## SENATE, No. 1589 **STATE OF NEW JERSEY** 218th LEGISLATURE

**INTRODUCED FEBRUARY 5, 2018** 

Sponsored by: Senator TROY SINGLETON District 7 (Burlington) Senator NIA H. GILL District 34 (Essex and Passaic)

## **SYNOPSIS**

Requires certain standards for professional and occupational boards considering applicants with criminal history records.

## **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning criminal history records and professional or 2 occupational boards, and amending and supplementing P.L.1978, 3 c.73. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 8 of P.L.1978, c.73 (C.45:1-21) is amended to read 9 as follows: 10 8. A board may refuse to admit a person to an examination or 11 may refuse to issue or may suspend or revoke any certificate, 12 registration or license issued by the board upon proof that the applicant or holder of such certificate, registration or license: 13 14 obtained a certificate, registration, license a. Has or 15 authorization to sit for an examination, as the case may be, through 16 fraud, deception, or misrepresentation; 17 b. Has engaged in the use or employment of dishonesty, fraud, 18 deception, misrepresentation, false promise or false pretense; 19 c. Has engaged in gross negligence, gross malpractice or gross 20 incompetence which damaged or endangered the life, health, 21 welfare, safety or property of any person; 22 d. Has engaged in repeated acts of negligence, malpractice or 23 incompetence; 24 e. Has engaged in professional or occupational misconduct as 25 may be determined by the board; 26 Has been convicted of, or engaged in acts constituting, any f. 27 crime or offense [involving moral turpitude or] relating 28 [adversely] <u>directly</u> to the activity regulated by the board, except 29 that a board, when considering whether crimes or offenses are 30 directly related to the activity regulated by the board, shall consider 31 convictions in a manner consistent with section 2 of P.L. 32 c. (C. ) (pending before the Legislature as this bill). For the [purpose] <u>purposes</u> of this subsection, and section 2 of P.L. 33 c. (C. ) (pending before the Legislature as this bill), a judgment 34 of conviction or a plea of guilty, non vult, nolo contendere or any 35 other such disposition of alleged criminal activity shall be deemed a 36 37 conviction; 38 g. Has had his authority to engage in the activity regulated by 39 the board revoked or suspended by any other state, agency or 40 authority for reasons consistent with this section; h. Has violated or failed to comply with the provisions of any 41 42 act or regulation administered by the board; 43 i. Is incapable, for medical or any other good cause, of 44 discharging the functions of a licensee in a manner consistent with 45 the public's health, safety and welfare;

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

j. Has repeatedly failed to submit completed applications, or
 parts of, or documentation submitted in conjunction with, such
 applications, required to be filed with the Department of
 Environmental Protection;

k. Has violated any provision of P.L.1983, c.320 (C.17:33A-1
et seq.) or any insurance fraud prevention law or act of another
jurisdiction or has been adjudicated, in civil or administrative
proceedings, of a violation of P.L.1983, c.320 (C.17:33A-1 et seq.)
or has been subject to a final order, entered in civil or
administrative proceedings, that imposed civil penalties under that
act against the applicant or holder;

12 l. Is presently engaged in drug or alcohol use that is likely to 13 impair the ability to practice the profession or occupation with 14 reasonable skill and safety. For purposes of this subsection, the 15 term "presently" means at this time or any time within the previous 16 365 days;

m. Has prescribed or dispensed controlled dangerous substances
indiscriminately or without good cause, or where the applicant or
holder knew or should have known that the substances were to be
used for unauthorized consumption or distribution;

n. Has permitted an unlicensed person or entity to perform an
act for which a license or certificate of registration or certification
is required by the board, or aided and abetted an unlicensed person
or entity in performing such an act;

25 o. Advertised fraudulently in any manner.

26 The division is authorized, for purposes of facilitating 27 determinations concerning licensure eligibility, to require the 28 fingerprinting of each applicant in accordance with applicable State 29 and federal laws, rules and regulations. Each applicant shall submit 30 the applicant's name, address, and written consent to the director for 31 a criminal history record background check to be performed. The 32 division is authorized to receive criminal history record information 33 from the State Bureau of Identification in the Division of State 34 Police and the Federal Bureau of Investigation. Upon receipt of such notification, the division shall forward the information to the 35 36 appropriate board which shall make a determination regarding the 37 issuance of licensure. The applicant shall bear the cost for the 38 criminal history record background check, including all costs of 39 administering and processing the check, unless otherwise provided 40 for by an individual enabling act. The Division of State Police shall 41 promptly notify the division in the event an applicant or licensee, 42 who was the subject of a criminal history record background check 43 pursuant to this section, is convicted of a crime or offense in this 44 State after the date the background check was performed.

45 For purposes of this act:

46 "Completed application" means the submission of all of the 47 information designated on the checklist, adopted pursuant to section

1 1 of P.L.1991, c.421 (C.13:1D-101), for the class or category of 2 permit for which application is made. "Permit" has the same meaning as defined in section 1 of 3 4 P.L.1991, c.421 (C.13:1D-101). 5 (cf: P.L.2003, c.199, s.31) 6 7 2. (New section) a. Notwithstanding any law, rule or 8 regulation to the contrary, a board shall not disqualify a person from 9 obtaining or holding any certificate, registration or license issued by 10 a board solely because of a prior conviction of a crime, unless the 11 crime directly relates to the profession or occupation regulated by 12 the board. In determining if a prior conviction directly relates to the profession or occupation, a board shall consider the following: 13 14 (1) the nature and seriousness of the crime and the passage of 15 time since its commission; 16 (2) the relationship of the crime to the purposes of regulating the 17 profession or occupation regulated by the board; 18 (3) any evidence of rehabilitation of the person in the period of 19 time following the prior conviction; and 20 (4) the relationship of the crime to the ability, capacity, and 21 fitness required to perform the duties and discharge the 22 responsibilities of the profession or occupation regulated by the 23 board. 24 b. A board shall not disqualify a person from obtaining or 25 holding a certificate, registration or license issued by the board 26 because of a person's prior conviction of a crime unless it provides 27 the person with a written notice that the board has determined that 28 the conviction may disqualify the person, demonstrates the 29 connection between the conviction and the profession or occupation 30 regulated by the board, and affords the person an opportunity to be 31 heard before the board prior to the board making a final decision on 32 whether to disqualify the person. If, after the person is heard before 33 the board, the person is disqualified for a certificate, registration or 34 license, the board shall notify the person in writing of the 35 following: 36 (1) the grounds and reasons for the denial or disqualification; 37 (2) the earliest date the person may reapply for the certificate, 38 registration or license; and 39 (3) that evidence of rehabilitation may be considered upon 40 reapplication. 41 c. If a person's prior conviction was for any sex offense that 42 would qualify the person for registration pursuant to section 2 of 43 P.L.1994, c.133 (C.2C:7-2) or under an equivalent statute of 44 another state or jurisdiction, there shall be a rebuttable presumption 45 that a direct relationship exists between the crime and the 46 profession or occupation regulated by the board.

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1 3. (New section) The Director of the Division of Consumer 2 Affairs in the Department of Law and Public Safety shall obtain 3 data concerning the number of, and reasons for, disqualification by 4 any board pursuant to section 2 of P.L. , c. (C. ) (pending 5 before the Legislature as this bill), and annually submit a report to the Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-6 7 19.1), that provides the disqualification data for each board. 8 9 4. This act shall take effect on the 90th day next following 10 enactment, except that the Director of the Division of Consumer Affairs in the Department of Law and Public Safety may take any 11 12 anticipatory administrative action in advance as shall be necessary 13 for the implementation of this act. 14 15 16 **STATEMENT** 17 18 This bill requires professional and occupational boards in the 19 Division of Consumer Affairs, when determining whether a person 20 is disqualified from certification, registration or licensure because 21 of a prior conviction of a crime, to consider whether the crime 22 directly relates to the profession or occupation regulated by the 23 board. 24 Current law permits a board to refuse to admit a person to an 25 examination or refuse to issue or to suspend or revoke any 26 certificate, registration or license issued by the board upon proof 27 that the applicant or holder of such certificate, registration or 28 license has been convicted of, or engaged in acts constituting, any 29 crime or offense involving moral turpitude or relating adversely to 30 the activity regulated by the board. The bill amends this standard of 31 proof in current law to delete the reference to a crime or offense involving moral turpitude, and requires that the crime or offense be 32 33 directly related to the activity regulated by the board, rather than 34 adversely related. 35 In addition, the bill supplements current law to provide that no person will be disqualified from obtaining or holding any 36 37 certificate, registration or license issued by a board solely because 38 of a prior conviction of a crime, unless the crime directly relates to 39 the profession or occupation regulated by the board. In determining 40 whether a crime or offense directly relates to the activity regulated 41 by the board, a board must consider the following: 42 (1) the nature and seriousness of the crime and the passage of 43 time since its commission; 44 (2) the relationship of the crime to the purposes of regulating the 45 profession or occupation regulated by the board; 46 (3) any evidence of rehabilitation of the person in the period of 47 time following the prior conviction; and

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1 (4) the relationship of the crime to the ability, capacity, and 2 fitness required to perform the duties and discharge the 3 responsibilities of the profession or occupation regulated by the 4 board.

5 The bill provides that a board may not disqualify a person from 6 obtaining or holding a certificate, registration or license issued by 7 the board because of a person's prior conviction of a crime unless it 8 provides the person with a written notice that the board has 9 determined that the conviction may disqualify the person, 10 demonstrates the connection between the conviction and the 11 profession or occupation regulated by the board, and affords the 12 person an opportunity to be heard before the board prior to the 13 board making a final decision on whether to disqualify the person. 14 If the board's final decision is to disqualify the person, the board 15 must notify the person in writing as to the grounds and reasons for 16 the disqualification, the earliest date upon which the person may 17 reapply, and that evidence of rehabilitation may be considered upon 18 reapplication.

19 The bill also provides that a person's prior conviction for any sex 20 offense that would qualify the person for registration under 21 "Megan's Law," or under an equivalent statute of another state or 22 jurisdiction, creates a rebuttable presumption that a direct 23 relationship exists between the prior conviction and the profession 24 or occupation regulated by the board.

Finally, the bill requires the division to obtain data concerning the number of, and reasons for, disqualification by any board pursuant to the provisions of the bill, and annually submit a report to the Legislature that provides the disqualification data for each board.