# ASSEMBLY, No. 1706 **STATE OF NEW JERSEY** 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

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Co-Sponsored by: Assemblymen Mazzeo, McKeon, Assemblywomen McKnight, Pinkin and Murphy

**SYNOPSIS** 

Provides rental and lease protections for domestic violence victims.

CURRENT VERSION OF TEXT Introduced Pending Technical Review by Legislative Counsel.

(Sponsorship Updated As Of: 1/30/2018)

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AN ACT concerning certain lease agreements, amending and 1 2 supplementing various parts of the statutory law. 3 4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey: 6 1. (New section) a. A landlord may not terminate a tenancy, 7 8 fail to renew a tenancy, or refuse to enter into a rental agreement 9 based on the tenant's or applicant's or a household member's status 10 as a victim of domestic violence, sexual assault, or stalking, or based on the tenant or applicant having terminated a rental 11 12 agreement pursuant to section 3 of P.L.2008, c.111 (C.46:8-9.6). 13 b. Subsection a. shall apply if the tenant provides the landlord 14 with any of the following: 15 (1) a copy of a permanent restraining order issued by a court pursuant to section 13 of "the Prevention of Domestic Violence Act 16 17 of 1991," P.L.1991, c.261 (C.2C:25-29); 18 (2) a copy of a permanent restraining order from another 19 jurisdiction, issued pursuant to the jurisdiction's laws concerning 20 domestic violence; (3) a law enforcement agency record documenting the domestic 21 22 violence, or certifying that the tenant or a child of the tenant is a 23 victim of domestic violence; 24 (4) medical documentation of the domestic violence provided by 25 a health care provider; 26 (5) certification, provided by a certified Domestic Violence 27 Specialist, or the director of a designated domestic violence agency, 28 that the tenant or a child of the tenant is a victim of domestic 29 violence; or 30 (6) other documentation or certification, provided by a licensed social worker, that the tenant or a child of the tenant is a victim of 31 32 domestic violence. 33 c. A landlord who refuses to enter into a rental agreement in 34 violation of this section may be liable to the tenant or applicant in a civil action for damages sustained by the tenant or applicant. The 35 36 prevailing party may also recover court costs and reasonable 37 attorneys' fees. 38 d. It shall be a defense to any action to remove a tenant under 39 Chapter 18 of Title 2A that the action to remove the tenant and recover possession of the premises is in violation of subsection a. of 40 41 this section. 42 Nothing in this section shall be construed to prohibit adverse e. 43 housing decisions based upon other lawful factors within the 44 landlord's knowledge.

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 2. N.J.S.2A:18-53 is amended to read as follows:

2 2A:18-53. Except for residential lessees and tenants included in 3 section 2 of this act, any lessee or tenant at will or at sufferance, or 4 for a part of a year, or for one or more years, of any houses, 5 buildings, lands or tenements, and the assigns, undertenants or legal 6 representatives of such tenant or lessee, may be removed from such 7 premises by the Superior Court, Law Division, Special Civil Part in 8 an action in the following cases:

9 a. Where such person holds over and continues in possession 10 of all or any part of the demised premises after the expiration of his 11 term, and after demand made and written notice given by the 12 landlord or his agent, for delivery of possession thereof. The notice 13 shall be served either personally upon the tenant or such person in 14 possession by giving him a copy thereof or by leaving a copy of the 15 same at his usual place of abode with a member of his family above 16 the age of 14 years.

b. Where such person shall hold over after a default in thepayment of rent, pursuant to the agreement under which thepremises are held.

20 c. Where such person (1) shall be so disorderly as to destroy 21 the peace and quiet of the landlord or the other tenants or occupants 22 living in said house or the neighborhood, or (2) shall willfully 23 destroy, damage or injure the premises, or (3) shall constantly 24 violate the landlord's rules and regulations governing said premises, 25 provided, such rules have been accepted in writing by the tenant or 26 are made a part of the lease; or (4) shall commit any breach or 27 violation of any of the covenants or agreements in the nature 28 thereof contained in the lease for the premises where a right of re-29 entry is reserved in the lease for a violation of such covenants or 30 agreements, and shall hold over and continue in possession of the 31 demised premises or any part thereof, after the landlord or his agent 32 for that purpose has caused a written notice of the termination of 33 said tenancy to be served upon said tenant, and a demand that said 34 tenant remove from said premises within three days from the 35 service of such notice. The notice shall specify the cause of the 36 termination of the tenancy, and shall be served either personally 37 upon the tenant or such person in possession by giving him a copy 38 thereof, or by leaving a copy thereof at his usual place of abode 39 with some member of his family above the age of 14 years.

40 <u>Nothing in this section shall be construed to authorize the</u>
41 removal of a lessee or tenant or the assigns, under-tenants or legal
42 representatives of such lessee or tenant from any house, building,
43 mobile home or land in a mobile home park or tenement leased for
44 residential purposes based upon such person's status as a victim of
45 domestic violence, sexual assault, or stalking.

46 (cf: P.L.1991, c.91, s.64)

1 3. Section 2 of P.L.1974, c.49 (C.2A:18-61.1) is amended to 2 read as follows:

3 2. No lessee or tenant or the assigns, under-tenants or legal 4 representatives of such lessee or tenant may be removed by the 5 Superior Court from any house, building, mobile home or land in a mobile home park or tenement leased for residential purposes, other 6 7 than (1) owner-occupied premises with not more than two rental 8 units or a hotel, motel or other guest house or part thereof rented to 9 a transient guest or seasonal tenant; (2) a dwelling unit which is 10 held in trust on behalf of a member of the immediate family of the person or persons establishing the trust, provided that the member 11 12 of the immediate family on whose behalf the trust is established 13 permanently occupies the unit; and (3) a dwelling unit which is 14 permanently occupied by a member of the immediate family of the 15 owner of that unit, provided, however, that exception (2) or (3) shall apply only in cases in which the member of the immediate family 16 17 has a developmental disability, except upon establishment of one of 18 the following grounds as good cause:

19 a. The person fails to pay rent due and owing under the lease 20 whether the same be oral or written; provided that, for the purposes 21 of this section, any portion of rent unpaid by a tenant to a landlord 22 but utilized by the tenant to continue utility service to the rental 23 premises after receiving notice from an electric, gas, water or sewer 24 public utility that such service was in danger of discontinuance 25 based on nonpayment by the landlord, shall not be deemed to be 26 unpaid rent.

b. The person has continued to be, after written notice to cease,
so disorderly as to destroy the peace and quiet of the occupants or
other tenants living in said house or neighborhood.

c. The person has willfully or by reason of gross negligencecaused or allowed destruction, damage or injury to the premises.

d. The person has continued, after written notice to cease, to
substantially violate or breach any of the landlord's rules and
regulations governing said premises, provided such rules and
regulations are reasonable and have been accepted in writing by the
tenant or made a part of the lease at the beginning of the lease term.

e. (1) The person has continued, after written notice to cease, substantially violate or breach any of the covenants or agreements contained in the lease for the premises where a right of reentry is reserved to the landlord in the lease for a violation of such covenant or agreement, provided that such covenant or agreement is reasonable and was contained in the lease at the beginning of the lease term.

(2) In public housing under the control of a public housing
authority or redevelopment agency, the person has substantially
violated or breached any of the covenants or agreements contained
in the lease for the premises pertaining to illegal uses of controlled
dangerous substances, or other illegal activities, whether or not a

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right of reentry is reserved to the landlord in the lease for a violation of such covenant or agreement, provided that such covenant or agreement conforms to federal guidelines regarding such lease provisions and was contained in the lease at the beginning of the lease term.

f. The person has failed to pay rent after a valid notice to quit
and notice of increase of said rent, provided the increase in rent is
not unconscionable and complies with any and all other laws or
municipal ordinances governing rent increases.

10 The landlord or owner (1) seeks to permanently board up or g. 11 demolish the premises because he has been cited by local or State 12 housing inspectors for substantial violations affecting the health and 13 safety of tenants and it is economically unfeasible for the owner to 14 eliminate the violations; (2) seeks to comply with local or State 15 housing inspectors who have cited him for substantial violations 16 affecting the health and safety of tenants and it is unfeasible to so 17 comply without removing the tenant; simultaneously with service of 18 notice of eviction pursuant to this clause, the landlord shall notify 19 the Department of Community Affairs of the intention to institute proceedings and shall provide the department with such other 20 information as it may require pursuant to rules and regulations. The 21 22 department shall inform all parties and the court of its view with 23 respect to the feasibility of compliance without removal of the 24 tenant and may in its discretion appear and present evidence; (3) 25 seeks to correct an illegal occupancy because he has been cited by 26 local or State housing inspectors or zoning officers and it is 27 unfeasible to correct such illegal occupancy without removing the 28 tenant; or (4) is a governmental agency which seeks to permanently 29 retire the premises from the rental market pursuant to a 30 redevelopment or land clearance plan in a blighted area. In those 31 cases where the tenant is being removed for any reason specified in 32 this subsection, no warrant for possession shall be issued until 33 P.L.1967, c.79 (C.52:31B-1 et seq.) and P.L.1971, c.362 (C.20:4-1 34 et seq.) have been complied with.

h. The owner seeks to retire permanently the residential
building or the mobile home park from residential use or use as a
mobile home park, provided this subsection shall not apply to
circumstances covered under subsection g. of this section.

39 i. The landlord or owner proposes, at the termination of a lease, reasonable changes of substance in the terms and conditions 40 41 of the lease, including specifically any change in the term thereof, 42 which the tenant, after written notice, refuses to accept; provided 43 that in cases where a tenant has received a notice of termination 44 pursuant to subsection g. of section 3 of P.L.1974, c.49 (C.2A:18-45 61.2), or has a protected tenancy status pursuant to the "Senior 46 Citizens and Disabled Protected Tenancy Act," P.L.1981, c.226 47 (C.2A:18-61.22 et al.), or pursuant to the "Tenant Protection Act of 1992," P.L.1991, c.509 (C.2A:18-61.40 et al.), the landlord or 48

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owner shall have the burden of proving that any change in the terms
 and conditions of the lease, rental or regulations both is reasonable
 and does not substantially reduce the rights and privileges to which
 the tenant was entitled prior to the conversion.

5 The person, after written notice to cease, has habitually and j. 6 without legal justification failed to pay rent which is due and owing. 7 The landlord or owner of the building or mobile home park k. 8 is converting from the rental market to a condominium, cooperative 9 or fee simple ownership of two or more dwelling units or park sites, 10 except as hereinafter provided in subsection 1. of this section. 11 Where the tenant is being removed pursuant to this subsection, no 12 warrant for possession shall be issued until this act has been complied with. No action for possession shall be brought pursuant 13 14 to this subsection against a senior citizen tenant or disabled tenant 15 with protected tenancy status pursuant to the "Senior Citizens and Disabled Protected Tenancy Act," P.L.1981, c.226 (C.2A:18-61.22 16 17 et al.), or against a qualified tenant under the "Tenant Protection 18 Act of 1992," P.L.1991, c.509 (C.2A:18-61.40 et al.), as long as the 19 agency has not terminated the protected tenancy status or the 20 protected tenancy period has not expired.

21 1. (1) The owner of a building or mobile home park, which is 22 constructed as or being converted to a condominium, cooperative or 23 fee simple ownership, seeks to evict a tenant or sublessee whose 24 initial tenancy began after the master deed, agreement establishing 25 the cooperative or subdivision plat was recorded, because the owner 26 has contracted to sell the unit to a buyer who seeks to personally 27 occupy it and the contract for sale calls for the unit to be vacant at 28 the time of closing. However, no action shall be brought against a 29 tenant under paragraph (1) of this subsection unless the tenant was 30 given a statement in accordance with section 6 of P.L.1975, c.311 31 (C.2A:18-61.9);

32 (2) The owner of three or less condominium or cooperative units
33 seeks to evict a tenant whose initial tenancy began by rental from an
34 owner of three or less units after the master deed or agreement
35 establishing the cooperative was recorded, because the owner seeks
36 to personally occupy the unit, or has contracted to sell the unit to a
37 buyer who seeks to personally occupy it and the contract for sale
38 calls for the unit to be vacant at the time of closing;

39 (3) The owner of a building of three residential units or less
40 seeks to personally occupy a unit, or has contracted to sell the
41 residential unit to a buyer who wishes to personally occupy it and
42 the contract for sale calls for the unit to be vacant at the time of
43 closing.

m. The landlord or owner conditioned the tenancy upon and in
consideration for the tenant's employment by the landlord or owner
as superintendent, janitor or in some other capacity and such
employment is being terminated.

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n. The person has been convicted of or pleaded guilty to, or if a 1 2 juvenile, has been adjudicated delinquent on the basis of an act 3 which if committed by an adult would constitute an offense under 4 the "Comprehensive Drug Reform Act of 1987," N.J.S.2C:35-1 et 5 al. involving the use, possession, manufacture, dispensing or 6 distribution of a controlled dangerous substance, controlled 7 dangerous substance analog or drug paraphernalia within the 8 meaning of that act within or upon the leased premises or the 9 building or complex of buildings and land appurtenant thereto, or 10 the mobile home park, in which those premises are located, and has 11 not in connection with his sentence for that offense either (1) 12 successfully completed or (2) been admitted to and continued upon 13 probation while completing, a drug rehabilitation program pursuant to N.J.S.2C:35-14; or, being the tenant or lessee of such leased 14 15 premises, knowingly harbors or harbored therein a person who has been so convicted or has so pleaded, or otherwise permits or 16 17 permitted such a person to occupy those premises for residential 18 purposes, whether continuously or intermittently, except that this 19 subsection shall not apply to a person harboring or permitting a 20 juvenile to occupy the premises if the juvenile has been adjudicated 21 delinquent upon the basis of an act which if committed by an adult 22 would constitute the offense of use or possession under the said act. 23 No action for removal may be brought pursuant to this subsection 24 more than two years after the date of the adjudication or conviction 25 or more than two years after the person's release from incarceration 26 whichever is the later.

27 The person has been convicted of or pleaded guilty to, or if a о. 28 juvenile, has been adjudicated delinquent on the basis of an act 29 which if committed by an adult would constitute an offense under 30 N.J.S.2C:12-1 or N.J.S.2C:12-3 involving assault, or terroristic 31 threats against the landlord, a member of the landlord's family or an 32 employee of the landlord; or, being the tenant or lessee of such 33 leased premises, knowingly harbors or harbored therein a person 34 who has been so convicted or has so pleaded, or otherwise permits 35 or permitted such a person to occupy those premises for residential 36 purposes, whether continuously or intermittently. No action for 37 removal may be brought pursuant to this subsection more than two 38 years after the adjudication or conviction or more than two years 39 after the person's release from incarceration whichever is the later.

40 The person has been found, by a preponderance of the 41 evidence, liable in a civil action for removal commenced under this 42 act for an offense under N.J.S.2C:20-1 et al. involving theft of 43 property located on the leased premises from the landlord, the 44 leased premises or other tenants residing in the leased premises, or 45 N.J.S.2C:12-1 or N.J.S.2C:12-3 involving assault or terroristic 46 threats against the landlord, a member of the landlord's family or an 47 employee of the landlord, or under the "Comprehensive Drug 48 Reform Act of 1987," N.J.S.2C:35-1 et al., involving the use,

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possession, manufacture, dispensing or distribution of a controlled 1 2 dangerous substance, controlled dangerous substance analog or drug 3 paraphernalia within the meaning of that act within or upon the 4 leased premises or the building or complex of buildings and land 5 appurtenant thereto, or the mobile home park, in which those 6 premises are located, and has not in connection with his sentence 7 for that offense either (1) successfully completed or (2) been 8 admitted to and continued upon probation while completing a drug 9 rehabilitation program pursuant to N.J.S.2C:35-14; or, being the 10 tenant or lessee of such leased premises, knowingly harbors or 11 harbored therein a person who committed such an offense, or 12 otherwise permits or permitted such a person to occupy those premises for residential purposes, whether continuously or 13 14 intermittently, except that this subsection shall not apply to a person 15 who harbors or permits a juvenile to occupy the premises if the 16 juvenile has been adjudicated delinquent upon the basis of an act 17 which if committed by an adult would constitute the offense of use 18 or possession under the said "Comprehensive Drug Reform Act of 19 1987."

20 q. The person has been convicted of or pleaded guilty to, or if a 21 juvenile, has been adjudicated delinquent on the basis of an act 22 which if committed by an adult would constitute an offense under 23 N.J.S.2C:20-1 et al. involving theft of property from the landlord, 24 the leased premises or other tenants residing in the same building or 25 complex; or, being the tenant or lessee of such leased premises, 26 knowingly harbors therein a person who has been so convicted or 27 has so pleaded, or otherwise permits such a person to occupy those 28 premises for residential purposes, whether continuously or 29 intermittently.

30 r. The person is found in a civil action, by a preponderance of the 31 evidence, to have committed a violation of the human trafficking 32 provisions set forth in section 1 of P.L.2005, c.77 (C.2C:13-8) 33 within or upon the leased premises or the building or complex of 34 buildings and land appurtenant thereto, or the mobile home park, in 35 which those premises are located; or, being the tenant or lessee of 36 such leased premises, knowingly harbors or harbored therein a 37 person who has been engaged in human trafficking, or otherwise 38 permits or permitted such a person to occupy those premises for 39 residential purposes, whether continuously or intermittently. No 40 action for removal may be brought pursuant to this subsection more 41 than two years after the alleged violation has terminated. А 42 criminal conviction or a guilty plea to a crime of human trafficking 43 under section 1 of P.L.2005, c.77 (C.2C:13-8) shall be considered 44 prima facie evidence of civil liability under this subsection.

For purposes of this section, (1) "developmental disability" means any disability which is defined as such pursuant to section 3 of P.L.1977, c.82 (C.30:6D-3); (2) "member of the immediate family" means a person's spouse, parent, child or sibling, or a

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spouse, parent, child or sibling of any of them; and (3) 1 2 "permanently" occupies or occupied means that the occupant 3 maintains no other domicile at which the occupant votes, pays rent 4 or property taxes or at which rent or property taxes are paid on the 5 occupant's behalf. Nothing in this section shall be construed to authorize the 6 7 removal of a lessee or tenant or the assigns, under-tenants or legal 8 representatives of such lessee or tenant from any house, building, 9 mobile home or land in a mobile home park or tenement leased for 10 residential purposes based upon such person's status as a victim of 11 domestic violence, sexual assault, or stalking. 12 (cf: P.L.2013, c.51, s.7) 13 14 4. Section 3 of P.L.2008, c.111 (C.46:8-9.6) is amended to read 15 as follows: 16 3. The tenant may terminate any lease of a residential property 17 that has been leased and used by the tenant solely for the purpose of 18 providing a dwelling place for the tenant, or for the tenant's family, 19 prior to the expiration date thereof, if the tenant fulfills all 20 requirements and procedures as established by P.L.2008, c.111 (C.46:8-9.4 et al.) and provides the landlord with: 21 22 written notice that the tenant or a child of the tenant faces an a 23 imminent threat of serious physical harm from another named 24 person if the tenant remains on the leased premises; and 25 b. any of the following: (1) a [certified] copy of a permanent restraining order issued by 26 a court pursuant to section 13 of "The Prevention of Domestic 27 28 Violence Act of 1991," P.L.1991, c.261 (C.2C:25-29), and 29 protecting the tenant from the person named in the written notice; 30 (2) a [certified] copy of a permanent restraining order from 31 another jurisdiction, issued pursuant to the jurisdiction's laws 32 concerning domestic violence, and protecting the tenant from the 33 person named in the written notice; 34 (3) a law enforcement agency record documenting the domestic violence, or certifying that the tenant or a child of the tenant is a 35 36 victim of domestic violence; 37 (4) medical documentation of the domestic violence provided by 38 a health care provider; (5) certification, provided by a certified Domestic Violence 39 40 Specialist, or the director of a designated domestic violence agency, that the tenant or a child of the tenant is a victim of domestic 41 violence; or 42 43 (6) other documentation or certification, provided by a licensed 44 social worker, that the tenant or a child of the tenant is a victim of 45 domestic violence. 46 (cf: P.L.2008, c.111, s.3)

5. This act shall take effect immediately. 1 2 3 4 **STATEMENT** 5 6 This bill would provide rental and lease protections for domestic 7 violence victims. Under the bill, a landlord may not terminate a 8 tenancy, fail to renew a tenancy, or refuse to enter into a rental 9 agreement based on the tenant's or applicant's or a household 10 member's status as a victim of domestic violence, sexual assault, or stalking, or based on the tenant or applicant having terminated a 11 12 rental agreement pursuant to the "New Jersey Safe Housing Act," 13 P.L.2008, c.111 (C.46:8-9.4 et seq.). Under the "New Jersey Safe 14 Housing Act," a tenant may terminate a lease prior to its expiration 15 if the tenant provides written notice that the tenant or a child of the tenant faces an imminent threat of serious physical harm from 16 17 another person if the tenant remains on the premises, and provides 18 appropriate documentation. 19 The bill provides for the same documentation requirements as those set out in the "New Jersey Safe Housing Act." The 20 documentation may be any of the following: 21 22 (1) a copy of a permanent domestic violence restraining order; 23 (2) a copy of a permanent restraining order from another 24 jurisdiction, issued pursuant to the jurisdiction's laws concerning 25 domestic violence; 26 (3) a law enforcement agency record documenting the domestic 27 violence, or certifying that the tenant or a child of the tenant is a 28 victim of domestic violence; 29 (4) medical documentation of the domestic violence provided by 30 a health care provider; (5) certification, provided by a certified Domestic Violence 31 32 Specialist, or the director of a designated domestic violence agency, 33 that the tenant or a child of the tenant is a victim of domestic 34 violence: or 35 (6) other documentation or certification, provided by a licensed 36 social worker, that the tenant or a child of the tenant is a victim of 37 domestic violence. 38 Under the bill, a landlord who refuses to enter into a rental 39 agreement in violation of this section may be liable to the tenant or 40 applicant in a civil action for damages sustained by the tenant or 41 applicant. The prevailing party may also recover court costs and 42 reasonable attorneys' fees. 43 The bill amends N.J.S.A.2A:18-53 and N.J.S.A.2A:18-61.1, 44 which concern actions by landlords to remove tenants, to provide 45 that these sections of law shall not be construed to authorize the 46 removal of a lessee or tenant or the assigns, under-tenants or legal

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- 1 representatives of such lessee or tenant from any house, building,
- 2 mobile home or land in a mobile home park or tenement leased for
- 3 residential purposes based upon such person's status as a victim of
- 4 domestic violence, sexual assault, or stalking.