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STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED MARCH 23, 2020

Sponsored by: Assemblyman ROBERT J. KARABINCHAK District 18 (Middlesex) Assemblyman JAMEL C. HOLLEY District 20 (Union) Assemblywoman AURA K. DUNN District 25 (Morris and Somerset) Senator PATRICK J. DIEGNAN, JR. District 18 (Middlesex) Senator FRED H. MADDEN, JR. District 4 (Camden and Gloucester)

Co-Sponsored by: Assemblywomen Jimenez, DiMaso, Assemblymen Mejia, Houghtaling and Calabrese

SYNOPSIS

Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement.

CURRENT VERSION OF TEXT

As reported by the Assembly Community Development and Affairs Committee on August 24, 2020, with amendments.



(Sponsorship Updated As Of: 11/16/2020)

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AN ACT concerning motor vehicle driver education and amending
 R.S.39:3-10.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. R.S.39:3-10 is amended to read as follows:

8 39:3-10. A person shall not drive a motor vehicle on a public 9 highway in this State unless the person is under supervision while 10 participating in a behind-the-wheel driving course pursuant to 11 section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a 12 validated permit, or a probationary or basic driver's license issued to 13 that person in accordance with this article.

14 A person under 18 years of age shall not be issued a basic license 15 to drive motor vehicles, and a person shall not be issued a validated 16 permit, including a validated examination permit, until the applicant 17 has passed a satisfactory examination and other requirements as to 18 the applicant's ability as an operator. The examination shall 19 include: a test of the applicant's vision; the applicant's ability to 20 understand traffic control devices; the applicant's knowledge of safe 21 driving practices, including the dangers of driving a vehicle in an 22 aggressive manner, which shall include, but not be limited to, 23 unexpectedly altering the speed of a vehicle, making improper or 24 erratic traffic lane changes, disregarding traffic control devices, 25 failing to yield the right of way, and following another vehicle too 26 closely; the applicant's knowledge of operating a motor vehicle in a 27 manner that safely shares the roadway with pedestrians, cyclists, 28 skaters, riders of motorized-scooters, and other non-motorized 29 vehicles, which shall include, but not be limited to, passing a cyclist 30 on the roadway, recognizing bicycle lanes, navigating intersections 31 with pedestrians and cyclists, and exiting a vehicle without 32 endangering pedestrians and cyclists; the applicant's knowledge of 33 the effects that ingestion of alcohol or drugs has on a person's 34 ability to operate a motor vehicle; the applicant's knowledge of the 35 dangers of carbon monoxide poisoning from motor vehicles and 36 techniques for the safe operation and proper maintenance of a motor 37 vehicle; the applicant's knowledge of portions of the mechanism of 38 motor vehicles as is necessary to insure the safe operation of a 39 vehicle of the kind or kinds indicated by the applicant; and the 40 applicant's knowledge of the laws and ordinary usages of the road. 41 The examination shall be made available in English and each of the 42 three languages, other than English, most commonly spoken in the 43 State, as determined by the chief administrator. The chief 44 administrator shall periodically, and at least every five years, verify 45 the three languages, other than English, most commonly spoken in 46 the State.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: ¹Assembly ACD committee amendments adopted August 24, 2020.

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A person shall not sit for an examination for any permit without exhibiting photo identification deemed acceptable by the commission, unless that person is a high school student participating in a course of automobile driving education approved by the State Department of Education and conducted in a public, parochial, or private school of this State, pursuant to section 1 of P.L.1950, c.127 (C.39:3-13.1).

8 Prior to taking an examination for ¹[a validated] any¹ permit, a 9 person shall watch a video created by the commission, in 10 conjunction with the Attorney General, explaining the rights and 11 responsibilities of a driver stopped by a law enforcement officer. 12 ¹The video shall be used for informational purposes only and shall 13 not be used in any criminal proceeding involving a driver stopped 14 by a law enforcement officer.¹

15 The commission may waive the written law knowledge 16 examination for any person 18 years of age or older possessing a 17 valid driver's license issued by any other state, the District of 18 Columbia, or the United States Territories of American Samoa, 19 Guam, Northern Mariana Islands, Puerto Rico, or the Virgin 20 Islands. The commission shall be required to provide that person 21 with a booklet that highlights those motor vehicle laws unique to 22 New Jersey. A road test shall be required for a probationary license 23 and serve as a demonstration of the applicant's ability to operate a 24 vehicle of the class designated. During the road test, an applicant 25 may use a rear visibility system, parking sensors, or other 26 technology installed on the motor vehicle that enables the applicant 27 to view areas directly behind the vehicle or alerts the applicant of 28 obstacles while parking.

29 A person shall not sit for a road test unless that person exhibits 30 photo identification deemed acceptable by the commission. A high 31 school student who has completed a course of behind-the-wheel 32 automobile driving education approved by the State Department of 33 Education and conducted in a public, parochial, or private school of 34 this State, who has been issued a special learner's permit pursuant to 35 section 1 of P.L.1950, c.127 (C.39:3-13.1) prior to January 1, 2003, shall not be required to exhibit photo identification in order to sit 36 37 for a road test. The commission may waive the road test for any 38 person 18 years of age or older possessing a valid driver's license 39 issued by any other state, the District of Columbia, or the United 40 States Territories of American Samoa, Guam, Northern Mariana 41 Islands, Puerto Rico, or the Virgin Islands. The road test shall be 42 given on public streets, where practicable and feasible, but may be 43 preceded by an off-street screening process to assess basic skills. 44 The commission shall approve locations for the road test which 45 pose no more than a minimal risk of injury to the applicant, the 46 examiner, and other motorists. New locations for the road test shall 47 not be approved unless the test can be given on public streets.

1 A person who successfully completes a road test for a 2 motorcycle license or a motorcycle endorsement when operating a 3 motorcycle or motorized scooter with an engine displacement of 4 less than 231 cubic centimeters shall be issued a motorcycle license 5 or endorsement restricting the person's operation of the vehicles to 6 any motorcycle with an engine displacement of 500 cubic 7 centimeters or less. A person who successfully completes a road 8 test for a motorcycle license or motorcycle endorsement when 9 operating a motorcycle with an engine displacement of 231 or more 10 cubic centimeters shall be issued a motorcycle license or 11 endorsement without any restriction as to engine displacement. 12 Any person who successfully completes an approved motorcycle 13 safety education course established pursuant to the provisions of 14 section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a 15 motorcycle license or endorsement without restriction as to engine 16 displacement.

17 A person issued a motorcycle license pursuant to this section 18 may be issued a standard motorcycle license or a REAL ID 19 motorcycle license. The chief administrator shall require an 20 applicant for a standard motorcycle license to provide as proof of 21 the applicant's identity, age, and residence primary and secondary 22 documents, with which the chief administrator shall attribute point 23 values in accordance with the point based identification verification 24 program established pursuant to section 28 of P.L.2003, c.13 25 (C.39:2A-28). The point total required to prove the identity of an 26 applicant for the standard motorcycle license shall be the same for 27 every applicant, regardless of immigration status. In the event that 28 the commission changes the point total threshold, the requirement 29 that every applicant reach the same point total threshold shall 30 remain in effect.

In addition to requiring the person to submit satisfactory proof of identity and age, the commission shall require the person to provide:

(1) as a condition for obtaining a standard motorcycle license,
proof of the person's social security number and one document
providing satisfactory proof that the person is a New Jersey
resident.

38 If the person does not have a social security number, the person39 shall either:

40 (a) provide satisfactory proof of an Individual Taxpayer41 Identification Number; or

42 (b) indicate, in a manner prescribed by the commission and
43 consistent with all other provisions of P.L.2019, c.271 (C.39:3-100
44 et al.), that the person is not eligible to receive a social security
45 number; or

46 (2) as a condition for obtaining a REAL ID motorcycle license:
47 two documents providing satisfactory proof that the person is a New
48 Jersey resident; proof of the person's social security number or

verification of ineligibility for a social security number in
 accordance with the "REAL ID Act of 2005," Pub.L.109-13, any
 acts amendatory or supplementary thereto, and any federal
 regulations adopted thereunder; and proof that the person's presence
 in the United States is authorized under federal law.

6 A standard motorcycle license shall indicate that the license shall 7 not be accepted as identification for an official purpose, as that term 8 is defined under the "REAL ID Act of 2005," Pub.L.109-13, any 9 acts amendatory or supplementary thereto, and any federal 10 regulations adopted thereunder.

11 The commission shall issue a standard basic driver's license or a 12 REAL ID basic driver's license to operate a motor vehicle other 13 than a motorcycle to a person over 18 years of age who previously 14 has not been licensed to drive a motor vehicle in this State or 15 another jurisdiction only if that person has: (1) operated a passenger 16 automobile in compliance with the requirements of this Title for not 17 less than one year, not including any period of suspension or 18 postponement, from the date of issuance of a probationary license 19 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been 20 assessed more than two motor vehicle points; (3) not been convicted 21 in the previous year for a violation of R.S.39:4-50, section 2 of 22 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189 23 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of 24 P.L.2017, c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or 25 any other motor vehicle-related violation the commission 26 determines to be significant and applicable pursuant to regulation; 27 and (4) passed an examination of the applicant's ability to operate a 28 motor vehicle pursuant to this section.

29 The commission shall expand the driver's license examination by 30 20 percent. The additional questions to be added shall consist solely 31 of questions developed in conjunction with the Department of 32 Health concerning the use of alcohol or drugs as related to highway 33 safety. The commission shall develop, in conjunction with the 34 Department of Health, supplements to the driver's manual which 35 shall include information necessary to answer any question on the 36 driver's license examination concerning alcohol or drugs as related 37 to highway safety.

38 Up to 20 questions may be added to the examination on subjects 39 to be determined by the commission that are of particular relevance 40 to youthful drivers, including the importance of operating a motor 41 vehicle in a manner that safely shares the roadway with pedestrians, 42 cyclists, skaters, riders of motorized-scooters, and other non-43 motorized vehicles, which shall include, but not be limited to, 44 passing a cyclist on the roadway, recognizing bicycle lanes, 45 navigating intersections with pedestrians and cyclists, and exiting a 46 vehicle without endangering pedestrians and cyclists, and the 47 dangers of driving a vehicle in an aggressive manner, which shall 48 include, but not be limited to, unexpectedly altering the speed of a

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vehicle, making improper or erratic traffic lane changes,
 disregarding traffic control devices, failing to yield the right of way,
 and following another vehicle too closely, after consultation with
 the Director of the Division of Highway Traffic Safety in the
 Department of Law and Public Safety.

6 The commission shall expand the driver's license examination to 7 include a question asking whether the applicant is aware of the 8 provisions of the "Revised Uniform Anatomical Gift Act," 9 P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on 10 the driver's license the intention to make a donation of body organs 11 or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

The commission shall expand the driver's license examination to include a question asking whether the applicant is aware of the dangers of failing to comply with this State's motor vehicle traffic laws and the "STOP for Nikhil Safety Pledge" set forth in subsection e. of R.S.39:3-41.

The commission shall expand the driver's license examination to
include questions concerning the dangers of carbon monoxide
poisoning from motor vehicles and techniques for the safe operation
and proper maintenance of a motor vehicle.

21 Any person applying for a driver's license to operate a motor 22 vehicle or motorized bicycle in this State shall surrender to the 23 commission any current driver's license issued to the applicant by 24 another state or jurisdiction upon the applicant's receipt of a driver's 25 license for this State. The commission shall refuse to issue a 26 driver's license if the applicant fails to comply with this provision. 27 An applicant for a permit or license who is under 18 years of age, 28 and who holds a permit or license for a passenger automobile issued 29 by another state or country that is valid or has expired within a time 30 period designated by the commission, shall be subject to the permit 31 and license requirements and penalties applicable to State permit 32 and license applicants who are of the same age; except that if the 33 other state or country has permit or license standards substantially 34 similar to those of this State, the credentials of the other state or 35 country shall be acceptable.

The commission shall create classified licensing of driverscovering the following classifications:

38 Motorcycles, except that for the purposes of this section, a. 39 motorcycle shall not include any three-wheeled motor vehicle 40 equipped with a single cab with glazing enclosing the occupant, 41 seats similar to those of a passenger vehicle or truck, seat belts and 42 automotive steering or any vehicle defined as a motorcycle pursuant 43 to R.S.39:1-1 having a motor with a maximum piston displacement 44 that is less than 50 cubic centimeters or a motor that is rated at no 45 more than 1.5 brake horsepower with a maximum speed of no more 46 than 35 miles per hour on a flat surface.

b. Omnibuses as classified by R.S.39:3-10.1 and school busesclassified under N.J.S.18A:39-1 et seq.

c. (Deleted by amendment, P.L.1999, c.28)

d. All motor vehicles not included in classifications a. and b. A
license issued pursuant to this classification d. shall be referred to
as the "basic driver's license" and may be issued as a standard basic
driver's license or a REAL ID basic driver's license.

Every applicant for a license under classification b. shall be a
holder of a basic driver's license. Any issuance of a license under
classification b. shall be by endorsement on the person's basic
driver's license.

10 A driver's license for motorcycles may be issued separately, but 11 if issued to the holder of a basic driver's license, it shall be by 12 endorsement on the person's basic driver's license. The holder of a basic driver's license or a separately issued motorcycle license shall 13 14 be authorized to operate a motorcycle having a motor with a 15 maximum piston displacement that is less than 50 cubic centimeters 16 or a motor that is rated at no more than 1.5 brake horsepower with a 17 maximum speed no more than 35 miles per hour on a flat surface.

18 The commission, upon payment of the lawful fee and after it or a 19 person authorized by it has examined the applicant and is satisfied 20 of the applicant's ability as an operator, may, in its discretion, issue 21 a license to the applicant to drive a motor vehicle. The license shall 22 authorize the person to drive any registered vehicle, of the kind or 23 kinds indicated.

The license shall expire, except as otherwise provided, during the fourth calendar year following the date in which the license was issued and on the same calendar day as the person's date of birth. If the person's date of birth does not correspond to a calendar day of the fourth calendar year, the license shall expire on the last day of the person's birth month.

The commission may, at its discretion and for good cause shown, 30 31 issue licenses that expire on a date fixed by it. If the commission 32 issues a REAL ID basic driver's license or REAL ID motorcycle 33 license to a person who has demonstrated authorization to be 34 present in the United States for a period of time shorter than the standard period of the license, the commission shall fix the 35 36 expiration date of the license at a date based on the period in which 37 the person is authorized to be present in the United States under 38 federal immigration laws. The commission may renew the person's 39 REAL ID basic driver's license or REAL ID motorcycle license 40 only if it is demonstrated that the person's continued presence in the 41 United States is authorized under federal law. The fee for licenses 42 with expiration dates fixed by the commission shall be fixed by the 43 commission in amounts proportionately less or greater than the fee 44 herein established.

The required fee for a license for the license period shall be as
follows, subject to adjustment pursuant to section 16 of
P.L.2007, c.335 (C.39:2A-36.1):

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1 Standard motorcycle license or endorsement: \$18.

2 REAL ID motorcycle license: \$29.

3 Omnibus or school bus endorsement: \$18.

4 Standard basic driver's license: \$18.

5 REAL ID basic driver's license: \$29.

6 The commission shall waive the payment of fees for issuance of 7 omnibus endorsements whenever an applicant establishes to the 8 commission's satisfaction that the applicant will use the omnibus 9 endorsement exclusively for operating omnibuses owned by a 10 nonprofit organization duly incorporated under Title 15 or 16 of the 11 Revised Statutes or Title 15A of the New Jersey Statutes.

12 The commission shall issue licenses for the following license 13 period on and after the first day of the calendar month immediately 14 preceding the commencement of the period, the licenses to be 15 effective immediately.

All applications for renewals of licenses shall be made in a
manner prescribed by the commission and in accordance with
procedures established by it.

19 The commission in its discretion may refuse to grant a permit or 20 license to drive motor vehicles to a person who is, in its estimation, 21 not a proper person to be granted a permit or license, but a defect of 22 the applicant shall not debar the applicant from receiving a permit 23 or license unless it can be shown by tests approved by the 24 commission that the defect incapacitates the applicant from safely 25 operating a motor vehicle.

26 A person issued a basic driver's license pursuant to this section 27 may be issued a standard basic driver's license or a REAL ID basic driver's license. The chief administrator shall require an applicant 28 29 for a standard basic driver's license to provide as proof of the 30 applicant's identity, age, and residence primary and secondary 31 documents, with which the chief administrator shall attribute point 32 values in accordance with the point based identification verification 33 program established pursuant to section 28 of P.L.2003, c.13 34 (C.39:2A-28). The point total required to prove the identity of an 35 applicant for the standard basic driver's license shall be the same for 36 every applicant, regardless of immigration status. In the event that 37 the commission changes the point total threshold, the requirement 38 that every applicant reach the same point total threshold shall remain in effect. 39

In addition to requiring an applicant for a driver's license to
submit satisfactory proof of identity and age, the commission also
shall require the applicant to provide:

(1) as a condition for obtaining a permit and standard basic
driver's license, proof of the person's social security number and
one document providing satisfactory proof that the applicant is a
New Jersey resident. If the person does not have a social security
number, the person shall either:

(a) provide satisfactory proof of an Individual Taxpayer
 Identification Number; or

3 (b) indicate, in a manner prescribed by the commission and
4 consistent with all other provisions of P.L.2019, c.271 (C.39:3-100
5 et al.), that the person is not eligible to receive a social security
6 number; or

7 (2) as a condition for obtaining a REAL ID basic driver's 8 license: two documents providing satisfactory proof that the 9 applicant is a New Jersey resident; proof of the applicant's social 10 security number or verification of ineligibility for a social security 11 number in accordance with the "REAL ID Act of 2005," Pub.L.109-12 13, any acts amendatory or supplementary thereto, and any federal 13 regulations adopted thereunder; and proof that the applicant's 14 presence in the United States is authorized under federal law.

A standard basic driver's license shall indicate that the license shall not be accepted as identification for an official purpose, as that term is defined under the "REAL ID Act of 2005," Pub.L.109-13, any acts amendatory or supplementary thereto, and any federal regulations adopted thereunder.

If the commission has reasonable cause to suspect that any document presented by an applicant pursuant to this section is altered, false, or otherwise invalid, the commission shall refuse to grant the permit or license until the time when the document may be verified by the issuing agency to the commission's satisfaction.

25 A person violating this section shall be subject to a fine not 26 exceeding \$500 or imprisonment in the county jail for not more 27 than 60 days, but if that person has never been licensed to drive in 28 this State or any other jurisdiction, the applicant shall be subject to 29 a fine of not less than \$200 and, in addition, the court shall issue an 30 order to the commission requiring the commission to refuse to issue 31 a license to operate a motor vehicle to the person for a period of not 32 less than 180 days. The penalties provided for by this paragraph 33 shall not be applicable in cases where failure to have actual 34 possession of the operator's license is due to an administrative or 35 technical error by the commission.

Nothing in this section shall be construed to alter or extend the
expiration of any license issued prior to the date this amendatory
and supplementary act becomes operative.

39 Any documents and personal information, including an 40 applicant's photograph, obtained by the commission from an 41 applicant for a standard basic driver's license or standard motorcycle license shall be confidential, shall not be considered a 42 43 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), 44 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning 45 access to government records, and shall not be disclosed by the 46 commission for any purpose related to Title 8 of the United States 47 Code without the informed consent of the applicant, a warrant 48 signed by a State or federal judge, or a lawful court order or

subpoena; except that nothing in this section shall be construed to prohibit, or in any way restrict, any action where such prohibition or restriction would be contrary to federal law. When responding to a warrant, court order, or subpoena, the commission may disclose only those records or information specifically requested in the warrant, court order, or subpoena.

Possession of a standard basic driver's license or standard
motorcycle license issued pursuant to this section shall not be
considered evidence of an individual's citizenship or immigration
status and shall not be used as a basis for an investigation, arrest,
citation, prosecution, or detention.

12 Information regarding applicant's Individual an Tax Identification Number, social security number, or ineligibility to 13 14 receive a social security number obtained by the commission for the 15 issuance of a standard motorcycle license or standard basic driver's 16 license pursuant to this section, shall not be considered a 17 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), 18 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning 19 access to government records, and shall not be disclosed by the 20 commission except where: (1) required by section 11 of 21 P.L.1998, c.1 (C.2A:17-56.60); (2) the applicant provides written 22 informed consent to the disclosure; (3) the requesting entity 23 presents a warrant signed by a State or federal judge, a lawful court 24 order, or a subpoena; (4) required by State or federal law, and to the 25 extent that the disclosure may be necessary to permit the State to 26 participate in the National Driver Register program, as set forth in 27 49 U.S.C. s.30301 et seq.; or (5) the disclosure is in connection with 28 an audit or investigation of identity fraud, driver's license fraud, or 29 non-driver identification card fraud.

30 As used in this section:

"Parking sensors" means proximity sensors which use either
electromagnetic or ultrasonic technology and are designed to alert
the driver to obstacles while parking.

34 "Rear visibility system" means devices or components installed
35 on a motor vehicle at the time of manufacture that allow a forward
36 facing driver to view a visual image of the area directly behind the
37 vehicle.

38 (cf: P.L.2019, c.271, s.8)

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2. This act shall take effect on the first day of the seventh
month after enactment, but the Chief Administrator of the New
Jersey Motor Vehicle Commission may take any anticipatory
administrative action necessary for the timely implementation of
this act.