[Third Reprint] ASSEMBLY, No. 3670

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED MARCH 13, 2018

Sponsored by:

Assemblyman DANIEL R. BENSON
District 14 (Mercer and Middlesex)
Assemblyman THOMAS P. GIBLIN
District 34 (Essex and Passaic)
Assemblywoman CAROL A. MURPHY
District 7 (Burlington)
Senator JOSEPH F. VITALE
District 19 (Middlesex)
Senator LORETTA WEINBERG
District 37 (Bergen)

Co-Sponsored by:

Assemblywoman Reynolds-Jackson, Assemblyman Verrelli, Assemblywoman McKnight, Senators Diegnan, Gill, Turner, Brown, Greenstein and Madden

SYNOPSIS

Provides for designation of acute stroke ready hospitals, establishes Stroke Care Advisory Panel and Statewide stroke database, and requires development of emergency medical services stroke care protocols.

CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on January 6, 2020, with amendments.

(Sponsorship Updated As Of: 1/14/2020)

AN ACT concerning stroke care, amending ²and supplementing²

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P.L.2004, c.136, ²supplementing Title 27 of the Revised 2 Statutes, and repealing sections 3 and 4 of P.L.2004, c.136 ²[, 3 and supplementing various parts of the statutory law **]**². 4 5 6 BE IT ENACTED by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. Section 2 of P.L.2004, c.136 (C.26:2H-12.28) is amended to 10 read as follows: 11 The Commissioner of Health shall designate hospitals that meet the criteria set forth in this [act] section as primary 1, 12 thrombectomy-capable, or comprehensive stroke centers or acute 13 stroke ready hospitals. 14 A hospital shall apply to the commissioner for designation 15 and shall demonstrate to the satisfaction of the commissioner that 16 the hospital Imeets the criteria set forth in section 3 or 4 of this act 17 for has been certified as a primary 1, thrombectomy-capable, 1 or 18 comprehensive stroke center or as an acute stroke ready hospital, 19 respectively, by the Joint Commission, the American Heart 20 Association, ³[the Healthcare Facilities Accreditation Program,]³ 21 DNV GL, or another organization that provides such certifications 22 23 as may be approved by the commissioner. A facility designated as 24 a primary or comprehensive stroke center prior to the effective date of P.L., c. ³(C.) (pending before the Legislature as this 25 26 bill) shall retain such designation by obtaining, and providing the commissioner with documentation of, the appropriate certification 27 by the Joint Commission, the American Heart Association, ³[the 28 Healthcare Facilities Accreditation Program, J³ DNV GL, or 29 ³[another] other ³ approved organization within three years of the 30 effective date of P.L., c. ³(C.) (pending before the 31 Legislature as this bill), except that the commissioner may grant the 32 facility up to two one-year extensions to obtain the appropriate 33 certification, provided the facility certifies that the additional time 34 is necessary to obtain the appropriate certification. ²Failure to meet 35 the requirements of this subsection shall be deemed a voluntary 36 37 surrender of the hospital's prior designation as a primary or 38 comprehensive stroke center. A hospital that has its certification by 39 the Joint Commission, the American Heart Association, ³[the Healthcare Facilities Accreditation Program, J³ DNV GL, or other 40 certifying organization revoked shall report the revocation to the 41 42 Department of Health no later than five days after the date the

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AAP committee amendments adopted June 13, 2019.

²Senate SHH committee amendments adopted November 14, 2019.

³Senate SBA committee amendments adopted January 6, 2020.

- 1 hospital receives notice of the revocation from the certifying entity.²
- 3 b. The commissioner shall designate as many hospitals as 4 primary stroke centers as apply for the designation, provided that 5 the hospital meets the **[**criteria set forth in section 3 of this act. In 6 addition to the criteria set forth in section 3 of this act, the 7 commissioner is encouraged to take into consideration whether the 8 hospital contracts with carriers that provide coverage through the 9 State Medicaid program, established pursuant to P.L.1968, c.413 10 (C.30:4D-1 et seq.) and the NJ FamilyCare Program, established
- pursuant to P.L.2005, c.156 (C.30:4J-8 et al.) certification
- requirements set forth in subsection a. of this section.

 13 c. ¹The commissioner shall designate as many

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- c. ¹The commissioner shall designate as many hospitals as thrombectomy-capable stroke centers as apply for the designation, provided that the hospital meets the certification requirements set forth in subsection a. of this section.
- <u>d.</u>¹ The commissioner shall designate as many hospitals as comprehensive stroke centers as apply for the designation, provided that the hospital meets the [criteria set forth in section 4 of this act] certification requirements set forth in subsection a. of this section.
- ¹[d.] e. ¹ The commissioner shall designate as many hospitals as acute stroke ready hospitals as apply for the designation, provided that the hospital meets the certification requirements set forth in subsection a. of this section.
- 1[e.] f.¹ The commissioner shall appropriately recognize stroke centers that have attained a level of stroke care distinction recognized by the Joint Commission, the American Heart Association, ³[the Healthcare Facilities Accreditation Program,] ³ DNV GL, or another nationally-recognized, guidelines-based organization that provides such distinctions and is approved by the commissioner. Stroke centers that have attained a distinction that shall be recognized pursuant to this subsection may include, but shall not be not limited to, centers that offer mechanical endovascular therapies.
- ¹[f.] g.¹ The commissioner may suspend or revoke a hospital's designation as a stroke center <u>or acute stroke ready hospital</u>, after notice and hearing, if the commissioner determines that the hospital is not in compliance with the requirements of this act.
- The commissioner shall encourage primary 1, 39 thrombectomy-capable, and comprehensive stroke centers to 40 coordinate, by written agreement, with acute stroke ready hospitals 41 42 throughout the State to provide appropriate access to care for acute 43 stroke patients. Agreements made pursuant to this subsection shall 44 include: (1) transfer agreements for the transport to and acceptance 45 of stroke patients by stroke centers for the provision of stroke 46 treatment therapies an acute stroke ready hospital is unable to

- 1 provide; and (2) any communication criteria and protocols as shall 2 be necessary to effectuate the agreement.
- ¹[h.] i. ¹ Each hospital that is not a designated comprehensive 3 stroke center shall, no later than 180 days after the effective date of 4
- P.L., c. (C.) (pending before the Legislature as this bill), 5
- 6 enter into an agreement with at least one State-designated 7 comprehensive stroke center, which agreement shall, at a minimum:
- 8 (1) include protocols for engaging in prompt telephonic or video 9 consultation to assess and make treatment recommendations for 10 suspected stroke patients;
- (2) provide, where most clinically appropriate, consistent with 11 patient safety and patient consent, for the ³[urgent] effective and 12 efficient³ transfer of patients needing the services of the 13 comprehensive stroke center ³, particularly in time-sensitive cases 14 including, but not limited to, large vessel occlusion³; and 15
- (3) include a provision to access educational resources available 16 17 from the comprehensive stroke center to expand the knowledge base 18 of providers at the acute care general hospital.
- 19 The agreement shall be filed with the Department of Health 20 within 30 days.
- 21 i.² The Commissioner of Health shall prepare, maintain, and make available on the Department of Health website a list of 22
- facilities designated as primary stroke centers ³[,]³, 23
- thrombectomy-capable stroke centers, comprehensive stroke 24 25
- centers, and acute stroke ready hospitals. A current copy of the list 26 shall be transmitted to each emergency medical services provider,
- 27 as defined in subsection e. of section 3 of P.L. , c. (C.)
- 28 (pending before the Legislature as this bill), no later than June 1 of
- 29 each year.

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- ¹[i.] ²[j.¹] k.² (1) Primary ¹, thrombectomy-capable, ¹ and 30
- comprehensive stroke centers and acute stroke ready hospitals shall, 31 32 on a quarterly basis, submit to the department data concerning
- 33 stroke care that are deemed appropriate by the Department of
- 34 Health, and that, at a minimum, align with the stroke consensus
- 35 measures jointly supported by the Joint Commission, the United
- 37 National Acute Stroke Registry, American Heart Association, and

States Centers for Disease Control and Prevention's Paul Coverdell

- 38 the American Stroke Association.
- 39 (2) Data submitted pursuant to paragraph (1) of this subsection
- 40 shall be compiled by the department into a Statewide stroke
- 41 database, which shall be made available on the department website.
- 42 (3) Data submitted pursuant to paragraph (1) of this subsection 43 shall not contain or be construed to require disclosure of
- 44 confidential or personal identifying information.
- (cf: P.L.2012, c.17, s.193) 45

1 2. (New section) a. In order to ensure the implementation of a 2 strong Statewide system of stroke care, there is established in the 3 Department of Health the Stroke Care Advisory Panel, which, subject to subsection c. of this section, shall consist of ²[13] 18² 4 members, as follows: the Commissioner of Health, or a designee, 5 who shall serve ex officio; the Director of the Office of Emergency 6 7 Medical Services in the Department of Health, or a designee, who shall serve ex officio; and ²[11] 16² public members to be 8 appointed by the Governor. The public members shall include ²[a 9 10 nurse who is experienced in stroke care; a hospital physician who 11 has clinical experience two nurses who provide stroke care at a 12 comprehensive stroke center; one nurse who provides stroke care at a primary stroke center; three hospital physicians who are ³ board-13 fellowship trained neuro-interventionalists³ 14 neurosurgical or neuroendovascular intervention for stroke and who 15 ²[serves] serve² as the director of a primary ¹, thrombectomy-16 capable, or comprehensive stroke center; ² [and representatives of 17 the New Jersey First Aid Council, the American Stroke Association, 18 primary ¹thrombectomy-capable, ¹ and comprehensive stroke 19 20 centers, acute stroke ready hospitals, hospitals located in urban and 21 rural areas of the State, physicians, and volunteer and non-volunteer 22 emergency medical services providers 1 two physicians who are 23 board-certified in neurology or neurosurgery who provide stroke care, and who serve as the medical director of a primary 3 or 24 comprehensive³ stroke center; a hospital physician who has clinical 25 experience in non-surgical intervention for stroke; a patient 26 27 advocate; a representative from a New Jersey facility that provides 28 rehabilitation services to stroke patients; two representatives from 29 emergency medical services providers that transport possible acute 30 stroke patients; a representative from the American Stroke 31 Association; a representative from the New Jersey Hospital 32 Association; and a representative from the Medical Society of New 33 <u>Jersey</u>². Public members shall serve for a term of two years and 34 shall be eligible for reappointment. b. The Stroke Care Advisory Panel established under this 35 section shall organize as soon as practicable but no later than 60 36 days after the effective date of ³[this act] P.L., c. (C.)³, 37 38 and, except as provided in subsection c. of this section, shall select 39 a chairperson and a vice-chairperson from among its members. The 40 chairperson shall appoint a secretary who need not be a member of 41 the panel. The panel shall meet no less than four times per year and 42 at such other times as may be necessary to discharge its duties. Members shall serve without compensation but shall be reimbursed 43 44 for necessary expenses incurred in the performance of their duties 45 within the limits of funds appropriated for that purpose. 46 Department of Health shall provide staff services to the panel.

The chairperson, vice-chairperson, and any public members of the Stroke Advisory Panel constituted in the Department of Health as of the effective date of P.L. , c. (C. before the Legislature as this bill) may choose to remain on the Stroke Care Advisory Panel for up to one year following the effective date of P.L., c. (C.) (pending before the Legislature as this bill). Thereafter, the public members shall be eligible for reappointment pursuant to subsection a. of this section, and the chairperson and vice-chairperson shall be eligible for re-selection for their positions pursuant to subsection b. of this section.

- d. The Stroke Care Advisory Panel established pursuant to this section shall continue any duties and responsibilities vested in the Stroke Advisory Panel constituted in the Department of Health as of the effective date of P.L., c. (C.) (pending before the Legislature as this bill). In addition, the Stroke Care Advisory Panel shall be charged with assessing the stroke system of care in New Jersey and identifying and recommending means of improving the provision of stroke care. In addition to any other actions or recommendations as it finds necessary and appropriate, the panel shall:
 - (1) analyze the Statewide stroke database maintained pursuant to paragraph (2) of subsection 3 [i.] \underline{k} . 3 of section 2 of P.L.2004, c.136 (C.26:2H-12.28) to identify potential interventions to improve the provision of stroke care in the State, with a focus on identifying and improving care in underserved regions and populations of the State;
 - (2) encourage the sharing of information and data among health care providers on ways to improve the quality of care provided to stroke patients in the State;
 - (3) facilitate the communication and analysis of health information and data among the health care professionals providing care for stroke patients;
 - (4) enhance coordination and communication between hospitals, primary ¹, thrombectomy-capable, ¹ and comprehensive stroke centers, acute stroke ready hospitals, and other support services necessary to assure access to effective and efficient stroke care ³, particularly in time-sensitive cases including, but not limited to, large vessel occlusion ³;
- (5) develop ³[evidence-based]³ treatment ³[guidelines] protocols ³ regarding the transitioning of patients to community-based follow-up care in hospital outpatient, physician office, and ambulatory clinic settings for ongoing care after hospital discharge following acute treatment for stroke;
- 44 (6) establish a data oversight process and implement a plan for 45 achieving continuous quality improvement in the quality of care 46 provided under the Statewide stroke system of care; and

- (7) develop model protocols for the assessment, treatment, and transport of stroke patients for use by emergency medical services providers, which shall include best practice standards for the triage and transport of acute stroke patients.
- e. ²The Department of Health shall assign a current employee to the Stroke Care Advisory Panel, which employee shall have primary responsibility for assisting the panel in carrying out its responsibilities with respect to data analysis, data sharing, data oversight, and data reporting. If the department does not have a current employee available who has the requisite skills, training, and experience to fulfil this role, the department may contract with an appropriate third party patient safety organization to perform this function for the panel on an at cost or no cost basis.
- <u>f.</u>² No later than one year after the date of organization, and annually thereafter, the Stroke Care Advisory Panel shall submit a report to the Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature, detailing its activities, findings, and proposals for legislative, executive, or other action to improve and enhance the Statewide stroke system of care.

- a. ²[The Office of Emergency Medical 3. (New section) Services in the Department No later than June 1 of each year, the Commissioner² of Health shall adopt a nationally recognized standardized stroke triage assessment tool ²[, which shall be made available on the Department of Health website and shall be transmitted to each emergency medical services provider in the State no later than June 1 of each year 1 to be used by emergency medical services providers and protocols for the treatment and timely transport of acute stroke patients to the hospital with the most appropriate level of stroke care capability for the ³effective and efficient treatment of the ³ patient's condition. No later than May 1 of each year, the Office of Emergency Medical Services in the Department of Health, in consultation with the Stroke Advisory Panel established pursuant to section 2 of P.L. , c. (C.) (pending before the Legislature as this bill), shall provide the commissioner with a non-binding list of recommendations to assist the commissioner in adopting a stroke triage assessment tool and protocols pursuant to this subsection².
- b. Each emergency medical services provider in the State shall ² [develop and]² implement ³ [a stroke triage assessment tool that is substantially similar to]³ the ³ nationally-recognized ³ standardized stroke triage assessment tool adopted pursuant to subsection a. of this section. ³ Nothing in this section shall be construed to prevent an emergency medical services provider from adopting, or require an emergency medical services provider to adopt, additional stroke assessment protocols. ³

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- 1 c. Each emergency medical services provider in the State shall 2 establish pre-hospital care protocols related to the assessment, 3 treatment, and transport of stroke patients, which shall include, but 4 not be limited to, plans for the triage and transport of acute stroke 5 patients to the most appropriate primary 1, thrombectomy-capable, 1 or comprehensive stroke center or, when appropriate, acute stroke 6 ready hospital, ³which is capable of providing the most effective 7 and efficient treatment³ within a specified timeframe following the 8 onset of symptoms. 9
 - d. Each emergency medical services provider in the State shall incorporate training on the assessment and treatment of stroke patients in its training requirements for emergency medical services personnel.
 - e. As used in this section, "emergency medical services provider" means any association, organization, company, department, agency, service, program, unit, or other entity that provides pre-hospital emergency medical care to patients in this State, including, but not limited to, a basic life support ambulance service, a mobile intensive care program or mobile intensive care unit, an air medical service, or a volunteer or non-volunteer first aid, rescue and ambulance squad.

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¹4. The Commissioner of Health shall, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), promulgate rules and regulations as may be necessary to implement this act.¹

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- ¹5. The following sections are repealed:
- 29 Section 3 of P.L.2004, c.136 (C.26:2H-12.29); and
- 30 Section 4 of P.L.2004, c.136 (C.26:2H-12.30).¹

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32 ¹[4.] <u>6.</u> ¹ This act shall take effect immediately.