SENATE, No. 699 **STATE OF NEW JERSEY** 219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

Sponsored by: Senator M. TERESA RUIZ District 29 (Essex) Senator TROY SINGLETON District 7 (Burlington)

Co-Sponsored by: Senator Turner

SYNOPSIS

Requires training for DOE arbitrators to include issues related to cultural diversity and bias.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 6/25/2020)

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AN ACT concerning the training of arbitrators and amending
 P.L.2012, c.26.

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BE IT ENACTED by the Senate and General Assembly of the State
of New Jersey:

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7 1. Section 22 of P.L.2012, c.26 (C.18A:6-17.1) is amended to8 read as follows:

9 22. a. The Commissioner of Education shall maintain a panel 10 of 50 permanent arbitrators to hear matters pursuant to N.J.S.18A:6-16. Of the 50 arbitrators, 16 arbitrators shall be designated by the 11 12 New Jersey Education Association, six arbitrators shall be designated by the American Federation of Teachers, 18 arbitrators 13 14 shall be designated by the New Jersey School Boards Association, 15 and 10 arbitrators shall be designated by the New Jersey Principals and Supervisors Association. The commissioner shall inform the 16 17 appropriate designating entity when a vacancy exists. If the 18 appropriate entity does not designate an arbitrator within 30 days, 19 the commissioner shall designate an arbitrator to fill that vacancy.

All arbitrators designated pursuant to this section shall serve on the American Arbitration Association panel of labor arbitrators and shall be members of the National Academy of Arbitrators. The arbitrators shall have knowledge and experience in the school employment sector. Arbitrators on the permanent panel shall be assigned by the commissioner randomly to hear cases.

26 All arbitrators designated pursuant to this section after the 27 effective date of P.L.2019, c.45, shall receive training on conduct 28 unbecoming an employee including, but not limited to, issues 29 related to allegations of sexual assault and child abuse, for the 30 purpose of assisting the arbitrator in determining matters in which 31 conduct unbecoming an employee is the basis of the tenure charges 32 made against the employee. Any arbitrator on the permanent panel 33 as of the effective date of P.L.2019, c.45, shall receive the training 34 within 18 months of the effective date of that act.

35 The training on conduct unbecoming an employee shall also
36 include issues related to cultural diversity and bias. Any arbitrator
37 on the permanent panel as of the effective date of P.L., c.
38 (pending before the Legislature as this bill), shall receive training
39 on these issues within 18 months of the effective date of that act.

The training shall be conducted by a State agency or private entity with expertise in the subject area selected by the commissioner, and any training on sexual misconduct or child abuse shall be conducted in consultation with a sexual assault or child abuse prevention organization. The training program utilized by the State agency or private entity shall be approved by the

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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commissioner and shall be developed in consultation with interested 1 2 stakeholders in the school law and education communities 3 including, but not limited to, the New Jersey School Boards 4 Association, the New Jersey Principals and Supervisors 5 Association, the New Jersey Education Association, the American 6 Federation of Teachers, and the New Jersey Association of School 7 Administrators. The training program shall include, but shall not be 8 limited to:

9 (1) A review of tenure charge cases concerning conduct 10 unbecoming by a school employee, including cases decided both 11 before and after the enactment of P.L.2012, c.26 (C.18A:6-12 117 et al.); and

(2) A review of the factors to be considered by arbitrators in
deciding tenure charge cases concerning conduct unbecoming by a
school employee including, but not limited to, the nature of the
alleged offense and the impact, or potential impact, of the
employee's conduct on the health and safety of students within the
context of the school environment.

b. The following provisions shall apply to a hearing conducted
by an arbitrator pursuant to N.J.S.18A:6-16, except as otherwise
provided pursuant to P.L.2012, c.26 (C.18A:6-117 et al.):

(1) The hearing shall be held before the arbitrator within 45days of the assignment of the arbitrator to the case;

(2) The arbitrator shall receive no less than \$1250 per day, or
such amount as established at the discretion of the Commissioner of
Education, who shall consider the average per diem rate of
arbitrators eligible to serve on the panel who reside in New Jersey,
New York, and Pennsylvania. The costs and expenses of the
arbitrator shall be borne by the State of New Jersey;

30 (3) Upon referral of the case for arbitration, the employing board of education shall provide all evidence including, but not 31 32 limited to, documents, electronic evidence, statements of witnesses, 33 and a list of witnesses with a complete summary of their testimony, 34 to the employee or the employee's representative. The employing 35 board of education shall be precluded from presenting any 36 additional evidence at the hearing, except for purposes of 37 impeachment of witnesses. At least 10 days prior to the hearing, 38 the employee shall provide all evidence upon which he will rely 39 including, but not limited to, documents, electronic evidence, 40 statements of witnesses, and a list of witnesses with a complete 41 summary of their testimony, to the employing board of education or 42 its representative. The employee shall be precluded from presenting 43 any additional evidence at the hearing except for purposes of 44 impeachment of witnesses.

45 Discovery shall not include depositions, and interrogatories shall46 be limited to 25 without subparts.

47 c. The arbitrator shall determine the case under the American48 Arbitration Association labor arbitration rules. In the event of a

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conflict between the American Arbitration Association labor
 arbitration rules and the procedures established pursuant to this
 section, the procedures established pursuant to this section shall
 govern.

d. Notwithstanding the provisions of N.J.S.18A:6-25 or any
other section of law to the contrary, the arbitrator shall render a
written decision within 45 days of the start of the hearing.

8 e. The arbitrator's determination shall be final and binding and 9 may not be appealable to the commissioner or the State Board of 10 Education. The determination shall be subject to judicial review 11 and enforcement as provided pursuant to N.J.S.2A:24-7 through 12 N.J.S.2A:24-10.

f. Timelines set forth herein shall be strictly followed; the
arbitrator or any involved party shall inform the commissioner of
any timeline that is not adhered to.

g. An arbitrator may not extend the timeline of holding a 16 17 hearing beyond 45 days of the assignment of the arbitrator to the case without approval from the commissioner. An arbitrator may 18 19 not extend the timeline for rendering a written decision within 45 20 days of the start of the hearing without approval from the 21 commissioner. Extension requests shall occur before the 41st day 22 of the respective timelines set forth herein. The commissioner shall 23 approve or disapprove extension requests within five days of 24 receipt.

25 h. The commissioner may remove any arbitrator from an 26 arbitration case or an arbitration panel if an arbitrator does not 27 adhere to the timelines set forth herein without approval from the 28 commissioner. If the commissioner removes an arbitrator from an 29 arbitration case, the commissioner shall refer the case to a new arbitrator within five days. The newly-assigned arbitrator shall 30 convene a new hearing and then render a written decision within 45 31 32 days of being referred the case.

2. This act shall take effect immediately.

33 (cf: P.L.2019, c.45, s.1)

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STATEMENT

Pursuant to P.L.2019, c.45, members of the panel of arbitrators 40 maintained by the Commissioner of Education are required to 41 42 receive training on conduct unbecoming an employee, including, 43 but not limited to, issues related to allegations of sexual assault and 44 child abuse, for the purpose of assisting the arbitrator in 45 determining matters in which conduct unbecoming an employee is 46 the basis of the tenure charges made against the employee. This bill 47 would require that the training also include issues related to cultural 48 diversity and bias.