# [First Reprint] SENATE, No. 485

# STATE OF NEW JERSEY 218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by: Senator JOSEPH F. VITALE District 19 (Middlesex)

Co-Sponsored by: Senator Ruiz

#### **SYNOPSIS**

"Out-of-network Consumer Protection, Transparency, Cost Containment and Accountability Act."

#### **CURRENT VERSION OF TEXT**

As reported by the Senate Commerce Committee on April 5, 2018, with amendments.



(Sponsorship Updated As Of: 4/6/2018)

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AN ACT concerning health insurance and health care providers and
 supplementing various parts of the statutory law.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

5 6

7 1. This act shall be known and may be cited as the "Out-of8 network Consumer Protection, Transparency, Cost Containment and
9 Accountability Act."

10 11

2. The Legislature finds and declares that:

a. The health care delivery system in New Jersey needs reforms
that will enhance consumer protections, create a system to resolve
certain health care billing disputes, contain rising costs, and measure
success with respect to these goals;

b. Despite existing State and federal laws and regulations to
protect against certain surprise out-of-network charges, these charges
continue to pose a problem for health care consumers in New Jersey.
Many consumers find themselves with surprise bills for hospital
emergency room procedures or for charges by providers that the
consumer had no choice in selecting;

22 c. While the Patient Protection and Affordable Care Act added 23 new patient protections requiring federally-regulated group health 24 plans to reimburse for out-of-network emergency service by paying 25 the greatest of three possible amounts: (1) the amount negotiated with 26 in-network providers for the emergency service furnished; (2) the 27 amount for the emergency service calculated using the same method 28 the plan generally uses to determine payments for out-of-network 29 services; or (3) the amount that would be paid under Medicare for the 30 emergency service, patients continue to face out-of-network charges 31 for surprise bills;

d. Out-of-network benefits are a health insurance benefit
enhancement for which insureds pay an additional premium, but in
recent years, out-of-network coverage has been used inappropriately as
a means to diminish consumers' health insurance coverage, exposing
consumers to additional costs;

e. Carriers and consumers continue to report exorbitant charges
by certain health care professionals and facilities for out-of-network
services, including balance billing, and in certain cases, consumers'
bills are referred to collection, which contributes to the increasing
costs of health care services and insurance and imposes hardships on
health care consumers;

43 f. Health care providers and hospitals report that inadequate 44 reimbursement from carriers and government payers is causing

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Senate SCM committee amendments adopted April 5, 2018.

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financial stress on safety net hospitals, deteriorating morale among
 providers and reduced quality of care for consumers;

g. It is, therefore, in the public interest to reform the health care
delivery system in New Jersey to enhance consumer protections, create
a system to resolve certain health care billing disputes, contain rising
costs, and measure success with respect to these goals.

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3. As used in this act:

9 "Carrier" means an entity that contracts or offers to contract to 10 provide, deliver, arrange for, pay for, or reimburse any of the costs of health care services under a health benefits plan, including: an 11 12 insurance company authorized to issue health benefits plans; a health maintenance organization; a health, hospital, or medical 13 14 service corporation; a multiple employer welfare arrangement; the 15 State Health Benefits Program and the School Employees' Health 16 Benefits Program; or any other entity providing a health benefits 17 plan. Except as provided under the provisions of this act, "carrier" 18 shall not include any other entity providing or administering a self-19 funded health benefits plan.

20 "Commissioner" means the Commissioner of Banking and21 Insurance.

"Covered person" means a person on whose behalf a carrier is
obligated to pay health care expense benefits or provide health care
services.

25 "Department" means the Department of Banking and Insurance.

26 "Emergency or urgent basis" means all emergency and urgent
27 care services including, but not limited to, the services required
28 pursuant to N.J.A.C.11:24-5.3.

29 "Health benefits plan" means a benefits plan which pays or 30 provides hospital and medical expense benefits for covered services, and is delivered or issued for delivery in this State by or 31 32 through a carrier. For the purposes of this act, "health benefits 33 plan" shall not include the following plans, policies or contracts: 34 Medicaid, Medicare, Medicare Advantage, accident only, credit, 35 disability, long-term care, TRICARE supplement coverage, 36 coverage arising out of a workers' compensation or similar law, 37 automobile medical payment insurance, personal injury protection 38 insurance issued pursuant to P.L.1972, c.70 (C.39:6A-1 et seq.), a 39 dental plan as defined pursuant to section 1 of P.L.2014, c.70 40 (C.26:2S-26) and hospital confinement indemnity coverage.

41 "Health care facility" means a general acute care hospital,
42 satellite emergency department, hospital based off-site ambulatory
43 care facility in which ambulatory surgical cases are performed, or
44 ambulatory surgery facility, licensed pursuant to P.L.1971, c.136
45 (C.26:2H-1 et seq.).

46 "Health care professional" means an individual, acting within the
47 scope of his licensure or certification, who provides a covered
48 service defined by the health benefits plan.

"Health care provider" or "provider" means a health care
 professional or health care facility.

3 "Inadvertent out-of-network services" means health care services 4 that are: covered under a managed care health benefits plan that 5 provides a network; and provided by an out-of-network health care 6 provider in the event that a covered person utilizes an in-network 7 health care facility for covered health care services and, for any 8 reason, in-network health care services are unavailable in that facility. "Inadvertent out-of-network services" shall include 9 10 laboratory testing ordered by an in-network health care provider and performed by an out-of-network bio-analytical laboratory. 11

12 "Knowingly, voluntarily, and specifically selected an out-of-13 network provider" means that a covered person chose the services of a specific provider, with full knowledge that the provider is out-14 15 of-network with respect to the covered person's health benefits 16 plan, under circumstances that indicate that covered person had the 17 opportunity to be serviced by an in-network provider, but instead 18 selected the out-of-network provider. Disclosure by a provider of 19 network status shall not render a covered person's decision to proceed with treatment from that provider a choice made 20 "knowingly" pursuant to this definition. 21

"Medicaid" means the State Medicaid program established
pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.).

24 "Medical necessity" or "medically necessary" means or describes 25 a health care service that a health care provider, exercising his or 26 her prudent clinical judgment, would provide to a covered person 27 for the purpose of evaluating, diagnosing, or treating an illness, 28 injury, disease, or its symptoms and that is: in accordance with the 29 generally accepted standards of medical practice; clinically 30 appropriate, in terms of type, frequency, extent, site, and duration, and considered effective for the covered person's illness, injury, or 31 32 disease; not primarily for the convenience of the covered person or 33 the health care provider; and not more costly than an alternative 34 service or sequence of services at least as likely to produce 35 equivalent therapeutic or diagnostic results as to the diagnosis or 36 treatment of that covered person's illness, injury, or disease.

37 "Medicare" means the federal Medicare program established
38 pursuant to Pub.L.89-97 (42 U.S.C. s.1395 et seq.).

39 "Self-funded health benefits plan" or "self-funded plan" means a
40 self-insured health benefits plan governed by the provisions of the
41 federal "Employee Retirement Income Security Act of 1974," 29
42 U.S.C. s.1001 et seq.

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4. a. Prior to scheduling an appointment with a covered person
45 for a non-emergency or elective procedure and in terms the covered
46 person typically understands, a health care facility shall:

(1) disclose to the covered person whether the health care
 facility is in-network or out-of-network with respect to the covered
 person's health benefits plan;

4 (2) advise the covered person to check with the physician 5 arranging the facility services to determine whether or not that 6 physician is in-network or out-of-network with respect to the 7 covered person's health benefits plan and provide information about 8 how to determine the health plans participated in by any physician 9 who is reasonably anticipated to provide services to the covered 10 person;

(3) advise the covered person that at a health care facility that isin-network with respect to the person's health benefits plan:

(a) the covered person will have a financial responsibility
applicable to an in-network procedure and not in excess of the
covered person's copayment, deductible, or coinsurance as provided
in the covered person's health benefits plan;

(b) unless the covered person, at the time of the disclosure
required pursuant to this subsection, has knowingly, voluntarily,
and specifically selected an out-of-network provider to provide
services, the covered person will not incur any out-of-pocket costs
in excess of the charges applicable to an in-network procedure;

(c) any bills, charges or attempts to collect by the facility, or any health care professional involved in the procedure, in excess of the covered person's copayment, deductible, or coinsurance as provided in the covered person's health benefits plan in violation of subparagraph (b) of this paragraph should be reported to the covered person's carrier and the relevant regulatory entity; and

(d) that if the covered person's coverage is provided through an
entity providing or administering a self-funded health benefits plan
that does not elect to be subject to the provisions of section 9 of this
act, that:

(i) certain health care services may be provided on an out-ofnetwork basis, including those services associated with the health
care facility;

(ii) the covered person may have a financial responsibility
applicable to health care services provided by an out-of-network
provider, in excess of the covered person's copayment, deductible,
or coinsurance, and the covered person may be responsible for any
costs in excess of those allowed by the person's self-funded health
benefits plan; and

41 (iii) the covered person should contact the covered person's self42 funded health benefits plan sponsor for further consultation on
43 those costs; and

44 (4) advise the covered person that at a health care facility that is
45 out-of-network with respect to the covered person's health benefits
46 plan:

(a) certain health care services may be provided on an out-of-1 2 network basis, including those health care services associated with 3 the health care facility; 4 (b) the covered person may have a financial responsibility 5 applicable to health care services provided at an out-of-network facility, in excess of the covered person's copayment, deductible, or 6 7 coinsurance, and the covered person may be responsible for any 8 costs in excess of those allowed by their health benefits plan; and 9 (c) that the covered person should contact the covered person's 10 carrier for further consultation on those costs. b. In a form that is consistent with federal guidelines, a health 11 12 care facility shall make available to the public a list of the facility's 13 standard charges for items and services provided by the facility. 14 c. A health care facility shall post on the facility's website: 15 (1) the health benefits plans in which the facility is a 16 participating provider; 17 (2) a statement that: 18 (a) physician services provided in the facility are not included in 19 the facility's charges; (b) physicians who provide services in the facility may or may 20 not participate with the same health benefits plans as the facility; 21 22 (c) the covered person should check with the physician 23 arranging for the facility services to determine the health benefits 24 plans in which the physician participates; and 25 (d) the covered person should contact their carrier for further 26 consultation on those costs; 27 (3) as applicable, the name, mailing address, and telephone 28 number of the hospital-based physician groups that the facility has 29 contracted with to provide services including, but not limited to, 30 anesthesiology, pathology, and radiology; and 31 (4) as applicable, the name, mailing address, and telephone 32 number of physicians employed by the facility and whose services 33 may be provided at the facility, and the health benefits plans in 34 which they participate. 35 d. If, between the time the notice required pursuant to 36 subsection a. of this section is provided to the covered person and 37 the time the procedure takes place, the network status of the facility 38 changes as it relates to the covered person's health benefits plan, 39 the facility shall notify the covered person promptly. 40 The Department of Health shall specify in further detail the e. 41 content and design of the disclosure form and the manner in which 42 the form shall be provided. 43 44 5. a. Except as provided in subsection f. of this section, a 45 health care professional shall disclose to a covered person in writing 46 or through an internet website the health benefits plans in which the 47 health care professional is a participating provider and the facilities 48 with which the health care professional is affiliated prior to the

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provision of non-emergency services, and verbally or in writing, at the time of an appointment. If a health care professional does not participate in the network of the covered person's health benefits plan, the health care professional shall, in terms the covered person typically understands:

6 (1) Prior to scheduling a non-emergency procedure inform the
7 covered person that the professional is out-of-network and that the
8 amount or estimated amount the health care professional will bill
9 the covered person for the services is available upon request;

10 (2) Upon receipt of a request from a covered person for the service and the Current Procedural Terminology (CPT) codes 11 12 associated with that service, disclose to the covered person in 13 writing the amount or estimated amount that the health care 14 professional will bill the covered person for the service, and the 15 CPT codes associated with that service, absent unforeseen medical 16 circumstances that may arise when the health care service is 17 provided;

(3) Inform the covered person that the covered person will have a
financial responsibility applicable to health care services provided
by an out-of-network professional, in excess of the covered
person's copayment, deductible, or coinsurance, and the covered
person may be responsible for any costs in excess of those allowed
by their health benefits plan; and

(4) Advise the covered person to contact the covered person'scarrier for further consultation on those costs.

26 b. A health care professional who is a physician shall provide 27 the covered person, to the extent the information is available, with 28 the name, practice name, mailing address, and telephone number of 29 any health care provider scheduled to perform anesthesiology, 30 laboratory, pathology, radiology, or assistant surgeon services in 31 connection with care to be provided in the physician's office for the 32 covered person or coordinated or referred by the physician for the 33 covered person at the time of referral to, or coordination of, services 34 with that provider. The physician shall provide instructions as to 35 how to determine the health benefits plans in which the health care 36 provider participates and recommend that the covered person should 37 contact the covered person's carrier for further consultation on costs 38 associated with these services.

39 c. A physician shall, for a covered person's scheduled facility 40 admission or scheduled outpatient facility services, provide the 41 covered person and the facility with the name, practice name, 42 mailing address, and telephone number of any other physician 43 whose services will be arranged by the physician and are scheduled 44 at the time of the pre-admission, testing, registration, or admission 45 at the time the non-emergency services are scheduled, and 46 information as to how to determine the health benefits plans in 47 which the physician participates, and recommend that the covered

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person should contact the covered person's carrier for further 2 consultation on costs associated with these services. 3 d. The receipt or acknowledgement by any covered person of 4 any disclosure required pursuant to this section shall not waive or otherwise affect any protection under existing statutes or 5 regulations regarding in-network health benefits plan coverage 6 7 available to the covered person or created under this act. 8 e. If, between the time the notice required pursuant to 9 subsection a. of this section is provided to the covered person and 10 the time the procedure takes place, the network status of the professional changes as it relates to the covered person's health 11 12 benefits plan, the professional shall notify the covered person 13 promptly. 14 f. In the case of a primary care physician or internist 15 performing an unscheduled procedure in that provider's office, the notice required pursuant this section may be made verbally at the 16 17 time of the service. 18 g. The appropriate professional or occupational licensing board 19 within the Division of Consumer Affairs in the Department of Law and Public Safety shall specify in further detail the content and 20 design of the disclosure form and the manner in which the form 21 22 shall be provided. 23 24 6. a. A carrier shall update the carrier's website within 20 days 25 of the addition or termination of a provider from the carrier's 26 network or a change in a physician's affiliation with a facility, 27 provided that in the case of a change in affiliation the carrier has 28 had notice of such change. 29 b. With respect to out-of-network services, for each health 30 benefits plan offered, a carrier shall, consistent with State and federal law, provide a covered person with: 31 32 (1) a clear and understandable description of the plan's out-of-33 network health care benefits, including the methodology used by the 34 entity to determine the allowed amount for out-of-network services; 35 (2) the allowed amount the plan will reimburse under that

36 methodology and, in situations in which a covered person requests 37 allowed amounts associated with a specific Current Procedural 38 Terminology code, the portion of the allowed amount the plan will 39 reimburse and the portion of the allowed amount that the covered person will pay, including an explanation that the covered person 40 41 will be required to pay the difference between the allowed amount 42 as defined by the carrier's plan and the charges billed by an out-of-43 network provider;

44 (3) examples of anticipated out-of-pocket costs for frequently 45 billed out-of-network services;

46 (4) information in writing and through an internet website that 47 reasonably permits a covered person or prospective covered person 48 to calculate the anticipated out-of-pocket cost for out-of-network services in a geographical region or zip code based upon the
 difference between the amount the carrier will reimburse for out-of-

network services and the usual and customary cost of out-of-network services;

5 (5) information in response to a covered person's request,
6 concerning whether a health care provider is an in-network
7 provider;

8 (6) such other information as the commissioner determines 9 appropriate and necessary to ensure that a covered person receives 10 sufficient information necessary to estimate their out-of-pocket cost 11 for an out-of-network service and make a well-informed health care 12 decision; and

(7) access to a telephone hotline that shall be operated no less
than 16 hours per day for consumers to call with questions about
network status and out-of-pocket costs.

If a carrier authorizes a covered health care service to be 16 c. 17 performed by an in-network health care provider with respect to any 18 health benefits plan, and the provider or facility status changes to 19 out-of-network before the authorized service is performed, the 20 carrier shall notify the covered person that the provider or facility is no longer in-network as soon as practicable. If the carrier fails to 21 22 provide the notice at least 30 days prior to the authorized service 23 being performed, the covered person's financial responsibility shall 24 be limited to the financial responsibility the covered person would 25 have incurred had the provider been in-network with respect to the 26 covered person's health benefits plan.

27 d. A carrier shall incorporate into the Explanation of Benefits 28 and all reimbursement correspondence to the consumer and the 29 provider clear and concise notification that inadvertent and 30 involuntary out-of-network charges are not subject to balance billing above and beyond the financial responsibility incurred under 31 32 the terms of the contract for in-network service. Any attempt by the 33 provider to collect, bill, or invoice funds should be promptly 34 reported to the carrier's customer service department at the phone 35 number that the carrier shall provide on the Explanation of Benefits 36 and all reimbursement correspondence to the consumer.

37 e. A carrier, and any other entity providing or administering a 38 self-funded health benefits plan that elects to be subject to section 9 39 of this act, shall issue a health insurance identification card to the primary insured under a health benefits plan. In a form and manner 40 41 to be prescribed by the department, the card shall indicate whether 42 the plan is insured or, in the case of self-funded plans that elect to 43 be subject of section 9 of this act, whether the plan is self-funded 44 and whether the plan elected to be subject to this act.

<sup>1</sup>f. A carrier shall include in the carrier's annual public
regulatory filings, and in a manner to be determined by the
Department of Banking and Insurance, the number of claims
submitted by health care providers to the carrier which are denied or

<u>down coded by the carrier and the reason for the denial or down</u>
 coding determination.<sup>1</sup>

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4 7. a. If a covered person receives medically necessary services 5 at any health care facility on an emergency or urgent basis as 6 defined by the Emergency Medical Treatment and Active Labor 7 Act, 42 U.S.C. s.1395dd et seq. and section 14 of P.L.1992, c.160 8 (C.26:2H-18.64), the facility shall not bill the covered person in 9 excess of any deductible, copayment, or coinsurance amount 10 applicable to in-network services pursuant to the covered person's 11 health benefits plan.

12 b. If a covered person receives medically necessary services at 13 an out-of-network health care facility on an emergency or urgent 14 basis as defined by the Emergency Medical Treatment and Active 15 Labor Act, 42 U.S.C. s.1395dd et seq. and section 14 of P.L.1992, 16 c.160 (C.26:2H-18.64), and the carrier and facility cannot agree on 17 the final offer as a reimbursement rate for these services pursuant to 18 section 9 of this act, the carrier, health care facility, or covered 19 person, as applicable, may initiate binding arbitration pursuant to 20 section 10 or 11 of this act.

c. If a health care facility is in-network with respect to any
health benefits plan, the facility shall ensure that all providers
providing services in the facility on an emergency or inadvertent
basis are provided notification of the provisions of this act and
information as to each health benefits plan with which the facility
has a contract to be in-network.

d. A health care facility that contracts with a carrier to be innetwork with respect to any health benefits plan shall annually
report to the Department of Health the health benefits plans with
which the facility has an agreement to be in-network.

e. Subsections a. and b. of this section shall only apply to
providers providing services to members of entities providing or
administering a self-funded health benefits plan and its plan
members if the entity elects to be subject to section 9 of this act
pursuant to subsection d. of that section.

f. The Department of Health shall make the information
collected pursuant to subsection d. of this section available to the
Department of Banking and Insurance.

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8. a. If a covered person receives inadvertent out-of-network
services or medically necessary services at an in-network or out-ofnetwork health care facility on an emergency or urgent basis as
defined by the Emergency Medical Treatment and Active Labor
Act, 42 U.S.C. s.1395dd et seq. and section 14 of P.L.1992, c.160
(C.26:2H-18.64), the health care professional performing those
services shall:

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1 (1) in the case of inadvertent out-of-network services, not bill 2 the covered person in excess of any deductible, copayment, or 3 coinsurance amount; and

4 (2) in the case of emergency and urgent services, not bill the 5 covered person in excess of any deductible, copayment, or 6 coinsurance amount,

7 applicable to in-network services pursuant to the covered person's8 health benefits plan.

b. If the carrier and the professional cannot agree on a
reimbursement rate for the services provided pursuant to subsection
a. of this section, pursuant to section 9 of this act the carrier,
professional, or covered person, as applicable, may initiate binding
arbitration pursuant to section 10 or 11 of this act.

c. This section shall only apply to providers providing services to members of entities providing or administering a self-funded health benefits plan and its plan members if the entity elects to be subject to section 9 of this act pursuant to subsection d. of that section.

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9. Notwithstanding any law, rule, or regulation to the contrary:

With respect to a carrier, if a covered person receives 21 a. 22 inadvertent out-of-network services, or services at an in-network or 23 out-of-network health care facility on an emergency or urgent basis, 24 the carrier shall ensure that the covered person incurs no greater 25 out-of-pocket costs than the covered person would have incurred 26 with an in-network health care provider for covered services. 27 Pursuant to sections 7 and 8 of this act, the out-of-network provider 28 shall not bill the covered person, except for applicable deductible, 29 copayment, or coinsurance amounts that would apply if the covered 30 person utilized an in-network health care provider for the covered services. In the case of services provided to a member of a self-31 32 funded plan that does not elect to be subject to the provisions of this 33 section, the provider shall be permitted to bill the covered person in 34 excess of the applicable deductible, copayment, or coinsurance 35 amounts.

b. (1) With respect to inadvertent out-of-network services, or services at an in-network or out-of-network health care facility on an emergency or urgent basis, benefits provided by a carrier that the covered person receives for health care services shall be assigned to the out-of-network health care provider, which shall require no action on the part of the covered person. Once the benefit is assigned as provided in this subsection:

43 (a) any reimbursement paid by the carrier shall be paid directly44 to the out-of-network provider; and

(b) the carrier shall provide the out-of-network provider with a
written remittance of payment that specifies the proposed
reimbursement and the applicable deductible, copayment, or
coinsurance amounts owed by the covered person.

1 (2) An entity providing or administering a self-funded health 2 benefits plan that elects to participate in this section pursuant to 3 subsection d. of this section, shall comply with the provisions of 4 paragraph (1) of this subsection.

5 c. If inadvertent out-of-network services or services provided at an in-network or out-of-network health care facility on an 6 7 emergency or urgent basis are performed in accordance with 8 subsection a. of this section, the out-of-network provider may bill 9 the carrier for the services rendered. The carrier may pay the billed amount or the carrier shall determine within <sup>1</sup>[30] 20<sup>1</sup> days from 10 11 the date of the receipt of the claim for the services whether the 12 carrier considers the claim to be excessive, and if so, the carrier 13 shall notify the provider of this determination within  $1[30] \underline{20}^1$ days of the receipt of the claim. If the carrier provides this 14 15 notification, the carrier and the provider shall have 30 days from the 16 date of this notification to negotiate a settlement. The carrier may 17 attempt to negotiate a final reimbursement amount with the out-of-18 network health care provider which differs from the amount paid by 19 the carrier pursuant to this subsection. If there is no settlement 20 reached after the 30 days, the carrier shall pay the provider their 21 final offer for the services. If the carrier and provider cannot agree 22 on the final offer as a reimbursement rate for these services, the 23 carrier, provider, or covered person, as applicable, may initiate 24 binding arbitration within 30 days of the final offer, pursuant to 25 section 10 or 11 of this act. In addition, in the event that arbitration 26 is initiated pursuant to section 10 of this act, the payment shall be 27 subject to the binding arbitration provisions of paragraphs (4) and 28 (5) of subsection b. of section 10 of this act.

29 d. With respect to an entity providing or administering a self-30 funded health benefits plan and its plan members, this section shall 31 only apply if the plan elects to be subject to the provisions of this 32 section. To elect to be subject to the provisions of this section, the 33 self-funded plan shall provide notice, on an annual basis, to the 34 department, on a form and in a manner prescribed by the 35 department, attesting to the plan's participation and agreeing to be 36 bound by the provisions of this section. The self-funded plan shall 37 amend the employee benefit plan, coverage policies, contracts and 38 any other plan documents to reflect that the benefits of this section 39 shall apply to the plan's members.

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10. a. If attempts to negotiate reimbursement for services provided by an out-of-network health care provider, pursuant to subsection c. of section 9 of this act, do not result in a resolution of the payment dispute, and the difference between the carrier's and the provider's final offers is not less than \$1,000, the carrier or outof-network health care provider may initiate binding arbitration to determine payment for the services. 1 b. The binding arbitration shall adhere to the following2 requirements:

(1) The party requesting arbitration shall notify the other party
that arbitration has been initiated and state its final offer before
arbitration <sup>1</sup>, which in the case of the carrier shall be the amount
paid pursuant to subsection c. of section 9 of this act<sup>1</sup>. In response
to this notice, the <sup>1</sup>[nonrequesting party] <u>out-of-network provider</u><sup>1</sup>
shall inform the <sup>1</sup>[requesting party] <u>carrier</u><sup>1</sup> of its final offer before
the arbitration occurs;

10 (2) Arbitration shall be initiated by filing a request with the 11 department;

12 (3) The department shall contract, through the request for 13 proposal process, every three years, with one or more entities that 14 have experience in health care pricing arbitration. The arbitrators 15 shall be American Arbitration Association certified arbitrators. The department may initially utilize the entity engaged under the 16 17 "Health Claims Authorization, Processing, and Payment Act," 18 P.L.2005, c.352 (C.17B:30-48 et seq.), for arbitration under this act; 19 however, after a period of one year from the effective date of this 20 act, the selection of the arbitration entity shall be through the Request for Proposal process. Claims that are subject to arbitration 21 22 pursuant to the provisions of this act, which previously would be 23 subject to arbitration pursuant to the "Health Claims Authorization, 24 Processing, and Payment Act," shall instead be subject to this act;

(4) The arbitration shall consist of a review of the written
submissions by both parties, which shall include the final offer for
the payment by the carrier for the out-of-network health care
provider's fee made pursuant to subsection c. of section 9 of this act
<sup>1</sup>[, or a lower offer,]<sup>1</sup> and the final offer by the out-of-network
provider for the fee the provider will accept as payment from the
carrier; and

32 (5) The arbitrator's decision shall be one of the two amounts 33 submitted by the parties as their final offers and shall be binding on 34 both parties. The decision of the arbitrator shall include written 35 findings and shall be issued within  ${}^{1}$  [45] <u>30</u> ${}^{1}$  days after the request is filed with the department. The arbitrator's expenses and fees 36 37 shall be split equally among the parties except in situations in which 38 the arbitrator determines that the payment made by the carrier was 39 not made in good faith, in which case the carrier shall be 40 responsible for all of the arbitrator's expenses and fees. Each party 41 shall be responsible for its own costs and fees, including legal fees 42 if any.

43 c. <sup>1</sup>[In making a determination pursuant to subsection b. of this
44 section, the arbitrator shall consider:

45 (1) the level of training, education, and experience of the health46 care professional;

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1 (2) the health care provider's usual charge for comparable 2 services provided in-network and out-of-network with respect to 3 any health benefits plans;

4 (3) the circumstances and complexity of the particular case,5 including the time and place of the service;

6 (4) individual patient characteristics; and

(5) as certified by an independent actuary:

8 (a) the average in-network amount paid for the service by that 9 carrier; and

(b) the average amount paid for that service to other out-of-network providers by that carrier.

d.]<sup>1</sup>(1) The amount awarded by the arbitrator <sup>1</sup>that is in excess
of any payment already made pursuant to subsection c. of section 9
of this act<sup>1</sup> shall be paid within 20 days of the arbitrator's decision
as provided in subsection b. of this section.

(2) The interest charges for overdue payments, pursuant to 16 17 P.L.1999, c.154 (C.17B:30-23 et al.), shall not apply during the 18 pendency of a decision under subsection b. of this section and any 19 interest required to be paid a provider pursuant to P.L.1999, c.154 20 (C.17B:30-23 et al.) shall not accrue until after 20 days following 21 an arbitrator's decision as provided in subsection b. of this section, 22 but in no circumstances longer than 150 days from the date that the 23 out-of-network provider billed the carrier for services rendered, unless both parties agree to a longer period of time. 24

<sup>1</sup>[e.] <u>d.</u><sup>1</sup> This section shall apply only if the covered person
complies with any applicable preauthorization or review
requirements of the health benefits plan regarding the determination
of medical necessity to access in-network inpatient or outpatient
benefits.

<sup>1</sup>[f.] <u>e.</u><sup>1</sup> This section shall not apply to a covered person who
knowingly, voluntarily, and specifically selected an out-of-network
provider for health care services.

33 <sup>1</sup>[g.] <u>f.</u><sup>1</sup> In the event an entity providing or administering a self-funded health benefits plan elects to be subject to the 34 35 provisions of section 9 of this act, as provided in subsection d. of 36 that section, the provisions of this section shall apply to a self-37 funded plan in the same manner as the provisions of this section 38 apply to a carrier. If a self-funded plan does not elect to be subject 39 to the provision of section 9 of this act, a member of that plan may 40 initiate binding arbitration as provided in section 11 of this act.

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42 11. a. If attempts to negotiate reimbursement for services 43 between an out-of-network health care provider and a member of a 44 self-funded plan that does not elect to be subject to the provision of 45 section 9 of this act do not result in a resolution of the payment 46 dispute within 30 days after the plan member is sent a bill for the 47 services, the plan member or out-of-network health care provider

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1 may initiate binding arbitration to determine payment for the 2 services. Unless negotiations for reimbursement result in an 3 agreement between the provider and the plan member within the 30 4 days, a provider shall not collect or attempt to collect 5 reimbursement, including initiation of any collection proceedings, 6 until the provider files a request for arbitration with the department 7 pursuant to this section.

8 b. The binding arbitration shall adhere to the following9 requirements:

(1) Arbitration shall be initiated by filing a request with the
department. The department shall establish a process to notify the
other party that arbitration has been initiated and to inform a plan
member of the process to arbitrate pursuant to this section;

(2) The arbitrator with which the department contracts pursuant
to section 10 of this act shall conduct the arbitration pursuant to this
section;

17 (3) The arbitrator shall consider information supplied by both18 parties; and

(4) The arbitrator's decision shall include written findings, 19 including a final binding amount that the arbitrator determines is 20 reasonable for the service, which shall include a non-binding 21 22 recommendation to the entity providing or administering the self-23 funded health benefits plan of an amount that would be reasonable 24 for the entity to contribute to payment for the service, and shall be issued within  ${}^{1}$  [45] <u>30</u><sup>1</sup> days after the request is filed with the 25 26 department.

c. The arbitrator's expenses and fees shall be divided equally
among the parties, unless the payment would pose a financial
hardship to the plan member, in which case the department shall
establish an agreement with the arbitrator to waive any part or all of
the cost of arbitration. Each party shall be responsible for its own
costs and fees, including legal fees, if any.

d. <sup>1</sup>[In making a determination pursuant to subsection b. of this
section, the arbitrator shall consider:

(1) the level of training, education, and experience of the healthcare professional;

37 (2) the health care provider's usual charge for comparable
38 services provided in-network and out-of-network with respect to
39 any health benefits plans;

40 (3) the circumstances and complexity of the particular case,41 including the time and place of the service;

42 (4) individual patient characteristics;

43 (5) as certified by an independent actuary:

44 (a) the average in-network amount paid for the service by that45 self-funded plan; and

46 (b) the average amount paid for that service to other out-of-47 network providers by that self-funded plan; and

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(6) the out-of-network benefit design of the member's health 1 2 plan and the amount the entity providing or administering the self-3 funded health benefits plan contributes, if anything, to the cost of 4 the service. e.]<sup>1</sup> This section shall not apply to a covered person who 5 knowingly, voluntarily, and specifically selected an out-of-network 6 provider for health care services. 7 8 9 12. On or before January 31 of each calendar year, the 10 commissioner shall consult with the Department of the Treasury, 11 the relevant professional and occupational licensing boards within 12 the Division of Consumer Affairs in the Department of Law and Public Safety, and the Department of Health, to obtain information 13 14 to compile and make publicly available, on the department's 15 website: 16 a. A list of all arbitrations filed pursuant to section 10 and 11 17 of this act between January 1 and December 31 of the previous 18 calendar year, including the percentage of all claims that were 19 arbitrated. (1) For each arbitration decision, the list shall include but not be 20 21 limited to: 22 (a) an indication of whether the decision was in favor of the 23 carrier or the out-of-network health care provider; 24 the arbitration bids offered by each side and the award (b) 25 amount; 26 (c) the category and practice specialty of each out-of-network health care provider involved in an arbitration decision, as 27 28 applicable; and 29 (d) a description of the service that was provided and billed for. 30 (2) The list of arbitration decisions shall not include any 31 information specifically identifying the provider, carrier, or covered person involved in each arbitration decision. 32 33 b. The percentage of facilities and hospital-based professionals, 34 by specialty, that are in-network for each carrier in this State as 35 reported pursuant to subsection d. of section 7 of this act. 36 The number of complaints the department receives relating с. to out-of-network health care charges. 37 38 d. The number of and description of claims received by the 39 State Health Benefits Program and the School Employees' Health 40 Benefits Program for in-State emergency out-of-network health care 41 and inadvertent out-of-network health care. 42 e. Annual trends on health benefits plan premium rates, total 43 annual amount of spending on inadvertent and emergency out-of-44 network costs by carriers, and medical loss ratios in the State to the 45 extent that the information is available. The number of physician specialists practicing in the State in 46 f. 47 a particular specialty and whether they are in-network or out-ofnetwork with respect to the carriers that administer the State Health 48

1 Benefits Program, the School Employees' Health Benefits Program, 2 the qualified health plans in the federally run health exchange in the 3 State, and other health benefits plans offered in the State. 4 The results of the network audit required pursuant to section g. 5 16 of this act. 6 h. <sup>1</sup><u>A summary of the information submitted to the department</u> pursuant to subsection f. of section 6 of this act concerning the 7 8 number of claims submitted by health care providers to carriers 9 which are denied or down coded by the carrier and the reasons for 10 the denials or down coding determinations.  $\underline{i.}^{1}$  Any other benchmarks or information obtained pursuant to 11 this act that the commissioner deems appropriate to make publicly 12 available to further the goals of the act. 13 14 15 13. a. A carrier shall provide a written notice, in a form and manner to be prescribed by the Commissioner of Banking and 16 17 Insurance, to each covered person of the protections provided to 18 covered persons pursuant to this act. The notice shall include 19 information on how a consumer can contact the department or the appropriate regulatory agency to report and dispute an out-of-network 20 21 charge. The notice required pursuant to this section shall be posted on 22 the carrier's website. 23 b. The commissioner shall provide a notice on the department's 24 website containing information for consumers relating to the 25 protections provided by this act, information on how consumers can report and file complaints with the department or the appropriate 26 27 regulatory agency relating to any out-of-network charges, and 28 information and guidance for consumers regarding arbitrations filed 29 pursuant to section 11 of this act. 30 14. <sup>1</sup>a.<sup>1</sup> A carrier shall calculate, as part of rate filings required 31 to be filed under New Jersey law, the savings that result from a 32 33 reduction in out-of-network claims payments pursuant to the 34 provisions of this act. The department shall include that 35 information in the information provided on the department's 36 website pursuant to section 12 of this act. <sup>1</sup>b. The department shall report to the Governor, and to the 37 Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), 38 39 no later than 12 months after the effective date of this act and 40 annually thereafter, on the savings to policyholders and the 41 healthcare system that result from the provisions of this act. The 42 report shall contain an analysis of the information compiled pursuant to section 12 of this act.<sup>1</sup> 43 44 45 15. a. It shall be a violation of this act if an out-of-network health care provider, directly or indirectly related to a claim, knowingly 46

46 care provider, directly or indirectly related to a claim, knowingly 47 waives, rebates, gives, pays, or offers to waive, rebate, give or pay all 1 or part of the deductible, copayment, or coinsurance owed by a 2 covered person pursuant to the terms of the covered person's health 3 benefits plan as an inducement for the covered person to seek health 4 care services from that provider. As the commissioner shall prescribe 5 by regulation, a pattern of waiving, rebating, giving or paying all or 6 part of the deductible, copayment or coinsurance by a provider shall be 7 considered an inducement for the purposes of this subsection.

b. This section shall not apply to any waiver, rebate, gift,
payment, or offer that falls within a safe harbor under federal laws
related to fraud and abuse concerning patient cost-sharing, including,
but not limited to, anti-kickback, self-referral, false claims, and civil
monetary penalties, including any advisory opinions issued by the
Centers for Medicare and Medicaid Services or the Office of Inspector
General pertaining to those laws.

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16 16. A carrier which offers a managed care plan shall provide for 17 an annual audit of its provider network by an independent private 18 auditing firm. The audit shall be at the expense of the carrier and the 19 carrier shall submit the audit findings to the commissioner. The commissioner shall make the results of the audit available on the 20 department's website. If the audit contains a determination that a 21 22 carrier has failed to maintain an adequate network of providers in 23 accordance with applicable federal or State law, in addition to any 24 other penalties or remedies available under federal or State law, it shall 25 be a violation of this act and the commissioner may initiate such action 26 as the commissioner deems appropriate to ensure compliance with this 27 act and network adequacy laws.

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17. a. A person or entity that violates any provision of this act, or
the rules and regulations adopted pursuant hereto, shall be liable to a
penalty as provided in this subsection. The penalty shall be collected
by the commissioner in the name of the State in a summary proceeding
in accordance with the "Penalty Enforcement Law of 1999," P.L.1999,
c.274 (C.2A:58-10 et seq.).

(1) A health care facility or carrier that violates any provision of
this act shall be liable to a penalty of not more than \$1,000 for each
violation. Every day upon which a violation occurs shall be
considered a separate violation, but no facility or carrier shall be liable
to a penalty greater than \$25,000 for each occurrence.

40 (2) A person or entity not covered by paragraph (1) of this
41 subsection that violates the requirements of this act shall be liable to a
42 penalty of not more than \$100 for each violation. Every day upon
43 which a violation occurs shall be considered a separate violation, but
44 no person or entity shall be liable to a penalty greater than \$2,500 for
45 each occurrence.

b. Upon a finding that a person or entity has failed to comply with
the requirements of this act, including the payment of a penalty as
determined under subsection a. of this section, the commissioner may:

(1) in the case of a carrier, initiate such action as the commissioner 1 2 determines appropriate; 3 (2) in the case of a health care facility, refer the matter to the 4 Commissioner of Health for such action as the Commissioner of 5 Health determines appropriate; or (3) in the case of a health care professional, refer the matter to the 6 7 appropriate professional or occupational licensing board within the 8 Division of Consumer Affairs in the Department of Law and Public 9 Safety for such action as that board determines appropriate. 10 11 The Commissioner of Banking and Insurance, 18. the 12 Commissioner of Health and any relevant licensing board in the Division of Consumer Affairs in the Department of Law and Public 13 14 Safety under Title 45 of the Revised Statutes may, as appropriate, 15 adopt rules and regulations, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), in order to effectuate the 16 purposes of this act. 17 18 19 19. The provisions of this act shall be severable, and if any provision of this act shall be held invalid, or held invalid with respect 20 to any particular health benefits plan or carrier, such invalidity shall 21 22 not affect the other provisions hereof, or application of those 23 provisions to other health benefits plans or carriers. 24 25 20. Nothing in this act shall be construed to apply to an entity 26 providing or administering a self-funded health benefits plan which is 27 subject to the "Employee Retirement Income Security Act of 1974," 28 except as provided in subsection d. of section 9 of this act for such an 29 entity to elect to be subject to certain provisions of the act. 30 21. This act shall take effect on the 90th day next following 31 32 enactment. The Commissioner of Banking and Insurance, the 33 Department of Health and any relevant licensing board may take 34 such anticipatory administrative action in advance thereof as shall 35 be necessary for the implementation of this act.