SENATE, No. 4002 STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED JUNE 24, 2019

Sponsored by: Senator NILSA CRUZ-PEREZ District 5 (Camden and Gloucester)

SYNOPSIS

Permits local governments to request civil service law enforcement examinations; increases training reimbursement for law enforcement positions; removes certain law enforcement appointees from civil service eligible list; allows county hiring preference for county police departments.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning civil service law enforcement examinations and
 hiring practices, amending various parts of the statutory law, and
 supplementing chapter 4 of Title 11A of the New Jersey Statutes
 and chapter 14 of Title 40A of the New Jersey Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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9 1. (New section) A county or municipal police department 10 may request an open competitive examination to fill a vacancy for 11 an entrance level law enforcement title. The examination shall be 12 held no later than ten business days from the date of receipt of the 13 request for the examination by the commission, and shall be held in an appropriate location agreed to by the commission and the 14 15 appointing authority. The names of the persons who receive a 16 passing score shall be consolidated with the most recent eligible list 17 for such title.

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19 2. (New section) a. The appointing authority for a county
20 police department and force may classify all the duly qualified
21 applicants for members of the department into the following
22 classes:

I. Residents of the county.

24 II. Other residents of the State.

25 III. All other qualified applicants.

26 Within each classification, duly qualified applicants who are 27 veterans shall be accorded all veterans' preferences as are provided 28 by law. Any person who has served in the armed services of the 29 United States and been discharged or released from the service 30 under conditions other than dishonorable within six months prior to 31 making application for appointment as a member of the county 32 police department and force and who, at the time of making the 33 application, signs a notice of intention and agreement to become a 34 resident of the State within six months from the date of 35 appointment, shall be placed in Class II.

36 Preference in appointment second to that accorded to veterans as 37 provided by law, but superseding that accorded non-veterans, shall 38 be accorded all duly qualified applicants whose natural or adoptive 39 parent was killed in the lawful discharge of official duties while 40 serving as a law enforcement officer in any law enforcement agency 41 in the State at any time prior to the closing date for the filing of an 42 application, provided that required documentation is submitted with 43 the application by the closing date, except that this preference shall 44 not apply if the county has entered into a consent decree with the 45 United States Department of Justice concerning the hiring practices 46 of the county.

Matter underlined thus is new matter.

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 When a veteran and a non-veteran whose parent was killed in the 2 lawful discharge of official duties while serving as a law 3 enforcement officer in any law enforcement agency in the State are 4 duly qualified applicants for a position, first preference shall be 5 given to the veteran.

6 As used in this section, "law enforcement officer" means any 7 person who is employed as a permanent full-time member of a law 8 enforcement agency, and who is statutorily empowered to act for 9 the detection, investigation, arrest, and conviction of persons 10 violating the criminal laws of this State and statutorily required to 11 successfully complete a training course approved, or certified as 12 being substantially equivalent to the approved course, by the Police 13 Training Commission pursuant to P.L.1961, c.56 (C.52:17B-66 et 14 seq.); and "law enforcement agency" means a department, division, 15 bureau, commission, board, or other authority of the State or of any 16 political subdivision thereof which has by statute or ordinance the 17 responsibility of detecting and enforcing the general criminal laws 18 of this State.

b. In any county which classifies qualified applicants pursuant to subsection a. of this section, the appointing authority shall first appoint all those in Class I and then those in each succeeding class in the order above listed, and shall appoint a person or persons in a class only to a vacancy or vacancies remaining after all qualified applicants in the preceding class or classes have been appointed or have declined an offer of appointment.

26 In any county operating under the provisions of Title 11A of c. 27 the New Jersey Statutes which classifies qualified applicants pursuant to subsection a. of this section, the classes of qualified 28 29 applicants defined in that subsection shall be considered as separate 30 and successive lists of eligibles, and the Civil Service Commission 31 shall, when requested to certify eligibles for positions specified in 32 this section, make the certifications from those classes separately 33 and successively, and shall certify no persons from a class until all 34 persons in the preceding class or classes have been appointed or 35 have declined offers of appointment.

d. This section shall apply only to initial appointments and not
to promotional appointments of persons already members of the
county police department and force.

e. In making temporary appointments, the appointing authority
may utilize the classifications set forth in subsection a. of this
section, and shall classify accordingly all duly qualified applicants
for the positions to be temporarily filled.

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44 3. N.J.S.11A:4-5 is amended to read as follows:

11A:4-5. Use of eligible list. <u>a.</u> Once the examination process
has been initiated due to the appointment of a provisional or an
appointing authority's request for a list to fill a vacancy, the affected
appointing authority shall be required to make appointments from

the list if there is a complete certification, unless otherwise permitted by the commission for valid reason such as fiscal constraints. If the commission permits an appointing authority to leave a position vacant in the face of a complete list, the commission may order the appointing authority to reimburse the commission for the costs of the selection process.

b. If an appointing authority makes an appointment from an
entry-level law enforcement eligible list certified by the
commission, the commission shall remove the name of the
appointee from all eligible lists for any entry-level law enforcement
position.

12 (cf: P.L.2008, c.29, s.34)

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14 4. Section 2 of P.L.1989, c.40 (C.18A:6-4.12) is amended to 15 read as follows:

16 2. a. If a person who was appointed as a police officer of an 17 educational institution pursuant to P.L.1970, c.211 (C.18A:6-18 4.2 et seq.) resigns and is subsequently appointed as a police officer 19 for another educational institution or for a county or municipal law 20 enforcement agency, a State law enforcement agency or the New 21 Jersey Transit Police Department pursuant to section 2 of P.L.1989, 22 c.291 (C.27:25-15.1) within 120 days of resignation, and if that 23 person held a probationary appointment at the time of resignation or 24 held a permanent appointment for [30 days] two years or less prior 25 to resignation, the educational institution, county or municipal law 26 enforcement agency, or State law enforcement agency appointing 27 the person, or the New Jersey Transit Corporation, shall be liable to 28 the former educational institution for [the total] 150 percent of the 29 certified costs incurred by that former educational institution in the 30 examination, hiring, and training of the person.

31 b. If a person who was appointed as a police officer of an 32 educational institution pursuant to P.L.1970, c.211 (C.18A:6-4.2 et 33 seq.) resigns and is subsequently appointed as a police officer for 34 another educational institution or for a county or municipal law 35 enforcement agency, State law enforcement agency or the New Jersey Transit Police Department pursuant to section 2 of P.L.1989, 36 37 c.291 (C.27:25-15.1) within 120 days of resignation, and if that 38 person held a permanent appointment for more than 30 days but less 39 than two years at the time of resignation, the educational institution, 40 county or municipal law enforcement agency or State law 41 enforcement agency appointing the person, or the New Jersey 42 Transit Corporation, shall be liable to the former educational 43 institution for one-half of the total certified costs incurred by that 44 former institution in the examination, hiring, and training of the 45 person.] (Deleted by amendment, P.L., c.) (pending before the 46 Legislature as this bill)

c. Upon the appointment of a former police officer of aneducational institution, the appointing educational institution,

county or municipal law enforcement agency, State law

enforcement agency or the New Jersey Transit Corporation shall

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3 notify the former educational institution immediately upon the appointment of a police officer formerly with that institution and 4 5 shall reimburse the institution within 120 days of the receipt of the certified costs. 6 7 d. As used in this section: 8 "County or municipal law enforcement agency" means and 9 includes, but is not limited to, a county or municipal police 10 department or force, a county corrections department and a county 11 sheriff's office; "Examination costs" means and includes, but is not limited to, 12 the costs of all qualifying examinations and public advertisements 13 14 for these examinations. 15 "State law enforcement agency" means and includes, but is not 16 limited to, the police department of a State agency and the State 17 Department of Corrections, but does not include the State Police. 18 "Training costs" means the police training course fees and the 19 base salary received while attending the police training course as 20 required by section 3 of P.L.1970, c.211 (C.18A:6-4.4). 21 (cf: P.L.2000, c.106, s.2) 22 23 5. Section 3 of P.L.2000, c.106 (C.27:25-15.1b) is amended to 24 read as follows: 25 3. a. If a person who was appointed as a police officer of the 26 New Jersey Transit Police Department pursuant to section 2 of 27 P.L.1989, c.291 (C.27:25-15.1) resigns and is subsequently appointed to a county or municipal law enforcement agency, a 28 29 police department of an educational institution pursuant to 30 P.L.1970, c.211 (C.18A:6-4.2 et seq.) or a State law enforcement 31 agency within 120 days of resignation, and if that person held a probationary appointment at the time of resignation or held a 32 33 permanent appointment for [30 days] two years or less prior to resignation, the appointing county or municipal law enforcement 34 agency, educational institution or State law enforcement agency 35 36 shall be liable to the New Jersey Transit Corporation for [the total] 37 150 percent of the certified costs incurred by the corporation in the 38 examination, hiring, and training of the person. 39 b. If a person who was appointed as a police officer of the 40 New Jersey Transit Police Department pursuant to section 2 of 41 P.L.1989, c.291 (C.27:25-15.1) resigns and is subsequently 42 appointed to a county or municipal law enforcement agency, the

police department of an educational institution pursuant to
P.L.1970, c.211 (C.18A:6-4.2 et seq.) or a State law enforcement
agency within 120 days of resignation, and if that person held a
permanent appointment for more than 30 days but less than two
years at the time of resignation, the appointing county or municipal
law enforcement agency, educational institution or State law

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1 enforcement agency shall be liable to the New Jersey Transit 2 Corporation for one-half of the total certified costs incurred by the corporation in the examination, hiring, and training of the person.] 3 4 (Deleted by amendment, P.L., c.) (pending before the 5 Legislature as this bill) c. The appointing county or municipal law enforcement 6 7 agency, educational institution or State law enforcement agency 8 shall notify the New Jersey Transit Corporation immediately upon 9 the appointment of a police officer formerly employed by the corporation and shall reimburse the corporation within 120 days of 10 the receipt of the certified costs. 11 12 d. As used in this section: 13 "County or municipal law enforcement agency" means and 14 includes, but is not limited to, a county or municipal police 15 department or force, a county corrections department and a county 16 sheriff's office. 17 "Examination costs" means and includes, but is not limited to, 18 the costs of all qualifying examinations and public advertisements 19 for these examinations. "State law enforcement agency" means and includes, but is not 20 21 limited to, the police department of a State agency and the State 22 Department of Corrections, but does not include the State Police. 23 "Training costs" means the police training course fees and the 24 base salary received while attending the police training course as required by section 2 of P.L.1989, c.291 (C.27:25-15.1). 25 26 (cf: P.L.2000, c.106, s.3) 27 28 6. Section 1 of P.L.1987, c.47 (C.40A:14-178) is amended to 29 read as follows: 30 1. a. Whenever a person who resigned as a member of a 31 county or municipal law enforcement agency is appointed to 32 another county or municipal law enforcement agency, the police 33 department of an educational institution pursuant to P.L.1970, c.211 34 (C.18A:6-4.2 et seq.), a State law enforcement agency, or the New Jersey Transit Police Department pursuant to section 2 of P.L.1989, 35 c.291 (C.27:25-15.1) within 120 days of resignation, and that 36 37 person held a probationary appointment at the time of resignation or 38 held a permanent appointment for [30 days] two years or less prior 39 to resignation, the county or municipal law enforcement agency, 40 educational institution, or State law enforcement agency appointing 41 the person, or the New Jersey Transit Corporation, is liable to the 42 former county or municipal employer, as appropriate, for [the total] 43 150 percent of the total certified costs incurred by the former 44 employer in the examination, hiring, and training of the person. 45 b. Whenever a person who resigned as a member of a county or municipal law enforcement agency is appointed to another 46 47 county or municipal law enforcement agency, the police department 48 of an educational institution pursuant to P.L.1970, c.211 (C.18A:6-

1 4.2 et seq.), State law enforcement agency or the New Jersey 2 Transit Police Department pursuant to section 2 of P.L.1989, c.291 3 (C.27:25-15.1) within 120 days of resignation, and that person, at 4 the time of resignation held a permanent appointment for more than 5 30 days but less than two years, the county or municipal law 6 enforcement agency, educational institution, or State law 7 enforcement agency appointing the person, or the New Jersey Transit Corporation, is liable to the former county or municipal 8 9 employer, as appropriate, for one-half of the total certified costs 10 incurred by the former employer in the examination, hiring, and training of that person.] (Deleted by amendment, P.L., c.) 11 12 (pending before the Legislature as this bill) 13 Upon the appointment of a former member of a county or c. 14 municipal law enforcement agency, the appointing county or

municipal law enforcement agency, the appointing county or
municipal law enforcement agency, educational institution, State
law enforcement agency, or the New Jersey Transit Corporation
shall notify the former employer immediately upon the appointment
of a former employee and shall reimburse the former employer
within 120 days of the receipt of the certified costs.

20 d. For the purposes of this act:

"County or municipal law enforcement agency" means and
includes, but is not limited to, a county or municipal police
department or force, a county corrections department, and a county
sheriff's office;

25 "Examination costs" means and includes, but is not limited to,
26 the costs of all qualifying examinations and the public
27 advertisements for these examinations;

"State law enforcement agency" means and includes, but is not
limited to, the police department of a State agency and the State
Department of Corrections, but does not include the State Police;
and

32 "Training costs" means the police training course fees and the
33 base salary received while attending the police training course, as
34 required by P.L.1961, c.56 (C.52:17B-66 et seq.).

- 35 (cf: P.L.2000, c.106, s.1)
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37 7. Section 1 of P.L.2005, c.75 (C.40A:14-178.1) is amended to
38 read as follows:

39 1. a. If a person appointed as a Class Two special resigns or refuses reappointment after serving less than [30 days] two years 40 with the municipality that incurred the costs of examining, training, 41 and initially hiring him and, within 120 days of that resignation, 42 43 accepts an appointment as a Class Two special with another 44 municipal law enforcement agency, that appointing municipality 45 shall be liable to the officer's former municipal employer for [the 46 total] 150 percent of the certified costs incurred by the former 47 employer in the examination, hiring, and training of the officer.

1 b. If a person appointed as a Class Two special resigns or 2 refuses reappointment after serving less than two years with the 3 municipality that incurred the costs of examining, training and 4 initially hiring him and, within 120 days of that resignation or 5 refusal of reappointment, accepts an appointment as a Class Two 6 special with another municipal law enforcement agency, that appointing municipality shall be liable to the officer's former 7 8 municipal employer for one-half of the total certified costs incurred 9 by the former employer in the examination, hiring, and training of 10 the officer.] (Deleted by amendment, P.L., c.) (pending before 11 the Legislature as this bill)

12 Upon the appointment of a Class Two special subject to the c. 13 provisions of [this act] P.L.2005, c.75, the appointing municipal 14 law enforcement agency shall notify the officer's former employer 15 immediately upon appointment and shall reimburse the former 16 employer within 120 days of the receipt of the certified costs.

17 d. As used in [this act] P.L.2005, c.75:

18 "Class Two special" means a special law enforcement officer, 19 appointed pursuant to P.L.1985, c.439 (C.40A:14-146.8 et seq.), 20 who is authorized to exercise full powers and duties similar to those 21 of a permanent, regularly appointed full-time law enforcement 22 officer.

23 "Examination costs" means and includes, but is not limited to, 24 the costs of all qualifying examinations and the public 25 advertisements for these examinations; and

26 "Training costs" means the police training course fees and the 27 base salary, if any, received while attending the police training 28 course, as required by P.L.1961, c.56 (C.52:17B-66 et seq.) and 29 P.L.1985, c.439 (C.40A:14-146.8 et seq.).

30 (cf: P.L.2005, c.75, s.1)

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32 8. Section 4 of P.L.2000, c.106 (C.52:17B-77.6) is amended to 33 read as follows:

34 4. a. If a person who was appointed to a State law enforcement 35 agency resigns and is subsequently appointed to a county or municipal law enforcement agency, a police department of an 36 37 educational institution pursuant to P.L.1970, c.211 (C.18A:6-4.2 et 38 seq.), another State law enforcement agency or the New Jersey 39 Transit Police Department pursuant to section 2 of P.L.1989, c.291 40 (C.27:25-15.1) within 120 days of resignation, and if that person 41 held a probationary appointment at the time of resignation or held a 42 permanent appointment for [30 days] two years or less prior to 43 resignation, the appointing county or municipal law enforcement 44 agency, educational institution, State law enforcement agency or the New Jersey Transit Corporation shall be liable to the State law 45 46 enforcement agency for [the total] 150 percent of the certified costs

incurred by the corporation in the examination, hiring, and training

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3 b. If a person who was appointed to a State law enforcement 4 agency resigns and is subsequently appointed to a county or 5 municipal law enforcement agency, a police department of an 6 educational institution pursuant to P.L.1970, c.211 (C.18A:6-4.2 et 7 seq.), another State law enforcement agency or the New Jersey 8 Transit Police Department pursuant to section 2 of P.L.1989, c.291 9 (C.27:25-15.1) within 120 days of resignation, and if that person held a permanent appointment for more than 30 days but less than 10 two years at the time of resignation, the appointing county or 11 municipal law enforcement agency, educational institution or State 12 13 law enforcement agency, or the New Jersey Transit Corporation, 14 shall be liable to the State law enforcement agency for one-half of 15 the total certified costs incurred by the agency in the examination,

hiring, and training of the person.] (Deleted by amendment,
P.L., c.) (pending before the Legislature as this bill)

c. The appointing county or municipal law enforcement
agency, educational institution, State law enforcement agency or the
New Jersey Transit Corporation shall notify the former employer
immediately upon the appointment of an employee formerly
employed by the State law enforcement agency and shall reimburse
the agency within 120 days of the receipt of the certified costs.

24 d. As used in this section:

"County or municipal law enforcement agency" means and
includes, but is not limited to, a county or municipal police
department or force, a county corrections department and a county
sheriff's office.

"Examination costs" means and includes, but is not limited to,
the costs of all qualifying examinations and public advertisements
for these examinations.

32 "State law enforcement agency" means and includes, but is not
33 limited to, the police department of a State agency and the State
34 Department of Corrections, but does not include the State Police

35 "Training costs" means the police training course fees and the
36 base salary received while attending the police training course as
37 required by section 2 of P.L.1989, c.291 (C.27:25-15.1).

- 38 (cf: P.L.2000, c.106, s.4)
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of the person.

9. This act shall take effect immediately.

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STATEMENT

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45 Current law does not address when an entry level law
46 enforcement examination will be held, but the Civil Service
47 Commission has maintained a practice of administering such
48 examinations once every three years. This bill permits a county or

municipal police department to request an entrance level law
 enforcement examination in order to fill a vacancy.

The examination will be held no later than ten business days from receipt of the request for the examination. In addition, the names of persons who receive a passing score will be consolidated with the most recent eligible list for such title.

7 This bill would allow a county to establish a hiring preference 8 for county residents for county police officer positions. Current law 9 allows municipal police departments to have a hiring preference for 10 municipal residents, but does not authorize the same with respect to 11 county police departments. This bill would enable county police 12 departments to prioritize county residents when hiring new officers, 13 which would allow county police forces to be more reflective of the 14 communities they serve.

As is provided with respect to municipal police departments, this bill maintains veterans' preferences that are provided by law and provides a secondary preference for the children of law enforcement officers killed in the line of duty. These preferences would apply within each residence classification.

Under this bill, if an appointing authority makes an appointment from an entry-level law enforcement eligible list certified by the Civil Service Commission, the commission will remove the name of the person appointed from the eligible list for all entry-level law enforcement positions.

25 Under current law, once an individual is hired to an entry-level 26 law enforcement positon, the individual's name is not removed from any eligible list for other law enforcement positions. 27 Although now employed and trained by a department, the 28 29 individual's name remains on the eligible list for other departments. 30 This bill will prevent an individual from accepting a position with the first available department, receiving training at the expense of 31 32 that department, and then accepting a position with another 33 department that individual deems more favorable for geographic or 34 financial reasons. The bill will help prevent a department from 35 losing the benefit of a trained individual and the added expense of 36 training another individual.

This bill would expand the training reimbursement amount and time period that applies to certain law enforcement agencies that hire new law enforcement officers. This bill would help further discourage the practice of hiring away new law enforcement officers from other agencies that have invested the time and resources into recruiting and training them.

Under current law, whenever a county or municipal law
enforcement officer is hired by a different county or municipal law
enforcement agency, an educational institution's police department,
a State law enforcement agency, or the New Jersey Transit Police
Department within 30 days of holding a permanent appointment, the
hiring agency is required to reimburse the former employer 100

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1 percent of the examination, hiring, and training costs it bore. If one 2 of those agencies hires a county or municipal law enforcement officer within two years, but more than 30 days, of holding a 3 4 permanent appointment, the appointing agency is required to 5 reimburse the former employer 50 percent of the examination, 6 hiring, and training costs. These same reimbursement timeframes 7 and amounts apply when a municipality hires a Class Two special 8 law enforcement officer from another municipality. 9

9 For these law enforcement hires, the bill would increase the time 10 period during which a reimbursement is required to two years, and 11 would increase the amount of the reimbursement to 150 percent of 12 the examination, hiring, and training costs.