ASSEMBLY, No. 1651

STATE OF NEW JERSEY

218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by:

Assemblywoman ELIANA PINTOR MARIN District 29 (Essex) Assemblyman VINCENT PRIETO District 32 (Bergen and Hudson) Assemblywoman NANCY F. MUNOZ District 21 (Morris, Somerset and Union)

Co-Sponsored by:

Assemblymen Coughlin, Gusciora, Assemblywoman Muoio, Assemblyman Conaway and Assemblywoman Pinkin

SYNOPSIS

Expands the Address Confidentiality Program to include victims of sexual assault and stalking.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1	AN ACT	concerning	the	Address	Confidentiality	Program	and
2	amending R.S.47:4-2 through R.S.47:4-6.						

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. R.S.47:4-2 is amended to read as follows:

8 47:4-2. The Legislature finds that persons attempting to escape 9 from actual or threatened domestic violence, stalking, or sexual assault [frequently] may establish new addresses to prevent their 10 11 assailants from finding them. The purpose of this act is to enable 12 public agencies to respond to requests for public records without disclosing the location of a victim of domestic violence, stalking, or 13 14 sexual assault, to enable interagency cooperation with the 15 [Secretary of State] <u>Director of the Division on Women</u> in providing address confidentiality for victims of domestic violence, 16 17 stalking, and sexual assault, and to enable public agencies to accept 18 a program participant's use of an address designated by the

19 **[**Secretary of State**]** <u>director</u> as a substitute mailing address.

20 (cf: P.L.1997, c.369, s.1)

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- 2. R.S.47:4-3 is amended to read as follows:
- 23 47:4-3. As used in this act:

"Address" means a residential street address, school address, or work address of a person, as specified on the person's application to be a program participant under this act.

"Program participant" means a person certified by the [Secretary of State] <u>Director of the Division on Women</u> as eligible to participate in the Address Confidentiality Program established by this act.

["Department" means the Department of State] "Division" means the Division on Women in the Department of Children and Families.

34 "Director" means the Director of the Division on Women in the35 Department of Children and Families.

"Domestic violence" means an act defined in section 3 of
 P.L.1991, c.261 (C.2C:25-19), if the act has been reported to a law
 enforcement agency or court.

39 ["Secretary" means the Secretary of State.]

40 "Sexual assault" means an act of sexual assault as defined in

41 N.J.S.2C:14-2, if the act has been reported to a law enforcement

42 <u>agency or court.</u>

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

"Stalking" means an act defined in section 1 of P.L.1992, c.209
(C.2C:12-10), if the act has been reported to a law enforcement agency or court.

(cf: P.L.1997, c.369, s.1)

- 3. R.S.47:4-4 is amended to read as follows:
- 47:4-4. a. There is created in the [department] division a program to be known as the "Address Confidentiality Program." A person 18 years of age or over, a parent or guardian acting on behalf of a minor, or a guardian acting on behalf of an incapacitated person may apply to the [secretary] director to have an address designated by the [secretary] director as the applicant's address. [secretary] director shall approve an application if it is filed in the manner and on the form prescribed by the [secretary] director and
 - (1) a sworn statement by the applicant that the applicant has good reason to believe:
 - (a) that the applicant is a victim of domestic violence, stalking, or sexual assault as defined in this act or the victim has applied for an order pursuant to P.L.2015, c.147 (C.2C:14-13 et al.); and
 - (b) that the applicant fears further violent acts from the applicant's assailant;
 - (2) a designation of the **[**secretary**]** director as agent for the purpose of receiving process and for the purpose of receipt of mail;
 - (3) the mailing address where the applicant can be contacted by the **[**secretary**]** director, and a telephone number where the applicant can be called;
 - (4) the new address or addresses that the applicant requests not be disclosed because of the increased risk of domestic violence, stalking, or sexual assault; and
 - (5) the signature of the applicant and any person who assisted in the preparation of the application, and the date.
 - b. An application shall be filed with the **[**secretary**]** <u>director</u>.
 - c. Upon approving a completed application, the **[**secretary**]** director shall certify the applicant as a program participant. An applicant shall be certified for four years following the date of filing unless the certification is withdrawn or invalidated before that date.
 - d. A program participant may apply to be recertified every four years thereafter.
 - e. A program participant may use the address designated by the [secretary] director as his or her work address.
 - f. Upon receipt of first class mail addressed to a program participant, the **[**secretary**]** <u>director</u> or a designee shall forward the mail to the actual address of the participant. The **[**secretary**]** <u>director</u> may arrange to receive and forward other kinds and classes of mail for any program participant at the participant's expense. The actual address of a program participant shall be available only

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to the **[**secretary**]** <u>director</u> and to those employees involved in the operation of the address confidentiality program and to law enforcement officers for law enforcement purposes.

g. The **[**secretary**]** director, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the purposes of this act.

(cf: P.L.1997, c.369, s.1)

- 4. R.S.47:4-5 is amended to read as follows:
- 11 47:4-5. The **[**secretary**]** <u>director</u> may cancel a program 12 participant's certification if:
 - (1) the program participant obtains a name change through an order of the court;
 - (2) the program participant changes the participant's residential address and does not provide seven days' advance notice to the **[**secretary**]** <u>director</u>;
 - (3) mail forwarded by the **[**secretary**]** <u>director</u> to the address or addresses provided by the program participant is returned as undeliverable; or
 - (4) any information on the application is false.
- The application form shall notify each applicant of the provisions of this section.

(cf: P.L.1997, c.369, s.1)

- 5. R.S.47:4-6 is amended to read as follows:
- 47:4-6. A program participant may request that any State or local agency use the address designated by the [secretary] director as the program participant's address. The agency shall accept the address designated by the [secretary] director as a program participant's address, unless the agency has demonstrated to the satisfaction of the [secretary] director that:
- (1) the agency has a bona fide statutory basis for requiring the program participant to disclose to it the actual location of the program participant; and
- (2) the disclosed confidential address of the program participant will be used only for that statutory purpose and will not be disclosed or made available in any way to any other person or agency.
- 40 (cf: P.L.1997, c.369, s.1)

6. This act shall take effect on the 60th day following enactment.

STATEMENT

The Address Confidentiality Program, enacted by P.L.1997, c.369 (R.S.47:4-1 et seq.), allows victims of domestic violence to establish an alternate mailing address and keep their actual address confidential. This bill would expand the program to also encompass victims of stalking, victims of sexual assault, and victims who have applied for protective orders pursuant to P.L.2015, c.147 (C.2C:14-13 et al.), the "Sexual Assault Survivor Protection Act of 2015."

Currently, a person applying to the Address Confidentiality Program must provide a sworn statement that the applicant has good reason to believe that the applicant is a victim of domestic violence and fears further violent acts from the assailant. The statute does not require the assailant to have been charged with or convicted of any criminal offense or subject to a domestic violence restraining order. The statute defines "domestic violence" as an act defined in section 3 of P.L.1991, c.261 (C.2C:25-19), if the act has been reported to a law enforcement agency or court.

The bill expands the program to include victims of stalking and certain sexual assaults to encompass: (1) all sexual assaults set out in N.J.S.2C:14-2; and (2) victims who have applied for protective orders pursuant to P.L.2015, c.147 (C.2C:14-13 et.al), the "Sexual Assault Survivor Protection Act of 2015," if the act has been reported to a law enforcement agency or court.

Under the bill, the same program criteria currently used for domestic violence victims would be expanded to encompass these other victims as well. An applicant would be required to provide a sworn statement that the applicant has good reason to believe that the applicant is a victim and fears further violent acts from the assailant. There would be no requirement for the assailant to have been charged with, or convicted of, any crime.

If the application is accepted, the applicant is certified as a program participant for a period of four years. At the end of that period, the participant may apply to be recertified for subsequent four-year periods.

The Address Confidentiality Program provides the participant with a designated address to be used as the participant's mailing address. The program forwards the participant's mail to the participant's actual address, while the actual address remains confidential and available only to employees of the program and to law enforcement. The participant may use the designated address as the participant's work address and may request that any State or local agency use it as the participant's address. The State or local agency is required to accept the designated address unless it demonstrates a bona fide statutory basis for requiring the participant to disclose the actual location, and that the disclosed confidential address will be used only for that statutory purpose and will not be

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disclosed or made available in any way to any other person or agency.

A program participant's certification may be cancelled if: (1) the participant obtains a name change through an order of the court; (2) the participant changes the participant's residential address and does not provide seven days' advance notice to the program; (3) mail forwarded by the program to the participant's actual address is returned as undeliverable; or (4) any information on the application is false.

In addition, the bill updates the statute to reflect the correct location of the program. As enacted by P.L.1997, c.369, the Address Confidentiality Program was located in the Department of State under the direction of the Secretary of State. The program is currently located in the Division on Women in the Department of Children and Families under the Director of the Division on Women.