

[First Reprint]

ASSEMBLY, No. 2418

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED FEBRUARY 3, 2020

Sponsored by:

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District 27 (Essex and Morris)

Assemblyman WILLIAM F. MOEN, JR.

District 5 (Camden and Gloucester)

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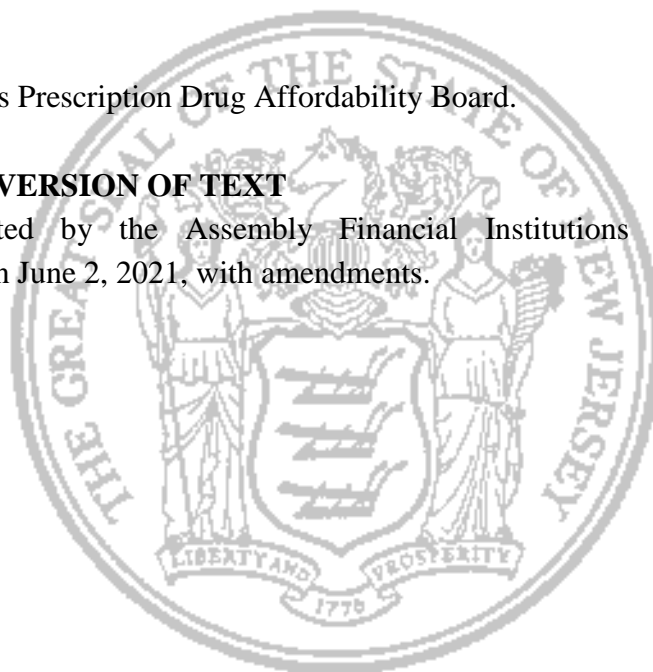
Assemblywoman Jasey, Assemblymen Giblin, Mukherji, Johnson, Assemblywomen Reynolds-Jackson, Chaparro, Murphy, Assemblymen Danielsen, Spearman, Assemblywoman Timberlake, Assemblymen Verrelli, Calabrese, Caputo, Assemblywoman Tucker and Assemblyman S.Kean

SYNOPSIS

Establishes Prescription Drug Affordability Board.

CURRENT VERSION OF TEXT

As reported by the Assembly Financial Institutions and Insurance Committee on June 2, 2021, with amendments.



(Sponsorship Updated As Of: 12/6/2021)

1 AN ACT concerning pharmaceuticals and supplementing Title 24 of
 2 the Revised Statutes.

3
 4 **BE IT ENACTED** *by the Senate and General Assembly of the State*
 5 *of New Jersey:*

6
 7 1. As used in this act:

8 “Biological product” means the same as that term is defined in
 9 section 1 of P.L.2015, c.130 (C.24:6K-1).

10 “Board” means the Prescription Drug Affordability Board
 11 established pursuant to section 2 of this act.

12 “Brand name drug” means a drug that is produced or distributed
 13 in accordance with an original new drug application approved under
 14 21 U.S.C. s.355(c). “Brand name drug” shall not include an
 15 authorized generic drug as defined in 42 C.F.R. s.447.502.

16 “Carrier” means the same as that term is defined in section 2 of
 17 P.L.1997, c.192 (C.26:2S-2).

18 “Council” means the Prescription Drug Affordability
 19 Stakeholder Council established pursuant to section 3 of this act.

20 “Generic drug” means: a retail drug that is marketed or
 21 distributed in accordance with an abbreviated new drug application
 22 that is approved under 21 U.S.C. s.355(j); an authorized generic as
 23 defined in 42 C.F.R. s.447.502; or a drug that entered the market
 24 before 1962 that was not originally marketed under a new drug
 25 application.

26 “Health benefits plan” means the same as that term is defined in
 27 section 2 of P.L.1997, c.192 (C.26:2S-2).

28 “Interchangeable” means the same as that term is defined in
 29 section 1 of P.L.2015, c.130 (C.24:6K-1).

30 “Manufacturer” means an entity that: engages in the
 31 manufacture of a prescription drug product or enters into a lease
 32 with another manufacturer to market and distribute a prescription
 33 drug product under the entity’s own name; and sets or changes the
 34 wholesale acquisition cost of the prescription drug product that it
 35 manufactures or markets.

36 “Prescription drug product” means a brand name drug, a generic
 37 drug, a biological product, or an interchangeable product.

38
 39 2. a. The Prescription Drug Affordability Board is established
 40 in, but not of, ¹**[the Division of Consumer Affairs in]**¹ the
 41 Department of Law and Public Safety. ¹Notwithstanding the
 42 foregoing, the board shall be independent of any supervision or
 43 control by the department or by any agency, board, office, or
 44 individual within the department.¹

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AFI committee amendments adopted June 2, 2021.

- 1 b. It shall be the duty of the board to protect New Jersey
2 residents, State and local governments, health benefits plans, health
3 care providers, licensed pharmacies, and other stakeholders within
4 the State health care system from the high costs of prescription drug
5 products.
- 6 c. (1) The board shall comprise five public members and three
7 alternate public members, who shall participate in board
8 deliberations in any case in which a public member is recused.
- 9 (a) The five public members of the board shall be appointed as
10 follows: one member by the Governor; one member by the
11 President of the Senate; one member by the Speaker of the General
12 Assembly; one member by the Attorney General; and one member
13 jointly by the President of the Senate and the Speaker of the
14 General Assembly, which member shall serve as chair of the board.
- 15 (b) The three alternate public members of the board shall be
16 appointed as follows: one member by the Governor; one member
17 by the President of the Senate; and one member by the Speaker of
18 the General Assembly.
- 19 (2) Each public member and alternate public member of the
20 board shall have expertise in health care economics or clinical
21 medicine.
- 22 (3) No public member or alternate public member of the board
23 may be an employee of, a board member of, or a consultant to, a
24 manufacturer, pharmacy benefits manager, health benefits plan
25 carrier, or wholesale distributor or related trade association.
- 26 (4) An individual appointed to the board as a public member or
27 an alternate public member shall disclose, at the time of
28 appointment, any conflict of interest, including whether the
29 individual has an association, including a financial or personal
30 association, that has the potential to bias or has the appearance of
31 biasing the individual's decision in matters related to the board or
32 the conduct of the board's activities.
- 33 (5) To the extent practicable and consistent with State and
34 federal law, the membership of the board shall reflect the racial,
35 ethnic, and gender diversity of the State.
- 36 d. Public members and alternate public members of the board
37 shall serve for a term of five years, except that, of the public
38 members first appointed, one shall serve a term of three years, two
39 shall serve a term of four years, and two shall serve a term of five
40 years. Public members and alternate public members shall be
41 eligible for reappointment to the board. Vacancies in the
42 membership shall be filled in the same manner as provided for the
43 original appointment, and members shall serve until a successor has
44 been appointed.
- 45 e. The chair of the board shall hire an executive director,
46 general counsel, and staff. Every five years, the chair shall develop
47 a five-year budget and staffing plan and submit it to the board for
48 approval. The executive director, general counsel, and staff of the

1 board shall receive a salary as provided in the budget of the board.
2 Public and alternate public members of the board shall be entitled to
3 such compensation as may be approved under the State budget, and
4 shall be entitled to reimbursement for expenses reasonably incurred
5 in the performance of their official duties.

6 f. The board shall meet in open session at least once every six
7 weeks, provided that the chair shall have the authority to postpone
8 or cancel any required meeting. Three members shall constitute a
9 quorum for the purposes of conducting official board business.

10 (1) The following board actions shall be undertaken in open
11 session:

12 (a) the study required under section 5 of this act;

13 (b) deliberations as to whether to subject a prescription drug
14 product to a cost review pursuant to section 7 of this act;

15 (c) any vote on whether to establish an upper payment limit on
16 purchases and payor reimbursements of prescription drug products
17 in the State or to authorize and develop requirements for the
18 importation of prescription drug products from other countries; and

19 (d) any ¹enforcement, regulatory, or other¹ decision by the
20 board.

21 (2) The board may meet in closed session to discuss trade
22 secrets or confidential and proprietary data and information, as
23 described in section 8 of this act.

24 (3) The board shall provide public notice of each board meeting
25 at least two weeks in advance of the meeting. Materials for each
26 board meeting shall be made available to the public at least seven
27 calendar days in advance of the meeting.

28 (4) The board shall provide an opportunity for public comment
29 at each open meeting of the board.

30 (5) The board shall provide the public with the opportunity to
31 provide written comments on pending decisions of the board.

32 (6) The board may allow expert testimony at board meetings,
33 including when the board meets in closed session.

34 (7) To the extent practicable, the board shall access pricing
35 information for prescription drug products by:

36 (a) entering into a memorandum of understanding with another
37 state to which manufacturers already report pricing information;
38 and

39 (b) accessing other available pricing information.

40 (8) (a) Public members of the board shall recuse themselves
41 from decisions related to a prescription drug product if the member,
42 or an immediate family member of the member, has received or
43 could receive any of the following:

44 (i) a direct financial benefit of any amount deriving from the
45 result or finding of a study or determination by or for the board; or

46 (ii) a financial benefit from any person that owns, manufactures,
47 or provides prescription drug products, services, or items to be
48 studied by the board that, in the aggregate, exceeds \$500 per year.

1 (b) For the purposes of subparagraph (a) of this paragraph, a
2 financial benefit includes honoraria, fees, stock, the value of the
3 member's or immediate family member's stock holdings, and any
4 direct financial benefit deriving from the finding of a review
5 conducted under this act.

6 (c) An alternate public member shall serve in the place of a
7 recused public member, provided the alternate public member or an
8 immediate family member of the alternate public member has not
9 received, and could not receive, any financial benefit for which
10 recusal is required pursuant to subparagraph (a) of this paragraph.

11 g. In addition to the other powers set forth in this act, the board
12 may:

13 (1) ¹[adopt rules and regulations, pursuant to the
14 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
15 seq.), to implement the provisions] conduct hearings concerning
16 possible violations of this act and determine appropriate penalties or
17 other remedies to be assessed against individuals in violation of the
18 requirements¹ of this act; ¹[and]¹

19 (2) ¹refer non-compliance matters to the Attorney General, who
20 may pursue appropriate legal remedies; and

21 (3)¹ enter into a contract with a qualified, independent third
22 party for any service necessary to carry out the powers and duties of
23 the board. Unless permission is granted by the board, a third party
24 hired by the board pursuant to this paragraph shall not release,
25 publish, or otherwise use any information to which the third party
26 has access under its contract.

27 h. Public members, alternate public members, staff, and third
28 party contractors of the board shall not accept any gift or donation
29 of services or property that indicates a potential conflict of interest
30 or has the appearance of biasing the work of the board.

31
32 3. a. The Prescription Drug Affordability Stakeholder Council
33 is established in, but not of, the Prescription Drug Affordability
34 Board.

35 b. It shall be the duty of the council to provide stakeholder
36 input to assist the board in making decisions as required under this
37 act.

38 c. The council shall comprise 27 members, to be appointed as
39 follows:

40 (1) The Speaker of the General Assembly shall appoint nine
41 members, including: (a) one representative of generic drug
42 corporations; (b) one representative of nonprofit health benefits
43 plan carriers; (c) one representative of a Statewide health care
44 advocacy coalition; (d) one representative of a Statewide advocacy
45 organization for seniors; (e) one representative of a Statewide
46 organization for diverse communities; (f) one representative of a

1 labor union; (g) one health services researcher specializing in
2 prescription drugs; and (h) two public members;

3 (2) The President of the Senate shall appoint nine members,
4 including: (a) one representative of brand name drug corporations;
5 (b) one representative of physicians; (c) one representative of
6 nurses; (d) one representative of hospitals; (e) one representative of
7 dentists; (f) one representative of health benefits plan carriers; (g)
8 one representative of the Office of Budget and Management in the
9 Department of the Treasury; (h) one clinical researcher; and (i) one
10 public member; and

11 (3) The Governor shall appoint nine members, including: (a)
12 one representative of brand name drug corporations; (b) one
13 representative of generic drug corporations; (c) one representative
14 of biotechnology companies; (d) one representative of for profit
15 health benefits plan carriers; (e) one representative of employers; (f)
16 one representative of pharmacy benefits managers; (g) one
17 representative of pharmacists; (h) one pharmacologist; and (i) one
18 public member.

19 d. (1) The membership of the council shall collectively have
20 knowledge of:

- 21 (a) the pharmaceutical business model;
- 22 (b) supply chain business models;
- 23 (c) the practice of medicine and clinical training;
- 24 (d) consumer and patient perspectives;
- 25 (e) health care cost trends and drivers;
- 26 (f) clinical and health services research; and
- 27 (g) the State's health care marketplace.

28 (2) To the extent practicable and consistent with State and
29 federal law, the membership of the council shall reflect the racial,
30 ethnic, and gender diversity of the State.

31 (3) The chair of the Prescription Drug Affordability Board shall
32 select, from among the membership of the council, two members
33 who shall serve as co-chairs of the council.

34 e. Each member of the council shall serve a term of three
35 years, except that, of the members first appointed, nine shall serve
36 for a term of one year, nine shall serve for a term of two years, and
37 nine shall serve for a term of three years. Members shall be eligible
38 for reappointment to the council. Vacancies in the membership
39 shall be filled in the same manner as provided for the original
40 appointment, and members shall serve until a successor has been
41 appointed.

42 f. Members of the council shall serve without compensation,
43 but may be reimbursed for expenses reasonably incurred in the
44 performance of their official duties.

45
46 4. a. Conflicts of interest involving the Prescription Drug
47 Affordability Board shall be disclosed to the public on the board's
48 Internet website as follows:

1 (1) conflicts of interest involving staff of the Prescription Drug
2 Affordability Board shall be disclosed at the time the staff member
3 is hired or at such time as an existing staff member identifies or
4 acquires a new conflict of interest;

5 (2) conflicts of interest involving the public members and
6 alternate public members of the board shall be disclosed by the
7 appointing authority at the time of appointment or at such time as
8 an existing member identifies or acquires a new conflict of interest;
9 and

10 (3) conflicts of interest requiring recusal of a public member of
11 the board from a final decision resulting from a review of a
12 prescription drug product shall be disclosed in advance of the first
13 public meeting after the conflict is identified, or within five days
14 after the conflict is identified, whichever occurs first.

15 b. Disclosure of a conflict of interest pursuant to this section
16 shall include the type, nature, and magnitude of the interests of the
17 individual involved.

18
19 5. a. The Prescription Drug Affordability Board shall conduct
20 a study of the entire pharmaceutical distribution and payment
21 system in the State and any policy options that are being used in
22 other states and countries to lower the list price of pharmaceutical
23 drug products, including, but not limited to: establishing upper
24 payment limits; using a reverse auction marketplace; authorizing
25 importation of prescription drugs from other countries; and
26 implementing a bulk purchasing process. The study required
27 pursuant to this subsection shall be completed no later than 18
28 months after the effective date of this act.

29 b. No later than six months after the effective date of this act,
30 the board shall conduct a study of the operation of the generic drug
31 market in the United States, which study shall include a review of
32 practitioner-administered drugs and consideration of:

33 (1) the prices of generic drugs on a year-to-year basis;

34 (2) the degree to which generic drug prices affect yearly
35 insurance premium changes;

36 (3) annual changes in insurance cost-sharing for generic drugs;

37 (4) the potential for, and history of, drug shortages;

38 (5) the degree to which generic drug prices affect annual State
39 spending under the State Health Benefits Program, the School
40 Employees Health Benefits Program, the Medicaid and NJ
41 FamilyCare programs, the Senior Gold program, and the
42 Pharmaceutical Assistance to the Aged and Disabled program; and

43 (6) any other issues the board deems relevant.

44
45 6. a. No later than 18 months after the effective date of this
46 act, the Prescription Drug Affordability Board shall:

47 (1) collect and review publicly-available information regarding
48 prescription drug product manufacturers, health benefits plan

1 carriers, wholesale distributors, and pharmacy benefits managers;
2 and

3 (2) identify states that require reporting on the cost of
4 prescription drug products and initiate the process of entering into
5 memoranda of understanding with those states to aid in the
6 collection of transparency data for prescription drug products.

7 b. Based on the information and data collected pursuant to
8 subsection a. of this section, the board shall, in consultation with
9 the Prescription Drug Affordability Stakeholder Council:

10 (1) establish methods for collecting additional data necessary to
11 carry out its duties under this act; and

12 (2) identify circumstances under which the cost of a prescription
13 drug product may create or has created affordability challenges for
14 the State health care system and for New Jersey patients.

15 c. The board shall use the information and data collected
16 pursuant to subsection a. of this section to identify prescription drug
17 products that are:

18 (1) brand name drugs or biological products that, as adjusted
19 annually for inflation in accordance with the Consumer Price Index,
20 have:

21 (a) a launch wholesale acquisition cost of \$30,000 or more per
22 year or course of treatment; or

23 (b) a wholesale acquisition cost increase of \$3,000 or more in
24 any 12-month period, or over any course of treatment that is less
25 than 12 months in duration;

26 (2) interchangeable biological products that have a launch
27 wholesale acquisition cost that is not at least 15 percent lower than
28 the referenced brand name biological product at the time the
29 interchangeable product is launched;

30 (3) generic drugs that, as adjusted annually for inflation in
31 accordance with the Consumer Price Index, have a wholesale
32 acquisition cost:

33 (a) of \$100 or more for:

34 (i) a 30-day supply lasting a patient for a period of 30
35 consecutive days, based on the recommended dosage approved for
36 labeling by the United States Food and Drug Administration;

37 (ii) a supply lasting a patient for fewer than 30 days, based on
38 the recommended dosage approved for labeling by the United States
39 Food and Drug Administration; or

40 (iii) one unit of the drug, if the labeling approved by the United
41 States Food and Drug Administration does not recommend a finite
42 dosage; and

43 (b) that increased by 200 percent or more during the
44 immediately preceding 12-month period, as determined by the
45 difference between the resulting wholesale acquisition cost and the
46 average of the wholesale acquisition cost reported over the
47 immediately preceding 12 months; and

1 (4) in consultation with the council, other prescription drug
2 products that the board determines may create affordability issues
3 for the State health care system and New Jersey patients.
4

5 7. a. After identifying prescription drug products pursuant to
6 subsection c. of section 6 of this act, the Prescription Drug
7 Affordability Board shall determine whether to conduct a cost
8 review for each identified prescription drug product by seeking
9 input from the Prescription Drug Affordability Stakeholder Council
10 about the product and considering the average cost share of the
11 product.

12 b. (1) The information to conduct a cost review may include
13 any document and research related to the manufacturer's selection
14 of the introductory price or price increase of the prescription drug
15 product, including life cycle management, net average price in the
16 State, market competition and context, projected revenue, and the
17 estimated value or cost-effectiveness of the prescription drug
18 product.

19 (2) To the extent that there is no publicly-available information
20 to conduct a cost review pursuant to this section, the board shall
21 request the information from the manufacturer of the prescription
22 drug product and, as appropriate, a wholesale distributor, pharmacy
23 benefits manager, or health benefits plan carrier with relevant
24 information on how the cost of the prescription drug product in the
25 State was established. The failure of a manufacturer, wholesale
26 distributor, pharmacy benefits manager, or health benefits plan
27 carrier to provide the board with information requested under this
28 paragraph shall not affect the ability of the board to conduct a
29 review pursuant to subsection c. of this section.

30 c. (1) If the board conducts a review of the cost of a
31 prescription drug product, the review shall determine whether use
32 of the prescription drug product in a manner that is fully consistent
33 with the labeling approved by the United States Food and Drug
34 Administration or standard medical practice has led or will lead to
35 affordability challenges for the State health care system or high out-
36 of-pocket costs for New Jersey patients.

37 (2) To the extent possible, in determining whether a prescription
38 drug product identified pursuant to subsection c. of section 6 of this
39 act has led or will lead to an affordability challenge, the board shall
40 consider the following factors:

41 (a) the wholesale acquisition cost and any other relevant
42 prescription drug cost index for the prescription drug product sold
43 in the State;

44 (b) the average monetary price concession, discount, or rebate
45 the manufacturer provides or is expected to provide to health
46 benefits plans in the State, as reported by manufacturers and health
47 benefits plans, expressed as a percent of the wholesale acquisition
48 cost for the prescription drug product under review;

- 1 (c) the total amount of the price concession, discount, or rebate
- 2 the manufacturer provides to each pharmacy benefits manager
- 3 operating in the State for the prescription drug product under
- 4 review, as reported by manufacturers and pharmacy benefits
- 5 managers, expressed as a percent of the wholesale acquisition costs;
- 6 (d) the price at which therapeutic alternatives have been sold in
- 7 the State;
- 8 (e) the average monetary concession, discount, or rebate the
- 9 manufacturer provides or is expected to provide to health benefits
- 10 plan payors and pharmacy benefits managers in the State for
- 11 therapeutic alternatives;
- 12 (f) the costs to health benefits plans based on patient access
- 13 consistent with United States Food and Drug Administration label
- 14 indications;
- 15 (g) the effects on patient access resulting from the cost of the
- 16 prescription drug product relative to insurance benefit design;
- 17 (h) the current or expected dollar value of the drug-specific
- 18 patient access programs that are supported by the manufacturer;
- 19 (i) the relative financial effects on health, medical, and social
- 20 service costs as can be quantified and compared to the baseline
- 21 effects of existing therapeutic alternatives;
- 22 (j) the average patient copay or other cost-sharing for the
- 23 prescription drug product in the State; and
- 24 (k) any additional factors established by the board by regulation.
- 25 (3) If the board is unable to determine, using the factors listed in
- 26 paragraph (2) of this subsection, whether a prescription drug
- 27 product will produce or has produced challenges to the affordability
- 28 of the product to the State health care system, the board may
- 29 consider the following factors:
- 30 (a) the manufacturer's research and development costs, as
- 31 indicated on the manufacturer's federal tax filing or information
- 32 filed with the federal Securities and Exchange Commission for the
- 33 most recent tax year, in proportion to the manufacturer's sales in the
- 34 State;
- 35 (b) the portion of direct-to-consumer marketing costs specific to
- 36 the prescription drug product under review that are eligible for
- 37 favorable federal tax treatment in the most recent tax year,
- 38 multiplied by the ratio of total manufacturer in-State sales to total
- 39 manufacturer sales in the United States for the product;
- 40 (c) gross and net manufacturer, pharmacy benefits manager, and
- 41 wholesale distributor revenues for the prescription drug product
- 42 under review for the most recent tax year;
- 43 (d) any additional factors proposed by the manufacturer and
- 44 appropriate health benefits plan carriers, wholesale distributors, and
- 45 pharmacy benefits managers that the board considers relevant; and
- 46 (e) any additional factors that the board establishes by
- 47 regulation.

1 ¹d. The board's process and criteria for identifying prescription
2 drugs pursuant to subsection c. of section 6 of this act, and for
3 determining whether to conduct a cost review of the prescription
4 drug pursuant to this section, shall be established by the board by
5 rules and regulations adopted pursuant to the "Administrative
6 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), which rules
7 and regulations shall constitute the comprehensive operating plan
8 governing the board, and may include such other requirements as
9 shall be necessary to implement the provisions of this act.¹

10
11 8. All information and data obtained by the Prescription Drug
12 Affordability Board pursuant to this act ¹~~["that is not otherwise"]~~
13 shall be made¹ publicly available ¹~~["shall be deemed"]~~ unless the
14 board determines the information¹ to be a trade secret ¹~~["and"]~~ or¹
15 confidential ¹~~["and"]~~ or¹ proprietary information ¹~~["], and shall not be~~
16 ~~deemed to]~~ . Information determined to be a trade secret or
17 confidential or proprietary information shall not¹ be a ¹~~["public"]~~
18 government¹ record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.)
19 or P.L.2001, c.404 (C.47:1A-5 et al.). Only board members and
20 board staff shall have access to information and data ¹~~["deemed"]~~ the
21 board determines¹ to be a trade secret ¹~~["and"]~~ or¹ confidential
22 ¹~~["and"]~~ or¹ proprietary information pursuant to this section.

23
24 9. a. No later than 18 months after the effective date of this
25 act, the Prescription Drug Affordability Board shall identify a
26 funding source for the board. If appropriate, the board may submit
27 to the Legislature its recommendations for legislation or other
28 action the board determines to be necessary to establish a funding
29 source for the board. In identifying an appropriate funding source,
30 the board shall consider:

31 (1) assessing and collecting a fee on manufacturers, pharmacy
32 benefits managers, health benefits plan carriers, and other entities;

33 (2) using rebates received by State and local government entities
34 from manufacturers; and

35 (3) any other method the board determines to be an appropriate
36 source of funding.

37 b. The board shall be established using general funds, which
38 funds shall be repaid to the State with funds from the funding
39 source identified and established pursuant to subsection a. of this
40 section.

41
42 10. a. If, pursuant to the study conducted under section 5 of this
43 act, the Prescription Drug Affordability Board determines that it is
44 in the best interests of the State to establish a process for
45 establishing upper payment limits for, or allowing importation from
46 other countries of, prescription drug products that it determines
47 have led or will lead to an affordability challenge, the board, in

1 conjunction with the Prescription Drug Affordability Stakeholder
2 Council, shall draft a plan of action for implementing the
3 recommended action. The board, in its discretion, may recommend
4 both establishing upper payments limits and allowing importation
5 from other countries for a given prescription drug product.

6 (1) If the board determines it is in the best interests of the State
7 to establish upper payment limits, the board's plan of action shall
8 include the criteria the board will use to establish upper payment
9 limits, which criteria shall include consideration of:

10 (a) the cost of administering the prescription drug product;

11 (b) the cost of delivering the prescription drug product to
12 consumers; and

13 (c) other relevant administrative costs related to the prescription
14 drug product.

15 (2) If the board determines it is in the best interests of the State
16 to establish a process for importing prescription drugs from other
17 countries, the board's plan of action shall include the criteria the
18 board will use to establish the process, which criteria shall include
19 consideration of:

20 (a) the administrative costs of establishing a system to import
21 prescription drugs;

22 (b) whether to allow direct importation by New Jersey
23 consumers or to limit importation to pharmacies or to authorized
24 State entities;

25 (c) the costs of developing mechanisms to ensure the safety and
26 security of a prescription drug importation system, including
27 mechanisms to verify the quality, source, and integrity of imported
28 prescription drug products;

29 (d) whether the added costs of implementing a prescription drug
30 product importation system will negate the anticipated savings of
31 allowing prescription drug importation; and

32 (e) other relevant administrative costs.

33 b. The process for establishing upper payment limits shall:

34 (1) prohibit the application of an upper payment limit for a
35 prescription drug that is included in the prescription drug shortage
36 list promulgated by the United States Food and Drug
37 Administration; and

38 (2) require the board to monitor the availability of any
39 prescription drug product for which it establishes an upper payment
40 limit and, if there becomes a shortage of the prescription drug
41 product in the State, reconsider or suspend the upper payment limit.

42 c. ¹[(1)]¹ No later than 24 months after the effective date of
43 this act, the board shall submit a plan of action drafted pursuant to
44 subsection a. of this section to the Legislature for approval. The
45 ¹[(Legislature shall have 45)] plan shall be deemed rejected unless
46 legislation implementing the plan is adopted within 90¹ days ¹[(to
47 approve the plan by adopting a concurrent resolution, provided that,
48 if either House of the Legislature does not convene a voting session

1 during that 45-day period, that House shall have until the second
2 voting session scheduled for the House after the expiration of the
3 45-day period to adopt a concurrent resolution approving the plan.
4 If the Legislature does not approve the plan, the board shall submit
5 the plan to the Governor and the Attorney General for approval
6 pursuant to paragraph (2) of this subsection.

7 (2) The Governor and the Attorney General shall have 45 days
8 to approve a plan of action submitted to them pursuant to paragraph
9 (1) of this subsection. If the Governor and the Attorney General do
10 not both approve the plan within 45 days, the plan shall be deemed
11 rejected.

12 (3) after the date the plan is submitted to Legislature for
13 approval. Legislation approving a plan submitted by the board may
14 include modifications to the plan as submitted for approval, and in
15 no case shall a plan be deemed rejected solely because the
16 legislation implementing the plan makes technical or substantive
17 changes to the plan submitted by the board.¹ The board shall have
18 no authority to establish upper payment limits for prescription drug
19 products pursuant to section 11 of this act, or authorize the
20 importation of prescription drug products from other countries,
21 unless the board's plan of action has been approved ¹by the
22 Legislature pursuant to paragraph (1) of ¹through the adoption of
23 implementing legislation as provided in¹ this subsection ¹or by the
24 Governor and the Attorney General pursuant to paragraph (2) of this
25 subsection¹ .

26
27 11. a. Subject to the requirements of subsection c. of section 10
28 of this act, commencing 30 months after the effective date of this
29 act, the Prescription Drug Affordability Board may establish upper
30 payment limits for prescription drug products that are:

31 (1) purchased or paid for by a unit of State or local government
32 or an organization on behalf of a unit of State or local government;

33 (2) paid for through a health benefit plan on behalf of a unit of
34 State or local government; or

35 (3) purchased or paid for by the State Medicaid or NJ
36 FamilyCare programs.

37 b. The upper payment limits established pursuant to subsection
38 a. of this section shall be established for prescription drug products
39 that have led or will lead to an affordability challenge, and shall be
40 established in accordance with the criteria established by the board
41 by regulation.

42 c. The board shall monitor the availability of any prescription
43 drug for which it establishes an upper payment limit and, if there
44 becomes a shortage of the prescription drug product in the State,
45 determine whether to suspend or alter the upper payment limit for
46 that prescription drug product.

1 d. An upper payment limit established pursuant to subsection a.
2 of this section shall not apply to any prescription drug product
3 included in the prescription drug shortage list maintained by the
4 United States Food and Drug Administration.

5
6 12. ¹a.¹ A person aggrieved by a decision ¹or order¹ of the
7 Prescription Drug Affordability Board may ¹["appeal"] seek a
8 rehearing of¹ the decision ¹or order¹ to the board within 30 days
9 after the issuance of the decision ¹or order, or the decision or order
10 shall become final¹ .

11 ¹b.¹ The board shall ¹["hear the appeal"] conduct a new hearing
12 on a decision or order for which a rehearing is requested pursuant to
13 subsection a. of this section,¹ and make a final decision ¹or issue a
14 final order¹ no later than 60 days after the ¹["appeal"] rehearing¹ is
15 requested.

16 ¹c.¹ A final decision ¹or order¹ of the board may be appealed to
17 the Appellate Division of the Superior Court ¹no later than 45 days
18 after the decision or order becomes final. The court shall have the
19 power to grant such relief as it deems just and proper, and to make
20 or enter an order enforcing, modifying, or setting aside, in whole or
21 in part, the board's decision or order. The findings of fact on which
22 a decision or order of the board is based shall be conclusive if
23 supported by substantial evidence on the record considered as a
24 whole.

25 d. Filing an appeal to the Appellate Division of the Superior
26 Court pursuant to subsection c. of this section shall not stay
27 enforcement of a final decision or order of the board unless a stay is
28 issued by the court upon application in accordance with the Rules of
29 Court or by the board upon terms and conditions as it deems
30 proper¹ .

31
32 13. The Prescription Drug Affordability Board shall submit the
33 following reports to the Governor and, pursuant to section 2 of
34 P.L.1991, c.164 (C.52:14-19.1), to the Legislature:

35 a. No later than ¹["18 months after the effective date of this act,
36 and annually thereafter"] March 31 of each year¹ , the board shall
37 submit a report concerning:

38 (1) price trends for prescription drug products;

39 (2) the number of prescription drug products that were subject to
40 board review and the results of the review; and

41 (3) recommendations for legislation or other action as may be
42 necessary to make prescription drug products more affordable in the
43 State.

44 b. No later than 18 months after the effective date of this act,
45 the board shall submit a report concerning the board's
46 recommendations with regard to each policy option reviewed under
47 the study completed pursuant to subsection a. of section 5 of this act

- 1 and its recommendations for legislative, executive, and
2 administrative action as may be appropriate.
- 3 c. No later than 36 months after the effective date of this act,
4 the board shall submit a report concerning:
- 5 (1) the legality, obstacles, and benefits of establishing upper
6 **'[price] payment'** limits on all purchases and payor
7 reimbursements of prescription drug products in the State;
- 8 (2) recommendations as to whether the authority of the board
9 should be expanded legislatively to allow the board to establish
10 upper **'[price] payment'** limits on all purchases and payor
11 reimbursements of prescription drug products in the State; and
- 12 (3) recommendations concerning the importation of prescription
13 drug products from other countries, including recommendations for
14 legislation as may be necessary to authorize the practice and ensure
15 the safety, security, quality, and integrity of imported prescription
16 drug products.
- 17
- 18 14. This act shall take effect immediately.