SENATE, No. 566 **STATE OF NEW JERSEY** 219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by: Senator FRED H. MADDEN, JR. District 4 (Camden and Gloucester) Senator DECLAN J. O'SCANLON, JR. District 13 (Monmouth)

Co-Sponsored by: Senator B.Smith

SYNOPSIS

Revises criteria to establish base year for homestead property tax reimbursement after relocation.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



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1 AN ACT concerning the base year for a homestead property tax 2 reimbursement and amending P.L.1997, c.348. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 1. Section 1 of P.L.1997, c.348 (C.54:4-8.67) is amended to 7 8 read as follows: 9 1. As used in this act: 10 "Base year" means, in the case of a person who is an eligible claimant on or before December 31, 1997, the tax year 1997; and in 11 12 the case of a person who first becomes an eligible claimant after 13 December 31, 1997, the tax year in which the person first becomes 14 an eligible claimant. In the case of an eligible claimant who 15 subsequently moves from the homestead for which the initial eligibility was established, the base year shall continue to be the 16 17 [first full tax] <u>base</u> year [during which the person resides in the new] applicable to their former homestead. [Provided however, a 18 19 base year for an eligible claimant after such a move shall not apply 20 to tax years commencing prior to January 1, 2009. If the current 21 homestead constitutes new construction, then the base year shall be 22 deemed to be the first full tax year following completion of the new 23 construction. 24 "Commissioner" means the Commissioner of Community 25 Affairs. "Director" means the Director of the Division of Taxation. 26 "Condominium" means the form of real property ownership 27 28 provided for under the "Condominium Act," P.L.1969, 29 c.257 (C.46:8B-1 et seq.). 30 "Cooperative" means a housing corporation or association which entitles the holder of a share or membership interest thereof to 31 32 possess and occupy for dwelling purposes a house, apartment or 33 other unit of housing owned or leased by the corporation or 34 association, or to lease or purchase a unit of housing constructed or 35 to be constructed by the corporation or association. "Disabled person" means an individual receiving monetary 36 37 payments pursuant to Title II of the federal Social Security Act (42 U.S.C. s.401 et seq.) on December 31, 1998, or on December 31 38 39 in all or any part of the year for which a homestead property tax 40 reimbursement under this act is claimed. 41 "Dwelling house" means any residential property assessed as real 42 property which consists of not more than four units, of which not 43 more than one may be used for commercial purposes, but shall not 44 include a unit in a condominium, cooperative, horizontal property 45 regime or mutual housing corporation. 46 "Eligible claimant" means a person who:

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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1 is 65 or more years of age, or who is a disabled person;

2 is an owner of a homestead, or the lessee of a site in a mobile 3 home park on which site the applicant owns a manufactured or 4 mobile home; has an annual income of less than \$17,918 in tax year 5 1998, less than \$18,151 in tax year 1999, or less than \$37,174 in tax 6 year 2000, if single, or, if married, whose annual income combined with that of the spouse is less than \$21,970 in tax year 1998, less 7 8 than \$22,256 in tax year 1999, or less than \$45,582 in tax year 9 2000, which income eligibility limits for single and married persons 10 shall be subject to adjustments in tax years 2001 through 2006 11 pursuant to section 9 of P.L.1997, c.348 (C.54:4-8.68);

has an annual income of \$60,000 or less in tax year 2007, \$70,000 or less in tax year 2008, or \$80,000 or less in tax year 2009, if single or married, which income eligibility limits shall be subject to adjustments in subsequent tax years pursuant to section 9 of P.L.1997, c.348 (C.54:4-8.68);

17 as a renter or homeowner, has made a long-term contribution to 18 the fabric, social structure and finances of one or more communities 19 in this State, as demonstrated through the payment of property taxes 20 directly, or through rent, on any homestead or rental unit used as a principal residence in this State for at least 10 consecutive years at 21 22 least three of which as owner of the homestead for which a 23 homestead property tax reimbursement is sought prior to the date 24 that an initial application for a homestead property tax 25 reimbursement is filed. A person who has been an eligible claimant 26 for a previous tax year shall qualify as an eligible claimant 27 [beginning the second full tax year] immediately following a move 28 to another homestead in New Jersey, despite not meeting the three-29 year minimum residency and ownership requirement required for 30 initial claimants under this paragraph; provided that the person 31 satisfies the income eligibility limits for the tax year. Provided however, that immediate eligibility [beginning in a second full tax 32 33 year] after such a move shall not apply to tax years commencing 34 prior to January 1, [2010] 2013.

35 "Homestead" means:

a dwelling house and the land on which that dwelling house is
located which constitutes the place of the eligible claimant's
domicile and is owned and used by the eligible claimant as the
eligible claimant's principal residence;

a site in a mobile home park equipped for the installation of
manufactured or mobile homes, where these sites are under
common ownership and control for the purpose of leasing each site
to the owner of a manufactured or mobile home for the installation
thereof and such site is used by the eligible claimant as the eligible
claimant's principal residence;

46 a dwelling house situated on land owned by a person other than47 the eligible claimant which constitutes the place of the eligible

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claimant's domicile and is owned and used by the eligible claimant
 as the eligible claimant's principal residence;

a condominium unit or a unit in a horizontal property regime or a
continuing care retirement community which constitutes the place
of the eligible claimant's domicile and is owned and used by the
eligible claimant as the eligible claimant's principal residence.

7 In addition to the generally accepted meaning of "owned" or 8 "ownership," a homestead shall be deemed to be owned by a person 9 if that person is a tenant for life or a tenant under a lease for 99 10 years or more, is entitled to and actually takes possession of the 11 homestead under an executory contract for the sale thereof or under 12 an agreement with a lending institution which holds title as security for a loan, or is a resident of a continuing care retirement 13 14 community pursuant to a contract for continuing care for the life of 15 that person which requires the resident to bear, separately from any 16 other charges, the proportionate share of property taxes attributable 17 to the unit that the resident occupies;

a unit in a cooperative or mutual housing corporation which
constitutes the place of domicile of a residential shareholder or
lessee therein, or of a lessee or shareholder who is not a residential
shareholder therein, which is used by the eligible claimant as the
eligible claimant's principal residence.

23 "Homestead property tax reimbursement" means payment of the 24 difference between the amount of property tax or site fee 25 constituting property tax due and paid in any year on any homestead, exclusive of improvements not included in the 26 27 assessment on the real property for the base year, and the amount of 28 property tax or site fee constituting property tax due and paid in the 29 base year, when the amount paid in the base year is the lower 30 amount; but such calculations shall be reduced by any current year 31 property tax reductions or reductions in site fees constituting 32 property taxes resulting from judgments entered by county boards 33 of taxation or the State Tax Court. When an eligible claimant did 34 not occupy the homestead as a principle residence in the base year 35 but occupied another homestead in the base year, and then moved 36 from that former homestead into the current homestead, the 37 payment shall be based on the property taxes assessed on the 38 current homestead for the claimant's base year, even though the 39 claimant did not occupy the current homestead as a principle 40 residence at that time.

41 "Horizontal property regime" means the form of real property
42 ownership provided for under the "Horizontal Property Act,"
43 P.L.1963, c.168 (C.46:8A-1 et seq.).

44 "Manufactured home" or "mobile home" means a unit of housing45 which:

46 (1) Consists of one or more transportable sections which are
47 substantially constructed off site and, if more than one section, are
48 joined together on site;

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1 (2) Is built on a permanent chassis; 2 (3) Is designed to be used, when connected to utilities, as a 3 dwelling on a permanent or nonpermanent foundation; and 4 (4) Is manufactured in accordance with the standards 5 promulgated for a manufactured home by the Secretary of the 6 United States Department of Housing and Urban Development pursuant to the "National Manufactured Housing Construction and 7 8 Safety Standards Act of 1974," Pub.L.93-383 (42 U.S.C. s.5401 et 9 seq.) and the standards promulgated for a manufactured or mobile 10 home by the commissioner pursuant to the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119 et seq.). 11 12 "Mobile home park" means a parcel of land, or two or more 13 parcels of land, containing no fewer than 10 sites equipped for the 14 installation of manufactured or mobile homes, where these sites are 15 under common ownership and control for the purpose of leasing each site to the owner of a manufactured or mobile home for the 16 17 installation thereof, and where the owner or owners provide 18 services, which are provided by the municipality in which the park 19 is located for property owners outside the park, which services may 20 include but shall not be limited to: (1) The construction and maintenance of streets: 21 22 (2) Lighting of streets and other common areas; 23 (3) Garbage removal; 24 (4) Snow removal; and 25 (5) Provisions for the drainage of surface water from home sites 26 and common areas. 27 "Mutual housing corporation" means a corporation not-for-profit, 28 incorporated under the laws of this State on a mutual or cooperative 29 basis within the scope of section 607 of the Langham Act (National Defense Housing), Pub.L.849, (42 U.S.C. s.1521 et seq.), as 30 amended, which acquired a National Defense Housing Project 31 32 pursuant to that act. 33 "Income" means income as determined pursuant to P.L.1975, 34 c.194 (C.30:4D-20 et seq.). 35 "New construction" means a homestead that first became taxable 36 in a year subsequent to an eligible claimant's base year. 37 "Principal residence" means a homestead actually and 38 continually occupied by an eligible claimant as his or her permanent 39 residence, as distinguished from a vacation home, property owned and rented or offered for rent by the claimant, and other secondary 40 real property holdings. 41 42 "Property tax" means the general property tax due and paid as set 43 forth in this section, and shall include the amount of property tax 44 credit as defined in section 1 of P.L.2018, c.11 (C.54:4-66.6), on a 45 homestead, but does not include special assessments and interest 46 and penalties for delinquent taxes. For the sole purpose of 47 qualifying for a benefit under P.L.1997, c.348 (C.54:4-8.67 et seq.), property taxes paid by June 1 of the year following the year for 48

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which the benefit is claimed will be deemed to be timely paid. In 1 2 the case of an eligible claimant who moves to a homestead after 3 establishing a base year at another homestead, the property tax shall 4 include any amount of the general property tax due and paid for the 5 tax year by the previous owner of the homestead, provided that the 6 eligible claimant resides in the homestead on December 31 of the 7 tax year for which the homestead property tax reimbursement is 8 being claimed. "Site fee constituting property tax" means 18 percent of the 9 10 annual site fee paid or payable to the owner of a mobile home park. 11 "Tax year" means the calendar year in which a homestead is 12 assessed and the property tax is levied thereon and it means the 13 calendar year in which income is received or accrued. 14 (cf: P.L.2018, c.11, s.11) 15 16 2. This act shall take effect immediately. 17 18 19 **STATEMENT** 20 21 This bill would revise the criteria to establish the base year for 22 the homestead property tax reimbursement. This bill would allow a 23 claimant to keep the base year established in their initial year of 24 eligibility. Thus, the reimbursement amount for the current 25 homestead would be calculated with reference to the base year applicable to their former homestead. However, if the new 26 27 homestead is new construction, or has been newly constructed 28 during any year since a claimant's eligibility began, the base year 29 would be the first full tax year following the construction's 30 completion. New construction is defined in the bill to mean a 31 homestead that first became taxable in a year subsequent to an 32 eligible claimant's base year. Under current law, when an eligible 33 claimant moves from one home to another, the base year changes to 34 the first full tax year during which the person resides in the new 35 homestead. 36 This bill would also allow a claimant to receive reimbursement 37 immediately following a move to a new homestead. Under current 38 law, a claimant has to wait until the second full tax year following 39 relocation for reimbursement eligibility to resume.