## [Second Reprint] SENATE, No. 2518

## STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED MAY 10, 2018

Sponsored by: Senator JOSEPH P. CRYAN District 20 (Union) Assemblywoman ANNETTE QUIJANO District 20 (Union) Assemblywoman VALERIE VAINIERI HUTTLE District 37 (Bergen) Assemblyman BENJIE E. WIMBERLY District 35 (Bergen and Passaic)

Co-Sponsored by: Senator Oroho, Assemblyman S.Kean and Assemblywoman Murphy

## SYNOPSIS

Excludes certain out-of-State businesses and employees from certain taxes, fees, and business registration requirements when temporarily performing in-State work or services during declared disaster or emergency.

## **CURRENT VERSION OF TEXT**

As reported by the Assembly Budget Committee on December 6, 2018, with amendments.



(Sponsorship Updated As Of: 12/18/2018)

1 AN ACT excluding certain out-of-State businesses and employees <sup>1</sup>restoring critical infrastructure<sup>1</sup> from certain taxes, fees, and 2 business registration requirements when temporarily performing 3 4 work or services in this State during a declared disaster or 5 emergency <sup>1</sup>[,] <u>and</u><sup>1</sup> supplementing chapter 50 of Title 54 of the 6 Revised Statutes. 7 8 BE IT ENACTED by the Senate and General Assembly of the State 9 of New Jersey: 10 11 1. As used in P.L. (C. ) (pending before the , c. 12 Legislature as this bill): 13 <sup>1</sup><u>"Critical infrastructure" means property and equipment owned</u> or used by communication networks, electric generation, 14 transmission, and distribution systems, gas distribution systems, 15 water pipelines and related support facilities that service multiple 16 17 customers and residents including, but not limited to, real and 18 personal property such as buildings, offices, lines, poles, pipes, 19 structures, and equipment;<sup>1</sup> 20 "Declared disaster or emergency" means a disaster or emergency event for which a Governor's State of Emergency Proclamation is 21 22 issued or for which a Presidential Declaration of a Major Disaster 23 or Emergency is issued; 24 "Director" means the Director of the Division of Taxation in the 25 Department of the Treasury; 26 "Disaster or emergency related work" means repairing, renovating, installing, building, rendering services, or other 27 business activities that relate to <sup>1</sup>critical<sup>1</sup> infrastructure damaged, 28 impaired, or destroyed by the declared disaster or emergency; 29 "Disaster period" means a period beginning 10 days before the 30 first day of the Governor's proclamation or the President's 31 32 declaration, whichever occurs first, and ending 60 days after the end 33 of the declared disaster or emergency period; <sup>2</sup>"Home state" means the state, or other jurisdiction, in which an 34 35 out-of-State business maintains its principal place of business or, in 36 the case of an out-of-State employee, the principal location where 37 the employee engages in his or her professional practice;<sup>2</sup> <sup>1</sup>["Infrastructure" means property and equipment owned or used 38 39 by communication networks, electric generation, transmission, and 40 distribution systems, gas distribution systems, water pipelines, and 41 public roads and bridges and related support facilities that service 42 multiple customers and residents including, but not limited to, real 43 and personal property such as buildings, offices, lines, poles, pipes, 44 structures, and equipment; ]<sup>1</sup>

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter. Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Senate SBA committee amendments adopted October 22, 2018. <sup>2</sup>Assembly ABU committee amendments adopted December 6, 2018.

1 "Out-of-State business" means a business entity that does not 2 have a physical presence in this State and does not otherwise 3 engage in business activity or do business in this State, but whose 4 services are requested by a business that is registered to do business 5 in this State or by a State or local government for purposes of 6 performing disaster or emergency related in this State, provided that 7 an out-of-State business also includes a business entity that is 8 affiliated with the business that is registered to do business in this 9 State solely through common ownership and provided further that 10 the out-of-State business does not have a physical presence in this 11 State, does not engage in activities in this State, is not doing 12 business in this State, and does not have registration or tax filing obligations <sup>1</sup>, other than being included in a combined return as a 13 non-taxable member pursuant to section 18 of P.L.2018, c.48 14 (C.54:10A-4.6),<sup>1</sup> in this State prior to the declared disaster or 15 16 emergency; and "Out-of-State employee" means an employee who does not work 17 in this State, except for disaster or emergency related work <sup>1</sup>on 18

critical infrastructure<sup>1</sup> during the disaster period. 19

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2. a. An out-of-State business that conducts operations within 21 22 this State for purposes of performing <sup>1</sup>[work or rendering services 23 related to a declared disaster or emergency disaster or emergency related work<sup>1</sup> during the disaster period shall not be considered to 24 have established a level of physical presence or engaged in business 25 activities at a level that is sufficient to require that out-of-State 26 business to <sup>2</sup>: 27

28  $(1)^2$  register, file, and report and pay State or local taxes or fees <sup>2</sup>that require the filing of a New Jersey tax return, including but not 29 limited to employer withholding and unemployment insurance;<sup>2</sup> or 30 <sup>2</sup> to 31

 $(2)^{2}$  require that out-of-State business, or its out-of-State 32 employees, to be subject to any State or local licensing or 33 registration requirements <sup>2</sup>[. This includes] , including but not 34 limited to<sup>2</sup> all State and local business licensing and registration 35 requirements <sup>2</sup>[and all State and local taxes and fees including, but 36 37 not limited to, unemployment insurance sales and use tax, and any ad valorem tax on equipment used or consumed during the disaster 38 period <sup>1</sup>and not remaining in the State<sup>1</sup>]; provided, however, that 39 the out-of-State business, or its out-of-State employees, shall be 40 duly licensed, or otherwise legally authorized to engage in the 41 42 activity, in the applicable home state<sup>2</sup>.

For purposes of <sup>2</sup>[a] this section: for any exempted<sup>2</sup> State or 43 44 local tax imposed on or measured by net or gross income or 45 receipts, all activity of the out-of-State business conducted in this State <sup>1</sup>related to the declared disaster or emergency<sup>1</sup>, in accordance 46

1 with P.L. , c. (C. ) (pending before the Legislature as this 2 bill), shall be disregarded for any filing requirements for that tax, 3 including the filing required for a unitary or combined group of 4 which the out-of-State business may be a part. 5 b. An out-of-State employee shall not be considered to have 6 established residency or a physical presence or engaged in business 7 activities in this State that are sufficient to require that out-of-State 8 employee or that out-of-State employee's employer to report and pay State or local income taxes <sup>2</sup>[, to be subjected to State or local 9 tax withholdings <u>that require the filing of a New Jersey tax return</u><sup>2</sup>, 10 or to report and pay any other State or local tax or fee  $\frac{^{2}$  that requires 11 the filing of a New Jersey tax return,<sup>2</sup> during the disaster period. 12 This includes any related employer withholding and reporting and 13 14 payment obligations imposed by the State or a local government. 15 16 An out-of-State business or out-of-State employee shall be 3. 17 required to pay State and local transaction taxes and fees including, 18 but not limited to, fuel taxes, sales and use taxes on receipts from 19 sales of goods and services subject to sales and use taxes, hotel and 20 motel occupancy taxes and fees, and motor vehicle rental taxes and 21 fees that the out-of-State business or the out-of-State employee 22 purchases for use or consumption in this State during the disaster period, unless those transactions are <sup>1</sup><u>otherwise</u><sup>1</sup> exempt, excluded, 23 or not subject to  $\frac{1}{a}$  State or local tax or fee during the disaster 24 period. 25 26 27 4. An out-of-State business or out-of-State employee remaining 28 in this State after the disaster period shall be subject to the State's 29 normal standards for establishing physical presence or residency, 30 engaging in business activity, and doing business in this State, and

shall be responsible for any ensuing State or local tax liabilities orrequirements of the business or an employee of the business.

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34 5. a. An out-of-State business that enters this State shall, not later than  ${}^{1}$  [30] <u>45</u> <sup>1</sup> days after the date the out-of-State business 35 36 enters this State, provide a written statement to the director 37 indicating that the out-of-State business is doing business in this State for purposes of <sup>1</sup>[responding to the declared disaster or 38 emergency] <u>performing disaster or emergency related work</u><sup>1</sup>, which 39 written statement shall include the name of the business, the state of 40 41 the business's domicile, the principal address of the business, the 42 business's federal tax identification number, the date of the 43 business's entry into this State, and the business's contact 44 information.

b. A business that is registered to do business in this State shall
provide a written statement that includes the information required to
be provided to the director in accordance with subsection a. of this

1 section for each out-of-State business affiliate that enters this State for purposes of <sup>1</sup>[responding to the declared disaster or emergency] 2 performing disaster or emergency related work<sup>1</sup>. The written 3 notification provided to the director also shall include contact 4 5 information for the business that is registered to do business in this 6 State, and shall be provided to the director by the business that is 7 registered to do business in this State not later than 30 days after the 8 date the out-of-State business enters this State.

9 The written statement and any information required to be c. 10 provided to the director by an out-of-State business or by a business 11 that is registered to do business in this State, on behalf of an 12 affiliate, shall be a public or government record for purposes of 13 P.L.1963, c.73 (C.47:1A-1 et seq.) and P.L.2001, c.404 (C.47:1A-14 5 et al.), and shall be open to the public for inspection. The written 15 statement and any information required to be provided to the 16 director shall not be a confidential or privileged record or file of the 17 director subject to the provisions of R.S.54:50-8 and R.S.54:50-9.

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6. An out-of-State business or an out-of-State employee that maintains a physical presence in this State or engages in business activity in this State after the disaster period shall comply with all State and local business registration requirements and all licensing and filing requirements ensuing as a result of establishing the required business presence or residency in this State.

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26 7. Notwithstanding the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 27 contrary, the director may adopt immediately upon filing with the 28 29 Office of Administrative Law such rules and regulations as the 30 director determines to be necessary and appropriate to effectuate the 31 purposes of P.L., c. (C. ) (pending before the Legislature as 32 this bill), which rules and regulations shall be effective for a period 33 not to exceed 360 days following the effective date of 34 P.L., c. (C. ) (pending before the Legislature as this bill) and 35 may thereafter be amended, adopted, or readopted by the director in 36 accordance with the requirements of P.L.1968, c.410 (C.52:14B-1 37 et seq.).

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8. This act shall take effect immediately.