[Second Reprint]

SENATE, No. 630

STATE OF NEW JERSEY

218th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2018 SESSION

Sponsored by:

Senator ROBERT M. GORDON District 38 (Bergen and Passaic) Senator LORETTA WEINBERG

District 37 (Bergen)

Co-Sponsored by:

Senators T.Kean, Gill, Stack, Ruiz and Gopal

SYNOPSIS

Provides governance, oversight, and accountability reforms at NJT.

CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on June 4, 2018, with amendments.



(Sponsorship Updated As Of: 6/8/2018)

AN ACT concerning reforms of the New Jersey Transit Corporation, amending P.L.1979, c.150, R.S.52:14-7, and R.S.52:24-4, and supplementing P.L.1979, c.150.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 4 of P.L.1979, c.150 (C.27:25-4) is amended to read as follows:
- 10 4. a. There is hereby established in the Executive Branch of the State Government the New Jersey Transit Corporation, a body 11 12 corporate and politic with corporate succession. For the purpose of complying with the provisions of Article V, Section IV, paragraph 1 13 14 of the New Jersey Constitution, the corporation is hereby allocated 15 within the Department of Transportation, but, notwithstanding 16 [said] that allocation, the corporation shall be independent of any 17 supervision or control by the department or by any body or officer 18 thereof. The corporation is hereby constituted as an instrumentality 19 of the State exercising public and essential governmental functions, 20 and the exercise by the corporation of the powers conferred by this 21 act shall be deemed and held to be an essential governmental 22 function of the State.
 - b. The corporation shall be governed by a board which shall consist of [eight] ¹[12] 13¹ members, ¹each of whom shall be a voting member¹.
 - [Seven] ¹[11] of the members shall be voting members and] The board ¹ shall consist of: the Commissioner of Transportation and the State Treasurer, who shall be members ex officio, another member of the Executive Branch to be selected by the Governor who shall also serve ex officio, ¹two members appointed by the Governor upon the recommendation of labor organizations, in accordance with the provisions of this section, ¹ and [four other] eight public members who shall be appointed by the Governor [,] as follows:
 - Ithree two members 1, with the advice and consent of the Senate, who shall each have experience as either a regular corporation motorbus regular route service rider or regular corporation rail passenger service or light rail service rider or have a professional background in passenger rail service, freight rail management, transportation capital planning, transportation and public transportation capital construction, federal transportation policy, State transportation policy, 1 real estate investment or development, human resources management, or transportation

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate STR committee amendments adopted March 12, 2018.

²Senate SBA committee amendments adopted June 4, 2018.

- capital finance, ¹[one upon the recommendation of the Tri-State 1
- Transportation Campaign, 1 one upon the recommendation of the 2
- New Jersey members of the Delaware Valley Regional Planning 3
- Commission ¹[,] and ¹ one upon the recommendation of the North 4
- Jersey Transportation Planning Authority; 5
- 6 two members ¹[, each of whom has a professional background in
- passenger rail service, freight rail management, transportation 7
- 8 capital planning, transportation and public transportation capital
- 9 construction, federal transportation policy, State transportation 10
- policy, human resources management, or transportation capital 11 finance], with the advice and consent of the Senate, one who shall
- 12 have experience as a regular corporation motorbus regular route
- 13 service rider and one who shall have experience as a regular
- 14
- corporation rail passenger service or light rail service rider¹; and
- ¹[three members, each of whom shall have experience as a 15
- 16 regular corporation motorbus regular route service rider or as a
- 17 regular corporation rail passenger service or light rail service rider,
- 18 one of whom shall be appointed upon the recommendation of the 19 Senate President and one of whom shall be appointed upon the
- recommendation of the Speaker of the General Assembly provided 20
- that if the Senate President and Speaker of the General Assembly 21
- 22 both recommend motorbus regular route service riders then the third
- 23 member appointed by the Governor shall be a regular corporation
- 24 rail passenger service or light rail service rider and further provided
- 25 that if the Senate President and Speaker of the General Assembly
- 26 both recommend regular corporation rail passenger service or light
- 27 rail service riders then the third member appointed by the Governor
- 28 shall be a motorbus regular route service rider four members, who
- 29 shall each have a professional background in passenger rail service,
- freight rail management, transportation capital planning, 30
- 31 transportation and public transportation capital construction, federal
- 32 transportation policy, State transportation policy, real estate
- 33 investment or development, human resources management, or 34
- transportation capital finance, one appointed by the Governor upon 35 the recommendation of the President of the Senate, one appointed
- 36 by the Governor upon the recommendation of the Speaker of the
- 37 General Assembly, and two appointed by the Governor, with the
- 38 advice and consent of the Senate¹.
- 39 All public members, except for those appointed upon the
- recommendation of the ¹[Senate] ¹ President ¹ of the Senate ¹ and the 40
- 41 Speaker of the General Assembly, shall be appointed with the
- 42 advice and consent of the Senate, and all public members shall
- 43 serve for four year staggered terms and until their successors are
- 44 appointed and qualified provided, however, that a board member
- 45 shall not serve beyond the expiration of that board member's term
- for more than 90 days following the expiration of the term unless 46
- 47 reappointed. No more than [two] three of the six public members

appointed by the Governor with the advice and consent of the 1 2 Senate shall be members of the same political party. [At least one public member shall be a regular public transportation rider. **]** Each 3 4 public member may be removed from office by the Governor for 5 cause. A vacancy in the membership of the board occurring other than by expiration of term shall be filled in the same manner as the 6 7 original appointment, but for the unexpired term only. [The first appointments shall be for one, two, three and four years 8 9 respectively, and thereafter for terms of four years as stated.] The 10 board shall annually designate a vice [chairman] chairperson and 11 secretary. The secretary need not be a member. There shall '[also]' be '[one non-voting member] two 12

members 1 of the board, 1 who shall not be considered in 13 14 determining a quorum. The non-voting member shall be] one appointed by the Governor upon the recommendation of the labor 15 organization representing the plurality of the employees of the 16 17 corporation ¹involved in rail operations and one appointed by the Governor upon the recommendation of the labor organization 18 representing the plurality of the employees of the corporation 19 20 involved in motorbus operations¹. ¹[The non-voting] Each¹ 21 member ¹appointed upon recommendation of a labor organization ¹ 22 shall be appointed for a term of four years, provided, however, that if at any time during the term of appointment the ¹[non-voting]¹ 23 member ceases to be affiliated with the labor organization 24 representing the plurality of the ¹relevant segment of ¹ employees of 25 the corporation, then such labor organization may, thereupon or at 26 27 any time thereafter during such term, recommend a new member to the Governor for appointment to serve the remainder of the term. If 28 29 the local bargaining unit decertifies its existing union affiliation and 30 certifies a new union, the union which represents the plurality of the ¹relevant segment of ¹ employees may recommend a new member to 31 32 the Governor for appointment to serve the remainder of the term. 33 ¹[The chairman of the board may, at the chairman's discretion, 34 exclude such non-voting member from attending any portion of a 35 board meeting or any other meeting held for the purpose of 36 discussing negotiations with labor organizations, pending litigation 37 involving the labor organization, the investigation, evaluation, or 38 discipline of an employee of the corporation, or matters concerning 39 private entities engaged in the provision of motorbus regular route 40 service, paratransit service, or motorbus charter service that would 41 otherwise not be considered public information. The non-voting Each¹ member ¹appointed upon recommendation of a labor 42 organization¹ may be removed by the Governor for cause. 43

For the purposes of this subsection:

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"experience as a regular corporation motorbus regular route service rider" includes any rider who is a regular corporation motorbus regular route service rider at the time of the member's
appointment or reappointment and any rider who has been a regular
corporation motorbus regular route service rider in three of the
five years preceding the member's appointment or
reappointment.

"experience as a regular corporation rail passenger service or light rail service rider" includes any rider who is a regular corporation rail passenger service or light rail service rider at the time of the member's appointment or reappointment and any rider who has been a regular corporation rail passenger service or light rail service rider in three of the "[seven] five years preceding the member's appointment or reappointment.

- c. Board members other than those serving ex officio shall serve without compensation, but members shall be reimbursed for actual expenses necessarily incurred in the performance of their duties.
- d. The Commissioner of Transportation shall serve as [chairman] chairperson of the board [. He], shall chair board meetings, and shall have responsibility for the scheduling and convening of all meetings of the board. In [his] the absence of the chairperson, the vice [chairman] chairperson shall chair the board meeting. Each ex officio member of the board may designate two employees of [his] the ex officio member's department or agency, one of whom may represent [him] the ex officio member at meetings of the board. A designee may lawfully vote and otherwise act on behalf of the member for whom [he] the person constitutes the designee. Any such designation shall be in writing delivered to the board and shall continue in effect until revoked or amended by writing delivered to the board.
- e. The powers of the corporation shall be vested in the voting members of the board thereof and <code>[four] ¹[six] seven¹</code> voting members of the board shall constitute a quorum at any meeting thereof. Actions may be taken and motions and resolutions adopted by the board at any meeting thereof by the affirmative vote of at least <code>[four] ¹[six] seven¹</code> members. No vacancy in the membership of the board shall impair the right of a quorum to exercise all the rights and perform all the duties of the board.
- f. A true copy of the minutes of every meeting of the board shall be delivered forthwith, by and under the certification of the secretary thereof, to the Governor. No action taken at such meeting by the board shall have force or effect until approved by the Governor or until 10 days after such copy of the minutes shall have been delivered. If, in said 10-day period, the Governor returns such copy of the minutes with veto of any action taken by the board or any member thereof at such meeting, such action shall be null and of no effect. The Governor may approve all or part of the action

taken at such meeting prior to the expiration of the said 10-dayperiod.

- 3 g. (1) The board meetings shall be subject to the provisions 4 of the "Senator Byron M. Baer Open Public Meetings Act," P.L.1975, c.231 (C.10:4-6 et seq.) 1, except that any agenda related 5 to a meeting of the corporation's board of directors, including any 6 7 revised agenda, shall be provided to the public at least five calendar 8 days prior to the meeting and except that one-half of the total 9 number of meetings of the board shall be held in the evening after 10 6:00 p.m. Each notice of a board meeting and each agenda for a 11 board meeting shall be published on the corporation's website. 12 Board meetings shall be viewable on the corporation's website in 13 real time and shall be archived and made available to the public for 14 subsequent viewing on the corporation's website. Meeting minutes 15 shall be archived and published on the corporation's website¹.
 - (2) The board shall hold a minimum of 10 public board meetings per year. Public hearings held pursuant to subsection d. of section 8 of P.L.1979, c.150 (C.27:25-8) shall not be considered public board meetings for the purposes of this subsection.
 - h. (1) ¹[A person shall not be eligible to serve on the board if the person has contributed money or made any in-kind contribution to any: candidate for political office; candidate committee; joint candidate committee; political committee; continuing political committee; political action committee; State, county, or municipal party committee; legislative leadership committee; or any similar committee in an amount or manner that would create the appearance of impropriety, as determined by the State Ethics Commission.
 - (2) Leach board member shall annually disclose to the board of directors and to the chief ethics officer any contributions made within the preceding two years to 1:1 any candidate for political office; candidate committee; joint candidate committee; political committee; continuing political committee; political action committee; State, county, or municipal party committee; legislative leadership committee; or any similar committee.
 - ¹[(3)] (2)¹ Each board member shall annually disclose to the board of directors and to the chief ethics officer any gifts received in excess of \$250.

38 (cf: P.L.2009, c.179, s.1)

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- 40 2. (New section) a. The board of directors of the corporation 41 shall:
- 42 (1) Execute direct oversight of the corporation's executive 43 director and other management in the effective and ethical 44 management of the corporation, including review and approval of 45 any quarterly changes to the schedules for motorbus regular route 46 service, rail passenger service, or light rail service;

(2) Understand, review, and monitor the implementation of fundamental financial and management controls and operational decisions of the corporation, including review and approval of any quarterly changes to the schedules for motorbus regular route service, rail passenger service, or light rail service;

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- (3) Establish policies regarding the payment of salary, compensation, and reimbursements to, and establish rules for the time and attendance of, the executive director and management consistent with State law;
- (4) Adopt a code of ethics, in consultation with the chief ethics officer, applicable to each board member, officer, and employee that, at a minimum, includes the applicable standards established by State law;
- (5) Require that the corporation establish written policies and procedures on personnel including policies protecting employees from retaliation for disclosing information concerning acts of wrongdoing, misconduct, malfeasance, or other inappropriate behavior by an employee of the corporation;
- (6) Adopt a policy that provides guidelines for when it is appropriate for the chief ethics officer to forward the results and findings of a preliminary investigation conducted by the chief ethics officer to the State Ethics Commission, Office of the Attorney General, county prosecutor's office, or any other appropriate agency for further investigation or action; and
- (7) Adopt a defense and indemnification policy and disclose such ¹[plan] policy ¹ to any and all prospective board members.
- b. (1) The members of the board shall perform each of their duties as board members, including but not limited to those imposed by this section, in good faith and with that degree of diligence, care, and skill which an ordinarily prudent person in like position would use under similar circumstances, and may take into consideration the views and policies of any elected official or body, or other person and ultimately apply independent judgment in the best interest of the corporation, its mission, and the public.
- (2) At the time that a board member takes and subscribes the board member's oath of office, or within 60 days after the effective date of P.L., c. (C.) (pending before the Legislature as this bill) if the board member has already taken and subscribed the board member's oath of office, the board member shall execute an acknowledgement, in a form developed by the corporation, in which the board member shall, at a minimum:
- (a) acknowledge that the board member understands that a board member has a fiduciary obligation to perform duties and responsibilities to the best of the board member's abilities, in good faith and with proper diligence and care, consistent with the enabling compact, mission, and by-laws of the corporation and the applicable laws of this State; and that the fiduciary duty to the corporation is derived from and governed by its mission;

(b) acknowledge that the board member understands the board member's duty of loyalty and care to the corporation and commitment to the corporation's mission and the public interest; and the board member's obligation to act in the best interests of the corporation and the people whom the corporation serves;

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- (c) agree that a board member has an obligation to become knowledgeable about the mission, purpose, functions, responsibilities, and statutory duties of the corporation and, when necessary, to make reasonable inquiry of management and others with knowledge and expertise so as to inform the board member's decisions;
- (d) agree to exercise independent judgment on all matters before the board;
- (e) agree not to divulge confidential discussions and confidential matters that come before the board for consideration or action;
- (f) agree to disclose to the board any conflicts, or the appearance of a conflict, of a personal, financial, ethical, or professional nature that could inhibit the board member from performing the board member's duties in good faith and with due diligence and care; and
- (g) certify that the board member does not have any interest in, financial or otherwise, direct or indirect, or engage in any business or transaction or professional activity or incur any obligation of any nature, which is in substantial conflict with the proper discharge of the board member's duties in the public interest.
- c. Individuals appointed to the board of directors shall participate in training regarding their legal, fiduciary, financial, and ethical responsibilities as directors of the corporation within six months of appointment to the board. Board members shall participate in continuing training as may be required to remain informed of best practices, regulatory and statutory changes relating to the effective oversight of the management and financial activities of public authorities, and to adhere to the highest standards of responsible governance.
- d. No board member, including the chairperson, shall serve as the corporation's executive director, chief financial officer, or hold any senior management position while serving as a member of the board.
- e. The board of directors shall require that the members of the audit committee possess the necessary skills to understand the duties and functions of the committee, including having sufficient knowledge in the areas of finance and accounting.
- f. (1) The board of directors shall establish an employee relations committee to be comprised of not less than three independent members, who shall constitute a majority on the committee, and who shall possess the necessary skills to understand the duties and functions of the committee; provided, however, that

in the event that a board has less than three independent members, the board may appoint non-independent members to the committee, provided that the independent members shall constitute a majority of the members of the committee.

- (2) The employee relations committee shall receive a ¹ [monthly] quarterly ¹ report from the director of the Office of Equal Opportunity and Affirmative Action, or any successor office, regarding the activities of that office, including a summary of the reports and complaints involving discrimination or harassment received by that office and any actions taken or expected to be taken by that office in response to said reports or complaints. The executive director shall be present at any committee meeting where such a report is provided.
- (3) The employee relations committee shall receive a ¹[monthly] quarterly ¹ report from the director of the Human Resources Office, or any successor office, regarding the activities of that office, including a summary of job vacancies, job postings, new employees, reclassification of job titles, retirements, terminations, disciplinary actions, and any other personnel decisions. The executive director shall be present at any committee meeting where such a report is provided.
- (4) The employee relations committee shall meet with representatives of each labor organization representing employees of the corporation and shall provide those representatives access to the meetings of the committee, provided, however, that the employee relations committee may exclude the labor organization representatives and any other person that the committee deems appropriate from any portion of a committee meeting or any other meeting held by members of the committee for the purpose of discussing negotiations with labor organizations, pending litigation, the investigation, evaluation, or discipline of an employee of the corporation, or any other matters that would otherwise not be considered public information. The committee shall meet at least twice annually with representatives of each labor organization representing employees of the corporation.
- g. For the purposes of this section, an independent member is one who:
- (1) is not, and in the past two years has not been, employed by the corporation or an affiliate in an executive capacity;
- (2) is not, and in the past two years has not been, employed by an entity that received remuneration valued at more than \$15,000 for goods and services provided to the corporation or received any other form of financial assistance valued at more than \$15,000 from the corporation;
- (3) is not a relative of an executive officer or employee in an executive position of the corporation or an affiliate; and
- (4) is not, and in the past two years has not been, a lobbyist registered under a state or local law and paid by a client to influence

the management decisions, contract awards, rate determinations, or any other similar actions of the corporation or an affiliate.

h. Notwithstanding the provisions of any general, special, or local law, municipal charter, or ordinance to the contrary, the board shall not directly or indirectly, including through any subsidiary, extend or maintain credit, arrange for the extension of credit, or renew an extension of credit, in the form of a personal loan to or for any officer, board member, or employee, or equivalent thereof, of the corporation.

- ¹[3. (New section) a. There is hereby established the North Jersey Passenger Advisory Committee within the New Jersey Transit Corporation for the purpose of providing advice, input, and guidance to the corporation's board of directors from customers of the corporation who reside in North Jersey.
 - b. The committee shall:
- (1) Provide advice, input, and guidance to the New Jersey Transit Corporation board of directors on issues affecting the corporation and customers of the corporation, particularly those issues that affect services provided in the northern part of the State;
- (2) Review proposals to be considered before the corporation's board of directors concerning fare increases, curtailment of services, and expansion of services; and
- (3) Review items listed on the agenda for meetings of the corporation's board of directors that would increase fares, curtail services, or expand services and provide written feedback to the board prior to the board meeting concerning those agenda items.
 - c. A member of the committee shall be required to:
- (1) reside in one of the following counties: Bergen, Essex, Hudson, Hunterdon, Mercer, Middlesex, Monmouth, Morris, Ocean, Passaic, Somerset, Sussex, Union, or Warren;
- (2) be a regular corporation motorbus regular route service rider or a regular corporation rail passenger service or light rail service rider; and
- (3) primarily use corporation motorbus regular route service, rail passenger service, or light rail service in the northern part of the State.
- d. The committee shall consist of 10 voting members, who shall serve a term of four years and without compensation, to be appointed as follows:
- (1) three members to be appointed by the board of the North Jersey Transportation Planning Authority;
 - (2) one member to be appointed by the Governor;
- 44 (3) one member to be appointed by the Speaker of the General 45 Assembly;
 - (4) one member to be appointed by the President of the Senate;
- 47 (5) one member to be appointed by the Minority Leader of the 48 General Assembly;

- (6) one member to be appointed by the Minority Leader of the Senate;
- (7) one member to be appointed by a nonprofit entity, which shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, with a history of rider advocacy, encouraging smart growth, and advocating for investment in public transportation and transit-oriented development initiatives; and
- (8) one member to be appointed by a nonprofit entity, which shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, that serves as a consumer rail passenger organization in the State.
- e. The powers of the committee shall be vested in the members of the committee and six members shall constitute a quorum at any meeting thereof. Actions may be taken and motions and resolutions adopted by the committee at any meeting thereof by the affirmative vote of six members. The seat of any member who fails to maintain the requirements established in subsection c. of this section shall be deemed vacant. A vacancy in the membership of the committee shall not impair the right of a quorum to exercise all rights and perform all duties of the committee. Any vacancy in the membership of the committee shall be filled in the same manner as the original appointment and for the remainder of the unexpired term.
- f. The committee shall elect from among its members a chairperson and vice chairperson. The chairperson shall preside over meetings of the committee. In the absence of the chairperson, the vice chairperson shall preside over meetings of the committee. The chairperson shall have the responsibility of scheduling and convening all meetings of the committee. The committee shall designate an individual to serve as secretary to the committee who need not be a member of the committee.
- g. A person serving as a member of the South Jersey Passenger Advisory Committee shall not be eligible to simultaneously serve as a member of the North Jersey Passenger Advisory Committee.]¹

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- ¹[4. (New section) a. There is hereby established the South Jersey Passenger Advisory Committee within the New Jersey Transit Corporation for the purpose of providing advice, input, and guidance to the corporation's board of directors from customers of the corporation who reside in South Jersey.
 - b. The committee shall:
- (1) Provide advice, input, and guidance to the New Jersey Transit Corporation board of directors on issues affecting the corporation and customers of the corporation, particularly those issues that affect services provided in the southern part of the State;
- (2) Review proposals to be considered before the corporation's board of directors concerning fare increases, curtailment of services, and expansion of services; and

- 1 (3) Review items listed on the agenda for meetings of the 2 corporation's board of directors that would increase fares, curtail 3 services, or expand services and provide written feedback to the 4 board prior to the board meeting concerning those agenda items.
 - c. A member of the committee shall be required to:

- (1) reside in one of the following counties: Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Mercer, Ocean, or Salem;
 - (2) be a regular corporation motorbus regular route service rider or a regular corporation rail passenger service or light rail service rider; and
 - (3) primarily use corporation motorbus regular route service, rail passenger service, or light rail service in the southern part of the State
 - d. The committee shall consist of 10 voting members, who shall serve a term of four years and without compensation, to be appointed as follows:
 - (1) two members to be appointed by the board members of the Delaware Valley Regional Planning Commission from New Jersey;
 - (2) one member to be appointed by the Governor;
- 21 (3) one member to be appointed by the Speaker of the General 22 Assembly;
 - (4) one member to be appointed by the President of the Senate;
 - (5) one member to be appointed by the Minority Leader of the General Assembly;
 - (6) one member to be appointed by the Minority Leader of the Senate;
 - (7) one member to be appointed by the board of the South Jersey Transportation Planning Organization;
 - (8) one member to be appointed by a nonprofit transportation management association, which shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, that provides transportation-related services in the southern portion of the State; and
 - (9) one member to be appointed by a nonprofit entity, which shall be selected jointly by the Speaker of the General Assembly and the President of the Senate, that serves as a consumer rail passenger organization in the State.
 - e. The powers of the committee shall be vested in the members of the committee and six members shall constitute a quorum at any meeting thereof. Actions may be taken and motions and resolutions adopted by the committee at any meeting thereof by the affirmative vote of six members. The seat of any member who fails to maintain the requirements established in subsection c. of this section shall be deemed vacant. A vacancy in the membership of the committee shall not impair the right of a quorum to exercise all rights and perform all duties of the committee. Any vacancy in the membership of the committee shall be filled in the same manner as

the original appointment and for the remainder of the unexpired term.

- f. The committee shall elect from among its members a chairperson and vice chairperson. The chairperson shall preside over meetings of the committee. In the absence of the chairperson, the vice chairperson shall preside over meetings of the committee. The chairperson shall have the responsibility of scheduling and convening all meetings of the committee. The committee shall designate an individual to serve as secretary to the committee who need not be a member of the committee.
 - g. A person serving as a member of the North Jersey Passenger Advisory Committee shall not be eligible to simultaneously serve as a member of the South Jersey Passenger Advisory Committee.]¹

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- ¹3. (New section) a. The board of directors for the corporation shall appoint members of any advisory committee established pursuant to subsection m. of section 5 of P.L.1979, c.150 (C.27:25-5). Each advisory committee shall consist of county and municipal government representatives and concerned citizens, in the number and for such terms as may be fixed by the board, except that no committee shall have fewer than nine members or greater than 15 members. Members of an advisory committee shall be selected upon a merit-based application process established by the board of directors and the membership shall ensure representation of senior citizen, disabled, minority, and low income populations. At least two members of each advisory committee shall have experience as a regular corporation motorbus regular route service rider and at least two members of each advisory committee shall have experience as a regular corporation rail passenger service or light rail service rider, as those terms are defined pursuant to section 4 of P.L.1979, c.150 (C.27:25-4).
 - b. Each advisory committee shall conduct at least two public hearings per year in two different counties within its geographical limits in order to gather information from interested parties and the general public.
 - c. Each advisory committee shall issue an annual report of its activities and recommendations and provide that report to the board of directors.¹

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- 40 ¹[5.] <u>4.</u> Section 5 of P.L.1979, c.150 (C.27:25-5) is amended to read as follows:
 - 5. In addition to the powers and duties conferred upon it elsewhere in this act, the corporation may do all acts necessary and reasonably incident to carrying out the objectives of this act, including but not in limitation thereof the following:
 - a. Sue and be sued;
- b. Have an official seal and alter the same at pleasure;

c. Make and alter bylaws for its organization and internal 2 management and for the conduct of its affairs and business;

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- d. Maintain an office at such place or places within the State as it may determine;
- Adopt, amend and repeal such rules and regulations as it may deem necessary to effectuate the purposes of this act, which shall have the force and effect of law; it shall publish the same and file them in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) with the Director of the Office of Administrative Law;
- Call to its assistance and avail itself of the service of such employees of any federal, State, county or municipal department or agency as it may require and as may be available to it for said purpose;
- g. Apply for, accept and expend money from any federal, State, county or municipal agency or instrumentality and from any private source; comply with federal statutes, rules and regulations, and qualify for and receive all forms of financial assistance available under federal law to assure the continuance of, or for the support or improvement of public transportation and as may be necessary for that purpose to enter into agreements, including federally required labor protective agreements;
- h. Plan, design, construct, equip, operate, improve and maintain, either directly or by contract with any public or private entity, public transportation services, capital equipment and facilities or any parts or functions thereof, and other transportation projects, or any parts or functions thereof, which may be funded under section 3 of the federal Urban Mass Transportation Act of 1964, Pub.L.88-365 (49 U.S.C. s.1602), or any successor or additional federal act having substantially the same or similar purposes or functions; the operation of the facilities of the corporation, by the corporation or any public or private entity, may include appropriate and reasonable limitations on competition in order that maximum service may be provided most efficiently to the public;
- i. Apply for and accept, from appropriate regulatory bodies, authority to operate public transportation services where necessary;
- Purchase, lease as lessee, or otherwise acquire, own, hold, improve, use and otherwise deal in and with real or personal property, or any interest therein, from any public or private entity, wherever situated;
- k. Lease as lessor, sell or otherwise dispose of on terms which the corporation may prescribe, real and personal property, including tangible or intangible property and consumable goods, or any interest therein, to any public or private entity, in the exercise of its powers and the performance of its duties under this act. In order to provide or encourage adequate and efficient public transportation

service, the corporation may lease or otherwise permit the use or 2 occupancy of property without cost or at a nominal rental;

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- Restrict the rights of persons to enter upon or construct any works in or upon any property owned or leased by the corporation, except under such terms as the corporation may prescribe; perform or contract for the performance of all acts necessary for the management, maintenance and repair of real or personal property leased or otherwise used or occupied pursuant to this act;
- 9 m. Establish one or more operating divisions as deemed 10 necessary. [Upon the establishment of an operating division, there 11 shall be established a geographically coincident advisory committee 12 to be appointed by the Governor with the advice and consent of the 13 Senate. The committee shall consist of county and municipal 14 government representatives and concerned citizens, in the number 15 and for such terms as may be fixed by the corporation, and shall 16 advise the corporation as to the public transportation service provided in the operating division. At least two members of each 17 18 advisory committee shall be public transportation riders, including 19 but not limited to urban transit users and suburban commuters as 20 appropriate 1 [Each operating division shall solicit advice and 21 feedback from the North Jersey Passenger Advisory Committee 22 established pursuant to section 3 of P.L., c. (C.) (pending 23 before the Legislature as this bill) and the South Jersey Passenger Advisory Committee established pursuant to section 4 of 24 P.L., c. (C.) (pending before the Legislature as this bill), 25 26 as appropriate Upon the establishment of an operating division, 27 there shall be established a geographically coincident advisory 28 committee, whose members are selected by the board of directors 29 and whose staff services are provided by the corporation. The 30 committee shall advise the corporation as to the public 31 transportation service provided in the operating division. The board 32 of directors shall review recommendations and solicit written input 33 from each advisory committee prior to the adoption of any proposed 34 fare increase, curtailment of services, or expansion of services¹. 35 One public member from the board of the corporation shall serve as 36 a liaison to each advisory committee;
 - n. Set and collect fares and determine levels of service for service provided by the corporation either directly or by contract including, but not limited to, such reduced fare programs as deemed appropriate by the corporation; revenues derived from such service may be collected by the corporation and shall be available to the corporation for use in furtherance of any of the purposes of this act;
- 43 o. Set and collect rentals, fees, charges or other payments from 44 the lease, use, occupancy or disposition of properties owned or 45 leased by the corporation; such revenues shall be available to the 46 corporation for use in furtherance of any of the purposes of this act;

p. Deposit corporate revenues in interest bearing accounts or in the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L.1977, c.281 (C.52:18A-90.4);

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- q. Delegate to subordinate officers of the corporation such powers and duties as the corporation shall deem necessary and proper to carry out the purposes of this act;
- 7 Procure and enter into contracts for any type of insurance 8 and indemnify against loss or damage to property from any cause, 9 including loss of use and occupancy, against death or injury of any 10 person, against employees' liability, against any act of any member, 11 officer, employee or servant of the corporation, whether part-time, 12 full-time, compensated or noncompensated, in the performance of 13 the duties of his office or employment or any other insurable risk. 14 In addition, the corporation may carry its own liability insurance 15 and may also establish and utilize a wholly-owned insurance 16 subsidiary or captive provided the subsidiary or captive is 17 domiciled in the United States in a state which is accredited by the 18 National Association of Insurance Commissioners and which 19 licenses and regulates wholly-owned insurance subsidiaries or 20 captives;
 - s. Promote the use of public transportation services, coordinate ticket sales and passenger information and sell, lease or otherwise contract for advertising in or on the equipment or facilities of the corporation;
 - t. Adopt and maintain employee benefit programs for employees of the corporation including, but not limited to, pension, deferred compensation, medical disability, and death benefits, and which programs may utilize insurance contracts, trust funds, and any other appropriate means of providing the stipulated benefits, and may involve new plans or the continuation of plans previously established by entities acquired by the corporation;
 - Own, control, vote, and exercise any and all other rights incidental to the ownership of any equity, membership interest, or any shares of the capital stock of any incorporated entity acquired. formed, incorporated, or established by law by the corporation pursuant to the powers granted by this act ¹[. Any such corporate entity may be utilized in order to enable the corporation to participate with other private or public entities in any transaction, memorandum of understanding, undertaking, or arrangement that the corporation would have the power to conduct by itself, whether or not such participation involves sharing or delegation of control with or to other public or private entities regarding the ownership, operation, control, and management of services, equipment, or facilities. For purposes of this subsection, "corporate entity" means any business entity, including but not limited to, any corporation, limited liability company, joint venture, limited partnership, general partnership, association of any kind, or collaborative arrangement

that may be jointly owned by the corporation and any other public or private entities that provide public transportation services \mathbb{I}^1;

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v. Enter into any and all agreements or contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purposes of the corporation, or to carry out any power expressly or implicitly given in this act;

8 w. Notwithstanding the provisions of section 17 of P.L.1979, 9 c.150 (C.27:25-17) or any other law to the contrary, (1) issue 10 operating grant anticipation notes which shall be secured and retired 11 from operating assistance grants authorized under section 9 of the 12 federal Urban Mass Transportation Act of 1964, Pub.L.88-365 (49 13 U.S.C. s.1602), or any successor or additional federal act having 14 substantially the same or similar purposes or functions and (2) issue 15 capital grant anticipation notes which shall be secured and retired 16 from capital assistance grants authorized under section 3 or section 17 9 of the federal Urban Mass Transportation Act of 1964, Pub.L.88-18 365 (49 U.S.C. s.1602), or any successor or additional federal act 19 having substantially the same or similar purposes or functions. As 20 used in this subsection, "operating grant anticipation notes" or 21 "capital grant anticipation notes" (hereinafter referred to as "notes") 22 means credit obligations issued in anticipation of these grants. The 23 notes shall be authorized by a resolution or resolutions of the 24 corporation, and may be issued in one or more series and shall bear 25 the date, or dates, bear interest at the rate or rates of interest per 26 annum, be in the denomination or denominations, be in the form, 27 carry the conversion or registration privileges, have the rank or 28 priority, be executed in such manner as the resolution or resolutions 29 require. The notes may be sold at public or private sale at the price 30 or prices and in the manner that the corporation determines. The 31 notes of the corporation, the sale or transfer thereof, and the income 32 derived therefrom by the purchasers of the notes, shall, at all times, 33 be free from taxation for State or local purposes, under any law of the State or any political subdivision thereof. Notes may be issued 34 under the provisions of P.L.1979, c.150 (C.27:25-1 et seq.) without 35 36 obtaining the consent of any department, division, commission, 37 board, bureau or agency of the State, and without any other 38 proceedings, conditions, or things which are specifically required 39 by P.L.1979, c.150 (C.27:25-1 et seq.). The notes issued pursuant 40 to P.L.1979, c.150 (C.27:25-1 et seq.) shall not in any way create or 41 constitute any indebtedness, liability or obligation of the State or of 42 any political subdivision thereof or of the corporation, except as 43 provided herein.

The notes shall be payable solely from (1) note proceeds, to the extent not disbursed to the corporation, (2) grant payments if, as, and when received from the federal government, and (3) investment earnings on note proceeds, to the extent not disbursed to the corporation. Each note shall contain on its face a statement to the

- effect that the corporation is obligated to pay the principal thereof or the interest thereon only from these grants to the corporation and from the proceeds of the notes and investment earnings on the proceeds of the notes, to the extent not disbursed to the corporation,
- 5 and that neither the faith and credit nor the taxing power of the
- 6 State or of any political subdivision thereof or of the corporation is
- 7 pledged to the payment of the principal and interest on these notes.
- 8 Neither the members of the corporation's board nor any person
- 9 executing the transactions are personally liable on those notes nor
- are they otherwise liable for their actions; ²[and]²
 - x. Enter into agreements with a public or private entity or consortia thereof to provide for the development of demonstration projects through the use of public-private partnerships pursuant to sections 1 through 9 of P.L.1997, c.136 (C.27:1D-1 through C.27:1D-9)²; and
 - y. Prior to the approval of any contract listed on a board agenda, issue and publish on the corporation's website a statement which (1) certifies that the contract complies with all provisions of current law, (2) certifies that services provided under the contract meet or exceed a standard of quality that would be provided by regular corporation employees, (3) provides a comparison of contract costs with the cost of providing the service through regular corporation employees for any proposed contract service that was previously being provided by regular corporation employees, (4) certifies that the designated bidder has no adjudicated record of substantial or repeated willful noncompliance with any relevant federal or state regulatory statute concerning labor relations, occupational safety and health, non-discrimination and affirmative action, environmental protection, and conflicts of interests, (5) certifies that the contract is in the public interest, and (6) certifies that the contract conforms to the provisions of any applicable collective bargaining agreement².

33 (cf: P.L.2004, c.1, s.1)

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- 35 **1**[6.] <u>5.</u>1 Section 8 of P.L.1979, c.150 (C.27:25-8) is amended to read as follows:
 - 8. a. The corporation or any subsidiary thereof shall not be considered a public utility as defined in R.S.48:2-13, and except with regard to subsection c. of this section, subsection b. of R.S.48:3-38, section 2 of P.L.1989, c.291 (C.27:25-15.1), and R.S.48:12-152, the provisions of Title 48 of the Revised Statutes shall not apply to the corporation or any subsidiary thereof.
- b. The authority hereby given to the corporation pursuant to section 6 of P.L.1979, c.150 (C.27:25-6) with respect to fares and service, shall be exercised without regard or reference to the jurisdiction formerly vested in the Department of Transportation regarding rates and rate schedules under R.S.48:2-21; discontinuance, curtailment, or abandonment of service under

- R.S.48:2-24; and the issuance of a certificate of public convenience 1
- 2 and necessity under R.S.48:4-3, and transferred to the New Jersey
- 3 Motor Vehicle Commission by P.L.2003, c.13 (C.39:2A-1 et al.).
- 4 The New Jersey Motor Vehicle Commission shall resume
- 5 jurisdiction over service and fares upon the termination and
- discontinuance of a contractual relationship between the corporation 6
- 7 and a private or public entity relating to the provision of public
- 8 transportation services operated under the authority of certificates
- 9 of public convenience and necessity previously issued by the New
- 10 Jersey Motor Vehicle Commission or its predecessors; provided, 11

however, that a private entity shall not be required to restore any

- 12 service discontinued or any fare changed during the existence of a
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- contractual relationship with the corporation, unless the New Jersey
- 14 Motor Vehicle Commission shall determine, after notice and
- 15 hearing, that the service or fare is required by public convenience
- 16 and necessity.
- 17 c. Notwithstanding any other provisions of P.L.1979, c.150 18 (C.27:25-1 et seq.), all vehicles used by any public or private entity 19 pursuant to contract authorized by P.L.1979, c.150 (C.27:25-1 et 20 seq.), and all vehicles operated by the corporation directly, shall be 21 subject to the jurisdiction of the department with respect to
- 22 maintenance, specifications, and safety to the same extent that
- 23 jurisdiction is conferred upon the department by Title 48 of the
- 24 Revised Statutes.
- 25 d. (1) Before implementing [any fare increase for any
- 26 motorbus regular route or rail passenger services, or any 1 the
- 27 <u>substantial</u> curtailment or abandonment of **[**those**]** <u>motorbus regular</u>
- 28 route or rail passenger services, the corporation shall hold **[**a public
- 29 hearing in the area affected during evening hours, except that the
- 30 corporation shall not be required to hold a public hearing for a 31
- change in service that does not: (1) increase fares; (2) eliminate a 32 current motorbus regular route or any rail passenger service; or (3)
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- change the time of a motorbus regular route or rail passenger
- 34 service by more than two hours from the corporation's currently 35
- adopted schedule or timetable, so long as these services are 36 provided at least three times daily, excluding holidays 1 at least two
- 37 public hearings in the affected counties, within one-half mile of the
- 38 route and, to the extent practicable, near each terminus of the route.
- 39 At least one of the two hearings shall take place on a State working
- 40 day. Each public hearing shall be attended by at least two members
- of the corporation's board of directors. Each public hearing in an 41
- 42 affected county shall consist of two sessions, the first of which shall
- 43 be for at least two hours in the afternoon between 2:00 p.m. and
- 44 6:00 p.m. and the second of which shall take place in the evening in
- 45 the same place and on the same day for at least two hours between
- 46 6:00 p.m. and 10:00 p.m.

1 (2) Before implementing any fare increase for any motorbus 2 regular route or rail passenger services, at least 10 public hearings 3 shall be held and shall be distributed geographically throughout the 4 State. Not more than one hearing shall take place in each county, 5 and each hearing shall be located within one-quarter mile of both a 6 rail passenger service line and a motorbus regular route. At least 7 half of the hearings shall take place on State working days. Each 8 public hearing shall be attended by at least two members of the 9 corporation's board of directors. Each public hearing in an affected 10 county shall consist of two sessions, the first of which shall be for 11 at least two hours in the afternoon between 2:00 p.m. and 6:00 p.m. 12 and the second of which shall take place in the evening in the same 13 place and on the same day for at least two hours between 6:00 p.m. 14 and 10:00 p.m.

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[Notice] For the hearings required under paragraphs (1) and (2) of this subsection, notice of the hearing shall be given by the corporation at least 15 days prior to the hearing to the governing body of each county whose residents will be affected and to the clerk of each municipality in the county or counties whose residents will be affected; the notice shall also be posted at least 15 days prior to the hearing in prominent places on the railroad cars and buses serving the routes to be affected. <u>In addition to the public hearing</u>, the corporation shall post, in prominent places on the railroad cars and buses serving the routes to be affected, a postal mailing address and electronic mailing address where members of the public may provide written comments to the corporation regarding the proposed fare increase or substantial curtailment or abandonment of service. The corporation shall prepare and publish a written response concerning any issue or concern raised by a member of the public at any public hearing or in any written comment provided pursuant to this subsection.

- e. Notice of its intent to discontinue, <u>substantially</u> curtail, or abandon any motorbus regular route service or rail passenger service shall be given by the corporation to the governing body of each county whose residents will be affected and to the clerk of each municipality in the county or counties whose residents will be affected at least 45 days prior to implementation of the change in service.
- f. For the purposes of this section, "substantial curtailment" and "substantially curtail" shall include, but need not be limited to: the elimination of a motorbus regular route, scheduled trip, or scheduled stop along a motorbus regular route or of a rail passenger service line, scheduled trip, or scheduled stop along a rail passenger service line; a reduction of 30 minutes or more in the beginning or end of service for the corporation's adopted schedule or timetable for a scheduled stop along a motorbus regular route or rail passenger service line; and any change to a motorbus regular route

or rail passenger service which may increase barriers to accessibility for a person with disabilities.

(cf: P.L.2016, c.52, s.1)

- ¹[7.] <u>6.</u> (New section) a. The State Auditor shall conduct audits of the corporation, which shall:
- (1) occur at least once every 72 months in a manner that is consistent with the Government Auditing Standards for audits utilized by the United States Government Accountability Office or its successor, the first of which shall be completed within 12 months of the effective date of P.L. , c. (C.) (pending before the Legislature as this bill);
- (2) to the extent practicable, not duplicate the scope of work of the annual audit required to be made of the corporation's financial statements pursuant to subsection d. of section 20 of P.L.1979, c.150 (C.27:25-20); and
- (3) focus on a specific area of the corporation's operations, as determined by the State Auditor.
- b. (1) At least once every five years, the corporation shall hire an independent firm to: conduct a study on the financial management practices and budget reporting practices of mass transit agencies throughout the country; and prepare a report with findings regarding the best practices for financial management and budget reporting by mass transit agencies and a comparison of those best practices with the practices and policies of the corporation.
- (2) The first such report shall be issued within 24 months of the effective date of P.L. , c. (C.) (pending before the Legislature as this bill). Each report shall be submitted to the Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature.
- (3) The corporation shall adopt any best practices included in the report within six months of the issuance of any report issued pursuant to subsection b. of this section. Upon the affirmative vote of seven members of the board of directors, the corporation may opt not to adopt individual policies or practices that are in line with the best practices of mass transit agencies throughout the country. If the corporation exercises this option, the corporation shall provide a detailed explanation of why adoption of that policy or practice is not in the best interest of the corporation.

¹[8.] 7.¹ (New section) a. The corporation, at the request of the chairperson of any standing legislative committee, as approved by the Speaker of the General Assembly or the President of the Senate, as appropriate, shall be required to appear before that committee to present testimony and provide documents on any topic or subject requested by the committee and to respond to any questions by members of the committee.

b. Unless otherwise agreed to by the chairperson of the committee, the corporation shall, at a minimum, be represented by the chairperson of the board of directors, the executive director, and the chief financial officer, and any staff deemed necessary by the chairperson of the board, executive director, or chief financial officer to present testimony, provide documents, or respond to questions at any appearance required pursuant to this section. The chairperson of the legislative committee may require the appearance of any officer or employee of the corporation.

- 1[9.] 8.1 (New section) a. The corporation shall employ a chief ethics officer who shall be provided staff, equipment, and resources, as the board deems appropriate, in order to investigate allegations and suspicions of unethical conduct or criminal activity within the corporation and to determine whether the corporation is in compliance with applicable State law. The chief ethics officer shall operate independently of the executive director and shall report directly to the board of directors. The executive director shall not have any role in hiring, firing, disciplining, or directing the chief ethics officer.
 - b. The chief ethics officer shall:
- (1) be responsible for receiving and conducting preliminary investigations of all complaints regarding fraud, waste, abuse, and corruption by board members, officers, and employees of the corporation or third-parties doing business with the corporation;
- (2) be responsible for conducting preliminary investigations, sua sponte, regarding all suspected fraud, waste, abuse, and corruption by board members, officers, and employees of the corporation or third-parties doing business with the corporation;
- (3) provide reports to the board of directors containing the results and findings of each preliminary investigation conducted pursuant to paragraphs (1) and (2) of this subsection;
- (4) where appropriate, as determined by a policy to be adopted by the board of directors, forward the results and findings of a preliminary investigation conducted pursuant to paragraphs (1) and (2) of this subsection to the State Ethics Commission, Office of the Attorney General, county prosecutor's office, or any other appropriate agency for further investigation or action; and
- (5) establish a whistleblower access and assistance program which shall include, but not be limited to: establishing toll-free telephone and facsimile lines available to employees; offering advice regarding employee rights under applicable state and federal laws and advice and options available to all persons; and offering an opportunity for employees to identify concerns regarding any issue at the corporation.

 ¹[10.] <u>9.</u> Section 20 of P.L.1979, c.150 (C.27:25-20) is amended to read as follows:

20. a. The corporation shall, by September 15 of each year, file with the Commissioner of Transportation a report in such format and detail as the Commissioner may require setting forth the actual, operational, capital and financial results of the previous fiscal year, the operational, capital and financial plan for the current fiscal year and a proposed operational, capital and financial plan for the next ensuing fiscal year.

- 8 b. On or before October 31 of each year, the corporation shall 9 make an annual report of its activities for the preceding fiscal year 10 the Governor **[**and to the presiding officers and the Transportation Committees of both Houses of the Legislature], the 11 12 President of the Senate, the Speaker of the General Assembly, and 13 the Assembly Transportation and Independent Authorities 14 Committee and the Senate Transportation Committee, or their 15 successor committees. Each such report shall set forth a complete 16 operating and financial statement covering its operations and capital 17 projects during the year. The report shall also include an account of 18 the on-time performance of rail passenger service, including light 19 rail service, operated by, or under contract to, the corporation, 20 including data for each such passenger line. The report shall 21 provide a detailed discussion of the methodology used by the 22 corporation in measuring on-time performance. The report shall 23 include certain personnel information of employees of the 24 corporation, including the average salary, number of employees in 25 management positions, and number of employees that are not in management positions in key demographic groups, which shall 26 27 include, at minimum, race, ethnicity, and gender. ¹The report shall 28 include certain accident information for accidents that occurred 29 during the previous year which involved a rail passenger vehicle or 30 motorbus operated by, or under contract to, the corporation, 31 including the total number of accidents and any fines, penalties, or 32 judgments levied against the corporation related to any such 33 accident. The report shall also include information regarding any 34 safety violations for which the corporation was cited in the previous 35 year, including the total number of safety violations and any fines 36 or penalties levied against the corporation related to any such safety violation.¹ 37
 - c. All records of minutes, accounts, bills, vouchers, contracts or other papers connected with or used or filed with the corporation or with any officer or employee acting [for or in] on its behalf are hereby declared to be [public] government records and shall be open to public inspection in accordance with P.L.1963, c.73 (C.47:1A-1 et seq.) and regulations prescribed by the corporation.

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d. The corporation shall cause an audit of its books and accounts to be made at least once each year by certified public accountants and the cost thereof may be treated as a cost of operation. The audit shall be filed within ¹[4] four months after

- the close of the fiscal year of the corporation and a certified duplicate copy thereof shall be filed with the Division of Budget and Accounting in the Department of the Treasury.
- e. Notwithstanding the provisions of any law to the contrary, the State Auditor or [his] a legally authorized representative may examine the accounts and books of the corporation.
- 7 <u>f. On or before</u> ¹ [May] April 1 of each year, the board shall approve and the corporation shall transmit to the Commissioner of
- 9 <u>Transportation and to the President of the Senate, the Speaker of the</u>
- 10 General Assembly, and the Assembly Transportation and
- 11 <u>Independent Authorities Committee and the Senate Transportation</u>
- 12 Committee, or their successor committees, an annual proposed
- 13 <u>budget recommendation</u>. The budget document shall be a two-year
- 14 <u>budget</u> which covers the most recent completed fiscal year,
- estimated results for the fiscal year in progress, a recommendation
- 16 for the fiscal year to commence, and estimated needs and
- projections for the following fiscal year. At a minimum, the budget
 shall provide detailed information in the following areas:
- 19 (1) An executive summary outlining the highlights of the budget 20 document;
- 21 (2) A profile describing the history of the corporation and the services it provides;
- (3) An analysis of regional and agency transportation trends,
 including a detailed ridership analysis;
 - (4) A synopsis of the current corporation business plan;
 - (5) A list of key performance indicators;

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- (6) A statement of current budget year assumptions regarding
 funding and ridership;
- 29 (7) A summary of the internal corporation budgeting process and its interaction with the Statewide budgeting process;
- 31 <u>(8) A description of the current corporation organizational</u> 32 <u>structure;</u>
- (9) Detailed operating revenue and expense projections for each
 division within the corporation, with 10 year revenue and expense
 trends and five year revenue and expense projections;
- 36 (10) A detailed headcount analysis by department or unit,
 37 which includes actual employee count, funded headcount, actual
 38 salary and fringe expenses, and recent employment trends; and
- (11) A summary of the capital program and analysis of current capital projects for which capital funds have already been appropriated, but where the project is not yet complete, which includes the years of appropriation, amounts expended, future appropriations required to complete the project, and a brief analysis of project progress.
- ¹g. On or before March 1 of each year, the board shall approve
 and the corporation shall transmit to the Commissioner of
 Transportation and to the President of the Senate, the Speaker of the
 General Assembly, and the Assembly Transportation and

- Independent Authorities Committee and the Senate Transportation 1 2 Committee, or their successor committees, a report containing: a 3 description of each parcel of real property in which the corporation 4 holds a property interest; the appraised value of that property 5 interest; the purpose for which the corporation holds the property 6 interest; any revenue the corporation receives that arises out of the 7 property interest; and any property interests sold or otherwise 8 disposed of, including the amount of money received by the 9 corporation for that sale or disposition, in the immediately 10 preceding year and including an accompanying explanation for any 11 property interest disposed of for less than market value and any 12 property interest acquired for more than market value.¹
- 13 (cf: P.L.2007, c.263, s.1)

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- ¹[11.] <u>10.</u> R.S.52:14-7 is amended to read as follows:
- 52:14-7. a. Every person holding an office, employment, or position
- (1) in the Executive, Legislative, or Judicial Branch of this State, or
- (2) with an authority, board, body, agency, commission, or instrumentality of the State including any State college, university, or other higher educational institution, and, to the extent consistent with law, any interstate agency to which New Jersey is a party, or
- (3) with a county, municipality, or other political subdivision of the State or an authority, board, body, agency, district, commission, or instrumentality of the county, municipality, or subdivision, or
- (4) with a school district or an authority, board, body, agency, commission, or instrumentality of the district, shall have his or her principal residence in this State and shall execute such office, employment, or position.

This residency requirement shall not apply to any person: (a) who is employed on a temporary or per-semester basis as a visiting professor, teacher, lecturer, or researcher by any State college, university, or other higher educational institution, or county or community college, or in a full or part-time position as a member of the faculty, the research staff, or the administrative staff by any State college, university, or other higher educational institution, or county or community college, that the college, university, or institution has included in the report required to be filed pursuant to this subsection; (b) who is employed full-time by the State who serves in an office, employment, or position that requires the person to spend the majority of the person's working hours in a location outside of this State; or (c) an officer of the waterfront commission of New York harbor, employed by the commission on the effective date of P.L.2017, ¹[c.234] <u>c.324</u>¹ (C.32:23-229 et al.), who seeks to be transferred to the Division of State Police in the Department of Law and Public Safety pursuant to section 4 of P.L.2017, ¹[c.234] <u>c.324</u>¹ (C.53:2-9).

¹[For the time period between the effective date of P.L., c. (C.) (pending before the Legislature as this bill) and five years following the effective date of P.L., c. (C.) (pending before the Legislature as this bill), this This residency requirement shall not apply to any person who is hired by the New Jersey Transit Corporation as an engineer or mechanic, ¹[provided] that the corporation is able to demonstrate that it is unable to hire a suitable applicant who resides in this State. A person who is hired during this five-year period shall not be subject to the residency requirement of this subsection while the person continues to hold office, employment, or position without a break in public service of greater than seven days or any other position certified by the board of directors as a position of critical need¹.

For the purposes of this subsection, a person may have at most one principal residence, and the state of a person's principal residence means the state (1) where the person spends the majority of the person's nonworking time, and (2) which is most clearly the center of the person's domestic life, and (3) which is designated as the person's legal address and legal residence for voting. The fact that a person is domiciled in this State shall not by itself satisfy the requirement of principal residency hereunder.

A person, regardless of the office, employment, or position, who holds an office, employment, or position in this State on the effective date of P.L.2011, c.70 but does not have principal residence in this State on that effective date shall not be subject to the residency requirement of this subsection while the person continues to hold office, employment, or position without a break in public service of greater than seven days.

Any person may request an exemption from the provisions of this subsection on the basis of critical need or hardship from a five-member committee hereby established to consider applications for exemptions. The committee shall be composed of three persons appointed by the Governor, a person appointed by the Speaker of the General Assembly, and a person appointed by the President of the Senate, each of whom shall serve at the pleasure of the person making the appointment and shall have a term not to exceed five years. A vacancy on the committee shall be filled in the same manner as the original appointment was made. The Governor shall make provision to provide such clerical, secretarial, and administrative support to the committee as may be necessary for it to conduct its responsibilities pursuant to this subsection.

The decision on whether to approve an application from any person shall be made by a majority vote of the members of the committee, and those voting in the affirmative shall so sign the approved application. If the committee fails to act on an application within 30 days after the receipt thereof, no exemption shall be granted and the residency requirement of this subsection shall be

operative. The head of a principal department of the Executive Branch of the State government, a Justice of the Supreme Court, judge of the Superior Court, and judge of any inferior court established under the laws of this State shall not be eligible to request from the committee an exemption from the provisions of this subsection.

7 The exemption provided in this subsection for certain persons 8 employed by a State college, university, or other higher educational 9 institution, or a county or community college, other than those 10 employed on a temporary or per-semester basis as a visiting 11 professor, teacher, lecturer, or researcher, shall apply only to those 12 persons holding positions that the college, university, or institution 13 has included in a report of those full or part-time positions as a 14 member of the faculty, the research staff, or the administrative staff 15 requiring special expertise or extraordinary qualifications in an 16 academic, scientific, technical, professional, or medical field or in 17 administration, that, if not exempt from the residency requirement, 18 would seriously impede the ability of the college, university, or 19 institution to compete successfully with similar colleges, universities, or institutions in other states. The report shall be 20 compiled annually and shall also contain the reasons why the 21 22 positions were selected for inclusion in the report. The report shall 23 be compiled and filed within 60 days following the effective date of 24 P.L.2011, c.70. The report shall be reviewed, revised as necessary, 25 and filed by January 1 of each year thereafter. Each report shall be 26 filed with the Governor and, pursuant to section 2 of P.L.1991, 27 c.164 (C.52:14-19.1), with the Legislature, and a report may be 28 revised at any time by filing an amendment to the report with the 29 Governor and Legislature.

As used in this section, "school district" means any local or regional school district established pursuant to chapter 8 or chapter 13 of Title 18A of the New Jersey Statutes and any jointure commission, county vocational school, county special services district, educational services commission, educational research and demonstration center, environmental education center, and educational information and resource center.

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- b. If any person holding any office, employment, or other position in this State shall attempt to let, farm out, or transfer office, employment, or position or any part thereof to any person, the person shall forfeit the sum of \$1,500, to be recovered with costs by any person who shall sue for the same, one-half to the prosecutor and the other half to the State Treasurer for the use of the State.
- c. No person shall be appointed to or hold any position in this State who has not the requisite qualifications for personally performing the duties of such position in cases where scientific engineering skill is necessary to the performance of the duties thereof.

d. Any person holding or attempting to hold an office, employment, or position in violation of this section shall be considered as illegally holding or attempting to hold the same; provided that a person holding an office, employment, or position in this State shall have one year from the time of taking the office, employment, or position to satisfy the requirement of principal residency, and if thereafter the person fails to satisfy the requirement of principal residency as defined herein with respect to any 365-day period, that person shall be deemed unqualified for holding the office, employment, or position. The Superior Court shall, in a civil action in lieu of prerogative writ, give judgment of ouster against the person, upon the complaint of any officer or citizen of the State, provided that any complaint shall be brought within one year of the alleged 365-day period of failure to have the person's principal residence in this State.

(cf: P.L.2017, c.324, s.32)

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¹[12.] 11. R.S.52:24-4 is amended to read as follows:

52:24-4. It shall be the duty of the State Auditor to conduct post-audits of all transactions and accounts kept by or for all departments, offices and agencies of the State Government, to report to the Legislature or to any committee thereof and to the Governor, and to the Executive Director of the Office of Legislative Services, as provided by this chapter and as shall be required by law, and to perform such other similar or related duties as shall, from time to time, be required [of him] by law.

The State Auditor shall personally or by any [of his] duly authorized assistants, or by contract with independent public accountant firms, examine and post-audit all the accounts, reports and statements and make independent verifications of all assets, liabilities, revenues and expenditures of the State, its departments, institutions, boards, commissions, officers, and any and all other State agencies, now in existence or hereafter created, hereinafter in this chapter called "accounting agencies."

The State Auditor shall conduct, at the direction of the Legislative Services Commission or of the presiding officer of either house of the Legislature or on the State Auditor's own initiative, a performance review audit of any program of any accounting agency, any independent authority, or any public entity or grantee that receives State funds, in a manner that is consistent with the Government Auditing Standards for performance audits utilized by the United States Government Accountability Office or its successor.

When the State Auditor conducts any audit or performance review audit, the accounting agency, or authority, entity or grantee, shall respond in writing to each item in the State Auditor's report and the State Auditor, at an appropriate time determined by [him] the State Auditor, shall conduct a post-audit review of the

1 accounting agency's, or authority's, entity's, or grantee's, 2 compliance with the State Auditor's recommendations.

3 The officers and employees of each accounting agency, or 4 authority, entity, or grantee, shall assist the State Auditor, when and as required by [him] the State Auditor, and provide the State 5 6 Auditor with prompt access to all records necessary for the State 7 Auditor to perform [his] the duties of the State Auditor, 8 notwithstanding any statutory or regulatory requirements of 9 confidentiality with regard to the records, for the purpose of 10 carrying out the provisions of this chapter. The State Auditor shall report the failure of any accounting agency, or authority, entity, or 11 12 grantee, to provide prompt access to any relevant record to the 13 presiding officer of each house of the Legislature. 14 Auditor shall not disclose a confidential record provided by an 15 accounting agency, or authority, entity, or grantee, except as may be 16 necessary for the State Auditor to fulfill [his] any constitutional or 17 statutory responsibilities. Working papers prepared by the State 18 Auditor shall be confidential and shall not be considered 19 government records under P.L.1963, c.73 (C.47:1A-1 et seq.). 20

The State Auditor shall conduct audits of the New Jersey Transit

Corporation in accordance with the requirements of subsection a. of

section ¹[7] 6¹ of P.L. , c. (C.) (pending before the

Legislature as this bill).

Notwithstanding any law to the contrary, post-audits and performance review audits shall be conducted within the limits of the resources and personnel available to the State Auditor. If resources and personnel are insufficient to conduct all such required post-audits and performance review audits, the State Auditor may prioritize certain audits and forgo others upon notice to the Governor and the presiding officer of each house of the Legislature. (cf: P.L.2006, c.82, s.1)

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Transit Corporation board of directors appointed pursuant to section 4 of P.L.1979, c.150 (C.27:25-4) shall be appointed within ¹[30] 90¹ days of the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), provided that any member serving on the board as of the effective date of P.L. , c. (C.) (pending before the Legislature as this bill) whose term has not yet expired may continue to serve until the expiration of that member's term.

- b. Any vacancy in the membership of the board on the effective date of P.L., c. (C.) (pending before the Legislature as this bill) shall be filled in accordance with the following priority:
- (1) members appointed upon the recommendation of the 46 ¹[Senate] President ¹ of the Senate ¹ and the Speaker of the General 47 Assembly;

- 1 (2) the member appointed upon the recommendation of the 2 North Jersey Transportation Planning Authority;
- 3 (3) the member appointed upon the recommendation of the ¹New Jersey members of the ¹ Delaware Valley Regional Planning 5 Commission;
 - (4) ¹ [the member appointed upon the recommendation of the Tri-State Transportation Campaign;
- 8 (5)] the member appointed by the Governor who is required to have experience as a regular corporation motorbus regular route service rider [or];
 - (5) the member appointed by the Governor who is required to have experience as a regular corporation rail passenger service or light rail service rider; and
 - (6) the members appointed by the Governor who are required to have a professional background in passenger rail service, freight rail management, transportation capital planning, transportation and public transportation capital construction, federal transportation policy, State transportation policy, ¹real estate investment or development, ¹ human resources management, or transportation capital finance.
 - c. The members appointed upon the recommendation of the ¹[Tri-State Transportation Campaign,] New Jersey members of ¹ the Delaware Valley Regional Planning Commission ¹[,] ¹ and the North Jersey Transportation Planning Authority shall serve initial terms of three years.
 - d. The members appointed upon the recommendation of the ¹[Senate] President ¹of the Senate and the Speaker of the General Assembly shall serve initial terms of two years.
 - e. The member appointed by the Governor who is required to have experience as a regular corporation motorbus regular route service rider ¹[or], the member appointed by the Governor who is required to have experience ¹ as a regular corporation rail passenger service or light rail service rider ¹, ¹ and the members appointed by the Governor who are required to have a professional background in passenger rail service, freight rail management, transportation capital planning, transportation and public transportation capital construction, federal transportation policy, State transportation policy, ¹real estate investment or development, ¹ human resources management, or transportation capital finance shall serve initial terms of one year.

¹[14.] <u>13.</u> This act shall take effect immediately.