SENATE, No. 587

STATE OF NEW JERSEY
217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

Sponsored by:
Senator SANDRA B. CUNNINGHAM
District 31 (Hudson)

SYNOPSIS
Requires incarcerated individual from State to be counted at residential address for legislative redistricting purposes.

CURRENT VERSION OF TEXT
Introduced Pending Technical Review by Legislative Counsel.
AN ACT requiring the counting of an incarcerated individual at the individual’s residential address for legislative redistricting purposes and supplementing Title 52 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. The Department of Corrections shall collect and maintain an electronic record of the residential address of each individual entering its custody starting on the 30th day following the date of enactment of P.L. , c. (pending before the Legislature as this bill). At a minimum, this record shall contain the last known complete street address of each such individual prior to incarceration, the individual’s race, whether the individual is of Hispanic or Latino origin, and whether the person is over the age of 18. To the degree possible, the record shall also permit an alternative residential address to be updated, as appropriate. For the purposes of P.L. , c. (pending before the Legislature as this bill), the classification of an individual’s race, ethnic origin, and age shall be the same as used by the United States Bureau of the Census for the purposes of Pub.L.94-171 (13 U.S.C. s.141).

2. a. In each year in which the federal decennial census is taken and in which the United States Bureau of the Census enumerates incarcerated persons as residents of correctional facilities, the Department of Corrections shall, by May 1st of that year, deliver to the Secretary of State:

   (1) a unique identifier, not including the name, for each incarcerated individual subject to the jurisdiction of the department on the date the bureau completes the federal decennial census for the State;

   (2) the street address of the correctional facility in which the individual was incarcerated at the time of the report;

   (3) the residential address of the individual prior to incarceration or alternative residential address, if known;

   (4) the individual's race, whether the individual is of Hispanic or Latino origin, and whether the individual is over the age of 18, if known; and

   (5) any additional information the secretary may deem necessary.

   b. The department shall provide the information specified in subsection a. of this section in such form as the secretary shall specify.

   c. Notwithstanding any other provision of law, the information required to be provided under this section shall not include the name of any incarcerated individual and shall not allow for the identification of any such individual therefrom. The identity of each such individual shall be treated as confidential and shall not otherwise be disclosed except as aggregated by census block for
purposes specified in section 5 of P.L. , c. (C.) (pending
before the Legislature as this bill).

3. The secretary shall request of each agency that operates a
federal facility in this State that incarcerates persons convicted of a
criminal offense to provide the secretary with a report that includes
the information specified in section 2 of P.L. , c. (C.) (pending before the Legislature as this bill).

4. a. For each individual included in a report received under
sections 2 and 3 of P.L. , c. (C.) (pending before the
Legislature as this bill), the secretary shall determine the
geographic units for which population counts are reported in the
federal decennial census that contain the address of the facility in
which the individual was incarcerated and the residential address of
the individual, as listed according to the report.

No later than December 31st of each year in which the federal
decennial census is taken and in which the United States Bureau of
the Census enumerates incarcerated persons as residents of the
geographic units in which the correctional facilities are located, the
secretary shall report to the members of the Apportionment
Commission, established pursuant to Article IV, Section III,
paragraphs 1 through 3 of the New Jersey Constitution, that this
determination has been completed.

b. For each individual included in a report received under
sections 2 and 3 of P.L. , c. (C.) (pending before the
Legislature as this bill), if the residential address of the individual is
known and located in this State, the secretary shall:

(1) re-allocate all relevant population counts reported in the
census to reflect residential address, as determined under sections 2
and 3, on the date the Bureau of the Census completes the federal
decennial census for the State; and

(2) ensure that the individual is not represented in any
applicable population counts reported in the federal decennial
census for the geographic units that include the facility at which the
person was incarcerated on the day the bureau completes the federal
decennial census for this State.

c. For each individual included in a report received under
sections 2 and 3 of P.L. , c. (C.) (pending before the
Legislature as this bill), and for all persons reported in the census as
residing in a federal correctional facility for whom a report was not
provided, if the residential address of the individual is not known or
not located in this State, the secretary shall:

(1) re-allocate all relevant population counts reported in the
census to reflect that the person resided at an unknown geographic
location within the State on the day the bureau completes the
federal decennial census for this State; and

(2) ensure that the individual is not represented in any
applicable population counts reported in the federal decennial
census for the geographic units that include the facility at which the
person was incarcerated on the day the bureau completes the federal
decennial census for this State.

5. The Secretary of State shall report the data as determined
under section 4 of P.L.      , c.   (C.      )(pending before the
Legislature as this bill) to the members of the Apportionment
Commission, established pursuant to Article IV, Section III,
paragraphs 1 through 3 of the New Jersey Constitution, not later
than the seventh day after the Governor receives the data provided
pursuant to Pub.L.94-171 (13 U.S.C. s.141) for this State from the
United States Bureau of the Census. The data prepared by the
secretary under section 4 of P.L.      , c.   (C.      )(pending before
the Legislature as this bill), together with data provided by the
bureau pursuant to Pub.L.94-171 (13 U.S.C. s.141), shall be the
basis of the legislative districts established by the Apportionment
Commission. To the greatest extent practicable, districts shall be
drawn so as to meet equal population requirements calculated under
both data sets. Residences at unknown geographic locations within
the State described in section 4 of P.L.      , c.   (C.      )(pending before the Legislature as this bill) shall not be used to determine the
ideal population of any set of districts or wards.

6. This act shall take effect immediately.

STATEMENT

This bill requires that individuals who are incarcerated in State
and federal facilities in the State are to be counted at the
individual’s last known complete street address for legislative
redistricting purposes.

Under the bill, the State Department of Corrections is to collect
and maintain an electronic record of the residential address of each
individual entering its custody starting on the 30th day following
the date of enactment of the bill. At a minimum, this record would
contain the last known complete street address of each such
individual prior to incarceration, the individual’s race, whether the
individual is of Hispanic or Latino origin, and whether the person is
over the age of 18. For the purposes of the bill, the classification of
an individual’s race, ethnic origin, and age would be the same as
used by the United States Bureau of the Census for the purposes of

The information to be included in the report filed with the
Secretary of State provides:

1) a unique identifier, not including the name, for each
incarcerated individual subject to the jurisdiction of the department
on the date the bureau completes the federal decennial census for
the State;
2) the street address of the correctional facility in which the individual was incarcerated at the time of the report;
3) the residential address of the individual prior to incarceration or alternative residential address, if known;
4) the individual’s race, whether the individual is of Hispanic or Latino origin, and whether the individual is over the age of 18, if known; and
5) any additional information the secretary may deem necessary.

The secretary is to determine the geographic units for which population counts are reported in the federal decennial census that contain the address of the facility in which the individual was incarcerated and the residential address of the individual. If the individual’s residential address is known, the secretary is to:

1) re-allocate all relevant population counts to reflect the individual’s residential address on the date the federal decennial census for the State is completed; and
2) ensure that the individual is not represented in any applicable population counts reported in the census for the geographic units that include the facility at which the person was incarcerated on the day the census for this State is completed.

If the residential address of the individual is not known or not located in this State, the secretary is to:

1) re-allocate all relevant population counts reported in the census to reflect that the person resided at an unknown geographic location within the State on the day the census for this State is completed; and
2) ensure that the individual is not represented in any applicable population counts reported in the census for the geographic units that include the facility at which the person was incarcerated on the day the census for this State is completed.

When this is completed, the secretary is to report the data to the members of the Apportionment Commission, established pursuant to Article IV, Section III, paragraphs 1 through 3 of the New Jersey Constitution, not later than the seventh day after the Governor receives the census data required pursuant to federal law for this State from the Bureau of the Census. The data prepared by the secretary under the bill, together with data provided by the bureau, is to be the basis of the legislative districts established by the Apportionment Commission.

The bill also provides that to the greatest extent practicable, districts are to be drawn so as to meet equal population requirements calculated under both data sets. Residences at unknown geographic locations within the State are not to be used to determine the ideal population of any set of districts or wards.