## SENATE, No. 2538 **STATE OF NEW JERSEY** 218th LEGISLATURE

INTRODUCED MAY 10, 2018

Sponsored by: Senator TROY SINGLETON District 7 (Burlington) Senator JOSEPH PENNACCHIO District 26 (Essex, Morris and Passaic) Assemblyman SEAN T. KEAN District 30 (Monmouth and Ocean) Assemblywoman CAROL A. MURPHY District 7 (Burlington) Assemblywoman BETTYLOU DECROCE District 26 (Essex, Morris and Passaic) Assemblyman JOHN ARMATO District 2 (Atlantic)

Co-Sponsored by: Senators A.R.Bucco, Ruiz, Assemblywomen Tucker, Pinkin, Timberlake, Assemblymen Space, Wirths and Mazzeo

## SYNOPSIS

Makes New Jersey National Guard members with NGB-22 form eligible for certain veterans' benefits.

**CURRENT VERSION OF TEXT** 

As introduced.

(Sponsorship Updated As Of: 6/28/2019)

AN ACT making New Jersey National Guard members with a NGB-

22 form eligible for certain veterans' benefits, and amending

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3 various parts of the statutory law. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 1 of P.L.2013, c.165 (C.39:3-10f6) is amended to 9 read as follows: 10 1. a. (1) In addition to the requirements for the form and 11 content of a motor vehicle driver's license under R.S.39:3-10 and a 12 probationary license issued under section 4 of P.L.1950, c.127 (C.39:3-13.4), the Chief Administrator of the New Jersey Motor 13 Vehicle Commission shall, upon submission of satisfactory proof, 14 15 designate on an initial license, renewal license, or probationary 16 license, as appropriate, that the license holder is a veteran of the 17 Armed Forces of the United States of America or the New Jersey National Guard. The designation of veteran status on an initial 18 19 license, renewal license, or probationary license shall not be 20 deemed sufficient valid proof of veteran status for official 21 governmental purposes when any other statute, or any regulation or 22 other directive of a governmental entity, requires documentation of 23 veteran status. 24 (2) In addition to the requirements for the form and content of a 25 motor vehicle driver's license under R.S.39:3-10 and a probationary 26 license issued under section 4 of P.L.1950, c.127 (C.39:3-13.4), the 27 Chief Administrator of the New Jersey Motor Vehicle Commission 28 shall, upon submission of satisfactory proof, designate on an initial 29 license, renewal license, or probationary license, as appropriate, 30 that the license holder is a Gold Star Family member. The 31 commission shall provide to the Department of Military and 32 Veterans' Affairs personal identifying information of any person 33 issued a driver's license with a Gold Star Family designation 34 pursuant to this section. 35 b. For the purpose of this section: 36 "Gold Star Family member" means a spouse, domestic partner, 37 partner in a civil union, parent, brother, sister, child, legal guardian, 38 or other legal custodian, whether of the whole or half blood or by 39 adoption, of a member of the Armed Forces of the United States or 40 National Guard, who lost his or her life while on active duty for the 41 United States. 42 "Veteran" means a person who has been honorably discharged 43 from the active military service of the United States or from service 44 in the New Jersey National Guard.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 "Satisfactory proof" means, in the case of a veteran, a copy of 2 form NGB-22, DD-214 or federal activation orders showing service 3 under Title 10, section 672 or section 12301, of the United States Code, or a county veteran identification card only if issuance of the 4 5 card requires a copy of form NGB-22, DD-214 discharge papers or approved separation forms as outlined by all branches of the 6 7 military and duly recorded by the county clerk's office. In the case 8 of a Gold Star Family member, satisfactory proof includes any or 9 all of the following:

10 (1) a certification from the Department of New Jersey of 11 American Gold Star Mothers, Inc., or any other organization formed 12 for the support of family members of members of the Armed Forces of the United States or National Guard, who lost their lives while on 13 14 active duty for the United States, that the applicant is either the 15 spouse, domestic partner, partner in a civil union, parent, brother, 16 sister, child, legal guardian, or other legal custodian, whether of the 17 whole or half blood or by adoption, of a member of the armed 18 forces or National Guard who died while on active duty for the 19 United States; or

(2) (a) documentation deemed acceptable by the Adjutant
General, including, but not limited to, <u>an NGB-22</u>, a federal DD
Form 1300, Report of Casualty, or a federal DD Form 2064,
Certificate of Death Overseas, which identifies the member of the
Armed Forces of the United States or National Guard who died
while on active duty for the United States; and

(b) documentation indicating the applicant's relationship to theservice member.

28 (cf: P.L.2017, c.175, s.5)

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30 2. Section 2 of P.L.1980, c.47 (C.39:3-29.3) is amended to read
31 as follows:

32 2. a. (1) The New Jersey Motor Vehicle Commission shall 33 issue an identification card to any resident of the State who is 14 34 years of age or older and who is not the holder of a valid permit or 35 basic driver's license. The identification card shall attest to the true 36 name, correct age, and veteran status, upon submission of 37 satisfactory proof, by any veteran, and shall contain other identifying data as certified by the applicant for such identification 38 39 card. Every application for an identification card shall be signed 40 and verified by the applicant and shall be accompanied by the 41 written consent of at least one parent or the person's legal guardian 42 if the person is under 17 years of age and shall be supported by such 43 documentary evidence of the age, identity, and veteran status, or 44 blindness, or disability of such person as the chief administrator 45 may require. In addition to requiring an applicant for an 46 identification card to submit satisfactory proof of identity, age, and, 47 if appropriate, veteran status, the chief administrator also shall 48 require the applicant to provide, as a condition for obtaining the

1 card, satisfactory proof that the applicant's presence in the United 2 States is authorized under federal law. If the chief administrator 3 has reasonable cause to suspect that any document presented by an applicant as proof of identity, age, veteran status, or legal residency 4 5 is altered, false or otherwise invalid, the chief administrator shall refuse to grant the identification card until such time as the 6 7 document may be verified by the issuing agency to the chief 8 administrator's satisfaction.

9 (2) In addition to the requirements for the form and content of 10 an identification card pursuant to this section, the Chief 11 Administrator of the New Jersey Motor Vehicle Commission shall, 12 upon submission of satisfactory proof, designate on an identification card that the card holder is a Gold Star Family 13 14 The commission shall provide to the Department of member. 15 Military and Veterans' Affairs personal identifying information for 16 any person issued an identification card with a Gold Star Family 17 designation pursuant to this section.

b. The designation of veteran status on an identification card
shall not be deemed sufficient valid proof of veteran status for
official governmental purposes when any other statute, or any
regulation or other directive of a governmental entity, requires
documentation of veteran status.

c. For the purpose of this section:

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"Gold Star Family member" means a spouse, domestic partner,
partner in a civil union, parent, brother, sister, child, legal guardian,
or other legal custodian, whether of the whole or half blood or by
adoption, of a member of the Armed Forces of the United States or
National Guard, who lost his or her life while on active duty for the
United States.

30 "Veteran" means a person who has been honorably discharged
31 from the active military service of the United States or from service
32 in the New Jersey National Guard; and

33 "Satisfactory proof" means, in the case of a veteran, a copy of form NGB-22, DD-214 or federal activation orders showing service 34 35 under Title 10, section 672 or section 12301, of the United States 36 Code, or a county veteran identification card only if issuance of the 37 card requires a copy of form DD-214 discharge papers or approved separation forms as outlined by all branches of the military and duly 38 39 recorded by the county clerk's office. In the case of a Gold Star 40 Family member, satisfactory proof includes any or all of the 41 following:

(1) a certification from the Department of New Jersey of
American Gold Star Mothers, Inc., or any other organization formed
for the support of family members of members of the Armed Forces
of the United States or National Guard, who lost their lives while on
active duty for the United States, that the applicant is either the
spouse, domestic partner, partner in a civil union, parent, brother,
sister, child, legal guardian, or other legal custodian, whether of the

1 whole or half blood or by adoption, of a member of the armed 2 forces or National Guard who died while on active duty for the 3 United States; or (2) (a) documentation deemed acceptable by the Adjutant 4 5 General, including, but not limited to, a federal DD Form 1300, Report of Casualty, or a federal DD Form 2064, Certificate of 6 7 Death Overseas, which identifies the member of the Armed Forces 8 of the United States or National Guard who died while on active 9 duty for the United States; and

(b) documentation indicating the applicant's relationship to theservice member.

12 (cf: P.L.2017, c.175, s.7)

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14 3. Section 4 of P.L.2012, c.30 (C.40A:9-78.4) is amended to 15 read as follows:

16 4. a. When such a program has been authorized, the county 17 clerk or register of deeds and mortgages, as appropriate, shall issue 18 an identification card to any veteran who is a resident of the county 19 and who does not hold an identification card issued by the federal 20 government that identifies the person as a veteran. The veteran 21 identification card shall bear the true name, branch of the military, 22 including a reserve component thereof, in which the veteran served, 23 date of card issuance, separation form submitted, and other 24 identifying information as certified by the applicant for such 25 veteran identification card. Every application for a veteran 26 identification card shall be signed and certified by the applicant and 27 shall be supported by such documentary evidence as the county 28 clerk or register of deeds and mortgages, as appropriate, may 29 require.

30 The documentary evidence required by subsection a. of this b. 31 section shall include the applicant's NGB-22 or DD-214 form issued 32 by the federal government or approved separation forms as outlined 33 by all branches of the military and duly recorded by the office. The 34 county clerk or register of deeds and mortgages, as appropriate, 35 shall require a copy of the documentary evidence submitted to be kept on file with the application for the veteran identification card, 36 37 and shall note the location of the original NGB-22 or DD-214 or 38 other approved separation form on that application form. The copy 39 of the documentary evidence submitted and the application shall be 40 kept confidential and shall not be considered a government record 41 under P.L.1963, c.73 (C.47:1A-1 et seq.), except that they may be 42 released to another government agency. The Adjutant General of 43 the Department of Military and Veterans' Affairs shall assist in the 44 identification, and verification as needed, of approved separation 45 forms as outlined by all branches of the military and submitted by 46 applicants.

47 (cf: P.L.2017, c.292, s.2)

4. Section 1 of P.L.1995, c.23 (C.47:1A-1.1) is amended to 2 read as follows: 3 1. As used in P.L.1963, c.73 (C.47:1A-1 et seq.) as amended 4 and supplemented: 5 "Biotechnology" means any technique that uses living 6 organisms, or parts of living organisms, to make or modify 7 products, to improve plants or animals, or to develop micro-8 organisms for specific uses; including the industrial use of 9 recombinant DNA, cell fusion, and novel bioprocessing techniques. 10 "Custodian of a government record" or "custodian" means in the 11 case of a municipality, the municipal clerk and in the case of any 12 other public agency, the officer officially designated by formal action of that agency's director or governing body, as the case may 13 14 be. 15 "Government record" or "record" means any paper, written or 16 printed book, document, drawing, map, plan, photograph, 17 microfilm, data processed or image processed document, 18 information stored or maintained electronically or by sound-19 recording or in a similar device, or any copy thereof, that has been 20 made, maintained or kept on file in the course of his or its official 21 business by any officer, commission, agency or authority of the 22 State or of any political subdivision thereof, including subordinate 23 boards thereof, or that has been received in the course of his or its 24 official business by any such officer, commission, agency, or 25 authority of the State or of any political subdivision thereof, 26 including subordinate boards thereof. The terms shall not include 27 inter-agency or intra-agency advisory, consultative, or deliberative 28 material. 29 A government record shall not include the following information 30 which is deemed to be confidential for the purposes of P.L.1963, 31 c.73 (C.47:1A-1 et seq.) as amended and supplemented: 32 information received by a member of the Legislature from a 33 constituent or information held by a member of the Legislature 34 concerning a constituent, including but not limited to information in 35 written form or contained in any e-mail or computer data base, or in 36 any telephone record whatsoever, unless it is information the 37 constituent is required by law to transmit; 38 any memorandum, correspondence, notes, report or other 39 communication prepared by, or for, the specific use of a member of 40 the Legislature in the course of the member's official duties, except 41 that this provision shall not apply to an otherwise publicly-42 accessible report which is required by law to be submitted to the 43 Legislature or its members; 44 any copy, reproduction or facsimile of any photograph, negative

45 or print, including instant photographs and videotapes of the body, 46 or any portion of the body, of a deceased person, taken by or for the 47 medical examiner at the scene of death or in the course of a post

mortem examination or autopsy made by or caused to be made by 2 the medical examiner except: 3 when used in a criminal action or proceeding in this State which 4 relates to the death of that person, 5 for the use as a court of this State permits, by order after good 6 cause has been shown and after written notification of the request

7 for the court order has been served at least five days before the 8 order is made upon the county prosecutor for the county in which 9 the post mortem examination or autopsy occurred,

10 for use in the field of forensic pathology or for use in medical or 11 scientific education or research, or

12 for use by any law enforcement agency in this State or any other 13 state or federal law enforcement agency;

14 criminal investigatory records;

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15 victims' records, except that a victim of a crime shall have access 16 to the victim's own records;

any written request by a crime victim for a record to which the 17 18 victim is entitled to access as provided in this section, including, 19 but not limited to, any law enforcement agency report, domestic 20 violence offense report, and temporary or permanent restraining 21 order:

22 personal firearms records, except for use by any person 23 authorized by law to have access to these records or for use by any 24 government agency, including any court or law enforcement 25 agency, for purposes of the administration of justice;

26 personal identifying information received by the Division of Fish and Wildlife in the Department of Environmental Protection in 27 connection with the issuance of any license authorizing hunting 28 29 with a firearm. For the purposes of this paragraph, personal 30 identifying information shall include, but not be limited to, identity, 31 name, address, social security number, telephone number, fax number, driver's license number, email address, or social media 32 33 address of any applicant or licensee;

34 trade secrets and proprietary commercial or financial information 35 obtained from any source. For the purposes of this paragraph, trade 36 secrets shall include data processing software obtained by a public 37 body under a licensing agreement which prohibits its disclosure;

any record within the attorney-client privilege. This paragraph 38 39 shall not be construed as exempting from access attorney or 40 consultant bills or invoices except that such bills or invoices may be 41 redacted to remove any information protected by the attorney-client 42 privilege;

43 administrative or technical information regarding computer 44 hardware, software and networks which, if disclosed, would 45 jeopardize computer security;

46 emergency or security information or procedures for any 47 buildings or facility which, if disclosed, would jeopardize security 48 of the building or facility or persons therein;

security measures and surveillance techniques which, if
 disclosed, would create a risk to the safety of persons, property,
 electronic data or software;

4 information which, if disclosed, would give an advantage to5 competitors or bidders;

6 information generated by or on behalf of public employers or 7 public employees in connection with any sexual harassment 8 complaint filed with a public employer or with any grievance filed 9 by or against an individual or in connection with collective 10 negotiations, including documents and statements of strategy or 11 negotiating position;

information which is a communication between a public agency
and its insurance carrier, administrative service organization or risk
management office;

information which is to be kept confidential pursuant to courtorder;

any copy of form DD-214, NGB-22, or that form, issued by the 17 18 United States Government, or any other certificate of honorable 19 discharge, or copy thereof, from active service or the reserves of a 20 branch of the Armed Forces of the United States, or from service in the organized militia of the State, that has been filed by an 21 22 individual with a public agency, except that a veteran or the 23 veteran's spouse or surviving spouse shall have access to the 24 veteran's own records;

25 any copy of an oath of allegiance, oath of office or any 26 affirmation taken upon assuming the duties of any public office, or 27 that oath or affirmation, taken by a current or former officer or 28 employee in any public office or position in this State or in any 29 county or municipality of this State, including members of the 30 Legislative Branch, Executive Branch, Judicial Branch, and all law 31 enforcement entities, except that the full name, title, and oath date 32 of that person contained therein shall not be deemed confidential;

33 that portion of any document which discloses the social security 34 number, credit card number, unlisted telephone number or driver 35 license number of any person; except for use by any government 36 agency, including any court or law enforcement agency, in carrying 37 out its functions, or any private person or entity acting on behalf 38 thereof, or any private person or entity seeking to enforce payment 39 of court-ordered child support; except with respect to the disclosure 40 of driver information by the New Jersey Motor Vehicle 41 Commission as permitted by section 2 of P.L.1997, c.188 (C.39:2-42 3.4); and except that a social security number contained in a record 43 required by law to be made, maintained or kept on file by a public 44 agency shall be disclosed when access to the document or 45 disclosure of that information is not otherwise prohibited by State 46 or federal law, regulation or order or by State statute, resolution of 47 either or both houses of the Legislature, Executive Order of the

Governor, rule of court or regulation promulgated under the
 authority of any statute or executive order of the Governor;

[A] <u>a</u> list of persons identifying themselves as being in need of
special assistance in the event of an emergency maintained by a
municipality for public safety purposes pursuant to section 1 of
P.L.2017, c.266 (C.40:48-2.67); and

[A] <u>a</u> list of persons identifying themselves as being in need of
special assistance in the event of an emergency maintained by a
county for public safety purposes pursuant to section 6 of P.L.2011,
c.178 (C.App.A:9-43.13).

11 A government record shall not include, with regard to any public 12 institution of higher education, the following information which is 13 deemed to be privileged and confidential:

14 pedagogical, scholarly and/or academic research records and/or 15 the specific details of any research project conducted under the 16 auspices of a public higher education institution in New Jersey, 17 including, but not limited to research, development information, 18 testing procedures, or information regarding test participants, 19 related to the development or testing of any pharmaceutical or 20 pharmaceutical delivery system, except that a custodian may not 21 deny inspection of a government record or part thereof that gives 22 the name, title, expenditures, source and amounts of funding and 23 date when the final project summary of any research will be 24 available;

test questions, scoring keys and other examination data
pertaining to the administration of an examination for employment
or academic examination;

records of pursuit of charitable contributions or records containing the identity of a donor of a gift if the donor requires nondisclosure of the donor's identity as a condition of making the gift provided that the donor has not received any benefits of or from the institution of higher education in connection with such gift other than a request for memorialization or dedication;

valuable or rare collections of books and/or documents obtained
by gift, grant, bequest or devise conditioned upon limited public
access;

37 information contained on individual admission applications; and

information concerning student records or grievance or
disciplinary proceedings against a student to the extent disclosure
would reveal the identity of the student.

"Personal firearms record" means any information contained in a 41 42 background investigation conducted by the chief of police, the 43 county prosecutor, or the Superintendent of State Police, of any 44 applicant for a permit to purchase a handgun, firearms identification 45 card license, or firearms registration; any application for a permit to 46 purchase a handgun, firearms identification card license, or firearms 47 registration; any document reflecting the issuance or denial of a 48 permit to purchase a handgun, firearms identification card license,

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1 or firearms registration; and any permit to purchase a handgun, 2 firearms identification card license, or any firearms license, 3 certification, certificate, form of register, or registration statement. For the purposes of this paragraph, information contained in a 4 5 background investigation shall include, but not be limited to, identity, name, address, social security number, phone number, fax 6 7 number, driver's license number, email address, social media 8 address of any applicant, licensee, registrant or permit holder.

9 "Public agency" or "agency" means any of the principal 10 departments in the Executive Branch of State Government, and any 11 division, board, bureau, office, commission or other instrumentality 12 within or created by such department; the Legislature of the State and any office, board, bureau or commission within or created by 13 14 the Legislative Branch; and any independent State authority, 15 commission, instrumentality or agency. The terms also mean any 16 political subdivision of the State or combination of political 17 subdivisions, and any division, board, bureau, office, commission or 18 other instrumentality within or created by a political subdivision of 19 the State or combination of political subdivisions, and any 20 independent authority, commission, instrumentality or agency 21 created by a political subdivision or combination of political 22 subdivisions.

"Law enforcement agency" means a public agency, or part
thereof, determined by the Attorney General to have law
enforcement responsibilities.

26 "Constituent" means any State resident or other person27 communicating with a member of the Legislature.

28 "Member of the Legislature" means any person elected or29 selected to serve in the New Jersey Senate or General Assembly.

"Criminal investigatory record" means a record which is not
required by law to be made, maintained or kept on file that is held
by a law enforcement agency which pertains to any criminal
investigation or related civil enforcement proceeding.

"Victim's record" means an individually-identifiable file or
document held by a victims' rights agency which pertains directly to
a victim of a crime except that a victim of a crime shall have access
to the victim's own records.

38 "Victim of a crime" means a person who has suffered personal or
39 psychological injury or death or incurs loss of or injury to personal
40 or real property as a result of a crime, or if such a person is
41 deceased or incapacitated, a member of that person's immediate
42 family.

"Victims' rights agency" means a public agency, or part thereof,
the primary responsibility of which is providing services, including
but not limited to food, shelter, or clothing, medical, psychiatric,
psychological or legal services or referrals, information and referral
services, counseling and support services, or financial services to
victims of crimes, including victims of sexual assault, domestic

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1 violence, violent crime, child endangerment, child abuse or child 2 neglect, and the Victims of Crime Compensation Board, established 3 pursuant to P.L.1971, c.317 (C.52:4B-1 et seq.) and continued as the Victims of Crime Compensation Office pursuant to P.L.2007, 4 5 c.95 (C.52:4B-3.2 et al.) and Reorganization Plan No. 001-2008. (cf: P.L.2017, c.266, s.4) 6 7 8 5. This act shall take effect immediately. 9 10 11 **STATEMENT** 12 13 This bill makes members of New Jersey National Guard with an NGB-22 form eligible to receive certain benefits designated for 14 The NGB-22 form is a National Guard discharge 15 veterans. document similar to a DD-214 form issued to veterans of the United 16 States Armed Forces. 17 Under this bill, a member of the New Jersey National Guard with 18 an NGB-22 would be eligible for a veteran identification card and 19 20 the display of veteran status on a driver's licenses. 21 Current law exempts certificates of honorable discharge from the 22 reserves or the organized militia from access as a public record, but 23 only the DD-214 is specifically mentioned. This bill clarifies that 24 an NGB-22 form is also exempt from access as a public record.