## [Second Reprint] ASSEMBLY, No. 3797

# STATE OF NEW JERSEY 218th LEGISLATURE

**INTRODUCED APRIL 5, 2018** 

Sponsored by: Assemblywoman MILA M. JASEY District 27 (Essex and Morris) Assemblywoman ANNETTE CHAPARRO District 33 (Hudson) Assemblywoman CLEOPATRA G. TUCKER District 28 (Essex)

Co-Sponsored by: Assemblywomen Timberlake, Pintor Marin, Assemblyman Caputo, Assemblywoman Speight, Assemblymen Calabrese, Giblin and McKeon

#### SYNOPSIS

Permits municipal land banking in conjunction with online property database development.

## CURRENT VERSION OF TEXT

As reported by the Assembly Appropriations Committee on May 20, 2019,



(Sponsorship Updated As Of: 5/24/2019)

2

1 AN ACT concerning municipal land banking and online mapping, 2 and amending P.L.1960, c.183 and P.L.1971, c.199, and 3 amending and supplementing P.L.1992, c.79. 4 5 BE IT ENACTED by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. (New section) Sections 1 through 16 of P.L., c. (C. ) 9 (pending before the Legislature as this bill) shall be known and may 10 be cited as the "New Jersey Land Bank Law." 11 12 (New section) The Legislature finds and declares that: 2. Difficult economic conditions coupled with the continued 13 a. high rate of foreclosures have significantly increased the number of 14 15 vacant, abandoned, and other problem properties in the State's municipalities, particularly its older cities; 16 17 b. The continued presence and proliferation of these vacant, 18 abandoned, and other problem properties in the communities of this 19 State has a negative effect on the public health and welfare, reduces 20 property values and municipal revenues, and impedes the economic 21 development and revitalization of the State's municipalities, 22 particularly its older cities; At present, many vacant, abandoned and other problem 23 c. 24 properties, rather than being productively reused, remain vacant 25 despite frequent changes in ownership, and continue to have a 26 blighting effect on their surroundings; 27 d. The State's municipalities can benefit from more effective tools to control the inventory of vacant, abandoned, and other 28 29 problem properties, in order to both minimize the harm that they do 30 in their present condition and to facilitate their restoration to 31 productive use; In order to most effectively engage the local community in 32 e. 33 identifying problem properties, the State's municipalities can also 34 benefit from the publication of interactive online mapping databases 35 of vacant and abandoned properties; To ensure that land banking activities are conducted in an 36 f. 37 honest and open manner, the public can also benefit from the inclusion of properties subject to land banking agreements within 38 39 the interactive online mapping databases regardless of whether or not such properties are vacant and abandoned; <sup>2</sup>[and]<sup>2</sup> 40 It is <sup>2</sup>[, therefore, ]<sup>2</sup> in the best interest of this State to allow g. 41 municipalities to designate single entities to act on their behalf to 42 acquire, maintain, and <sup>2</sup>[sell] <u>convey</u><sup>2</sup>, lease and otherwise dispose 43 44 of vacant, abandoned and problem properties, in order to carry out

**EXPLANATION** – Matter enclosed in **bold-faced** brackets **[thus]** in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup>Assembly floor amendments adopted January 31, 2019.

<sup>&</sup>lt;sup>2</sup>Assembly AAP committee amendments adopted May 20, 2019.

1 strategies to ensure that the reuse of these properties provides the 2 greatest long-term benefit to the physical, social and economic condition of the municipality <sup>2</sup>; and 3 h. It is, therefore, appropriate to identify land banking, and 4 associated land banking activities, including those involving site 5 improvements and the preparation of property for productive reuse, 6 7 as a public purpose, and to permit a municipality to provide tax-8 exempt status to properties for so long as they are held as land bank 9 properties<sup>2</sup>. 10 11 3. (New section) As used in sections 3 through 16 of P.L. c. (C. 12 ) (pending before the Legislature as this bill): "Land bank entity" means a <sup>2</sup>[redevelopment entity,] <u>public land</u> 13 bank entity<sup>2</sup> or a non-profit <sup>2</sup>land bank<sup>2</sup> entity <sup>2</sup>[, that has entered 14 into a land banking agreement]<sup>2</sup>. 15 16 "Land bank property" means property subject to a land banking 17 agreement. 18 "Land banking agreement" means an agreement between a municipality and a land bank entity to act on behalf of the 19 municipality to hold, maintain and <sup>2</sup>[sell,]<sup>2</sup> lease <sup>2</sup>[,]<sup>2</sup> or convey 20 21 property owned by the municipality and not needed for any public 22 purpose. <sup>2</sup><u>"Non-profit land bank entity" means a non-profit entity</u>, 23 established pursuant to the "New Jersey Nonprofit Corporation 24 25 Act," N.J.S.15A:1-1 et seq., that has entered into a land banking 26 agreement. 27 "Public land bank entity" means a redevelopment entity that has entered into a land banking agreement.<sup>2</sup> 28 29 "Redevelopment entity" means either: 30 (1) A redevelopment entity designated by the municipality pursuant to section 4 of the "Local Redevelopment and Housing 31 32 Law," P.L.1992, c.79 (C.40A:12A-4); 33 (2) A county improvement authority designated by the 34 municipality to act as a redevelopment entity pursuant to the "county improvement authorities law," P.L.1960, c.183 (C.40:37A-35 44 et seq.) for the purpose of entering into a land banking 36 agreement with said entity, without regard to whether the county 37 38 improvement authority is otherwise acting as a redevelopment 39 entity in the municipality; or 40 (3) The municipality itself, or one of its departments or 41 agencies, but only if the municipality is executing redevelopment 42 responsibilities directly pursuant to section 4 of P.L.1992, c.79 43 (C.40A:12A-4). In such cases, the designated redevelopment entity 44 shall not need to adopt separate ordinances or resolutions, as 45 appropriate, for the purpose of adopting a land banking agreement 46 or amendments pursuant to subsections d. and e. of section 5 of 47 P.L. , c. (C. ) (pending before the Legislature as this bill), 48 and the adoption of one ordinance to create the land banking

4

agreement, and one ordinance for each amendment thereto shall
 suffice. Termination notice requirements, prescribed by section 14
 of P.L., c. (C.) (pending before the Legislature as this bill),
 also shall not be necessary.

<sup>2</sup>"Trust agreement" means an agreement between a municipality
and land bank entity, pursuant to subsection f. of section 5 of
P.L., c. (C. ) (pending before the Legislature as this bill).<sup>2</sup>

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9 4. (New section) a. A municipality may enter into a land
10 banking agreement with a redevelopment entity, and designate the
11 redevelopment entity as its land bank entity.

b. A municipality may enter into a land banking agreement
with a non-profit entity so long as the by-laws of the non-profit
entity provide that the chief financial officer of the municipality
serves on the board of the non-profit entity, ex officio.

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(New section) a. A land banking agreement shall establish 17 5. the responsibilities of the land bank entity and shall specify the 18 19 terms and conditions under which the land bank entity may acquire 20 property on behalf of the municipality, demolish and otherwise 21 clear buildings and conduct other site improvements located on the 22 property, maintain and secure the property, conduct other activities 23 on the property, and, notwithstanding the provisions of the "Local Lands and Buildings Law," P.L.1971, c.199 (C.40A:12-1 et seq.), 24 <sup>2</sup>[sell,]<sup>2</sup> lease <sup>2</sup>[,]<sup>2</sup> or convey property held on behalf of the 25 municipality. The land banking agreement also shall provide for 26 27 such municipal oversight of the land bank entity as the municipality 28 deems necessary and appropriate and shall establish the manner in 29 which any costs and revenues, including proceeds of the sale or 30 leasing of land bank property shall be distributed. The land bank 31 entity shall not lease any land bank property for an individual term of more than <sup>2</sup>[10] <u>99<sup>2</sup></u> years. Land bank property that is <sup>2</sup>[sold,]<sup>2</sup> 32 leased <sup>2</sup>[,]<sup>2</sup> or conveyed by a land bank entity, shall be subject to 33 ordinances adopted pursuant to the "Municipal Land Use Law," 34 P.L.1975, c.291 (C.40:55D-1 et seq.), <sup>2</sup>any redevelopment plan 35 enacted pursuant to the "Local Redevelopment and Housing Law," 36 P.L.1992, c.79 (C.40A:12A-1 et al.),<sup>2</sup> and other applicable State 37 statutes following the <sup>2</sup>[sale,]<sup>2</sup> lease <sup>2</sup>[,]<sup>2</sup> or conveyance. 38

b. Prior to submission of the land banking agreement for
approval by the municipal governing body, the municipality shall
hold a public meeting to solicit the advice of the public on the
substance and intent of the land banking agreement.

c. The ordinance comprising the land banking agreement shall
include findings establishing the need for land bank activity in the
municipality, <sup>2</sup>the public purpose that the municipality intends the
land bank entity to pursue,<sup>2</sup> and the qualifications of the land bank
entity to carry out the responsibilities established pursuant to
P.L., c. (C. ) (pending before the Legislature as this bill).

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d. The land banking agreement shall be adopted by an
 ordinance of the governing body of the municipality and by
 resolution of the governing body of the land bank entity.

e. The land banking agreement may be amended at any time by
ordinance of the governing body of the municipality and by
resolution of the governing body <sup>2</sup>or board, as appropriate,<sup>2</sup> of the
land bank entity.

8 <sup>2</sup>f. Through entrance into a land banking agreement, a 9 municipality may authorize a land bank entity to hold property in 10 trust on behalf of the municipality. The land banking agreement 11 shall establish whether a trust agreement shall provide authorization 12 to the land bank entity to convey property, lease property, and 13 conduct other land banking activities without municipal 14 authorization for each individual conveyance, and other action. If 15 provided in the land banking agreement, each trust agreement shall 16 provide the land bank entity with all the powers of property 17 ownership, subject to the potential termination of the land banking 18 agreement pursuant to section 14 of P.L., c. (C.) (pending 19 before the Legislature as this bill).

20 g. A land bank entity is not subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) 21 22 in association with a land banking agreement or with contracts entered by the land bank entity in association with the land banking 23 24 agreement. Public bidding is not necessary to enter into a land 25 banking agreement, or, unless otherwise stated in the land banking agreement, for contracts entered into by the land bank entity in 26 27 association with the land banking agreement.<sup>2</sup>

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6. (New section) Pursuant to the land banking agreement or
any subsequent amendment thereto, the land bank entity may be
designated by the municipality to:

a. acquire properties on its behalf through contribution, gift,
grant, bequest, purchase or otherwise, whether or not the property is
located in an area designated as a redevelopment area or an area in
need of rehabilitation; and

36 b. act as its agent, or in place of its municipal officer, with 37 respect to acquisition of property, including but not limited to 38 purchase of tax and other liens, foreclosure of tax and other liens, 39 and individual abandoned property takings pursuant to paragraph (2) of subsection c. of section 37 of the "New Jersey Urban 40 41 Redevelopment Act," P.L.1996, c.62 (C.55:19-56) on behalf of the municipality and to <sup>2</sup> [take title to] <u>acquire and hold in trust</u><sup>2</sup> such 42 properties on behalf of the municipality; provided, however, that 43 nothing in this section shall authorize the use of eminent domain 44 45 beyond that use already permitted by law.

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47 7. (New section) a. For purposes of this section, a
48 municipality, through the land banking agreement itself, or through
49 the adoption of a separate ordinance, may <sup>2</sup>[sell, lease, or convey to

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the] <u>authorize the<sup>2</sup></u> land bank entity  $^{2}$ [, and the land bank entity 1 may take title to, ] to hold in trust on behalf of the municipality<sup>2</sup> any 2 property or properties held by the municipality and not <sup>2</sup>[needed] 3 being used<sup>2</sup> for any public purpose, whether or not the property is 4 5 located in an area designated as a redevelopment area or an area in 6 need of rehabilitation, without public bidding and at such prices and upon such terms as the municipality deems reasonable  $\frac{2}{in}$ 7 8 accordance with parameters that may be established in the land banking agreement<sup>2</sup>. <sup>2</sup>[Unless the terms of the land banking 9 10 agreement provide otherwise, such sales, leases, and conveyances to] <u>A trust agreement with<sup>2</sup></u> the land bank entity <sup>2</sup> [itself]<sup>2</sup> shall be 11 conditioned on the municipality's ability to regain control of the 12 properties pursuant to <sup>2</sup>[subsection c. of]<sup>2</sup> section 14 of P.L. 13 14 c. (C. ) (pending before the Legislature as this bill).

15 b. Through the land banking agreement itself, or through the 16 adoption of a separate ordinance, a municipality may assign any tax liens or other liens to the land bank entity <sup>2</sup>, subject to the 17 18 provisions of R.S.54:5-112 and R.S.54:5-113, except that the liens <u>may be assigned</u><sup>2</sup> with or without consideration and at such prices 19 and upon such terms as <sup>2</sup>[it] <u>the municipality</u><sup>2</sup> deems reasonable. 20 <sup>2</sup>If an ordinance adopted pursuant to this subsection permits the 21 22 land bank entity to retain a portion of the interest payments on one 23 or more tax liens, or the proceeds from one or more sheriff's sales 24 or short sales, or both, then the municipality shall retain the 25 authority to, at any time, by ordinance, restrict the amount of one or 26 both of these funding sources that may be retained by the land bank 27 entity following the date of adoption of the ordinance. The terms of 28 a tax lien assignment pursuant to this subsection shall remain intact, 29 without restriction by a subsequent ordinance, for no less than one year.<sup>2</sup> 30

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32 8. (New section) a. To the extent that the statute under which 33 a redevelopment entity was established, section 4 of P.L.1992, c.79 34 (C.40A:12A-4) or P.L.1960, c.183 (C.40:37A-44 et seq.) in the case of a county improvement authority, confers on that entity the power 35 36 to borrow funds and incur debt, the redevelopment entity may 37 exercise those powers in furtherance of its land banking obligations 38 subject to the conditions and limitations set forth in section 4 of 39 P.L.1992, c.79 (C.40A:12A-4) or P.L.1960, c.183 (C.40:37A-44 et 40 seq.).

41 To the extent that the statute under which the redevelopment b. 42 entity was established, section 4 of P.L.1992, c.79 (C.40A:12A-4) 43 or P.L.1960, c.183 (C.40:37A-44 et seq.) in the case of a county 44 improvement authority, provides that the municipality may 45 guarantee its debt or other borrowing, the municipality may also 46 guarantee its debt or other borrowing under the same terms and 47 conditions, in furtherance of the entity's obligations as a land bank 48 entity.

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c. The guaranteeing of debt and borrowing of funds permitted
 under subsections a. and b. of this section only shall be permitted so
 long as the land banking agreement itself also explicitly permits
 these actions.

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9. (New section) In <sup>2</sup>[selling,]<sup>2</sup> leasing <sup>2</sup>[,]<sup>2</sup> or conveying 6 land bank property <sup>2</sup>, unless the property is part of an area in need 7 of redevelopment,<sup>2</sup> a redevelopment entity shall not be subject to 8 the provisions of section 9 of P.L.1992, c.79 (C.40A:12A-9), but 9 10 shall be subject to any terms and conditions set forth in the land 11 banking agreement <sup>2</sup>[and by the regulations of the redevelopment entity, adopted pursuant to section 10 of P.L. 12 , c. (C. ) (pending before the Legislature as this bill) $]^2$ . 13

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15 10. (New section) <sup>2</sup>[Within six months after designation by the 16 municipality, the land bank entity shall adopt written regulations governing the sales, leases, and conveyances **]** Following entrance 17 18 into a land banking agreement, the land bank entity may modify its 19 bylaws or other governing documents to address actions taken on land bank property, including but not limited to, the leasing and 20 <u>conveyance</u><sup>2</sup> of land bank property <sup>2</sup><u>so long as such modifications</u> 21 are<sup>2</sup> consistent with <sup>2</sup>[any] the<sup>2</sup> provisions of the land banking 22 agreement <sup>2</sup>[and with respect to any other matters that may be 23 24 required by said agreement, which regulations shall be published on 25 the Internet web sites of the land bank entity and the municipality, 26 along with the database required pursuant to subsection c. of section 27 11 of P.L. . c. (C. ) (pending before the Legislature as this bill)]<sup>2</sup>. 28

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11. (New section) a. Within six months after designation by the municipality <sup>2</sup>,<sup>2</sup> the land bank entity shall create a community advisory board, which shall consist of representatives of recognized community associations and non-profit organizations operating within the municipality, <sup>2</sup>[in particular] <u>including</u><sup>2</sup> those associations and organizations active in areas where the land bank entity anticipates holding properties.

b. The land bank entity shall adopt policies and procedures to ensure that the community advisory board is provided with adequate information and opportunity to provide valued input into the decisions of the land bank entity in its capacity as a land bank entity.

42 c. (1) In coordination with the municipality and the 43 community advisory board, the land bank entity shall, within a 44 reasonable time, create, maintain, and make publicly available on 45 its Internet website, a database listing all current and former land 46 bank properties, each owner of record since each property became a 47 land bank property, and the sales price of each land bank property 48 that has been <sup>2</sup>[sold or]<sup>2</sup> purchased by the land bank entity <sup>2</sup>on

behalf of the municipality<sup>2</sup>. <sup>2</sup>[<sup>1</sup>In] Beginning 30 days after the date 1 on which a land bank entity publishes a database pursuant to this 2 subsection and every six months thereafter, in<sup>2</sup> accordance with the 3 guidance provided by the Division of Local Government Services in 4 the Department of Community Affairs pursuant to subsection e. of 5 this section, the land bank entity shall <sup>2</sup>[periodically]<sup>2</sup> update those 6 State agencies identified by the division concerning any changes to 7 the database. To the extent that the database includes properties in 8 9 foreclosure proceedings, and <sup>2</sup>[recently-foreclosed]<sup>2</sup> properties <sup>2</sup>foreclosed within the six-month reporting period<sup>2</sup>, the land bank 10 entity shall <sup>2</sup>take reasonable steps to<sup>2</sup> ensure that the information 11 provided is both accurate and consistent with any corresponding 12 13 information provided by any State agency, or by the Judiciary.<sup>1</sup> 14 (2) In coordination with the municipality and the community 15 advisory board, the land bank entity is encouraged to incorporate 16 into the online database: 17 (a) a list of all vacant and abandoned properties within the 18 municipality; (b) a mechanism to allow the public to offer suggestions 19 20 concerning what properties should be labeled as vacant and 21 abandoned; and 22 (c) an interactive mapping component to allow the public to 23 visualize the impact of land banking and the extent of vacant and 24 abandoned properties within the municipality. 25 d. On an annual basis at minimum, the community advisory board shall report on the accuracy, integrity, accessibility, and 26 27 comprehensiveness of the database established pursuant to 28 subsection c. of this section. Each annual report shall be accessible 29 to the public through the internet website of the municipality and 30 the land bank entity. The fact that a land bank entity has failed to 31 comply with the database requirement under subsection c. of this 32 section shall be prominently noted in each annual report, but no 33 other penalty shall inure to that failure. The Division of Local Government Services in the 34 e. Department of Community Affairs shall, within six months of the 35 36 effective date of P.L. , c. (C. ) (pending before the 37 Legislature as this bill), publish and disseminate a guidebook of 38 good practice for creating and maintaining databases established 39 pursuant to subsection c. of this section. 40 41 12. (New section) The land bank entity shall provide an annual 42 report to the municipal governing body and the public describing 43 the properties being held by it as a land bank entity and the 44 activities that it carried out during the year as a land bank entity. 45 13. (New section) The land banking agreement between the 46 municipality and a <sup>2</sup>[non-profit] <u>land bank</u><sup>2</sup> entity may provide that 47 properties <sup>2</sup>[sold, leased, or conveyed by the municipality to the 48

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non-profit <u>held by the land bank</u><sup>2</sup> entity <sup>2</sup><u>in trust on behalf of the</u> 1 municipality<sup>2</sup> pursuant to section 7 of P.L. 2 , c. (C. ) (pending before the Legislature as this bill), or acquired by the 3 <sup>2</sup>[non-profit] <u>land bank</u><sup>2</sup> entity pursuant to section 6 of P.L. 4 5 (C. ) (pending before the Legislature as this bill), are held c. <sup>2</sup> in trust<sup>2</sup> by the entity on behalf of the municipality for a public 6 7 purpose and shall be exempt from property taxation until or unless <sup>2</sup>[sold,]<sup>2</sup> leased <sup>2</sup>[,]<sup>2</sup> or conveyed by the entity <sup>2</sup><u>on behalf of the</u> 8 municipality<sup>2</sup> or used by the entity for a purpose that is not eligible 9 10 for exemption from taxation. 11 14. (New section) a.  ${}^{2}(1)^{2}$  The municipality may  ${}^{2}$ , by 12 ordinance,<sup>2</sup> terminate the land banking agreement at any time <sup>2</sup>, 13 with or without cause,<sup>2</sup> by providing the land bank entity with one 14 year's notice of termination <sup>2</sup> from the date of the adoption of that 15 16 ordinance<sup>2</sup>. 17 <sup>2</sup>[b.]  $(2)^2$  Termination of the land banking agreement <sup>2</sup>, pursuant to this subsection,<sup>2</sup> shall not affect the status of any 18 transaction properly entered into by the land bank entity prior to 19 20 termination. <sup>2</sup>[c.] (3)<sup>2</sup> Within 90 days following the date of termination, the 21 land bank entity shall convey <sup>2</sup>and transfer<sup>2</sup> to the municipality 22 <sup>2</sup><u>possession of</u><sup>2</sup> all land bank property without consideration; 23 provided, however, that the municipality and the entity may agree 24 to allow the entity to retain <sup>2</sup>[title to] possession and control over<sup>2</sup> 25 26 any properties that are the subject of a pending transaction by the 27 entity until completion of the transaction, and until the end of any 28 lease. <sup>2</sup>b. With or without one year's notice to the land bank entity, the 29 municipality may, by ordinance, terminate the land banking 30 31 agreement upon notification of a determination from the county 32 prosecutor, or the municipal counsel, that the land bank entity, or a director or officer of the land bank entity while acting in their 33 34 official role, has breached an essential duty of the land banking 35 agreement based upon an act or omission: 36 (1) in violation of the land bank entity's duty of loyalty to the 37 municipality and the general welfare of the residents of the 38 municipality; 39 (2) involving a knowing violation of criminal law; or 40 (3) resulting in the receipt by a director or officer of the land 41 bank entity, or by an associate of such person, of an improper personal benefit.<sup>2</sup> 42 43 44 15. (New section) A land bank entity may act as a land bank 45 entity for more than one municipality at the same time, subject to 46 the provisions of the "Uniform Shared Services and Consolidation 47 Act," P.L.2007, c.63 (C.40A:65-1 et seq.).

16. (New section) a.  ${}^{2}(1)^{2}$  A municipal governing body may 1 provide <sup>2</sup>[by], pursuant to the land banking agreement itself, or 2 <u>pursuant to a separate</u><sup>2</sup> ordinance that <sup>2</sup>[an amount equaling up to 3 50 percent of property taxes or payments in lieu of taxes collected 4 on land bank properties each year] a limited series of annual 5 <u>payments</u><sup>2</sup> shall be <sup>2</sup>[returned] <u>made by the municipality</u><sup>2</sup> to the 6 land bank entity <sup>2</sup>[for up to 10 years]<sup>2</sup> following <sup>2</sup><u>one or more</u> 7 fiscal years during which<sup>2</sup> a <sup>2</sup>[sale or]<sup>2</sup> conveyance of <sup>2</sup>[those] <u>one</u> 8 or more land bank<sup>2</sup> properties from the land bank entity to a private 9 <sup>2</sup>[. Such ordinance] <u>occurs</u>. Each payment that a 10 owner municipality commits to making pursuant to this subsection shall be 11 anticipated in the municipal budget adopted for the fiscal year 12 13 during which the payment shall be made. 14 (2) A payment budgeted pursuant to this subsection shall be 15 limited by the terms of the ordinance, but this payment shall not 16 exceed 50 percent of property taxes or payments in lieu of taxes due 17 and payable in the fiscal year for all properties that had been land bank properties within the 10 fiscal years prior to the fiscal year for 18 19 which the payment is budgeted. If a property has been conveyed by 20 a land bank entity more than once, then property taxes and

21 payments in lieu of taxes due and payable for that property shall not 22 be applied to increase the annual limitation established pursuant to 23 this paragraph.

(3) An ordinance adopted pursuant to this subsection<sup>2</sup> may only 24 be applied to real property on which no property tax has been paid, 25 26 or payment in lieu of taxes collected, for at least two years prior to 27 the property becoming a land bank property. Such ordinance may be applied to any individual <sup>2</sup>[sale or]<sup>2</sup> conveyance, any group of 28 <sup>2</sup>[sales and]<sup>2</sup> conveyances, or all future <sup>2</sup>[sales and]<sup>2</sup> conveyances 29 30 that fit these criteria.

31 b. The distribution of any proceeds associated with the sales 32 and leasing of land bank property shall be addressed in the land banking agreement itself and in amendments thereto. <sup>2</sup>Distributions 33 to a land bank entity pursuant to this subsection may be made in 34 35 addition to payments provided pursuant to subsection a. of this section.<sup>2</sup> Proceeds associated with the sales and leasing of land 36 bank property, and all other proceeds obtained by the land bank 37 entity  $^{2}$ <u>on behalf of the municipality</u> under the ordinance, shall be 38 maintained in one or more accounts, separate from all other 39 accounts maintained by the entity serving as the land bank entity. 40 41 The account or accounts shall be deemed to be government records 42 and subject to the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.), 43 commonly known as the open public records act.

44 As used in this section, "conveyance" shall not be construed c. 45 to include a lease.

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47 17. Section 12 of P.L.1960, c.183 (C.40:37A-55) is amended to 48 read as follows:

1 12. Every authority shall be a public body politic and corporate 2 constituting a political subdivision of the State established as an 3 instrumentality exercising public and essential governmental 4 functions to provide for the public convenience, benefit and welfare 5 and shall have perpetual succession and, for the effectuation of its 6 purposes, have the following additional powers:

7 (a) To adopt and have a common seal and to alter the same at8 pleasure;

(b) To sue and be sued;

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10 (c) To acquire, hold, use and dispose of its facility charges and11 other revenues and other moneys;

12 (d) To acquire, rent, hold, use and dispose of other personal13 property for the purposes of the authority;

14 (e) Subject to the provisions of section 26 of this act, to acquire 15 by purchase, gift, condemnation or otherwise, or lease as lessee, 16 real property and easements or interests therein necessary or useful 17 and convenient for the purposes of the authority, whether subject to 18 mortgages, deeds of trust or other liens or otherwise, and to hold 19 and to use the same, and to dispose of property so acquired no 20 longer necessary for the purposes of the authority; provided that the 21 authority may dispose of such property at any time to any 22 governmental unit or person if the authority shall receive a 23 leasehold interest in the property for such term as the authority 24 deems appropriate to fulfill its purposes;

(f) Subject to the provisions of section 13 of this act, to lease to
any governmental unit or person, all or any part of any public
facility for such consideration and for such period or periods of
time and upon such other terms and conditions as it may fix and
agree upon;

30 (g) To enter into agreements to lease, as lessee, public facilities 31 for such term and under such conditions as the authority may deem 32 necessary and desirable to fulfill its purposes, and to agree, 33 pursuant thereto, to be unconditionally obligated to make payments 34 for the term of the lease, without set-off or counterclaim, whether or 35 not the public facility is completed, operating or operable, and notwithstanding the destruction of, damage to, or suspension, 36 37 interruption, interference, reduction or curtailment of the 38 availability or output of the public facility to which the agreement 39 applies;

40 (h) To extend credit or make loans to any governmental unit or 41 person for the planning, design, acquisition, construction, equipping 42 and furnishing of a public facility, upon the terms and conditions 43 that the loans be secured by loan and security agreements, 44 mortgages, leases and other instruments, the payments on which 45 shall be sufficient to pay the principal of and interest on any bonds 46 issued for the purpose by the authority, and upon such other terms 47 and conditions as the authority shall deem reasonable;

48 (i) Subject to the provisions of section 13 of this act, to make49 agreements of any kind with any governmental unit or person for

the use or operation of all or any part of any public facility for such
consideration and for such period or periods of time and upon such
other terms and conditions as it may fix and agree upon;

4 (j) (1) To borrow money and issue negotiable bonds or notes or 5 other obligations and provide for and secure the payment of any 6 bonds and the rights of the holders thereof, and to purchase, hold 7 and dispose of any bonds;

8 (2) To issue bonds, notes or other obligations to provide funding 9 to a municipality that finances the purchase and installation of 10 renewable energy systems and energy efficiency improvements by 11 property owners as provided in section 2 of P.L.2011, c.187 12 (C.40:56-13.1);

(k) To apply for and to accept gifts or grants of real or personal
property, money, material, labor or supplies for the purposes of the
authority from any governmental unit or person, and to make and
perform agreements and contracts and to do any and all things
necessary or useful and convenient in connection with the
procuring, acceptance or disposition of such gifts or grants;

(l) To determine the location, type and character of any public
facility and all other matters in connection with all or any part of
any public facility which it is authorized to own, construct,
establish, effectuate or control;

(m) To make and enforce bylaws or rules and regulations for the
management and regulation of its business and affairs and for the
use, maintenance and operation of any public facility, and to amend
the same;

(n) To do and perform any acts and things authorized by this act
under, through or by means of its own officers, agents and
employees, or by contract with any governmental unit or person;

30 (o) To acquire, purchase, construct, lease, operate, maintain and
31 undertake any project and to fix and collect facility charges for the
32 use thereof;

(p) To mortgage, pledge or assign or otherwise encumber all or
any portion of its revenues and other income, real and personal
property, projects and facilities for the purpose of securing its
bonds, notes and other obligations or otherwise in furtherance of the
purpose of this act;

(q) To extend credit or make loans to redevelopers for the
planning, designing, acquiring, constructing, reconstructing,
improving, equipping and furnishing any redevelopment project or
redevelopment work;

(r) To conduct examinations and investigations, hear testimony
and take proof, under oath at public or private hearings of any
material matter, require the attendance of witnesses and the
production of books and papers and issue commissions for the
examination of witnesses who are out of the State, unable to attend,
or excused from attendance;

48 (s) To authorize a committee designated by it consisting of one 49 or more members, or counsel, or any officer or employee to conduct any such investigation or examination, in which case such
 committee, counsel, officer or employee shall have power to
 administer oaths, take affidavits and issue subpenas or
 commissions;

5 (t) To enter into any and all agreements or contracts, execute 6 any and all instruments, and do and perform any and all acts or 7 things necessary, convenient or desirable for the purposes of the 8 authority or to carry out any power expressly given in this act 9 subject to the "Local Public Contracts Law," P.L.1971, c. 198 10 (C.40A:11-1 et seq.); [and]

11 (u) To pool loans for any local governmental units within the 12 county or any beneficiary county that are refunding bonds and do 13 and perform any and all acts or things necessary, convenient or 14 desirable for the purpose of the authority to achieve more favorable 15 interest rates and terms for those local governmental units ; and

(v) To act as and exercise the powers of a land bank entity
pursuant to P.L., c. (C.) (pending before the Legislature as
this bill) for any municipality situated within the county pursuant to
a land banking agreement approved by an ordinance adopted by the
municipal governing body.

21 (cf: P.L.2011, c.187, s.4)

22

18. Section 21 of P.L.1971, c.199 (C.40A:12-21) is amended toread as follows:

25 21. When the governing body of any county or municipality 26 shall determine that all or any part of a tract of land, with or without 27 improvements, owned by the county or municipality, is not then 28 needed for county or municipal purposes, as the case may be, said 29 governing body, by resolution or ordinance, may authorize a private 30 sale and conveyance of the same, or any part thereof without 31 compliance with any other law governing disposal of lands by 32 counties and municipalities, for a consideration, which may be 33 nominal, and containing a limitation that such lands or buildings 34 shall be used only for the purposes of such organization or 35 association, and to render such services or to provide such facilities 36 as may be agreed upon, and except as provided in subsection (n) of 37 this section not for commercial business, trade or manufacture, and 38 that, unless waived, released, modified, or subordinated pursuant to 39 P.L.1943, c.33 (C.40:60-51.2), if said lands or buildings are not 40 used in accordance with said limitation, title thereto shall revert to 41 the county or municipality without any entry or reentry made 42 thereon on behalf of such county or municipality, to

(a) A duly incorporated volunteer fire company or board of fire
commissioners or first aid and emergency or volunteer ambulance
or rescue squad association of a municipality within the county, in
the case of a county, or of the municipality, in the case of a
municipality, for the construction thereon of a firehouse or fire
school or a first aid and emergency or volunteer ambulance or
rescue squad building or for the use of any existing building for any

1 or all of said purposes and any such land or building sold to any 2 duly incorporated volunteer fire company may be leased by such 3 fire company to any volunteer firemen's association for the use 4 thereof for fire school purposes for the benefit of the members of 5 such association, or

6 (b) Any nationally chartered organization or association of 7 veterans of any war, in which the United States has or shall have 8 been engaged, by a conveyance for consideration, a part of which 9 may be an agreement by the organization or association to render 10 service or to provide facilities for the general public of the county 11 or municipality, of a kind which the county or municipality may 12 furnish to its citizens and to the general public, or

13 (c) A duly incorporated nonprofit hospital association for the 14 construction or maintenance thereon of a general hospital, or

15 (d) Any veteran with paraplegia, that is to say, any officer, 16 soldier, sailor, marine, nurse or other person, regularly enlisted or 17 inducted, who was or shall have been in the active military or naval 18 forces of the United States in any war in which the United States 19 was engaged, including any member of the American Merchant 20 Marine during World War II who is declared by the United States 21 Department of Defense to be eligible for federal veterans' benefits, 22 and who, at the time the veteran was commissioned, enlisted, 23 inducted, appointed or mustered into such military or naval service, 24 was a resident of and who continues to reside in this State, and who 25 has paraplegia and permanent paralysis of both legs or the lower 26 parts of the body resulting from injuries sustained through enemy 27 action or accident while in such active military or naval service, for 28 the construction of a home to domicile the veteran, or to any 29 organization or association of veterans, for the construction of a 30 home or homes to domicile veterans with paraplegia, with powers 31 to convey said lands and premises to the veteran or veterans with 32 paraplegia on whose behalf said organization or association shall 33 acquire title to said land, or

34 (e) Any duly incorporated nonprofit association or any regional 35 commission or authority composed of one or more municipalities or 36 one or more counties for the construction or maintenance thereon of 37 an animal shelter, or

38 (f) Any duly incorporated nonprofit historical society for the 39 acquisition of publicly owned historic sites for their restoration, 40 preservation, improvement, and utilization for the benefit of the 41 general public, or

42 (g) Any duly incorporated nonprofit cemetery organization or 43 association serving the residents of the municipality or county, or

44 (h) Any duly incorporated nonprofit organization for the 45 principal purpose of the education or treatment of persons with 46 developmental disabilities including cerebral palsy, or

47 (i) Any county or municipal sewerage authority serving the 48 residents of the county or municipality, for the use thereof for 49 sewerage authority purposes, or

1 (j) Any duly incorporated nonprofit organization for the 2 purpose of building or rehabilitating residential property for resale. 3 Any profits from the resale of the property shall be applied by the 4 nonprofit organization to the costs of acquiring and rehabilitating 5 other residential property in need of rehabilitation owned by the 6 county or municipality, or

(k) Any duly incorporated nonprofit organization or association,
other than a political, partisan, sectarian, denominational, or
religious organization or association, which includes among its
principal purposes the provision of educational, gardening,
recreational, medical, or social services to the general public,
including residents of the county or municipality, or

(1) Any duly incorporated urban renewal corporation organized
pursuant to P.L.1991, c.431 (C.40A:20-1 et seq.) for the purpose of
constructing housing for low or moderate income persons or
families or persons with disabilities, or

(m) Any duly incorporated nonprofit hospice organization whose
principal purpose is to provide hospice services to persons with
terminal illnesses, or

20 (n) Any duly incorporated nonprofit organization or association 21 for the cultivation and sale of fresh fruits and vegetables on a tract 22 of land of less than five acres within a municipality, provided that 23 the nonprofit organization or association is not controlled, directly 24 or indirectly, by any agricultural, commercial, or other business. 25 The nonprofit organization or association shall be authorized to sell 26 fresh fruits and vegetables either on the land that was conveyed, off 27 that land, or both, provided, that the sales are related and incidental 28 to the non-profit purposes of the organization or association and the 29 net proceeds received by the nonprofit organization or association 30 are used to further the non-profit purposes of the organization or 31 association.

Whenever a sale of property is proposed pursuant to subsection (k), for gardening, or subsection (n) of this section, the county or municipality shall comply with all notice requirements for an application for development under section 7.1 of P.L.1975, c.291 (C.40:55D-12).

37 <u>The provisions of this section shall not be deemed to restrict land</u>
 38 <u>banking agreements undertaken pursuant to P.L., c. (C.)</u>
 39 (pending before the Legislature as this bill).

40 (cf: P.L.2017, c.131, s.175)

41

42 19. Section 22 of P.L.1992, c.79 (C.40A:12A-22) is amended to43 read as follows:

44 22. A municipality, county, redevelopment agency, or housing 45 authority is authorized to exercise all those public and essential 46 governmental functions necessary or convenient to effectuate the 47 purposes of this act, including the following powers which shall be 48 in addition to those otherwise granted by this act or by other law:

a. To sue and be sued; to have a seal and to alter the same at pleasure; to have perpetual succession; to make and execute contracts and other instruments necessary and convenient to the exercise of the powers of the agency or authority; and to make and from time to time amend and repeal bylaws, rules and regulations, not inconsistent with this act, to carry into effect its powers and purposes.

b. Pursuant to an adopted cash management plan, invest any
funds held in reserve or sinking funds, or any funds not required for
immediate disbursement, in property or securities in which
governmental units may legally invest funds subject to their control;
to purchase its bonds at a price not more than the principal amount
thereof and accrued interest, all bonds so purchased to be cancelled.

c. Borrow money and receive grants and loans from any sourcefor the financing of a redevelopment project or housing project.

d. Invest in an obligee the right in the event of a default by the
agency to foreclose and take possession of the project covered by
the mortgage or apply for the appointment of a receiver.

e. Invest in a trustee or trustees or holders of bonds the right to enforce the payment of the bonds or any covenant securing or relating to the bonds, which may include the right, in the event of the default, to take possession and use, operate and manage any project or part thereof, and to collect the rents and revenues arising therefrom and to dispose of the moneys in accordance with the agreement of the authority with the trustee.

f. Provide for the refunding of any of its bonds, by the issuance
of such obligations, in such manner and form, and upon such terms
and conditions, as it shall deem in the best interests of the public.

g. Consent to the modification of any contract, bond indenture,mortgage or other instrument entered into by it.

h. Pay or compromise any claim arising on, or because of anyagreement, bond indenture, mortgage or instrument.

33 i. Acquire or contract to acquire from any person, firm, or 34 corporation, public or private, by contribution, gift, grant, bequest, 35 devise, purchase, or otherwise, real or personal property or any interest therein, including such property as it may deem necessary 36 37 or proper, although temporarily not required for such purposes, in a 38 redevelopment area or in any area designated by the governing body 39 as necessary for carrying out the relocation of the residents, 40 industry and commerce displaced from a redevelopment area.

41 į. Subordinate, waive, sell, assign or release any right, title, 42 claim, lien or demand however acquired, including any equity or 43 right of redemption, foreclosure, sell or assign any mortgage held 44 by it, or any interest in real or personal property; and purchase at 45 any sale, upon such terms and at such prices as it determines to be 46 reasonable, and to take title to the property, real, personal, or 47 mixed, so acquired and similarly to sell, exchange, assign, convey 48 or otherwise dispose of any property.

k. Complete, administer, operate, obtain and pay for insurance
 on, and maintain, renovate, repair, modernize, lease or otherwise
 deal with any property.

4 Employ or retain consulting and other attorneys, planners, 1. 5 engineers, architects, managers and financial experts and other employees and agents of a permanent or temporary nature as may 6 7 necessary, determine their qualifications, be duties and 8 compensation, and delegate to one or more of its agents or 9 employees such powers and duties as it deems proper. For such 10 legal services as may be required, a redevelopment agency or 11 housing authority may call upon the chief law officers of the 12 municipality or county, as the case may be, or may employ its own 13 counsel and legal staff.

14 m. Arrange or contract with a public agency, to the extent that it 15 is within the scope of that agency's functions, to cause the services 16 customarily provided by such other agency to be rendered for the 17 benefit of the occupants of any redevelopment area or housing 18 project, and have such other agency provide and maintain parks, 19 recreation centers, schools, sewerage, transportation, water and 20 other municipal facilities adjacent to or in connection with a 21 redevelopment area or project.

22 n. Conduct examinations and investigations, hear testimony 23 and take proof, under oath at public or private hearings of any 24 material matter, compel witnesses and the production of books and 25 papers and issue commissions for the examination of witnesses who 26 are out of State, unable to attend, or excused from attendance; 27 authorize a committee designated by it consisting of one or more 28 members, or counsel, or any officer or employee to conduct the 29 examination or investigation, in which case it may authorize in its 30 name the committee, counsel, officer or employee to administer 31 oaths, take affidavits and issue subpoenas or commissions.

o. Make and enter into all contracts and agreements necessaryor incidental to the performance of the duties authorized in this act.

p. After thorough evaluation and investigation, bring an action
on behalf of a tenant to collect or enforce any violation of
subsection g. or h. of section 11 of the "Law Against
Discrimination," P.L.1945, c.169 (C.10:5-12).

q. Designate members or employees, who shall be
knowledgeable of federal and State discrimination laws, and who
shall be available during all normal business hours, to evaluate a
complaint made by a tenant pursuant to the "Law Against
Discrimination," P.L.1945, c.169 (C.10:5-12).

43 r. Act as and exercise the powers of a land bank entity
44 pursuant to P.L., c. (C.) (pending before the Legislature as
45 this bill) under a land banking agreement approved by an ordinance
46 adopted by the municipal governing body.

- 47 (cf: P.L.2002, c.82, s.5)
- 48

49 20. This act shall take effect immediately.