ASSEMBLY, No. 3607 STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED MARCH 5, 2020

Sponsored by: Assemblywoman ANNETTE QUIJANO District 20 (Union) Assemblywoman VALERIE VAINIERI HUTTLE District 37 (Bergen)

SYNOPSIS

Codifies AG recommendations for issuing Amber Alert when family member abducts child.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 8/24/2020)

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AN ACT concerning certain alerts in cases involving abductions of 1 2 children by family members and amending P.L.2002, c.129. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 3 of P.L.2002, c.129 (C.52:17B-194.3) is amended to read as follows: 8 9 3. a. The Attorney General shall establish "Amber's Plan," a program authorizing the broadcast media, upon notice from the 10 State Police, to transmit an emergency alert to inform the public of 11 12 a child abduction. The program shall be a voluntary, cooperative 13 effort between State and local law enforcement agencies and the 14 broadcast media. 15 b. The Attorney General shall notify the broadcast media 16 serving the State of New Jersey of the establishment of "Amber's 17 Plan" and invite their voluntary participation. 18 The following criteria shall be met before the State Police c. activate the Amber Alert: 19 20 (1) The child is believed to be abducted; 21 (2) The child is 17 years of age or younger; 22 (3) The child may be in danger of death or serious bodily injury; 23 and 24 (4) There is [sufficient information available to indicate] reason to believe that an "Amber Alert" would assist in locating the child 25 considering all relevant circumstances, including whether there is 26 27 enough descriptive information available and the amount of time that has elapsed since the child was last seen and was reported missing. 28 29 If the child is abducted by a stranger, that child shall be deemed to 30 be at great risk of physical harm. 31 If the child is abducted by a family member, law enforcement 32 officials shall consider the following criteria to determine whether the 33 State Police should activate an Amber Alert: 34 (a) If any express or implied threats of harm to the child were 35 made by the abductor at any time before the abduction, or during the course of the abduction; 36 37 (b) If there was any past history of violence by the abductor 38 directed against the child, or abuse or neglect of the child, or any other 39 child; 40 (c) If violence or threat of violence was used in committing the 41 abduction, and whether force was used or directed against the child or 42 put the child at immediate risk of harm, including force directed 43 against another; 44 (d) If there is a family history of domestic violence or child abuse, 45 or a history of custody disputes or past abductions;

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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1 (e) If the abductor has a history of violence or weapons offenses; 2 (f) If the abductor is believed to be armed; 3 (g) If the abductor is believed to be under the influence of alcohol 4 or drugs; 5 (h) If the abductor has a history of alcohol or other substance 6 abuse; 7 (i) If the abductor has a history of mental illness; 8 (j) If the abductor acted irrationally; 9 (k) If the child or the abductor has a pre-existing medical or health 10 condition, which, if unmonitored or untreated, could impact the 11 welfare of the child; and 12 (1) If any other facts or circumstances exist that suggest that the abductor might intentionally or unintentionally harm the child, or 13 14 expose the child to a dangerous situation. 15 All appropriate law enforcement personnel, including 9-1-1 16 operators, shall be trained in the proper implementation of these 17 criteria. 18 d. The participating media shall voluntarily agree, upon notice 19 from the State Police, to transmit emergency alerts to inform the 20 public of a child abduction that has occurred within their broadcast 21 service regions. The notice shall be provided through the State 22 Police operational dispatch unit. 23 The alerts shall be read after a distinctive sound tone and the 24 statement: "This is an Amber Abducted Child Alert." The alerts 25 shall be broadcast as often as possible, pursuant to the guidelines 26 established by the New Jersey Broadcasters' Association, for the 27 first three hours. After the initial three hours, the alert shall be 28 rebroadcast at such intervals as the investigating authority, the State 29 Police, and the participating media deem appropriate. 30 The alerts shall include a description of the child, such details of 31 the abduction and abductor as may be known, and such other 32 information as the State Police may deem pertinent and appropriate. 33 The State Police shall in a timely manner update the broadcast 34 media with new information when appropriate concerning the 35 abduction. 36 The alerts also shall provide information concerning how those 37 members of the public who have information relating to the 38 abduction may contact the State Police or other appropriate law 39 enforcement agency. 40 Concurrent with the notice provided to the broadcast media, the 41 State Police operational dispatch unit shall also notify the Department of Transportation, the New Jersey Turnpike Authority, 42 and the South Jersey Transportation Authority of the "Amber 43 44 Through the use of their variable message signs, the Alert." 45 department and the affected authorities shall inform the motoring 46 public that an "Amber Alert" is in progress and provide information relating to the abduction and how motorists may report any 47

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information they have to the State Police or other appropriate law

3 e. The alerts shall terminate upon notice from the State Police. The Attorney General, with the assistance of the 4 f. (1)5 participating broadcast media, shall develop and undertake a public education campaign to inform the public about "Amber's Plan" and 6 7 the emergency alert program established under P.L.2002, c.129 8 (C.52:17B-194.1 et seq.). 9 (2) The Attorney General, in consultation with the State Police, 10 shall develop and establish a plan to disseminate "Amber Alert" information through social media accounts maintained by the State 11 12 Police. The emergency alert information required to be disseminated shall include, but not be limited to, a description of 13 the missing child, any known details of the abduction and abductor, 14 15 and a recognizable photograph of the missing child. The Office of 16 the Governor, the Department of Children and Families, the 17 Department of Health, and the Department of Human Services shall, 18 and any other appropriate State, county, or municipal entity may, 19 disseminate "Amber Alert" information made available by the State 20 Police on their respective social media accounts. 21 g. The Attorney General may adopt guidelines to effectuate the 22 purposes of P.L.2002, c.129 (C.52:17B-194.1 et seq.). 23 (cf: P.L.2016, c.78, s.1) 24

25 2. This act shall take effect on the first day of the second month26 next following enactment.

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enforcement agency.

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STATEMENT

This bill codifies the Attorney General's recommendations
concerning when an Amber Alert should be issued in cases
involving the abduction of a child by a family member.

Specifically, the bill sets forth criteria that law enforcement officials must consider in determining whether the State Police should activate an Amber Alert. Under these criteria, if the child is abducted by a family member, law enforcement officials must consider:

39 (1) If any express or implied threats of harm to the child were
40 made by the abductor at any time before the abduction, or during
41 the course of the abduction;

42 (2) If there was any past history of violence by the abductor
43 directed against the child, or abuse or neglect of the child, or any
44 other child;

(3) If violence or threat of violence was used in committing the
abduction, and whether force was used or directed against the child
or put the child at immediate risk of harm, including force directed
against another;

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1 (4) If there is a family history of domestic violence or child 2 abuse, or a history of custody disputes or past abductions; 3 (5) If the abductor has a past history of violence or weapons 4 offenses; 5 (6) If the abductor is believed to be armed; (7) If the abductor is believed to be under the influence of 6 7 alcohol or drugs; (8) If the abductor has a history of alcohol or other substance 8 9 abuse; 10 (9) If the abductor has a history of mental illness; (10) If the abductor was acting irrationally; 11 12 (11) If the child or the abductor has a pre-existing medical or 13 health condition, which, if unmonitored or untreated, could impact the welfare of the child; and 14 15 (12) If any other facts or circumstances exist that suggest that the 16 abductor might intentionally or unintentionally harm the child, or 17 expose the child to a dangerous situation. The bill specifies that if the child is abducted by a stranger, that 18 child shall be deemed to be at great risk of physical harm. 19 20 The bill also specifies that all appropriate law enforcement 21 personnel, including 9-1-1 operators, are to be trained to implement 22 these criteria. 23 This bill is in response to the tragic case of Zara Malani-Lin 24 Abdur-Raheem, a three-month-old infant who was killed in 25 February 2010. Her father abducted Zara from her grandmother in 26 East Orange, drove South on the Garden State Parkway, then threw 27 the infant off the Driscoll Bridge into the Raritan River in Middlesex County. Under the Attorney General guidelines in effect 28 29 at the time, it was not clear what criteria should be followed in cases of abduction by family members and an Amber Alert was not 30 31 issued. This bill essentially codifies changes to the guidelines 32 recommended by the Attorney General in April 2010 in response to 33 this case.