[Second Reprint] SENATE, No. 2330

STATE OF NEW JERSEY 219th LEGISLATURE

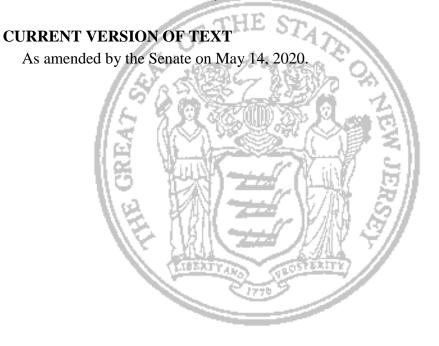
INTRODUCED APRIL 9, 2020

Sponsored by: Senator NELLIE POU District 35 (Bergen and Passaic) Senator JOSEPH P. CRYAN District 20 (Union) Senator STEVEN V. OROHO District 24 (Morris, Sussex and Warren) Senator JOSEPH F. VITALE District 19 (Middlesex)

Co-Sponsored by: Senators Addiego and Cruz-Perez

SYNOPSIS

"COVID-19 Financial Security for Consumers Act."



(Sponsorship Updated As Of: 5/7/2020)

AN ACT concerning financial security, amending P.L.2020, c.7 and

N.J.S.2A:17-19, and supplementing various parts of the statutory

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey: 1. (New section) As used in sections 1¹[,] and ¹ 2¹[, and 3]¹ of this act: "Affected person" means a person who is a resident of this State and has suffered ¹[financial hardship] <u>a loss of income</u>¹ as a result of the coronavirus disease 2019 pandemic. "Covered coronavirus period" means the period beginning with the Public Health Emergency and State of Emergency declared by the Governor in Executive Order 103 of 2020 and extending ¹[120] 90¹ days following the end of that public health emergency and state of emergency¹, or extending until December 1, 2020, whichever date is sooner¹. ¹["Creditor" means any person and any agent, servant, employee, or attorney of a person engaged in collecting a debt owed or alleged to be owed to the person by a debtor and shall also include a buyer of delinquent debt who hires a third party or an attorney to collect a debt. A person shall not be deemed to be engaged in collecting a debt, if the person's activities are solely for the purpose of serving legal process on another person in connection with the judicial enforcement of a debt. "Debt collector" means any person or business whose principal purpose is the collection of a debt, or who regularly collects or attempts to collect, directly or indirectly, a debt owed or due or asserted to be owed or due another. The term debt collector shall also include any person who buys or acquires debt that is in default at the time of purchase or acquisition and who seeks to collect that debt. The term debt collector shall include a creditor who, in the process of collecting the creditor's own debt, uses any name other than the creditor's own name which would indicate that a third person is collecting or attempting to collect the debt. The term debt collector shall also include a person in a business the principal purpose of which is the enforcement of security interests.]¹ "User of a consumer report" means any person or entity that is furnished a consumer report for a purpose that is permissible pursuant to section 4 of P.L.1997, c.172 (C.56:11-31). 2. (New section) a. (1) An affected person may contact any consumer reporting agency and inform the agency that the person EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter underlined thus is new matter. Matter enclosed in superscript numerals has been adopted as follows: ¹Senate SBA committee amendments adopted May 7, 2020. ²Senate floor amendments adopted May 14, 2020.

has experienced ²[financial hardship] <u>a loss of income</u>² as a result
 of the coronavirus disease 2019 pandemic.

(2) Any consumer reporting agency that receives a request 3 4 pursuant to paragraph (1) of this subsection shall respond to the affected person ¹[and the Director of the Division of Consumer 5 Affairs in the Department of Law and Public Safety]¹ within five 6 days of receiving the request. The agency shall place an alert in the 7 file of that ¹[consumer] <u>affected person</u>¹ indicating the 8 ¹[consumer] affected person¹ has been impacted by the coronavirus 9 disease 2019 pandemic and shall provide that alert in any consumer 10 11 report or credit score provided by the agency.

b. (1) No user of a consumer report shall consider any adverse information that is a result of the coronavirus disease 2019 pandemic in a consumer report pertaining to an affected person 2 [who provides the user with notice pursuant to paragraph (2) of this subsection, or]² who has an alert included in the person's consumer report pursuant to paragraph 1 [(3)] (2)¹ of subsection a. of this section.

(2) An affected person ²who has an alert included in the
person's consumer report pursuant to paragraph (2) of subsection a.
of this section² may contact any user of a consumer report and
request that the user disregard any adverse information related to
the person in a consumer report with respect to the covered
coronavirus period.

(3) Any user of a consumer report that receives a request
pursuant to paragraph (2) of this subsection shall respond to the
affected person ¹[and the Director of the Division of Consumer
Affairs in the Department of Law and Public Safety]¹ within five
days of receiving the request.

c. No charge shall be imposed by a consumer reporting agency
pursuant to section 10 of P.L.1997, c.172 (C.56:11-37) with respect
to a request made by a consumer pursuant to this section.

33 d. No person shall create, implement, or revise a credit scoring 34 model that would treat as a negative factor or value any adverse 35 information reported during the covered coronavirus period if the 36 consumer's file or report includes an alert pursuant to paragraph 37 ${}^{1}[(3)](2)^{1}$ of subsection a. of this section.

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39 ¹[3. (New section) a. Except as otherwise provided in
40 subsection d. of this section, with respect to the covered coronavirus
41 period, no creditor or debt collector shall:

(1) initiate, file, or threaten to file any new collection lawsuit;

43 (2) initiate, threaten to initiate, or act upon any legal or
44 equitable remedy for the garnishment, seizure, attachment, or
45 withholding of wages, earnings, property or funds for the payment
46 of a debt to a creditor;

1 (3) initiate, threaten to initiate, or act upon any legal or 2 equitable remedy for the repossession of any vehicle;

3 (4) visit or threaten to visit the household of a debtor at any 4 time;

5 (5) visit or threaten to visit the place of employment of a debtor6 at any time;

7 (6) confront or communicate in person with a debtor regarding8 the collection of a debt in any public place at any time; or

9 (7) report any portion of a debt which is alleged to be unpaid, to 10 any debt collector.

11 b. With respect to the covered coronavirus period, no debt 12 collector shall initiate a communication with any debtor via telephone, either in person or by recorded audio message to the 13 debtor's residence, cellular telephone, or other telephone number 14 15 provided by the debtor, except that a debt collector shall not be 16 deemed to have initiated a communication with a debtor if the 17 communication by the debt collector is in response to a request 18 made by the debtor for the communication.

c. A debtor or the Attorney General may bring an action
alleging a creditor or debt collector has violated the provisions of
this act. Upon a finding that non-compliance by a creditor or debt
collector with this section has occurred, a court of competent
jurisdiction may:

(1) order the non-compliant creditor or debt collector to retract
the debt reported to the collection or credit reporting agency,
bureau, or data collection facility;

(2) impose a fine on the non-compliant creditor or debtcollector, not to exceed \$5,000;

(3) order the non-compliant creditor or debt collector to pay a
reasonable counsel fee in connection with a debtor who has suffered
damage as a result of an attempt to collect a debt or damage to a
credit rating due to the reporting of a debt to a collection or credit
reporting agency, bureau, or data collection facility;

(4) order the non-compliant creditor or debt collector to take
such steps as are necessary, within 30 days of the order, to
rehabilitate the credit record of a claimant, with a showing made to
the court of the efforts made in that regard; and

(5) order the non-compliant creditor or debt collector to pay an
award of damages to the individual not to exceed 25 percent of the
debt attempted to be collected or reported by the non-compliant
creditor or debt collector to the collection or credit reporting
agency, bureau, or data collection facility, the minimum award
being \$350.

d. In the case of an action or proceeding that would otherwise
be barred from being brought by the expiration of the statute of
limitations as provided in N.J.S.2A:14-1 or N.J.S.12A:2-725, as
applicable during the covered coronavirus period, a creditor or debt
collector may commence an action or proceeding in a court of

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1 competent jurisdiction against a debtor, provided that the creditor or 2 debt collector includes in any process served on a debtor prominent 3 language putting the debtor on notice that the creditor or debt 4 collector may not attempt to collect on any portion of a debt which 5 is alleged to be unpaid or report any portion of a debt which is 6 alleged to be unpaid, to any collection or credit reporting agency, 7 bureau, or data collection facility, until the conclusion of the 8 covered coronavirus period.]¹

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¹[4.] <u>3.</u>¹ (New section) a. ¹[Until] <u>Except as provided in</u> 10 subsection h. of this section, until¹ 180 days after the first bill for a 11 medical debt has been sent, no medical creditor or medical debt 12 13 collector shall take any legal action against an individual, including 14 but not limited to, placing a lien on an individual's property; 15 attaching or seizing an individual's bank account or any other 16 personal property; commencing a civil action against an individual; 17 or garnishing an individual's wages.

b. At least 30 days before taking legal action against an
individual, a medical creditor or medical debt collector shall
provide to the individual written information on:

(1) any financial assistance that is available for eligibleindividuals;

23 (2) any legal actions that may be initiated in order to obtain24 payment; and

(3) a deadline after which those legal actions may be initiated,
which date shall be no earlier than 30 days after the date of the
notice.

c. A medical creditor or a medical debt collector shall not
initiate a legal action unless the action is described in the creditor or
collector's billing and collections policy.

31 d. A medical creditor or a medical debt collector shall not sell 32 an individual's debt to another party, except if, prior to the sale, the 33 medical creditor or medical debt collector has entered into a legally binding written agreement with the medical debt buyer that 34 provides that the medical debt buyer shall comply with the 35 requirements of this section, and that the debt is returnable to or 36 37 recallable by the medical creditor upon a determination by the 38 medical creditor or medical debt buyer that the individual is eligible 39 for financial assistance.

e. During the one year period beginning on the date when ¹[a
consumer] <u>an individual</u>¹ is first given a bill for medical debt, no
medical creditor or medical debt collector shall communicate with
or report any information to a consumer reporting agency regarding
the medical debt.

f. After the one year period described in subsection e. of this
section has elapsed, a medical creditor or medical debt collector
shall give ¹[a consumer] an individual¹ at least one additional bill

1 before reporting a medical debt to a consumer reporting agency. 2 The amount reported to the consumer reporting agency shall be the 3 same as the amount stated in the bill, and the bill shall state that the 4 debt is being reported to a consumer reporting agency. A medical 5 debt collector shall provide the ¹[consumer] <u>individual</u>¹ the notice required by 15 U.S.C. s.1692g before reporting a debt to a 6 7 consumer reporting agency. 8 g. ¹[A debtor] <u>An individual</u>¹ or the Attorney General may 9 bring an action alleging a medical creditor or medical debt collector 10 has violated the provisions of this section. Upon a finding that non-11 compliance by a medical creditor or medical debt collector with this 12 section has occurred, a court of competent jurisdiction may: 13 (1) order the non-compliant medical creditor or medical debt 14 collector to retract the debt reported to the collection or credit 15 reporting agency, bureau, or data collection facility; 16 (2) impose a fine on the non-compliant medical creditor or 17 medical debt collector, not to exceed \$5,000; 18 (3) order the non-compliant medical creditor or medical debt 19 collector to pay a reasonable counsel fee in connection with an 20 individual who has suffered damage as a result of an attempt to 21 collect a debt or damage to credit rating due to the reporting of a 22 debt to a collection or credit reporting agency, bureau, or data 23 collection facility; 24 (4) order the non-compliant medical creditor or medical debt 25 collector to take such steps as are necessary, within 30 days of the order, to rehabilitate the credit record of ¹[a claimant] an 26 27 individual¹, with a showing made to the court of the efforts made in that regard; and 28 29 (5) order the non-compliant medical creditor or medical debt 30 collector to pay an award of damages to the individual not to exceed 31 25 percent of the debt attempted to be collected or reported by the 32 non-compliant medical creditor or medical debt collector to the 33 collection or credit reporting agency, bureau, or data collection 34 facility, the minimum award being \$350. 35 h. ¹Notwithstanding the provisions of this section to the 36 contrary, a medical creditor may take legal action against an 37 individual: 38 (1) in the event that an insurance carrier or other third party has 39 issued a payment directly to the individual for health care services 40 delivered by the medical creditor; or (2) to collect any cost-sharing that is owed to the medical 41 42 creditor pursuant to an agreement with an insurance carrier or other 43 third party. 44 Any legal action taken pursuant to this subsection shall not seek 45 to collect an amount greater than the cost-sharing that is owed to the 46 medical creditor or the payment issued by the carrier or third party

47 to the individual.

<u>i.</u>¹ ²The provisions of this section shall not apply to a licensed 1 health care facility that is the primary residence of an individual. 2 \underline{i} .² As used in this section: 3 "Medical creditor" means an entity that provides health care 4 services and to whom the ¹[consumer] <u>individual</u>¹ owes money for 5 health care services, or the entity that provided health care services 6 7 and to whom the ¹[consumer] <u>individual</u>¹ previously owed money if the medical debt has been purchased by a debt buyer. 8 9 ¹"Medical debt" means money owed for health care services 10 provided to an individual. Medical debt shall not include money owed for services provided to an animal.¹ 11 12 "Medical debt buyer" means a person or entity that is engaged in 13 the business of purchasing medical debts for collection purposes, 14 whether it collects the debt itself or hires a third party for collection or an attorney-at-law for litigation in order to collect such debt. 15 16 "Medical debt collector" means any person that regularly collects 17 or attempts to collect, directly or indirectly, medical debts originally 18 owed or due or asserted to be owed or due another. A medical debt 19 buyer is considered to be a medical debt collector for all purposes. 20 21 ¹**[**5.**]** 4.¹ (New section) a. During the Public Health 22 Emergency and State of Emergency declared by the Governor in 23 Executive Order 103 of 2020, the State Medicaid and NJ 24 FamilyCare programs shall provide coverage and payment for expenses incurred in the treatment of coronavirus disease 2019, 25 26 provided that a licensed ¹[medical practitioner] <u>health care</u> professional¹ licensed in accordance with the provisions of Title 45 27 of the Revised Statutes, or otherwise authorized to provide health 28 29 care services in this State, has issued a medical order for that 30 treatment. b. The coverage shall be provided to the same extent as for any 31 32 other health care services, except that no cost-sharing shall be 33 imposed on the coverage provided pursuant to this section. 34 c. The Commissioner of Human Services shall apply for such 35 State plan amendments or waivers as may be necessary to implement the provisions of this act and to secure federal financial 36 37 participation for State Medicaid expenditures under the federal 38 Medicaid program. 39 ¹[6.] <u>5</u>.¹ (New section) During the Public Health 40 a. Emergency and State of Emergency declared by the Governor in 41 Executive Order 103 of 2020, a carrier that offers a health benefits 42 plan in this State shall provide coverage and payment for expenses 43 44 incurred in the treatment of coronavirus disease 2019, provided that 45 a health care professional licensed in accordance with the 46 provisions of Title 45 of the Revised Statutes, or otherwise

1 authorized to provide health care services in this State, has issued a 2 medical order for the treatment. 3 b. (1) The coverage shall be provided to the same extent as for any other health care services under the health benefits plan, 4 5 except that no cost-sharing shall be imposed on the coverage provided pursuant to this section. 6 7 (2) In the case of a high deductible health plan, benefits for 8 treatment of coronavirus disease 2019 shall be provided at the 9 lowest deductible and other cost-sharing permitted for a high 10 deductible health plan under section 223(c)(2)(A) of the Internal 11 Revenue Code (26 U.S.C. s.223). 12 c. As used in this section, "carrier," means an insurance 13 company, health service corporation, hospital service corporation, medical service corporation, or health maintenance organization 14 15 authorized to issue health benefits plans in this State, and shall 16 include the State Health Benefits Program and the School 17 Employees' Health Benefits Program. 18 19 ¹[7.] 6.¹ Section 1 of P.L.2020, c.7 is amended to read as follows: 20 21 1. a. During the Public Health Emergency and State of 22 Emergency declared by the Governor in Executive Order 103 of 23 2020, the State Medicaid and NJ FamilyCare programs shall 24 provide coverage and payment for expenses incurred in: 25 (1) the testing for coronavirus disease 2019, provided that a licensed ¹[medical practitioner] <u>health care professional</u>¹ <u>licensed in</u> 26 accordance with the provisions of Title 45 of the Revised Statutes, 27 or otherwise authorized to provide health care services in this State, 28 29 has issued a medical order for that testing; and 30 (2) the delivery of health care services through telemedicine or 31 telehealth in accordance with the provisions of P.L.2017, c.117 32 (C.45:1-61 et al.). 33 b. The coverage shall be provided to the same extent as for any 34 other health care services, except that no cost-sharing shall be 35 imposed on the coverage provided pursuant to this section. 36 c. The Commissioner of Human Services shall apply for such State plan amendments or waivers as may be necessary to 37 38 implement the provisions of this act and to secure federal financial 39 participation for State Medicaid expenditures under the federal 40 Medicaid program. ¹[8.] 7.¹ Section 2 of P.L.2020, c.7 is amended to read as 42 43 follows: 44 2. a. During the Public Health Emergency and State of 45 Emergency declared by the Governor in Executive Order 103 of 2020, a carrier that offers a health benefits plan in this State shall 46 47 provide coverage and payment for expenses incurred in:

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(1) the testing of coronavirus disease 2019, provided that a
 health care professional <u>licensed</u> in accordance with the provisions
 of [P.L.2017, c.117 (C.45:1-61 et al.)] <u>Title 45 of the Revised</u>
 <u>Statutes, or otherwise authorized to provide health care services in</u>
 <u>this State, has issued a medical order for the testing; and</u>

6 (2) any health care services delivered to a covered person 7 through telemedicine or telehealth in accordance with the 8 provisions of P.L.2017, c.117 (C.45:1-61 et al.).

b. The coverage shall be provided to the same extent as for any
other health care services under the health benefits plan, except that
no cost-sharing shall be imposed on the coverage provided pursuant
to this section.

c. As used in this section, "carrier," means an insurance
company, health service corporation, hospital service corporation,
medical service corporation, or health maintenance organization
authorized to issue health benefits plans in this State, and shall
include the State Health Benefits Program and the School
Employees' Health Benefits Program.

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¹[9.] <u>8.</u>¹ (New section) a. (1) Notwithstanding any other law to 20 the contrary, whenever the Governor declares a public health 21 22 emergency pursuant to the "Emergency Health Powers Act," P.L.2005, 23 c.222 (C.26:13-1 et seq.), or a state of emergency pursuant to 24 P.L.1942, c.251 (C.App.A.9-33 et seq.), or both, during that declared 25 emergency the Governor may issue an executive order precluding the 26 issuance of ¹<u>new</u>¹ executions or other post-judgment process set forth 27 in chapters 17 and 18 of Title 2A of the New Jersey Statutes used to 28 enforce a judgment recovered in, or enforce an order for the payment 29 of money issued by, the Superior Court, Law Division, including the 30 Special Civil Part of the Law Division, but not including ¹any new 31 executions or other post-judgment process to enforce a judgment or order on a landlord-tenant matter instituted in or transferred to the 32 Special Civil Part, and not including¹ any ¹new¹ executions or other 33 34 post-judgment process to enforce a judgment or order on a matter that, 35 pursuant to the Rules of Court, was instituted in or transferred to the 36 Superior Court, Chancery Division, Family Part, and subsequently 37 transferred to the Superior Court, Law Division, for any judgment or 38 order entered before, on, or after the day the executive order is issued. ¹[This] <u>The</u>¹ executive order shall remain in effect for no longer than 39 $[60] 90^1$ days following the declared end to the emergency. 40

41 (2) ¹(<u>a</u>)¹ With respect to any executive order issued by the 42 Governor pursuant to paragraph (1) of this subsection relating to the 43 Public Health Emergency and State of Emergency declared by the 44 Governor in Executive Order 103 of 2020 concerning the coronavirus 45 disease 2019 pandemic, that executive order shall apply retroactively 46 to any judgment or order described in that paragraph that was entered 47 on or after the date the emergency was declared in Executive Order

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1 103 of 2020, for which an execution or other post-judgment process 2 has not been issued as of the day the executive order is issued ¹, but shall not apply to any judgment or order described in that paragraph on 3 4 a landlord-tenant matter instituted in or transferred to the Superior 5 Court, Law Division, Special Civil Part that would result in removal of 6 a person from a residential property that is prohibited by Executive 7 Order 106 of 2020 issued pursuant to P.L.2020, c.1 (C.2A:18-59.3). 8 (b) With respect to any subsequent executive order issued by the 9 Governor pursuant to paragraph (1) of this subsection, that executive 10 order shall not apply to any judgment or order described in that 11 paragraph on a landlord-tenant matter instituted in or transferred to the 12 Superior Court, Law Division, Special Civil Part that would result in

removal of a person from a residential property that is prohibited by a
 subsequent executive order issued pursuant to P.L.2020, c.1 (C.2A:18 59.3) or other applicable law¹.

16 b. Proceedings on an execution or other post-judgment process 17 used to enforce a judgment recovered in, or enforce an order for the 18 payment of money issued by, the Superior Court, Law Division, 19 including the Special Civil Part of the Law Division, may be continued 20 while the executive order issued pursuant to subsection a. of this 21 section remains in effect, unless a court of competent jurisdiction 22 determines on its own motion, or motion of any party, that 23 enforcement should be stayed in the interest of justice.

c. Sheriffs, Special Civil Part Officers, and their agents shall
refrain from acting on any newly issued execution or other postjudgment process as described in subsections a. and b. of this section,
unless a court of competent jurisdiction determines on its own motion,
or motion of any party, that enforcement is necessary in the interest of
justice.

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1 10. <u>9.</u> N.J.S.2A:17-19 is amended to read as follows:

32 2A:17-19. a. Goods and chattels, shares of stock or interests in 33 any corporation and, except as otherwise provided herein, personal 34 property of every kind, not exceeding in value, exclusive of wearing apparel, \$1,000.00, and all wearing apparel, ¹[and all governmental 35 financial assistance provided in response to the Public Health 36 37 Emergency and State of Emergency declared by Executive Order No. 38 103 of 2020 concerning the coronavirus disease 2019 pandemic and 39 any related federal emergency declaration pursuant to federal law concerning that same pandemic, \mathbf{I}^1 the property of a debtor shall be 40 41 reserved, both before and after his death, for his use or that of his 42 family or his estate, and shall not be liable to be seized or taken by 43 virtue of any execution or civil process whatever, issued out of any 44 court of this State. 45 b. (1) All governmental financial assistance provided in response

46 to the Public Health Emergency and State of Emergency declared by

47 Executive Order No. 103 of 2020 concerning the coronavirus disease

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1 2019 pandemic and any related federal emergency declaration 2 pursuant to federal law concerning that same pandemic, the property 3 of a debtor shall be reserved, both before and after his death, for his 4 use or that of his family or his estate, and shall not be liable to be 5 seized or taken by virtue of any execution or civil process whatever, issued out of any court of this State, except as set forth in paragraph 6 7 (2) of this subsection. 8 (2) All governmental financial assistance described in paragraph 9 (1) of this subsection may be seized or taken by virtue of any 10 execution or civil process whatever, issued out of any court of this State, with respect to any matter that, pursuant to the Rules of Court, 11 12 was instituted in or transferred to the Superior Court, Chancery Division, Family Part. 13 c. Nothing herein contained shall be deemed or held to protect 14 15 from sale under execution or other process any goods, chattels or 16 property, for the purchase whereof the debt or demand for which the 17 judgment on which such execution or process was issued, shall have 18 been contracted, or to apply to process issued for the collection of 19 taxes or assessments. 20 (cf: P.L.1973, c.162, s.1) 21 22 ¹[11.]<u>10.</u>¹ (New section) If any provision of this act or its 23 application to any person or circumstances is held invalid, the 24 invalidity shall not affect other provisions or applications of this act 25 which can be given effect without the invalid provision 26 application, and to this end the provisions of this act shall be 27 severable. 28 29 ¹[12.]<u>11.</u>¹ (New section) This act shall be known and may be 30 cited as the "COVID-19 Financial Security for Consumers Act." 31 ¹[13.] <u>12.</u>¹ This act shall take effect immediately. Sections ¹[5] 32 $\underline{4}^{1}$ through 1 [8] $\underline{7}^{1}$ of this act shall apply to all health benefits plans 33 currently in effect in the State, or that are delivered, issued, executed 34 35 or renewed in this State, or approved for issuance or renewal in this State by the Commissioner of Banking and Insurance, on or after the 36 37 effective date of this act.