## [First Reprint] SENATE, No. 3651

# STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED MAY 13, 2019

Sponsored by: Senator NELLIE POU District 35 (Bergen and Passaic) Senator TROY SINGLETON District 7 (Burlington) Assemblyman HERB CONAWAY, JR. District 7 (Burlington) Assemblyman RAJ MUKHERJI District 33 (Hudson)

Co-Sponsored by: Assemblywoman Quijano

#### **SYNOPSIS**

Revises law concerning Medicare supplement insurance coverage.

#### **CURRENT VERSION OF TEXT**

As amended by the General Assembly on June 20, 2019.



(Sponsorship Updated As Of: 6/21/2019)

AN ACT concerning Medicare supplement coverage and amending 1 2 P.L.1995, c.229. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 1 of P.L.1995, c.229 (C.17B:26A-12) is amended to 8 read as follows: 9 1. The Legislature finds and declares that: 10 As of April 1, 1995, individuals in the State of New Jersey a. 11 under age 65 who became eligible for Medicare benefits due to a disability or because they suffer from the end stage of renal disease 12 do not have access to Medicare supplement insurance, otherwise 13 14 known as "Medigap" insurance. 15 b. Prior to that date only one health insurance carrier in New 16 Jersey offered Medicare supplement insurance contracts to the 17 under 65 population. Unsustainable losses, caused in part by the 18 fact that this carrier was the only carrier providing such coverage, 19 led to the carrier's withdrawal from the Medicare supplement 20 insurance market for the under 65 population on March 31, 1995. 21 c. Because Medicare supplement insurance pays for many of the health care expenses not covered by Medicare, the absence of 22 23 Medicare supplement insurance will eventually leave thousands of 24 blind, AIDS, disabled and dialysis patients in New Jersey without 25 any means of secondary insurance to supplement their Medicare 26 coverage. For many of these people with serious illnesses, the 20 27 percent co-payments and deductibles charged by Medicare will 28 cause financial hardship and emotional distress. If no action is 29 taken, Medicare recipients under 65 years old will be forced to 30 deplete their personal assets and may eventually be forced to resort 31 to Medicaid to supplement their health care needs. 32 Subsequent to the enactment of P.L.1995, c. 229 d. 33 (C.17B:26A-12 et seq.), section 401 of the Medicare Access and CHIP Reauthorization Act of 2015, Pub. L. 114-10, amended 34 35 section 1882 of the Social Security Act (42 U.S.C. s.1395ss), prohibiting the issue of Medicare supplement policies that provide 36 coverage of the Medicare Part B deductible to an individual who, on 37 38 or after January 1, 2020, is a newly eligible Medicare beneficiary, and further specifying that <sup>1</sup>, with respect to newly eligible 39 Medicare beneficiaries,<sup>1</sup> reference to a Medicare supplement policy 40 which has a benefit package classified as Medicare <sup>1</sup>[Part] 41 Supplement Plan<sup>1</sup> C shall be deemed, as of January 1, 2020, to be a 42 reference to a Medicare supplement policy which has a benefit 43 package classified as Medicare <sup>1</sup>[Part] Supplement Plan<sup>1</sup> D, unless 44

Matter underlined <u>thus</u> is new matter

Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Assembly floor amendments adopted June 20, 2019.

EXPLANATION - Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 the Secretary of the United States Department of Health and Human 2 Services provides otherwise. 3 e. Therefore, the Legislature declares that it is in the public 4 interest: 5 (1) to ensure that Medicare supplement insurance is available to 6 the individuals under 65 years of age who become eligible for 7 Medicare benefits; 8 (2) to require all health insurance carriers who currently sell Medicare supplement insurance to the <sup>1</sup>[over]<sup>1</sup> age 65 <sup>1</sup>and over<sup>1</sup> 9 population to also offer, at a minimum, Medicare Supplement Plan 10 C coverage to the under age 65 population who become eligible for 11 12 Medicare prior to January 1, 2020; 13 (3) to require all health insurance carriers that currently sell Medicare supplement insurance to the <sup>1</sup>[over]<sup>1</sup> age 65 <sup>1</sup>and over<sup>1</sup> 14 15 population to also offer, at a minimum, Medicare Supplement Plan 16 D coverage to the under age 65 population who become newly 17 eligible on or after January 1, 2020; 18 (4) to establish a mechanism that will: allow the premiums on 19 those Medicare supplement insurance policies and contracts to remain affordable; encourage insurance carriers to continue to serve 20 21 or enter this market; and provide for the equitable sharing of any 22 losses; 23 [(4)] (5) to ensure that premiums for the more than 200,000 24 New Jersey residents who have purchased Medicare supplement 25 insurance remain affordable and do not become subject to excessive 26 rate increases; and 27 [(5)] (6) that regulations necessary to effectuate the purposes of this act be promulgated by the Commissioner of Banking and 28 29 Insurance expeditiously due to the urgency of the situation. 30 (cf: P.L.1995, c.229, s.1) 31 32 2. Section 2 of P.L.1995, c.229 (C.17B:26A-13) is amended to 33 read as follows: 34 2. a. [No later than 60 days after the effective date of this act] 35 Except as otherwise provided in subsection d. of this section, every 36 carrier issuing or renewing Medicare supplement insurance policies 37 or contracts shall, as a condition of issuing or renewing health 38 benefits plans in this State **[**,**]** : 39 (1) offer and renew, at a minimum, Medicare Supplement Plan C 40 policies or contracts to persons in this State 50 years of age or older 41 who are entitled to Medicare benefits due to disability **[**, except as 42 otherwise provided in subsection d. of this section] prior to January 43 1, 2020; 44 (2) offer and renew, at a minimum, Medicare Supplement Plan 45 D policies or contracts to persons in this State 50 years of age or older who are newly eligible Medicare beneficiaries on or after 46

47 January 1, 2020; and

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1 (3) offer and renew Medicare Supplement Plan D policies or 2 contracts to persons in this State 50 years of age or older who are 3 entitled to Medicare benefits due to disability prior to January 1, 4 2020 if such a person applies for Medicare Supplement Plan D on 5 or after January 1, 2020 but during the six-month period beginning with the first of the month in which the individual is enrolled in 6 7 Medicare Part B, and the individual is not covered by any other 8 Medicare Supplement Plan.

9 b. No carrier shall deny or condition the issuance or renewal of 10 a Medicare supplement insurance policy or contract available for sale in this State pursuant to subsection a. of this section nor 11 12 discriminate in the pricing of such policy or contract because of the 13 health status, claims experience, receipt of health care or medical 14 condition of an applicant if an application for [the policy or contract] Medicare <sup>1</sup>Supplement<sup>1</sup> Plan C is submitted during the 15 six-month period beginning with the first month in which an 16 17 individual is enrolled for benefits under Medicare Part B or if the application for [the policy or contract] Medicare <sup>1</sup>Supplement<sup>1</sup> 18 19 <u>Plan D</u> is submitted within six <u>12</u> months after the effective date 20 of this act] beginning with the first month in which an individual is 21 enrolled for benefits under Medicare Part B if the individual is a 22 newly eligible Medicare beneficiary on or after January 1, 2020.

23 c. Subsections a. and b. of this section shall not be construed as 24 preventing the exclusion of benefits under a policy or contract 25 during the first three months, based on a preexisting condition for 26 which the insured received treatment or was otherwise diagnosed 27 during the six months before the policy or contract became 28 effective, except that the limitation shall not apply to an individual 29 who has, under a prior health benefits policy or contract, with no intervening lapse in coverage, been treated or diagnosed by a 30 31 physician for a condition under that policy or contract or satisfied a 32 three-month preexisting condition limitation.

33 d. (1) Notwithstanding the provisions of subsection a. of this 34 section to the contrary, a carrier that does not currently issue or 35 renew individual Medicare supplement insurance policies or 36 contracts and does issue and renew Medicare supplement insurance 37 policies or contracts for groups whose membership in the group is 38 not based on health status, claims experience, receipt of health care 39 or medical condition, shall not be required to provide coverage to 40 persons eligible for Medicare supplement insurance coverage pursuant to subsection a. of this section, other than to members of 41 42 the group.

43 (2) No group to which the provisions of paragraph (1) of this
44 subsection apply shall institute an age requirement for participation
45 in the group after June 1, 1995.

46 e. (1) Rates for Medicare supplement insurance policies or47 contracts issued pursuant to this section shall be no greater than the

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lowest rate charged by a carrier for the same type of policies or
 contracts issued to persons 65 years of age and over and shall be
 formulated in accordance with the provisions of section 6 of
 P.L.1982, c.95 (C.17:35C-6) or section 6 of P.L.1982, c.94
 (C.17B:26A-6), as appropriate, and any rules or regulations
 promulgated <u>pursuant</u> thereto.

7 (2) Following the close of each carrier's accounting year, if the 8 commissioner determines that a carrier's loss ratio for policies or 9 contracts issued pursuant to section 2 or 3 of [this act] P.L.1995, c.229 (C.17B:26A-13 or 17B:26A-14) was less than 75% for group 10 policies or contracts or less than 65% for individual policies or 11 contracts for that calendar year, the carrier shall be required to 12 13 refund to the holders of any policy or contract the difference 14 between the amount of net earned premium it received that year and 15 the amount that would have been necessary to achieve the 75% or 16 65% loss ratio, as appropriate.

17 (cf: P.L.1995, c.229, s.2)

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19 3. Section 3 of P.L.1995, c.229 (C.17B:26A-14) is amended to 20 read as follows:

21 3. a. The commissioner shall adopt rules and regulations 22 establishing a plan to provide Medicare Supplement Plan C 23 coverage of the standardized Medicare supplement plans to persons 24 under 50 years of age in this State who are entitled to Medicare 25 benefits due to disability [no later than 120 days after the effective date of this act] prior to January 1, 2020, and further, establishing a 26 27 plan to provide Medicare Supplement Plan D coverage to persons in 28 this State under 50 years of age who are entitled, on a newly 29 eligible basis, to Medicare benefits due to disability on or after 30 January 1, 2020.

31 b. The plan shall not deny or condition the issuance or renewal 32 of a Medicare supplement insurance policy or contract available for 33 sale in this State pursuant to subsection a. of this section nor 34 discriminate in the pricing of such policy or contract because of the 35 health status, claims experience, receipt of health care or medical condition of an applicant if an application for [the] a Medicare 36 <sup>1</sup>Supplement<sup>1</sup> Plan C policy or contract is submitted during the six-37 month period beginning with the first month in which an individual 38 39 is enrolled for benefits under Medicare Part B or if the application 40 for [the] <u>a Medicare</u> <sup>1</sup>Supplement<sup>1</sup> <u>Plan D</u> policy or contract is submitted [within six months after the effective date of this act] 41 42 during the 12-month period beginning with the first month in which 43 an individual is enrolled for benefits under Medicare Part B, and a 44 newly eligible Medicare beneficiary on or after January 1, 2020. 45 The plan shall provide that an individual who becomes eligible for 46 Medicare due to disability prior to January 1, 2020 has an opportunity to apply for Medicare <sup>1</sup>Supplement<sup>1</sup> Plan D if the 47

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1 individual applies on or after January 1, 2020, but during the six-2 month period beginning with the first of the month in which the 3 individual is enrolled for benefits under Medicare Part B, and the 4 individual is not covered by any other Medicare Supplement Plan. 5 c. Subsections a. and b. of this section shall not be construed as 6 preventing the exclusion of benefits under a policy or contract 7 during the first three months, based on a preexisting condition for which the insured received treatment or was otherwise diagnosed 8 9 during the six months before the policy or contract became 10 effective. 11 d. The plan shall provide for the appointment of a contracting 12 carrier to provide the coverage specified in subsection a. of this 13 section. The carrier shall have experience in providing and servicing standardized Medicare supplement insurance policies or 14 15 contracts to persons in this State. 16 e. The rates for the plan established pursuant to subsection a. 17 of this section shall be no greater than the lowest rate charged by the contracting carrier for Medicare Supplement Plan C or Medicare 18 19 Supplement Plan D policies or contracts, as applicable, issued by 20 the contracting carrier to persons pursuant to subsection a. of 21 section 2 of [this act] P.L.1995, c.229 (C.17B:26A-13). 22 The plan shall provide for the appointment of a governing f. 23 board which shall be responsible for implementing the provisions of 24 [this act] P.L.1995, c.229 (C.17B:26A-12 et seq.) consistent with 25 the rules and regulations adopted pursuant to subsection a. of this 26 section. The governing board shall include representatives from, 27 among others, the carriers and health maintenance organizations 28 subject to provisions section 4 of this the of act] P.L.1995, c.229 (C.17B:26A-15). 29 30 (cf: P.L.1995, c.229, s.3) 31 4. Section 6 of P.L.1995, c.229 (C.17B:26A-17) is amended to 33 read as follows: 34 6. As used in this act: "Carrier" means an insurance company or service corporation 35 authorized to issue health benefits plans in this State. 36 "Financially impaired" means a carrier or health maintenance 37 organization which, after the effective date of [this act] P.L.1995, 38 39 c.229 (C.17B:26A-12 et seq.), is not insolvent, but is deemed by the commissioner to be potentially unable to fulfill its contractual 40 obligations, or a carrier or health maintenance organization which is 41 42 under an order of rehabilitation or conservation by a court of 43 competent jurisdiction. 44 "Health benefits plan" means a hospital and medical expense 45 insurance policy; hospital service corporation contract, medical service 46 corporation contract or health service corporation contract delivered or 47 issued for delivery in this State.

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"Newly eligible" means first eligible for Medicare benefits by 1

- reason of age or disability on or after January 1, 2020, in accordance 2
- with 42 U.S.C. s.426 or 426-1. 3
- 4 (cf: P.L.1995, c.229, s.6)
- 5
- 6 5. This act shall take effect immediately.