# [First Reprint] ASSEMBLY, No. 4276

# STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED JUNE 15, 2020

Sponsored by: Assemblyman ANDREW ZWICKER District 16 (Hunterdon, Mercer, Middlesex and Somerset) Assemblyman DANIEL R. BENSON District 14 (Mercer and Middlesex) Assemblyman HERB CONAWAY, JR. District 7 (Burlington)

Co-Sponsored by: Assemblywomen Reynolds-Jackson and Vainieri Huttle

#### **SYNOPSIS**

Establishes "The Ballot Cure Act" to modify and establish various voting procedures.

# CURRENT VERSION OF TEXT

As reported by the Assembly State and Local Government Committee on August 13, 2020, with amendments.



(Sponsorship Updated As Of: 8/24/2020)

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AN ACT concerning a voter's opportunity to cure their voted mail-in 1 2 ballot and amending various parts of the statutory law <sup>1</sup>and supplementing P.L.2009, c.79 (C.19:63-1 et seq.)<sup>1</sup>. 3 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 1 of P.L.2005, c.149 (C.19:12-7.1) is amended to 9 read as follows: 10 1. a. A county board of elections shall have posted a voter 11 information notice, which shall be referred to as a voter's bill of 12 rights, in a conspicuous location in each polling place before the 13 opening of the polls on the day of any election. 14 The notice shall contain: 15 the date of the election and the hours during which polling places 16 will be open; 17 a statement that sample ballots are available at the polling place 18 for review by the voter; instruction for the use of the voting machine in that polling place 19 and an explanation of what instructions for voting are available at 20 21 the polling place for the voter; 22 instruction for a voter who is voting for the first time; 23 instruction for a voter who is required to provide identification 24 pursuant to the federal "Help America Vote Act of 2002" and 25 R.S.19:15-17 prior to casting a vote; 26 instruction on how to cast a vote if the voter cannot be present at 27 a polling place on the day of the election; 28 an explanation of the right of the voter to vote in privacy, regardless of the voter's physical abilities; 29 30 an explanation of the right of the voter to a provisional ballot, 31 including in the event that a mail-in ballot has been applied for and 32 not received or not transmitted to the county board of elections 33 before the day of any election, and the other circumstances under 34 which a voter has a right to a provisional ballot; 35 an explanation of the right of the voter to receive a replacement 36 ballot for a ballot that has been spoiled, destroyed, lost or never 37 received; 38 an explanation of the right of the voter to ask for and receive 39 assistance in voting; 40 an explanation of the right of the voter to take a reasonable 41 amount of time in casting a vote on a voting machine; 42 an explanation of the right of the voter to bring written material 43 into the polling place for the voter's personal use in casting a vote;

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

<sup>&</sup>lt;sup>1</sup>Assembly ASL committee amendments adopted August 13, 2020.

1 instruction on how to contact the appropriate officials if a voter's 2 right to vote or right to otherwise participate in the electoral process 3 has been challenged or violated; 4 general information on federal and State laws that prohibit acts 5 of fraud or misrepresentation and the penalties for those acts; [and] 6 an explanation of the right of the voter to confidentially discover 7 the status of their ballot using the "Track My Ballot" user portal; 8 an explanation that "All ballots are counted and your vote 9 remains anonymous;" 10 an explanation of the right of the voter that if their ballot was 11 rejected, they will be notified within <sup>1</sup>[72 hours of the receipt of 12 the ballot or, if the voter voted using a provisional ballot, within 48 13 hours of the closing of the polls by email, mail, or phone with the 14 reason for rejection ] 24 hours after a decision is made to reject the <u>ballot<sup>1</sup></u>. The voter will have up to  $1514^{1}$  days after the close of 15 16 the polls on Election Day to provide a cure for their ballot; 17 an explanation giving the options for the voter to provide the 18 cure to their rejected ballot; 19 an explanation that no voters shall be intimidated or otherwise 20 unduly influenced by political insignia while voting. No person 21 shall wear, display, sell, give or provide any political or campaign 22 slogan, badge, button or other insignia associated with any political 23 party or candidate to be worn at or within one hundred feet of the 24 polls or within the polling place or room, on any primary, general or 25 special election day or on any commission government election day, 26 except the badge furnished by the county board as provided by law. 27 This includes any political gear representing the campaign slogans, 28 logos, or depictions or representations of any political party or 29 candidate such as merchandise sold directly from a political party, 30 campaign, candidate, or by third parties and vendors representing 31 any political party or campaign or candidate. A person violating any 32 of these provisions is guilty of a disorderly persons offense and will not be permitted on the premises and can only return to vote after 33 34 the removal of prohibited political insignia; and 35 such other statement, instruction or explanation the Secretary of 36 State may deem appropriate to ensure the full and knowledgeable 37 participation of the voter in the process. 38 The requirement to post this notice in each polling place shall 39 not replace, supersede or void any other requirement set forth in law 40 for the posting of information in each polling place apart from the 41 voter information notice. 42 The Secretary of State shall prescribe the form and specific b. 43 content of the voter information notice, which may be comprised of 44 more than one page. If the notice is comprised of more than one 45 page, each page shall be posted separately. For an election district 46 in which the primary language of 10 percent or more of the 47 registered voters is a language other than English, the Secretary of 48 State shall prescribe an official version of the voter information

notice in that other language or languages for use in that election

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2 district. The notice shall be posted in English and in the other 3 language or languages in the polling places in each such district. 4 The alternate language shall be determined based on information 5 from the latest federal decennial census. c. A county board of elections may modify or supplement the 6 7 voter information notice used in a county or municipality to provide additional information specific to that county or a municipality in 8 that county, provided, however, that any such modification or 9 10 supplementation shall be submitted to the Secretary of State for 11 prior approval. 12 d. The voter information notice shall be printed on each sample ballot, to the extent practicable, or if not practicable, information on 13 14 how to view or obtain a copy of the voter information notice shall 15 be printed on each sample ballot. 16 The voter information notice, including one modified or e. 17 supplemented pursuant to subsection c. of this section, shall be 18 made accessible on the official Internet site of the State by the Secretary of State and each county board of elections shall ensure 19 20 that the official Internet site of the county contains a link to that 21 notice. 22 f. The provisions of this section shall not give rise to a legal 23 cause of action.] Deleted by amendment, P.L., c. (pending 24 before the Legislature as this bill) 25 The State shall be liable for the costs incurred by local g. 26 government entities for compliance with this section, and they shall 27 be reimbursed for those costs, upon application, by the State 28 Treasurer. 29 (cf: P.L.2009, c.79, s.30) 30 31 2. Section 4 of P.L.2004, c.88 (C.19:61-4) is amended to read 32 as follows: 33 4. <u>a.</u> The [Attorney General] <u>Secretary of State</u> shall establish 34 a free-access system, such as a toll-free telephone number, an 35 Internet website or any combination thereof, that any individual 36 who casts a provisional ballot, mail-in ballot, or overseas ballot in 37 all elections where they are qualified to vote, may access to 38 ascertain whether the ballot of that individual was accepted for 39 counting and, if the vote was not counted, the reason for the 40 rejection of the ballot. The system shall at all times preserve the 41 confidentiality of each voter, and shall ensure that no person, other 42 than the individual who cast the ballot, may discover whether or not 43 that individual's ballot was accepted or rejected, unless so informed 44 by the voter. 45 b. The free-access system shall be prominently displayed on the New Jersey Division of Elections website under a "Track My 46

47 <u>Ballot" user portal.</u>

1 c. To applicable situations, the free-access system shall record 2 the date that the mail-in ballot was mailed; the date that the 3 overseas ballot was mailed or transmitted via electronic mail; the 4 date the ballot was received; the notation that the ballot was 5 "Accepted" or "Rejected;" the code for rejection; the date and method that the board of elections notified the voter (mail, email, or 6 7 phone) and, in cases where the ballot was initially "Rejected" and 8 the voter provided a cure as provided under section 17 of P.L.2009, 9 c.79 (C.19:63-17), the date when the ballot was "Accepted." If no 10 cure was provided successfully or at all, no other input shall be 11 required. 12 d. The free-access system shall provide a legend containing all 13 the codes used for rejection and their explanation for rejection. The 14 system shall provide voters with the methods to cure the ballot, and 15 the deadline of  $151 \underline{14}^1$  days after the closing of the polls on 16 Election Day to provide the cure. 17 The free-access system shall provide a publicly viewable e. 18 macro-report of the total number of rejected ballots by county and 19 by code along with the totals for votes cast by mail-in ballot, 20 overseas ballots, and total ballots cast. This report shall be kept and 21 made available on the Secretary of State's website for a period of 22 10 years. 23 (cf: P.L.2004, c.88, s.4) 24 3. Section 17 of P.L.2009, c.79  ${}^{1}$ [, s.17] (C.19:63-17) is 25 26 amended to read as follows: 27 17. a. The county board of elections shall, promptly after receiving each mail-in ballot, remove the inner envelope containing 28 29 the ballot from the outer envelope and shall compare the signature 30 and the information contained on the flap of the inner envelope with 31 the digitized signature image and information contained in the 32 [respective requests for mail-in ballots] <u>Statewide voter</u> registration system <sup>1</sup>and the New Jersey Motor Vehicle 33 Commission's database<sup>1</sup>. In addition, as to mail-in ballots issued 34 35 less than seven days prior to an election, the county board of 36 elections shall also check to establish that the mail-in voter did not 37 vote in person. The county board shall reject such a ballot if it is 38 not satisfied, pursuant to a comparison with the Statewide voter 39 registration system, that the voter is legally entitled to vote and that 40 the ballot conforms with the requirements of this act. The county 41 board of elections shall conduct the determination of qualification 42 of each voter in accordance with the requirements of the Certificate 43 of Mail-in Voter pursuant to section 13 of P.L.2009, c.79 (C.19:63-44 13). 45 In the case of a mail-in ballot to be voted at a primary election 46 for the general election, the ballot shall be rejected if the mail-in

47 voter has indicated in the certificate the voter's intention to vote in a

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primary election of any political party in which the voter is not entitled to vote according to the Statewide voter registration system, and if it shall appear from the record that the voter is not entitled to vote in a primary election of the political party which has been so indicated.

6 Any mail-in ballot which is received by a county board of elections shall be rejected if <sup>1</sup>[both]<sup>1</sup> the inner <sup>1</sup>[and outer 7 envelopes are] <u>envelope is</u><sup>1</sup> unsealed or if either <sup>1</sup><u>the inner or outer</u><sup>1</sup> 8 9 envelope has a seal that has been tampered with. Mail-in ballots 10 shall not be rejected <sup>1</sup>[due to any defect arising out of or relating to the preparation or mailing of the ballot or envelope that was not 11 reasonably caused by the voters, such as a torn envelope and 12 13 missing or insufficient glue to allow the ballot to be sealed when 14 the defect is attributable to a physical defect in the inner envelope, 15 outer envelope, certificate, or ballot outside the control of the voter.<sup>1</sup> 16

Disputes about the qualifications of a mail-in voter to vote or about whether or not or how any mail-in ballot shall be counted in such election shall be referred to the Superior Court for determination <sup>1</sup>, as provided under section 5 of P.L., c. (C.) (pending before the Legislature as this bill)<sup>1</sup>.

22 After such investigation, the county board of elections shall 23 detach or separate the certificate from the inner envelope containing 24 the mail-in ballot, unless it has been rejected by it or by the 25 Superior Court, marking the envelope so as to identify the election district in which the ballot contained therein is to be voted as 26 27 indicated by the voter's home address appearing on the certificate 28 attached to or accompanying the inner envelope and, in the case of 29 ballots to be voted at a primary election for a general election, so as 30 to identify the political party in the primary election of which it is 31 to be voted.

The location at which a county board of elections determines whether a mail-in ballot shall be accepted or rejected shall be considered an election district for the purposes of appointment of challengers.

<u>b.</u> The county board of elections shall, promptly after receiving
 each mail-in ballot, undertake the following procedures and
 requirements concerning the acceptance or rejection of each mail-in
 <u>ballot:</u>

40 (1) record in the Statewide voter registration system and the
41 free-access system the acceptance or rejection of the voter's ballot.
42 Where the voter's ballot is rejected, a code shall be input and
43 displayed showing the reason <sup>1</sup>for rejection<sup>1</sup>;
44 <sup>1</sup>[(2) in rejecting a voter's ballot, shall notify the voter

- 45 within 72 hours of the receipt of the ballot or, if the voter voted by
  46 provisional ballot, within 48 hours of the closing of the polls, by
- 47 email, mail, or phone with the reason for rejection. The voter shall

1 have up to 5 days after the close of the polls on Election Day to 2 provide a cure for their ballot. The county board of elections shall 3 provide an explanation giving the options for the voter to provide 4 the cure to their rejected ballot. To the extent the county board of 5 elections cannot provide such explanation and give the voter 6 sufficient and reasonable time to provide a cure for their ballot 7 within the deadlines for the counting of ballots as established by 8 law, the county board of elections shall seek an order from a Judge 9 of the Superior Court to reasonably extend the deadlines consistent 10 with this State's liberal interpretation of election law statutes so as 11 to prevent voter disenfranchisement; 12 (3) in cases of rejected ballots, retain the voter's outer envelope, inner envelope, self-certification certificate, and mail-in ballot in a 13 14 bundle unique to each voter for a period of two years in accordance 15 with section 24 of P.L.2009, c.79 (C.19:63-24); and 16 (4) where the rejection is due to signature mismatch, missing 17 signature, or otherwise related to the questionable or inability to 18 verify the voter's ballot by way of signature, the county board of 19 elections shall allow and accept other methods from the voter to 20 confirm their vote. These methods may include the voter providing 21 a new signature, signing an affidavit attesting that they were the 22 voter who sent in the mail-in ballot, and providing any form of 23 identification that would satisfy the requirement of voter 24 verification. Identification shall include a valid New Jersey driver's 25 license number, a valid New Jersey non driver identification card 26 number, or another form of identification issued or recognized as 27 official by the federal government, the State, or any of its subdivisions, providing the identification carries the full address 28 29 and signature of the person. 30 c. The Secretary of State shall prepare educational materials 31 regarding the provisions of this section that all county boards of 32 elections persons handling ballots shall be required to read or view 33 prior to the election. The materials shall provide clear information 34 regarding the standards for acceptance and rejection of mail-in 35 ballots and the safe holding of all materials in the case of rejection. 36 (2) within 24 hours after the decision has been made to 37 tentatively reject or to reject a voter's mail-in or provisional ballot, 38 issue a "Cure Letter" to the voter whose ballot was tentatively rejected or rejected, which shall inform the voter of that fact and 39 40 provide the reasoning for rejection. The cure letter shall include a pre-printed "Cure Form" and the form shall include the voter's 41 42 name and instruct the voter on how to cure the alleged or actual 43 deficiency. Cure forms shall not be referred to as affidavits or 44 certifications and shall not be required to be sworn; 45 (3) when the alleged or actual deficiency involves the signature of the voter, instruct the voter that they may cure the deficiency by 46 47 completing the cure form and returning it to the county board of 48 elections in person, by fax, or by email, not later than 14 days after

1 the date of the election, or by returning it to the county board of 2 elections by mail, and that the completed cure form must be received by the county board of elections not later than 14 days 3 4 after the date of the election; 5 (4) include, with the cure letter and cure form, a postage-paid 6 return envelope addressed to the county board of elections which 7 the voter may use to return the cure form; and 8 (5) inform voters that they shall not be required to submit any 9 form of hard-copy identification document or copy thereof in order 10 to cure a signature deficiency, but may do so by declaring that they 11 submitted their provisional ballot or mail-in ballot, and verifying 12 their identity by either: (a) providing a valid New Jersey driver's 13 license number or Motor Vehicle Commission non-driver 14 identification number; (b) providing the last four digits of their 15 Social Security Number; or (c) attaching a legible copy of a New Jersey State-accepted form of identification, including either a 16 sample ballot which lists the voter's name and address, an official 17 18 federal, State, county, or municipal document which lists the voter's name and address, or a utility bill, telephone bill, or tax or rent 19 20 receipt which lists the voter's name and address; and (d) signing 21 and dating the cure form prior to returning it. 22 c. If a voter whose mail-in or provisional ballot was tentatively 23 rejected or rejected based solely on a signature deficiency returns a 24 completed cure form in a timely manner and the information 25 provided verifies the voter's identity, pursuant to this section, their 26 otherwise valid mail-in or provisional ballot shall be counted in the 27 final election results irrespective of any signature deficiency 28 previously identified and, under those circumstances, the cure form 29 may not be verified or authenticated using signature matching. 30 d. If a voter whose mail-in or provisional ballot was tentatively 31 rejected or rejected based solely on a signature deficiency returns a 32 completed cure form in a timely manner and provides a copy of an 33 identification document as set forth in paragraph (5) of subsection 34 b. of this section, the address listed on the identification document 35 shall not be required to match the voter registration address, provided that the identification document otherwise verifies the 36 37 voter's identity. 38 e. In accordance with this section, variations in voter 39 signatures caused by the substitution of initials for the first name, 40 middle name, or both, shall not be grounds for the county board of elections to determine that the signatures are non-conforming or do 41 42 not match. 43 f. In circumstances when it would be appropriate to do so, and 44 not later than the day of the election, the county board of elections 45 may provide the voter with a replacement mail-in ballot and return 46 envelope. 47 g. To prevent voter disenfranchisement, and as needed to 48 comply with this section, the county board of elections may seek an

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1 order from a Judge of the Superior Court to reasonably extend any 2 deadlines established herein. 3 h. In cases of rejected ballots, the county board of elections 4 shall retain the voter's outer envelope, inner envelope, selfcertification certificate, and mail-in ballot in a bundle unique to 5 6 each voter for a period of two years in accordance with section 24 of P.L.2009, c.79 (C.19:63-24).<sup>1</sup> 7 (cf: P.L.2011, c.134, s.55) 8 9 10 <sup>1</sup>4. (New section) a. Following the attempt to cure any alleged 11 deficiencies in a mail-in ballot pursuant to section 17 of P.L.2009, 12 c.79 (C.19:63-17), the county board of elections shall make a final 13 determination about the qualifications of a mail-in voter and 14 whether or not the mail-in ballot alleged to be deficient shall be 15 counted. The failure or alleged failure of any voter to cure alleged 16 deficiencies in the voter's mail-in ballot shall not create a presumption that the vote is improper or invalid, nor shall it be 17 18 considered evidence that the vote is improper or invalid. 19 b. Following final determination under subsection a. of this section, disputes about the qualifications of a voter to vote, or about 20 21 whether or not or how any mail-in ballot shall be counted in that 22 election, shall be referred to the Superior Court for determination. 23 c. Upon referral to the Superior Court for determination, the 24 Superior Court shall set a date and time for a hearing during which 25 each of the county parties may designate an attorney to be present and provide limited argument to the Superior Court as to the 26 27 qualifications of a mail-in voter to vote, or about whether or not or how any mail-in ballot shall be counted in that election. Prior to any 28 29 hearing, the proofs presented to the Superior Court from the county 30 board of elections shall be provided to the designated representative 31 for each of the county parties. Any hearing shall be conducted in a summary manner to which there shall be no right to additional 32 33 discovery or presentation of witnesses.<sup>1</sup> 34 35 <sup>1</sup>5. (New section) a. The Secretary of State shall prepare 36 educational materials regarding the provisions of section 17 of 37 P.L.2009, c.79 (C.19:63-17) that all county boards of elections 38 persons handling ballots shall be required to read or view prior to 39 the election. The materials shall provide clear information regarding 40 the standards for acceptance and rejection of mail-in ballots and the 41 safe holding of all materials in the case of rejection. 42 b. Prior to each election, the Secretary of State shall direct all 43 county boards of elections and their members, agents, employees, 44 and representatives, who shall be collectively known as the 45 "evaluators," and who are responsible for authenticating or 46 verifying mail-in ballots pursuant to section 17 of P.L.2009, c.79 47 (C.19:63-17), or authenticating or verifying provisional ballots

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1 pursuant to section 19 of P.L.1999, c.232 (C.19:53C-13), to comply 2 with the provisions of subsection c. of this section. 3 c. The Secretary of State and each county board of elections 4 shall ensure that all evaluators receive, and are directed to comply 5 with, written guidance stating as follows: 6 (1) when verifying signatures, evaluators shall keep in mind that 7 everyone writes differently, and no one signs their name exactly the 8 same way twice; 9 (2) some variation in signatures is to be expected; 10 (3) many factors can lead to signature variance, including, but 11 not limited to, age, disability, underlying health conditions, writing 12 implement or surface, level of concentration, and educational 13 background; 14 (4) according to studies, evaluators are more likely to declare 15 genuine signatures to be non-genuine than they are to accept a non-16 genuine signature as genuine, and the goal is to prevent these errors 17 in signature verification; and 18 (5) evaluators shall presume that the documents were signed by 19 the same person and shall accept a signature as valid unless there is 20 a clear discrepancy that cannot be reasonably explained. 21 d. The Secretary of State shall, not later than 14 days prior to 22 the election, publish the signature matching guidelines required 23 under subsection c. of this section which each evaluator shall be 24 required to follow in determining if mail-in voter signatures match.<sup>1</sup> 25 Section 23 of P.L.2009, c.79 (C.19:63-23) is <sup>1</sup>[4.] 6.<sup>1</sup> 26 27 amended to read as follows: 28 23. [As soon as practicable after each election] On an ongoing 29 basis as each action is completed, the county clerk and the board of 30 elections shall mark in the Statewide voter registration system and 31 all duplicate voting records to show that mail-in ballots were 32 delivered or forwarded to the respective registered voters. Pursuant 33 to section 9 of P.L.2009, c.79 (C.19:63-9), whenever the clerk mails 34 or hand-delivers a mail-in ballot, the county clerk shall input the 35 information as such in the free-access system, including the date of mailing or delivery. For each mail-in ballot that has been voted, 36 37 received and counted, the board of elections shall also, by reference 38 to the certificates removed from the inner envelopes of such ballots, 39 place the word "Voted" in the space provided in the Statewide voter 40 registration system and duplicate voting record for recording the 41 ballot number of the voter's ballot in the election. For each mail-in 42 ballot that has been voted, received and rejected pursuant to section 43 17 of P.L.2009, c.79 (C.19:63-17), the board of elections shall mark 44 as "Rejected" in the Statewide voter registration system, the free-45 access system, and all duplicate voting records. For each of the rejected mail-in ballots where the voter provided a cure and 46 47 therefore were accepted, the board of elections shall provide an 48 additional input as "Accepted" in the same systems. In the case of

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1 the primary election for the general election, the board shall also 2 cause to be noted in the proper space of the Statewide voter 3 registration system or other record of voting form the first three 4 letters of the name of the political party primary in which such 5 ballot was voted. The record contained in the Statewide voter 6 registration system and of voting forms in the original permanent 7 registration binders shall be conformed to the foregoing entries in 8 the duplicate forms.

9 (cf: P.L.2011, c.134, s.57)

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11  ${}^{1}$  [5.] 7.1 Section 24 of P.L.2009, c.79 (C.19:63-24) is 12 amended to read as follows:

13 24. The county board of elections shall keep, for two years, all 14 of the requests and applications for mail-in ballots, all voted mail-in 15 ballots, and all of the certificates that have been detached or 16 separated by them from the inner envelopes. The county board of 17 elections shall also keep, for two years, all of the rejected mail-in 18 ballots, accompanying outer and inner envelopes, and the self-19 certification certificates that have been detached or separated by 20 them from the inner envelopes. These contents shall be kept in 21 bundles unique and belonging to individual voters, and shall be 22 made available for inspection by the voter for challenges. All inner 23 envelopes together with their certificates, and the contents of those 24 envelopes not opened by order of the county board or Superior 25 Court, shall also be retained for the same period by the board. The 26 superintendent of elections in counties having a superintendent of 27 elections and the prosecutor in all other counties shall have the 28 authority to impound all mail-in ballots whenever the 29 superintendent or prosecutor, as may be appropriate, shall deem 30 such action to be necessary.

31 (cf: P.L.2009, c.79, s.24)

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33  ${}^{1}$  [6.] <u>8.</u><sup>1</sup> This act shall take effect immediately  ${}^{1}$  <u>and shall</u> 34 <u>apply to all future elections occurring after the bill's effective date</u><sup>1</sup>.