## SENATE, No. 2341 STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED APRIL 9, 2020

Sponsored by: Senator JOSEPH F. VITALE District 19 (Middlesex) Senator SAMUEL D. THOMPSON District 12 (Burlington, Middlesex, Monmouth and Ocean) Senator LINDA R. GREENSTEIN District 14 (Mercer and Middlesex) Senator NICHOLAS P. SCUTARI District 22 (Middlesex, Somerset and Union)

Co-Sponsored by: Senators Addiego and Singleton

## SYNOPSIS

Authorizes Governor to restrict rent increases on certain commercial tenants during emergency circumstances; enhances similar existing authority over rent increases on residential tenants.



(Sponsorship Updated As Of: 4/13/2020)

1 AN ACT concerning protections for commercial and residential 2 emergency circumstances and amending tenants during 3 P.L.2002, c.133. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. Section 1 of P.L.2002, c.133 (C.2A:18-61.62) is amended to 9 read as follows: 10 1. <u>a.</u> The Governor shall be empowered, whenever declaring a state of emergency pursuant to P.L.1942, c.251 (C.App.A.9-33 et 11 12 seq.), or a public health emergency pursuant to the "Emergency 13 Health Powers Act," P.L.2005, c.222 (C.26:13-1 et seq.), or both, to 14 determine whether the emergency will, or is likely to, significantly 15 affect the availability and pricing of rental housing, or the viability 16 of small businesses operating for retail purposes, or both, in the 17 areas included in the declaration. If the Governor determines that 18 unconscionable rental practices are likely to occur unless the 19 protections afforded under P.L.2002, c.133 (C.2A:18-61.62 et seq.) 20 are invoked, the Governor may issue a "Notice of Rent Protection 21 Emergency" at any time during the declared state of emergency. 22 As used in P.L.2002, c.133 (C.2A:18-61.62 et seq.), "small 23 business operating for retail purposes" means a business that 24 employed fewer than 20 people immediately prior to the state of 25 emergency or public health emergency declaration, and that 26 functions primarily to serve consumers directly in the distribution 27 of food, beverages, goods, or services, at one or more physical 28 locations. (cf: P.L.2002, c.133, s.1) 29 30 31 2. Section 2 of P.L.2002, c.133 (C.2A:18-61.63) is amended to 32 read as follows: 33 2. Whenever the Governor declares a state of emergency 34 pursuant to P.L.1942, c.251 (C.App.A.9-33 et seq.), or a public health emergency pursuant to the "Emergency Health Powers Act," 35 36 P.L.2005, c.222 (C.26:13-1 et seq.), or both, within certain areas of 37 the State, or throughout the entire State, and issues a "Notice of 38 Rent Protection Emergency," the following shall apply if directed in 39 the notice: 40 a. Within a zone which includes the area declared to be in a 41 state of emergency and, if so indicated in the Notice of Rent 42 Protection Emergency extending a distance within the State and not 43 to exceed 10 miles in all directions from the outward boundaries 44 thereof, there shall be a presumption of unreasonableness given to a 45 notice of increase in rental charges provided subsequent to the date

Matter underlined <u>thus</u> is new matter.

**EXPLANATION** – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 of the declaration by a landlord to a tenant occupying premises which are utilized either: 2 3 (1) as a residence, when: 4 (a) the proposed percentage increase in rent is greater than twice 5 the rate of inflation as indicated by increases in the CPI for the immediately preceding nine-month period. For the purposes of this 6 7 section, "CPI" means the annual average over a 12-month period beginning September 1 and ending August 31 of the Consumer 8 9 Price Index for Urban Wage Earners and Clerical Workers (CPI-W), 10 All Items Series A, of the United States Department of Labor 11 (1957-1959 = 100), for the New York, NY-Northeastern New 12 Jersey region; 13 (b) if expressly directed in the notice, when there is any 14 increase, regardless of the rate of inflation; or 15 (2) as commercial space by a small business operating for retail 16 purposes, when: 17 (a) the proposed percentage increase is greater than the rate 18 permitted for a residence by subparagraph (a) of paragraph (1) of 19 this subsection; or 20 (b) if expressly directed in the notice, when there is any increase, regardless of the rate of inflation. b. Within a zone which includes the area declared to be in a 23 state of emergency and, if so indicated in the Notice of Rent 24 Protection Emergency extending a distance within the State and not 25 to exceed 10 miles in all directions from the outward boundaries 26 thereof, there shall be a limitation on the amount of rent which may 27 be charged a tenant undertaking a new lease for residential premises during the duration of the declaration of a "Notice of Rent 28 29 made pursuant to section 1 of Protection Emergency" 30 P.L.2002, c.133 (C.2A:18-61.62). The amount of rent which may 31 be charged shall be limited to the product of the fair market rental 32 value of the premises prior to the emergency conditions and two 33 times the rate of inflation as determined by the increase in the CPI 34 for the immediately preceding nine month period. For the purposes 35 of this section, "CPI" means the annual average over a 12-month 36 period beginning September 1 and ending August 31 of the 37 Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W), All Items Series A, of the United States 38 39 Department of Labor (1957-1959 = 100), for the New York, NY-40 Northeastern New Jersey region. 41 c. In the event that a landlord believes that the limitations on 42 increases in rental charges imposed by a "Notice of Rent Protection Emergency" prevent the landlord from realizing a just and 43 44 reasonable rate of return on the landlord's investment, the landlord 45 may file an application with the Director of the Division of 46 Consumer Affairs in the Department of Law and Public Safety for 47 the purpose of requesting permission to increase rental charges in

48 excess of the increases otherwise authorized under the "Notice of

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1 Rent Protection Emergency". In evaluating such an application, the 2 director shall take into consideration the purposes intended to be 3 achieved by P.L.2002, c.133 (C.2A:18-61.62 et seq.), and the 4 "Notice of Rent Protection Emergency" and the amount of rental 5 charges required to provide the landlord with a just and reasonable 6 return. The Director shall promulgate rules and regulations in 7 with the "Administrative Procedure Act," accordance 8 P.L.1968, c.410 (C.52:14B-1 et seq.) to effectuate the purposes of 9 this act. 10 d. The provisions of subsections a. and b. of this section will 11 serve to supplement, not replace, any existing local, State, or 12 federal restrictions on rent increases for any dwelling units in residential buildings and small businesses operating for retail 13 purposes located within the zone described in subsections a. and b. 14 15 of this section, and will only apply to those dwelling units and 16 commercial properties where they cause a lowering of the maximum allowable rent increase or of the maximum reasonable 17 18 rent increase. 19 e. The provisions of subsections a. and b. of this section shall 20 cease to apply upon the expiration of the state of emergency or 21 public health emergency, or both, or upon the rescission of [the] 22 either (1) the declaration of the state of emergency or public health 23 emergency, or both, or (2) the "Notice of Rent Protection 24 Emergency." 25 (cf: P.L.2002, c.133, s.2) 26 The Director of the Division of Consumer Affairs shall, 27 3. pursuant to the provisions of the "Administrative Procedure Act," 28 29 P.L.1968, c.410 (C.52:14B-1 et seq.), adopt such rules and 30 regulations as shall be necessary to implement the provisions of this 31 act no later than one month following the effective date of this act. 32 33 4. This act shall take effect immediately. 34 35 36 **STATEMENT** 37 This bill would authorize the Governor to restrict rent increases 38 39 on certain commercial tenants during emergency circumstances, and 40 would enhance similar existing authority over rent increases on 41 residential tenants. 42 Under current law, whenever a state of emergency is declared by the Governor and is in effect, the Governor may issue a "Notice of 43 44 Rent Protection Emergency" ("NRPE") to prohibit certain large rent 45 increases on residential tenants in the area of the emergency, if it is 46 determined that unconscionable rental practices are likely to occur. 47 This bill would expand these powers by authorizing the Governor to 48 issue the NRPE during a public health emergency, and apply rent

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increase restrictions on commercial properties rented by certain
 retail businesses, in addition to residential properties.

3 Under existing law, a residential landlord would violate an 4 NRPE issuance if the proposed percentage increase in rent is greater 5 than twice the rate of inflation as indicated by increases in the 6 consumer price index for the immediately preceding nine-month 7 period. This bill would allow the Governor to apply the same 8 restrictions on rent increases on commercial properties rented by 9 small retail businesses. However, under the bill, if expressly 10 provided in the NRPE, the Governor would be able to prohibit any 11 rent increase on residential properties, or commercial properties 12 rented by small retail businesses, regardless of the rate of inflation. 13 Regarding small retail businesses, these rent protections would 14 specifically apply to those that employed fewer than 20 people 15 immediately prior to the emergency declaration, and that function 16 primarily to serve consumers directly in the distribution of food, 17 beverages, goods, or services, at one or more physical locations.

18 Rent restrictions under the NRPE would expire either upon 19 expiration of the state of emergency or public health emergency, or 20 upon the rescission of the state of emergency, the public health 21 emergency, or the NRPE itself.

A violation of the provisions of an NRPE would constitute a
violation of the New Jersey consumer fraud act. The Division of
Consumer Affairs would hold investigative and enforcement
authority regarding NRPE declarations.

The bill provides the Director of the Division of Consumer Affairs with the authority to promulgate any necessary rules and regulations regarding any NRPE declarations.