

SENATE, No. 3452

STATE OF NEW JERSEY
217th LEGISLATURE

INTRODUCED NOVEMBER 9, 2017

Sponsored by:

Senator JOSEPH F. VITALE

District 19 (Middlesex)

Senator M. TERESA RUIZ

District 29 (Essex)

SYNOPSIS

Establishes Maternal Mortality Review Commission to annually review and report on rates and causes of maternal death in New Jersey, and to recommend improvements in maternal care.

CURRENT VERSION OF TEXT

As introduced.



S3452 VITALE, RUIZ

2

1 AN ACT concerning maternal deaths, supplementing Title 26 of the
2 Revised Statutes, and amending R.S.26:8-24.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. (New section) As used in this act:

8 “Commission” means the Maternal Mortality Review
9 Commission, established pursuant to section 2 of this act, which is
10 responsible for annually reviewing and reporting on maternal death
11 rates and the causes of maternal death in the State, and which is
12 further responsible for providing recommendations to improve
13 maternal care and reduce adverse maternal outcomes.

14 “Commissioner” means the Commissioner of Health.

15 “Department” means the Department of Health.

16 “Maternal death” means a pregnancy-associated death, or a
17 pregnancy-related death.

18 “Pregnancy-associated death” means the death of a woman,
19 which occurs while the woman is pregnant, or during the one-year
20 period following the date of the end of the pregnancy, irrespective
21 of the cause of death.

22 “Pregnancy-related death” means the death of a woman, which
23 occurs while the woman is pregnant, or during the one-year period
24 following the date of the end of the pregnancy, regardless of the
25 duration of the pregnancy, and which results from any cause related
26 to, or aggravated by, the pregnancy or its management, but
27 excluding any accidental or incidental cause.

28 “Report of maternal death” means a report of actual or perceived
29 maternal death, which is filed with the department, pursuant to the
30 processes established under subsection a. of section 5 of this act,
31 and which is to be forwarded to the commission for the purposes of
32 investigation, as provided by subsection b. of that section.

33 “Severe maternal morbidity” means the physical and
34 psychological conditions that result from, or are aggravated by,
35 pregnancy, and which have an adverse effect on the health of a
36 woman.

37 “State registrar” means the State registrar of vital statistics, who
38 is responsible for supervising the registration of, and maintaining,
39 death records in the State, in accordance with the provisions of
40 R.S.26:8-1 et seq.

41

42 2. (New section) a. There is hereby established, in the
43 Department of Health, the Maternal Mortality Review Commission,
44 which shall be tasked with annually reviewing and reporting on
45 maternal death rates and the causes of maternal death in the State,

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 and providing recommendations to improve maternal care and
2 reduce adverse outcomes related to, or associated with, pregnancy.
3 The commission shall be composed of 31 members, including 18 ex
4 officio members or their designees, as provided in subsection b. of
5 this section, and 13 public members, as provided in subsection c. of
6 this section.

7 b. The ex officio members of the commission shall include the
8 following persons, or their designees:

9 (1) the State registrar;

10 (2) the State Medical Examiner;

11 (3) the Director of the Division of Family Health Services in the
12 Department of Health;

13 (4) the Director of the Office of Emergency Medical Services in
14 the Department of Health;

15 (5) the Director of the Office of Minority and Multicultural
16 Health in the Department of Health;

17 (6) the Director of the Division of Medical Assistance and
18 Health Services in the Department of Human Services;

19 (7) the President of the New Jersey Hospital Association;

20 (8) the President of the New Jersey Health Care Quality
21 Institute;

22 (9) the Chief Executive Officer of the Medical Society of New
23 Jersey;

24 (10) the Executive Director of the New Jersey Chapter of the
25 National Association of Social Workers;

26 (11) the Chair of the New Jersey section of the American
27 Congress of Obstetricians and Gynecologists;

28 (12) the President of the New Jersey Affiliate of the American
29 College of Nurse Midwives;

30 (13) the Executive Director of the Partnership for Maternal and
31 Child Health of Northern New Jersey;

32 (14) the Chief Executive Officer of the Central Jersey Family
33 Health Consortium;

34 (15) the Executive Director of the Southern New Jersey Perinatal
35 Cooperative;

36 (16) the Director of the City of Newark Department of Health and
37 Community Wellness;

38 (17) the Director of the City of Trenton Health and Human
39 Services Department; and

40 (18) the Director of the Camden County Department of Health
41 and Human Services.

42 c. The public members of the commission shall be appointed
43 by the Governor, and shall include:

44 (1) five licensed and practicing health care practitioners, one of
45 whom specializes in obstetrics or gynecology, one of whom
46 specializes in maternal and fetal medicine, one of whom specializes
47 in family planning, one of whom specializes in critical care
48 medicine, and one of whom specializes in perinatal pathology;

- 1 (2) one licensed and practicing health care practitioner, mental
2 health care practitioner, or substance use disorder treatment
3 professional who specializes in perinatal addiction;
- 4 (3) one certified nurse midwife;
- 5 (4) one registered professional nurse or advanced practice nurse
6 who specializes in hospital-based obstetric nursing;
- 7 (5) one licensed practical nurse, registered professional nurse, or
8 advanced practice nurse who participates in, and represents, the
9 Nurse-Family Partnership operating in New Jersey;
- 10 (6) one health care administrator who has experience in
11 overseeing the operations of maternity wards or birthing centers;
- 12 (7) one private citizen who is engaged in maternal health
13 advocacy;
- 14 (8) one private citizen who is engaged in minority health
15 advocacy; and
- 16 (9) one private citizen who is engaged in patient advocacy.
- 17 d. Of the public members appointed to the commission, not
18 more than seven shall be of the same political party.
- 19 e. Each public member of the commission shall serve for a
20 term of four years; however, of the public members first appointed,
21 four shall serve an initial term of two years, four shall serve an
22 initial term of three years, and five shall serve an initial term of four
23 years. Each public member shall serve for the term of their
24 appointment, and until a successor is appointed and qualified,
25 except that a public member may be reappointed to the commission
26 upon the expiration of their term. Any vacancy in the membership
27 shall be filled, for the unexpired term, in the same manner as the
28 original appointment.
- 29 f. All initial appointments to the commission shall be made
30 within 60 days after the effective date of this act.
- 31 g. Any member of the commission may be removed by the
32 Governor, for cause, after a public hearing.
- 33
- 34 3. (New section) a. The commission shall organize as soon as
35 practicable following the appointment of a majority of its members,
36 and shall annually elect a chairperson and vice-chairperson from
37 among its members. The chairperson may appoint a secretary, who
38 need not be a member of the commission.
- 39 b. The commission shall meet pursuant to a schedule to be
40 established at its first meeting, and it shall additionally meet at the
41 call of its chairperson or the Commissioner of Health; however, in
42 no case shall the commission meet less than four times a year.
- 43 c. A majority of the total number of members appointed to the
44 commission shall constitute a quorum for the conducting of official
45 commission business. A vacancy in the membership of the
46 commission shall not impair the right of the commission to exercise
47 its powers and duties, provided that a majority of the currently
48 appointed members are available to conduct business. Any

1 recommendations of the commission shall be approved by a
2 majority of the members present.

3 d. The members of the commission shall serve without
4 compensation, but shall be reimbursed for travel and other
5 necessary expenses incurred in the discharge of their official duties,
6 within the limits of funds appropriated or otherwise made available
7 for such purposes.

8 e. The Department of Health shall provide such administrative
9 staff support to the commission as shall be necessary for the
10 commission to carry out its duties.

11

12 4. (New section) a. The Maternal Mortality Review
13 Commission shall have the power to:

14 (1) carry out any power, duty, or responsibility expressly
15 granted by this act;

16 (2) adopt, amend, or repeal suitable bylaws for the management
17 of its affairs;

18 (3) maintain an office at such place or places as it may
19 designate;

20 (4) apply for, receive, and accept, from any federal, State, or
21 other public or private source, grants, loans, or other moneys that
22 are made available for, or in aid of, the commission's authorized
23 purposes, or that are made available to assist the commission in
24 carrying out its powers, duties, and responsibilities under this act;

25 (5) enter into any and all agreements or contracts, execute any
26 and all instruments, and do and perform any and all acts or things
27 necessary, convenient, or desirable to further the purposes of the
28 commission;

29 (6) call to its assistance, and avail itself of the services of, such
30 employees of any State entity or local government unit as may be
31 required and available for the commission's purposes;

32 (7) review and investigate reports of maternal death; conduct
33 witness interviews, and hear testimony provided under oath at
34 public or private hearings, on any material matter; and request, or
35 compel through the issuance of a subpoena, the attendance of
36 relevant witnesses and the production of relevant documents,
37 records, and papers;

38 (8) solicit and consider public input and comment on the
39 commission's activities by periodically holding public hearings or
40 conferences, and by providing other opportunities for such input
41 and comment by interested parties; and

42 (9) identify, and promote the use of, best practices in maternal
43 care, and encourage and facilitate cooperation and collaboration
44 among health care facilities, health care professionals,
45 administrative agencies, and local government units for the
46 purposes of ensuring the provision of the highest quality maternal
47 care throughout the State.

1 b. The Maternal Mortality Review Commission shall have the
2 duty and responsibility to:

3 (1) develop mandatory and voluntary maternal death reporting
4 processes, in accordance with the provisions of section 5 of this act;

5 (2) conduct an investigation of each reported case of maternal
6 death, and prepare a de-identified case summary for each such case,
7 in accordance with the provisions of section 6 of this act;

8 (3) review the statistical data on maternal deaths that is
9 forwarded by the State registrar, pursuant to section 10 of this act,
10 and the reports of maternal death that are forwarded by the
11 department, pursuant to subsection b. of section 5 of this act, in
12 order to identify Statewide and regional maternal death rates;
13 trends, patterns, and disparities in adverse maternal outcomes; and
14 medical, non-medical, and system-related factors that may have
15 contributed to maternal deaths and treatment disparities; and

16 (5) annually report its findings and recommendations on
17 maternal mortality to the department, the Governor, and the
18 Legislature, in accordance with section 7 of this act.

19

20 5. (New section) a. Within 90 days after the commission's
21 organizational meeting, the commission shall:

22 (1) develop a mandatory maternal death reporting process,
23 pursuant to which health care practitioners, medical examiners,
24 hospitals, birthing centers, and other relevant professional actors
25 and health care facilities will be required to confidentially report to
26 the Department of Health on individual cases of maternal death; and

27 (2) develop a voluntary maternal death reporting process,
28 pursuant to which the family members of a deceased woman, and
29 any other interested members of the public, will be permitted, but
30 not required, to confidentially report to the Department of Health on
31 individual cases of perceived maternal death. At a minimum, the
32 process developed pursuant to this paragraph shall require the
33 department to: (a) post on its Internet website a hyperlink, a toll-
34 free telephone number, and an email address, which may each be
35 used for the voluntary submission of public reports of maternal
36 death; and (b) publicize the availability of these resources to
37 professional organizations, community organizations, social service
38 agencies, and members of the public.

39 b. The department shall keep a record of all reports of maternal
40 death that are submitted thereto through the reporting processes that
41 are established by the commission pursuant to paragraphs (1) and
42 (2) of subsection a. of this section. The department shall also
43 ensure that a copy of each such report of maternal death is promptly
44 forwarded to the commission, so that the commission may properly
45 execute its investigatory functions and other duties and
46 responsibilities under this act.

1 6. (New section) a. Upon receipt of a report of maternal death,
2 which has been forwarded to the commission pursuant to subsection
3 b. of section 5 of this act, the commission shall investigate the
4 reported case in accordance with the provisions of this section. In
5 conducting the investigation, the commission shall consider:
6 (1) the information contained in the forwarded report of
7 maternal death;
8 (2) any relevant information contained in the deceased woman's
9 autopsy report or death record, or in a certificate of live birth or
10 fetal death for the woman's child, or in any other vital records
11 pertaining to the woman;
12 (3) any relevant information contained in the deceased woman's
13 medical records, including: (a) records related to the health care
14 that was provided to the woman prior to her pregnancy; (b) records
15 related to the woman's prenatal and postnatal care, labor and
16 delivery care, emergency room care, and any other care delivered
17 up until the time of the woman's death; and (c) the woman's
18 hospital discharge records;
19 (4) information obtained through the oral and written interviews
20 of individuals who were directly involved in the care of the woman
21 either during, or immediately following, her pregnancy, including
22 interviews with relevant health care practitioners, mental health
23 care practitioners, and social service providers, and, as deemed to
24 be appropriate and necessary, interviews with the woman's family
25 members;
26 (5) background information about the deceased woman,
27 including, but not limited to, information regarding the woman's
28 age, race, and socioeconomic status; and
29 (6) any other information that may shed light on the maternal
30 death, including, but not limited to, reports from social service or
31 child welfare agencies.
32 b. At the conclusion of an investigation conducted pursuant to
33 this section, the commission shall prepare a case summary, which
34 shall include the commission's findings with regard to the cause of,
35 or the factors that contributed to, the maternal death, and
36 recommendations for actions that should be undertaken, or policies
37 that should be implemented, to mitigate or eliminate those factors
38 and causes in the future. Any case summary prepared pursuant to
39 this subsection shall omit the personally identifying information of
40 the deceased woman and her family members.
41 c. The commission may present its findings and
42 recommendations on each individual case, or on groups of
43 individual cases, as deemed appropriate, to the health care facility
44 or facilities where relevant care was provided in the case or group
45 of cases, and to the individual health care practitioners who
46 provided such care, or to any relevant professional organization, for
47 the purposes of instituting or facilitating policy changes,
48 educational activities, or improvements in the quality of care

1 provided; or for the purposes of exploring, facilitating, or
2 establishing regional projects or other collaborative projects that are
3 designed to reduce instances of maternal death.

4 d. In addition to investigating reports of maternal death, as
5 provided by this section, the Maternal Mortality Review
6 Commission may additionally elect to investigate alleged cases of
7 severe maternal morbidity, using data and information obtained
8 through patient registries, or the oral or written interviews of
9 pregnant women and their families.

10

11 7. (New section) a. Within one year after its organization, and
12 annually thereafter, the commission shall prepare, and submit to the
13 Department of Health, to the Governor, and, pursuant to section 2
14 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature, a report
15 containing the commission's findings on the rates and causes of
16 maternal deaths occurring in the State during the preceding year,
17 and providing recommendations for legislative or other action that
18 can be undertaken to: (a) improve the quality of maternal care and
19 reduce adverse maternal outcomes in the State; (b) increase the
20 availability of, and improve access to, social and health care
21 services for pregnant women; and (c) reduce or eliminate disparities
22 in maternal care and treatment, both during, and in the year after,
23 pregnancy. Each annual report, with the exception of the first
24 report prepared under this section, shall additionally identify the
25 extent to which the commission's prior recommendations have been
26 successfully implemented in practice, and the apparent impact that
27 the implementation of such recommended changes has had on
28 maternal care in the preceding year.

29 b. The report that is annually prepared pursuant to this section
30 shall be based on:

31 (1) the case summaries that were prepared by the commission
32 over the preceding year, pursuant to subsection b. of section 6 of
33 this act;

34 (2) the statistical data that was forwarded to the commission,
35 during the preceding year, by the State registrar, pursuant to section
36 10 of this act; and

37 (3) any other relevant information, including information on any
38 collaborative maternal health arrangements that have been
39 established by health care providers, professional organizations,
40 local government units, or other relevant actors or entities in the
41 preceding year, in response to the commission outreach authorized
42 by subsection c. of section 6, or by paragraph (9) of subsection a. of
43 section 4, of this act.

44 c. Upon receipt of the commission's annual report pursuant to
45 this section, the department shall post a copy of the report at a
46 publicly accessible location on its Internet website, and shall take
47 appropriate steps to otherwise broadly publicize the commission's
48 findings and recommendations. The Commissioner of Health shall

1 also adopt rules and regulations, pursuant to the “Administrative
2 Procedure Act,” P.L.1968, c.410 (C.52:14B-1 et seq.), to implement
3 the recommendations contained in the report, to the extent that such
4 recommendations can be implemented through administrative rule-
5 making action.

6
7 8. (New section) a. Upon receipt of the commission’s first
8 annual report, issued pursuant to section 7 of this act, the
9 department, working in consultation with the commission, as well
10 as with relevant professional organizations and patient advocacy
11 groups, shall develop an ongoing maternal health educational
12 program for health care practitioners, as may be necessary to
13 improve the quality of maternal care and reduce adverse outcomes
14 related to, or associated with, pregnancy. The educational program
15 established pursuant to this section shall initially be based on, and
16 shall reflect, the findings and recommendations identified in the
17 commission’s first report. However, once the educational program
18 is established, the department shall, on at least a biennial basis
19 thereafter, review the program and make necessary changes to
20 ensure that the ongoing education provided thereunder accurately
21 reflects, and is consistent with, the latest data, findings, and
22 recommendations of the commission, as reflected in the
23 commission’s most recent annual report.

24 b. Each of the State’s professional licensing boards, as
25 appropriate, shall adopt rules and regulations, pursuant to the
26 “Administrative Procedure Act,” P.L.1968, c.410 (C.52:14B-1 et
27 seq.), which are applicable to the health care practitioners under
28 each board’s respective jurisdiction, and which require the
29 practitioners involved in the provision of care to pregnant women to
30 satisfactorily complete the educational program established
31 pursuant to this section. Each licensing board shall require the
32 relevant practitioners under its jurisdiction to complete this
33 educational program as a condition of initial licensure, or, in the
34 case of practitioners who are already licensed as of the effective
35 date of this act, within 180 days after the program is established
36 under this section; and shall additionally require practitioners to
37 complete the program on at least a biennial basis thereafter, as a
38 condition of license renewal.

39
40 9. (New section) a. (1) Except as otherwise provided by
41 subsection b. of this section, all proceedings and activities of the
42 Maternal Mortality Review Commission; all opinions of the
43 members of the commission, which are formed as a result of the
44 commission’s proceedings and activities; and all records obtained,
45 created, or maintained by the commission, including written reports
46 and records of interviews or oral statements, shall be confidential,
47 and shall not be subject to public inspection, discovery, subpoena,

1 or introduction into evidence in any civil, criminal, legislative, or
2 other proceeding.

3 (2) In no case shall the commission disclose any personally
4 identifiable information to the public, or include any personally
5 identifiable information in a case summary that is prepared pursuant
6 to subsection b. of section 6 of this act, or in an annual report that is
7 prepared pursuant to section 7 of this act.

8 (3) Members of the commission shall not be questioned in any
9 civil, criminal, legislative, or other proceeding regarding
10 information that has been presented in, or opinions that have been
11 formed as a result of, a meeting or communication of the
12 commission; however, nothing in this paragraph shall prohibit a
13 commission member from being questioned, or from testifying, in
14 relation to publicly available information or information that was
15 obtained independent of the member's participation on the
16 commission.

17 b. Nothing in this section shall be deemed to prohibit the
18 commission from publishing, or from otherwise making available
19 for public inspection, case summaries, statistical compilations, or
20 reports that are based on confidential information, provided that
21 those summaries, compilations, and reports do not contain
22 personally identifying information or other information that could
23 be used to ultimately identify the individuals concerned.

24
25 10. (New section) a. (1) On an annual basis, and using the
26 death records that have been filed during the preceding year, the
27 State registrar shall identify: (a) the total number of maternal
28 deaths that have occurred in the State during the year, and during
29 each quarter of the year; (b) the average Statewide rate of maternal
30 death occurring during the year; (c) the number and percentage of
31 maternal deaths that occurred during the year in each of the
32 Northern, Central, and Southern regions of the State; (d) the number
33 and percentage of maternal deaths, on a Statewide and regional
34 basis, that constituted pregnancy-associated deaths, and the number
35 and percentage of maternal deaths, on a Statewide and regional
36 basis, that constituted pregnancy-related deaths; and (e) the areas of
37 the State where the rates of maternal death are significantly higher
38 than the Statewide average.

39 (2) The results of the annual analysis that is conducted pursuant
40 to this subsection shall be posted at a publicly accessible location
41 on the Internet website of the Office of Vital Statistics and Registry,
42 in the Department of Health, and shall also be promptly forwarded
43 to the commission.

44 b. In order to accomplish its duties under this section, the State
45 registrar shall:

46 (1) for the purposes of determining the total number of
47 pregnancy-associated deaths, review each woman's death record,
48 and match the death record with a certificate of live birth, or with a

1 fetal or infant death record, for the woman's child, in order to
2 confirm whether the woman died during pregnancy, or within one
3 year after the end of pregnancy; and

4 (2) for the purposes of determining the total number of
5 pregnancy-related deaths, review each woman's death record, and
6 identify each such death record in which the death is reported to
7 have resulted from an underlying or contributing cause related to
8 pregnancy, regardless of the amount of time that has passed
9 between the end of the pregnancy and the death.

10 The State registrar may also use any other appropriate means or
11 methods to identify maternal deaths, including, but not limited to,
12 reviewing a random sample of reported deaths to ascertain cases of
13 pregnancy-related death and pregnancy-associated death that are not
14 discernable from a review of death records alone.

15

16 11. R.S.26:8-24 is amended to read as follows:

17 26:8-24. The State registrar shall:

18 a. Have general supervision throughout the State of the
19 registration of vital records;

20 b. Have supervisory power over local registrars, deputy local
21 registrars, alternate deputy local registrars, and subregistrars, in the
22 enforcement of the law relative to the disposal of dead bodies and
23 the registration of vital records;

24 c. Prepare, print, and supply to all registrars, upon request
25 therefor, all blanks and forms used in registering the records
26 required by said law, and provide for and prescribe the use of the
27 NJ-EDRS. The blanks and forms supplied under this subsection,
28 and any electronic blanks and forms that are used in the NJ-EDRS,
29 shall require the person registering a birth or death record, at a
30 minimum, to provide the same information as is required by the
31 National Center for Vital Health Statistics in its standardized U.S.
32 certificates of live birth, death, and fetal death. No **[other]** blanks ,
33 forms, or methods of registration shall be used , other than those
34 that satisfy the requirements of this subsection, and which are
35 supplied or approved by the State registrar;

36 d. Carefully examine the certificates or electronic files received
37 periodically from the local registrars or originating from their
38 jurisdiction; and, if any are incomplete or unsatisfactory, require
39 such further information to be supplied as may be necessary to
40 make the record complete and satisfactory;

41 e. Arrange or bind, and permanently preserve the certificates of
42 vital records, or the information comprising those records, in a
43 systematic manner and in a form that is deemed most consistent
44 with contemporary and developing standards of vital statistical
45 archival record keeping;

46 f. Prepare and maintain a comprehensive and continuous index
47 of all vital records registered, the index to be arranged
48 alphabetically;

1 pregnant, or during the one-year period following the date of the
2 end of the pregnancy, irrespective of cause; while a “pregnancy-
3 related death” is one that occurs while the woman is pregnant, or
4 during the one-year period following the date of the end of the
5 pregnancy, regardless of the duration of pregnancy, as a result of a
6 non-accidental or non-incidental cause that is related to, or
7 aggravated by, the pregnancy or its management.

8 The commission would be required to meet pursuant to a
9 schedule to be established at its first meeting, and at the call of its
10 chairperson or the Commissioner of Health, but in no case would
11 the commission be authorized to meet less than four times a year.
12 The members of the commission would serve without
13 compensation, but would be reimbursed for travel and other
14 necessary expenses incurred in the discharge of their official duties,
15 within the limits of funds appropriated or otherwise made available
16 for such purposes. The DOH would be required to provide
17 administrative staff support to the commission, as necessary.

18 The Maternal Mortality Review Commission would have the
19 general power to: 1) carry out any power, duty, or responsibility
20 expressly granted under the bill; 2) adopt, amend, or repeal suitable
21 bylaws; 3) maintain an office; 4) apply for, receive, and accept
22 public or private moneys; 5) enter into agreements or contracts,
23 execute instruments, and do and perform any and all acts or things
24 necessary, convenient, or desirable to further its purposes; 6) call to
25 its assistance, and avail itself of the services of, such employees of
26 any State entity or local government unit as may be required and
27 available for the commission’s purposes; 7) review and investigate
28 reports of maternal death; conduct witness interviews, and hear
29 testimony provided under oath at public or private hearings, on any
30 material matter; and request, or compel through the issuance of a
31 subpoena, the attendance of relevant witnesses and the production
32 of relevant documents, records, and papers; 8) solicit and consider
33 public input on the commission’s activities; and 9) identify, and
34 promote the use of, best practices in maternal care, and encourage
35 and facilitate cooperation and collaboration among health care
36 facilities, health care professionals, administrative agencies, and
37 local government units for the purposes of ensuring the provision of
38 the highest quality maternal care throughout the State.

39 Among its formal duties, the commission would be required,
40 within 90 days after its organizational meeting, to:

41 1) develop a mandatory maternal death reporting process,
42 pursuant to which health care practitioners, medical examiners,
43 hospitals, birthing centers, and other relevant professional actors
44 and health care facilities will be required to confidentially report to
45 the DOH on individual cases of maternal death; and

46 2) develop a voluntary maternal death reporting process,
47 pursuant to which the family members of a deceased woman, and
48 any other interested members of the public, will be permitted, but

1 not required, to confidentially report to the DOH on individual
2 cases of perceived maternal death.

3 The DOH will be required to keep a record of all reports of
4 maternal death that are submitted thereto through these processes,
5 and will also be required to ensure that a copy of each such report
6 of maternal death is promptly forwarded to the commission, so that
7 the commission may properly execute its other duties and
8 responsibilities under the bill.

9 The commission will be required to conduct an investigation in
10 association with each report of maternal death that is forwarded
11 thereto by the DOH. In conducting each case investigation, the
12 commission will be required to consider: 1) the forwarded report of
13 maternal death; 2) the deceased woman's medical records, autopsy
14 report or death record, and other relevant vital records; 3)
15 information obtained through interviews of individuals who were
16 directly involved in the care of the woman either during, or
17 immediately following, her pregnancy, and, as deemed to be
18 appropriate and necessary, through interviews of the woman's
19 family members; 4) background information about the deceased
20 woman; and 5) any other information that may shed light on the
21 death.

22 At the conclusion of an investigation, the commission will be
23 required to prepare a de-identified case summary, which is to
24 include the commission's findings with regard to the cause of, or
25 factors that contributed to, the maternal death, and
26 recommendations for actions that should be undertaken or policies
27 that should be implemented to mitigate or eliminate those factors
28 and causes in the future.

29 The bill would authorize the commission to present its findings
30 and recommendations on each individual case, or on groups of
31 individual cases, as deemed appropriate, to the health care facility
32 or facilities where relevant care was provided in the case or group
33 of cases, and to the individual health care practitioners who
34 provided such care, or to any relevant professional organization, for
35 the purposes of instituting or facilitating policy changes,
36 educational activities, or improvements in the quality of care
37 provided; or for the purposes of exploring, facilitating, or
38 establishing regional projects or other collaborative projects that are
39 designed to reduce instances of maternal death.

40 In addition to the investigation of cases of maternal death, the
41 commission would also be authorized, but not required, to
42 investigate cases of "severe maternal morbidity," which is defined
43 to mean the physical and psychological conditions that result from,
44 or are aggravated by, pregnancy, and which have an adverse effect
45 on the health of a woman.

46 The bill would require the commission to use the maternal death
47 reports that are forwarded by the DOH, as well as statistical data
48 that is forwarded by the State registrar, to identify trends, patterns,

1 and disparities in adverse maternal outcomes, and medical, non-
2 medical, and system-related factors that may have contributed to
3 maternal deaths and treatment disparities. The statistical data that is
4 to be forwarded by the State registrar for these purposes is to
5 include: 1) the total number of maternal deaths that have occurred
6 in the State during the year, and during each quarter of the year; 2)
7 the average Statewide rate of maternal death occurring during the
8 year; 3) the number and percentage of maternal deaths that occurred
9 during the year in each of the Northern, Central, and Southern
10 regions of the State; 4) the number and percentage of maternal
11 deaths, on a Statewide and regional basis, that constituted
12 pregnancy-associated deaths, and the number and percentage of
13 maternal deaths, on a Statewide and regional basis, that constituted
14 pregnancy-related deaths; and 5) the areas of the State where the
15 rates of maternal death are significantly higher than the Statewide
16 average. The State registrar would be required to provide these
17 statistics to the commission on an annual basis, and would further
18 be required to post a copy of this statistical information on the
19 Internet website of the Office of Vital Statistics and Registry, in the
20 DOH. In order to facilitate the State registrar's analysis, in this
21 regard, and ensure that death records contain the information that is
22 necessary to allow the State registrar to make the requisite
23 statistical determinations, the bill would amend the State's existing
24 vital records law, in order to clarify that the blanks and forms used
25 for the registration of a vital record are to include, at a minimum,
26 the same information (including pregnancy-related information) that
27 is to be included in standardized U.S. certificates of live birth,
28 death, and fetal death.

29 Finally, the bill would require the commission to annually report
30 its findings and recommendations on maternal mortality to the
31 DOH, the Governor, and the Legislature. Each annual report is to
32 contain the commission's findings on the rates and causes of
33 maternal deaths occurring in the State during the preceding year,
34 and is to provide recommendations for legislative or other action
35 that can be undertaken to: 1) improve the quality of maternal care
36 and reduce adverse maternal outcomes in the State; 2) increase the
37 availability of, and improve access to, social and health care
38 services for pregnant women; and 3) reduce or eliminate disparities
39 in maternal care and treatment, both during, and in the year after,
40 pregnancy. Each annual report, with the exception of the first,
41 would additionally be required to identify the extent to which the
42 commission's prior recommendations have been successfully
43 implemented in practice, and the apparent impact that the
44 implementation of such recommended changes has had on maternal
45 care in the preceding year.

46 The commission's annual report is to be based on: 1) the case
47 summaries that were prepared by the commission during the
48 preceding year; 2) the statistical data that was forwarded thereto by

1 the State registrar during the preceding year; and 3) any other
2 relevant information, including information on any collaborative
3 maternal health arrangements that have been established by health
4 care providers, professional organizations, local government units,
5 or other relevant actors or entities in the preceding year, in response
6 to commission outreach.

7 The DOH would be required to post a copy of each commission
8 report on its Internet website, and take appropriate steps to
9 otherwise broadly publicize the commission's findings and
10 recommendations. The Commissioner of Health would also be
11 required to adopt rules and regulations to implement the
12 recommendations contained in each such report, to the extent that
13 those recommendations can be implemented through administrative
14 rule-making action.

15 The DOH, working in consultation with the commission, as well
16 as with relevant professional organizations and patient advocacy
17 groups, will also be required to develop an ongoing maternal health
18 educational program for health care practitioners. Although the
19 program would initially be designed to reflect the findings and
20 recommendations contained in the commission's first report, the
21 DOH would be required to review the program, on at least a
22 biennial basis, and make any necessary changes to ensure that the
23 ongoing education provided thereunder accurately reflects, and is
24 consistent with, the latest data, findings, and recommendations of
25 the commission, as reflected in the commission's most recent
26 report. Each of the State's professional licensing boards, as
27 appropriate, would be required to adopt rules and regulations
28 applicable to the health care practitioners under each board's
29 respective jurisdiction, in order to require those practitioners who
30 are involved in the provision of care to pregnant women to
31 satisfactorily complete the maternal care educational program.
32 Specifically, each board is to require relevant practitioners under its
33 jurisdiction to complete this educational program as a condition of
34 initial licensure, or, in the case of practitioners who are already
35 licensed as of the bill's effective date, within 180 days after the
36 program is established; and to additionally complete the program on
37 a biennial basis thereafter, as a condition of license renewal.

38 The bill would specify that, except as otherwise provided
39 thereby, all proceedings and activities of the commission; all
40 opinions of the commission members, which are formed as a result
41 of the commission's proceedings and activities; and all records
42 obtained, created, or maintained by the commission, are to remain
43 confidential, and will not be subject to public inspection, discovery,
44 subpoena, or introduction into evidence in any civil, criminal,
45 legislative, or other proceeding. The commission will be prohibited
46 from disclosing any personally identifiable information to the
47 public, or including any personally identifiable information in a
48 case summary or annual report prepared pursuant to the bill's

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1 provisions. Members of the commission may also not be
2 questioned in any civil, criminal, legislative, or other proceeding
3 regarding information that has been presented in, or opinions that
4 have been formed as a result of, a meeting or communication of the
5 commission; however, this would not prevent a member from being
6 questioned, or from testifying, in relation to publicly available
7 information or information that was obtained independent of the
8 member's participation on the commission. Furthermore, the
9 commission will be authorized to publish case summaries, statistical
10 compilations, or reports that are based on confidential information,
11 so long as those summaries, compilations, and reports do not
12 contain any personally identifying information.