# ASSEMBLY, No. 5342 STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED JANUARY 29, 2021

Sponsored by: Assemblyman BENJIE E. WIMBERLY District 35 (Bergen and Passaic)

## SYNOPSIS

Revises consequences for underage possession or consumption of various forms of cannabis included in legislation passed by both Houses of Legislature; requires AG reports, reviewable by task force, on law enforcement interactions on underage violations.

# **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 2/22/2021)

1 AN ACT addressing the possession, consumption, or distribution of 2 various forms of cannabis, amending the title and body of 3 P.L.1979, c.264, and supplementing chapter 33 of Title 2C of the 4 New Jersey Statutes. 5 6 **BE IT ENACTED** by the Senate and General Assembly of the State 7 of New Jersey: 8 9 1. The title of P.L.1979, c.264 is amended to read as follows: 10 AN ACT concerning certain [alcoholic beverage and cannabis item] 11 offenses by persons under the legal age to purchase [alcoholic 12 beverages and cannabis various regulated items, and 13 supplementing chapter 33 of Title 2C of the New Jersey Statutes. 14 (cf: P.L.2021, c. , s.72) 15 16 2. Section 1 of P.L.1979, c.264 (C.2C:33-15) is amended to 17 read as follows: 18 1. a. (1) Any person under the legal age to purchase alcoholic 19 beverages who knowingly possesses without legal authority or who 20 knowingly consumes any alcoholic beverage in any school, public 21 conveyance, public place, or place of public assembly, or motor 22 vehicle, is guilty of a petty disorderly persons offense, and shall, in the case of an adult under the legal age to purchase alcoholic 23 24 beverages, be fined not less than \$250. 25 (2) (a) Any person under the legal age to purchase cannabis 26 items who knowingly possesses without legal authority marijuana, 27 hashish, or any cannabis item, the amount of which may be lawfully 28 possessed by a person of the legal age to purchase cannabis items ) (passed both 29 pursuant to section 46 [.] of P.L. , c. (C. 30 Houses on December 17, 2020 as Second Reprint of Assembly Bill 31 No. 21), in any school, public conveyance, public place, or place 32 of public assembly, or motor vehicle **[**, is guilty of a petty 33 disorderly persons offense, and] shall [, in the case of an adult 34 under the legal age to purchase cannabis items, ] be [fined not less than \$250] subject to a civil penalty of \$50, which shall be 35 36 recovered in a civil action by a summary proceeding in the name of the municipality pursuant to the "Penalty Enforcement Law of 37 38 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), except that a person 39 under the age of 18 years who violates this subparagraph shall not 40 be subject to a civil penalty but instead shall be subject to a point-41 of-violation warning or juvenile intervention, as defined in this 42 section, and which is conducted in the same manner as an action 43 referred to as a curbside warning or stationhouse adjustment, 44 respectively, would be conducted in accordance with Attorney

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 General Law Enforcement Directive No. 2020-12 as if the violation 2 were to constitute a petty disorderly persons offense, without the 3 filing of a complaint with the court. The municipal court that has 4 territorial jurisdiction over the violation and the Superior Court 5 shall both have jurisdiction of proceedings for the enforcement of 6 the civil penalty provided by this subparagraph. 7 The odor of marijuana, hashish, cannabis, or cannabis item, or 8 burnt marijuana, hashish, cannabis, or cannabis item, shall not 9 constitute reasonable articulable suspicion to initiate a search of a 10 person to determine a violation of this subparagraph. A person who 11 violates this subparagraph shall not be subject to arrest, detention, 12 or otherwise be taken into custody except to the extent required for 13 a juvenile intervention as permitted by this subparagraph, unless the 14 person is being arrested, detained, or otherwise taken into custody 15 for also committing another violation of law for which that action is 16 legally permitted or required.

17 (b) Any person under the legal age to purchase cannabis items 18 who knowingly possesses without legal authority marijuana, 19 hashish, or any cannabis item, the amount of which exceeds what 20 may be lawfully possessed by a person of the legal age to purchase 21 cannabis items pursuant to section 46 of P.L., c. (C. ) 22 (passed both Houses on December 17, 2020 as Second Reprint of 23 Assembly Bill No. 21), or who knowingly consumes any marijuana, 24 hashish, or cannabis item in any school, public conveyance, public 25 place, or place of public assembly, or motor vehicle [, is guilty of a disorderly persons offense, and] shall [, in the case of an adult 26 27 under the legal age to purchase cannabis items, ] be [fined not less 28 than \$500] subject to a civil penalty of \$100, which shall be 29 recovered in a civil action by a summary proceeding in the name of 30 the municipality pursuant to the "Penalty Enforcement Law of 31 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), except that a person 32 under the age of 18 years who violates this subparagraph shall not 33 be subject to a civil penalty but instead shall be subject to a point-34 of-violation warning or juvenile intervention, as defined in this 35 section, and which is conducted in the same manner as an action 36 referred to as a curbside warning or stationhouse adjustment, 37 respectively, would be conducted in accordance with Attorney 38 General Law Enforcement Directive No. 2020-12 as if the violation 39 were to constitute a disorderly persons offense, without the filing of 40 a complaint with the court. The municipal court that has territorial 41 jurisdiction over the violation and the Superior Court shall both 42 have jurisdiction of proceedings for the enforcement of the civil 43 penalty provided by this subparagraph. 44 The odor of marijuana, hashish, cannabis, or cannabis item, or 45 burnt marijuana, hashish, cannabis, or cannabis item, shall not 46 constitute reasonable articulable suspicion to initiate a search of a 47 person to determine a violation of this subparagraph. A person who

48 violates this subparagraph shall not be subject to arrest, detention,

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1 or otherwise be taken into custody except to the extent required for 2 a juvenile intervention as permitted by this subparagraph, unless the 3 person is being arrested, detained, or otherwise taken into custody 4 for also committing another violation of law for which that action is 5 legally permitted or required. 6 (c) (i) As used in subparagraphs (a) and (b) of this paragraph: 7 "Juvenile intervention" means a mechanism that allows law 8 enforcement agencies to resolve a violation of either subparagraph by a person under the age of 18 years without formal court 9 proceedings. A juvenile intervention, which shall be memorialized 10 11 in a signed agreement, establishes one or more conditions that the 12 person shall meet in exchange for the law enforcement agency 13 declining to pursue a formal delinquency complaint against the 14 person. 15 "Point-of-violation warning" means a brief, informal interaction 16 between a law enforcement officer and a person under the age of 18 17 years who the officer observed engage in a violation of either 18 subparagraph. During the interaction, the officer shall counsel the 19 person to discontinue the conduct, warn the person about the 20 potential consequences of future delinquency, and then conclude the 21 interaction without taking any further action. For the purposes of 22 this definition, a point-of-violation warning does not include 23 interactions between a person under the age of 18 years and a 24 school resource officer or other law enforcement officer assigned to 25 a school, as those interactions are governed by other statutes, and 26 policies and practices established between schools and law 27 enforcement agencies. A point-of-violation warning shall also be used for a first violation of subparagraph (b) of paragraph (12) of 28 29 subsection b. of N.J.S.2C:35-5 concerning the manufacturing, 30 distributing or dispensing, or possessing or having under control 31 with intent to manufacture, distribute or dispense, marijuana or hashish for an offender of any age. 32 (ii) Point-of-violation warnings and juvenile interventions 33 34 conducted pursuant to subparagraph (a) or (b) of paragraph (2) of 35 subsection a. of this section shall be reported to the Attorney 36 General in the same manner as curbside adjustments and 37 stationhouse warnings, respectively, and shall be included in the 38 statistical reporting compiled and made available by the Attorney 39 General pursuant to Attorney General Law Enforcement Directive 40 No. 2020-12. The Attorney General, in accordance with section 3 41 of P.L., c. (C.) (pending before the Legislature as this bill), 42 shall biannually issue a report detailing the statistics compiled and 43 made available pursuant to Attorney General Law Enforcement 44 Directive No. 2020-12. The initial report shall be issued by June 45 30, 2021, and every six months thereafter. 46 b. Whenever [this offense] <u>a violation of subsection a. of this</u> 47 section is committed in a motor vehicle, the court shall, in addition 48 to the sentence authorized [for the offense] under that subsection,

1 suspend or postpone for six months the driving privilege of the 2 defendant. Upon the conviction of finding of guilt of any person 3 under this section, the court shall forward a report to the New 4 Jersey Motor Vehicle Commission stating the first and last day of 5 the suspension or postponement period imposed by the court 6 pursuant to this section. If a person at the time of the imposition of 7 a sentence is less than 17 years of age, the period of license 8 postponement, including a suspension or postponement of the 9 privilege of operating a motorized bicycle, shall commence on the 10 day the sentence is imposed and shall run for a period of six months 11 after the person reaches the age of 17 years.

If a person at the time of the imposition of a sentence has a valid driver's license issued by this State, the court shall immediately collect the license and forward it to the commission along with the report. If for any reason the license cannot be collected, the court shall include in the report the complete name, address, date of birth, eye color, and sex of the person as well as the first and last date of the license suspension period imposed by the court.

19 The court shall inform the person orally and in writing that if the 20 person is convicted of operating a motor vehicle during the period 21 of license suspension or postponement, the person shall be subject 22 to the penalties set forth in R.S.39:3-40. A person shall be required 23 to acknowledge receipt of the written notice in writing. Failure to 24 receive a written notice or failure to acknowledge in writing the 25 receipt of a written notice shall not be a defense to a subsequent 26 charge of a violation of R.S.39:3-40.

27 If the person convicted or found guilty under this section is not a 28 New Jersey resident, the court shall suspend or postpone, as appropriate, the non-resident driving privilege of the person based 29 30 on the age of the person and submit to the commission the required 31 report. The court shall not collect the license of a non-resident 32 convicted under this section. Upon receipt of a report by the court, 33 the commission shall notify the appropriate officials in the licensing 34 jurisdiction of the suspension or postponement.

35 In addition to the general [penalty] penalties prescribed [for с. a disorderly persons offense] under this section, the court may 36 require any person who violates [this act] paragraph (1) of 37 38 subsection a. of this section for possession or consumption of an 39 alcoholic beverage to participate in an alcohol or drug abuse 40 education or treatment program, authorized by the Division of 41 Mental Health and Addiction Services in the Department of Human 42 Services, for a period not to exceed [the maximum period of confinement prescribed by law for the offense for which the 43 44 individual has been convicted ] <u>30 days</u>.

d. Nothing in this act shall apply to possession of alcoholic
beverages by any such person while actually engaged in the
performance of employment pursuant to an employment permit

1 issued by the Director of the Division of Alcoholic Beverage 2 Control, or for a bona fide hotel or restaurant, in accordance with the provisions of R.S.33:1-26, or while actively engaged in the 3 4 preparation of food while enrolled in a culinary arts or hotel 5 management program at a county vocational school or postsecondary educational institution; and nothing in this section shall 6 7 apply to possession of cannabis items by any such person while 8 actually engaged in the performance of employment by a cannabis 9 establishment, distributor, or delivery service as permitted pursuant 10 to the "New Jersey Cannabis Regulatory, Enforcement Assistance, 11 and Marketplace Modernization Act," P.L., c. (C. ) (passed 12 both Houses on December 17, 2020 as Second Reprint of Assembly 13 Bill No. 21). 14 e. The provisions of section 3 of P.L.1991, c.169 (C.33:1-

81.1a) shall apply to a parent, guardian or other person with legal
custody of a person under 18 years of age who is found to be in
violation of this section.

18 f. An underage person and one or two other persons shall be19 immune from prosecution under this section if:

(1) one of the underage persons called 9-1-1 and reported that
another underage person was in need of medical assistance due to
alcohol consumption , or the consumption of <u>marijuana</u>, <u>hashish</u>, or
a cannabis item;

(2) the underage person who called 9-1-1 and, if applicable, one
or two other persons acting in concert with the underage person
who called 9-1-1 provided each of their names to the 9-1-1
operator;

(3) the underage person was the first person to make the 9-1-1report; and

(4) the underage person and, if applicable, one or two other
persons acting in concert with the underage person who made the 91-1 call remained on the scene with the person under the legal age
in need of medical assistance until assistance arrived and
cooperated with medical assistance and law enforcement personnel
on the scene.

36 The underage person who received medical assistance also shall37 be immune from prosecution under this section.

38 For purposes of this section, an alcoholic beverage includes g. powdered alcohol as defined by R.S.33:1-1, [and] a cannabis item 39 40 includes any item available for lawful consumption pursuant to the 41 "New Jersey Cannabis Regulatory, Enforcement Assistance, and 42 Marketplace Modernization Act," P.L., c. (C. ) (passed both 43 Houses on December 17, 2020 as Second Reprint of Assembly Bill No. 21), and the terms "marijuana" and "hashish" have the same 44 45 meaning as set forth in N.J.S.2C:35-2.

46 (cf: P.L.2021, c. , s.73)

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3. N.J.S.2C:35-5 is amended to read as follows:

1 2C:35-5. Manufacturing, Distributing or Dispensing. a. Except 2 as authorized by P.L.1970, c.226 (C.24:21-1 et seq.), it shall be 3 unlawful for any person knowingly or purposely:

4 (1) To manufacture, distribute or dispense, or to possess or have
5 under his control with intent to manufacture, distribute or dispense,
6 a controlled dangerous substance or controlled substance analog; or

7 (2) To create, distribute, or possess or have under his control
8 with intent to distribute, a counterfeit controlled dangerous
9 substance.

b. Any person who violates subsection a. with respect to:

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11 (1) Heroin, or its analog, or coca leaves and any salt, compound, 12 derivative, or preparation of coca leaves, and any salt, compound, 13 derivative, or preparation thereof which is chemically equivalent or 14 identical with any of these substances, or analogs, except that the 15 substances shall not include decocainized coca leaves or extractions 16 do contain cocaine or which not ecogine, or 3,4-17 methylenedioxymethamphetamine or 3.4-18 methylenedioxyamphetamine, in a quantity of five ounces or more 19 including any adulterants or dilutants is guilty of a crime of the first 20 degree. The defendant shall, except as provided in N.J.S.2C:35-12, 21 be sentenced to a term of imprisonment by the court. The term of 22 imprisonment shall include the imposition of a minimum term 23 which shall be fixed at, or between, one-third and one-half of the 24 sentence imposed, during which the defendant shall be ineligible for 25 Notwithstanding the provisions of subsection a. of parole. 26 N.J.S.2C:43-3, a fine of up to \$500,000 may be imposed;

(2) A substance referred to in paragraph (1) of this subsection,
in a quantity of one-half ounce or more but less than five ounces,
including any adulterants or dilutants is guilty of a crime of the
second degree;

(3) A substance referred to paragraph (1) of this subsection in a
quantity less than one-half ounce including any adulterants or
dilutants is guilty of a crime of the third degree except that,
notwithstanding the provisions of subsection b. of N.J.S.2C:43-3, a
fine of up to \$75,000 may be imposed;

36 (4) A substance classified as a narcotic drug in Schedule I or II
37 other than those specifically covered in this section, or the analog of
38 any such substance, in a quantity of one ounce or more including
39 any adulterants or dilutants is guilty of a crime of the second
40 degree;

(5) A substance classified as a narcotic drug in Schedule I or II
other than those specifically covered in this section, or the analog of
any such substance, in a quantity of less than one ounce including
any adulterants or dilutants is guilty of a crime of the third degree
except that, notwithstanding the provisions of subsection b. of
N.J.S.2C:43-3, a fine of up to \$75,000 may be imposed;

47 (6) Lysergic acid diethylamide, or its analog, in a quantity of48 100 milligrams or more including any adulterants or dilutants, or

1 phencyclidine, or its analog, in a quantity of 10 grams or more 2 including any adulterants or dilutants, is guilty of a crime of the 3 first degree. Except as provided in N.J.S.2C:35-12, the court shall 4 impose a term of imprisonment which shall include the imposition 5 of a minimum term, fixed at, or between, one-third and one-half of the sentence imposed by the court, during which the defendant shall 6 7 be ineligible for parole. Notwithstanding the provisions of 8 subsection a. of N.J.S.2C:43-3, a fine of up to \$500,000 may be 9 imposed;

10 (7) Lysergic acid diethylamide, or its analog, in a quantity of 11 less than 100 milligrams including any adulterants or dilutants, or 12 where the amount is undetermined, or phencyclidine, or its analog, 13 in a quantity of less than 10 grams including any adulterants or 14 dilutants, or where the amount is undetermined, is guilty of a crime 15 of the second degree;

(8) Methamphetamine, or its analog, or phenyl-2-propanone
(P2P), in a quantity of five ounces or more including any
adulterants or dilutants is guilty of a crime of the first degree.
Notwithstanding the provisions of subsection a. of N.J.S.2C:43-3, a
fine of up to \$300,000 may be imposed;

(9) (a) Methamphetamine, or its analog, or phenyl-2-propanone
(P2P), in a quantity of one-half ounce or more but less than five
ounces including any adulterants or dilutants is guilty of a crime of
the second degree;

(b) Methamphetamine, or its analog, or phenyl-2-propanone
(P2P), in a quantity of less than one-half ounce including any
adulterants or dilutants is guilty of a crime of the third degree
except that notwithstanding the provisions of subsection b. of
N.J.S.2C:43-3, a fine of up to \$75,000 may be imposed;

(10) (a) Marijuana in a quantity of 25 pounds or more
including any adulterants or dilutants, or 50 or more marijuana
plants, regardless of weight, or hashish in a quantity of five pounds
or more including any adulterants or dilutants, is guilty of a crime
of the first degree. Notwithstanding the provisions of subsection a.
of N.J.S.2C:43-3, a fine of up to \$300,000 may be imposed;

(b) Marijuana in a quantity of five pounds or more but less than
25 pounds including any adulterants or dilutants, or 10 or more but
fewer than 50 marijuana plants, regardless of weight, or hashish in a
quantity of one pound or more but less than five pounds, including
any adulterants and dilutants, is guilty of a crime of the second
degree;

42 (11) (a) Prior to the effective date of P.L. , c. (C. ) 43 (passed both Houses on December 17, 2020 as Second Reprint of 44 Assembly Bill No. 21), marijuana in a quantity of one ounce or 45 more but less than five pounds including any adulterants or 46 dilutants, or hashish in a quantity of five grams or more but less 47 than one pound including any adulterants or dilutants, is guilty of a 48 crime of the third degree except that, notwithstanding the provisions

1 of subsection b. of N.J.S.2C:43-3, a fine of up to \$25,000 may be 2 imposed;

3 (b) On and after the effective date of P.L. , c. (C. ) 4 (passed both Houses on December 17, 2020 as Second Reprint of 5 Assembly Bill No. 21), marijuana in a quantity of more than one 6 ounce but less than five pounds including any adulterants or 7 dilutants, or hashish in a quantity of more than five grams but less 8 than one pound including any adulterants or dilutants, is guilty of a 9 crime of the third degree except that, notwithstanding the provisions 10 of subsection b. of N.J.S.2C:43-3, a fine of up to \$25,000 may be 11 imposed;

(12) (a) Prior to the effective date of P.L. , c. (C. )
(passed both Houses on December 17, 2020 as Second Reprint of
Assembly Bill No. 21), marijuana in a quantity of less than one
ounce including any adulterants or dilutants, or hashish in a
quantity of less than five grams including any adulterants or
dilutants, is guilty of a crime of the fourth degree;

18 (b) On and after the effective date of P.L. , c. (C. ) 19 (passed both Houses on December 17, 2020 as Second Reprint of 20 Assembly Bill No. 21), marijuana in a quantity of one ounce or less 21 including any adulterants or dilutants, or hashish in a quantity of 22 five grams or less including any adulterants or dilutants, is, for a 23 first offense, subject to a [written] point-of-violation warning, as 24 defined in section 1 of P.L.1979, c.264 (C.2C:33-15), which also 25 [indicates] includes a written indication that any subsequent 26 violation is a crime punishable by a term of imprisonment, a fine, or 27 both, and for a second or subsequent offense, is guilty of a crime of the fourth degree; 28

(i) The odor of marijuana or hashish, or burnt marijuana or 29 30 hashish, shall not constitute reasonable articulable suspicion to 31 initiate a search of a person to determine a violation of 32 subparagraph (b) of paragraph (12) of this subsection. A person 33 who violates this subparagraph shall not be subject to arrest, 34 detention, or otherwise be taken into custody, unless the person is 35 being arrested, detained, or otherwise taken into custody for also 36 committing another violation of law for which that action is legally 37 permitted or required;

38 (ii) A person shall not be deprived of any legal or civil right, 39 privilege, benefit, or opportunity provided pursuant to any law 40 solely by reason of committing a violation of subparagraph (b) of 41 paragraph (12) of this subsection, nor shall committing one or more 42 violations modify any legal or civil right, privilege, benefit, or 43 opportunity provided pursuant to any law, including, but not limited 44 to, the granting, renewal, forfeiture, or denial of a license, permit, 45 or certification, qualification for and the receipt, alteration, 46 continuation, or denial of any form of financial assistance, housing 47 assistance, or other social services, rights of or custody by a 48 biological parent, or adoptive or foster parent, or other legal

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guardian of a child or newborn infant, or pregnant woman, in any
action or proceeding by the Division of Child Protection and
Permanency in the Department of Children and Families, or
qualification, approval, or disapproval to serve as a foster parent or
other legal guardian;

6 (iii) Point-of-violation warnings conducted pursuant 7 subparagraph (b) of paragraph (12) of subsection b. of this section 8 shall be reported to the Attorney General in the same manner as 9 actions referred to as curbside adjustments pursuant to Attorney 10 General Law Enforcement Directive No. 2020-12, and this 11 reporting may also include information for use in determining 12 whether a person who violates this subparagraph had previously 13 been subjected to a point-of-violation warning for a prior violation 14 of this subparagraph, provided that the information may be used for 15 that purpose only and shall not be included in the statistical 16 reporting compiled and made available by the Attorney General in 17 accordance with section 3 of P.L., c. (C.) (pending before 18 the Legislature as this bill) and pursuant to Attorney General Law 19 Enforcement Directive No. 2020-12.

20 (iv) All local and county law enforcement authorities shall, 21 following the submission process used for the uniform crime 22 reporting system established by P.L.1966, c.37 (C.52:17B-23 5.1 et seq.), submit a quarterly report to the Uniform Crime 24 Reporting Unit, within the Division of State Police in the 25 Department of Law and Public Safety, or to another designated 26 recipient determined by the Attorney General, containing the 27 number of second or subsequent violations of subparagraph (b) of 28 paragraph (12) of this subsection committed within their respective 29 jurisdictions, plus the race, ethnicity, gender, and age of each 30 person committing a violation, and the disposition of each person's 31 violation. These violations and associated information, along with 32 a quarterly summary of violations investigated, and associated 33 information collected, by the Division of State Police for the same 34 period shall be summarized by county and municipality in an annual 35 report, and both quarterly summaries and annual reports shall be 36 made available at no cost to the public on the Division of State 37 Police's Internet website;

(13) Any other controlled dangerous substance classified in
Schedule I, II, III or IV, or its analog, is guilty of a crime of the
third degree, except that, notwithstanding the provisions of
subsection b. of N.J.S.2C:43-3, a fine of up to \$25,000 may be
imposed; or

(14) Any Schedule V substance, or its analog, is guilty of a
crime of the fourth degree except that, notwithstanding the
provisions of subsection b. of N.J.S.2C:43-3, a fine of up to
\$25,000 may be imposed.

47 c. Where the degree of the offense for violation of this section48 depends on the quantity of the substance, the quantity involved

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1 shall be determined by the trier of fact, other than with respect to a 2 first violation of subparagraph (b) of paragraph (12) of subsection 3 b. of this section which is subject to a written point-of-violation 4 warning as set forth in that subparagraph. Where the indictment or 5 accusation so provides, the quantity involved in individual acts of 6 manufacturing, distribution, dispensing or possessing with intent to 7 distribute may be aggregated in determining the grade of the 8 offense, whether distribution or dispensing is to the same person or 9 several persons, provided that each individual act of manufacturing, 10 distribution, dispensing or possession with intent to distribute was 11 committed within the applicable statute of limitations.

12 (cf: P.L.2021, c. , s.55)

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14 4. (New section) a. The Attorney General shall biannually 15 issue a comprehensive report detailing the statistics for the previous 16 six-month period on all point-of-violation warnings and juvenile 17 interventions conducted pursuant section 1 of P.L.1979, c.264 18 (C.2C:33-15) for violations of that section involving underage 19 possession or consumption of marijuana, hashish, or cannabis items, 20 which were compiled and made available in accordance with that 21 section and pursuant to Attorney General Law Enforcement 22 Directive No. 2020-12. The initial report shall be issued by June 23 30, 2021, and every six months thereafter. Each report shall also be 24 submitted to the Governor and the Legislature pursuant to section 2 25 of P.L.1991, c.164 (C.52:14-19.1).

26 b. (1) A taskforce shall be established in the Department of 27 Law and Public Safety, comprised of 26 members to review each report, and make recommendations thereon to the Governor and 28 29 Legislature related to law enforcement activities to address the 30 enforcement of underage possession or consumption of marijuana, 31 hashish, or cannabis items in violation of section 1 of P.L.1979, 32 c.264 (C.2C:33-15), as well as the broader issue of underage 33 possession or consumption of these substances.

34 (2) The membership of the taskforce shall include the following35 individuals:

36 (a) the Attorney General, or a designee;

37 (b) the Public Defender, or a designee;

38 (c) the Commissioner of the Department of Children and39 Families, or a designee;

(d) the Commissioner of Education, or a designee;

41 (e) a representative from the Juvenile Justice Commission,42 appointed by the Governor;

43 (f) a representative from the Division of Criminal Justice in the44 Department of Law and Public Safety, appointed by the Governor;

45 (g) the Chair of the Governor's Juvenile Justice Delinquency and46 Prevention Committee;

47 (h) two members appointed by the Governor upon the48 recommendation of the President of the Senate;

1 (i) two members appointed by the Governor upon the 2 recommendation of the Speaker of the General Assembly; 3 (j) a Judge of the Superior Court, who is currently assigned to the Chancery Division, Family Part for juvenile delinquency 4 5 matters, to be chosen by the Administrative Director of the Courts; 6 (k) a representative from the New Jersey Institute for Social 7 Justice, appointed by the Governor; 8 (1) a representative from the American Civil Liberties Union of 9 New Jersey, appointed by the Governor; 10 (m) a representative from the County Prosecutors Association of 11 New Jersey who is actively and presently involved in juvenile 12 matters, appointed by the Governor; (n) a representative from the New Jersey Juvenile Officers 13 14 Association, appointed by the Governor; 15 (o) one representative each from the Annie E. Casey Foundation 16 and Vera Institute of Justice, both appointed by the Governor; 17 (p) a representative of the NAACP New Jersey State Conference, 18 appointed by the Governor; (q) a representative of Salvation and Social Justice, appointed by 19 20 the Governor; 21 (r) a representative from the County Youth Services 22 Commission Administrators, appointed by the Governor; 23 (s) a representative from the faith-based ethical community in 24 New Jersey, appointed by the Governor; 25 (t) a representative of an employee organization representing 26 employees who work at juvenile justice facilities, appointed by the 27 Governor; and (u) three representatives who have been involved with the New 28 29 Jersey juvenile justice system, appointed by the Governor, 30 including at least one representative of a non-profit organization 31 that deals with juvenile justice issues and at least one individual who has been subject to the custody of the juvenile justice system. 32 33 (3) All members appointed by the Governor shall serve at the 34 pleasure of the Governor. Any vacancies in the membership of the 35 task force shall be filled in the same manner as the original appointments were made. 36 37 (4) Members of the task force shall serve without compensation, 38 but shall be reimbursed for necessary expenditures incurred in the 39 performance of their duties as members of the task force within the 40 limits of funds appropriated or otherwise made available to the task 41 force for its purposes. 42 (5) The task force shall organize as soon as practicable following the appointment of its members. The task force shall 43 44 choose a chairperson from among its members and shall appoint a 45 secretary who need not be a member of the task force. 46 (6) The Department of Law and Public Safety shall provide such 47 stenographic, clerical, and other administrative assistants, and such 48 professional staff as the task force requires to carry out its work.

5. This act shall take effect immediately, but shall not become
 operable until P.L. , c. (C. ) (passed both Houses on
 December 17, 2020 as Second Reprint of Assembly Bill No. 21)
 takes effect.

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### STATEMENT

9 This bill would revise the consequences associated with the 10 underage possession or consumption of illegal marijuana or hashish, or legalized cannabis items which may only be lawfully possessed 11 12 by persons 21 years of age or older pursuant to Article IV, Section 13 VII, paragraph 13 of the New Jersey Constitution and the enabling 14 legislation to establish a legal, regulated cannabis marketplace, the 15 Second Reprint of Assembly Bill No. 21, which passed both Houses 16 of the Legislature on December 17, 2020. It also addresses, for 17 persons of any age, the written warning to be issued by law 18 enforcement officers for a small amount marijuana or hashish 19 distribution first offense, as created by that bill.

20 The bill would make the underage possession of marijuana, 21 hashish, or a cannabis item a civil penalty of \$50 for persons who 22 are between 18 and 20 years of age, if the amount possessed is what 23 a person of legal age could lawfully possess (determined based on 24 the lawful possession of one ounce (28.35 grams) or less of useable 25 cannabis, the equivalent amount in a cannabis product in solid, 26 liquid, or concentrate form, or 5 grams or less of cannabis resin, per 27 section 46 of the Second Reprint of Assembly Bill No. 21). For the 28 underage possession of more than what a person of legal age could 29 lawfully possess, or any consumption of marijuana, hashish, or cannabis item, the civil penalty for persons who are between 18 and 30 31 20 years of age would be set at \$100

The civil penalty would be recovered in a summary proceeding in the name of the municipality pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). Both the municipal court with territorial jurisdiction over an underage possession violation and the Superior Court would have jurisdiction of proceedings for the enforcement of a civil penalty.

38 These same courts, for a violation involving alcohol, would also 39 have enforcement jurisdiction, if so ordered by the court, 40 concerning a person's participation in an alcohol or drug abuse 41 education or treatment program as set forth in the section. Such 42 education or treatment would not exceed 30 days, which is the same 43 as the maximum period of confinement a person could face for 44 committing an alcohol-related violation, which is graded as a petty 45 disorderly persons offense.

46 For a person under the age of 18 years who committed a
47 possession or consumption violation, such person would instead be
48 subject to a law enforcement "point-of-violation warning" or

1 "juvenile intervention." These would be conducted in the same 2 manner as a juvenile interaction referred to as a "curbside warning" 3 or "stationhouse adjustment," respectively, would be conducted, which are done in accordance with Attorney General Law 4 5 Enforcement Directive No. 2020-12 as if the violation were to 6 constitute a petty disorderly persons offense, when the amount 7 possessed is what a person of legal age could lawfully possess, and 8 as if the violation were to constitute a disorderly persons offense, 9 when the amount possessed is more than what a person of legal age 10 could lawfully possess or when the violation involved consumption, 11 without the filing of a complaint.

12 A "point-of-violation warning" is defined in the bill as "a brief, informal interaction between a law enforcement officer and a 13 14 person under the age of 18 years who the officer observed engage in 15 a violation .... During the interaction, the officer shall counsel the 16 person to discontinue the conduct, warn the person about the 17 potential consequences of future delinquency, and then conclude the 18 interaction without taking any further action." This type of warning 19 would also be used for a first offender of any age for violating 20 subparagraph (b) of paragraph (12) of subsection b. of N.J.S.2C:35-21 5 for manufacturing, distributing, or dispensing, or having under 22 control with intent to manufacture, distribute, or dispense one ounce 23 or less of marijuana or five grams or less of hashish. Such warning 24 would be reported to the Attorney General in the same manner as 25 curbside adjustments pursuant to Attorney General Law 26 Enforcement Directive No. 2020-12, and this reporting could also 27 include information for use in determining whether a person had 28 previously been subjected to a point-of-violation warning to 29 determine a second or subsequent offense, which is a crime of the 30 fourth degree (punishable by a term of imprisonment of up to 18 31 months, a fine of up to \$10,000, or both).

The more involved option for a "juvenile intervention" with a 32 33 person under the age of 18 years is defined in the bill as "a 34 mechanism that allows law enforcement agencies to resolve a 35 violation . . . without formal court proceedings. A juvenile intervention, which shall be memorialized in a signed agreement, 36 37 establishes one or more conditions that the person shall meet in 38 exchange for the law enforcement agency declining to pursue a 39 formal delinquency complaint against the person." Should a person 40 fail to abide by an agreement, the person could be charged with the 41 commission of a delinquent act that was considered to be the 42 equivalent of a petty disorderly persons offense for possession of an 43 amount that a person of legal age could lawfully possess, or, for 44 violations involving possession of more than what a person of legal 45 age could lawfully possess or for consumption, a disorderly persons 46 offense.

47 When considering a search of an underage person in order to 48 make a determination as to whether that person committed a

1 possession or consumption violation, the odor of marijuana, 2 hashish, cannabis, or cannabis item, or burnt marijuana, hashish, 3 cannabis, or cannabis item would not constitute reasonable 4 articulable suspicion to initiate the search. Also, unless an 5 underage person's actions involved another violation of law, the 6 underage person who committed a possession or consumption 7 violation would not be subject to arrest, detention, or otherwise 8 taken into custody except to the extent required to interact with the 9 person, if under 18 years of age, for a law enforcement juvenile 10 intervention.

11 Additionally the bill establishes an immunity from prosecution 12 for: any underage person in need of medical assistance due to the consumption of marijuana of hashish; the underage person who 13 14 called 9-1-1 to get that person assistance; and up to two other 15 persons acting in concert with the underage person who made the 16 call. This immunity is the same immunity already provided for 17 situations involving the underage consumption of alcohol, and 18 expanded to the underage consumption of cannabis items by the 19 recently passed legislation.

20 Finally, the bill requires the Attorney General to issue 21 comprehensive reports biannually detailing the statistics for the 22 previous six-month period on all point-of-violation warnings and 23 juvenile interventions described above for violations involving 24 underage possession or consumption of marijuana, hashish, or 25 These statistics would be compiled and made cannabis items. 26 available by the Attorney General in the same manner as curbside 27 adjustments and stationhouse warnings are compiled and made 28 available, both in accordance with the bill and pursuant to Attorney 29 General Law Enforcement Directive No. 2020-12. The initial 30 report would be issued by June 30, 2021, and every six months 31 thereafter. A taskforce would be established in the Department of 32 Law and Public Safety, comprising of 26 ex-official members and 33 members appointed by the Governor representing law enforcement, 34 juvenile justice interests, and community and non-profit groups to 35 review each report, and make recommendations thereon to the 36 Governor and Legislature related to law enforcement activities to 37 address the enforcement of underage possession or consumption of 38 marijuana, hashish, or cannabis items, as well as the broader issue 39 of underage possession or consumption of these substances.