SENATE, No. 4154 STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED SEPTEMBER 12, 2019

Sponsored by: Senator SANDRA B. CUNNINGHAM **District 31 (Hudson)** Senator STEPHEN M. SWEENEY **District 3 (Cumberland, Gloucester and Salem)** Senator M. TERESA RUIZ **District 29 (Essex)** Assemblyman JAMEL C. HOLLEY **District 20 (Union)** Assemblywoman ANNETTE QUIJANO **District 20 (Union)** Assemblywoman ANGELA V. MCKNIGHT **District 31 (Hudson)** Assemblyman BENJIE E. WIMBERLY **District 35 (Bergen and Passaic)** Assemblywoman VERLINA REYNOLDS-JACKSON **District 15 (Hunterdon and Mercer)**

Co-Sponsored by:

Senator Turner, Assemblyman Chiaravalloti, Assemblywomen Tucker, Jasey and Timberlake

SYNOPSIS

Revises expungement eligibility and procedures, including new "clean slate" automated process to render convictions and related records inaccessible; creates e-filing system for expungements; eliminates expungement filing fees; appropriates \$15 million to DLPS for implementation.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 12/17/2019)

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1 AN ACT concerning expungement eligibility and procedures, 2 amending and supplementing various parts of the statutory law 3 and making an appropriation. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. N.J.S.2C:52-1 is amended to read as follows: 9 2C:52-1. Definition of Expungement. a. Except as otherwise 10 provided in this chapter, expungement shall mean the extraction, sealing. [and] impounding, or isolation of all records on file within 11 any court, detention or correctional facility, law enforcement or 12 13 criminal justice agency concerning a person's detection, 14 apprehension, arrest, detention, trial or disposition of an offense 15 within the criminal justice system. 16 b. Expunged records shall include complaints, warrants, 17 arrests, commitments, processing records, fingerprints, 18 photographs, index cards, "rap sheets" and judicial docket records. 19 (cf: N.J.S.2C:52-1) 20 21 2. N.J.S.2C:52-2 is amended to read as follows: 22 Indictable Offenses. 2C:52-2. 23 a. In all cases, except as herein provided, a person may present 24 an expungement application to the Superior Court pursuant to this 25 section if: 26 the person has been convicted of one crime under the laws of this 27 State, and does not otherwise have any [prior or] subsequent conviction for another crime, whether within this State or any other 28 29 jurisdiction. A prior conviction for another crime shall not bar 30 presenting an application seeking expungement relief for the 31 criminal conviction that is the subject of the application; or the person has been convicted of one crime and [less than four] 32 33 no more than three disorderly persons or petty disorderly persons 34 offenses under the laws of this State, and does not otherwise have 35 any [prior or] subsequent conviction for another crime, or any 36 [prior or] subsequent conviction for another disorderly persons or 37 petty disorderly persons offense such that the total number of 38 convictions for disorderly persons and petty disorderly persons 39 offenses would exceed three, whether any such crime or offense 40 conviction was within this State or any other jurisdiction. A prior conviction for another crime, disorderly persons offense, or petty 41 42 disorderly persons offense shall not bar presenting an application 43 seeking expungement relief for the one criminal conviction and no 44 more than three convictions for disorderly persons or petty

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

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<u>disorderly persons offenses that are the subject of the application;</u>
 or

3 the person has been convicted of multiple crimes or a 4 combination of one or more crimes and one or more disorderly 5 persons or petty disorderly persons offenses under the laws of this 6 State, all of which are listed in a single judgment of conviction, and 7 does not otherwise have any [prior or] subsequent conviction for 8 another crime or offense in addition to those convictions included in 9 the expungement application, whether any such conviction was 10 within this State or any other jurisdiction. A prior conviction for another crime, disorderly persons offense, or petty disorderly 11 12 persons offense that is not listed in a single judgement of conviction 13 shall not bar presenting an application seeking expungement relief 14 for the convictions listed in a single judgment of conviction that are 15 the subject of the application; or

16 the person has been convicted of multiple crimes or a 17 combination of one or more crimes and one or more disorderly 18 persons or petty disorderly persons offenses under the laws of this 19 State, which crimes or combination of crimes and offenses were 20 interdependent or closely related in circumstances and were 21 committed as part of a sequence of events that took place within a 22 comparatively short period of time, regardless of the date of 23 conviction or sentencing for each individual crime or offense, and 24 the person does not otherwise have any [prior or] subsequent 25 conviction for another crime or offense in addition to those 26 convictions included in the expungement application, whether any 27 such conviction was within this State or any other jurisdiction. \underline{A} 28 prior conviction for another crime, disorderly persons offense, or 29 petty disorderly persons offense that was not interdependent or 30 closely related in circumstances and was not committed within a 31 comparatively short period of time as described above shall not bar 32 presenting an application seeking expungement relief for the 33 convictions of crimes or crimes and offenses that were interdependent or closely related and committed within a 34 35 comparatively short period of time, and that are the subject of the 36 application.

37 For purposes of determining eligibility to present an 38 expungement application to the Superior Court pursuant to this 39 section, a conviction for unlawful distribution of, or possessing or 40 having under control with intent to distribute, marijuana or hashish 41 in violation of paragraph (11) of subsection b. of N.J.S.2C:35-5, or 42 a lesser amount of marijuana or hashish in violation of paragraph 43 (12) of subsection b. of that section, or a violation of either of those 44 paragraphs and a violation of subsection a. of section 1 of P.L.1987, 45 c.101 (C.2C:35-7) or subsection a. of section 1 of P.L.1997, c.327 46 (C.2C:35-7.1), for distributing, or possessing or having under 47 control with intent to distribute, on or within 1,000 feet of any 48 school property, or on or within 500 feet of the real property

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1 comprising a public housing facility, public park, or public 2 building, or for obtaining or possessing marijuana or hashish in 3 violation of paragraph (3) of subsection a. of N.J.S.2C:35-10, or for 4 an equivalent crime in another jurisdiction, regardless of when the 5 conviction occurred, shall not be considered a conviction of a crime 6 within this State or any other jurisdiction but shall instead be 7 considered a conviction of a disorderly person offense within this 8 State or an equivalent category of offense within the other 9 jurisdiction, and a conviction for obtaining, possessing, using, being 10 under the influence of, or failing to make lawful disposition of 11 marijuana or hashish in violation of paragraph (4) of subsection a., 12 or subsection b., or subsection c. of N.J.S.2C:35-10, or a violation 13 involving marijuana or hashish as described herein and using or 14 possessing with intent to use drug paraphernalia with that marijuana 15 or hashish in violation of N.J.S.2C:36-2, or for an equivalent crime 16 or offense in another jurisdiction, regardless of when the conviction 17 occurred, shall not be considered a conviction within this State or 18 any other jurisdiction. 19 The person, if eligible, may present the expungement application

20 after the expiration of a period of [six] five years from the date of 21 his most recent conviction, payment of [fine] any court-ordered 22 financial assessment, satisfactory completion of probation or 23 parole, or release from incarceration, whichever is later. The term 24 ["fine"] "court-ordered financial assessment" as used herein and 25 throughout this section means and includes any fine, fee, penalty, 26 restitution, and other [court-ordered] form of financial assessment 27 imposed by the court as part of the sentence for the conviction, for 28 which payment of restitution takes precedence in accordance with 29 chapter 46 of Title 2C of the New Jersey Statutes. The person shall 30 submit the expungement application to the Superior Court in the 31 county in which the most recent conviction for [the] a crime was 32 adjudged, [which contains a separate,] which includes a duly verified petition as provided in N.J.S.2C:52-7 [for each conviction 33 34 sought to be expunged,] praying that the conviction, or convictions 35 if applicable, and all records and information pertaining thereto be 36 expunged. The petition [for each conviction] appended to an 37 application shall comply with the requirements set forth in 38 N.J.S.2C:52-1 et seq.

39 Notwithstanding the provisions concerning the [six-year] five-40 year time requirement, if, at the time of application, a [fine which is 41 currently] court-ordered financial assessment subject to collection 42 under the comprehensive enforcement program established pursuant 43 to P.L.1995, c.9 (C.2B:19-1 et al.) is not yet satisfied due to reasons 44 other than willful noncompliance, but the time requirement of [six] 45 five years is otherwise satisfied, the person may submit the 46 expungement application and the court may grant an expungement; 47 provided, however, that if expungement is granted [under this

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paragraph, the court shall [provide for the continued collection of 1 2 any outstanding amount owed that is necessary to satisfy the fine or 3 the entry of <u>enter a civil judgment for the unpaid portion of the</u> 4 court-ordered financial assessment in the name of the Treasurer, 5 State of New Jersey and transfer collections and disbursement 6 responsibility to the State Treasurer for the outstanding amount in 7 accordance with section 8 of P.L.2017, c.244 (C.2C:52-23.1). The 8 Treasurer may specify, and the Administrative Office of the Courts 9 shall collaborate with, the technical and informational standards 10 required to effectuate the transfer of the collection and 11 disbursement responsibilities. Notwithstanding any provision in this 12 law or any other law to the contrary, the court shall have sole 13 discretion to amend the judgment. Additionally, an application may be filed and presented, and the 14 15 court may grant an expungement pursuant to this section, although 16 less than [six] five years have expired in accordance with the time 17 requirements when the court finds: 18 (1) the [fine] <u>court-ordered financial assessment</u> is satisfied but 19 less than [six] five years have expired from the date of satisfaction, and the time requirement of [six] five years is otherwise satisfied, 20 21 and the court finds that the person substantially complied with any 22 payment plan ordered pursuant to N.J.S.2C:46-1 et seq., or could 23 not do so due to compelling circumstances affecting his ability to 24 satisfy the [fine] <u>assessment;</u> or 25 (2) at least [five] four but less than [six] five years have expired 26 from the date of the most recent conviction, payment of [fine] any 27 court-ordered financial assessment, satisfactory completion of 28 probation or parole, or release from incarceration, whichever is 29 later; and 30 the person has not been otherwise convicted of a crime, 31 disorderly persons offense, or petty disorderly persons offense since 32 the time of the most recent conviction; and the court finds in its 33 discretion that **[**expungement is in the public interest, giving due 34 consideration to the nature of the offense or offenses, and the 35 applicant's character and conduct since the conviction or 36 convictions] compelling circumstances exist to grant the 37 expungement. The prosecutor may object pursuant to section 10 of 38) (pending before the Legislature as this bill), <u>P.L., c. (C.</u> 39 N.J.S.2C:52-11, N.J.S.2C:52-14, or N.J.S.2C:52-24. 40 In determining whether compelling circumstances exist for the 41 purposes of paragraph (1) of this subsection, a court may consider 42 the amount of [the fine or fines] any court-ordered financial 43 assessment imposed, the person's age at the time of the offense or 44 offenses, the person's financial condition and other relevant circumstances regarding the person's ability to pay. 45 46 b. Records of conviction pursuant to statutes repealed by this 47 Code for the crimes of murder, manslaughter, treason, anarchy,

kidnapping, rape, forcible sodomy, arson, perjury, false swearing,
robbery, embracery, or a conspiracy or any attempt to commit any
of the foregoing, or aiding, assisting or concealing persons accused
of the foregoing crimes, shall not be expunged.

5 Records of conviction for the following crimes specified in the 6 New Jersey Code of Criminal Justice shall not be subject to 7 expungement: N.J.S.2C:11-1 et seq. (Criminal Homicide), except 8 death by auto as specified in N.J.S.2C:11-5 and strict liability 9 vehicular homicide as specified in section 1 of P.L.2017, c.165 10 (C.2C:11-5.3); N.J.S.2C:13-1 (Kidnapping); section 1 of P.L.1993, 11 c.291 (C.2C:13-6) (Luring or Enticing); section 1 of P.L.2005, c.77 12 (C.2C:13-8) (Human Trafficking); N.J.S.2C:14-2 (Sexual Assault or 13 Aggravated Sexual Assault); subsection a. of N.J.S.2C:14-3 14 (Aggravated Criminal Sexual Contact); if the victim is a minor, 15 subsection b. of N.J.S.2C:14-3 (Criminal Sexual Contact); if the 16 victim is a minor and the offender is not the parent of the victim, 17 N.J.S.2C:13-2 (Criminal Restraint) or N.J.S.2C:13-3 (False 18 Imprisonment); N.J.S.2C:15-1 (Robbery); N.J.S.2C:17-1 (Arson and Related Offenses); subsection a. of N.J.S.2C:24-4 (Endangering 19 20 the welfare of a child by engaging in sexual conduct which would 21 impair or debauch the morals of the child, or causing the child other 22 harm); paragraph (4) of subsection b. of N.J.S.2C:24-4 23 (Photographing or filming a child in a prohibited sexual act or for 24 portrayal in a sexually suggestive manner); paragraph (3) of 25 subsection b. of N.J.S.2C:24-4 (Causing or permitting a child to 26 engage in a prohibited sexual act or the simulation of an act, or to 27 be portrayed in a sexually suggestive manner); subparagraph (a) of 28 paragraph (5) of subsection b. of N.J.S.2C:24-4 (Distributing, 29 possessing with intent to distribute or using a file-sharing program 30 to store items depicting the sexual exploitation or abuse of a child); 31 subparagraph (b) of paragraph (5) of subsection b. of N.J.S.2C:24-4 (Possessing or viewing items depicting the sexual exploitation or 32 33 abuse of a child); section 8 of P.L.2017, c.141 (C.2C:24-4.1) 34 (Leader of a child pornography network); N.J.S.2C:28-1 (Perjury); 35 N.J.S.2C:28-2 (False Swearing); paragraph (4) of subsection b. of 36 N.J.S.2C:34-1 (Knowingly promoting the prostitution of the actor's child); section 2 of P.L.2002, c.26 (C.2C:38-2) (Terrorism); 37 38 subsection a. of section 3 of P.L.2002, c.26 (C.2C:38-3) (Producing 39 or Possessing Chemical Weapons, Biological Agents or Nuclear or 40 Radiological Devices); and conspiracies or attempts to commit such 41 crimes.

42 Records of conviction for any crime committed by a person 43 holding any public office, position or employment, elective or 44 appointive, under the government of this State or any agency or 45 political subdivision thereof and any conspiracy or attempt to 46 commit such a crime shall not be subject to expungement if the 47 crime involved or touched such office, position or employment.

1 In the case of conviction for the sale or distribution of a c. 2 controlled dangerous substance or possession thereof with intent to 3 sell, expungement shall be denied except where the crimes involve: 4 (1) Marijuana, where the total quantity sold, distributed or 5 possessed with intent to sell was less than one ounce; 6 (2) Hashish, where the total quantity sold, distributed or 7 possessed with intent to sell was less than five grams; or 8 (3) Any controlled dangerous substance provided that the 9 conviction is of the third or fourth degree, where the court finds that 10 expungement is consistent with the public interest, giving due consideration to the nature of the offense and the petitioner's 11 character and conduct since conviction <u>compelling circumstances</u> 12 13 exist to grant the expungement. The prosecutor may object pursuant to section 10 of P.L., c. (C.) (pending before the 14 Legislature as this bill), N.J.S.2C:52-11, N.J.S.2C:52-14, or 15 16 N.J.S.2C:52-24. 17 d. In the case of a State licensed physician or podiatrist 18 convicted of an offense involving drugs or alcohol or pursuant to 19 section 14 or 15 of P.L.1989, c.300 (C.2C:21-20 or 2C:21-4.1), the 20 [court] <u>applicant</u> shall notify the State Board of Medical Examiners 21 upon [receipt of a petition] filing an application for expungement 22 [of the conviction and records and information pertaining thereto] 23 and provide the board with a copy thereof. The applicant shall also 24 provide to the court a certification attesting that the requirements of 25 this subsection were satisfied. Failure to satisfy the requirements of 26 this subsection shall be grounds for denial of the expungement 27 application and, if applicable, administrative discipline by the 28 board. 29 (cf: P.L.2017, c.244, s.1) 30 3. N.J.S.2C:52-3 is amended to read as follows: 31 32 2C:52-3. Disorderly persons offenses and petty disorderly 33 persons offenses. 34 a. Any person who has been convicted of one or more 35 disorderly persons or petty disorderly persons offenses under the 36 laws of this State who has not been convicted of any crime, whether 37 within this State or any other jurisdiction, may present an 38 expungement application to the Superior Court pursuant to this 39 Any person who has been convicted of one or more section. 40 disorderly persons or petty disorderly persons offenses under the 41 laws of this State who has also been convicted of one or more 42 crimes shall not be eligible to apply for an expungement pursuant to 43 this section, but may present an expungement application to the 44 Superior Court pursuant to N.J.S.2C:52-2. 45 b. Any person who has been convicted of one or more disorderly persons or petty disorderly persons offenses under the 46

47 laws of this State who has not been convicted of any crime, whether

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within this State or any other jurisdiction, may present an
 expungement application to the Superior Court pursuant to this
 section if:

the person has been convicted, under the laws of this State, on 4 5 the same or separate occasions of no more than [four] five disorderly persons offenses, no more than [four] five petty 6 7 disorderly persons offenses, or a combination of no more than 8 [four] <u>five</u> disorderly persons and petty disorderly persons 9 offenses, and the person does not otherwise have any [prior or] 10 subsequent conviction for a disorderly persons or petty disorderly 11 persons offense, whether within this State or any other jurisdiction, 12 such that the total number of convictions for disorderly persons and 13 petty disorderly persons offenses would exceed [four] five. A 14 prior conviction for another disorderly persons offense or petty 15 disorderly persons offense shall not bar presenting an application 16 seeking expungement relief for the convictions that are the subject 17 of the application, which may include convictions for no more than 18 five disorderly persons or petty disorderly persons offenses, or 19 combination thereof; or

the person has been convicted of multiple disorderly persons 20 21 offenses or multiple petty disorderly persons offenses under the 22 laws of this State, or a combination of multiple disorderly persons and petty disorderly persons offenses under the laws of this State, 23 24 which convictions were entered on the same day, and does not 25 otherwise have any [prior or] subsequent conviction for another 26 offense in addition to those convictions included in the 27 expungement application, whether any such conviction was within 28 this State or any other jurisdiction. A prior conviction for another 29 disorderly persons or petty disorderly persons offense that was not 30 entered on the same day shall not bar presenting an application 31 seeking expungement relief for the convictions entered on the same 32 day that are the subject of the application; or

33 the person has been convicted of multiple disorderly persons 34 offenses or multiple petty disorderly persons offenses under the 35 laws of this State, or a combination of multiple disorderly persons and petty disorderly persons offenses under the laws of this State, 36 37 which offenses or combination of offenses were interdependent or 38 closely related in circumstances and were committed as part of a 39 sequence of events that took place within a comparatively short 40 period of time, regardless of the date of conviction or sentencing for 41 each individual offense, and the person does not otherwise have any 42 [prior or] subsequent conviction for another offense in addition to 43 those convictions included in the expungement application, whether 44 within this State or any other jurisdiction. <u>A prior conviction for</u> 45 another disorderly persons offense or petty disorderly persons 46 offense that was not interdependent or closely related in 47 circumstances and was not committed within a comparatively short

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1 period of time as described above shall not bar presenting an 2 application seeking expungement relief for the convictions of 3 offenses that were interdependent or closely related and committed 4 within a comparatively short period of time, and that are the subject 5 of the application. 6 For purposes of determining eligibility to present an 7 expungement application to the Superior Court pursuant to this 8 section, a conviction for unlawful distribution of, or possessing or 9 having under control with intent to distribute, marijuana or hashish 10 in violation of paragraph (11) of subsection b. of N.J.S.2C:35-5, or 11 a lesser amount of marijuana or hashish in violation of paragraph 12 (12) of subsection b. of that section, or a violation of either of those 13 paragraphs and a violation of subsection a. of section 1 of P.L.1987, 14 c.101 (C.2C:35-7) or subsection a. of section 1 of P.L.1997, c.327 15 (C.2C:35-7.1), for distributing, or possessing or having under 16 control with intent to distribute, on or within 1,000 feet of any 17 school property, or on or within 500 feet of the real property 18 comprising a public housing facility, public park, or public 19 building, or for obtaining or possessing marijuana or hashish in 20 violation of paragraph (3) of subsection a. of N.J.S.2C:35-10, or for 21 an equivalent crime in another jurisdiction, regardless of when the 22 conviction occurred, shall not be considered a conviction of a crime 23 within this State or any other jurisdiction but shall instead be 24 considered a conviction of a disorderly person offense within this 25 State or an equivalent category of offense within the other 26 jurisdiction, and a conviction for obtaining, possessing, using, being 27 under the influence of, or failing to make lawful disposition of 28 marijuana or hashish in violation of paragraph (4) of subsection a., 29 or subsection b., or subsection c. of N.J.S.2C:35-10, or a violation 30 involving marijuana or hashish as described herein and using or 31 possessing with intent to use drug paraphernalia with that marijuana or hashish in violation of N.J.S.2C:36-2, or for an equivalent crime 32 33 or offense in another jurisdiction, regardless of when the conviction 34 occurred, shall not be considered a conviction within this State or 35 any other jurisdiction. 36 The person, if eligible, may present the expungement application 37 after the expiration of a period of five years from the date of his 38 most recent conviction, payment of [fine] any court-ordered 39 financial assessment, satisfactory completion of probation or parole, 40 or release from incarceration, whichever is later. The term ["fine"] 41 "court-ordered financial assessment" as used herein and throughout 42 this section means and includes any fine, fee, penalty, restitution, 43 and other [court-ordered] form of financial assessment imposed by 44 the court as part of the sentence for the conviction, for which 45 payment of restitution takes precedence in accordance with chapter 46 46 of Title 2C of the New Jersey Statutes. The person shall submit 47 the expungement application to the Superior Court in the county in 48 which the most recent conviction for a disorderly persons or petty

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disorderly persons offense was adjudged, [which contains a separate,] which includes a duly verified petition as provided in N.J.S.2C:52-7 [for each conviction sought to be expunged,] praying that the conviction, or convictions if applicable, and all records and information pertaining thereto be expunged. The petition [for each conviction] appended to an application shall comply with the requirements of N.J.S.2C:52-1 et seq.

8 Notwithstanding the provisions of the five-year time 9 requirement, if, at the time of application, a court-ordered financial 10 assessment subject to collection under the comprehensive 11 enforcement program established pursuant to P.L.1995, c.9 12 (C.2B:19-1 et al.) is not yet satisfied due to reasons other than 13 willful noncompliance, but the time requirement of five years is 14 otherwise satisfied, the person may submit the expungement 15 application and the court may grant an expungement; provided, 16 however, that the court shall enter a civil judgment for the unpaid 17 portion of the court-ordered financial assessment in the name of the 18 Treasurer, State of New Jersey and transfer collections and 19 disbursement responsibility to the State Treasurer for the 20 outstanding amount in accordance with section 8 of P.L.2017, c.244 21 (C.2C:52-23.1). The Treasurer may specify, and the Administrative 22 Office of the Courts shall collaborate with, the technical and 23 informational standards required to effectuate the transfer of the 24 collection and disbursement responsibilities. Notwithstanding any 25 provision in this law or any other law to the contrary, the court shall 26 have sole discretion to amend the judgment.

Additionally, an application may be filed and presented, and the court may grant an expungement pursuant to this section, <u>although</u> less than five years have expired in accordance with the time requirements when the court finds:

(1) the [fine] <u>court-ordered financial assessment</u> is satisfied but
less than five years have expired from the date of satisfaction, and
the five-year time requirement is otherwise satisfied, and the court
finds that the person substantially complied with any payment plan
ordered pursuant to N.J.S.2C:46-1 et seq., or could not do so due to
compelling circumstances affecting his ability to satisfy the [fine]
<u>assessment</u>; or

38 (2) at least three but less than five years have expired from the
39 date of the most recent conviction, payment of [fine] any court40 ordered financial assessment, satisfactory completion of probation
41 or parole, or release from incarceration, whichever is later; and

42 the person has not been otherwise convicted of a crime, 43 disorderly persons offense, or petty disorderly persons offense since 44 the time of the most recent conviction; and the court finds in its 45 discretion that **[**expungement is in the public interest, giving due 46 consideration to the nature of the offense or offenses, and the 47 applicant's character and conduct since the conviction or

1 convictions] <u>compelling circumstances exist to grant the</u> 2 expungement. The prosecutor may object pursuant to section 10 of 3 P.L., c. (C.) (pending before the Legislature as this bill), 4 N.J.S.2C:52-11, N.J.S.2C:52-14, or N.J.S.2C:52-24. 5 In determining whether compelling circumstances exist for the 6 purposes of paragraph (1) of this subsection, a court may consider 7 the amount of [the fine or fines] any court-ordered financial 8 assessment imposed, the person's age at the time of the offense or 9 offenses, the person's financial condition and other relevant 10 circumstances regarding the person's ability to pay. 11 (cf: P.L.2017, c.244, s.2) 12 13 4. N.J.S.2C:52-6 is amended to read as follows: 14 2C:52-6. Arrests not resulting in conviction. 15 When a person has been arrested or held to answer for a a. 16 crime, disorderly persons offense, petty disorderly persons offense, 17 or municipal ordinance violation under the laws of this State or of 18 any governmental entity thereof and proceedings against the person 19 were dismissed, the person was acquitted, or the person was 20 discharged without a conviction or finding of guilt, the Superior 21 Court shall, at the time of dismissal, acquittal, or discharge, or, in 22 any case set forth in paragraph (1) of this subsection, **[**upon receipt 23 of an application from the person,] order the expungement of all 24 records and information relating to the arrest or charge. 25 (1) If proceedings took place in municipal court, the municipal court shall [provide the person, upon request, with appropriate 26 27 documentation to transmit to the Superior Court to request 28 expungement pursuant to <u><u>follow</u></u> procedures developed by the 29 Administrative [Office] Director of the Courts. [Upon receipt of 30 the documentation, the Superior Court shall enter an ex parte order 31 expunging all records and information relating to the person's arrest 32 or charge.] 33 (2) The provisions of N.J.S.2C:52-7 through N.J.S.2C:52-14 34 shall not apply to an expungement pursuant to this subsection [and 35 no fee shall be charged to the person making such application]. 36 (3) An expungement under this subsection shall not be ordered where the dismissal, acquittal, or discharge resulted from a plea 37 38 bargaining agreement involving the conviction of other 39 charges. This bar, however, shall not apply once the conviction is 40 itself expunged. 41 (4) The [Superior Court] <u>court</u> shall forward a copy of the 42 expungement order to [the appropriate court and to] the county 43 prosecutor. The <u>county</u> prosecutor shall promptly distribute copies 44 of the expungement order to appropriate law enforcement agencies 45 and correctional institutions who have custody and control of the 46 records specified in the order so that they may comply with the 47 requirements of N.J.S.2C:52-15.

(5) An expungement related to a dismissal, acquittal, or
 discharge ordered pursuant to this subsection shall not bar any
 future expungement.

4 (6) Where a dismissal of an offense is based on an eligible 5 servicemember's successful participation in a Veterans Diversion 6 Program pursuant to P.L.2017, c.42 (C.2C:43-23 et al.), the county 7 prosecutor, on behalf of the eligible servicemember, may move 8 before the court for the expungement of all records and information 9 relating to the arrest or charge, and the diversion at the time of 10 dismissal pursuant to this section.

11 b. When a person did not apply or a prosecutor did not move 12 on behalf of an eligible servicemember for an expungement of an 13 arrest or charge not resulting in a conviction pursuant to subsection 14 a. of this section, the person may at any time following the 15 disposition of proceedings, present a duly verified petition as 16 provided in N.J.S.2C:52-7 to the Superior Court in the county in 17 which the disposition occurred praying that records of such arrest 18 and all records and information pertaining thereto be expunged. 19 No fee shall be charged to the person for applying for an expungement of an arrest or charge not resulting in a conviction 20 21 pursuant to this subsection.]

c. (1) Any person who has had charges dismissed against him
pursuant to a program of supervisory treatment pursuant to
N.J.S.2C:43-12, or conditional discharge pursuant to N.J.S.2C:36A1, or conditional dismissal pursuant to P.L.2013, c.158 (C.2C:4313.1 et al.), shall be barred from the relief provided in this section
until six months after the entry of the order of dismissal.

(2) A servicemember who has successfully participated in a
Veterans Diversion Program pursuant to P.L.2017, c.42 (C.2C:4323 et al.) may apply for expungement pursuant to this section at any
time following the order of dismissal if an expungement was not
granted at the time of dismissal.

d. Any person who has been arrested or held to answer for a
crime shall be barred from the relief provided in this section where
the dismissal, discharge, or acquittal resulted from a determination
that the person was insane or lacked the mental capacity to commit
the crime charged.

38 (cf: P.L.2017, c.42, s.7)

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40 5. (New section) a. (1) Notwithstanding the requirements of 41 N.J.S.2C:52-2 and N.J.S.2C:52-3 or any other provision of law to 42 the contrary, beginning on the effective date of this section, the 43 following persons may file a petition for an expungement with the Superior Court at any time, provided they have satisfied, except as 44 45 otherwise set forth in this subsection, payment of any court-ordered 46 financial assessment as defined in section 8 of P.L. 2017, c.244 47 (C.2C:52-23.1), satisfactorily completed probation or parole, been

released from incarceration, or been discharged from legal custody
 or supervision at the time of application:

3 (a) any person who, prior to the effective date of this section, 4 was charged with, convicted of, or adjudicated delinquent for, any 5 number of offenses, which in the case of a delinquent if committed 6 by an adult would constitute, unlawful distribution of, or possessing 7 or having under control with intent to distribute, marijuana or 8 hashish in violation of paragraph (12) of subsection b. of 9 N.J.S.2C:35-5, or a violation of that paragraph and a violation of 10 subsection a. of section 1 of P.L.1987, c.101 (C.2C:35-7) or 11 subsection a. of section 1 of P.L.1997, c.327 (C.2C:35-7.1) for 12 distributing, or possessing or having under control with intent to distribute, on or within 1,000 feet of any school property, or on or 13 14 within 500 feet of the real property comprising a public housing 15 facility, public park, or public building; or

16 (b) any person who, prior to the effective date of this section, 17 was charged with, convicted of, or adjudicated delinquent for, any 18 number of offenses, which in the case of a delinquent if committed 19 by an adult would constitute, obtaining, possessing, using, being 20 under the influence of, or failing to make lawful disposition of 21 marijuana or hashish in violation of paragraph (3) or (4) of 22 subsection a., or subsection b., or subsection c. of N.J.S.2C:35-10; 23 or

(c) any person who, prior to the effective date of this section, was charged with, convicted of, or adjudicated delinquent for, any number of offenses, which in the case of a delinquent if committed by an adult would constitute, a violation involving marijuana or hashish as described in subparagraph (a) or (b) of this paragraph and using or possessing with intent to use drug paraphernalia with that marijuana or hashish in violation of N.J.S.2C:36-2.

31 (2) If, at the time of application, a court-ordered financial 32 assessment subject to collection under the comprehensive 33 enforcement program established pursuant to P.L.1995, c.9 34 (C.2B:19-1 et al.) is not yet satisfied due to reasons other than 35 willful noncompliance, but the provisions of paragraph (1) of this 36 subsection are otherwise satisfied, the person may submit the 37 expungement application and the court shall grant an expungement 38 in accordance with subsection c. of this section; provided, however, 39 that at the time the expungement is granted the court shall enter a 40 civil judgment for the unpaid portion of the court-ordered financial 41 assessment in the name of the Treasurer, State of New Jersey and 42 transfer collection and disbursement responsibility to the State 43 Treasurer for the outstanding amount in accordance with section 8 44 of P.L.2017, c.244 (C.2C:52:23.1). The Treasurer may specify, and 45 the Administrative Office of the Courts shall collaborate with, the 46 technical and informational standards required to effectuate the 47 transfer of the collection and disbursement responsibilities. 48 Notwithstanding any provision in this law or any other law to the

1 contrary, the court shall have sole discretion to amend the 2 judgment.

3 b. (1) Notwithstanding the requirements of N.J.S.2C:52-2 and N.J.S.2C:52-3 or any other provision of law to the contrary, 4 5 beginning on the effective date of this section, a person who, prior, 6 on, or after that effective date is charged with, convicted of, or 7 adjudicated delinquent for, any number of offenses, which in the 8 case of a delinquent if committed by an adult would constitute, 9 unlawful distribution of, or possessing or having under control with 10 intent to distribute, marijuana or hashish in violation of paragraph 11 (11) of subsection b. of N.J.S.2C:35-5, may file a petition for an 12 expungement with the Superior Court after the expiration of three years from the date of the most recent conviction, payment of any 13 14 court-ordered financial assessment as defined in N.J.S.2C:52-2, satisfactory completion of probation or parole, release from 15 16 incarceration, or discharge from legal custody or supervision, 17 whichever is later.

18 (2) (a) Notwithstanding the provisions concerning the three-year 19 time requirement set forth in paragraph (1) of this subsection, if, at 20 the time of application, a court-ordered financial assessment subject 21 to collection under the comprehensive enforcement program 22 established pursuant to P.L.1995, c.9 (C.2B:19-1 et al.) is not yet 23 satisfied due to reasons other than willful noncompliance, but the 24 time requirement is otherwise satisfied, the person may submit the 25 expungement application and the court shall grant an expungement 26 in accordance with subsection c. of this section; provided, however, 27 that at the time the expungement is granted the court shall enter a 28 civil judgment for the unpaid portion of the court-ordered financial 29 assessment in the name of the Treasurer, State of New Jersey and 30 transfer collection and disbursement responsibility to the State 31 Treasurer for the outstanding amount in accordance with section 8 32 of P.L.2017, c.244 (C.2C:52:23.1). The Treasurer may specify, and 33 the Administrative Office of the Courts shall collaborate with, the 34 technical and informational standards required to effectuate the 35 transfer of the collection and disbursement responsibilities. 36 Notwithstanding any provision in this law or any other law to the 37 contrary, the court shall have sole discretion to amend the 38 judgment.

39 (b) Additionally, an application may be filed and presented, and 40 an expungement granted pursuant to subsection c. of this section, 41 although less than three years have expired in accordance with the 42 time requirement set forth in paragraph (1) of this subsection, when 43 the court finds that the court-ordered financial assessment is 44 satisfied but less than three years have expired from the date of 45 satisfaction, and the time requirement of three years is otherwise 46 satisfied, and the court finds that the person substantially complied 47 with any payment plan ordered pursuant to N.J.S.2C:46-1 et seq., or

could not do so due to compelling circumstances affecting the
 person's ability to satisfy the financial assessment.

3 c. (1) The provisions of N.J.S.2C:52-8 through N.J.S.2C:52-14
4 shall not apply to an expungement as set forth in this section.

5 (2) Upon review of the petition, the court shall immediately grant 6 an expungement for each charge, conviction, or adjudication of 7 delinquency as described in subsection a. or b. of this section, as 8 applicable. The court shall provide copies of the expungement 9 order to the person who is the subject of the petition.

10 (3) A court order vacating an expungement that is granted to a 11 person pursuant to this subsection may be issued upon an action 12 filed by a county prosecutor with the court that granted the 13 expungement, if filed no later than 30 days after the expungement 14 order was issued, with notice to the person, and a hearing is 15 scheduled at which the county prosecutor shows proof that the 16 expungement was granted in error due to a statutory disqualification 17 to expungement that existed at the time the relief was initially 18 granted.

d. Any public employee or public agency that provides
information or records pursuant to this section shall be immune
from criminal and civil liability as a result of an act of commission
or omission by that person or entity arising out of and in the course
of participation in, or assistance with, in good faith, an
expungement. The immunity shall be in addition to and not in
limitation of any other immunity provided by law.

26

6. (New section) a. Unless otherwise provided by law, a court shall order the nondisclosure of the records of the court and probation services, and records of law enforcement agencies with respect to any arrest, charge, conviction, or adjudication of delinquency, and any proceedings related thereto, upon disposition of any case occurring on or after the date of this section that solely includes the following convictions or adjudications of delinquency:

34 (1) any number of offenses for, or juvenile acts which if committed 35 by an adult would constitute, unlawful distribution of, or possessing or 36 having under control with intent to distribute, marijuana or hashish in 37 violation of paragraph (12) of subsection b. of N.J.S.2C:35-5, or a 38 violation of that paragraph and a violation of subsection a. of section 1 39 of P.L.1987, c.101 (C.2C:35-7) or subsection a. of section 1 of 40 P.L.1997, c.327 (C.2C:35-7.1) for distributing, or possessing or having 41 under control with intent to distribute, on or within 1,000 feet of any 42 school property, or on or within 500 feet of the real property 43 comprising a public housing facility, public park, or public building;

(2) any number of offenses for, or juvenile acts which if committed
by an adult would constitute, obtaining, possessing, using, being under
the influence of, or failing to make lawful disposition of marijuana or
hashish in violation of paragraph (3) or (4) of subsection a., or
subsection b., or subsection c. of N.J.S.2C:35-10; or

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1 (3) a violation involving marijuana or hashish as described in 2 paragraph (1) or (2) of this subsection and any number of offenses for, 3 or juvenile acts which if committed by an adult would constitute, using 4 or possessing with intent to use drug paraphernalia in violation of 5 N.J.S.2C:36-2 if the drug paraphernalia appears to be for use, intended for use, or designed for use with marijuana or hashish, unless the 6 7 owner or anyone in control of the object was in possession of one 8 ounce or more of marijuana, five grams or more of hashish, or another 9 illegal controlled dangerous substance or controlled substance analog, 10 or the object was in proximity of one ounce or more of marijuana, five 11 grams or more of hashish, or another illegally possessed controlled 12 dangerous substance or controlled substance analog to indicate its use, intended use, or design for use with that controlled dangerous 13 14 substance or controlled substance analog.

b. Notice of the sealing order issued pursuant to subsection a. ofthis section shall be provided to:

17 (1) The Attorney General, county prosecutor, or municipal18 prosecutor handling the case; and

(2) The State Police and any local law enforcement agency havingcustody of the files and records.

21 c. Upon the entry of a sealing order issued pursuant to subsection 22 a. of this section, the proceedings in the case shall be sealed and all 23 index references shall be marked "not available" or "no record." Law 24 enforcement agencies shall reply to requests for information or records 25 of a person subject to a sealing order that there is no information or 26 records. The person may also reply to any inquiry that there is no 27 information or record, except that information subject to a sealing 28 order shall be revealed by that person if seeking employment within 29 the judicial branch or with a law enforcement or corrections agency, 30 and the information shall continue to provide a disability to the extent 31 provided by law.

32 d. Records subject to a sealing order issued pursuant to subsection 33 a. of this section may be maintained for purposes of prior offender 34 status, identification and law enforcement purposes, provided that the 35 records shall not be considered whenever the Pretrial Services 36 Program established by the Administrative Office of the Courts 37 pursuant to section 11 of P.L.2014, c.31 (C.2A:162-25) conducts a risk 38 assessment on an eligible defendant for the purpose of making 39 recommendations to the court concerning an appropriate pretrial 40 release decision in accordance with sections 1 through 11 of P.L.2014, 41 c.31 (C.2A:162-15 et seq.) or used for sentencing purposes in any 42 other case.

43

(New section) "Clean slate" expungement by petition. a. A
person, who is not otherwise eligible to present an expungement
application pursuant to any other section of chapter 52 of Title 2C
of the New Jersey Statutes or other section of law, may present an
expungement application to the Superior Court pursuant to this

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1 section if the person has been convicted of one or more crimes, one 2 or more disorderly persons or petty disorderly persons offenses, or a 3 combination of one or more crimes and offenses under the laws of 4 this State, unless the person has a conviction for a crime which is 5 not subject to expungement pursuant to subsection b. or c. of 6 N.J.S.2C:52-2. The person may present an application pursuant to 7 this section regardless of whether the person would otherwise be 8 ineligible pursuant to subsection e. of N.J.S.2C:52-14 for having 9 had a previous criminal conviction expunged, or due to having been 10 granted an expungement pursuant to this or any other provision of 11 law.

12 b. The person, if eligible, may present the expungement 13 application after the expiration of a period of ten years from the 14 date of the person's most recent conviction, payment of any court-15 ordered financial assessment, satisfactory completion of probation 16 or parole, or release from incarceration, whichever is later. The 17 term "court-ordered financial assessment" as used herein and 18 throughout this section means and includes any fine, fee, penalty, 19 restitution, and other form of financial assessment imposed by the 20 court as part of the sentence for the conviction, for which payment 21 of restitution takes precedence in accordance with chapter 46 of 22 Title 2C of the New Jersey Statutes. The person shall submit the 23 expungement application to the Superior Court in the county in 24 which the most recent conviction for a crime or offense was 25 adjudged, which includes a duly verified petition as provided in 26 N.J.S.2C:52-7 praying that all the person's convictions, and all 27 records and information pertaining thereto, be expunged. The 28 petition appended to an application shall comply with the 29 requirements set forth in N.J.S.2C:52-1 et seq.

30 c. Notwithstanding the provisions concerning the ten-year time 31 requirement, if, at the time of application, a court-ordered financial 32 assessment subject to collection under the comprehensive 33 enforcement program established pursuant to P.L.1995, c.9 34 (C.2B:19-1 et al.) is not yet satisfied due to reasons other than 35 willful noncompliance, but the time requirement of ten years is 36 otherwise satisfied, the person may submit the expungement 37 application and the court shall grant an expungement in accordance 38 with this section; provided, however, that at the time of the 39 expungement the court shall enter a civil judgment for the unpaid 40 portion of the court-ordered financial assessment in the name of the 41 Treasurer, State of New Jersey and transfer collection and 42 disbursement responsibility to the State Treasurer for the outstanding amount in accordance with section 8 of P.L.2017, c.244 43 44 (C.2C:52-23.1). The Treasurer may specify, and the Administrative 45 Office of the Courts shall collaborate with, the technical and 46 informational standards required to effectuate the transfer of the 47 collection and disbursement responsibilities. Notwithstanding any

provision in this law or any other law to the contrary, the court shall
 have sole discretion to amend the judgment.

d. No expungement applications may be filed pursuant to this
section after the establishment of the automated process pursuant to
subsection a. of section 8 of P.L. c. (C.)(pending before the
Legislature as this bill).

7

8 8. (New section) Automated "clean slate" process. a. The
9 following provisions set forth in this subsection shall become
10 operative on the 180th day following enactment of this section:

11 (1) The State shall develop and implement an automated process, 12 based, to the greatest extent practicable, on the recommendations of 13 the task force established pursuant to subsection b. of this section, 14 by which all convictions, and all records and information pertaining 15 thereto, shall be rendered inaccessible to the public, through 16 sealing, expungement, or some equivalent process, for any person 17 who has been convicted of one or more crimes, one or more 18 disorderly persons or petty disorderly persons offenses, or a 19 combination of one or more crimes and offenses under the laws of 20 this State, unless the person has a conviction for a crime which is 21 not subject to expungement pursuant to subsection b. or c. of 22 N.J.S.2C:52-2, upon the expiration of a period of ten years from the 23 date of the person's most recent conviction, payment of any court-24 ordered financial assessment, satisfactory completion of probation 25 or parole, or release from incarceration, whichever is later. The 26 term "court-ordered financial assessment" as used herein means and 27 includes any fine, fee, penalty, restitution, and other form of 28 financial assessment imposed by the court as part of the sentence 29 for the conviction, for which payment of restitution takes 30 precedence in accordance with chapter 46 of Title 2C of the New 31 Jersey Statutes.

(2) The automated process shall be designed to restore a person's
convictions and other criminal history on the State Police Criminal
History if the person is subsequently convicted of a crime, for
which the conviction is not subject to expungement pursuant to
subsection b. or c. of N.J.S.2C:52-2. A prosecutor may submit the
restored criminal history to the court for consideration at sentencing
for the subsequent conviction.

39 (3) Upon establishment of the automated process pursuant to
40 this subsection, any pending "clean slate" expungement petitions
41 filed pursuant to section 7 of P.L., c. (C.) (pending before
42 the Legislature as this bill) shall be rendered moot and shall be
43 withdrawn or dismissed in accordance with procedures established
44 by the Supreme Court.

b. (1) (a) There is established a task force for the purpose of
examining, evaluating, and making recommendations regarding the
development and implementation of the automated process described
in subsection a. of this section, by which all of a person's convictions,

1 and all records and information pertaining thereto, shall be rendered 2 inaccessible to the public. 3 (b) The task force shall consist of at least the following members: The Chief Technology Officer of the Office of Information 4 5 Technology, or a designee or designees; 6 The Attorney General, or a designee or designees, one or more of 7 whom may be members of the State Bureau of Identification and the 8 Information Technology Bureau in the Division of State Police 9 designated by the Superintendent of the State Police; 10 The Administrative Director of the Courts, or a designee or 11 designees; 12 The Director of Information Technology for the Administrative 13 Office of the Courts, or a designee or designees; The Commissioner of the Department of Corrections, or a designee 14 15 or designees; 16 The President of the New Jersey County Jail Wardens Association, 17 or a designee or designees; 18 The President of the New Jersey State Association of Chiefs of 19 Police, or a designee or designees; 20 Two members of the Senate, who shall each be of different 21 political parties, appointed by the Governor upon the recommendation 22 of the Senate President; 23 Two members of the General Assembly, who shall each be of 24 different political parties, appointed by the Governor upon the 25 recommendation of the Speaker of the General Assembly; 26 Two members of academic institutions or non-profit entities who 27 have a background in, or special knowledge of, computer technology, 28 database management, or recordkeeping processes; and 29 Four members of the public appointed by the Governor who each 30 have a background in, or special knowledge of, the technological, 31 criminal record or legal processes of expungement, or criminal history 32 recordkeeping, of which two of whom shall be appointed by the 33 Governor upon recommendation of the Senate President and two of 34 whom shall be appointed by the Governor upon recommendation of 35 the Speaker of the General Assembly. (c) Appointments to the task force shall be made within 30 days of 36 37 the effective date of this section. Vacancies in the membership of the task force shall be filled in the same manner as the original 38 39 appointments were made. 40 (d) Members of the task force shall serve without compensation, but shall be reimbursed for necessary expenditures incurred in the 41 performance of their duties as members of the task force within the 42 limits of funds appropriated or otherwise made available to the task 43 44 force for its purposes. 45 (e) The task force shall organize as soon as practicable, but no 46 later than 30 days following the appointment of its members. The task 47 force shall choose a chairperson from among its members and shall 48 appoint a secretary who need not be a member of the task force.

1 (f) The Department of Law and Public Safety shall provide such 2 stenographic, clerical, and other administrative assistants, and such 3 professional staff as the task force requires to carry out its work. The 4 task force shall also be entitled to call to its assistance and avail itself 5 of the services of the employees of any State, county, or municipal 6 department, board, bureau, commission, or agency as it may require 7 and as may be available for its purposes.

8 (2) It shall be the duty of the task force to identify, analyze and 9 recommend solutions to any technological, fiscal, resource, and 10 practical issues that may arise in the development and implementation 11 of the automated process described in subsection a. of this section. In 12 carrying out these responsibilities, the task force shall to the extent 13 feasible:

(a) examine and evaluate the effectiveness of the design and
implementation of automated processes in Pennsylvania and California
and other jurisdictions that have implemented similar programs, and
consult with officials in those jurisdictions concerning their processes
and any technological, fiscal, resource, and practical issues that they
may have encountered, contemplated, or addressed in developing and
implementing those systems; and

(b) consult with non-profit computer programming organizations
such as "Code for America" with expertise in assisting in the
implementation of automated processes and expungement processing
generally, to the extent those organizations make themselves available
for this purpose; and

(c) identify the necessary systemic changes, required technology,
cost estimates, and possible sources of funding for developing and
implementing the automated process described in subsection a. of this
section.

30 (3) (a) The task force shall issue a final report of its findings and
31 recommendations to the Governor, and to the Legislature pursuant to
32 section 2 of P.L.1991, c.164 (C.52:14-19.1), no later than 180 days
33 after the task force organizes.

34 (b) The task force shall expire 30 days after the issuance of its35 report.

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37 9. N.J.S.2C:52-8 is amended to read as follows:

38 2C:52-8. Statements to accompany petition. There shall be39 attached to a petition for expungement:

a. A statement with the affidavit or verification that there are
no disorderly persons, petty disorderly persons or criminal charges
pending against the petitioner at the time of filing of the petition for
expungement.

b. In those instances where the petitioner is seeking the expungement of a criminal conviction **[**, or the expungement of convictions **]** pursuant to **[**N.J.S.2C:52-3 for multiple disorderly persons or petty disorderly persons offenses, all of which were entered the same day, or which were interdependent or closely

1 related in circumstances and were committed as part of a sequence 2 of events that took place within a comparatively short period of 3 time] N.J.S.2C:52-2, a statement with affidavit or verification that 4 he has never been granted expungement, sealing or similar relief 5 regarding a criminal conviction [or convictions for multiple 6 disorderly persons or petty disorderly persons offenses, all of which 7 were entered the same day, or which were interdependent or closely 8 related in circumstances and were committed as part of a sequence 9 of events that took place within a comparatively short period of 10 time] by any court in this State or other state or by any Federal court. "Sealing" refers to the relief previously granted pursuant to 11 12 P.L.1973, c.191 (C.2A:85-15 et seq.).

c. In those instances where a person has received a dismissal of
a criminal charge because of acceptance into a supervisory
treatment or any other diversion program, a statement with affidavit
or verification setting forth the nature of the original charge, the
court of disposition and date of disposition.

<u>d.</u> A statement as to whether the petitioner has legally changed
 the petitioner's name, the date of judgment of name change, and the
 previous legal name. If applicable, the petitioner shall provide a
 <u>copy of the order for name change.</u>

- 22 (cf: P.L.2017, c.244, s.4)
- 23

10. (New section) a. (1) No later than twelve months after the effective date of this section, the Administrative Office of the Courts shall develop and maintain a system for petitioners to electronically file expungement applications pursuant to N.J.S.2C:52-1 et seq. The e-filing system shall be available Statewide and include electronic filing, electronic service of process, and electronic document management.

(2) The system shall, within 30 days of the person filing the
application for expungement, electronically notify relevant law
enforcement and criminal justice agencies, if applicable, pursuant to
N.J.S.2C:52-10.

(3) The system shall electronically compile a listing of all possibly
relevant Judiciary records for an expungement petitioner and transmit
this information to the appropriate criminal justice agencies subject to
notice of the petition in accordance with N.J.S.2C:52-10.

39 b. Upon receipt of the information from the court pursuant to 40 paragraphs (2) and (3) of subsection a. of this section, the 41 Superintendent of State Police, the Attorney General, and the county 42 prosecutor of any county in which the person was convicted shall, 43 within 60 days, review and confirm, as appropriate, the information 44 against the Criminal Case History and notify the court of any 45 inaccurate or incomplete data contained in the information or of any 46 other basis for ineligibility, if applicable, pursuant to N.J.S.2C:52-14.

c. The court shall provide copies of an expungement order to theperson who is the subject of the petition and electronically transmit the

1 order to the previously noticed parties, or parties otherwise entitled to 2 notice, in accordance with N.J.S.2C:52-15. 3 4 11. N.J.S.2C:52-14 is amended to read as follows: 5 2C:52-14. A petition for expungement filed pursuant to this 6 chapter shall be denied when: 7 Any statutory prerequisite, including any provision of this a. chapter, is not fulfilled or there is any other statutory basis for 8 9 denying relief. 10 b. The need for the availability of the records outweighs the 11 desirability of having a person freed from any disabilities as 12 otherwise provided in this chapter. An application may be denied 13 under this subsection only following objection of a party given notice pursuant to N.J.S.2C:52-10 and the burden of asserting such 14 grounds shall be on the objector [, except that in regard to 15 expungement sought for third or fourth degree drug offenses 16 17 pursuant to paragraph (3) of subsection c. of N.J.S.2C:52-2, the 18 court shall consider whether this factor applies regardless of 19 whether any party objects on this basis]. In connection with a petition under N.J.S.2C:52-6, the 20 c. 21 acquittal, discharge or dismissal of charges resulted from a plea 22 bargaining agreement involving the conviction of other charges. 23 This bar, however, shall not apply once the conviction is itself 24 expunged. 25 d. The arrest or conviction sought to be expunged is, at the 26 time of hearing, the subject matter of civil litigation between the 27 petitioner or his legal representative and the State, any 28 governmental entity thereof or any State agency and the 29 representatives or employees of any such body. 30 e. [A] Except as set forth in subsection a. of section 7 of 31 P.L., c. (C.) (pending before the Legislature as this bill) 32 concerning a "clean slate" expungement petition, the person has had 33 a previous criminal conviction expunged regardless of the lapse of 34 time between the prior expungement, or sealing under prior law, 35 and the present petition. This provision shall not apply: 36 (1) When the person is seeking the expungement of a municipal 37 ordinance violation or, 38 (2) When the person is seeking the expungement of records 39 pursuant to N.J.S.2C:52-6. (Deleted by amendment, P.L.2017, c.244) 40 f. (cf: P.L.2017, c.244, s.5) 41 42 43 12. N.J.S.2C:52-15 is amended to read as follows: 44 2C:52-15. a. Except as provided in subsection b. of this section, 45 if an order of expungement of records of arrest or conviction under 46 this chapter is granted by the court, all the records specified in said 47 order shall be removed from the files of the agencies which have

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1 been noticed of the pendency of petitioner's motion and which are, 2 by the provisions of this chapter, entitled to notice, and shall be 3 placed in the control of a person who has been designated by the 4 head of each such agency which, at the time of the hearing, 5 possesses said records. That designated person shall, except as 6 otherwise provided in this chapter, ensure that such records or the 7 information contained therein are not released for any reason and 8 are not utilized or referred to for any purpose. In response to 9 requests for information or records of the person who was arrested 10 or convicted, all noticed officers, departments and agencies shall 11 reply, with respect to the arrest, conviction or related proceedings 12 which are the subject of the order, that there is no record 13 information.

14 b. Records of the Probation Division of the Superior Court 15 related to [restitution, a fine, or other] any court-ordered financial 16 assessment that remains due at the time the court grants an expungement [may be retained as confidential, restricted-access 17 records in the Judiciary's automated system to facilitate the 18 19 collection and distribution of any outstanding assessments by the 20 comprehensive enforcement program established pursuant to 21 P.L.1995, c.9 (C.2B:19-1 et al.) as ordered by the court. The 22 Administrative Director of the Courts shall ensure that such records 23 are not released to the public. Such records shall be removed from 24 the Judiciary's automated system upon satisfaction of court-ordered 25 financial assessments or by order of the court] shall be transferred 26 to the New Jersey Department of Treasury for the collection and 27 disbursement of future payments and satisfaction of judgments in accordance with section 8 of P.L.2017, c.244 (C.2C:52-23.1). The 28 29 term "court-ordered financial assessment" as used herein and 30 throughout this section means and includes any fine, fee, penalty, 31 restitution, and other form of financial assessment imposed by the 32 court as part of the sentence for the conviction, for which payment 33 of restitution takes precedence in accordance with chapter 46 of 34 Title 2C of the New Jersey Statutes. The Treasurer may specify, 35 and the Administrative Office of the Courts shall collaborate with, the technical and informational standards required to effectuate the 36 37 transfer of the collection and disbursement responsibilities. 38 Notwithstanding any provision in this law or any other law to the 39 contrary, the court shall have sole authority to amend the judgment 40 concerning the amount of any court-ordered financial assessment 41 that remains due at the time the court grants an expungement. 42 (cf: P.L.2017, c.244, s.6)

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44 13. Section 8 of P.L.2017, c.244 (C.2C:52-23.1) is amended to 45 read as follows:

46 8. a. Notwithstanding any provision in this act to the contrary,

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1 expunged records may be used [by the comprehensive 2 enforcement program established pursuant to P.L.1995, c.9 3 (C.2B:19-1 et al.)] to [collect restitution, fines and other] facilitate 4 the State Treasurer's collection of any court-ordered financial 5 assessments that remain due at the time an expungement is granted 6 by the court. The term "court-ordered financial assessment" as used 7 herein and throughout this section means and includes any fine, fee, 8 penalty, restitution, and other form of financial assessment imposed 9 by the court as part of the sentence for the conviction, for which 10 payment of restitution takes precedence in accordance with chapter 11 46 of Title 2C of the New Jersey Statutes. Information regarding 12 the nature of such financial assessments or their derivation from 13 expunged criminal convictions shall not be disclosed to the 14 public. Any record of a civil judgment for the unpaid portion of 15 any court-ordered financial [obligations] assessment that may be 16 docketed after the court has granted an expungement of the 17 underlying criminal conviction shall be entered in the name of the 18 Treasurer, State of New Jersey. The State Treasurer shall thereafter 19 administer such judgments **[**in cooperation with the comprehensive 20 enforcement program] without disclosure of any information 21 related to the underlying criminal nature of the assessments.

22 b. The court, after providing appropriate due process, may 23 nullify an expungement granted to a person pursuant to subsection 24 a. of N.J.S.2C:52-2 if the person willfully fails to comply with an 25 established payment plan or otherwise cooperate with the 26 comprehensive enforcement program to facilitate the collection of 27 any outstanding restitution, fines, and other court-ordered 28 assessments, provided that prior to nullifying the expungement the person shall be afforded an opportunity to comply with or 29 30 restructure the payment plan, or otherwise cooperate to facilitate the 31 collection of outstanding restitution, fines, and other court-ordered 32 assessments. In the event of nullification, the court may restore the 33 previous expungement granted if the person complies with the 34 payment plan or otherwise cooperates to facilitate the collection of 35 any outstanding restitution, fines, and other court-ordered 36 assessments.] (Deleted by amendment, P.L. c.) (pending before 37 the Legislature as this bill)

38 (cf: P.L.2017, c.244, s.8)

39

40 14. N.J.S.22A:2-25 is amended to read as follows:

41 22A:2-25. Law Division filing fees

Upon the filing, entering or docketing with the deputy clerk of the Superior Court in the various counties of the herein-mentioned papers or documents by either party to any action or proceeding in the Law Division of the Superior Court, other than a civil action in which a summons or writ must be issued, he shall pay the deputy clerk of the court the following fees:

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1 Entering of complaint or first paper of any action or proceeding ... 2\$ 9.00 3 Filing 4 complaint..... 5\$ 3.00 6 Filing answer or 7 appearance..... 8\$ 6.00 9 Filing any other pleading, any amended pleading or any amendment 10 to a pleading\$ 3.00 11 Filing and entering each order or judgment of court, including 12 order to show cause.....\$ 6.00 13 Filing and entering a voluntary dismissal, either by stipulation or 14 order of court.....\$ 7.50 15 Filing notice of appeal 16 17\$15.00 18 proceedings or papers on Filing appeal 19\$ 6.00 20 [Filing first paper on petition for expungement\$22.50] 21 22 Filing any other paper or document not herein stated 23\$ 4.50 24 and sealing habeas Signing corpus 25\$ 26 7.50 Signing 27 and issuing subpena..... 28 29\$ 1.50 30 (cf: P.L.1985, c. 422, s. 1) 31 32 15. N.J.S.2C:52-29 is amended to read as follows: 33 2C:52-29. Any person who files an application pursuant to this 34 chapter shall [pay to the State Treasurer] not be charged a fee [of 35 \$30.00 to defer administrative costs in processing an application 36 hereunder for applying for an expungement, and any fee set forth in the Rules of Court, which was, based on the Supreme Court's 37 temporary authority pursuant to sections 12 through 15, and 17 38 39 through 19 of P.L.2014, c.31 (C.2B:1-7 through C.2B:1-13), a 40 revision or supplement by the Supreme Court to the fee charged 41 pursuant to this section prior to its amendment by P.L., 42 c. (C.) (pending before the Legislature as this bill), is void. 43 (cf: N.J.S.2C:52-29) 44 45 16. There is appropriated from the General Fund to the 46 Department of Law and Public Safety the sum of \$15,000,000 to

47 implement the provisions of this act.

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1 17. Section 8 of this act, concerning the automated "clean slate" 2 process and the task force assisting with its development and 3 implementation, sections 14 and 15 of this act, eliminating expungement filings fees, and section 16 of this act, making an 4 5 appropriation, shall take effect immediately, and the remaining 6 sections of this act shall take effect on the 180th day following enactment. Concerning those sections which do not take effect 7 8 immediately, the Attorney General and the Administrative Director 9 of the Courts may take any anticipatory administrative action as 10 may be necessary to effectuate those provisions.

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STATEMENT

15 This bill concerns several reforms to expungement eligibility and 16 procedures, some focused on the treatment of various marijuana or 17 hashish possession, distribution, and drug paraphernalia crimes and 18 offenses and others being more generally applicable to any 19 expungement. Notably, the bill would establish: a new "clean slate" 20 process to generally clear a person's entire criminal history, initially 21 by expungement petition and later replaced by an automated "clean 22 slate" process; create a new electronic filing system for all 23 expungements; and appropriate \$15,000,000 to the Department of Law 24 and Public Safety to assist with implementation of the reforms. The 25 bill's provisions are almost entirely based upon a combination of the 26 Second Reprint of Senate Bill No. 3205, which passed both Houses of 27 the Legislature on June 10, 2019, and the suggested changes presented 28 in the Governor's Conditional Veto of the bill, which was received by 29 the Senate on August 23, 2019.

30 "Standard" Expungement Process

Concerning the "standard" expungement process for criminal 31 32 convictions, a person's eligibility based upon the number or types of 33 convictions would be broadened in several ways. Under current law, 34 any prior conviction which would cause a person to exceed the 35 numerical cap on convictions to be expunged or which would fall 36 outside the types of "grouped" eligible convictions to be expunged 37 would render a person ineligible to pursue expungement relief. The 38 bill would eliminate ineligibility stemming from any such prior 39 conviction, thereby permitting a person to proceed with an application 40 seeking to expunge a conviction or convictions on the basis of any of 41 the following categories, regardless of any prior conviction of record:

42 - one crime, and the person does not otherwise have any43 subsequent criminal conviction;

- one crime and no more than three disorderly persons or petty
disorderly persons offenses, and the person does not otherwise have
any subsequent conviction for another crime or offense;

47 - multiple crimes or a combination of one or more crimes and one48 or more disorderly persons or petty disorderly persons offenses, all

listed in a single judgment of conviction, and the person does not
 otherwise have any subsequent conviction for another crime or
 offense; or

- multiple crimes or a combination of one or more crimes and one
or more disorderly persons or petty disorderly persons offenses that
occurred as part of a one-time "crime spree," and the person does not
otherwise have any subsequent conviction for another crime or
offense.

9 As to eligibility based on waiting periods, the current law's six-10 year time period after which a person may first file an expungement 11 application that includes any criminal conviction or convictions, 12 measured from the date of the most recent conviction, payment of 13 any court-ordered financial assessment (such as a fine or 14 restitution), satisfactory completion of probation or parole, or 15 release from incarceration, whichever is later, would be reduced to 16 five years. This five-year waiting period would also apply to any 17 person who at the time of application had not completed paying all 18 financial assessments, but otherwise satisfied the waiting period, as 19 is currently permitted based on the existing six-year period – any 20 such outstanding financial assessment post-expungement (for this 21 category and other categories of expungement, when specifically 22 available as detailed throughout the statement) would be subject to 23 collection and disbursement by the State Treasurer as described at the 24 end of the statement under the heading Reforms Applicable to All 25 Categories of Expungement.

Also subject to reduction by one year, from five years to four years, would be the waiting period for when a person who, having satisfied the financial assessment and all other aspects of sentencing, could make an early application by proving to the court that there are "compelling circumstances" for granting such early expungement (this is currently known as an early, "public interest" expungement).

33 For an application only containing disorderly persons or petty 34 disorderly persons convictions, it would be permitted to include 35 requests for expungement relief addressing up to five convictions, 36 which is one conviction greater than what is currently permitted under 37 the law (if the application is not based upon multiple convictions being 38 entered on the same day or multiple offenses making up a one-time 39 "crime spree," for which no numerical caps exist). Additionally, the 40 general five-year waiting period applicable to the appropriate timing 41 for filing an application addressing only disorderly persons and petty 42 disorderly persons offenses would not prevent a person from filing an 43 application, if at the time of submission, the financial assessment was 44 not paid-off, but all other aspects of sentencing were satisfied for at 45 least five years. Doing so makes consistent all of the various 46 categories of expungement, both under current law and those created 47 by the bill that may involve convictions for disorderly persons and 48 petty disorderly persons offenses, with respect to the potential earlier

filing of an expungement application, regardless of outstanding
 financial assessments. Doing so also clarifies the State Treasurer's
 authority to engage in post-expungement collection and disbursement
 of any such outstanding assessments.

5 A person's eligibility under the "standard" expungement process 6 for convictions of either crimes, offenses, or both crimes and offenses 7 based upon not exceeding the aforementioned numerical caps on 8 convictions would be modified concerning how certain marijuana and 9 hashish distribution, possession, and drug paraphernalia crimes and 10 offenses are counted. Any conviction for the following crimes would 11 be considered a lesser conviction of a disorderly persons offense 12 instead of a criminal conviction for purposes of determining eligibility, and thus would only count against the cap on convictions for 13 14 disorderly persons or petty disorderly persons offenses:

15 - unlawful distribution of, or possessing or having under control 16 with intent to distribute, less than five pounds of marijuana, or less 17 than one pound of hashish, in violation of paragraph (11) or (12) of 18 subsection b. of N.J.S.2C:35-5, or a violation of either of those 19 paragraphs and a violation of subsection a. of section 1 of P.L.1987, 20 c.101 (C.2C:35-7) or subsection a. of section 1 of P.L.1997, c.327 21 (C.2C:35-7.1), for distributing, or possessing or having under control 22 with intent to distribute, on or within 1,000 feet of any school 23 property, or on or within 500 feet of the real property comprising a 24 public housing facility, public park, or public building; and

- obtaining or possessing marijuana or hashish in violation of
paragraph (3) of subsection a. of N.J.S.2C:35-10.

And any conviction for the following disorderly persons offenseswould not be counted at all towards any numerical cap:

- obtaining or possessing a small amount of marijuana or hashish
in violation of paragraph (4) of subsection a. of N.J.S.2C:35-10, or
using, being under the influence of, or failing to make lawful
disposition of marijuana or hashish in violation of subsection b. or
subsection c. of that section; and

- any violation involving marijuana or hashish as described
above concerning distribution or possession with intent to
distribute, or obtaining or possessing, and using or possessing with
intent to use drug paraphernalia with that marijuana or hashish in
violation of N.J.S.2C:36-2.

The "standard" expungement application process concerning 39 40 convictions for either crimes, offenses, or both crimes and offenses 41 would be simplified by no longer requiring a separate, duly verified 42 petition for each individual conviction for which expungement 43 relief is sought. The current law already requires a person to list all 44 of the person's convictions for crimes and offenses within each 45 petition, so all such information, which is readily contained in just 46 one petition, need not be repeated in multiple petitions as currently 47 required.

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1 For those situations in municipal court when no conviction is 2 entered, due to proceedings being dismissed, the person being 3 acquitted, or the person being discharged without a conviction or 4 finding of guilt, the bill would place responsibility on the municipal 5 court to follow procedures developed by the Administrative Director 6 of the Courts to assist with the expungement. Under the current law, 7 the person involved in the municipal court proceeding is given 8 documentation which the person could use to later file for an 9 expungement.

10 <u>Faster Expungement Process and Court-Initiated Sealing for</u>
 11 <u>Various Possession, Distribution, and Drug Paraphernalia Crimes and</u>
 12 <u>Offenses</u>

An additional category of expungement, as well as a new, courtinitiated sealing of records upon disposition of a case (i.e., at sentencing) would be available as a means of more quickly clearing or rendering unavailable a person's record with respect to any number of the above described marijuana or hashish possession, distribution, or drug paraphernalia crimes and offenses:

19 -for any person, who prior to the effective date of the bill, was 20 charged with, convicted of, or adjudicated delinquent for any number 21 of such marijuana or hashish crimes or offenses, other than a larger 22 amount distribution crime in violation of paragraph (11) of subsection 23 b. of N.J.S.2C:35-5, there would be no waiting period before 24 applications could be filed, so long as the person has satisfied payment 25 of any court-ordered financial assessment (with an exception noted 26 below), satisfactorily completed probation or parole, been released 27 from incarceration, or been discharged from legal custody or 28 supervision at the time of application. If a financial assessment is still 29 subject to collection, the person could proceed with the expungement 30 application and be granted relief so long as the remaining factors 31 associated with the conviction are satisfied;

32 -for any person, who on or after the effective date, was charged, 33 convicted, or adjudicated delinquent for any number of such marijuana 34 or hashish crimes or offenses, other than a larger amount distribution 35 crime, and for drug paraphernalia, only violations involving possession 36 of less than one ounce of marijuana, or less than five grams of hashish, 37 the court would order, on its own initiative, the sealing of all 38 records through an "order of nondisclosure" concerning these 39 offenses. The order would be issued immediately upon the 40 disposition of the associated charges, and would cover relevant 41 court and probation records, and law enforcement records. The 42 general unavailability of sealed records would be similar to the 43 legal effect of rendering expunged records unavailable.

-for any person, concerning a larger amount distribution crime in
violation of paragraph (11) of subsection b. of N.J.S.2C:35-5, *regardless of when charged, convicted, or adjudicated delinquent*, that
person would only be permitted to apply for an expungement after a
period of three years, although with the ability to file even if all court-

ordered financial assessments were not completely paid off at the time
 of filing. There would be no authority for a court to issue a sealing
 order following disposition of a case involving a larger amount
 distribution crime.

"Clean Slate" Process – By Petition, Then Automated

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The bill would initially establish a new "clean slate" expungement 6 7 which would permit a person, who is not otherwise eligible to present 8 an expungement application pursuant to any other category of 9 expungement, to expunge any number of convictions for crimes, 10 disorderly persons offenses, petty disorderly persons offenses, or a 11 combination thereof, unless the person has a conviction for a more 12 serious or violent crime which is not subject to expungement pursuant to subsection b. of N.J.S.2C:52-2, or pursuant to 13 14 subsection c. of that section because the conviction involved a 15 larger amount controlled dangerous substance distribution offense 16 graded as a first or second degree crime. An eligible person could 17 file for "clean slate" expungement relief even if that person had a 18 previous criminal conviction expunged, which is normally a 19 disqualifier for expungement pursuant to subsection e. of 20 N.J.S.2C:52-14.

21 An application for this broad form of expungement relief could be filed after the expiration of a period of ten years from the date of the 22 23 person's most recent conviction, payment of any court-ordered 24 financial assessment, satisfactory completion of probation or parole, or 25 release from incarceration, whichever is later. As with the "standard" 26 waiting period and shorter waiting period for the above described 27 marijuana- and hashish-related offenses, a person could still apply for 28 a "clean slate" expungement, even though at the time of application 29 the court-ordered financial assessments were not completely paid 30 off, so long as that person had otherwise satisfied the "clean slate" 31 ten-year waiting period.

32 This petition-based process would be subsequently replaced by 33 an automated "clean slate" process using the same eligibility 34 criteria concerning the types of convictions that can be expunged. 35 The automated process would be designed to restore a person's entire criminal record if the person was subsequently convicted of a 36 37 more serious, violent, or distribution crime, for which the 38 conviction is not eligible for expungement pursuant to subsection b. 39 or c. of N.J.S.2C:52-2 as described above.

40 The automated process would be developed and implemented, to 41 the greatest extent practicable, following the recommendations of a task force established by the bill. The task force would include at 42 43 least 13 members, including several ex-official cabinet members, 44 such as the Attorney General and Commissioner of Corrections, the 45 Administrative Director of the Courts, two Senators and two 46 members of the General Assembly, and four public members. The 47 executive and judicial branch representatives could assign one or 48 more designees to participate in the task force in their place.

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1 The task force would be responsible for identifying, analyzing, 2 and recommending solutions to "any technological, fiscal, resource, 3 and practical issues that may arise in the development and 4 implementation of the automated process." It would issue its final 5 report of findings and recommendations to the Governor and 6 Legislature no later than 180 days after it first organized (and 7 thereafter it would expire).

8 Upon establishment of the automated "clean slate" process, no 9 more "clean slate" expungement petitions could be filed in court, 10 and any pending petitions would be rendered moot and be 11 withdrawn or dismissed in accordance with procedures established 12 by the Supreme Court.

13 <u>Reforms Applicable to All Categories of Expungement</u>

The bill eliminates the existing court filing fee for all expungementapplications (currently \$75).

16 To assist with expungement applications, the Administrative 17 Office of the Courts would develop an expungement e-filing 18 system, to be used in the future for all expungement filings, and 19 upon implementation would additionally provide for electronic 20 service of process and document management. Electronic 21 distribution of notices for expungement relief and copies of 22 expungement orders to appropriate law enforcement and criminal 23 justice agencies would also be done by the courts.

24 Upon receipt of information presented through the e-filing 25 system, the Superintendent of State Police, Attorney General, and 26 the county prosecutor of any county in which a person seeking 27 expungement relief was convicted would, within 60 days, review 28 and confirm, as appropriate, the information against their own 29 records and notify the court of any inaccurate or incomplete data 30 contained in the information received, as well as any other basis for 31 the person's ineligibility.

32 Lastly, with respect to the on-going collection of court-ordered 33 financial assessments following the granting of an expungement, when 34 applicable, the bill would transfer responsibility for such collection 35 and disbursement efforts to the State Treasurer. Under current law, the 36 Judiciary continues as the primary collector of monies post-37 expungement through its comprehensive enforcement program 38 established pursuant to P.L.1995, c.9 (C.2B:19-1 et al.). The bill also 39 removes the willful non-payment of court-ordered financial 40 assessments through the comprehensive enforcement program as a 41 reason to nullify an expungement granted by a court, since this 42 program would no longer be involved in the post-expungement 43 collection efforts.