ASSEMBLY, No. 5045

STATE OF NEW JERSEY 217th LEGISLATURE

INTRODUCED JUNE 22, 2017

Sponsored by: Assemblywoman SHEILA Y. OLIVER District 34 (Essex and Passaic) Assemblywoman ANNETTE CHAPARRO District 33 (Hudson) Assemblyman TROY SINGLETON District 7 (Burlington) Assemblyman JOSEPH A. LAGANA District 38 (Bergen and Passaic) Assemblyman JON M. BRAMNICK District 21 (Morris, Somerset and Union) Assemblywoman VALERIE VAINIERI HUTTLE District 37 (Bergen) Assemblyman ANDREW ZWICKER District 16 (Hunterdon, Mercer, Middlesex and Somerset)

Co-Sponsored by:

Assemblymen Chiaravalloti, A.M.Bucco, Assemblywoman Rodriguez-Gregg, Assemblymen DiMaio, O'Scanlon, Assemblywoman N.Munoz, Assemblymen Carroll, Ciattarelli, Howarth, Dancer, Peterson, Webber, Assemblywoman B.DeCroce, Assemblymen Wolfe, Rible, Clifton, Assemblywoman Handlin, Assemblyman C.A.Brown, Assemblywoman Gove, Assemblyman McGuckin, Assemblywoman Schepisi, Assemblymen Auth, Rooney, S.Kean and Russo

SYNOPSIS

Appropriates \$71,700,224 from constitutionally dedicated CBT revenues and various Green Acres funds to DEP for local government open space acquisition and park development projects.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 6/30/2017)

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AN ACT appropriating \$71,700,224 from constitutionally dedicated

corporation business tax revenues and various Green Acres funds

to assist local government units to acquire or develop lands for

recreation and conservation purposes. **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey: 1. As used in this act: "Constitutionally dedicated corporation business tax revenues" means corporation business tax revenues dedicated pursuant to Article VIII, Section II, paragraph 6 of the State Constitution in the "Preserve New Jersey Green Acres Fund" and the unexpended balances in the Diesel Risk Mitigation Fund - Constitutional Dedication account made available for this purpose pursuant to the provisions of P.L.2016, c.10, for the acquisition or development of lands by local government units for recreation and conservation purposes in accordance with the provisions of the P.L.2016, c.12 (C.13:8C-43 et seq). "Densely or highly populated municipality" means а municipality with a population density of at least 5,000 persons per square mile, or a population of at least 35,000 persons, according to the latest federal decennial census. "Densely populated county" means a county with a population density of at least 5,000 persons per square mile according to the latest federal decennial census. "Garden State Green Acres Preservation Trust Fund" means the fund established pursuant to section 19 of P.L.1999, c.152 (C.13:8C-19). "Green Acres bond act" means P.L.2009, c.117, P.L.2007, c.119, P.L.1995, c.204, P.L.1992, c.88, P.L.1989, c.183, P.L.1987, c.265, and P.L.1983, c.354. "Highly populated county" means a county with a population density of at least 1,000 persons per square mile according to the latest federal decennial census. "Preserve New Jersey Green Acres Fund" means the fund established pursuant to section 6 of the "Preserve New Jersey Act," P.L.2016, c.12 (C.13:8C-48). "Stewardship activity" means the same as the term is defined in section 3 of the "Preserve New Jersey Act," P.L.2016, c.12 (C.13:8C-45). There is appropriated to the Department of Environmental 2. Protection the following sums for the purpose of providing grants or loans, or both, to assist local government units to acquire lands for recreation and conservation purposes pursuant to section 4 of this act and for the purpose of providing grants or loans, or both, to assist local government units to develop lands for recreation and

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1 conservation purposes pursuant to section 5 of this act: \$36,684,000 from constitutionally dedicated corporation 2 a. 3 business tax revenues; b. \$29,184,699 from the "Garden State Green Acres 4 Preservation Trust Fund" and any Green Acres fund established 5 pursuant to a Green Acres bond act, made available due to loan 6 7 repayments; 8 c. \$5,520,594 from the "Garden State Green Acres Preservation Trust Fund" and any Green Acres fund established 9 pursuant to a Green Acres bond act, made available due to project 10 cancellations and withdrawals; and 11 d. \$310,931 from the "Garden State Green Acres Preservation 12 13 Trust Fund" and any Green Acres fund established pursuant to a Green Acres bond act, made available due to interest earnings. 14 15 16 3. There is appropriated from the General Fund to the "Preserve 17 New Jersey Green Acres Fund" an amount determined by the State Treasurer to be necessary to implement the provisions of this act. 18 19 20 4. a. The following projects to acquire lands for recreation and 21 conservation purposes are eligible for funding with the moneys 22 appropriated pursuant to section 2 of this act: 23

24 25 (1) Planning Incentive Acquisition Projects:

| LOCAL GOVERNMENT UNIT | COUNTY | PROJECT | APPROVED AMOUNT |
|--------------------------|------------|---|--------------------|
| Cresskill Boro | Bergen | Cresskill Borough Park Expansion | \$276,515 |
| Oakland Boro | Bergen | Boro of Oakland Open Space & Recreation Plan | 500,000 |
| River Vale Twp | Bergen | Watershed Property Acq | 500,000 |
| Burlington County | Burlington | Planning Incentive | 1,000,000 |
| Medford Twp | Burlington | Open Space Incentive | 500,000 |
| Moorestown Twp | Burlington | Open Space Preservation Plan | 487,220 |
| Cumberland County | Cumberland | Trails & Open Space Acq | 600,000 |
| Livingston Twp | Essex | Township of Livingston Open Space Acq | 500,000 |
| Gloucester County | Gloucester | Open Space Plan | 1,000,000 |
| Hunterdon County | Hunterdon | County Open Space Plan | 700,000 |
| Delaware Twp | Hunterdon | Open Space Acq | 500,000 |
| East Amwell Twp | Hunterdon | Open Space & Recreation Plan | 368,500 |
| Kingwood Twp | Hunterdon | Open Space Plan | 289,000 |
| Lebanon Twp | Hunterdon | Lebanon Twp Preservation Priorities | 500,000 |

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| Readington Twp | Hunterdon | Greenway Incentive Plan | 500,000 |
|------------------------------|-----------|---|--------------|
| Tewksbury Twp | Hunterdon | Recreation and Open Space Plan | 500,000 |
| Mercer County | Mercer | Mercer County Planning Incentive | 1,250,000 |
| Hopewell Twp | Mercer | Hopewell Township Open Space Acq | 230,000 |
| Princeton Boro | Mercer | Princeton Open Space Acq | 375,500 |
| West Windsor Twp | Mercer | West Windsor Planning Inc | 500,000 |
| Monmouth County | Monmouth | Planning Incentive Acq | 1,250,000 |
| Allentown Boro | Monmouth | Mercer-Monmouth Regional Greenbelt | 500,000 |
| Millstone Twp | Monmouth | Millstone Planning Incentive- Project Evergreen | 500,000 |
| Chatham Twp | Morris | Chatham Open Space Acq | 500,000 |
| Denville Twp | Morris | Denville Open Space Acquisition | 500,000 |
| Hanover Twp | Morris | Open Space Acq | 469,325 |
| Kinnelon Boro | Morris | Open Space Acq | 181,000 |
| Madison Boro | Morris | Madison Boro Open Space Acq | 500,000 |
| Ocean County | Ocean | Planning Incentive Grant | 1,000,000 |
| Harvey Cedars Boro | Ocean | James Street Wetlands Project | 50,000 |
| Point Pleasant Beach Boro | Ocean | Open Space & Recreation Acq | 364,330 |
| Somerset County | Somerset | County Open Space Acq | 1,250,000 |
| Bedminster Twp | Somerset | Bedminster Parks Exp | 500,000 |
| Bernardsville Boro | Somerset | Bernardsville Boro Open Space and Recreation Lands | 500,000 |
| Montgomery Twp | Somerset | Open Space Acq 5 | 500,000 |
| Peapack-Gladstone Boro | Somerset | Open Space Acq | 500,000 |
| Union County | Union | Union County Open Space & Recreation Plan | 1,500,000 |
| Alpha Boro | Warren | Alpha Borough Open Space | 90,000 |
| Washington Boro | Warren | Washington Boro Open Space Acq | 500,000 |
| TOTAL | | | \$22,231,390 |

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(2) Standard Acquisition Projects:

| LOCAL GOVERNMENT UNIT | COUNTY | PROJECT | APPROVED AMOUNT |
|-----------------------------|----------|-------------------------------|--------------------|
| Hamilton Twp | Atlantic | 2nd Street ParkAcq | \$40,500 |
| Franklin Lakes Boro | Bergen | Franklin Lakes Open Space Acq | 500,000 |

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| Hillsdale Boro | Bergen | Hillsdale Flood Buyout Acq | 61,650 |
|----------------|--------|----------------------------|-----------|
| TOTAL | | | \$602,150 |
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b. The following projects to acquire lands for recreation and
conservation purposes located in municipalities eligible to receive
State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.), either
as of June 30, 2016 or the effective date of this act, are eligible for
funding with the moneys appropriated pursuant to section 2 of this

7 act:

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LOCAL COUNTY PROJECT APPROVED GOVERNMENT AMOUNT UNIT Bloomfield Twp Essex Third River Park and Preserve \$1,000,000 Newark City Essex Newark Riverfront Park Acq 1,000,000 Hoboken City Hudson Land Acq 1,000,000 Jersey City Hudson Berry Lane Acq 1,000,000 Union City Hudson Weehawken – Union City 1,000,000 Reservoir Acq Carteret Boro Middlesex Arthur Kill Waterfront Park 1,000,000 Ph III Neptune Twp Monmouth Flood Prone Property Acq 1,000,000 1.000.000 Paterson City Passaic Ryle Ave/West Broadway Corridor Acq

TOTAL

\$8,000,000

c. The following projects to acquire lands for recreation and
conservation purposes, located in densely or highly populated
municipalities or sponsored by densely populated counties or highly
populated counties, are eligible for funding with the moneys
appropriated pursuant to section 2 of this act:

| LOCAL GOVERNMENT UNIT | COUNTY | PROJECT | APPROVED AMOUNT |
|-----------------------------|------------|--------------------------------------|--------------------|
| Wood-Ridge Boro | Bergen | Wood-Ridge Recreation Complex Acq | 750,000 |
| Washington Twp | Gloucester | Open Space & Recreation Project | 708,000 |
| Harrison Town | Hudson | Waterfront Park Walkway Acq | 213,250 |
| Hamilton Twp | Mercer | Hamilton Twp Open Space Acq | 456,880 |
| East Brunswick Twp | Middlesex | Open Space Plan | 70,000 |
| North Brunswick Twp | Middlesex | North Brunswick Plan | 750,000 |
| Howell Twp | Monmouth | Planning Incentive 2 | 750,000 |

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| GRAND TOTAL | | | \$37,143,720 |
|------------------|----------|-----------------------------|--------------|
| TOTAL | | | \$6,310,180 |
| Little Falls Twp | Passaic | Little Falls Blue Acres Acq | 612,050 |
| Manchester Twp | Ocean | Planning Incentive | 750,000 |
| Morristown Town | Morris | Open Space Expansion | 500,000 |
| Marlboro Twp | Monmouth | Marlboro Open Space Acq | 750,000 |
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2 5. a. The following projects to develop lands for recreation and 3 conservation purposes, located in municipalities eligible to receive State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) either 4 5 as of June 30, 2016 or the effective date of this act, or sponsored by 6 densely populated counties, are eligible for funding with the 7 moneys appropriated pursuant to section 2 of this act: 8

| LOCAL GOVERNMENT UNIT | COUNTY | PROJECT | APPROVED AMOUNT |
|-----------------------------|------------|---|--------------------|
| Pleasantville City | Atlantic | Bayview Avenue Waterfront Park | \$1,000,000 |
| Bergenfield Boro | Bergen | Twin Boro Field Improvements | 1,000,000 |
| Garfield City | Bergen | Garfield Athletic Complex | 1,000,000 |
| Hackensack City | Bergen | Foschini Park Improvements | 800,000 |
| Camden County | Camden | Cooper River Park Improvements II | 1,000,000 |
| Camden City | Camden | North Camden Waterfront Park III | 1,000,000 |
| Pennsauken Twp | Camden | Delaware Gardens River View Renewal | 593,845 |
| Vineland City | Cumberland | Park Improvement at Burnt Mill Pond | 747,500 |
| Essex County | Essex | Multi-Park Improvements | 1,500,000 |
| Belleville Twp | Essex | Belleville Municipal Stadium Improvements | 1,000,000 |
| East Orange City | Essex | Columbian Park Improvements | 1,000,000 |
| Nutley Twp | Essex | Father Glotzbach Soccer Field Turf Project | 350,115 |
| Orange City Twp | Essex | Multi-Park Improvements | 1,000,000 |
| Glassboro Boro | Gloucester | Town Square Park Improvements | 1,000,000 |
| Woodbury City | Gloucester | Stewart Lake Park Improvements | 665,390 |
| Hudson County | Hudson | Laurel Hill Park Phase IV | 1,500,000 |
| Bayonne City | Hudson | Newark Bay Waterfront Project | 1,000,000 |
| Kearny Town | Hudson | Gunnell Oval Sports Complex Reconstruction | 1,000,000 |
| North Bergen Twp | Hudson | 64th Street Field Improvements | 1,000,000 |

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| Weehawken Twp | Hudson | Weehawken Recreation Pier and Bridge Project | 1,000,000 |
|-----------------------|-----------|---|--------------|
| West New York Town | Hudson | Historic Miller Stadium Field Surface Improvements | 1,000,000 |
| Trenton City | Mercer | Hetzel Field Park Development | 1,000,000 |
| Middlesex County | Middlesex | Perth Amboy Arthur Kill Waterfront | 1,250,000 |
| Long Branch City | Monmouth | Branchport Park Improvements | 750,000 |
| Brick Twp | Ocean | Multi-Park Improvements 2 | 1,000,000 |
| Passaic County | Passaic | Weasel Brook Park Improvements 2 | 600,000 |
| Clifton City | Passaic | Athenia Park 2 | 1,000,000 |
| Passaic City | Passaic | Third Ward Veterans Memorial Park Improvements | 1,000,000 |
| Rahway City | Union | Madden Field Park Improvements | 1,000,000 |
| Roselle Boro | Union | Arminio Field Park Improvement | 1,000,000 |
| TOTAL | | | \$28,756,850 |

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b. The following projects to develop lands for recreation and 2 3 conservation purposes, located in densely or highly populated 4 municipalities or sponsored by highly populated counties, are eligible for funding with the moneys appropriated pursuant to 5 section 2 of this act: 6

| LOCAL GOVERNMENT UNIT | COUNTY | PROJECT | APPROVED AMOUNT |
|-----------------------------|----------|--------------------------------------|--------------------|
| Bergen County | Bergen | Overpeck Park Improvements 2 | \$1,250,000 |
| Elmwood Park Boro | Bergen | Birchwood Park Improvements | 37,500 |
| New Milford Boro | Bergen | Kennedy Field Improvements | 647,500 |
| North Arlington Boro | Bergen | Daniel Morris Park Improvements | 59,800 |
| Rutherford Boro | Bergen | Memorial Park Improvements | 148,215 |
| West Orange Twp | Essex | West Orange Multipark Development | 182,100 |
| Middletown Twp | Monmouth | Multi-Park Improvements | 369,250 |
| Berkeley Twp | Ocean | Veterans Park Improvements | 750,000 |
| Wayne Twp | Passaic | Alps Road Ballfields | 300,000 |
| Bound Brook Boro | Somerset | Multi Park Improvements | 104,855 |
| Somerville Boro | Somerset | Chambres Park Improvement | 143,355 |
| Fanwood Boro | Union | Forest Road Park Development | 425,000 |
| TOTAL | | | \$4,417,575 |

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1 c. The following projects for stewardship activities are eligible

- 2 for funding with the moneys appropriated pursuant to section 2 of
- 3 this act:

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|-----------------------------|------------|--|--------------------|
| LOCAL GOVERNMENT UNIT | COUNTY | PROJECT | APPROVED AMOUNT |
| Bergen County | Bergen | Stormwater Canyon Restoration | \$113,000 |
| Ridgefield Boro | Bergen | Ridgefield Nature Center Improvements | 61,812 |
| Burlington County | Burlington | Stewardship Multi Parks | 54,000 |
| Camden County | Camden | Watchable Wildlife Trail | 50,000 |
| Franklin Twp | Gloucester | Piney Hollow Preservation Area | 200,000 |
| Jersey City | Hudson | Jersey City Parks Stewardship | 82,672 |
| Mercer County | Mercer | Roebling Park Wetlands Restoration | 59,350 |
| Woodbridge Twp | Middlesex | Heards Brook Stewardship | 164,735 |
| Avon-By-The Sea Boro | Monmouth | Sylvan Lake Restoration | 281,750 |
| Passaic County | Passaic | Dey Mansion Improvements | 100,000 |
| Woodland Park Boro | Passaic | Rose Place Park Woods | 50,250 |
| Peapack - Gladstone Boro | Somerset | Liberty Pond Park Restoration | 101,707 |
| Fanwood Boro | Union | Fanwood Nature Center Rescue Initiative | 62,803 |
| TOTAL | | | \$1,382,079 |
| GRAND | | | \$34,556,504 |

GRAND TOTAL

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6 6. a. Any transfer of funds, or change in project sponsor, site, or type, listed in section 4 or 5 of this act shall require the approval of the Joint Budget Oversight Committee or its successor.

9 To the extent that moneys remain available after the projects b. 10 listed in section 4 or 5 of this act are offered funding pursuant thereto, any project of a local government unit that previously 11 received funding appropriated or reappropriated from any Green 12 13 Acres bond act, any annual appropriations act, or the Garden State 14 Green Acres Preservation Trust Fund for recreation and conservation purposes, or that receives funding approved pursuant 15 to this act, shall be eligible to receive additional funding, as 16 17 determined by the Department of Environmental Protection, subject 18 to the approval of the Joint Budget Oversight Committee or its 19 successor.

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21 7. a. There is reappropriated to the Department of

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Environmental Protection the unexpended balances, due to project withdrawals, cancellations, or cost savings, of the amounts appropriated or reappropriated from any Green Acres bond act, any annual appropriations act, or the Garden State Green Acres Preservation Trust Fund to assist local government units to acquire or develop lands for recreation and conservation purposes, for the purposes of providing:

8 (1) grants or loans, or both, to assist local government units to
9 acquire or develop lands for recreation and conservation purposes,
10 for projects approved as eligible for such funding pursuant to this
11 act; and

12 (2) additional funding, as determined by the Department of 13 Environmental Protection, to any project of a local government unit 14 that previously received funding appropriated or reappropriated 15 from any Green Acres bond act, any annual appropriations act, or 16 the Garden State Green Acres Preservation Trust Fund for 17 recreation and conservation purposes or that receives funding 18 approved pursuant to this act, subject to the approval of the Joint 19 Budget Oversight Committee or its successor. Any such additional 20 funding provided from a Green Acres bond act may include 21 administrative costs.

b. There is appropriated to the Department of Environmental
Protection such sums as may be, or may become, available on or
before June 30, 2017, due to interest earnings or loan repayments in
any "Green Trust Fund" established pursuant to a Green Acres bond
act or in the "Garden State Green Acres Preservation Trust Fund,"
for the purpose of providing:

(1) grants or loans, or both, to assist local government units to
acquire or develop lands for recreation and conservation purposes,
for projects approved as eligible for such funding pursuant to this
act; and

32 (2) additional funding, as determined by the Department of 33 Environmental Protection, to any project of a local government unit 34 that previously received funding appropriated or reappropriated 35 from any Green Acres bond act, any annual appropriations act, or 36 the Garden State Green Acres Preservation Trust Fund for 37 recreation and conservation purposes or that receives funding 38 approved pursuant to this act, subject to the approval of the Joint 39 Budget Oversight Committee or its successor. Any such additional 40 funding provided from a Green Acres bond act may include 41 administrative costs.

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43 8. This act shall take effect immediately.

STATEMENT

3 This bill appropriates \$71,700,224 from constitutionally 4 dedicated corporation business tax revenues, the "Garden State 5 Green Acres Preservation Trust Fund," and various Green Acres 6 bond acts to the Department of Environmental Protection (DEP) to provide grants or low-interest loans, or both, to assist local 7 8 government units in the State to acquire or develop lands for 9 recreation and conservation purposes.

10 Of the total amount appropriated: \$36,684,000 is from 11 constitutionally dedicated corporation business tax (CBT) revenues; 12 \$29,184,699 is made available due to loan repayments; \$5,520,594 13 is made available due to project cancellations and withdrawals; and 14 \$310,931 is made available due and interest earnings. The funds 15 made available due to loan repayments, project cancellations and 16 withdrawals, and interest earning are from the "Garden State Green Acres Preservation Trust Fund" and various Green Acres funds 17 18 established pursuant to a Green Acres bond act.

19 The CBT revenues appropriated in this bill are provided from 20 constitutionally dedicated CBT revenues pursuant to Article VIII, 21 Section II, paragraph 6 of the State Constitution, approved by the 22 voters of the State in November 2014, including the unexpended 23 balances in the Diesel Risk Mitigation Fund - Constitutional 24 Dedication account made available for these purposes pursuant to 25 P.L.2016, c.10 (i.e., the FY2017 annual appropriations act).

The "Preserve New Jersey Act" implements for State fiscal years 26 27 2017 through 2019, the constitutional dedication of CBT revenues 28 for open space, farmland, and historic preservation. The "Preserve 29 New Jersey Green Acres Fund" was established by section 6 of the 30 "Preserve New Jersey Act." The act provides that of the 60 percent 31 of dedicated CBT revenues allocated each year for the Green Acres 32 program: 55 percent is to be used for State open space acquisition 33 and development projects; 38 percent is to be used for grants and 34 loans to fund local government open space acquisition and 35 development projects; and 7 percent is to be used for grants to fund 36 open space acquisition and development projects undertaken by 37 qualifying tax exempt nonprofit organizations. Further, of the 38 funding allocated for local open space acquisition and development 39 projects, up to 2 percent is to be used to fund stewardship activities. 40 "Stewardship activity" is defined in the act as an activity, which is 41 beyond routine operations and maintenance, undertaken to repair or 42 restore lands acquired or developed for recreation and conservation 43 purposes for the purpose of enhancing or protecting those lands for 44 recreation and conservation purposes.

45 The total amount of funding allocated for local government projects listed in this bill is \$71,700,224. 46 Of this amount, 47 \$37,143,720 is for projects to acquire lands for recreation and

conservations purposes, and \$34,556,504 is for projects to develop
 lands for recreation and conservations purposes.

3 Of the sum for projects to acquire lands for recreation and 4 conservations purposes: \$22,231,390 is allocated for planning 5 incentive open space acquisition projects; \$602,150 is allocated for 6 standard open space acquisition projects (i.e., projects located in 7 municipalities that do not have an open space tax); \$8,000,000 is 8 allocated for projects in "urban aid" municipalities; and \$6,310,180 9 is allocated for projects in densely or highly populated 10 municipalities or sponsored by densely or highly populated 11 counties.

Of the sum for projects to develop lands for recreation and conservations purposes: \$28,756,850 is allocated for local park development projects in urban aid municipalities or sponsored by densely populated counties; \$4,417,575 is allocated for local park development projects in densely or highly populated municipalities or sponsored by highly populated counties; and \$1,382,079 allocated for stewardship activity projects.

19 The projects listed have been approved by the DEP and the20 Garden State Preservation Trust (GSPT).

21 The projects approved by the bill include projects in "urban aid" 22 and densely or highly populated municipalities and counties. The 23 bill defines a "densely or highly populated municipality" as a 24 municipality with a population density of at least 5,000 persons per 25 square mile or a population of at least 35,000 persons; a "densely 26 populated county" as a county with a population density of at least 27 5,000 persons per square mile; and a "highly populated county" as a 28 county with a population density of at least 1,000 persons per 29 square mile.

To the extent that there are funds remaining after those local government unit projects listed in this bill are offered funding, the bill also authorizes the DEP, with the approval of the Joint Budget Oversight Committee (JBOC), to use those funds to provide additional funding for local government unit projects listed in this bill as well as for local government unit projects previously approved for funding pursuant to various other laws.