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STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED FEBRUARY 13, 2020

Sponsored by: Senator STEVEN V. OROHO District 24 (Morris, Sussex and Warren) Senator PAUL A. SARLO District 36 (Bergen and Passaic)

Co-Sponsored by: Senator O'Scanlon

SYNOPSIS

Establishes New Jersey Revenue Advisory Board; modifies executive State budget presentation; updates State revenue and expenditure reporting and disclosure requirements; and requires annual State financial stress testing.

CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on November 8, 2021, with amendments.



(Sponsorship Updated As Of: 11/8/2021)

AN ACT ¹ [establishing a joint legislative and executive branch New 1 2 Jersey Revenue Advisory Board to provide consensus revenue 3 forecasting advice for State budget purposes] reforming the State revenue and expenditure estimating and reporting processes and 4 disclosure requirements and the executive State budget 5 presentation¹, amending P.L.1944, c.112, ¹P.L.1977, c.158,¹ 6 7 P.L.1995, c.23, and supplementing Title 52 of the Revised 8 Statutes. 9 10 **BE IT ENACTED** by the Senate and General Assembly of the State 11 of New Jersey: 12 13 1. (New section) a. The State Treasurer, ex officio, and the 14 Legislative Budget and Finance Officer, ex officio, shall, together with ¹[a third] <u>four</u>¹ public ¹[member who] <u>members</u>, ¹ shall ¹[be jointly 15 selected thereby, **]**¹ constitute ¹[a] <u>the</u>¹ New Jersey Revenue Advisory 16 17 Board ¹[that]. <u>The board</u>¹ shall provide the Governor and the 18 Legislature with advisory consensus forecasts of State revenues 19 anticipated to be received by the State during the present and next 20 ¹five fiscal years commencing ¹[fiscal year] thereafter¹ to support 21 annual State appropriations. b. The public ¹[member] <u>members of the board</u>¹ shall be 22 23 ¹appointed as follows: 24 (1) one public member, appointed by the Governor, who shall be a 25 representative of the private sector with relevant business experience 26 or background; 27 (2) one public member appointed jointly by the leaders of the 28 political party with the largest combined number of members in the Senate and General Assembly and one public member appointed 29 30 jointly by the leaders of the political party with the second largest 31 combined number of members in the Senate and General Assembly, 32 who shall be a faculty members affiliated with a public or private 33 institution of higher education in this State and who has knowledge, 34 expertise, and practical experience in economic and financial analysis, 35 government finance and fiscal management, or tax policy; and 36 (3) one public member, jointly appointed by the State Treasurer 37 and the Legislative Budget and Finance Officer, who shall be¹ qualified by education, training $\frac{1}{2}$ or experience related to State tax 38 39 policy and revenue analysis. The public ¹[member] <u>members</u>¹ selected shall not be ¹[an 40 individual] <u>individuals</u>¹ who ¹[is] <u>are</u>¹ holding elective office. The 41 public ¹[member] <u>members</u>¹ selected shall each serve for a term of 42 43 four years and may be reappointed for successive terms. A vacancy in

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: ¹Senate SBA committee amendments adopted November 8, 2021.

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¹[the] \underline{a}^1 public member position ¹[of the group]¹ shall be filled ¹[by 1 2 the joint selection of the other members] in the same manner as the 3 original appointment for the remainder of the unexpired term only¹. 4 For purposes of board membership, any vacancy in the Office of the 5 State Treasurer shall be filled by the acting State Treasurer as 6 designated by law by the Governor, and any vacancy in the position of 7 Legislative Budget and Finance Officer shall be filled by the Executive 8 Director of the Office of Legislative Services.

9 c. The New Jersey Revenue Advisory Board shall organize as soon as practicable, but no later than the 10th day ¹[after the selection 10 of its public member] following the selection of at least the number of 11 12 members of the board required to constitute a quorum of the entire The board chairperson shall be ¹[designated] elected 13 board¹. <u>biennially</u>¹ from among its ¹[ex officio] <u>public</u>¹ members ¹[to serve 14 15 as chairperson on a rotating basis with the State Treasurer serving 16 during the fiscal year commencing July 1, 2020 and during each fiscal 17 year commencing in odd-numbered years and the Legislative Budget 18 and Finance Officer serving as chairperson during fiscal years 19 commencing in even-numbered years]¹. The chairperson shall 20 appoint a secretary who need not be a member of the board.

21 d. The New Jersey Revenue Advisory Board shall convene one or 22 more public hearings at the place or places it designates during the 23 second quarter of each State fiscal year. The board shall receive 24 public testimony and may invite such other participants who, in the 25 judgment of the board, may provide guidance on the current conditions 26 in, and probable outlook for, the performance of the economy of the 27 State, as well as the effect of such conditions and such performance on 28 State revenues.

29 ¹[e. The New Jersey Revenue Advisory Board shall conduct 30 public meetings at the place or places it designates, (1) one of which 31 shall be on or before January 15 of each State fiscal year to adopt the 32 advisory consensus forecasts required pursuant to subsection a. of this 33 section, and (2) one of which shall be on or before May 15 of each 34 State fiscal year to readopt or revise the advisory consensus forecasts 35 required pursuant to subsection a. of this section] Three public 36 meetings shall be conducted on or before January 15 of each State fiscal year. The advisory consensus forecasts required pursuant to 37 38 subsection a. of this section shall be adopted at a public meeting held 39 on or before January 15 of each State fiscal year. Two additional 40 public meetings shall be conducted on or before May 15 of each State 41 fiscal year. The advisory consensus forecasts required pursuant to 42 subsection a. of this section shall be readopted or revised at a public meeting held on or before May 15 of each State fiscal year¹. The 43 44 board may meet and hold additional public meetings at the times and 45 in the places as the chairperson deems necessary and appropriate to fulfill the duties of the board $\frac{1}{1}$ including $\frac{1}{1}$ but not limited to $\frac{1}{1}$ 46

providing periodic revisions to previous advisory consensus State
revenue estimates. The board shall be entitled to call to its assistance,
and avail itself of the services of, the employees of any State
department, board, bureau, commission, or agency as it may require
and as may be available for its purposes.

6 ¹[f.] <u>e.</u>¹ The members of the New Jersey Revenue Advisory 7 Board shall serve without compensation, but may be reimbursed for 8 travel and other miscellaneous expenses necessary to perform their 9 duties, within the limits of the funds appropriated or otherwise made 10 available to the board for its purposes or as may be reimbursed by the 11 agency in which the members may serve.

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13 2. Section 11 of article 3 of P.L.1944, c.112 (C.52:27B-20) is14 amended to read as follows:

15 11. The Governor shall examine and consider all requests for 16 appropriations, together with the findings and recommendations of 17 the Director of the Division of Budget and Accounting, and shall 18 formulate the Governor's budget recommendations, which shall be 19 presented as a budget message by the Governor during an appearance before a joint session of the Legislature which shall be 20 21 convened at 12 noon on a date on or before the fourth Tuesday in 22 February in each year.

The budget message shall include the proposed complete financial program of the State Government for the next ensuing fiscal year, and shall set forth in columnar form detailed as to each source of anticipated revenue and the purposes to which the recommended appropriations and permissions to spend shall apply for each spending agency in substantially the following form:

A. Revenues for the General Fund, other budgeted State
revenues, all other dedicated funds, Federal aid funds, and trust
funds:

32 (1) An estimate of all balances to be on hand on the first of July
33 next ensuing which are to be available for appropriations, supported
34 by the calculations used in arriving at the estimated figures;

35 (2) An estimate of the anticipated revenues from all sources 36 applicable to the budget period, together with the actual amount 37 earned from each source during the last completed fiscal year, and 38 the estimate of revenues expected to be earned from each source for 39 the current fiscal year.

40 (3) An explanation of any variance of the estimates with respect
41 to item (2) above compared to the advisory consensus forecasts of
42 State revenues prepared by the New Jersey Revenue Advisory
43 Board pursuant to section 1 of P.L., c. (C.) (pending
44 before the Legislature as this bill).

45 B. (Deleted by amendment, P.L.2003, c.275).

46 C. Appropriations. The total of the appropriations
47 recommended for the ensuing fiscal year in substantially the
48 following form:

1 **Detailed Budget:** 2 (1) An itemized statement of all appropriation requests and 3 requests for permission to spend from the General State Fund, other budgeted State revenues, other dedicated funds and Federal aid and 4 5 trust funds; 6 (2) An itemized statement of the amounts recommended by the 7 Governor with respect to item (1) above; 8 (3) An itemized statement of all amounts appropriated and 9 permissions granted for the current fiscal year with respect to item 10 "1" above: 11 (4) An itemized statement of all amounts appropriated and 12 permissions granted for the last preceding fiscal year with respect to item (1) above detailed as to annual and supplemental 13 14 appropriations, transfers of appropriations, State Emergency Fund 15 allotments, and permission to spend, as the case may be, and 16 showing also total expenditures, reserves, lapses and unencumbered 17 balances; 18 (5) In addition, such other statistical information as may more 19 fully show comparisons and costs of the several departments. 20 (cf: P.L.2003, c.275, s.1) 21 22 ¹3. (New section) The Governor shall, together with the 23 Governor's budget recommendations presented as the budget 24 message by the Governor pursuant to section 11 of article 3 of 25 P.L.1944, c.112 (C.52:27B-20), include in an appendix: 26 a. For the ensuing fiscal year and each of the next four fiscal 27 years following the ensuing fiscal year, a comparison of the recommended appropriation amounts for each fiscal year to the 28 29 amounts necessary to fulfill all requirements of permanent State 30 statutes. The comparison shall be set forth in column form for the following obligations: (1) State pension system employer 31 32 contributions; (2) employer contributions for State employee health 33 benefits; (3) State aid for education; (4) State aid to municipalities; 34 (5) the State Medicaid program; (6) State support for hospitals; (7) State support for public institutions of higher education; (8) the 35 Annual Transportation Capital Program; and (9) programs of direct 36 37 taxpayer property tax relief. The differences, if any, in the amounts 38 required for these programs if the State were to fund all of its 39 obligations under permanent State statutes for these programs shall 40 be stated in a separate column. The comparison of the recommended appropriations to the amounts required to fulfill all 41 42 requirements of permanent State statutes shall be without taking 43 into account the modifications to those statutes proposed in the 44 Governor's budget recommendation. 45 b. For the ensuing fiscal year and each of the four fiscal years next following the ensuing fiscal year, an itemized statement of the 46 47 amounts projected by the Governor, with respect to item (2) of subsection C. of section 11 of article 3 of P.L.1944, c.112 48

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1 (C.52:27B-20), adjusted for current services basis budgeting for 2 program specific inflation, previously enacted program expansions 3 and eliminations, and caseload or population changes, accompanied 4 by specific statements of underlying assumptions and methods used 5 to calculate all current services basis amounts. The statement shall 6 include estimates of the amounts necessary to pay principal and 7 interest due on capital projects financed through the issuance of 8 general obligation bonds and appropriations-backed contract bonds 9 issued by independent authorities of the State.¹ 10 11 ¹4. (New section) After submission of the Governor's budget 12 message to the Legislature pursuant to section 11 of article 3 of P.L.1944, c.112 (C.52:27B-20), the State Treasurer shall, after the 13 fifth public meeting required by subsection d. of section 1 of 14 15 P.L., c. (C.) (pending before the Legislature as this bill), 16 and before May 31 annually, appear before the Legislature's budget committees with a report of any revisions to the estimate of the 17 18 amount of revenue collected and anticipated to be collected by the 19 State to support appropriations for the current fiscal year and to 20 support appropriations for the ensuing fiscal year as had been 21 provided in the Governor's budget message. If the State Treasurer 22 reports to the committees any downward revisions to these 23 estimates compared to the estimates presented in the Governor's 24 budget recommendations made pursuant to section 11 of article 3 of 25 P.L.1944, c.112 (C.52:27B-20), the State Treasurer shall report 26 therewith any changes in appropriations recommended for the 27 current and next ensuing fiscal year.¹ 28 29 ¹[3.] 5.¹ (New section) If the certification of revenue by the 30 Governor made upon enactment of the annual appropriations act 31 under the Governor's responsibility under Article VIII, Section II, 32 paragraph 2 of the New Jersey Constitution varies from the latest 33 advisory consensus forecast of State revenues prepared by the New 34 Jersey Revenue Advisory Board pursuant to section 1 of 35 P.L., c. (C.) (pending before the Legislature as this bill) for 36 the next commencing fiscal year to support annual State 37 appropriations, the Governor shall include with the Governor's 38 certification of revenue an explanation of the reason for any 39 difference. 40 41 ¹6. Section 37 of article 3 of P.L.1944, c.112 (C.52:27B-46) is 42 amended to read as follows: 43 The Director of the Division of Budget and Accounting shall 44 prepare, within 60 days following December 31 and 90 days 45 following the last day in which annual appropriations are available for expenditure during each fiscal year, a complete report showing: 46 47 a. Balance sheet of all assets and liabilities for all State funds.

1 b. Statement of General State Fund accrued revenues as 2 compared with anticipated revenues. 3 c. Summary report of the General State Fund, Property Tax Relief Fund, Casino Revenue Fund, and other budgeted State funds 4 5 showing the condition of the appropriations, which shall reflect the original appropriation, supplemental appropriations, appropriated 6 7 revenue, reappropriations, transfers to and from, allotments from 8 the emergency fund and expenditures made against such 9 appropriations. 10 d. [Such] Statement of miscellaneous revenues itemized by department, major sources of budgeted federal aid itemized by 11 department, itemized information on income to the General State 12 13 Fund and other budgeted State revenues from major dedicated and 14 trust funds, sales and use tax collections by industry sector codes, 15 and such other information as [he] the director may deem 16 necessary and proper. 17 [Such statement] The report, certified by the director, shall be 18 transmitted forthwith to the Governor, and shall be and remain a 19 public document on file in the office of the director, subject to 20 inspection by any citizen of the State, who shall have the right to 21 make or obtain copies thereof under such reasonable regulations as 22 the director may prescribe. Copies of [said statement] the report 23 shall be transmitted at the same time to the President of the Senate, 24 the Speaker of the General Assembly, the [chairman] chairs of the respective [appropriation] budget committees, the State Treasurer 25 [and], the State Auditor, and the Legislative Budget and Finance 26 27 In addition the director shall prepare a summarized Officer. 28 monthly report of the General State Fund no later than 30 days 29 following the end of each month which shall reflect the accrued 30 revenues as compared with anticipated revenues, itemized by 31 revenue source for major taxes, by department for miscellaneous 32 revenues, by department for major sources of Federal aid budgeted 33 and with information on income to the General State Fund from the 34 major dedicated and trust funds. The report shall reflect the 35 condition of the appropriations and other such data which the 36 director shall determine. **1**¹ 37 (cf: P.L.1977, c.158, s.1) 38 39 ¹<u>7. (New section) a. The Director of the Division of Budget</u> 40 and Accounting shall prepare and make public, not later than the 41 10th day following the end of each month, a report on the financial 42 condition of the State. 43 b. The report required by subsection a. of this section shall 44 contain the following: 45 (1) a detailed, itemized monthly report of revenues accrued to 46 the General State Fund, Property Tax Relief Fund, and Casino

47 <u>Revenue Fund. The report shall reflect the accrued revenues for the</u>

1 month compared with anticipated revenues for that month, based on 2 the revenue certification by the Governor pursuant to Article VIII, 3 Section II, Paragraph 2 of the State Constitution, or estimates 4 provided pursuant to section 11 of P.L.1944, c.112 (C.52:27B-20) 5 or any revision thereof, and actual revenues for that same month in 6 the prior fiscal year itemized by: 7 (i) revenue source for major taxes, including collections of 8 accrued revenue by separate components of each major tax, 9 including, but not limited to: withholdings, direct payments, and 10 estimated payments of by taxpayers of gross income tax; sales and 11 use tax collections by industry sector codes; tax refund payments 12 reimbursed; and those payments pending reimbursement. The 13 report shall differentiate by collection method, such as by regular 14 periodic taxpayer returns or through regular taxpayer compliance 15 programs and other special efforts; 16 (ii) department for miscellaneous revenues; 17 (iii) department for major sources of federal aid budgeted; and 18 (iv) income source to the General State Fund and other budgeted revenues from the major dedicated and trust funds. 19 20 (2) a detailed, itemized report of expenditures from the General 21 State Fund, Property Tax Relief Fund, Casino Revenue Fund, other 22 budgeted State revenues, other dedicated funds, federal funds, and 23 trust funds. The report shall reflect actual expenditures as 24 compared with anticipated and estimated expenditures for each 25 spending agency in the categories of Direct State Services, Grants-26 in-Aid, and State Aid for the prior month and shall include the total 27 amount expended by each spending agency during the fiscal year. 28 The report shall account for any changes in spending agency 29 expenditures that differ from the annual appropriations act and all 30 supplements to the annual appropriations act. The report prepared 31 pursuant to this section shall be published and made public with the 32 report prepared by the director pursuant to subsection a. of this 33 section. 34 (3) an analysis of the State's cash flow including a summary of: 35 (i) all cash receipts received by the General State Fund, Property Tax Relief Fund, Casino Revenue Fund, and all other dedicated 36 37 funds and trust funds, from all governmental and non-governmental 38 sources, including, but not limited to, interfund transfers and short-39 term notes issued by the State for cash flow management purposes, 40 during the prior month, and an estimate of the cash receipts to be 41 received during the two months next following the prior month; 42 (ii) all outlays from the General State Fund, Property Tax Relief 43 Fund, Casino Revenue Fund, and all other dedicated funds and trust 44 funds, for each spending agency, stated separately for the categories 45 of Direct State Services, Grants-in-Aid, and State Aid, including, 46 but not limited to, intergovernmental transfers, debt service, capital 47 expenditures, and amounts credited to the Surplus Revenue Fund established pursuant to P.L.1990, c.44 (C.52:9H-14 et seq.), and an 48

estimate of outlays during the two months next following the prior
month; and
(iii) the estimated undesignated fund balance in the General
State Fund, Property Tax Relief Fund, and Casino Revenue Fund.
c. Copies of the monthly reports prepared pursuant to this
section shall be transmitted at the same time to the President of the
Senate, the Speaker of the General Assembly, the chairs of the
respective budget committees, the State Treasurer, the State
Auditor, and the Legislative Budget and Finance Officer, and shall
be posted on the Department of the Treasury's Internet website. ¹
¹ 8. (New section) a. The New Jersey Revenue Advisory Board
shall annually conduct and report a stress test analysis on the State's
ability to maintain services and provide necessary assistance to
residents in various economic conditions.
b. The stress test analyses required pursuant to this section shall
include:
(1) long- and short-term projections of major funding sources in
various economic conditions, including revenues from major taxes
various economic conditions, including revenues from major taxes and funding from the federal government;
and funding from the federal government;

24 (3) an analysis of expenditures that are likely to increase or
 25 decrease in various economic conditions;

26 (4) an accounting of the State's reserves, including amounts
27 deposited into the "Surplus Revenue Fund," established pursuant to
28 P.L.1990, c.44 (C.52:9H-14 et seq.); and

29 (5) options that the State has to respond to, and lessen the
 30 negative impact of, economic recessions.

<u>c. The Department of the Treasury and the Office of Legislative</u>
 <u>Services shall make the report required pursuant to this section</u>
 <u>publicly accessible on their Internet websites. The stress test</u>
 <u>analysis shall be included as part of the Governor's required</u>
 <u>pursuant to section 11 of article 3 of P.L.1944, c.112 (C.52:27B-</u>
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38 1 [4.] <u>9.</u> ¹ Section 1 of P.L.1995, c.23 (C.47:1A-1.1) is 39 amended to read as follows:

40 1. As used in P.L.1963, c.73 (C.47:1A-1 et seq.) as amended
41 and supplemented:

"Biotechnology" means any technique that uses living
organisms, or parts of living organisms, to make or modify
products, to improve plants or animals, or to develop microorganisms for specific uses; including the industrial use of
recombinant DNA, cell fusion, and novel bioprocessing techniques.

1 "Custodian of a government record" or "custodian" means in the 2 case of a municipality, the municipal clerk and in the case of any 3 other public agency, the officer officially designated by formal 4 action of that agency's director or governing body, as the case may 5 be.

6 "Government record" or "record" means any paper, written or 7 printed book, document, drawing, map, plan, photograph, 8 microfilm, data processed or image processed document, 9 information stored or maintained electronically or by sound-10 recording or in a similar device, or any copy thereof, that has been 11 made, maintained or kept on file in the course of his or its official 12 business by any officer, commission, agency or authority of the State or of any political subdivision thereof, including subordinate 13 14 boards thereof, or that has been received in the course of his or its 15 official business by any such officer, commission, agency, or 16 authority of the State or of any political subdivision thereof, 17 including subordinate boards thereof. The terms shall not include 18 inter-agency or intra-agency advisory, consultative, or deliberative 19 material.

A government record shall not include the following information
which is deemed to be confidential for the purposes of
P.L.1963, c.73 (C.47:1A-1 et seq.) as amended and supplemented:

information received by a member of the Legislature from a
constituent or information held by a member of the Legislature
concerning a constituent, including but not limited to information in
written form or contained in any e-mail or computer data base, or in
any telephone record whatsoever, unless it is information the
constituent is required by law to transmit;

any memorandum, correspondence, notes, report or other communication prepared by, or for, the specific use of a member of the Legislature in the course of the member's official duties, except that this provision shall not apply to an otherwise publiclyaccessible report which is required by law to be submitted to the Legislature or its members;

any copy, reproduction or facsimile of any photograph, negative
or print, including instant photographs and videotapes of the body,
or any portion of the body, of a deceased person, taken by or for the
medical examiner at the scene of death or in the course of a post
mortem examination or autopsy made by or caused to be made by
the medical examiner except:

41 when used in a criminal action or proceeding in this State which42 relates to the death of that person,

for the use as a court of this State permits, by order after good
cause has been shown and after written notification of the request
for the court order has been served at least five days before the
order is made upon the county prosecutor for the county in which
the post mortem examination or autopsy occurred,

1 for use in the field of forensic pathology or for use in medical or 2 scientific education or research, or 3 for use by any law enforcement agency in this State or any other 4 state or federal law enforcement agency; 5 criminal investigatory records; victims' records, except that a victim of a crime shall have access 6 7 to the victim's own records; 8 any written request by a crime victim for a record to which the 9 victim is entitled to access as provided in this section, including, 10 but not limited to, any law enforcement agency report, domestic 11 violence offense report, and temporary or permanent restraining 12 order: personal firearms records, except for use by any person 13 14 authorized by law to have access to these records or for use by any 15 government agency, including any court or law enforcement 16 agency, for purposes of the administration of justice; 17 personal identifying information received by the Division of Fish and Wildlife in the Department of Environmental Protection in 18 19 connection with the issuance of any license authorizing hunting 20 with a firearm. For the purposes of this paragraph, personal identifying information shall include, but not be limited to, identity, 21 22 name, address, social security number, telephone number, fax 23 number, driver's license number, email address, or social media 24 address of any applicant or licensee; 25 trade secrets and proprietary commercial or financial information 26 obtained from any source. For the purposes of this paragraph, trade 27 secrets shall include data processing software obtained by a public body under a licensing agreement which prohibits its disclosure; 28 29 any record within the attorney-client privilege. This paragraph 30 shall not be construed as exempting from access attorney or 31 consultant bills or invoices except that such bills or invoices may be 32 redacted to remove any information protected by the attorney-client 33 privilege; administrative or technical information regarding computer 34 35 hardware, software and networks which, if disclosed, would jeopardize computer security; 36 37 emergency or security information or procedures for any 38 buildings or facility which, if disclosed, would jeopardize security 39 of the building or facility or persons therein; 40 security measures and surveillance techniques which, if disclosed, would create a risk to the safety of persons, property, 41 electronic data or software: 42 43 information which, if disclosed, would give an advantage to 44 competitors or bidders; 45 information generated by or on behalf of public employers or 46 public employees in connection with any sexual harassment 47 complaint filed with a public employer or with any grievance filed by or against an individual or in connection with collective 48

negotiations, including documents and statements of strategy or
 negotiating position;

3 information which is a communication between a public agency

4 and its insurance carrier, administrative service organization or risk

5 management office;

6 information which is to be kept confidential pursuant to court7 order;

8 any copy of form DD-214, NGB-22, or that form, issued by the 9 United States Government, or any other certificate of honorable 10 discharge, or copy thereof, from active service or the reserves of a 11 branch of the Armed Forces of the United States, or from service in 12 the organized militia of the State, that has been filed by an 13 individual with a public agency, except that a veteran or the 14 veteran's spouse or surviving spouse shall have access to the 15 veteran's own records;

any copy of an oath of allegiance, oath of office or any 16 affirmation taken upon assuming the duties of any public office, or 17 that oath or affirmation, taken by a current or former officer or 18 19 employee in any public office or position in this State or in any 20 county or municipality of this State, including members of the 21 Legislative Branch, Executive Branch, Judicial Branch, and all law 22 enforcement entities, except that the full name, title, and oath date 23 of that person contained therein shall not be deemed confidential;

24 any memorandum, correspondence, notes, report or other 25 communication prepared by, or for the specific use of, a member of 26 the New Jersey Revenue Advisory Board in the course of the 27 board's or board member's consultations, deliberations or official duties as a board member, except that this provision shall not apply 28 29 to an otherwise publicly accessible report submitted to the New 30 Jersey Revenue Advisory Board or its members, or the advisory 31 consensus State revenue forecasts required by section 1 of 32 P.L., c. (C.) (pending before the Legislature as this bill) 33 to be prepared and adopted by the board;

34 that portion of any document which discloses the social security 35 number, credit card number, unlisted telephone number or driver license number of any person; except for use by any government 36 37 agency, including any court or law enforcement agency, in carrying 38 out its functions, or any private person or entity acting on behalf 39 thereof, or any private person or entity seeking to enforce payment 40 of court-ordered child support; except with respect to the disclosure 41 of driver information by the New Jersey Motor Vehicle 42 Commission as permitted by section 2 of P.L.1997, c.188 (C.39:2-43 3.4); and except that a social security number contained in a record 44 required by law to be made, maintained or kept on file by a public 45 agency shall be disclosed when access to the document or 46 disclosure of that information is not otherwise prohibited by State 47 or federal law, regulation or order or by State statute, resolution of 48 either or both houses of the Legislature, Executive Order of the

Governor, rule of court or regulation promulgated under the
 authority of any statute or executive order of the Governor;

a list of persons identifying themselves as being in need of
special assistance in the event of an emergency maintained by a
municipality for public safety purposes pursuant to section 1 of
P.L.2017, c.266 (C.40:48-2.67); and

a list of persons identifying themselves as being in need of
special assistance in the event of an emergency maintained by a
county for public safety purposes pursuant to section 6 of
P.L.2011, c.178 (C.App.A:9-43.13).

11 A government record shall not include, with regard to any public 12 institution of higher education, the following information which is 13 deemed to be privileged and confidential:

14 pedagogical, scholarly and/or academic research records and/or 15 the specific details of any research project conducted under the 16 auspices of a public higher education institution in New Jersey, 17 including, but not limited to research, development information, 18 testing procedures, or information regarding test participants, 19 related to the development or testing of any pharmaceutical or 20 pharmaceutical delivery system, except that a custodian may not 21 deny inspection of a government record or part thereof that gives 22 the name, title, expenditures, source and amounts of funding and 23 date when the final project summary of any research will be 24 available;

test questions, scoring keys and other examination data
pertaining to the administration of an examination for employment
or academic examination;

records of pursuit of charitable contributions or records containing the identity of a donor of a gift if the donor requires nondisclosure of the donor's identity as a condition of making the gift provided that the donor has not received any benefits of or from the institution of higher education in connection with such gift other than a request for memorialization or dedication;

valuable or rare collections of books and/or documents obtained
by gift, grant, bequest or devise conditioned upon limited public
access;

37 information contained on individual admission applications; and

information concerning student records or grievance or
disciplinary proceedings against a student to the extent disclosure
would reveal the identity of the student.

41 "Personal firearms record" means any information contained in a background investigation conducted by the chief of police, the 42 43 county prosecutor, or the Superintendent of State Police, of any 44 applicant for a permit to purchase a handgun, firearms identification 45 card license, or firearms registration; any application for a permit to 46 purchase a handgun, firearms identification card license, or firearms 47 registration; any document reflecting the issuance or denial of a 48 permit to purchase a handgun, firearms identification card license,

1 or firearms registration; and any permit to purchase a handgun, 2 firearms identification card license, or any firearms license, 3 certification, certificate, form of register, or registration statement. 4 For the purposes of this paragraph, information contained in a 5 background investigation shall include, but not be limited to, 6 identity, name, address, social security number, phone number, fax 7 number, driver's license number, email address, social media 8 address of any applicant, licensee, registrant or permit holder.

9 "Public agency" or "agency" means any of the principal 10 departments in the Executive Branch of State Government, and any 11 division, board, bureau, office, commission or other instrumentality 12 within or created by such department; the Legislature of the State 13 and any office, board, bureau or commission within or created by 14 the Legislative Branch; and any independent State authority, 15 commission, instrumentality or agency. The terms also mean any 16 political subdivision of the State or combination of political 17 subdivisions, and any division, board, bureau, office, commission or 18 other instrumentality within or created by a political subdivision of 19 the State or combination of political subdivisions, and any 20 independent authority, commission, instrumentality or agency 21 created by a political subdivision or combination of political 22 subdivisions.

"Law enforcement agency" means a public agency, or part
thereof, determined by the Attorney General to have law
enforcement responsibilities.

26 "Constituent" means any State resident or other person27 communicating with a member of the Legislature.

28 "Member of the Legislature" means any person elected or29 selected to serve in the New Jersey Senate or General Assembly.

"Criminal investigatory record" means a record which is not
required by law to be made, maintained or kept on file that is held
by a law enforcement agency which pertains to any criminal
investigation or related civil enforcement proceeding.

"Victim's record" means an individually-identifiable file or
document held by a victims' rights agency which pertains directly to
a victim of a crime except that a victim of a crime shall have access
to the victim's own records.

"Victim of a crime" means a person who has suffered personal or
psychological injury or death or incurs loss of or injury to personal
or real property as a result of a crime, or if such a person is
deceased or incapacitated, a member of that person's immediate
family.

"Victims' rights agency" means a public agency, or part thereof,
the primary responsibility of which is providing services, including
but not limited to food, shelter, or clothing, medical, psychiatric,
psychological or legal services or referrals, information and referral
services, counseling and support services, or financial services to
victims of crimes, including victims of sexual assault, domestic

1 violence, violent crime, child endangerment, child abuse or child 2 neglect, and the Victims of Crime Compensation Board, established pursuant to P.L.1971, c.317 (C.52:4B-1 et seq.) and continued as 3 the Victims of Crime Compensation Office pursuant to 4 P.L.2007, c.95 (C.52:4B-3.2 et al.) and Reorganization Plan No. 5 6 001-2008. 7 (cf: P.L.2019, c.255, s.4) 8 9 ¹[5.] <u>10.</u>¹ This act shall take effect immediately and shall first

10 apply to the fiscal year commencing July 1, 1 [2020] <u>2022</u>¹.