## [Third Reprint] SENATE, No. 3270

# STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED FEBRUARY 14, 2019

Sponsored by: Senator NELLIE POU District 35 (Bergen and Passaic) Assemblyman JOHN F. MCKEON District 27 (Essex and Morris) Assemblyman ROY FREIMAN District 16 (Hunterdon, Mercer, Middlesex and Somerset) Assemblywoman BETTYLOU DECROCE District 26 (Essex, Morris and Passaic)

**Co-Sponsored by: Senator Scutari, Assemblywoman Jasey and Assemblyman Wimberly** 

#### SYNOPSIS

Establishes certain requirements for stop loss insurance offered to small employers.

### CURRENT VERSION OF TEXT

As amended by the Senate on January 9, 2020.



(Sponsorship Updated As Of: 1/14/2020)

1 AN ACT concerning stop loss insurance offered by insurers to small employers and amending <sup>2</sup>and supplementing<sup>2</sup> P.L.1992, c.162. 2 3 4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 1 of P.L.1992, c.162 (C.17B:27A-17) is amended to 8 read as follows: 9 1. As used in this act: 10 "Actuarial certification" means a written statement by a member of the American Academy of Actuaries or other individual 11 acceptable to the commissioner that a small employer carrier is in 12 13 compliance with the provisions of section 9 of P.L.1992, c.162 14 (C.17B:27A-25), based upon examination, including a review of the 15 appropriate records and actuarial assumptions and methods used by 16 the small employer carrier in establishing premium rates for 17 applicable health benefits plans. 18 "Anticipated loss ratio" means the ratio of the present value of 19 the expected benefits, not including dividends, to the present value 20 of the expected premiums, not reduced by dividends, over the entire 21 period for which rates are computed to provide coverage. For 22 purposes of this ratio, the present values must incorporate realistic 23 rates of interest which are determined before federal taxes but after 24 investment expenses. 25 "Board" means the board of directors of the program. 26 "Carrier" means any entity subject to the insurance laws and 27 regulations of this State, or subject to the jurisdiction of the commissioner, that contracts or offers to contract to provide, 28 29 deliver, arrange for, pay for, or reimburse any of the costs of health 30 care services, including an insurance company authorized to issue 31 health insurance, a health maintenance organization, a hospital 32 service corporation, medical service corporation and health service 33 corporation, or any other entity providing a plan of health 34 insurance, health benefits or health services. The term "carrier" 35 shall not include a joint insurance fund established pursuant to State law. For purposes of this act, carriers that are affiliated companies 36 37 shall be treated as one carrier, except that any insurance company, 38 health service corporation, hospital service corporation, or medical 39 service corporation that is an affiliate of a health maintenance 40 organization located in New Jersey or any health maintenance 41 organization located in New Jersey that is affiliated with an 42 insurance company, health service corporation, hospital service 43 corporation, or medical service corporation shall treat the health 44 maintenance organization as a separate carrier.

EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter. Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Senate SCM committee amendments adopted March 4, 2019. <sup>2</sup>Senate floor amendments adopted December 16, 2019. <sup>3</sup>Senate floor amendments adopted January 9, 2020.

1 "Church plan" has the same meaning given that term under Title 2 I, section 3 of Pub.L.93-406, the "Employee Retirement Income 3 Security Act of 1974" (29 U.S.C.s.1002(33)).

4 "Commissioner" means the Commissioner of Banking and 5 Insurance.

6 "Community rating" or "community rated" means a rating 7 methodology in which the premium charged by a carrier for all 8 persons covered by a policy or contract form is the same based upon 9 the experience of the entire pool of risks covered by that policy or 10 contract form without regard to age, gender, health status, residence 11 or occupation.

12 "Creditable coverage" means, with respect to an individual, coverage of the individual under any of the following: a group 13 14 health plan; a group or individual health benefits plan; Part A or 15 part B of Title XVIII of the federal Social Security Act 16 (42 U.S.C. s.1395 et seq.); Title XIX of the federal Social Security 17 Act (42 U.S.C. s.1396 et seq.), other than coverage consisting solely 18 of benefits under section 1928 of Title XIX of the federal Social 19 Security Act (42 U.S.C.s.1396s); chapter 55 of Title 10, United 20 States Code (10 U.S.C. s.1071 et seq.); a medical care program of 21 the Indian Health Service or of a tribal organization; a state health benefits risk pool; a health plan offered under chapter 89 of Title 5, 22 23 United States Code (5 U.S.C. s.8901 et seq.); a public health plan as 24 defined by federal regulation; a health benefits plan under section 25 5(e) of the "Peace Corps Act" (22 U.S.C. s.2504(e)); or coverage 26 under any other type of plan as set forth by the commissioner by 27 regulation.

Creditable coverage shall not include coverage consisting solely 28 29 of the following: coverage only for accident or disability income 30 insurance, or any combination thereof; coverage issued as a 31 supplement to liability insurance; liability insurance, including 32 general liability insurance and automobile liability insurance; 33 workers' compensation or similar insurance; automobile medical 34 payment insurance; credit only insurance; coverage for on-site 35 medical clinics; coverage, as specified in federal regulation, under 36 which benefits for medical care are secondary or incidental to the 37 insurance benefits; and other coverage expressly excluded from the 38 definition of health benefits plan.

39 "Department" means the Department of Banking and Insurance. 40 "Dependent" means the spouse, domestic partner as defined in 41 section 3 of P.L.2003, c.246 (C.26:8A-3), civil union partner as 42 defined in section 2 of P.L.2006, c.103 (C.37:1-29), or child of an 43 eligible employee, subject to applicable terms of the health benefits 44 plan covering the employee.

45 "Eligible employee" means a full-time employee who works a 46 normal work week of 25 or more hours. The term includes a sole 47 proprietor, a partner of a partnership, or an independent contractor, 48 if the sole proprietor, partner, or independent contractor is included

as an employee under a health benefits plan of a small employer,
but does not include employees who work less than 25 hours a
week, work on a temporary or substitute basis or are participating in
an employee welfare arrangement established pursuant to a
collective bargaining agreement.

"Enrollment date" means, with respect to a person covered under
a health benefits plan, the date of enrollment of the person in the
health benefits plan or, if earlier, the first day of the waiting period
for such enrollment.

"Financially impaired" means a carrier which, after the effective
date of this act, is not insolvent, but is deemed by the commissioner
to be potentially unable to fulfill its contractual obligations or a
carrier which is placed under an order of rehabilitation or
conservation by a court of competent jurisdiction.

"Governmental plan" has the meaning given that term under Title
I, section 3 of Pub.L.93-406, the "Employee Retirement Income
Security Act of 1974" (29 U.S.C.s.1002(32)) and any governmental
plan established or maintained for its employees by the Government
of the United States or by any agency or instrumentality of that
government.

"Group health plan" means an employee welfare benefit plan, as defined in Title I of section 3 of Pub.L.93-406, the "Employee Retirement Income Security Act of 1974" (29 U.S.C. s.1002(1)), to the extent that the plan provides medical care and including items and services paid for as medical care to employees or their dependents directly or through insurance, reimbursement or otherwise.

28 "Health benefits plan" means any hospital and medical expense 29 insurance policy or certificate; health, hospital, or medical service 30 corporation contract or certificate; or health maintenance 31 organization subscriber contract or certificate delivered or issued 32 for delivery in this State by any carrier to a small employer group 33 pursuant to section 3 of P.L.1992, c.162 (C.17B:27A-19). For 34 purposes of this act, "health benefits plan" shall not include one or 35 more, or any combination of, the following: coverage only for 36 accident or disability income insurance, or any combination thereof; 37 coverage issued as a supplement to liability insurance; liability 38 insurance, including general liability insurance and automobile 39 liability insurance; workers' compensation or similar insurance; 40 automobile medical payment insurance; credit-only insurance; 41 coverage for on-site medical clinics; and other similar insurance 42 coverage, as specified in federal regulations, under which benefits 43 for medical care are secondary or incidental to other insurance 44 benefits. Health benefits plan shall not include the following 45 benefits if they are provided under a separate policy, certificate or 46 contract of insurance or are otherwise not an integral part of the 47 plan: limited scope dental or vision benefits; benefits for long-term 48 care, nursing home care, home health care, community-based care,

1 or any combination thereof; and such other similar, limited benefits 2 as are specified in federal regulations. Health benefits plan shall 3 not include hospital confinement indemnity coverage if the benefits 4 are provided under a separate policy, certificate or contract of 5 insurance, there is no coordination between the provision of the 6 benefits and any exclusion of benefits under any group health 7 benefits plan maintained by the same plan sponsor, and those 8 benefits are paid with respect to an event without regard to whether 9 benefits are provided with respect to such an event under any group 10 health plan maintained by the same plan sponsor. Health benefits 11 plan shall not include the following if it is offered as a separate 12 policy, certificate or contract of insurance: Medicare supplemental 13 health insurance as defined under section 1882(g)(1) of the federal 14 Social Security Act (42 U.S.C.s.1395ss(g)(1)); and coverage supplemental to the coverage provided under chapter 55 of Title 10, 15 16 United States Code (10 U.S.C. s.1071 et seq.); and similar 17 supplemental coverage provided to coverage under a group health 18 plan.

"Health status-related factor" means any of the following factors:
health status; medical condition, including both physical and mental
illness; claims experience; receipt of health care; medical history;
genetic information; evidence of insurability, including conditions
arising out of acts of domestic violence; and disability.

24 "Late enrollee" means an eligible employee or dependent who 25 requests enrollment in a health benefits plan of a small employer 26 following the initial minimum 30-day enrollment period provided 27 under the terms of the health benefits plan. An eligible employee or 28 dependent shall not be considered a late enrollee if the individual: a. 29 was covered under another employer's health benefits plan at the 30 time he was eligible to enroll and stated at the time of the initial 31 enrollment that coverage under that other employer's health benefits plan was the reason for declining enrollment, but only if the plan 32 33 sponsor or carrier required such a statement at that time and 34 provided the employee with notice of that requirement and the 35 consequences of that requirement at that time; b. has lost coverage 36 under that other employer's health benefits plan as a result of 37 termination of employment or eligibility, reduction in the number of 38 hours of employment, involuntary termination, the termination of 39 the other plan's coverage, death of a spouse, or divorce or legal 40 separation; and c. requests enrollment within 90 days after 41 termination of coverage provided under another employer's health 42 benefits plan. An eligible employee or dependent also shall not be 43 considered a late enrollee if the individual is employed by an 44 employer which offers multiple health benefits plans and the 45 individual elects a different plan during an open enrollment period; 46 the individual had coverage under a COBRA continuation provision 47 and the coverage under that provision was exhausted and the 48 employee requests enrollment not later than 30 days after the date

6

of exhaustion of COBRA coverage; or if a court of competent
 jurisdiction has ordered coverage to be provided for a spouse or
 minor child under a covered employee's health benefits plan and
 request for enrollment is made within 30 days after issuance of that
 court order.

6 "Medical care" means amounts paid: (1) for the diagnosis, care,
7 mitigation, treatment, or prevention of disease, or for the purpose of
8 affecting any structure or function of the body; and (2)
9 transportation primarily for and essential to medical care referred to
10 in (1) above.

"Member" means all carriers issuing health benefits plans in thisState on or after the effective date of this act.

"Multiple employer arrangement" means an arrangement 13 14 established or maintained to provide health benefits to employees 15 and their dependents of two or more employers, under an insured 16 plan purchased from a carrier in which the carrier assumes all or a 17 substantial portion of the risk, as determined by the commissioner, 18 and shall include, but is not limited to, a multiple employer welfare 19 arrangement, or MEWA, multiple employer trust or other form of 20 benefit trust.

"Plan of operation" means the plan of operation of the program
including articles, bylaws and operating rules approved pursuant to
section 14 of P.L.1992, c.162 (C.17B:27A-30).

24 "Plan sponsor" has the meaning given that term under Title I of
25 section 3 of Pub.L.93-406, the "Employee Retirement Income
26 Security Act of 1974" (29 U.S.C.s.1002(16)(B)).

27 "Preexisting condition exclusion" means, with respect to 28 coverage, a limitation or exclusion of benefits relating to a 29 condition based on the fact that the condition was present before the 30 date of enrollment for that coverage, whether or not any medical 31 advice, diagnosis, care, or treatment was recommended or received 32 before that date. Genetic information shall not be treated as a 33 preexisting condition in the absence of a diagnosis of the condition 34 related to that information.

35 "Program" means the New Jersey Small Employer Health
36 Benefits Program established pursuant to section 12 of P.L.1992,
37 c.162 (C.17B:27A-28).

38 "Small employer" means, in connection with a group health plan 39 with respect to a calendar year and a plan year, any person, firm, 40 corporation, partnership, or political subdivision that is actively 41 engaged in business that employed an average of at least two but 42 not more than 50 eligible employees on business days during the 43 preceding calendar year and who employs at least two employees 44 on the first day of the plan year, and the majority of the employees 45 are employed in New Jersey. All persons treated as a single 46 employer under subsection (b), (c), (m) or (o) of section 414 of the 47 Internal Revenue Code of 1986 (26 U.S.C.s.414) shall be treated as 48 one employer. Subsequent to the issuance of a health benefits plan

1 to a small employer and for the purpose of determining continued 2 eligibility, the size of a small employer shall be determined 3 annually. Except as otherwise specifically provided, provisions of 4 P.L.1992, c.162 (C.17B:27A-17 et seq.) that apply to a small 5 employer shall continue to apply at least until the plan anniversary 6 following the date the small employer no longer meets the 7 requirements of this definition. In the case of an employer that was 8 not in existence during the preceding calendar year, the 9 determination of whether the employer is a small or large employer 10 shall be based on the average number of employees that it is 11 reasonably expected that the employer will employ on business 12 days in the current calendar year. Any reference in P.L.1992, c.162 (C.17B:27A-17 et seq.) to an employer shall include a reference to 13 14 any predecessor of such employer.

"Small employer carrier" means any carrier that offers health
benefits plans covering eligible employees of one or more small
employers.

"Small employer health benefits plan" means a health benefits
plan for small employers approved by the commissioner pursuant to
section 17 of P.L.1992, c.162 (C.17B:27A-33).

21 "Stop loss" or "excess risk insurance" means an insurance policy 22 designed to reimburse a self-funded arrangement of one or more 23 small employers for catastrophic, excess or unexpected expenses, 24 wherein neither the employees nor other individuals are third party 25 beneficiaries under the insurance policy. [In order to be considered 26 stop loss or excess risk insurance for the purposes of P.L.1992, 27 c.162 (C.17B:27A-17 et seq.), the policy shall establish a per person 28 attachment point or retention or aggregate attachment point or 29 retention, or both, which meet the following requirements:

a. If the policy establishes a per person attachment point or
retention, that specific attachment point or retention shall not be
less than \$20,000 per covered person per plan year; and

b. If the policy establishes an aggregate attachment point or
retention, that aggregate attachment point or retention shall not be
less than 125% of expected claims per plan year.

<sup>2</sup>"Stop loss insurer" means a carrier or any other insurer that is
 subject to the insurance laws of New Jersey or any other state that
 offers, issues, or renews any stop loss insurance policy of any kind
 to a small employer in this State.<sup>2</sup>

40 "Supplemental limited benefit insurance" means insurance that is
41 provided in addition to a health benefits plan on an indemnity non42 expense incurred basis.

43 (cf: P.L.2009, c.293, s.2)

44

45 <sup>2</sup>[2. Section 2 of P.L.1992, c.162 (C.17B:27A-18) is amended 46 to read as follows:

47 2. <u>a.</u> Every health insurer, health service corporation, medical
48 service corporation, hospital service corporation, and health

1 maintenance organization licensed or authorized to provide health 2 benefits or services in this State which offers health insurance 3 policies or coverages to small employers shall be subject to the 4 provisions of [this act] P.L.1992, c.162 (C.17B:27A-17 et seq.). b. Carriers shall offer coverage to all eligible employees of 5 small employers and their dependents and shall not exclude any 6 7 employee or eligible dependent on the basis of a health status-8 related factor. 9 c. Notwithstanding any other law to the contrary, a carrier and 10 any other insurer that is subject to the insurance laws of New Jersey or any other state, shall not offer, issue, or renew any stop loss 11 12 insurance policy of any kind to small employers on or after the effective date of P.L. c. (pending before the Legislature as this 13 bill). <sup>1</sup>This subsection shall not prohibit a carrier or any other 14 insurer from offering, issuing, or renewing a stop loss insurance 15 policy to a multiple employer arrangement.<sup>1</sup> 16 (cf: P.L.1997, c.146, s.8)]<sup>2</sup> 17 18 19 <sup>2</sup>2. a. (New section) A stop loss insurer that offers, issues, or 20 renews a stop loss insurance policy shall establish a per person 21 attachment point or retention or aggregate attachment point or 22 retention, or both, which meet the following requirements: 23 (1) If the policy establishes a per person attachment point or 24 retention, that specific attachment point or retention shall not be 25 less than <sup>3</sup>[: (a) **3** \$40,000 for all stop loss insurance policies written, issued, 26 administered or renewed on or after <sup>3</sup> January April<sup>3</sup> 1, 2020; 27 28 <sup>3</sup>[(b) \$45,000 for all stop loss insurance policies written, issued, administered or renewed on or after January 1, 2021; and 29 30 (c) \$50,000 for all stop loss insurance policies written, issued, administered or renewed on or after January 1, 2022; ]<sup>3</sup> and 31 32 (2) If the policy establishes an aggregate attachment point or retention, that aggregate attachment point or retention shall not be 33 less than <sup>3</sup>[150%] 140%<sup>3</sup> of expected claims per plan year. 34 <sup>3</sup>[A] <u>Beginning in 2021, a</u><sup>3</sup> <u>stop loss insurer shall</u> <sup>3</sup>[not 35 b. 36 consider the health status or prescription drug usage data of an eligible employee or a dependent in the marketing, offering, or 37 pricing of stop loss insurance to a small employer, and shall not 38 39 deny stop loss insurance coverage to a small employer on the basis 40 of the health status of an eligible employee or a dependent. In 41 addition to any other applicable penalties, a violation of this 42 subsection shall be considered an unfair trade practice and a 43 violation of N.J.S.17B:30-1 et seq., and any carrier that violates this 44 subsection shall be subject to the penalties and other remedies 45 provided for in N.J.S. 17B:30-17] set and file its premium rates 46 each year with the department no later than July 1 and those rates 47 shall be immediately made public by the department. The premium

1 rate charged by a stop loss insurer to a group of 50 or fewer 2 members shall comply with the small employer health benefits 3 program rating requirements adopted by the New Jersey Small Employer Health Benefits Program pursuant to P.L.1992, c.162 4 5 (C.17B:27A-17 et seq.) and N.J.A.C.11:21-1.1 et seq. by April 1, 6 2020. The commissioner shall annually review and report on the 7 compliance with this section. The report shall be made available on the department's website on or before June 30 each year<sup>3</sup>. 8 c. A stop loss insurer shall <sup>3</sup>issue and <sup>3</sup> renew, at the option of 9 the small employer, a stop loss insurance policy written, issued, 10 administered, or renewed on or after <sup>3</sup>[January] the effective date 11 of April<sup>3</sup> 1, 2020, or in force on or after <sup>3</sup> [January] April<sup>3</sup> 1, 2020 12 except as follows: 13 14 (1) (a) For nonpayment of the required premiums by the small 15 employer, if the small employer has been duly notified and billed 16 for the charge and at least a 30-day grace period has elapsed since 17 the date of notification. 18 (b) A stop loss insurer shall continue to provide coverage as required by the small employer's policy during the grace period 19 described in this paragraph. Nothing in this section shall be 20 21 construed to affect or impair the small employer's or the stop loss 22 insurer's other rights and responsibilities pursuant to the policy. 23 (2) If the stop loss insurer demonstrates fraud or an intentional misrepresentation of material fact by the small employer under the 24 25 terms of the stop loss insurance policy. 26 (3) If the stop loss insurer has been determined by the 27 commissioner to be financially impaired. (4) If the stop loss insurer ceases to write, issue, or administer 28 29 new stop loss insurance policies in this State, provided that the 30 following conditions are satisfied: 31 (a) Notice of the decision to cease writing, issuing, or 32 administering new or existing stop loss insurance policies in this 33 State is provided to the commissioner and to the small employer at 34 least 180 days prior to the discontinuation of the coverage. 35 (b) A stop loss insurance policy subject to this paragraph shall not be canceled until 180 days after the date of the notice required 36 37 under subparagraph (a) of this paragraph. During that time, the 38 stop-loss insurer shall continue to comply with the requirements of 39 this section. 40 d. This section shall not apply to stop loss insurance issued to a 41 multiple employer welfare arrangement that is in compliance with 42 P.L.2001, c.352 (C.17B:27C-1 et seq.). This exclusion shall apply only to stop loss insurance provided to the multiple employer 43 44 welfare arrangement and shall not apply to the small employer groups that comprise the multiple employer welfare arrangement.<sup>2</sup> 45 46 3. This act shall take effect on the  ${}^{3}$ [90th] <u>60th</u> day next 47 following the date of enactment. 48