[Second Reprint]

SENATE, No. 1500

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED FEBRUARY 1, 2018

Sponsored by:

Senator TROY SINGLETON
District 7 (Burlington)
Senator LINDA R. GREENSTEIN

District 14 (Mercer and Middlesex)

Co-Sponsored by:

Senators Gopal, Weinberg, Thompson and Stack

SYNOPSIS

Requires disclosure by independent expenditure committees; raises certain campaign contribution limits.

CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on January 28, 2019, with amendments.



(Sponsorship Updated As Of: 1/29/2019)

1 AN ACT concerning campaign finance disclosures and limits ²[,]
2 and ² amending various parts of the statutory law ²[and repealing section 13 of P.L.2004, c.19]².

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 3 of P.L.1973, c.83 (C.19:44A-3) is amended to read as follows:
- 3. As used in this act, unless a different meaning clearly appears from the context:
 - a. (Deleted by amendment, P.L.1993, c.65.)
 - b. (Deleted by amendment, P.L.1993, c.65.)
 - c. The term "candidate" means: (1) an individual seeking election to a public office of the State or of a county, municipality or school district at an election; except that the term shall not include an individual seeking party office; (2) an individual who shall have been elected or failed of election to an office, other than a party office, for which he sought election and who receives contributions and makes expenditures for any of the purposes authorized by section 17 of P.L.1993, c.65 (C.19:44A-11.2) during the period of his service in that office; and (3) an individual who has received funds or other benefits or has made payments solely for the purpose of determining whether the individual should become a candidate as defined in paragraphs (1) and (2) of this subsection.
 - d. The terms "contributions" and "expenditures" include all loans and transfers of money or other thing of value to or by any candidate, candidate committee, joint candidates committee, political committee, continuing political committee, independent expenditure committee, political party committee or legislative leadership committee, and all pledges or other commitments or assumptions of liability to make any such transfer; and for purposes of reports required under the provisions of this act shall be deemed to have been made upon the date when such commitment is made or liability assumed.
- e. The term "election" means any election described in section 4 of this act.
- f. The term "paid personal services" means personal, clerical, administrative or professional services of every kind and nature including, without limitation, public relations, research, legal, canvassing, telephone, speech writing or other such services, performed other than on a voluntary basis, the salary, cost or consideration for which is paid, borne or provided by someone

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SBA committee amendments adopted January 17, 2019.

²Senate SBA committee amendments adopted January 28, 2019.

1 other than the committee, candidate or organization for whom such 2 services are rendered. In determining the value, for the purpose of 3 reports required under this act, of contributions made in the form of 4 paid personal services, the person contributing such services shall 5 furnish to the treasurer through whom such contribution is made a 6 statement setting forth the actual amount of compensation paid by 7 said contributor to the individuals actually performing said services 8 for the performance thereof. But if any individual or individuals 9 actually performing such services also performed for the contributor 10 other services during the same period, and the manner of payment 11 was such that payment for the services contributed cannot readily 12 be segregated from contemporary payment for the other services, 13 the contributor shall in his statement to the treasurer so state and 14 shall either (1) set forth his best estimate of the dollar amount of 15 payment to each such individual which is attributable to the 16 contribution of his paid personal services, and shall certify the 17 substantial accuracy of the same, or (2) if unable to determine such 18 amount with sufficient accuracy, set forth the total compensation 19 paid by him to each such individual for the period of time during 20 which the services contributed by him were performed. If any 21 candidate is a holder of public office to whom there is attached or 22 assigned, by virtue of said office, any aide or aides whose services 23 are of a personal or confidential nature in assisting him to carry out 24 the duties of said office, and whose salary or other compensation is 25 paid in whole or part out of public funds, the services of such aide 26 or aides which are paid for out of public funds shall be for public 27 purposes only; but they may contribute their personal services, on a 28 voluntary basis, to such candidate for election campaign purposes. 29

(Deleted by amendment, P.L.1983, c.579.)

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- The term "political information" means any statement including, but not limited to, press releases, pamphlets, newsletters, flyers, form letters, ¹Internet or digital advertisements, advertisements, or radio or television programs or advertisements which reflects the opinion of the members of the organization on any candidate or candidates for public office, on any public question, or which contains facts on any such candidate, or public question whether or not such facts are within the personal knowledge of members of the organization.
- The term "political committee" means any two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association which is organized to, or does, aid or promote the nomination, election or defeat of any candidate or candidates for public office, or which is organized to, or does, aid or promote the passage or defeat of a public question in any election, if the persons, corporation, partnership or incorporated or unincorporated association raises or expends [\$1,000.00] \$2,400 or more to so aid or promote the nomination, election or defeat of a candidate or candidates or the passage or defeat of a public

1 question; provided that for the purposes of this act, the term 2 "political committee" shall not include a "continuing political 3 committee," as defined by subsection n. of this section, a "political party committee," as defined by subsection p. of this section, a 4 5 "candidate committee," as defined by subsection q. of this section, a "joint candidates committee," as defined by subsection r. of this 6 7 section [or], a "legislative leadership committee," as defined by 8 subsection s. of this section, or an "independent expenditure 9 committee," as defined by subsection t. of this section.

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- The term "public solicitation" means any activity by or on behalf of any candidate, political committee, continuing political committee, candidate committee, joint candidates committee, committee. legislative leadership independent expenditure committee, or political party committee whereby either (1) members of the general public are personally solicited for cash contributions not exceeding \$20.00 from each person so solicited and contributed on the spot by the person so solicited to a person soliciting or through a receptacle provided for the purpose of depositing contributions, or (2) members of the general public are personally solicited for the purchase of items having some tangible value as merchandise, at a price not exceeding \$20.00 per item, which price is paid on the spot in cash by the person so solicited to the person so soliciting, when the net proceeds of such solicitation are to be used by or on behalf of such candidate, political committee, continuing political committee, candidate committee, joint candidates committee, legislative leadership committee, independent expenditure committee, or political party committee.
- k. The term "testimonial affair" means an affair of any kind or nature including, without limitation, cocktail parties, breakfasts, luncheons, dinners, dances, picnics or similar affairs directly or indirectly intended to raise campaign funds in behalf of a person who holds, or who is or was a candidate for nomination or election to a public office in this State, or directly or indirectly intended to raise funds in behalf of any political party committee or in behalf of a political committee, continuing political committee, candidate committee, joint candidates committee, independent expenditure committee, or legislative leadership committee.
- 1. The term "other thing of value" means any item of real or personal property, tangible or intangible, but shall not be deemed to include personal services other than paid personal services.
 - m. The term "qualified candidate" means:
- (1) Joint candidates for election to the offices of Governor and Lieutenant Governor whose names appear on the general election ballot; who have deposited and expended \$150,000.00 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than September 1 preceding a general election in which the offices of Governor and Lieutenant Governor are to be filled, (a) notify the Election Law Enforcement Commission in writing that the

candidates intend that application will be made on the candidates' behalf for monies for general election campaign expenses under subsection b. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) sign a statement of agreement, in a form to be prescribed by the commission, to participate in interactive gubernatorial election debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47); or

- (2) Joint candidates for election to the offices of Governor and Lieutenant Governor whose names do not appear on the general election ballot; who have deposited and expended \$150,000.00 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than September 1 preceding a general election in which the offices of Governor and Lieutenant Governor are to be filled, (a) notify the Election Law Enforcement Commission in writing that the candidates intend that application will be made on the candidates' behalf for monies for general election campaign expenses under subsection b. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) sign a statement of agreement, in a form to be prescribed by the commission, to participate in interactive gubernatorial election debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47); or
- (3) Any candidate for nomination for election to the office of Governor whose name appears on the primary election ballot; who has deposited and expended \$150,000.00 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than the last day for filing petitions to nominate candidates to be voted upon in a primary election for a general election in which the office of Governor is to be filled, (a) notifies the Election Law Enforcement Commission in writing that the candidate intends that application will be made on the candidate's behalf for monies for primary election campaign expenses under subsection a. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) signs a statement of agreement, in a form to be prescribed by the commission, to participate in two interactive gubernatorial primary debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47); or
- (4) Any candidate for nomination for election to the office of Governor whose name does not appear on the primary election ballot; who has deposited and expended \$150,000.00 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than the last day for filing petitions to nominate candidates to be voted upon in a primary election for a general election in which the office of Governor is to be filled, (a) notifies the Election Law Enforcement Commission in writing that the candidate intends that application will be made on the candidate's behalf for monies for primary election campaign expenses under subsection a. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) signs a statement of

agreement, in a form to be prescribed by the commission, to participate in two interactive gubernatorial primary debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47).

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5 The term "continuing political committee" means any group 6 of two or more persons acting jointly, or any corporation, 7 partnership, or any other incorporated or unincorporated 8 association, including a political club, political action committee, 9 civic association or other organization, which in any calendar year 10 contributes or expects to contribute at least [\$2,500.00] \$5,500 to the aid or promotion of the candidacy of an individual, or of the 11 12 candidacies of individuals, for elective public office, or the passage 13 or defeat of a public question or public questions, and which may be 14 expected to make contributions toward such aid or promotion or 15 passage or defeat during a subsequent election, provided that the 16 group, corporation, partnership, association or other organization 17 has been determined to be a continuing political committee under 18 subsection b. of section 8 of P.L.1973, c.83 (C.19:44A-8); provided 19 that for the purposes of this act, the term "continuing political 20 committee" shall not include a "political party committee," as 21 defined by subsection p. of this section, [or] a "legislative 22 leadership committee," as defined by subsection s. of this section, 23 or an "independent expenditure committee," as defined by 24 subsection t. of this section.

o. The term "statement of agreement" means a written declaration, by a candidate for nomination for election to the office of Governor, or by joint candidates for election to the offices of Governor and Lieutenant Governor who intend that application will be made on behalf of the candidate for the office of Governor to receive monies for the primary election or on behalf of the candidates for the office of Governor and the office of Lieutenant Governor for general election campaign expenses under subsection a. or subsection b., respectively, of section 8 of P.L.1974, c.26 (C.19:44A-33), that the candidates undertake to abide by the terms of any rules established by any private organization sponsoring a gubernatorial primary or general election debate, as appropriate, to be held under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47) and in which the candidates are to participate. The statement of agreement shall include an acknowledgment of notice to the candidates who sign it that failure on the candidates' part to participate in any of the gubernatorial debates may be cause for the termination of the payment of such monies on the candidates' behalf and for the imposition of liability for the return to the commission of such monies as may previously have been so paid.

p. The term "political party committee" means the State committee of a political party, as organized pursuant to R.S.19:5-4, any county committee of a political party, as organized pursuant to

- 1 R.S.19:5-3, or any municipal committee of a political party, as organized pursuant to R.S.19:5-2.
- q. The term "candidate committee" means a committee established pursuant to subsection a. of section 9 of P.L.1973, c.83 (C.19:44A-9) for the purpose of receiving contributions and making expenditures.
- 7 The term "joint candidates committee" means a committee 8 established pursuant to subsection a. of section 9 of P.L.1973, c.83 9 (C.19:44A-9) by at least two candidates for the same elective public 10 offices in the same election in a legislative district, county, 11 municipality or school district, but not more candidates than the 12 total number of the same elective public offices to be filled in that election, for the purpose of receiving contributions and making 13 14 expenditures. For the purpose of this subsection: the offices of 15 member of the Senate and members of the General Assembly shall 16 be deemed to be the same elective public offices in a legislative 17 district; the offices of member of the board of chosen freeholders 18 and county executive shall be deemed to be the same elective public 19 offices in a county; and the offices of mayor and member of the 20 municipal governing body shall be deemed to be the same elective 21 public offices in a municipality.
 - s. The term "legislative leadership committee" means a committee established, authorized to be established, or designated by the President of the Senate, the Minority Leader of the Senate, the Speaker of the General Assembly or the Minority Leader of the General Assembly pursuant to section 16 of P.L.1993, c.65 (C.19:44A-10.1) for the purpose of receiving contributions and making expenditures.

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- 29 t. The term "independent expenditure committee" means a 30 person, a group of two or more persons, or an organization 31 organized under section 527 of the federal Internal Revenue Code (26 U.S.C. s.527) or under paragraph (4) of subsection c. of section 32 33 501 of the federal Internal Revenue Code (26 U.S.C. s.501) that 34 does not fall within the definition of any other organization subject to the provisions of P.L.1973, c.83 (C.19:44A-1 et seq.), that 35 36 engages in influencing or attempting to influence the outcome of 37 any election or the nomination, election, or defeat of any person to any State or local elective public office, or the passage or defeat of 38 any public question, ¹legislation, or regulation, ¹ or in providing 39 political information on any candidate or public question, 40 ¹legislation, or regulation, ¹ and raises or expends \$3,000 or more in 41 42 the aggregate for any such purpose annually, but does not 43 coordinate its activities with any candidate or political party ¹as 44 determined by the Election Law Enforcement Commission pursuant to the provisions of section ²[16] 15² of P.L., c. (C.) (pending 45 before the Legislature as this bill)¹. 46
- 47 <u>u. The term "electioneering communication" means any</u>
 48 <u>communication</u> ¹ [that has a value of at least \$10,000] made within

1 the period beginning on January 1 of an election year and the date of the election¹ and refers to: (1) a clearly identified candidate for 2 3 office and promotes or supports a candidate for that office or 4 opposes a candidate for that office, regardless of whether the 5 communication expressly advocates a vote for or against a 6 candidate; or (2) a public question and promotes or supports the 7 passage or defeat of that question, regardless of whether the 8 communication expressly advocates a vote for or against the 9 passage of the question. The term includes communications published in any newspaper or periodical; broadcast on radio, 10 television, or the Internet ¹or digital media ¹, or any public address 11 system; placed on any billboard, outdoor facility, button, motor 12 13 vehicle, window display, poster, card, pamphlet, leaflet, flyer, or other circular; or contained in any direct mailing, robotic phone 14 calls, or mass e-mails. 15

16 v. The term "independent expenditure" means an expenditure by a person expressly advocating, or the functional equivalent 17 thereof, the election or defeat of: (1) a clearly identified candidate 18 19 that is not made in concert or cooperation with or at the request or 20 suggestion of the candidate, the candidate's committee, a political 21 party committee, or an agent thereof; or (2) a public question ¹, 22 legislation, or regulation, ¹ that is not made in concert or 23 cooperation with or at the request or suggestion of the sponsors, 24 organizers, or committee supporting or opposing the question, ¹legislation, or regulation, ¹ a political party, or agents thereof. The 25 "functional equivalent" of expressly advocating means specific 26 advocacy that can be interpreted by a reasonable person as 27 28 advocating the election or defeat of a candidate, or the passage or 29 defeat of a public question, ¹legislation, or regulation, ¹ taking into account whether the communication involved mentions a candidate, 30 31 a political party, or a challenger to a candidate, or takes a position 32 on a candidate's character, qualifications, or fitness for office, or 33 that can be interpreted by a reasonable person as taking a position on the merits of a public question ¹, legislation, or regulation, ¹ or 34 35 taking a position in favor or against the passage or defeat of a 36 public question ¹, legislation, or regulation ¹.

37 (cf: P.L.2009, c.66, s.5)

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2. Section 8 of P.L.1973, c.83 (C.19:44A-8) is amended to read as follows:

8. a. (1) Each political committee shall make a full cumulative report, upon a form prescribed by the Election Law Enforcement Commission, of all contributions in the form of moneys, loans, paid personal services, or other things of value made to it and all expenditures made, incurred, or authorized by it in furtherance of the nomination, election, or defeat of any candidate, or in aid of the passage or defeat of any public question, or to provide political information on any candidate or public question, during the period

1 ending 48 hours preceding the date of the report and beginning on 2 the date on which the first of those contributions was received or 3 the first of those expenditures was made, whichever occurred first. 4 The cumulative report, except as hereinafter provided, shall contain 5 the name and mailing address of each person or group from whom 6 moneys, loans, paid personal services or other things of value have 7 been contributed since 48 hours preceding the date on which the 8 previous such report was made and the amount contributed by each 9 person or group, and where the contributor is an individual, the 10 report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any 11 12 loan reported pursuant to this subsection, the report shall contain 13 the name and mailing address of each person who has cosigned such 14 loan since 48 hours preceding the date on which the previous such 15 report was made, and where an individual has cosigned such loans, 16 the report shall indicate the occupation of the individual and the 17 name and mailing address of the individual's employer. 18 cumulative report shall also contain the name and address of each 19 person, firm or organization to whom expenditures have been paid 20 since 48 hours preceding the date on which the previous such report 21 was made and the amount and purpose of each such expenditure. 22 The cumulative report shall be filed with the Election Law 23 Enforcement Commission on the dates designated in section 16 24 hereof.

The campaign treasurer of the political committee reporting shall certify to the correctness of each report.

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Each campaign treasurer of a political committee shall file written notice with the commission of a contribution in excess of [\$500] \$1,400 received during the period between the 13th day prior to the election and the date of the election, and of an expenditure of money or other thing of value in excess of [\$500] \$1,400 made, incurred or authorized by the political committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the election and the date of the election. The notice of a contribution shall be filed in writing or by [telegram] electronic transmission within 48 hours of the receipt of the contribution and shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the individual's occupation and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in writing or by [telegram] electronic transmission within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

(2) When a political committee or an individual seeking party office makes or authorizes an expenditure on behalf of a candidate,

it shall provide immediate written notification to the candidate of the expenditure.

b. (1) A group of two or more persons acting jointly, or any corporation, partnership, or any other incorporated unincorporated association including a political club, political action committee, civic association or other organization, which in any calendar year contributes or expects to contribute at least [\$2,500.00] \$5,500 to the aid or promotion of the candidacy of an individual, or of the candidacies of individuals, for elective public office or the passage or defeat of a public question or public questions and which expects to make contributions toward such aid or promotion, or toward such passage or defeat, during a subsequent election shall certify that fact to the commission, and the commission, upon receiving that certification and on the basis of any information as it may require of the group, corporation, partnership, association or other organization, shall determine whether the group, corporation, partnership, association or other organization is a continuing political committee for the purposes of this act. If the commission determines that the group, corporation, partnership, association or other organization is a continuing political committee, it shall so notify that continuing political committee.

No person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a continuing political committee.

(2) A continuing political committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value contributed to it during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and

1 where an individual has cosigned such loans, the report shall 2 indicate the occupation of the individual and the name and mailing 3 address of the individual's employer. The report shall also contain 4 the name and address of each person, firm or organization to whom 5 expenditures have been paid and the amount and purpose of each 6 such expenditure. The treasurer of the continuing political 7 committee reporting shall certify to the correctness of each 8 cumulative quarterly report.

Each continuing political committee shall provide immediate written notification to each candidate of all expenditures made or authorized on behalf of the candidate.

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If any continuing political committee submitting cumulative quarterly reports as provided under this subsection receives a contribution from a single source of more than **[**\$500**]** \$1,400 after the final day of a quarterly reporting period and on or before a primary, general, municipal, school or special election which occurs after that final day but prior to the final day of the next reporting period it shall, in writing or by [telegram] electronic transmission, report that contribution to the commission within 48 hours of the receipt thereof, including in that report the amount and date of the contribution; the name and mailing address of the contributor; and where the contributor is an individual, the individual's occupation and the name and mailing address of the individual's employer. If any continuing political committee makes or authorizes an expenditure of money or other thing of value in excess of [\$500] \$1,400, or incurs any obligation therefor, to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, after March 31 and on or before the day of the primary election, or after September 30 and on or before the day of the general election, it shall, in writing or by [telegram] electronic transmission, report that expenditure to the commission within 48 hours of the making, authorizing or incurring thereof.

A continuing political committee which ceases making contributions toward the aiding or promoting of the candidacy of an individual, or of the candidacies of individuals, for elective public office in this State or the passage or defeat of a public question or public questions in this State shall certify that fact in writing to the commission, and that certification shall be accompanied by a final accounting of any fund relating to such aiding or promoting including the final disposition of any balance in such fund at the time of dissolution. Until that certification has been filed, the committee shall continue to file the quarterly reports as provided under this subsection.

c. Each political party committee [and each] 1[.] and each 1 legislative leadership committee 1[, and independent expenditure committee] 1 shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of

1 all moneys, loans, paid personal services or other things of value 2 contributed to it during the period ending on the 15th day preceding 3 that date and commencing on January 1 of that calendar year or, in 4 the case of the cumulative quarterly report to be filed not later than 5 January 15, of the previous calendar year, and all expenditures 6 made, incurred, or authorized by it during the period, whether or not 7 such expenditures were made, incurred or authorized in furtherance 8 of the election or defeat of any candidate, or in aid of the passage or 9 defeat of any public question or to provide information on any 10 candidate or public question.

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The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the political party committee or legislative leadership committee reporting shall certify to the correctness of each cumulative quarterly report.

28 [If] d. (1) Each independent expenditure committee shall 29 ¹[make a full cumulative report] file with the Election Law 30 Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report , 31 32 upon a form prescribed by the Election Law Enforcement 33 Commission, of all contributions received in excess of ¹[\$300] \$10,000¹ in the form of moneys, loans, paid personal services, or 34 other things of value made to it, and of all expenditures in excess of 35 ¹[\$300] \$3,000¹ made, incurred, or authorized by it in influencing 36 37 or attempting to influence the outcome of any election or the nomination, election, or defeat of any person to State or local 38 39 elective public office or the passage or defeat of any public question, ¹legislation, or regulation, ¹ or in providing political 40 information on any candidate or public question, ¹legislation, or 41 regulation, during the period ending 48 hours preceding the date of 42 43 the report and beginning on the date on which the first of those 44 contributions was received or the first of those expenditures was made, whichever occurred first. The '[cumulative] quarterly' 45 report, except as hereinafter provided, shall contain the name and 46 mailing address of each person or group from whom moneys, loans, 47

paid personal services or other things of value have been contributed since 48 hours preceding the date on which such previous report was made and the amount contributed by each person or group in excess of '[\$300] \$10,000', and when the contributor is an individual, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and mailing address of each person who has cosigned such loan since 48 hours preceding the date on which the previous such report was made, and when an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The ¹[cumulative] quarterly¹ report shall also contain the name and address of each person, firm, or organization to whom expenditures have been paid since 48 hours preceding the date on which the previous such report was made and the amount and purpose of each such expenditure. ¹ The cumulative report shall be filed with the Election Law Enforcement Commission on the dates designated in section 16 of P.L.1973, c.83 (C.19:44A-16).**]**¹

(2) An independent expenditure committee shall disclose all expenditures made by it in excess of ¹[\$300] \$3,000¹, including, but not limited to, for electioneering communications, voter registration, get-out-the-vote efforts, polling, and research. The disclosures required by this paragraph shall be reported to the Election Law Enforcement Commission on the same schedule as required for ¹[political committees and]¹ continuing political committees pursuant to this section.

The treasurer of the reporting independent expenditure committee shall certify the correctness of each report and shall maintain all records of contributions and expenditures for a period of not less than four years.

¹The \$10,000 contribution amount and the \$3,000 expenditure amount established in this subsection shall remain as stated in this subsection without further adjustment by the commission pursuant to section 22 of P.L.1993, c.65 (C.19:44A-7.2).

e. When a political party committee [or a], legislative leadership committee [submitting cumulative quarterly reports as provided under this subsection] or independent expenditure committee receives a contribution from a single source of more than [\$500] \$1,400 after the final day of a quarterly reporting period and on or before a primary, general, municipal, school, or special election which occurs after that final day but prior to the final day of the next reporting period it shall, in writing or by [telegram] electronic transmission, report that contribution to the commission within 48 hours of the receipt thereof, including in that report the amount and date of the contribution; the name and mailing address

1 of the contributor; and where the contributor is an individual, the 2 individual's occupation and the name and mailing address of the 3 individual's employer. [If] When a political party committee [or a], legislative leadership committee [submitting cumulative 4 5 quarterly reports as provided under this subsection], or an independent expenditure committee makes or authorizes an 6 7 expenditure of money or other thing of value in excess of [\$800] 8 \$1,400, or incurs any obligation therefor, to support or defeat a 9 candidate in an election, or to aid the passage or defeat of any 10 public question, ¹or to aid the passage or defeat of legislation or regulation in the case of an independent expenditure committee, ¹ after 11 March 31 and on or before the day of the primary election, or after 12 13 September 30 and on or before the day of the general election, it 14 shall, in writing or by [telegram] electronic transmission, report 15 that expenditure to the commission within 48 hours of the making, 16 authorizing or incurring thereof.

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[d.] f. In any report filed pursuant to the provisions of this section the organization or committee reporting may exclude from the report the name of and other information relating to any contributor whose contributions during the period covered by the report did not exceed \$300, provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that it was made with respect to any person whose contributions relating to the same election or issue and made to the reporting organization or committee aggregate, in combination with the contribution in respect of which such exclusion is made, more than \$300 and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identification of a contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of [this act] P.L.1973, c.83 (C.19:44A-21), but (3) nothing in this proviso shall be construed as requiring any committee or organization reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other organization or political committee, political party committee or campaign organization of a candidate.

g. Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affairs held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of \$300 to such testimonial affair and the amount contributed by each; in the case of an individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.

1 The \$300 limit established in this subsection shall remain as 2 stated in this subsection without further adjustment by the 3 commission in the manner prescribed by section 22 of P.L.1993, 4 c.65 (C.19:44A-7.2). 5

(cf: P.L.2004, c.33, s.1)

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- 3. Section 21 of P.L.1993, c.65 (C.19:44A-8.1) is amended to read as follows:
- 21. a. Each political committee, as defined in subsection i. of section 3 of P.L.1973, c.83 (C.19:44A-3), which aids or promotes the nomination for election or the election of a candidate or the passage or defeat of a public question, each independent expenditure committee, as defined in subsection t. of section 3 of P.L.1973, c.83 (C.19:44A-3), each continuing political committee as defined in subsection n. of section 3 of P.L.1973, c.83, and each legislative leadership committee as defined in subsection s. of section 3 of P.L.1973, c.83, shall submit to the commission a statement of registration which includes:
 - (1) the complete name or identifying title of the committee and the general category of entity or entities, including but not limited to business organizations, labor organizations, professional or trade associations, candidate for or holder of public office, political party, ideological grouping or civic association, the interests of which are shared by the leadership, members, or financial supporters of the committee;
 - (2) the mailing address of the committee and the name and resident address of a resident of this State who shall have been designated by the committee as its agent to accept service of process; and
- 30 (3) a descriptive statement prepared by the organizers or officers 31 of the committee that identifies (a) the names and mailing addresses 32 of the persons having control over the affairs of the committee, 33 including but not limited to persons in whose name or at whose 34 direction or suggestion the committee solicits funds, and persons participating in any decision to make a contribution of such funds to 35 36 any candidate, political committee or continuing political 37 committee and, in the case of an independent expenditure 38 committee, any decision to expend funds for the purpose of 39 influencing or attempting to influence the outcome of any election 40 or the nomination, election, or defeat of any person to State or local 41 elective public office or the passage or defeat of any public 42 question, ¹legislation, or regulation, ¹ or in providing political information on any candidate or public question ¹, legislation, or 43 44 <u>regulation</u>¹; (b) the name and mailing address of any person not 45 included among the persons identified under subparagraph (a) of 46 this paragraph who, directly or through an agent, participated in the 47 initial organization of the committee; (c) in the case of any person 48 identified under subparagraph (a) or subparagraph (b) who is an

1 individual, the occupation of that individual, the individual's home 2 address, and the name and mailing address of the individual's 3 employer, or, in the case of any such person which is a corporation, 4 partnership, unincorporated association, or other organization, the 5 name and mailing address of the organization; and (d) any other 6 information which the Election Law Enforcement Commission may, 7 under such regulations as it shall adopt pursuant to the provisions of 8 the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 9 seq.), require as being material to the fullest possible disclosure of 10 the economic, political and other particular interests and objectives 11 which the committee has been organized to or does advance. The 12 commission shall be informed, in writing, of any change in the 13 information required by this paragraph within three days of the 14 occurrence of the change. Legislative leadership committees shall 15 be exempt from the requirements of subparagraphs (a), (b) and (c) of this paragraph. 16

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- b. After submission of a statement of registration to the commission pursuant to this section, the committee shall use the complete name or identifying title on all documents submitted to the commission, in all solicitations for contributions, in all paid media advertisements purchased or paid for by the committee in support of or in opposition to any candidate or public question, and in all contributions made by the committee to candidates or other committees and, in the case of an independent expenditure committee, any decision to expend funds for the purpose of influencing or attempting to influence the outcome of any election or the selection, nomination, election, or defeat of any person to State or local elective public office or the passage or defeat of any public question, ¹legislation, or regulation, or in providing political information on any candidate or public question ¹, legislation, or regulation ¹
- 32 c. Each report of contributions under section 8 of P.L.1973, 33 c.83 (C.19:44A-8) by a political committee, continuing political 34 committee, independent expenditure committee, or legislative 35 leadership committee required under subsection a. of this section to 36 submit a statement of registration shall include, in the case of each 37 contributor who is an individual, the home address of the individual 38 if different from the individual's mailing address, or, in the case of 39 any contributor which is an organization, any information, in 40 addition to that otherwise required, which the Election Law 41 Enforcement Commission may, under such regulations as it shall 42 adopt pursuant to the provisions of the "Administrative Procedure 43 Act," P.L.1968, c.410 (C.52:14B-1 et seq.), require as being 44 material to the fullest possible disclosure of the economic, political 45 and other particular interests and objectives which the contributing 46 organization has been organized to or does advance.
 - d. Any political committee, continuing political committee, independent expenditure committee, or legislative leadership

committee may at any time apply to the commission for approval of an abbreviation or acronym of its complete, official name or title for its exclusive use on documents which it shall submit to the commission. Upon verification that the abbreviation or acronym has not been approved for such use by any other political committee, continuing political committee, independent expenditure committee, or legislative leadership committee, the commission shall approve the abbreviation or acronym for such use by the applicant committee, and the committee, and any individual, corporation, partnership, membership organization or incorporated or unincorporated association which, under the provisions of P.L.1973, c.83 (C.19:44A-1 et al.), submits any documents to the commission containing a reference to that committee, shall thereafter use that approved abbreviation or acronym in documents submitted to the commission. The commission shall, during its regular office hours, maintain for public inspection in its offices a current alphabetically arranged list of all such approved abbreviations and acronyms, indicating for each the name of the committee for which it stands, and shall make copies of the list available upon request.

¹e. No foreign national, government, instrumentality, or agent may register as an independent expenditure committee for the purpose of making independent expenditures in any State or local election. ¹

(cf: P.L.1993, c.65, s.21)

4. Section 10 of P.L.1973, c.83 (C.19:44A-10) is amended to read as follows:

10. Each political party committee shall, on or before July 1 in each year, designate a single organizational treasurer and an organizational depository and shall, not later than the tenth day after the designation of the organizational depository file the name and address of that depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Every political committee may designate a chairman of the committee, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a political committee. Every political committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a single campaign treasurer and designate a campaign depository, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the campaign treasurer of a political committee. Not later than the tenth day after the initial designation of the campaign depository, the committee shall file the name and address of the

depository, and of the campaign treasurer, with the Election Law Enforcement Commission.

Every independent expenditure committee may designate a chairman of the committee, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of an independent expenditure committee. No candidate, directly or indirectly, shall establish, authorize the establishment of, maintain, or participate in the management or control of any independent expenditure committee. Every independent expenditure committee, not later than the date on which it first receives any contribution or makes or incurs any expenditure for the purpose of influencing or attempting to influence the outcome of any election or the nomination, election, or defeat of any person to State or local elective public office or the passage or defeat of any public question ¹, legislation, or regulation, ¹ or providing political information on any candidate or public question, ¹legislation, or regulation, ¹ shall appoint a single organizational treasurer and designate an organizational depository, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the organizational treasurer of an independent expenditure committee. Not later than the 10th day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Every continuing political committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a single organizational treasurer and designate an organizational depository, provided that no person who is the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the organizational treasurer of a continuing political committee. Not later than the tenth day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Every legislative leadership committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a single organizational treasurer and designate an organizational depository. Not later than the tenth day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the

organizational treasurer, with the Election Law Enforcement Commission.

Each organizational treasurer of a State political party committee or a legislative leadership committee shall be a trained treasurer, pursuant to subsection g. of section 6 of P.L.1973, c.83 (C.19:44A-6), or shall acquire such training within 90 days of appointment as an organizational treasurer. An organizational treasurer of any other political party committee or a continuing political committee or an independent expenditure committee and a campaign treasurer of a political committee may be a trained treasurer.

An organizational treasurer of a political party committee, a continuing political committee, an independent expenditure committee, or a legislative leadership committee and a campaign treasurer of a political committee may appoint deputy organizational or campaign treasurers as may be required and may designate additional organizational or campaign depositories. Such committees shall file the names and addresses of such deputy treasurers and additional depositories with the Election Law Enforcement Commission not later than the fifth day after their appointment or designation, respectively.

Any political party committee, any political committee, <u>any independent expenditure committee</u>, any continuing political committee, and any legislative leadership committee may remove its organizational or campaign treasurer or deputy treasurer. In the case of the death, resignation or removal of its organizational or campaign treasurer, the committee shall appoint a successor as soon as practicable and shall file his name and address with the Election Law Enforcement Commission within three days.

29 (cf: P.L.2004, c.22, s.3)

- 5. Section 11 of P.L.1973, c.83 (C.19:44A-11) is amended to read as follows:
- 11. No contribution of money or other thing of value, nor obligation therefor, including but not limited to contributions, loans or obligations of a candidate himself or of his family, shall be made or received, and no expenditure of money or other thing of value, nor obligation therefor, including expenditures, loans or obligations of a candidate himself or of his family, shall be made or incurred, directly or indirectly, to support or defeat a candidate in any election, or to aid the passage or defeat of any public question, ¹or to aid the passage or defeat of legislation or regulation in the case of an independent expenditure committee, ¹ except through:
- a. The duly appointed campaign treasurer or deputy campaign treasurers of the candidate committee or joint candidates committee;
- b. The duly appointed organizational treasurer or deputy organizational treasurers of a political party committee or a continuing political committee;

c. The duly appointed campaign treasurer or deputy campaign treasurers of a political committee; [or]

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- d. The duly appointed organizational treasurer or deputy organizational treasurer of a legislative leadership committee; or
- e. The duly appointed organizational treasurer or deputy organizational treasurer of an independent expenditure committee.

It shall be lawful, however, for any person, not acting in concert with any other person or group, to expend personally from his own funds a sum which is not to be repaid to him for any purpose not prohibited by law, or to contribute his own personal services and personal traveling expenses, to support or defeat a candidate or to aid the passage or defeat of a public question; provided, however, that any person making such expenditure shall be required to report his or her name and mailing address and the amount of all such expenditures and expenses, except personal traveling expenses, if the total of the money so expended, exclusive of such traveling expenses, exceeds \$500, and also, where the person is an individual, to report the individual's occupation and the name and mailing address of the individual's employer, to the Election Law Enforcement Commission at the same time and in the same manner as a political committee subject to the provisions of section 8 of [this act] P.L.1973, c.83 (C.19:44A-8). Such expenditure made during the period between the 13th day prior to the election and the date of the election shall be filed in writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

No contribution of money shall be made in currency, except contributions in response to a public solicitation, provided that cumulative currency contributions of up to \$200 may be made to a candidate committee or joint candidates committee, a political committee, a continuing political committee, an independent expenditure committee, a legislative leadership committee or a political party committee if the contributor submits with the currency contribution a written statement of a form as prescribed by the commission, indicating the contributor's name, mailing address and occupation and the amount of the contribution, including the contributor's signature and the name and mailing address of the contributor's employer. Adjustments to the \$200 limit established in this paragraph which have been made by the Election Law Enforcement Commission, pursuant to section 22 of P.L.1993, c.65 (C.19:44A-7.2), prior to the effective date of P.L.2004, c.28 are rescinded. The \$200 limit established in this paragraph shall remain as stated in this paragraph without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

Any anonymous contribution received by a campaign treasurer or deputy campaign treasurer shall not be used or expended, but shall be returned to the donor, if his identity is known, and if no donor is found, the contribution shall escheat to the State.

No person, partnership or association, either directly or through an agent, shall make any loan or advance, the proceeds of which that person, partnership or association knows or has reason to know or believe are intended to be used by the recipient thereof to make a contribution or expenditure, except by check or money order identifying the name, mailing address and occupation or business of the maker of the loan, and, if the maker is an individual, the name and mailing address of that individual's employer; provided, however, that such loans or advances to a single individual, up to a cumulative amount of \$50 in any calendar year, may be made in currency.

(cf: P.L.2004, c.33, s.2)

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6. Section 18 of P.L.1993, c.65 (C.19:44A-11.3) is amended to read as follows:

18. a. No individual, other than an individual who is a candidate, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, or any group shall: (1) pay or make any contribution of money or other thing of value to a candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee which in the aggregate exceeds [\$2,600] \$3,000 per election, or (2) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, which in the aggregate exceeds [\$2,600] \$3,000 per election per candidate, or (3) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$2,600] \$3,000 per No candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee shall knowingly accept from an individual, other than an individual who is a candidate, a corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, a labor organization of any kind which exists or is constituted for the

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1 purpose, in whole or in part, of collective bargaining, or of dealing 2 with employers concerning the grievances, terms or conditions of 3 employment, or of other mutual aid or protection in connection with 4 employment, or any group any contribution of money or other thing 5 of value which in the aggregate exceeds [\$2,600] \$3,000 per 6 election, and no candidates who have established only a joint 7 candidates committee, or their campaign treasurer, deputy campaign 8 treasurer, or joint candidates committee, shall knowingly accept 9 from any such source any contribution of money or other thing of 10 value which in the aggregate exceeds [\$2,600] \$3,000 per election 11 per candidate, and no candidate who has established both a 12 candidate committee and a joint candidates committee, the 13 campaign treasurers, deputy campaign treasurers, or candidate 14 committee or joint candidates committee shall knowingly accept 15 from any such source any contribution of money or other thing of 16 value which in the aggregate exceeds [\$2,600] \$3,000 per election. 17 b. (1) No political committee or continuing political 18 committee shall: (a) pay or make any contribution of money or 19 other thing of value to a candidate who has established only a 20 candidate committee, his campaign treasurer, deputy campaign 21 treasurer or candidate committee, other than a candidate for 22 nomination for election for the office of Governor or candidates for 23 election for the offices of Governor and Lieutenant Governor, 24 which in the aggregate exceeds [\$8,200] \$9,300 per election, or (b) 25 pay or make any contribution of money or other thing of value to 26 candidates who have established only a joint candidates committee, 27 their campaign treasurer or deputy campaign treasurer, or the joint 28 candidates committee, which in the aggregate exceeds [\$8,200] 29 \$9,300 per election per candidate, or (c) pay or make any 30 contribution of money or other thing of value to a candidate who 31 has established both a candidate committee and a joint candidates 32 committee, the campaign treasurers, deputy campaign treasurers, or 33 candidate committee or joint candidates committee, which in the 34 aggregate exceeds [\$8,200] \$9,300 per election. No candidate who 35 has established only a candidate committee, his campaign treasurer, 36 deputy campaign treasurer or candidate committee, other than a 37 candidate for nomination for election for the office of Governor or 38 candidates for election for the offices of Governor and Lieutenant 39 Governor, shall knowingly accept from any political committee or 40 continuing political committee any contribution of money or other 41 thing of value which in the aggregate exceeds [\$8,200] \$9,300 per 42 election, and no candidates who have established only a joint 43 candidates committee, their campaign treasurer, deputy campaign 44 treasurer, or joint candidates committee, shall knowingly accept 45 from any such source any contribution of money or other thing of 46 value which in the aggregate exceeds [\$8,200] \$9,300 per election 47 per candidate, and no candidate who has established both a 48 candidate committee and a joint candidates committee, the

campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$9,300 per election.

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(2) The limitation upon the knowing acceptance by a candidate, campaign treasurer, deputy campaign treasurer, candidate committee or joint candidates committee of any contribution of money or other thing of value from a political committee or continuing political committee under the provisions of paragraph (1) of this subsection shall also be applicable to the knowing acceptance of any such contribution from the county committee of a political party by a candidate or the campaign treasurer, deputy campaign treasurer, candidate committee or joint candidates committee of a candidate for any elective public office in another county or, in the case of a candidate for nomination for election or for election to the office of member of the Legislature, in a legislative district in which, according to the federal decennial census upon the basis of which legislative districts shall have been established, less than 20% of the population resides within the county of that county committee. In addition, all contributor reporting requirements and other restrictions and regulations applicable to a contribution of money or other thing of value by a political committee or continuing political committee under the provisions of P.L.1973, c.83 (C.19:44A-1 et al.) shall likewise be applicable to the making or payment of such a contribution by such a county committee.

The limitation upon the knowing acceptance by a candidate, campaign treasurer, deputy campaign treasurer, candidate committee or joint candidates committee of any contribution of money or other thing of value from a political committee or continuing political committee under the provisions of paragraph (1) of this subsection, except that the amount of any contribution of money or other thing of value shall be in an amount which in the aggregate does not exceed \$25,000, shall also be applicable to the knowing acceptance of any such contribution from the county committee of a political party by a candidate, or the campaign treasurer, deputy campaign treasurer, candidate committee or joint candidates committee of a candidate, for nomination for election or for election to the office of member of the Legislature in a legislative district in which, according to the federal decennial census upon the basis of which legislative districts shall have been established, at least 20% but less than 40% of the population resides within the county of that county committee. In addition, all contributor reporting requirements and other restrictions and regulations applicable to a contribution of money or other thing of value by a political committee or continuing political committee under the provisions of P.L.1973, c.83 (C.19:44A-1 et al.) shall

1 likewise be applicable to the making or payment of such a contribution by such a county committee.

With respect to the limitations in this paragraph, the Legislature finds and declares that:

- (a) Persons making contributions to the county committee of a political party have a right to expect that their money will be used, for the most part, to support candidates for elective office who will most directly represent the interest of that county;
- (b) The practice of allowing a county committee to use funds raised with this expectation to make unlimited contributions to candidates for the Legislature who may have a limited, or even nonexistent, connection with that county serves to undermine public confidence in the integrity of the electoral process;
- (c) Furthermore, the risk of actual or perceived corruption is raised by the potential for contributors to circumvent limits on contributions to candidates by funneling money to candidates through county committees;
- (d) The State has a compelling interest in preventing the actuality or appearance of corruption and in protecting public confidence in democratic institutions by limiting amounts which a county committee may contribute to legislative candidates whose districts are not located in close proximity to that county; and
- (e) It is, therefore, reasonable for the State to promote this compelling interest by limiting the amount a county committee may give to a legislative candidate based upon the degree to which the population of the legislative district overlaps with the population of that county.
- c. (1) No candidate who has established only a candidate committee, his campaign treasurer, deputy treasurer or candidate committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds [\$8,200] \$9,300 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, which in the aggregate exceeds [\$8,200] \$9,300 per election per candidate in the recipient committee, or (c) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$8,200] \$9,300 per No candidate who has established only a candidate election. committee, his campaign treasurer, deputy campaign treasurer or

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candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election to the offices of the Governor and Lieutenant Governor, shall knowingly accept from another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$9,300 per election, and no candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$9,300 per election per candidate in the recipient committee, and no candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$9,300 per election.

(2) No candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds, on the basis of each candidate in the contributing joint candidates committee, [\$8,200] \$9,300 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer or joint candidates committee, which in the aggregate exceeds, on the basis of each candidate in the contributing joint candidates committee, [\$8,200] \$9,300 per election per candidate in the recipient joint candidates committee, or (c) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers or candidate committee or joint candidates committee, which in the aggregate exceeds, on the basis of each candidate in the contributing joint candidates committee, [\$8,200] \$9,300 per election. No candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer, or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, shall knowingly accept from other candidates who have established only a joint candidates committee, their campaign

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1 treasurer, deputy campaign treasurer or joint candidates committee, 2 any contribution of money or other thing of value which in the 3 aggregate exceeds, on the basis of each candidate in the 4 contributing committee, [\$8,200] \$9,300 per election, and no 5 candidates who have established only a joint candidates committee, 6 their campaign treasurer, deputy campaign treasurer, or joint 7 candidates committee, shall knowingly accept from any such source 8 any contribution of money or other thing of value which in the 9 aggregate exceeds, on the basis of each candidate in the 10 contributing joint candidates committee, [\$8,200] \$9,300 per 11 election per candidate in the recipient joint candidates committee, 12 and no candidate who has established both a candidate committee 13 and a joint candidates committee, the campaign treasurers, deputy 14 campaign treasurers, or candidate committee or joint candidates 15 committee, shall knowingly accept from any such source any 16 contribution of money or other thing of value which in the 17 aggregate exceeds, on the basis of each candidate in the 18 contributing joint candidates committee, [\$8,200] \$9,300 per 19 election.

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(3) No candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds [\$8,200] \$9,300 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer or joint candidates committee, which in the aggregate exceeds [\$8,200] \$9,300 per election per candidate in the recipient joint candidates committee, or (c) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$8,200] \$9,300 per election. No candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer, or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, shall knowingly accept from a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, any

contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$9,300 per election, and no candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$9,300 per election per candidate in the recipient joint candidates committee, and no candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$9,300 per election.

- (4) Expenditures by a candidate for nomination for election or for election to the office of member of the Legislature or to an office of a political subdivision of the State, or by the campaign treasurer, deputy treasurer, candidate committee or joint candidates committee of such a candidate, which are made in furtherance of the nomination or election, respectively, of another candidate for the same office in the same legislative district or the same political subdivision shall not be construed to be subject to any limitation under this subsection; for the purposes of this sentence, the offices of member of the State Senate and member of the General Assembly shall be deemed to be the same office.
- d. Nothing contained in this section shall be construed to impose any limitation on contributions by a candidate, or by a corporation, 100% of the stock in which is owned by a candidate or the candidate's spouse, child, parent or sibling residing in the same household, to that candidate's campaign.
- e. For the purpose of determining the amount of a contribution to be attributed as given to or by each candidate in a joint candidates committee, the amount of the contribution to or by such a committee shall be divided equally among all the candidates in the committee.

36 (cf: P.L.2009, c.66, s.12)

- 38 7. Section 19 of P.L.1993, c.65 (C.19:44A-11.4) is amended to 39 read as follows:
 - 19. a. (1) Except as otherwise provided in paragraph (2) of this subsection, no individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, no political committee, continuing political committee, candidate

1 committee or joint candidates committee or any other group, shall 2 pay or make any contribution of money or other thing of value to 3 the campaign treasurer, deputy treasurer or other representative of 4 the State committee of a political party or the campaign treasurer, 5 deputy campaign treasurer or other representative of any legislative 6 leadership committee, which in the aggregate exceeds [\$25,000] 7 \$28,000 per year, or in the case of a joint candidates committee 8 when that is the only committee established by the candidates, 9 [\$25,000] \$28,000 per year per candidate in the joint candidates 10 committee, or in the case of a candidate committee and a joint 11 candidates committee when both are established by a candidate, 12 [\$25,000] \$28,000 per year from that candidate. No campaign 13 treasurer, deputy campaign treasurer or other representative of the 14 State committee of a political party or campaign treasurer, deputy 15 campaign treasurer or other representative of any legislative 16 leadership committee shall knowingly accept from an individual, a 17 corporation of any kind organized and incorporated under the laws 18 of this State or any other state or any country other than the United 19 States, a labor organization of any kind which exists or is 20 constituted for the purpose, in whole or in part, of collective 21 bargaining, or of dealing with employers concerning the grievances, 22 terms or conditions of employment, or of other mutual aid or 23 protection in connection with employment, a political committee, a 24 continuing political committee, a candidate committee or a joint 25 candidates committee or any other group, any contribution of 26 money or other thing of value which in the aggregate exceeds 27 [\$25,000] \$28,000 per year, or in the case of a joint candidates 28 committee when that is the only committee established by the 29 candidates, [\$25,000] \$28,000 per year per candidate in the joint 30 candidates committee, or in the case of a candidate committee and a 31 joint candidates committee when both are established by a 32 candidate, [\$25,000] \$28,000 per year from that candidate. 33

(2) No national committee of a political party shall pay or make any contribution of money or other thing of value to the campaign treasurer, deputy treasurer or other representative of the State committee of a political party which in the aggregate exceeds [\$72,000] \$82,000 per year, and no campaign treasurer, deputy campaign treasurer or other representative of the State committee of a political party shall knowingly accept from the national committee of a political party any contribution of money or other thing of value which in the aggregate exceeds [\$72,000] \$82,000 per year.

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b. No individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment,

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1 no political committee, continuing political committee, candidate 2 committee or joint candidates committee or any other group, shall 3 pay or make any contribution of money or other thing of value to 4 any county committee of a political party, which in the aggregate exceeds [\$37,000] \$42,000 per year, or in the case of a joint 6 candidates committee when that is the only committee established 7 by the candidates, **[**\$37,000**]** <u>\$42,000</u> per year per candidate in the 8 joint candidates committee, or in the case of a candidate committee 9 and a joint candidates committee when both are established by a 10 candidate, [\$37,000] \$42,000 per year from that candidate. No 11 campaign treasurer, deputy campaign treasurer 12 representative of a county committee of a political party shall 13 knowingly accept from an individual, a corporation of any kind 14 organized and incorporated under the laws of this State or any other 15 state or any country other than the United States, a labor 16 organization of any kind which exists or is constituted for the 17 purpose, in whole or in part, of collective bargaining, or of dealing 18 with employers concerning the grievances, terms or conditions of 19 employment, or of other mutual aid or protection in connection with 20 employment, a political committee, a continuing political 21 committee, a candidate committee or a joint candidates committee 22 or any other group, any contribution of money or other thing of 23 value which in the aggregate exceeds [\$37,000] \$42,000 per year, 24 or in the case of a joint candidates committee when that is the only 25 committee established by the candidates, [\$37,000] \$42,000 per 26 year per candidate in the joint candidates committee, or in the case 27 of a candidate committee and a joint candidates committee when 28 both are established by a candidate, [\$37,000] \$42,000 per year 29 from that candidate. 30

c. No individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, no political committee, continuing political committee, candidate committee or joint candidates committee or any other group shall pay or make any contribution of money or other thing of value to any municipal committee of a political party, which in the aggregate exceeds [\$7,200] \$8,200 per year, or in the case of a joint candidates committee when that is the only committee established by the candidates, [\$7,200] \$8,200 per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, [\$7,200] \$8,200 per year from that candidate. campaign treasurer, deputy campaign treasurer or other representative of a municipal committee of a political party shall

knowingly accept from an individual, a corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, a labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, a political committee, a continuing political committee, a candidate committee or a joint candidates committee or any other group, any contribution of money or other thing of value which in the aggregate exceeds [\$7,200] \$8,200 per year, or in the case of a joint candidates committee when that is the only committee established by the candidates, [\$7,200] \$8,200 per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, **[**\$7,200**]** <u>\$8,200</u> per year from that candidate.

No county committee of a political party in any county shall pay or make any contribution of money or other thing of value to a municipal committee of a political party in a municipality not located in that county which in the aggregate exceeds the amount of aggregate contributions which, under this subsection, a continuing political committee is permitted to pay or make to a municipal committee of a political party. No campaign treasurer, deputy campaign treasurer or other representative of a municipal committee of a political party in any municipality shall knowingly accept from any county committee of a political party in any county other than the county in which the municipality is located any contribution of money or other thing of value which in the aggregate exceeds the amount of contributions permitted to be so paid or made under that subsection.

- d. For the purpose of determining the amount of a contribution to be attributed as given by each candidate in a joint candidates committee, the amount of the contribution by such a committee shall be divided equally among all the candidates in the committee. (cf: P.L.2004, c.174, s.4)

- 8. Section 20 of P.L.1993, c.65 (C.19:44A-11.5) is amended to read as follows:
- 20. a. No candidate who has established only a candidate committee, his campaign treasurer, deputy treasurer or candidate committee shall pay or make any contribution of money or other thing of value to a political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or a continuing political committee, which in the aggregate exceeds, in the case of such a political committee, **[**\$7,200**] §8,200** per election, or in the case of a continuing political committee,

1 [\$7,200] \$8,200 per year, and no candidates who have established 2 only a joint candidates committee, their campaign treasurer, deputy 3 campaign treasurer or joint candidates committee shall pay or make 4 any contribution of money or other thing of value to such a political 5 committee or continuing political committee which in the aggregate 6 exceeds, in the case of such a political committee, [\$7,200] \$8,200 7 per election per candidate in the joint candidates committee, or in 8 the case of a continuing political committee, [\$7,200] \$8,200 per 9 year per candidate in the joint candidates committee, and no 10 candidate who has established both a candidate committee and a 11 joint candidates committee shall pay or make any contribution of 12 money or other thing of value which in the aggregate exceeds, in 13 the case of such a political committee, **[**\$7,200**]** <u>\$8,200</u> per election 14 from that candidate, or in the case of a continuing political 15 committee, [\$7,200] \$8,200 per year from that candidate. No political committee, other than a political committee which is 16 17 organized to, or does, aid or promote the passage or defeat of a 18 public question in any election, or a continuing political committee, 19 shall knowingly accept from a candidate who has established only a 20 candidate committee, his campaign treasurer, deputy treasurer or 21 candidate committee, any contribution of money or other thing of 22 value which in the aggregate exceeds, in the case of such a political 23 committee, [\$7,200] \$8,200 per election, or in the case of a 24 continuing political committee, [\$7,200] \$8,200 per year, and no 25 such political committee or continuing political committee shall 26 knowingly accept from candidates who have established only a joint 27 candidates committee, their campaign treasurer, deputy campaign 28 treasurer, or joint candidates committee, any contribution of money 29 or other thing of value which in the aggregate exceeds, in the case of such a political committee, [\$7,200] \$8,200 per election per 30 31 candidate in the joint candidates committee, or in the case of a 32 continuing political committee, [\$7,200] \$8,200 per year per 33 candidate in the joint candidates committee, and no such political 34 committee or continuing political committee shall knowingly accept 35 from a candidate who has established both a candidate committee 36 and a joint candidates committee any contribution of money or 37 other thing of value which in the aggregate exceeds, in the case of 38 such a political committee, [\$7,200] \$8,200 per election from that 39 candidate, or in the case of a continuing political committee, 40 [\$7,200] \$8,200 per year from that candidate. For the purpose of 41 determining the amount of a contribution to be attributed as given 42 by each candidate in a joint candidates committee, the amount of 43 the contribution by such a committee shall be divided equally 44 among all the candidates in the committee. 45 b. No political committee, other than a political committee

which is organized to, or does, aid or promote the passage or defeat

of a public question in any election, and no continuing political

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1 committee shall pay or make any contribution of money or other 2 thing of value to another political committee, other than a political 3 committee which is organized to, or does, aid or promote the 4 passage or defeat of a public question in any election, or another 5 continuing political committee which in the aggregate exceeds, in 6 the case of a recipient continuing political committee, [\$7,200] \$8,200 per year, or in the case of a recipient political committee, 7 8 [\$7,200] \$8,200 per election. No political committee, other than a 9 political committee which is organized to, or does, aid or promote 10 the passage or defeat of a public question in any election, and no 11 continuing political committee shall knowingly accept from another 12 political committee, other than a political committee which is 13 organized to, or does, aid or promote the passage or defeat of a 14 public question in any election, or another continuing political 15 committee any contribution of money or other thing of value which 16 in the aggregate exceeds, in the case of a recipient continuing 17 political committee, [\$7,200] \$8,200 per year, or in the case of a recipient political committee, [\$7,200] \$8,200 per election. 18

c. No individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employees concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, nor any other group, shall pay or make any contribution of money or other thing of value to a political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or a continuing political committee, which in the aggregate exceeds, in the case of such a political committee, [\$7,200] \$8,200 per election, or in the case of a continuing political committee, [\$7,200] \$8,200 per year, and no such political committee or continuing political committee shall knowingly accept any contribution in excess of those amounts from an individual or from such corporation, labor organization, or other group.

37 (cf: P.L.2001, c.384, s.3)

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9. Section 12 of P.L.1973, c.83 (C.19:44A-12) is amended to read as follows:

12. An organizational or campaign treasurer or deputy organizational or campaign treasurer of a candidate committee or joint candidates committee, a political committee, a continuing political committee, an independent expenditure committee, a political party committee or a legislative leadership committee shall make a written record of all funds which he receives as contributions to the candidate committee, joint candidates committee, political committee, continuing political committee,

1 independent expenditure committee, political party committee or 2 legislative leadership committee, including in that record the name 3 and mailing address of the contributor, the amount and date of the 4 contribution, and where the contributor is an individual, the 5 occupation of the individual and the name and mailing address of 6 the individual's employer. The organizational or campaign treasurer 7 shall retain that record for a period of not less than four years. All funds so received shall be deposited by the campaign or 9 organizational treasurer or deputy campaign or organizational 10 treasurer in a campaign depository of the candidate committee or 11 joint candidates committee, the continuing political committee, 12 political committee, independent expenditure committee, political 13 party committee or legislative leadership committee no later than 14 the tenth calendar day following receipt of such funds; except that 15 any such treasurer or deputy treasurer may, when authorized by the 16 candidate, candidates or committee of which he is the campaign or 17 organizational treasurer or deputy campaign or organizational 18 treasurer, transfer any such funds to the duly designated campaign 19 or organizational treasurer or deputy campaign or organizational 20 treasurer of another candidate or committee, for inclusion in the 21 campaign depository thereof, without first so depositing them; 22 provided, however, that the amount so transferred shall not be in 23 excess of the amount that may be contributed by one candidate to 24 another candidate in an election pursuant to section 18 of P.L.1993, 25 c.65 (C.19:44A-11.3), but this proviso shall not be construed to 26 prohibit a county or municipal committee of a political party from making a contribution or contributions, or from transferring funds 28 as hereinabove authorized, to any candidate, candidate committee, 29 joint candidates committee, political committee, continuing political 30 committee, independent expenditure committee, political party 31 committee, or legislative leadership committee. A record of all 32 nondeposited funds so transferred shall be attached to the statement 33 required under this section, identifying them as to source and 34 amount in the same manner as deposited funds. 35 (cf: P.L.1995, c.178, s.1)

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10. Section 16 of P.L.1973, c.83 (C.19:44A-16) is amended to read as follows:

16. a. The campaign treasurer of each candidate committee and joint candidates committee shall make a full cumulative report, upon a form prescribed by the Election Law Enforcement Commission, of all contributions in the form of moneys, loans, paid personal services or other things of value, made to him or to the deputy campaign treasurers of the candidate committee or joint candidates committee, and all expenditures paid out of the election fund of the candidate or candidates, during the period ending with the second day preceding the date of the cumulative report and beginning on the date of the first of those contributions, the date of

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the first of those expenditures, or the date of the appointment of the campaign treasurer, whichever occurred first. The report shall also contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value were contributed after the second day preceding the date of the previous cumulative report and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this section, the report shall further contain the name and mailing address of each person who cosigns such loan, the occupation of the person and the name and mailing address of the person's employer. If no moneys, loans, paid personal services or other things of value were contributed, the report shall so indicate, and if no expenditures were paid or incurred, the report shall likewise so indicate. campaign treasurer and the candidate or several candidates shall certify the correctness of the report.

b. During the period between the appointment of the campaign treasurer and the election with respect to which contributions are accepted or expenditures made by him, the campaign treasurer shall file his cumulative campaign report (1) on the 29th day preceding the election, and (2) on the 11th day preceding the election; and after the election he shall file his report on the 20th day following such election. Concurrent with the report filed on the 20th day following an election, or at any time thereafter, the campaign treasurer of a candidate committee or joint candidates committee may certify to the Election Law Enforcement Commission that the election fund of such candidate committee or joint candidates committee has wound up its business and been dissolved, or that business regarding the late election has been wound up but the candidate committee or joint candidates committee will continue for the deposit and use of contributions in accordance with section 17 of P.L.1993, c.65 (C.19:44A-11.2). Certification shall be accompanied by a final accounting of such election fund, or of the transactions relating to such election, including the final disposition of any balance remaining in such fund at the time of dissolution or the arrangements which have been made for the discharge of any obligations remaining unpaid at the time of dissolution. Until the candidate committee or joint candidates committee is dissolved, each such treasurer shall continue to file reports in the form and manner herein prescribed.

The Election Law Enforcement Commission shall promulgate regulations providing for the termination of post-election campaign reporting requirements applicable to political committees, candidate committees and joint candidates committees. The requirements to file quarterly reports after the first post-election report may be waived by the commission, notwithstanding that the certification

1 has not been filed, if the commission determines under any 2 regulations so promulgated that the outstanding obligations of the political committee, candidate committee or joint candidates committee do not exceed 10% of the expenditures of the campaign fund with respect to the election or \$1,000.00, whichever is less, or 6 are likely to be discharged or forgiven.

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A candidate committee or joint candidates committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 of each calendar year in which the candidate or candidates in control of the committee does or do not run for election or reelection and January 15 of each calendar year in which the candidate or candidates does or do run for election or reelection, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value contributed to it or to the candidate or candidates during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it or the candidate or candidates during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question. The commission may by regulation require any such candidate committee or joint candidates committee to file during any calendar year one or more additional cumulative reports of such contributions received and expenditures made as may be necessary to ensure that no more than five months shall elapse between the last day of a period covered by one such report and the last day of the period covered by the next such report.

The commission, on any form it shall prescribe for the reporting of expenditures by a candidate committee or joint candidates committee, shall provide for the grouping together of all expenditures under the category of "campaign expenses" under paragraph (1) of subsection a. of section 17 of P.L.1993, c.65, identified as such, and for the grouping together, separately, of all other expenditures under the categories prescribed by paragraphs (2) through (6) of that subsection. The cumulative quarterly report due on April 15 in a year immediately after the year in which the candidate or candidates does or do run for election or reelection shall contain a report of all of the contributions received and expenditures made by the candidate or candidates since the 18th day after that election.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report

1 shall indicate the occupation of the individual and the name and 2 mailing address of the individual's employer. In the case of any 3 loan reported pursuant to this section, the report shall contain the 4 name and address of each person who cosigns such loan, and where 5 an individual has cosigned such loans, the report shall indicate the 6 occupation of the individual and the name and mailing address of 7 his employer. The report shall also contain the name and address of 8 each person, firm or organization to whom expenditures have been 9 paid and the amount and purpose of each such expenditure. The 10 treasurer of the candidate committee or joint candidates committee 11 and the candidate or candidates shall certify to the correctness of 12 each cumulative quarterly report.

c. No candidate for elective public office shall be required to file a duplicate copy of the campaign treasurer's report with the county clerk of the county in which the candidate resides.

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- d. There shall be no obligation to file the reports required by this section on behalf of a candidate if such candidate files with the Election Law Enforcement Commission a sworn statement to the effect that the total amount to be expended in behalf of his candidacy by the candidate committee, by any political party committee, by any political committee, or by any person shall not in the aggregate exceed \$2,000.00 or \$4,000 for any joint candidates committee containing two candidates or \$6,000 for any joint candidates committee containing three or more candidates. The sworn statement may be submitted at the time when the name and address of the campaign treasurer and depository is filed with the Election Law Enforcement Commission, provided that in any case the sworn statement is filed no later than the 29th day before an election. If a candidate who has filed such a sworn statement receives contributions from any one source aggregating more than \$300 he shall forthwith make report of the same, including the name and mailing address of the source and the aggregate total of contributions therefrom, and where the source is an individual, the occupation of the individual and the name and mailing address of the individual's employer, to the Election Law Enforcement Commission. The \$300 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).
- e. There shall be no obligation imposed upon a candidate seeking election to a public office of a school district to file either the reports required under subsection b. of this section or the sworn statement referred to in subsection d. of this section, if the total amount expended and to be expended in behalf of his candidacy by the candidate committee, any political committee, any continuing political committee, or a political party committee or by any person, does not in the aggregate exceed \$2,000.00 per election or \$4,000 for any joint candidates committee containing two candidates or

1 \$6,000 for any joint candidates committee containing three or more 2 candidates; provided, that if such candidate receives contributions 3 from any one source aggregating more than \$300, he shall forthwith 4 make a report of the same, including the name and mailing address 5 of the source, the aggregate total of contributions therefrom, and 6 where the source is an individual, the occupation of the individual 7 and the name and mailing address of the individual's employer, to 8 the commission.

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The \$300 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

In any report filed pursuant to the provisions of this section, the names and addresses of contributors whose contributions during the period covered by the report did not exceed \$300 may be excluded; provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that such exclusion was made with respect to any person whose total contributions relating to the same election and made to the reporting candidate or to an allied campaign organization or organizations aggregate, in combination with the total contributions in respect of which such exclusion is made, more than \$300, and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identity of any contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any candidate committee or joint candidates committee reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other candidate committee, joint candidates committee, political committee, continuing political committee, political party committee or legislative leadership committee.

The \$300 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

g. Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affair held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of \$300 to such testimonial affair and the amount contributed by each; in the case of any individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.

The \$300 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

h. (Deleted by amendment, P.L.1993, c.65.)

Each campaign treasurer of a candidate committee or joint candidates committee shall file written notice with the commission of a contribution in excess of [\$500] \$1,400 received during the period between the 13th day prior to the election and the date of the election and of an expenditure of money or other thing of value in excess of [\$800] \$1,400 made, incurred or authorized by the candidate committee or joint candidates committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the election and the date of the election, provided that a candidate shall not be required to file written notice pursuant to this subsection of an expenditure made to support his or her own candidacy, or to support or defeat a candidate for the same office in an election. For the purposes of this subsection, the offices of member of the Senate and member of the General Assembly shall be deemed to be the same office in a legislative district; the offices of member of the board of chosen freeholders and county executive shall be deemed to be the same office in a county; and the offices of mayor and member of the municipal governing body shall be deemed to be the same office in a municipality.

The notice of a contribution shall be filed in writing or by telegram within 48 hours of the receipt of the contribution and shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the occupation of the individual and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in writing or by telegram within 48 hours of the making, incurring or authorization of the expenditure and shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

- j. Each county shall provide on its Internet site a link to the Internet site for the Election Law Enforcement Commission for the purpose of providing public access to the reports that are required to be submitted to the commission pursuant to this section.
- 41 (cf: P.L.2014, c.58, s.1)

11. Section 18 of P.L.1973, c.83 (C.19:44A-18) is amended to read as follows:

18. If any former candidate or any political committee or any person or association of persons in behalf of such political committee ²[, or any independent expenditure committee,]² or former candidate shall receive any contributions or make any

1 expenditures with relation to any election after the date set in 2 section 16 of [this act] P.L.1973, c.83 (C.19:44A-16) for the final 3 report subsequent to such election, or shall conduct any testimonial 4 affair or public solicitation for the purpose of raising funds to cover 5 any part of the expenses of a candidate [or], political committee, 6 independent expenditure committee, or other organization in such election, all such contributions, expenditures, testimonial affairs or 7 8 public solicitations shall be reported to the Election Law 9 Enforcement Commission by the person or persons receiving such 10 contributions or making such expenditures or conducting such 11 testimonial affairs or public solicitations. Such report shall be 12 made by any person receiving any such contribution or 13 contributions, or making any such expenditure or expenditures, 14 which in the aggregate total more than \$100.00, or conducting any 15 testimonial affair or public solicitation of which the net proceeds 16 exceed \$100.00; and shall be made within 20 days from the date 17 upon which the aggregate of such contributions, expenditures or 18 proceeds exceed \$100.00 for the period commencing with the 19th 19 day following such election or with the date upon which any 20 previous report was made pursuant to this section, whichever is 21 sooner. Such report shall be made in the same form and shall 22 contain the same detail prescribed for any other report made pursuant to section 8 or 16 of [this act] P.L.1973, c.83 (C.19:44A-8 23 24 or C.19:44A-16).

25 (cf: F

(cf: P.L.1983, c.579, s.17)

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12. Section 19 of P.L.1973, c.83 (C.19:44A-19) is amended to read as follows:

19. a. No person shall conduct any public solicitation as defined in this act except (1) upon written authorization of the campaign or organizational treasurer of the candidate committee or joint candidates committee, political committee, continuing political committee, political party committee, independent expenditure committee, or legislative leadership committee on whose behalf such solicitation is conducted, or (2) in accordance with the provisions of subsection c. of this section. A person with such written authorization may employ and accept the services of others as solicitors, and shall be responsible for reporting to the treasurer the information required under subsection b. of this section and for delivery to the treasurer the net proceeds of such solicitation in compliance with section 11 of [this act] P.L.1973, c.83 (C.19:44A-11). A contribution made through donation or purchase in response to a public solicitation conducted pursuant to written authorization of a treasurer shall be deemed to have been made through such treasurer.

b. Whenever a public solicitation has been authorized by a treasurer during a period covered by a report required to be filed under sections 8 and 16 of [this act] P.L.1973, c.83 (C.19:44A-8

1 and C.19:44A-16), there shall be filed with such report and as a part 2 thereof an itemized report on any such solicitation of which the net proceeds exceed \$200, in such form and detail as required by the 4 rules of the Election Law Enforcement Commission, which report shall include:

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- (1) The name and mailing address of the person authorized to conduct such solicitation, the method of solicitation and, where the person is an individual, the occupation of the individual and the name and mailing address of the individual's employer;
- (2) The gross receipts and expenses involved in the solicitation including the actual amount paid for any items purchased for resale in connection with the solicitation, or, if such items or any portion of the cost thereof was donated, the estimated actual value thereof and the actual amount paid therefor, and the names and addresses of any such donors. If it is not practicable for such itemized report to be completed in time to be included with the report due under sections 8 and 16 of [this act] P.L.1973, c.83 (C.19:44A-8 and C.19:44A-16) for the period during which such solicitation was held, then such itemized report may be omitted from said report and if so omitted shall be included in the report for the next succeeding period.

Adjustments to the \$200 limit established in this subsection which have been made by the Election Law Enforcement Commission, pursuant to section 22 of P.L.1993, c.65 (C.19:44A-7.2), prior to the effective date of P.L.2004, c.28 are rescinded. The \$200 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

Notwithstanding the provisions of subsection b. of this section, it shall be lawful for any natural person, not acting in concert with any other person or group, to make personally a public solicitation the entire proceeds of which, without deduction for the expenses of solicitation, are to be expended by him personally or under his personal direction to finance any lawful activity in support of or opposition to any candidate or public question or to provide political information on any candidate or public question or to seek to influence the content, introduction, passage or defeat of legislation; provided, however, that any individual making such solicitation who receives gross contributions exceeding \$200 in respect to activities relating to any one election shall be required to make a report stating (1) the amount so collected, (2) the method of solicitation, (3) the purpose or purposes for which the funds so collected were expended and the amount expended for each such purpose and (4) the individual's name and mailing address, the individual's occupation and the name and mailing address of the individual's employer. Adjustments to the \$200 limit established in this subsection which have been made by the Election Law Enforcement Commission, pursuant to section 22 of P.L.1993, c.65

- 1 (C.19:44A-7.2), prior to the effective date of P.L.2004, c.28 are 2 rescinded. The \$200 limit established in this subsection shall 3 remain as stated in this subsection without further adjustment by the 4 commission in the manner prescribed by section 22 of P.L.1993, 5 c.65 (C.19:44A-7.2).
 - Such report shall be made to the Election Law Enforcement Commission at the same time and in the same manner as a political committee, continuing political committee, political party committee, independent expenditure committee, or a legislative leadership committee subject to the provisions of section 8 of [this act] P.L.1973, c.83 (C.19:44A-8).
 - d. Contributions or purchases made in response to a public solicitation conducted in conformity with the requirements and conditions of [this act] P.L.1973, c.83 (C.19:44A-1 et seq.) shall not be deemed anonymous within the meaning of sections 11 and 20 of [this] the act.
 - e. No person contributing in good faith to a public solicitation not duly authorized in compliance with the provisions of **[**this act**]** P.L.1973, c.83 (C.19:44A-1 et seq.) shall be liable to any penalty under **[**this **]** the act by reason of having made such contribution.

21 (cf: P.L.2004, c.28, s.6)

- 13. Section 20 of P.L.1973, c.83 (C.19:44A-20) is amended to read as follows:
- 20. No contribution of money or other thing of value, nor obligation therefor, shall be made, and no expenditure of money or other thing of value, nor obligation therefor, shall be made or incurred whether anonymously, in a fictitious name, or by one person or group in the name of another, to support or defeat a candidate in an election or to aid the passage or defeat of any public question or to provide political information on any candidate or public question or to seek to influence the content, introduction, passage or defeat of legislation.

No individual, either alone or jointly with one or more other individuals, and no corporation, partnership, membership organization or other incorporated or unincorporated association shall loan or advance to any individual, group of individuals, corporation, partnership, membership organization or other incorporated or unincorporated association any money or other thing of value expressly for the purpose of inducing the recipient thereof, or any other individual, group, corporation, partnership, organization or association, to make a contribution, either directly or indirectly, of money or other thing of value to a candidate or the candidate committee or joint candidates committee of a candidate.

No person shall contribute, or purport to contribute, to any candidate, candidate committee or joint candidates committee, political committee, continuing political committee, independent expenditure committee, political party committee or legislative

leadership committee funds or property which does not actually belong to him and is not in his full custody and control; which has been given or furnished to him by any other person or group for the purpose of making a contribution thereof, except in the case of group contributions by persons who are members of the contributing group; or which has been loaned or advanced expressly for the purpose of inducing the making of a contribution to a candidate, candidate committee or joint candidates committee.

No treasurer, candidate or member of a candidate committee, joint candidates committee, political committee, continuing political committee, <u>independent expenditure committee</u>, political party committee or legislative leadership committee shall solicit or knowingly accept, agree to accept or concur in or abet the solicitation or acceptance of any contribution contrary to the provisions of this section.

(cf: P.L.1993, c.65, s.11)

²[14. Section 13 of P.L.2004, c.19 (C.19:44A-11.3a) is repealed]²

- 2 [1 15.] $\underline{14.}^{2}$ Section 2 of P.L.1995, c.391 (C.19:44A-22.3) is amended to read as follows:
- 2. a. Whenever a candidate committee, joint candidates committee, political committee, continuing political committee, independent expenditure committee, political party committee or legislative leadership committee, or any group other than such a committee, or any person makes, incurs or authorizes an expenditure for the purpose of financing a communication aiding or promoting the nomination, election or defeat of any candidate or providing political information on any candidate which is an expenditure that the committee, group or person is required to report to the Election Law Enforcement Commission pursuant to P.L.1973, c.83 (C.19:44A-1 et seq.), the communication shall clearly state the name and business or residence address of the committee, group or person, as that information appears on reports filed with the commission, and that the communication has been financed by that committee, group or person.
- b. Whenever a candidate committee, joint candidates committee, political committee, continuing political committee, independent expenditure committee, political party committee or legislative leadership committee, or any group other than such a committee, or any person makes, incurs or authorizes an expenditure for the purpose of financing a communication aiding the passage or defeat of any public question or providing political information on any public question, or aiding the passage or defeat of legislation or regulation in the case of an independent expenditure committee, which is an expenditure that the committee, group or person is required to report to the Election Law Enforcement Commission pursuant to P.L.1973, c.83 (C.19:44A-1 et seq.), the communication shall clearly state the name

and business or residence address of the committee, group or person, as that information appears on reports filed with the commission, and that the communication has been financed by that committee, group or person.

- c. A communication that is financed <u>by an independent</u> <u>expenditure committee or</u> by any person, not acting in concert with a candidate or any person or committee acting on behalf of a candidate, shall contain a clear and conspicuous statement that the expenditure was not made with the cooperation or prior consent of, or in consultation with or at the request or suggestion of, any such candidate, person or committee.
- d. Any person who accepts compensation from a committee, group or individual described in subsection a. or b. of this section for the purpose of printing, broadcasting, or otherwise disseminating to the electorate a communication shall require the committee, group, or individual to file a copy of the statement of registration required to be filed with the Election Law Enforcement Commission pursuant to section 21 of P.L.1993, c.65 (C.19:44A-8.1) and shall maintain a record of the transaction which shall include an exact copy of the communication and a statement of the number of copies made or the dates and times that the communication was broadcast or otherwise transmitted, and the name and address of the committee, group or individual paying for the communication. The record shall be maintained on file at the principal office of the person accepting the communication for at least two years and shall be available for public inspection during normal business hours.
 - e. As used in this section, "communication" means a press release, pamphlet, flyer, form letter, sign, billboard, paid advertisement printed in any newspaper or other publication or broadcast on radio or television, or telephone call featuring a recorded message, or any other form of advertising , including Internet and digital advertising, directed to the electorate.
 - f. The provisions of this section shall not be construed to apply to any bona fide news item or editorial contained in any publication of bona fide general circulation.
 - g. (1) A person who violates a provision of this section shall be subject to the civil penalties provided in section 22 of P.L.1973, c.83 (C.19:44A-22).
 - (2) A person who, with intent to injure anyone or to conceal wrongdoing, purposely falsifies, conceals or misrepresents information required by this section to be disclosed or maintained on file is guilty of a crime of the fourth degree.
- h. The Election Law Enforcement Commission shall promulgate rules and regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to effectuate the purpose of this section. The commission may, by regulation, exempt from the provisions of this section small, tangible items of de minimis value which are commonly used in campaigns to convey a political message,

including, but not limited to, buttons, combs, and nail files. The commission may also, by regulation, exempt from the provisions of this section advertising space purchased by a candidate committee, joint candidates committee, political committee, continuing political committee, political party committee, legislative leadership committee or other person, in a political program book distributed at a fund-raising event if the financial transaction is otherwise subject to disclosure. An exemption granted by the commission with respect to any item shall not relieve the committee, group or individual making an expenditure therefor from any applicable campaign finance reporting requirements.

In addition, the commission shall have the authority to provide, by regulation, that a communication need not include the address of the committee, group or person financing the communication in circumstances where the name of a committee, group or person would be sufficient to identify it from the commission's records.¹

(cf: P.L.2004, c.30, s.1)

- ²[16.] 15.² (New section) To determine whether a person, candidate committee, joint candidates committee, continuing political committee, or independent expenditure committee has made a coordinated expenditure with any candidate or political party, the Election Law Enforcement Commission shall consider whether the candidate or political party, the candidate committee, or any staff member or agent thereof:
- a. cooperated with, consented to, authorized, or exercised control over the production or circulation of the communication expenditure;
- b. requested or suggested that the communication expenditure
 be made;
 - c. provided information to the person or entity making the communication expenditure with regard to the content, timing, location, mode, intended audience, distribution, or placement of the television, radio, direct mail, or other form of communication;
 - d. discussed or negotiated with the purchaser, creator, producer, or distributor of the communication concerning the content, timing, location, mode, intended audience, distribution, or placement of the communication;
 - e. shared information or held discussions on campaign or media strategy with the person or entity making the communication expenditure or with the purchaser, creator, producer, or distributor of the communication;
- f. shared its polling or other research with the person or entity
 making the communication expenditure or whether or not the
 person or entity making the communication expenditure shared its
 polling or other research with the candidate, candidate committee,
 or with any agent of the candidate or candidate committee; ²or²

1	g. ² [used the same consultants, employees, staff, or agents as
2	the person or entity making the communication expenditure to
3	create, target, or place the communication; or
4	h.] ² engaged in any other activity the Election Law Enforcement
5	Commission determines, by regulation, constitutes a coordinated
6	expenditure. ¹
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8	² [117.] 16. ² (New section) If any provision of this act, P.L.,
9	c. (pending before the Legislature as this bill), or the application
10	thereof to any person or circumstance is held invalid, such invalidity
11	shall not affect other provisions or applications which can be given
12	effect without the invalid provisions or applications, and to this end the
13	provisions of this act are declared to be severable. ¹
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15	¹ [15.] ² [18. ¹] 17. ² This act shall take effect ¹ [on the January 1
16	next following the date of enactment] immediately, and shall be
17	retroactive to January 1, 2018 ¹ .
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