offenses hereinafter set forth, or any of the
46 following offenses: assault, malicious injury to property, malicious
47 mischief, unlawful taking of a motor vehicle, corruption of
48 employees or possession of illegal betting number slips;

1 c. Fraud, deceit or misrepresentation in connection with any
2 application or petition submitted to, or any interview, hearing or
3 proceeding conducted by the division or commission;

4 d. Violation of any provision of P.L. , c. (C.) (pending
5 before the Legislature as this bill) or commission of any offense
6 thereunder;

7 e. Refusal on the part of any applicant, or prospective licensee,
8 or of any member, officer or stockholder required by section 7 of
9 P.L. , c. (C.) (pending before the Legislature as this bill) to
10 sign or be identified in an application for a stevedore license, to
11 answer any material question or produce any material evidence in
12 connection with the person's application or any application made on
13 the person's behalf for a license or registration pursuant to section 7
14 of P.L. , c. (C.) (pending before the Legislature as this
15 bill);

16 f. Association with a person who has been identified by a
17 federal, State, or local law enforcement agency as a member or
18 associate of an organized crime group, a terrorist group, or a career
19 offender cartel, or who is a career offender, under circumstances
20 where that association creates a reasonable belief that the
21 participation of the applicant in any activity required to be licensed
22 or registered under P.L. , c. (C.) (pending before the
23 Legislature as this bill) would be inimical to the purposes of P.L. ,
24 c. (C.) (pending before the Legislature as this bill); or

25 g. Conviction of a racketeering activity or knowing association
26 with a person who has been convicted of a racketeering activity by
27 a court of the United States, or any State or territory thereof under
28 circumstances where that association creates a reasonable belief that
29 the participation of the applicant in any activity required to be
30 licensed or registered under P.L. , c. (C.) (pending before
31 the Legislature as this bill) would be inimical to the purposes of
32 P.L. , c. (C.) (pending before the Legislature as this bill).

33
34 19. In addition to the grounds elsewhere set forth in P.L. ,
35 c. (C.) (pending before the Legislature as this bill), any
36 license or registration issued or made pursuant thereto may be
37 revoked or suspended for a period as the division deems in the
38 public interest or the licensee or registrant may be reprimanded, for:

39 a. Conviction of any crime or offense in relation to illegal
40 gambling, bookmaking, or similar crimes or offenses if the crime or
41 offense was committed at or on a pier or other waterfront terminal
42 or within 500 feet thereof;

43 b. Willful authority of, or willful attempt to commit at or on a
44 waterfront terminal or adjacent highway, any act of physical injury
45 to any other person or of willful damage to or misappropriation of
46 any other person's property, unless justified or excused by law;

1 c. Receipt or solicitation of anything of value from any person
2 other than a licensee's or registrant's employer as consideration for
3 the selection or retention for employment of a licensee or registrant;

4 d. Coercion of a licensee or registrant by threat of
5 discrimination or violence or economic reprisal, to make purchases
6 from or to utilize the services of any person;

7 e. Refusal to answer any material question or produce any
8 evidence lawfully required to be answered or produced at any
9 investigation, interview, hearing, or other proceeding conducted by
10 the division pursuant to section 14 of P.L. , c. (C.)
11 (pending before the Legislature as this bill), or, if the refusal is
12 accompanied by a valid plea of privilege against self-incrimination,
13 refusal to obey an order to answer the question or produce any
14 evidence made by the division pursuant to section 14 of P.L. ,
15 c. (C.) (pending before the Legislature as this bill); or

16 f. Association with a person who has been identified by a
17 federal, State, or local law enforcement agency as a member or
18 associate of an organized crime group, a terrorist group, or a career
19 offender cartel, or who is a career offender, under circumstances
20 where that association creates a reasonable belief that the
21 participation of the licensee or registrant in any activity required to
22 be licensed or registered under P.L. , c. (C.) (pending
23 before the Legislature as this bill) would be inimical to the purposes
24 of P.L. , c. (C.) (pending before the Legislature as this
25 bill); or

26 g. Conviction of a racketeering activity or knowing association
27 with a person who has been convicted of a racketeering activity by
28 a court of the United States, or any State, or territory thereof under
29 circumstances where that association creates a reasonable belief that
30 the participation of the licensee or registrant in any activity required
31 to be licensed or registered under P.L. , c. (C.) (pending
32 before the Legislature as this bill) would be inimical to the purposes
33 of P.L. , c. (C.) (pending before the Legislature as this
34 bill).

35
36 20. a. In any investigation, interview, or other proceeding
37 conducted under oath by the division or any duly authorized officer,
38 employee, or agent thereof, if a person refuses to answer a question
39 or produce evidence of any other kind on the ground that the person
40 may be incriminated thereby, and notwithstanding the refusal, an
41 order is made upon 24 hours' prior written notice to the Attorney
42 General of the State of New Jersey, and to the appropriate district
43 attorney or prosecutor having an official interest therein, by the
44 Superintendent of the division or the superintendent's designee, that
45 the person answer the question or produce the evidence, the person
46 shall comply with the order. If the person complies with the order,
47 and if, but for this section, would have been privileged to withhold
48 the answer given or the evidence produced by the person, then

1 immunity shall be conferred upon the person, as provided for
2 herein. Immunity shall not be conferred upon any person except in
3 accordance with the provisions of this section. If, after compliance
4 with the provisions of this section, a person is ordered to answer a
5 question or produce evidence of any other kind and complies with
6 the order, and it is thereafter determined that the Attorney General
7 or appropriate district attorney or prosecutor having an official
8 interest therein was not notified, that failure or neglect shall not
9 deprive that person of any immunity otherwise properly conferred
10 upon the person. But the person may nevertheless be prosecuted or
11 subjected to penalty or forfeiture for any perjury or contempt
12 committed in answering, or failing to answer, or in producing or
13 failing to produce evidence, in accordance with the order, and any
14 answer given or evidence produced shall be admissible against the
15 person upon any criminal proceeding concerning such perjury or
16 contempt.

17 b. If a person, in obedience to a subpoena directing the person
18 to attend and testify, is in this State or comes into this State from
19 the State of New York, the person shall not, while in this State
20 pursuant to such subpoena, be subject to arrest or the service of
21 process, civil or criminal, in connection with matters which arose
22 before the person's entrance into this State under the subpoena.

23
24 21. a. The division may temporarily suspend a temporary permit
25 or a permanent license or a temporary or permanent registration
26 issued pursuant to the provisions of P.L. , c. (C.) (pending
27 before the Legislature as this bill) until further order of the division
28 or final disposition of the underlying case, only where the
29 permittee, licensee, or registrant has been indicted for, or otherwise
30 charged with, a crime which is equivalent to a crime of the third,
31 second, or first degree in this State or only where the permittee or
32 licensee is a port watchman who is charged by the division pursuant
33 to section 13 of P.L. , c. (C.) (pending before the
34 Legislature as this bill) with misappropriating any other person's
35 property at or on a pier or other waterfront terminal.

36 b. In the case of a permittee, licensee, or registrant who has
37 been indicted for, or otherwise charged with, a crime, the temporary
38 suspension shall terminate immediately upon acquittal or upon
39 dismissal of the criminal charge. A person whose permit, license,
40 or registration has been temporarily suspended may, at any time,
41 demand that the division conduct a hearing as provided for in
42 section 14 of P.L. , c. (C.) (pending before the Legislature
43 as this bill). Within 60 days of the demand, the division shall
44 commence the hearing and, within 30 days of receipt of the
45 administrative law judge's report and recommendation, the division
46 shall render a final determination thereon; provided, however, that
47 these time requirements, shall not apply for any period of delay
48 caused or requested by the permittee, licensee, or registrant. Upon

1 failure of the division to commence a hearing or render a
2 determination within the time limits prescribed herein, the
3 temporary suspension of the permittee, licensee, or registrant shall
4 immediately terminate. Notwithstanding any other provision of this
5 subsection, if a federal, State, or local law enforcement agency or
6 prosecutor's office shall request the suspension or deferment of any
7 hearing on the ground that the hearing would obstruct or prejudice
8 an investigation or prosecution, the division may in its discretion,
9 postpone or defer the hearing for a time certain or indefinitely. Any
10 action by the division to postpone a hearing shall be subject to
11 immediate judicial review as provided in subsection b. of this
12 section.

13 c. The division may, within its discretion, bar any permittee,
14 licensee, or registrant who has been suspended pursuant to the
15 provisions of subsection a. of this section, from any employment by
16 a licensed stevedore or a carrier of freight by water, if that
17 individual has been indicted or otherwise charged in any federal,
18 State, or territorial proceeding with any crime involving the
19 possession with intent to distribute, sale, or distribution of a
20 controlled dangerous substance or controlled dangerous substance
21 analog, racketeering, or theft from a pier or waterfront terminal.
22

23 22. The division is authorized to co-operate with the
24 commission, a similar authority, or other public entity of the State
25 of New York, to exchange information on any matter pertinent to
26 the purposes of P.L. , c. (C.) (pending before the
27 Legislature as this bill), and to enter into reciprocal agreements for
28 the accomplishment of those purposes, including, but not limited to,
29 the following objectives:

30 a. To provide for the reciprocal recognition of any license
31 issued or registration made by the commission;

32 b. To give reciprocal effect to any revocation, suspension, or
33 reprimand with respect to any licensee, and any reprimand or
34 removal from a longshoremen's register;

35 c. To provide that any act or omission by a licensee or
36 registrant in either State which would be a basis for disciplinary
37 action against the licensee or registrant if it occurred in the state in
38 which the license was issued or the person registered shall be the
39 basis for disciplinary action in either state; and

40 d. To provide that longshoremen registered in either state, who
41 perform work or who apply for work at an employment information
42 center within the other State shall be deemed to have performed
43 work or to have applied for work in the State in which they are
44 registered.
45

46 23. a. The provisions of P.L. , c. (C.) (pending before
47 the Legislature as this bill) are not designed and shall not be
48 construed to limit in any way any rights granted or derived from

1 any other statute or any rule of law for employees to organize in
2 labor organizations, to bargain collectively and to act in any other
3 way individually, collectively, and through labor organizations or
4 other representatives of their own choosing. Without limiting the
5 generality of the foregoing, nothing contained in P.L. , c. (C.)
6 (pending before the Legislature as this bill) shall be construed to
7 limit in any way the right of employees to strike.

8 b. The provisions of P.L. , c. (C.) (pending before the
9 Legislature as this bill) are not designed and shall not be construed
10 to limit in any way any rights of longshoremen, hiring agents, pier
11 superintendents, or port watchmen or their employers to bargain
12 collectively and agree upon any method for the selection of those
13 employees by way of seniority, experience, regular gangs, or
14 otherwise; provided, that those employees shall be licensed or
15 registered hereunder and longshoremen and port watchmen shall be
16 hired only through the employment information centers established
17 hereunder and that all other provisions of P.L. , c. (C.)
18 (pending before the Legislature as this bill) be observed.

19

20 24. a. Any officer or employee in the State, county, or
21 municipal civil service in either State who shall transfer to service
22 with the division may be given one or more leaves of absence
23 without pay and may, before the expiration of the leave or leaves of
24 absence, and without further examination or qualification, return to
25 the person's former position or be certified by the appropriate civil
26 service agency for retransfer to a comparable position in the State,
27 county, or municipal civil service if a comparable position is then
28 available.

29 b. The division may, by agreement with any federal agency
30 from which any officer or employee may transfer to service with the
31 division to undertake any of the duties or responsibilities
32 established pursuant to P.L. , c. (C.) (pending before the
33 Legislature as this bill), make similar provision for the retransfer of
34 the officer or employee to that federal agency.

35 c. Notwithstanding the provisions of any other law, rule, or
36 regulation, any officer or employee in the State, county, or
37 municipal service in either State who shall transfer to service with
38 the division and who is a member of any existing State, county, or
39 municipal pension or retirement system in New Jersey or New
40 York, shall continue to have all rights, privileges, obligations, and
41 status with respect to that fund, system, or systems as if the person
42 had continued in State, county, or municipal office or employment,
43 but during the period of service as a member, officer, or employee
44 of the division, all contributions to any pension or retirement fund
45 or system to be paid by the employer on account of the member,
46 officer, or employee, shall be paid by the State Treasurer. The
47 division may, by agreement with the appropriate federal agency,
48 make similar provisions relating to continuance of retirement

1 system membership for any federal officer or employee so
2 transferred.

3

4 25. (New section) a. The division shall annually adopt a budget
5 of its expenses for each year for the purposes of its duties and
6 responsibilities under P.L. , c. (C.) (pending before the
7 Legislature as this bill). Each budget shall be submitted to the
8 Governor and the budget shall be adjusted accordingly.

9 b. After taking into account funds as may be available to the
10 division from reserves, federal grants or otherwise, the balance of
11 the division's budgeted expenses for the performance of its
12 functions and duties under P.L. , c. (C.) (pending before
13 the Legislature as this bill) shall be assessed upon employers of
14 persons registered or licensed pursuant to P.L. , c. (C.)
15 (pending before the Legislature as this bill). Each employer shall
16 pay to the State Treasurer, for placement within the General Fund,
17 an assessment computed upon the gross payroll payments made by
18 that employer to longshoremen, pier superintendents, hiring agents,
19 and port watchmen for work or labor performed within the port of
20 New York district in this State, at a rate, not in excess of two
21 percent, computed by the division in the following manner: the
22 division shall annually estimate the gross payroll payments to be
23 made by employers subject to assessment and shall compute a rate
24 thereon which will yield revenues sufficient to finance the division's
25 budget for the performance of those functions and duties under P.L.
26 , c. (C.) (pending before the Legislature as this bill) for each
27 year. That budget may include a reasonable amount for a reserve,
28 but the amount shall not exceed 10 percent of the total of all other
29 items of expenditure contained therein. The reserve shall be used
30 for the stabilization of annual assessments, the payment of
31 operating deficits, and for the repayment of advances made by the
32 State, if any.

33 c. The amount required to balance the division's budgeted
34 expenses for the performance of its functions and duties under
35 P.L. , c. (C.) (pending before the Legislature as this bill),
36 in excess of the estimated yield of the maximum assessment, shall
37 be certified by the division, with the approval of the Governor, in
38 proportion to the gross annual wage payments made to
39 longshoremen for work within the port of New York district in this
40 State. The Legislature shall annually appropriate to the division the
41 amount so certified.

42 d. The division may provide by regulation for the collection
43 and auditing of assessments. In addition to any other sanction
44 provided by law, the division may revoke or suspend any license
45 held by any person under P.L. , c. (C.) (pending before the
46 Legislature as this bill), or the person's privilege of employing
47 persons registered or licensed hereunder, for non-payment of any
48 assessment when due.

1 e. The assessment hereunder shall be in lieu of any other
2 charge for the issuance of licenses to stevedores, pier
3 superintendents, hiring agents, and port watchmen or for the
4 registration of longshoremen or use of an employment information
5 center. The division shall establish reasonable procedures for the
6 consideration of protests by affected employees concerning the
7 estimates and computation of the rate of assessment.

8
9 26. a. (1) Every person subject to the payment of any
10 assessment under the provisions of section 25 of P.L. , c. (C.)
11 (pending before the Legislature as this bill) shall file on or before
12 the 15th day of the first month of each calendar quarter-year a
13 separate return, together with the payment of the assessment due,
14 for the preceding calendar quarter-year during which any payroll
15 payments were made to longshoremen, pier superintendents, hiring
16 agents, or port watchmen for work performed by those employees
17 within the port of New York district in this State. Returns covering
18 the amount of assessment payable shall be filed with the division on
19 forms to be furnished for that purpose and shall contain data,
20 information, or matter as the division may require to be included
21 therein. The division may grant a reasonable extension of time for
22 filing returns, or for the payment of assessment, whenever good
23 cause exists. Every return shall have annexed thereto a certification
24 to the effect that the statements contained therein are true.

25 (2) Every person subject to the payment of assessment
26 hereunder shall keep an accurate record of that person's
27 employment of longshoremen, pier superintendents, hiring agents,
28 or port watchmen, which shall show the amount of compensation
29 paid and other information as the division may require. Those
30 records shall be preserved for a period of three years and be open
31 for inspection at reasonable times. The division may consent to the
32 destruction of the records at any time after that period or may
33 require that they be kept longer, but not in excess of six years.

34 (3) (a) The division shall audit and determine the amount of
35 assessment due from the return filed and such other information as
36 is available to it. Whenever a deficiency in payment of the
37 assessment is determined, the division shall give notice of the
38 determination to the person liable therefor. The determination shall
39 finally and conclusively fix the amount due, unless the person
40 against whom the assessment is assessed shall, within 30 days after
41 the giving of notice of the determination, apply in writing to the
42 division for a hearing, or unless the division on its own motion shall
43 reduce the assessment. After the hearing, the division shall give
44 notice of its decision to the person liable therefor. A determination
45 of the division under this section shall be subject to judicial review,
46 if application for that review is made within 30 days after the giving
47 of notice of the decision. Any determination under this section
48 shall be made within five years from the time the return was filed

1 and if no return was filed, the determination may be made at any
2 time.

3 (b) Any notice authorized or required under this section may be
4 given by mailing the notice to the person for whom it is intended at
5 the last address that the person shall have given to the division, or
6 in the last return filed with the division under this section, or, if a
7 return has not been filed, then to an address as may be obtainable.
8 The mailing of the notice shall be presumptive evidence of the
9 receipt of it by the person to whom the notice is addressed. Any
10 period of time, which is determined for the giving of notice shall
11 commence to run from the date of mailing of the notice.

12 (4) Whenever any person shall fail to pay, within the time
13 limited herein, any assessment which the person is required to pay
14 to the division under the provisions of this section, the division may
15 enforce payment of the assessment by civil action for the amount of
16 the assessment with interest and penalties.

17 (5) The employment by a nonresident of a longshoreman, or a
18 licensed pier superintendent, hiring agent, or port watchman in this
19 State or the designation by a nonresident of a longshoreman, pier
20 superintendent, hiring agent, or port watchman to perform work in
21 this State shall be deemed equivalent to an appointment by the
22 nonresident of the Secretary of State to be the nonresident's true
23 and lawful attorney upon whom may be served the process in any
24 action or proceeding against the nonresident growing out of any
25 liability for assessments, penalties, or interest, and a consent that
26 any process against the nonresident which is served shall be of the
27 same legal force and validity as if served personally within the State
28 and within the territorial jurisdiction of the court from which the
29 process issues. Service of process within the State shall be made by
30 either:

31 (a) personally delivering to and leaving with the Secretary of
32 State duplicate copies thereof at the office of the Department of
33 State, in which event the Secretary of State shall forthwith send by
34 registered mail one of the copies to the person at the last address
35 designated by the person to the division for any purpose under this
36 section or in the last return filed by the person under this section
37 with the division or as shown on the records of the division, or if no
38 return has been filed, at the person's last known office address
39 within or outside of the State; or

40 (b) personally delivering to and leaving with the Secretary of
41 State a copy thereof at the office of the Department of State and by
42 delivering a copy thereof to the person, personally outside of the
43 State. Proof of personal service outside of the State shall be filed
44 with the clerk of the court in which the process is pending within 30
45 days after that service and the service shall be deemed complete 10
46 days after proof thereof is filed.

47 (6) Whenever the division shall determine that any monies
48 received as assessments were paid in error, it may cause the same to

1 be refunded, provided an application therefor is filed with the
2 division within two years from the time the erroneous payment was
3 made.

4 (7) In addition to any other powers authorized hereunder, the
5 division shall have power to make reasonable rules and regulations,
6 pursuant to the provisions of the "Administrative Procedure Act,"
7 P.L.1968, c.410 (C.52:14B-1 et seq.), to effectuate the purposes of
8 this section.

9 (8) Any person who shall willfully fail to pay any assessment
10 due hereunder shall be assessed interest at a rate of one percent per
11 month on the amount due and unpaid and penalties of five percent
12 of the amount due for each 30 days or part thereof that the
13 assessment remains unpaid. The division may, for good cause
14 shown, abate all or part of that penalty.

15 (9) Any person who shall willfully furnish false or fraudulent
16 information or shall willfully fail to furnish pertinent information,
17 as required, with respect to the amount of assessment due, shall be
18 guilty of a disorderly persons offense.

19 (10) All funds of the division received as payment of any
20 assessment or penalty under this section shall be deposited with the
21 State Treasurer. The State Treasurer may require that all deposits
22 be secured by obligations of the United States or of the State of
23 New Jersey of a market value equal at all times to the amount of the
24 deposits, and all banks and trust companies are authorized to give
25 security for the deposits.

26 (11) The accounts, books, and records of the division related to
27 the purposes established pursuant to P.L. , c. (C.) (pending
28 before the Legislature as this bill), including its receipts,
29 disbursements, contracts, leases, investments, and any other matters
30 relating to its financial standing shall be examined and audited
31 annually by independent auditors to be retained for such purpose by
32 the division.

33 b. The division shall reimburse the State Treasurer for any
34 funds advanced to the division exclusive of sums appropriated
35 pursuant to section 25 of P.L. , c. (C.) (pending before the
36 Legislature as this bill).

37

38 27. It shall be unlawful for any person to load or unload
39 waterborne freight onto or from vehicles other than railroad cars at
40 piers or at other waterfront terminals within the port of New York
41 district, for a fee or other compensation, other than the following
42 persons and their employees:

43 a. Carriers of freight by water, but only at piers at which their
44 vessels are berthed;

45 b. Other carriers of freight, including but not limited to,
46 railroads and truckers, but only in connection with freight
47 transported or to be transported by those other carriers;

1 c. Operators of piers or other waterfront terminals, including
2 railroads, truck terminal operators, warehousemen and other
3 persons, but only at piers or other waterfront terminals operated by
4 them;

5 d. Shippers or consignees of freight, but only in connection
6 with freight shipped by the shipper or consigned to the consignee;
7 and

8 e. Stevedores licensed under section 7 of P.L. , c. (C.)
9 (pending before the Legislature as this bill), whether or not
10 waterborne freight has been or is to be transported by a carrier of
11 freight by water with which the stevedore shall have a contract of
12 the type prescribed by paragraph (4) of subsection e. of this section.

13 Nothing herein contained shall be deemed to permit any loading
14 or unloading of any waterborne freight at any place by any person
15 by means of any independent contractor, or any other agent other
16 than an employee, unless the independent contractor is a person
17 permitted by section 7 of P.L. , c. (C.) (pending before the
18 Legislature as this bill) to load or unload freight at a place in the
19 person's own right.
20

21 28. a. A person shall not solicit, collect, or receive any dues,
22 assessments, levies, fines, or contributions, or other charges within
23 the State of New Jersey for or on behalf of any labor organization,
24 which represents employees registered or licensed pursuant to the
25 provisions of P.L. , c. (C.) (pending before the Legislature
26 as this bill) in their capacities as registered or licensed employees or
27 which derives its charter from a labor organization representing 100
28 or more of its registered or licensed employees, if any officer,
29 agent, or employee of the labor organization for which dues,
30 assessments, levies, fines, or contributions, or other charges are
31 solicited, collected, or received, or of a welfare fund or trust
32 administered partially or entirely by the labor organization or by
33 trustees or other persons designated by the labor organization, has
34 been convicted by a court of the United States, or any State or
35 territory thereof, of treason, murder, manslaughter, or any felony,
36 crime involving moral turpitude, or any crime or offense
37 enumerated subsection g. of section 6 of P.L. , c. (C.)
38 (pending before the Legislature as this bill), unless that person has
39 been subsequently pardoned therefor by the Governor or other
40 appropriate authority of the State in which the conviction was had
41 or has received a certificate of good conduct or other relief from
42 disabilities arising from the fact of conviction from a parole board
43 or similar authority.

44 b. Any person who shall violate this section shall be guilty of a
45 petty disorderly persons offense.

46 c. Any person who shall violate, aid and abet the violation, or
47 conspire or attempt to violate this subsection shall be guilty of a
48 petty disorderly persons offense.

1 d. If upon application to the division by an employee who has
2 been convicted of a crime or offense specified in subsection b. of
3 this section, the authority, in its discretion, determines in an order
4 that it would not be contrary to the purposes and objectives of
5 P.L. , c. (C.) (pending before the Legislature as this bill)
6 for that employee to work in a particular employment for a labor
7 organization, welfare fund, or trust, the provisions of subsection b.
8 of this section shall not apply to the particular employment of the
9 employee with respect to that conviction or convictions as are
10 specified in the division's order. This subsection is applicable only
11 to those employees, who for wages or salary, perform manual,
12 mechanical, or physical work of a routine or clerical nature at the
13 premises of the labor organization, welfare fund, or trust by which
14 they are employed.

15 e. A person who has been convicted of a crime or offense
16 specified in subsection b. of this section shall not directly or
17 indirectly serve as an officer, agent, or employee of a labor
18 organization, welfare fund, or trust, unless the person has been
19 subsequently pardoned for that crime or offense by the Governor or
20 other appropriate authority of the State in which the conviction was
21 had or has received a certificate of good conduct or other relief
22 from disabilities arising from the fact of conviction from a parole
23 board or similar authority or has received an order of exception
24 from the division. A person, including a labor organization, welfare
25 fund, or trust, shall not knowingly permit any other person to
26 assume or hold any office, agency, or employment in violation of
27 this section.

28 f. The division may maintain a civil action against any person,
29 labor organization, welfare fund, or trust, or officers thereof to
30 compel compliance with this section, or to prevent any violations,
31 the aiding and abetting thereof, or any attempt or conspiracy to
32 violate this section, either by mandamus, injunction, or action or
33 proceeding in lieu of prerogative writ and upon a proper showing a
34 temporary restraining order or other appropriate temporary order
35 shall be granted ex parte and without bond pending final hearing
36 and determination. Nothing in this subsection shall be construed to
37 modify, limit, or restrict in any way the provisions of subsection a.
38 of this section.

39

40 29. a. Any person who, having been duly sworn or affirmed as a
41 witness in any investigation, interview, hearing or other proceeding
42 conducted by the division pursuant to section 15 of P.L. , c. (C.)
43 (pending before the Legislature as this bill), shall willfully give
44 false testimony shall be guilty of a disorderly persons offense.

45 b. The division may maintain a civil action on behalf of the
46 State against any person who violates or attempts or conspires to
47 violate P.L. , c. (C.) (pending before the Legislature as this
48 bill) or who fails, omits, or neglects to obey, observe, or comply

1 with any order or direction of the division, to recover a judgment
2 for a money penalty not exceeding \$500 for each and every offense.
3 Every violation of any provision of P.L. , c. (C.) (pending
4 before the Legislature as this bill), or any division order or
5 direction, shall be a separate and distinct offense, and, in case of a
6 continuing violation, every day's continuance shall be and be
7 deemed to be a separate and distinct offense. Any civil action may
8 be compromised or discontinued on application of the division upon
9 the terms as the court may approve and a judgment may be rendered
10 for an amount less than the amount demanded in the complaint as
11 justice may require.

12 c. The division may maintain a civil action against any person
13 to compel compliance with any of the provisions of P.L. ,
14 c. (C.) (pending before the Legislature as this bill), or to
15 prevent violations, attempts, or conspiracies to violate any
16 provisions of P.L. , c. (C.) (pending before the Legislature
17 as this bill), or interference, attempts, or conspiracies to interfere
18 with or impede the enforcement of any provisions of P.L. ,
19 c. (C.) (pending before the Legislature as this bill) or the
20 exercise or performance of any power or duty thereunder, either by
21 mandamus, injunction, or action or proceeding in lieu of prerogative
22 writ.

23 d. Any person who shall violate any of the provisions of
24 P.L. , c. (C.) (pending before the Legislature as this bill),
25 for which no other penalty is prescribed, shall be guilty of a petty
26 disorderly persons offense.

27 e. Any person who shall, without a satisfactory explanation,
28 loiter upon any vessel, dock, wharf, pier, bulkhead, terminal,
29 warehouse, or other waterfront facility or within 500 feet thereof in
30 that portion of the port of New York district in this State, shall be
31 guilty of a petty disorderly persons offense.

32 f. Any person who, without justification or excuse in law,
33 directly or indirectly, intimidates or inflicts any injury, damage,
34 harm, loss, or economic reprisal upon any person licensed or
35 registered by the division, or any other person, or attempts,
36 conspires, or threatens so to do, in order to interfere with, impede,
37 or influence the licensed or registered person in the performance or
38 discharge of the licensed or registered person's duties or obligations
39 shall be punishable as provided in this section.

40

41 30. a. The failure of any witness, when duly subpoenaed to
42 attend, give testimony, or produce other evidence in connection
43 with any matter arising under the provisions of P.L. , c. (C.)
44 (pending before the Legislature as this bill), whether or not at a
45 hearing, shall be punishable by the Superior Court in New Jersey in
46 the same manner as that failure is punishable by the court in a case
47 therein pending.

1 b. Any person who, having been sworn or affirmed as a witness
2 in any hearing pursuant to subsection a. of this section, shall
3 willfully give false testimony or who shall willfully make or file
4 any false or fraudulent report or statement required by P.L. ,
5 c. (C.) (pending before the Legislature as this bill) to be
6 made or filed under oath, shall be guilty of a disorderly persons
7 offense.

8 c. Any person who violates or attempts or conspires to violate
9 any other provision of P.L. , c. (C.) (pending before the
10 Legislature as this bill) shall be punishable as may be provided by
11 section 28 of P.L. , c. (C.) (pending before the Legislature
12 as this bill).

13 d. Any person who interferes with or impedes the orderly
14 registration of longshoremen pursuant to P.L. , c. (C.)
15 (pending before the Legislature as this bill) or who conspires to or
16 attempts to interfere with or impede such registration shall be
17 punishable as may be provided by section 28 of P.L. , c. (C.)
18 (pending before the Legislature as this bill).

19 e. Any person who, directly or indirectly, inflicts or threatens
20 to inflict any injury, damage, harm, or loss or in any other manner
21 practices intimidation upon or against any person in order to induce
22 or compel such person or any other person to refrain from
23 registering pursuant to section 8 of P.L. , c. (C.) (pending
24 before the Legislature as this bill) shall be punishable as may be
25 provided by section 28 of P.L. , c. (C.) (pending before the
26 Legislature as this bill).

27 f. In any prosecution under this section, it shall be sufficient to
28 prove only a single act, or a single holding out or attempt,
29 prohibited by law, without having to prove a general course of
30 conduct, in order to prove a violation.

31
32 31. As of the transfer date, the waterfront commission compact,
33 entered into by the State of New Jersey pursuant to its agreement
34 thereto under P.L.1953, c.202 (C.32:23-1 et seq.) and by the State
35 of New York pursuant to its agreement thereto under P.L.1953,
36 c.882 (NY Unconsol. Ch. 307, s.1), as amended and supplemented,
37 the airport commission compact, entered into by the State of New
38 Jersey pursuant to its agreement thereto under P.L.1970, c.58
39 (C.32:23-150 et seq.) and by the State of New York pursuant to its
40 agreement thereto under P.L.1970, c.951 (NY Unconsol. Ch. 307,
41 s.10), and the commission, are dissolved.

42
43 32. R.S.52:14-7 is amended to read as follows:

44 52:14-7. a. Every person holding an office, employment, or
45 position

46 (1) in the Executive, Legislative, or Judicial Branch of this
47 State, or

1 (2) with an authority, board, body, agency, commission, or
2 instrumentality of the State including any State college, university,
3 or other higher educational institution, and, to the extent consistent
4 with law, any interstate agency to which New Jersey is a party, or

5 (3) with a county, municipality, or other political subdivision of
6 the State or an authority, board, body, agency, district, commission,
7 or instrumentality of the county, municipality, or subdivision, or

8 (4) with a school district or an authority, board, body, agency,
9 commission, or instrumentality of the district,

10 shall have his or her principal residence in this State and shall
11 execute such office, employment, or position.

12 This residency requirement shall not apply to any person: (a)
13 who is employed on a temporary or per-semester basis as a visiting
14 professor, teacher, lecturer, or researcher by any State college,
15 university, or other higher educational institution, or county or
16 community college, or in a full or part-time position as a member of
17 the faculty, the research staff, or the administrative staff by any
18 State college, university, or other higher educational institution, or
19 county or community college, that the college, university, or
20 institution has included in the report required to be filed pursuant to
21 this subsection **[, or]**; (b) who is employed full-time by the State
22 who serves in an office, employment, or position that requires the
23 person to spend the majority of **[his or her]** the person's working
24 hours in a location outside of this State; or (c) an officer of the
25 waterfront commission of New York harbor, employed by the
26 commission on the effective date of P.L. , c. (C.) (pending
27 before the Legislature as this bill), who seeks to be transferred to
28 the Division of State Police in the Department of Law and Public
29 Safety pursuant to section 4 of P.L. , c. (C.) (pending
30 before the Legislature as this bill).

31 For the purposes of this subsection, a person may have at most
32 one principal residence, and the state of a person's principal
33 residence means the state (1) where the person spends the majority
34 of **[his or her]** the person's nonworking time, and (2) which is most
35 clearly the center of **[his or her]** the person's domestic life, and (3)
36 which is designated as **[his or her]** the person's legal address and
37 legal residence for voting. The fact that a person is domiciled in
38 this State shall not by itself satisfy the requirement of principal
39 residency hereunder.

40 A person, regardless of the office, employment, or position, who
41 holds an office, employment, or position in this State on the
42 effective date of P.L.2011, c.70 but does not have **[his or her]**
43 principal residence in this State on that effective date shall not be
44 subject to the residency requirement of this subsection while the
45 person continues to hold office, employment, or position without a
46 break in public service of greater than seven days.

1 Any person may request an exemption from the provisions of
2 this subsection on the basis of critical need or hardship from a five-
3 member committee hereby established to consider applications for
4 **[such]** exemptions. The committee shall be composed of three
5 persons appointed by the Governor, a person appointed by the
6 Speaker of the General Assembly, and a person appointed by the
7 President of the Senate, each of whom shall serve at the pleasure of
8 the person making the appointment and shall have a term not to
9 exceed five years. A vacancy on the committee shall be filled in the
10 same manner as the original appointment was made. The Governor
11 shall make provision to provide such clerical, secretarial, and
12 administrative support to the committee as may be necessary for it
13 to conduct its responsibilities pursuant to this subsection.

14 The decision on whether to approve an application from any
15 person shall be made by a majority vote of the members of the
16 committee, and those voting in the affirmative shall so sign the
17 approved application. If the committee fails to act on an application
18 within 30 days after the receipt thereof, no exemption shall be
19 granted and the residency requirement of this subsection shall be
20 operative. The head of a principal department of the Executive
21 Branch of the State government, a Justice of the Supreme Court,
22 judge of the Superior Court, and judge of any inferior court
23 established under the laws of this State shall not be eligible to
24 request from the committee an exemption from the provisions of
25 this subsection.

26 The exemption provided in this subsection for certain persons
27 employed by a State college, university, or other higher educational
28 institution, or a county or community college, other than those
29 employed on a temporary or per-semester basis as a visiting
30 professor, teacher, lecturer, or researcher, shall apply only to those
31 persons holding positions that the college, university, or institution
32 has included in a report of those full or part-time positions as a
33 member of the faculty, the research staff, or the administrative staff
34 requiring special expertise or extraordinary qualifications in an
35 academic, scientific, technical, professional, or medical field or in
36 administration, that, if not exempt from the residency requirement,
37 would seriously impede the ability of the college, university, or
38 institution to compete successfully with similar colleges,
39 universities, or institutions in other states. The report shall be
40 compiled annually and shall also contain the reasons why the
41 positions were selected for inclusion in the report. The report shall
42 be compiled and filed within 60 days following the effective date of
43 P.L.2011, c.70. The report shall be reviewed, revised as necessary,
44 and filed by January 1 of each year thereafter. Each report shall be
45 filed with the Governor and, pursuant to section 2 of P.L.1991,
46 c.164 (C.52:14-19.1), with the Legislature, and a report may be
47 revised at any time by filing an amendment to the report with the
48 Governor and Legislature.

1 As used in this section, "school district" means any local or
2 regional school district established pursuant to chapter 8 or chapter
3 13 of Title 18A of the New Jersey Statutes and any jointure
4 commission, county vocational school, county special services
5 district, educational services commission, educational research and
6 demonstration center, environmental education center, and
7 educational information and resource center.

8 b. If any person holding any office, employment, or other
9 position in this State shall attempt to let, farm out, or transfer
10 **【such】** office, employment, or position or any part thereof to any
11 person, **【he】** the person shall forfeit the sum of **【fifteen hundred**
12 **dollars (\$1,500.00)】** \$1,500, to be recovered with costs by any
13 person who shall sue for the same, one-half to the prosecutor and
14 the other half to the **【treasurer】** State Treasurer for the use of the
15 State.

16 c. No person shall be appointed to or hold any position in this
17 State who has not the requisite qualifications for personally
18 performing the duties of such position in cases where scientific
19 engineering skill is necessary to the performance of the duties
20 thereof.

21 d. Any person holding or attempting to hold an office,
22 employment, or position in violation of this section shall be
23 considered as illegally holding or attempting to hold the same;
24 provided that a person holding an office, employment, or position in
25 this State shall have one year from the time of taking the office,
26 employment, or position to satisfy the requirement of principal
27 residency, and if thereafter **【such】** the person fails to satisfy the
28 requirement of principal residency as defined herein with respect to
29 any 365-day period, that person shall be deemed unqualified for
30 holding the office, employment, or position. The Superior Court
31 shall, in a civil action in lieu of prerogative writ, give judgment of
32 ouster against **【such】** the person, upon the complaint of any officer
33 or citizen of the State, provided that any **【such】** complaint shall be
34 brought within one year of the alleged 365-day period of failure to
35 have **【his or her】** the person's principal residence in this State.
36 (cf: P.L.2011, c.70, s.2)

37

38 33. The following are repealed:
39 P.L.1953, c.202 (C.32:23-1 et seq.);
40 P.L.1991, c.248 (C.32:23-23.1);
41 P.L.1985, c.32 (C.32:23-43.1 and 32:23-44.1);
42 Section 2 of P.L.1956, c.20 (C.32:23-75.1);
43 P.L.1954, c.3 (C.32:23-77.1 et seq.);
44 Sections 4 and 5 of P.L.1962, c.5 (C.32:23-80.1 and 32:23-80.2);
45 P.L.1954, c.14 (C.32:23-85 et seq.);
46 P.L.1956, c.19 (C.32:23-99 et seq.);

1 Sections 6, 8, 9, and 10 of P.L.1956, c.194 (C.32:23-105 through
2 32:23-108);
3 P.L.1990, c.59 (C.32:23-105.1 through 32:23-105.3);
4 Sections 2 and 6 through 9 of P.L.1962, c.5 (C.32:23-109
5 through 32:23-113);
6 Sections 2 through 5 of P.L.1966, c.18 (C.32:23-114 through
7 32:23-117);
8 P.L.1976, c.102 (C.32:23-118 through 32:23-121); and
9 Sections 4 through 17 and section 19 of P.L.1970, c.58 (C.32:23-
10 150 through 32:23-225).

11
12 34. This act shall take effect immediately, but sections 3 through
13 32 shall be inoperative until the transfer date has occurred pursuant
14 to section 31 of P.L. , c. (C.) (pending before the
15 Legislature as this bill).

16

17

18 STATEMENT

19

20 This bill directs the Governor, on behalf of the State of New
21 Jersey, to notify the Congress of the United States, the Governor of
22 the State of New York, and the Waterfront Commission of New
23 York Harbor of the State of New Jersey's intention to withdraw
24 from the compact creating the commission, and repeals the compact
25 establishing the commission and related statutes.

26 The bill provides for the assumption of the commission's
27 functions and duties within the State of New Jersey by the New
28 Jersey State Police in order to investigate, deter, and combat
29 criminal activity and influence in the New Jersey portion of the port
30 of New York. These duties include: processing applications filed
31 by individuals and firms required to be registered or licensed to
32 undertake port-related employment; supervising the hiring of
33 longshoremen, checkers, and pier guards in the port; and making
34 employment information available to these dock workers. The State
35 Police are responsible for screening, registering, and licensing
36 individuals who apply to work at the dock. In doing so, the State
37 Police are authorized to deny or revoke the registration or licenses
38 of those who involve themselves in criminal activity. Once the
39 freight is removed from a marine terminal in the port, the bill
40 provides that the State Police no longer have jurisdiction with
41 regard to the screening, registering, and licensing of consignees of
42 waterborne freight.

43 Under legislation enacted by New Jersey and New York in 1953
44 and consented to by Congress that same year, the two states entered
45 into a compact establishing the commission. The commission is
46 empowered under the compact to regulate the employment of
47 individuals, and the engagement of businesses, in the provision of
48 various cargo handling services within the port. Notably, the

1 compact provides for the licensure of those acting within the district
2 as pier superintendents, hiring agents, stevedores, and port
3 watchmen, and for the registration of longshoremen. The
4 commission is authorized to establish and maintain within the port
5 "employment information centers" through which longshoremen
6 and port watchmen are hired in order to work in the port. The
7 compact provides that a conviction for certain offenses is grounds
8 for disqualification from receiving or retaining status as a licensee
9 or registrant under the compact. The compact authorizes the
10 commission to enforce its regulations through investigations,
11 hearings, and civil penalties, and to fund its operations through an
12 assessment upon the employers of those subject to its regulation;
13 the assessment may not exceed two percent of the estimated gross
14 payroll of those employers. All of these duties and responsibilities
15 under the compact are to be transferred to the State Police and the
16 revenues from the assessment are to be deposited in the State's
17 General Fund instead of with the commission.

18 Further, in 1970, both New Jersey and New York enacted
19 legislation to supplement the 1953 compact. Under that legislation,
20 the commission's authority to regulate cargo handling was extended
21 to the licensure of those serving at airports within the two states as
22 airfreightmen, airfreightman supervisors, air freight terminal
23 operators, or air freight truck carriers. Like the earlier legislation,
24 the 1970 legislation confers on the commission the power to enforce
25 its regulation of airport cargo handling, and to fund regulatory and
26 improvement activity through a payroll-based assessment on
27 employers. This supplementary compact has not received
28 Congressional consent, and has not been implemented. This bill
29 repeals the 1970 legislation.