# ASSEMBLY, No. 4013 **STATE OF NEW JERSEY** 218th LEGISLATURE

INTRODUCED MAY 17, 2018

Sponsored by: Assemblyman CRAIG J. COUGHLIN District 19 (Middlesex) Assemblyman ROBERT J. KARABINCHAK District 18 (Middlesex) Assemblywoman VALERIE VAINIERI HUTTLE District 37 (Bergen)

Co-Sponsored by: Assemblyman Giblin

#### SYNOPSIS

Reinstates prior property tax exemption for nonprofit hospitals with on-site for-profit medical providers; requires some of these hospitals to pay community service contributions; establishes Nonprofit Hospital Community Service Contribution Study Commission; prohibits certain third-party property tax appeals.



(Sponsorship Updated As Of: 12/13/2019)

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AN ACT concerning property tax exemptions, supplementing
 chapter 48 of Title 40 and chapter 4 of Title 54 of the Revised
 Statutes, and amending R.S.54:4-3.6 and R.S.54:3-21.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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8 1. (New section) a. The owner of property used as a hospital 9 or a satellite emergency care facility, which is exempt from taxation 10 pursuant to section 3 of P.L., c. (C. ) (pending before the Legislature as this bill), shall annually be assessed a community 11 12 service contribution to the municipality in which the licensed beds 13 of the hospital are located and, in the case of a satellite emergency 14 care facility, to the municipality in which such facility is located. 15 These contributions shall be remitted directly to the municipalities 16 in which the contributions are assessed.

17 b. (1) For tax year 2018, the annual community service 18 contribution required pursuant to this section shall, for a hospital, be equal to \$2.50 a day for each licensed bed at the hospital in the 19 20 prior tax year, and shall, for a satellite emergency care facility, be 21 equal to \$250 for each day in the prior tax year. For tax year 2019 22 and each tax year thereafter, the per day amount used to calculate an 23 annual community service contribution for a hospital and a satellite 24 emergency care facility shall increase by two percent over the prior 25 tax year. The Commissioner of Health shall annually promulgate 26 the per day amount to apply for each tax year.

27 (2) An annual community service contribution shall be reduced 28 by an amount equal to the sum of any payments remitted to the 29 municipality in which the licensed beds of the hospital or satellite 30 emergency care facility, as the case may be, is located, pursuant to a 31 voluntary agreement operative in the prior tax year between the 32 owner and the municipality to compensate for any municipal public 33 safety services benefitting the occupants and premises of the 34 hospital or satellite emergency care facility

35 (3) An annual community service contribution shall be payable
36 in equal quarterly installments. The installments shall be payable
37 on February 1, May 1, August 1, and November 1.

38 c. The obligation to remit an annual community service 39 contribution pursuant to this section is legal, valid, and binding. If 40 a quarterly installment of an annual community service contribution 41 installment is not paid as and when due pursuant to subsection b. of 42 this section, the unpaid balance shall constitute a municipal lien on 43 the hospital or satellite emergency care facility property after 30 44 days, and shall be enforced and collected in the same manner as 45 unpaid property taxes.

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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d. A municipality that receives an annual community service
contribution installment pursuant to this section, or a payment under
a voluntary agreement that reduces the amount of such contribution
pursuant to paragraph (2) of subsection b. of this section, shall
forthwith, upon receipt, remit five percent of the installment or
voluntary payment, as the case may be, to the county in which the
municipality is located.

e. The Commissioner of Health, in consultation with the New
Jersey Health Care Facilities Financing Authority in the Department
of Health and the Director of the Division of Local Government
Services in the Department of Community Affairs, shall, by January
1, 2019, adopt regulations necessary to effectuate the provisions of
this section pursuant to the "Administrative Procedure Act,"
P.L.1968, c.410 (C.52:14B-1 et seq.).

15 f. As used in this section:

16 "Hospital" means a general acute care hospital licensed pursuant 17 to P.L.1971, c.136 (C.26:2H-1 et seq.), which maintains and 18 operates organized facilities and services as approved and licensed by the Department of Health for the diagnosis, treatment, or care of 19 20 persons suffering from acute illness, injury, or deformity and in 21 which all diagnosis, treatment, and care are administered by or 22 performed under the direction of persons licensed to practice 23 medicine or osteopathy in the State, and includes all land and 24 buildings that are used in the delivery of health care services by 25 such hospital and its medical providers or that are used for the 26 management, maintenance, administration, support, and security of 27 such hospital and its medical providers.

"Licensed bed" means one of the total number of acute care beds
for which an acute care hospital is approved for patient care by the
Commissioner of Health, excluding skilled nursing, psychiatric,
sub-acute, and newborn beds, and further excluding any acute care
beds not commissioned for use.

33 "Medical provider" means an individual or entity which, acting 34 within the scope of a licensure or certification, provides health care 35 services, and includes, but is not limited to, a physician, physician 36 assistant, psychologist, pharmacist, dentist, nurse, nurse 37 practitioner, social worker, paramedic, respiratory care practitioner, 38 medical or laboratory technician, ambulance or emergency medical 39 worker, orthotist or prosthetist, radiological or other diagnostic 40 service facility, bioanalytical laboratory, health care facility, or 41 other limited licensed health care professional, and further includes 42 administrative support staff of the individual or entity.

43 "Owner" means an association or corporation organized as a
44 nonprofit entity pursuant to Title 15 of the Revised Statutes or Title
45 15A of the New Jersey Statutes exclusively for hospital purposes
46 that owns a hospital.

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"Satellite emergency care facility" means a facility, which is
owned and operated by a hospital, and which provides emergency
care and treatment for patients.

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5 2. (New section) a. There is established, in but not of the 6 Department of Health, a commission to be known as the Nonprofit 7 Hospital Community Service Contribution Study Commission. The 8 commission shall consist of nine members as follows: the 9 Commissioner of Health, ex officio; two members of the Senate to 10 be appointed by the President of the Senate, who shall not both be 11 of the same political party; two members of the General Assembly 12 to be appointed by the Speaker of the General Assembly, who shall 13 not both be of the same political party; two members, appointed by 14 the Governor, who are mayors of municipalities entitled to receive 15 annual community service contributions pursuant to section 1 of 16 (C. ) (pending before the Legislature as this bill); P.L. , c. 17 and two members, appointed by the Governor, who are chief 18 executive officers of hospitals assessed annual community service 19 contributions pursuant to section 1 of P.L. , c. (C. 20 (pending before the Legislature as this bill). Each member may 21 designate a representative to attend meetings of the commission, 22 and each designee may lawfully vote and otherwise act on behalf of 23 the member who designated that individual to serve as a designee. 24 The members shall serve for terms of three years, commencing on 25 the date of appointment, and may be reappointed. Vacancies in the 26 membership of the commission shall be filled for the unexpired 27 terms in the same manner as the original appointments.

28 b. The members shall be appointed within 60 days following 29 the effective date of this section. The commission shall organize as 30 soon as practicable after the appointment of a majority of its 31 members and shall select a chair and a treasurer from among its members, and a secretary who need not be a member of the 32 33 commission. The presence of five members of the commission 34 shall constitute a quorum. The commission may conduct business 35 without a quorum, but may only vote on the issuance of the report required to be submitted to the Governor and the Legislature 36 37 pursuant to subsection e. of this section, and on any 38 recommendations, when a quorum is present.

c. All commission members shall serve without compensation,
but shall be eligible for reimbursement of necessary and reasonable
expenses incurred in the performance of their official duties within
the limits of funds appropriated or otherwise made available to the
commission for its purposes.

d. The commission may meet and hold public hearings at the
place or places it designates during the sessions or recesses of the
Legislature.

47 e. The commission shall study the implementation of 48 P.L. , c. (C. ) (pending before the Legislature as this bill)

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1 and shall issue a report to the Governor and the Legislature, 2 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), every three 3 years from the effective date of this section; provided, however, that 4 the initial report shall be issued within one year following that 5 effective date. The reports shall include: (1) an analysis of the 6 financial impact of P.L. , c. (C. ) (pending before the 7 Legislature as this bill) on both hospitals and satellite emergency 8 care facilities assessed annual community service contributions 9 thereunder and the municipalities receiving such contributions; (2) 10 an assessment of the adequacy of the amount of the annual 11 community service contributions; (3) an analysis of the 12 administration and equity of these contributions; and (4) any recommendations that the commission determines would improve 13 14 the administration, equity, or any other aspect of the annual 15 community service contribution system established by P.L., c. (C. 16 ) (pending before the Legislature as this bill).

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18 3. (New section) a. Property, including land and buildings, 19 used as a hospital or a satellite emergency care facility, which is 20 owned by an association or corporation organized as a nonprofit 21 entity pursuant to Title 15 of the Revised Statutes or Title 15A of 22 the New Jersey Statutes exclusively for hospital purposes, shall be 23 exempt from taxation, and the exemption shall extend to any 24 portion of the hospital property that is leased to or otherwise used 25 by a profit-making medical provider for medical purposes; 26 provided, however, that any portion of the property that is leased to 27 any other profit-making organization or otherwise used for any 28 other purposes which are not themselves exempt from taxation shall 29 be subject to taxation and the remaining portion only shall be exempt from taxation. 30

b. The owner of property exempt from taxation pursuant to
subsection a. of this section shall be assessed an annual community
service contribution pursuant to section 1 of P.L., c. (C.)
(pending before the Legislature as this bill).

35 c. As used in this section:

36 "Hospital" means a general acute care hospital licensed pursuant 37 to P.L.1971, c.136 (C.26:2H-1 et seq.), which maintains and 38 operates organized facilities and services as approved and licensed 39 by the Department of Health for the diagnosis, treatment, or care of 40 persons suffering from acute illness, injury, or deformity and in 41 which all diagnosis, treatment, and care are administered by or 42 performed under the direction of persons licensed to practice 43 medicine or osteopathy in the State, and includes all land and 44 buildings that are used in the delivery of health care services by 45 such hospital and its medical providers or that are used for the 46 management, maintenance, administration, support, and security of 47 such hospital and its medical providers.

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1 "Medical provider" means an individual or entity which, acting 2 within the scope of a licensure or certification, provides health care 3 services, and includes, but is not limited to, a physician, physician 4 assistant, psychologist, pharmacist, dentist, nurse, nurse 5 practitioner, social worker, paramedic, respiratory care practitioner, 6 medical or laboratory technician, ambulance or emergency medical 7 worker, orthotist or prosthetist, radiological or other diagnostic 8 service facility, bioanalytical laboratory, health care facility, or 9 other limited licensed health care professional, and further includes 10 administrative support staff of the individual or entity.

"Satellite emergency care facility" means a facility, which is
owned and operated by a hospital, and which provides emergency
care and treatment for patients.

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15 4. (New section) For tax years 2014, 2015, 2016, and 2017, 16 property that would have been exempt from taxation pursuant to 17 section 3 of P.L., c. (C. ) (pending before the Legislature as this bill), had that section been effective in those tax years, shall 18 19 not be assessed as omitted property pursuant to P.L.1947, c.413 20 (C.54:4-63.12 et seq.). This section shall apply to all property 21 owned by an association or corporation organized as a nonprofit 22 entity pursuant to Title 15 of the Revised Statutes or Title 15A of 23 the New Jersey Statutes exclusively for hospital purposes, whether 24 or not assessed as omitted property, as well as the omitted 25 assessments of such property that is the subject of litigation that is 26 pending or that may be subject to appeal before the county board of 27 taxation, the tax court, or any other court on or after the date of 28 enactment of P.L., c. (C. ) (pending before the Legislature 29 as this bill). Any taxes paid on such property for tax years 2014, 30 2015, 2016, or 2017 shall be refunded.

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5. R.S.54:4-3.6 is amended to read as follows:

33 54:4-3.6. The following property shall be exempt from taxation 34 under this chapter: all buildings actually used for colleges, schools, 35 academies or seminaries, provided that if any portion of such 36 buildings are leased to profit-making organizations or otherwise 37 used for purposes which are not themselves exempt from taxation, 38 said portion shall be subject to taxation and the remaining portion 39 only shall be exempt; all buildings actually used for historical 40 societies, associations or exhibitions, when owned by the State, 41 county or any political subdivision thereof or when located on land 42 owned by an educational institution which derives its primary 43 support from State revenue; all buildings actually and exclusively 44 used for public libraries, asylum or schools for adults and children 45 with intellectual disabilities; all buildings used exclusively by any 46 association or corporation formed for the purpose and actually 47 engaged in the work of preventing cruelty to animals; all buildings 48 actually and exclusively used and owned by volunteer first-aid

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1 squads, which squads are or shall be incorporated as associations 2 not for pecuniary profit; all buildings actually used in the work of 3 associations and corporations organized exclusively for the moral 4 and mental improvement of men, women and children, provided 5 that if any portion of a building used for that purpose is leased to 6 profit-making organizations or is otherwise used for purposes which 7 are not themselves exempt from taxation, that portion shall be 8 subject to taxation and the remaining portion only shall be exempt; 9 all buildings actually used in the work of associations and 10 corporations organized exclusively for religious purposes, including 11 religious worship, or charitable purposes, provided that if any 12 portion of a building used for that purpose is leased to a profit-13 making organization or is otherwise used for purposes which are not 14 themselves exempt from taxation, that portion shall be subject to 15 taxation and the remaining portion shall be exempt from taxation, 16 and provided further that if any portion of a building is used for a 17 different exempt use by an exempt entity, that portion shall also be 18 exempt from taxation; all buildings, other than those exempt from 19 taxation pursuant to section 3 of P.L., c. (C. ) (pending 20 before the Legislature as this bill), actually used in the work of 21 associations and corporations organized exclusively for hospital 22 purposes, provided that if any portion of a building used for hospital 23 purposes is leased to profit-making organizations or otherwise used 24 for purposes which are not themselves exempt from taxation, that 25 portion shall be subject to taxation and the remaining portion only 26 shall be exempt; all buildings owned or held by an association or 27 corporation created for the purpose of holding the title to such 28 buildings as are actually and exclusively used in the work of two or 29 more associations or corporations organized exclusively for the 30 moral and mental improvement of men, women and children; all 31 buildings owned by a corporation created under or otherwise 32 subject to the provisions of Title 15 of the Revised Statutes or Title 33 15A of the New Jersey Statutes and actually and exclusively used in 34 the work of one or more associations or corporations organized 35 exclusively for charitable or religious purposes, which associations 36 or corporations may or may not pay rent for the use of the premises 37 or the portions of the premises used by them; the buildings, not 38 exceeding two, actually occupied as a parsonage by the officiating 39 clergymen of any religious corporation of this State, together with 40 the accessory buildings located on the same premises; the land 41 whereon any of the buildings hereinbefore mentioned are erected, 42 and which may be necessary for the fair enjoyment thereof, and 43 which is devoted to the purposes above mentioned and to no other 44 purpose and does not exceed five acres in extent; the furniture and 45 personal property in said buildings if used in and devoted to the 46 purposes above mentioned; all property owned and used by any 47 nonprofit corporation in connection with its curriculum, work, care, 48 treatment and study of men, women, or children with intellectual

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1 disabilities shall also be exempt from taxation, provided that such 2 corporation conducts and maintains research or professional 3 training facilities for the care and training of men, women, or 4 children with intellectual disabilities; provided, in case of all the 5 foregoing, the buildings, or the lands on which they stand, or the 6 associations, corporations or institutions using and occupying them 7 as aforesaid, are not conducted for profit, except that the exemption 8 of the buildings and lands used for charitable, benevolent or 9 religious purposes shall extend to cases where the charitable, 10 benevolent or religious work therein carried on is supported partly 11 by fees and charges received from or on behalf of beneficiaries 12 using or occupying the buildings; provided the building is wholly 13 controlled by and the entire income therefrom is used for said 14 charitable, benevolent or religious purposes; and any tract of land 15 purchased pursuant to subsection (n) of section 21 of P.L.1971, 16 c.199 (C.40A:12-21), and located within a municipality, actually 17 used for the cultivation and sale of fresh fruits and vegetables and 18 owned by a duly incorporated nonprofit organization or association 19 which includes among its principal purposes the cultivation and sale 20 of fresh fruits and vegetables, other than a political, partisan, 21 sectarian, denominational or religious organization or association. 22 The foregoing exemption shall apply only where the association, 23 corporation or institution claiming the exemption owns the property 24 in question and is incorporated or organized under the laws of this 25 State and authorized to carry out the purposes on account of which 26 the exemption is claimed or where an educational institution, as 27 provided herein, has leased said property to a historical society or 28 association or to a corporation organized for such purposes and 29 created under or otherwise subject to the provisions of Title 15 of 30 the Revised Statutes or Title 15A of the New Jersey Statutes.

31 As used in this section "hospital purposes" includes health care facilities for the elderly, such as nursing homes; residential health 32 33 care facilities; assisted living residences; facilities with a Class C 34 license pursuant to P.L.1979, c.496 (C.55:13B-1 et al.), the 35 "Rooming and Boarding House Act of 1979"; similar facilities that 36 provide medical, nursing or personal care services to their residents; 37 and that portion of the central administrative or service facility of a 38 continuing care retirement community that is reasonably allocable 39 as a health care facility for the elderly.

40 (cf: P.L.2011, c.171, s.4)

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6. R.S.54:3-21 is amended to read as follows:

54:3-21. a. (1) Except as provided in subsection b. of this
section a taxpayer feeling aggrieved by the assessed valuation or
<u>exempt status</u> of the taxpayer's property [, or feeling discriminated
against by the assessed valuation of other property in the county,]
or a taxing district which may feel discriminated against by the
assessed valuation or exempt status of property in the taxing

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1 district, or by the assessed valuation or exempt status of property in 2 another taxing district in the county, may on or before April 1, or 45 3 days from the date the bulk mailing of notification of assessment is 4 completed in the taxing district, whichever is later, appeal to the 5 county board of taxation by filing with it a petition of appeal; 6 provided, however, that any such taxpayer or taxing district may on 7 or before April 1, or 45 days from the date the bulk mailing of 8 notification of assessment is completed in the taxing district, 9 whichever is later, file a complaint directly with the Tax Court, if 10 the assessed valuation of the property subject to the appeal exceeds 11 \$1,000,000. In a taxing district where a municipal-wide revaluation 12 or municipal-wide reassessment has been implemented, a taxpayer 13 or a taxing district may appeal before or on May 1 to the county 14 board of taxation by filing with it a petition of appeal or, if the 15 assessed valuation of the property subject to the appeal exceeds 16 \$1,000,000, by filing a complaint directly with the State Tax Court. 17 Within ten days of the completion of the bulk mailing of 18 notification of assessment, the assessor of the taxing district shall 19 file with the county board of taxation a certification setting forth the 20 date on which the bulk mailing was completed. If a county board of 21 taxation completes the bulk mailing of notification of assessment, 22 the tax administrator of the county board of taxation shall within ten 23 days of the completion of the bulk mailing prepare and keep on file 24 a certification setting forth the date on which the bulk mailing was 25 completed. A taxpayer shall have 45 days to file an appeal upon the 26 issuance of a notification of a change in assessment. An appeal to 27 the Tax Court by one party in a case in which the Tax Court has 28 jurisdiction shall establish jurisdiction over the entire matter in the 29 Tax Court. All appeals to the Tax Court hereunder shall be in 30 accordance with the provisions of the State Uniform Tax Procedure 31 Law, R.S.54:48-1 et seq.

If a petition of appeal or a complaint is filed on April 1 or during the 19 days next preceding April 1, a taxpayer or a taxing district shall have 20 days from the date of service of the petition or complaint to file a cross-petition of appeal with a county board of taxation or a counterclaim with the Tax Court, as appropriate.

37 (2) With respect to property located in a county participating in 38 the demonstration program established in section 4 of P.L.2013, 39 c.15 (C.54:1-104) or a property located in a county operating under 40 the "Property Tax Assessment Reform Act," P.L.2009, c.118 41 (C.54:1-86 et seq.), and except as provided in subsection b. of this 42 section, a taxpayer feeling aggrieved by the assessed valuation or 43 <u>exempt status</u> of the taxpayer's property **[**, or feeling discriminated 44 against by the assessed valuation of other property in the county, 45 or a taxing district which may feel discriminated against by the 46 assessed valuation or exempt status of property in the taxing 47 district, or by the assessed valuation or exempt status of property in 48 another taxing district in the county, may on or before January 15,

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1 or 45 days from the date the bulk mailing of notification of 2 assessment is completed in the taxing district, whichever date is 3 later, appeal to the county board of taxation by filing with it a 4 petition of appeal; provided, however, that any such taxpayer, or 5 taxing district, may on or before April 1, or 45 days from the date 6 the bulk mailing of notification of assessment is completed in the 7 taxing district, whichever date is later, file a complaint directly with 8 the Tax Court, if the assessed valuation of the property subject to 9 the appeal exceeds \$1,000,000.

10 If a petition of appeal is filed on January 15 or during the 19 11 days next preceding January 15, or a complaint is filed with the Tax 12 Court on April 1 or during the 19 days next preceding April 1, a 13 taxpayer or a taxing district shall have 20 days from the date of 14 service of the petition or complaint to file a cross-petition of appeal 15 with a county board of taxation or a counterclaim with the Tax 16 Court, as appropriate.

17 Within 10 days of the completion of the bulk mailing of 18 notification of assessment, the assessor of the taxing district shall 19 file with the county board of taxation a certification setting forth the 20 date on which the bulk mailing was completed. If a county board of 21 taxation completes the bulk mailing of notification of assessment, the tax administrator of the county board of taxation shall within 10 22 23 days of the completion of the bulk mailing prepare and keep on file 24 a certification setting forth the date on which the bulk mailing was 25 completed. A taxpayer shall have 45 days to file an appeal upon the 26 issuance of a notification of a change in assessment. An appeal to 27 the Tax Court by one party in a case in which the Tax Court has 28 jurisdiction shall establish jurisdiction over the entire matter in the 29 Tax Court. All appeals to the Tax Court hereunder shall be in 30 accordance with the provisions of the State Uniform Tax Procedure 31 Law, R.S.54:48-1 et seq.

b. No taxpayer or taxing district shall be entitled to appeal
either an assessment or an exemption or both that is based on a
financial agreement subject to the provisions of the "Long Term
Tax Exemption Law" under the appeals process set forth in
subsection a. of this section.

37 (cf: P.L.2017, c.306, s.4)

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7. This act shall take effect immediately and shall be
retroactive to January 1, 2018, except that section 4 of the bill shall
apply to tax years 2014, 2015, 2016, and 2017 only.

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#### STATEMENT

46 This bill would reinstate the property tax exempt status of
47 nonprofit hospitals, including satellite emergency care facilities,
48 with for-profit medical providers on site. Under the bill, these

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hospitals would instead be required to pay annual community service contributions to their host municipalities to offset the costs of public safety services, such as police and fire protection, which directly benefit these hospitals and their employees. The bill would also establish a commission to study this new system and would also eliminate certain third-party property tax appeals.

7 In a 2015 decision, the Tax Court held that a nonprofit hospital 8 was not entitled to a property tax exemption because nonprofit and 9 for-profit medical services were provided throughout the hospital in 10 a commingled manner. The court deemed this commingling a 11 violation of R.S.54:4-3.6 because it did not allow the local taxing 12 authorities to distinguish taxable for-profit uses of the hospital 13 property from tax-exempt nonprofit uses of the property. Since for-14 profit medical services are commonly provided at nonprofit 15 hospitals, municipalities began challenging the property tax exempt 16 status held by other nonprofit hospitals throughout the State, 17 creating uncertainty and raising questions over what level of 18 support these nonprofit hospitals should provide to their host 19 communities. This bill would resolve these issues by establishing a 20 clear and predictable system in which complex, modern nonprofit 21 hospitals make a reasonable contribution to their host communities, 22 while providing these hospitals a measure of tax relief to help them 23 continue to fulfill their nonprofit mission.

24 Under the bill, for tax year 2018, the annual community service 25 contribution for a hospital would be equal to \$2.50 a day for each 26 licensed bed at the hospital in the prior tax year, and the 27 contribution for a satellite emergency care facility would be equal 28 to \$250 for each day in the prior tax year. For tax year 2019 and 29 each tax year thereafter, the per day amount used to calculate the 30 community service contribution for a hospital and a satellite 31 emergency care facility would increase by two percent over the 32 prior tax year. An annual community service contribution would be 33 reduced by the amount of any payments made by a nonprofit 34 hospital for the same purposes to a host municipality, pursuant to a 35 voluntary agreement between the hospital and municipality that was 36 operative in the prior tax year.

The bill requires municipalities to provide five percent of an annual community service contribution, or a voluntary payment that counts against such contribution, to the county in which the municipality is located to offset public safety services expenses borne by the county, which benefit the hospital.

The bill also establishes a permanent commission, known as the Nonprofit Hospital Community Service Contribution Study Commission, to study and issue a report to the Governor and the Legislature on the annual community service contribution system created by the bill. The initial report is due within one year of the effective date of that provision of the bill, and subsequent reports are due every three years from that effective date. The reports must

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1 include: (1) an analysis of the financial impact of the bill on the 2 affected hospitals and municipalities; (2) an assessment of the 3 adequacy of the amount of the annual community service 4 contributions; (3) an analysis of the administration and equity of 5 these contributions; and (4) any recommendations that the 6 commission determines would improve the administration, equity, 7 or any other aspect of the annual community service contribution 8 system created by the bill.

9 The bill also prohibits the assessment of a nonprofit hospital as 10 an omitted property for tax years 2014, 2015, 2016, and 2017.

11 The bill also prohibits property taxpayers from filing property 12 tax appeals with respect to the property of others. Under current 13 law, property taxpayers may challenge the assessment or exempt 14 status of their own property as well as that of any other property in 15 their county. Eliminating this option would reduce property tax 16 appeals, which are costly and create uncertainty in local 17 government finances. The bill would not disturb the ability of local 18 governments to appeal the assessment or exempt status of any 19 property in the applicable county.

Lastly, the bill clarifies that the process for challenging the exempt status of property is the same process for challenging the assessed valuation of property, consistent with existing practice.