# SENATE, No. 3454 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED FEBRUARY 11, 2021

Sponsored by: Senator NICHOLAS P. SCUTARI District 22 (Middlesex, Somerset and Union) Senator NILSA I. CRUZ-PEREZ District 5 (Camden and Gloucester)

#### **SYNOPSIS**

Addresses underage possession or consumption of various forms of cannabis, including legal consequences for such activities set forth in legislation passed by both Houses of Legislature.

#### **CURRENT VERSION OF TEXT**

As introduced.



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1 AN ACT addressing possession or consumption of various forms of 2 cannabis by certain persons, and amending and supplementing 3 various parts of the statutory law. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. The title of P.L.1979, c.264 is amended to read as follows: 9 AN ACT concerning certain [alcoholic beverage and cannabis item] 10 offenses by persons under the legal age to purchase [alcoholic 11 beverages and cannabis various regulated items, and 12 supplementing chapter 33 of Title 2C of the New Jersey Statutes. 13 (cf: P.L.2021, c. , s.72) 14 15 2. Section 1 of P.L.1979, c.264 (C.2C:33-15) is amended to 16 read as follows: 17 1. a. (1) Any person under the legal age to purchase alcoholic 18 beverages who knowingly possesses without legal authority or who 19 knowingly consumes any alcoholic beverage in any school, public 20 conveyance, public place, or place of public assembly, or motor 21 vehicle, is guilty of a petty disorderly persons offense, and shall, in 22 the case of an adult under the legal age to purchase alcoholic 23 beverages, be fined not less than \$250. 24 (2) (a) Any person under the legal age to purchase cannabis 25 items who is between 18 years of age and under 21 years of age, 26 and who knowingly possesses without legal authority or who knowingly consumes marijuana, hashish, or any cannabis item [, 27 the amount of which may be lawfully possessed by a person of the 28 29 legal age to purchase cannabis items pursuant to section 46. of 30 P.L., c. (C. ) (passed both Houses on December 17, 2020 as 31 Second Reprint of Assembly Bill No. 21), in any school, public 32 conveyance, public place, or place of public assembly, or motor 33 vehicle [, is guilty of a petty disorderly persons offense, and ] shall 34 **[**, in the case of an adult under the legal age to purchase cannabis items, ] be [fined not less than \$250] <u>subject to a civil penalty of up</u> 35 36 to \$50 based upon a probable cause finding of a violation by a law enforcement officer, which shall be recovered in a summary 37 38 proceeding before either the municipal court having jurisdiction or 39 the Superior Court in the name of the State pursuant to the "Penalty 40 Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). 41 The penalty shall be remitted to the State Treasurer for deposit in the Alcohol Education, Rehabilitation and Enforcement Fund 42 43 established pursuant to section 3 of P.L.1983, c.531 (C.26:2B-32), 44 and used to fund community services, including resources that serve 45 persons with alcohol use disorder and persons with a substance use

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 disorder as well as educational programs, through annual county-2 level comprehensive plans that may incorporate government 3 programs and services, and private organizations, including 4 volunteer groups, prepared in accordance with section 4 of 5 P.L.1983, c.531 (C.26:2B-33). 6 (b) Any person under the legal age to purchase cannabis items 7 who is under 18 years of age, and who knowingly possesses without 8 legal authority or who knowingly consumes marijuana, hashish, or 9 any cannabis item [, the amount of which exceeds what may be 10 lawfully possessed by a person of the legal age to purchase cannabis 11 items pursuant to section 46 of P.L., c. (C. ) (passed both 12 Houses on December 17, 2020 as Second Reprint of Assembly Bill 13 No. 21), or who knowingly consumes any cannabis item] in any 14 school, public conveyance, public place, or place of public 15 assembly, or motor vehicle [, is guilty of a disorderly persons offense, and shall [, in the case of an adult under the legal age to 16 17 purchase cannabis items, ] be [fined not less than \$500] subject to 18 the following consequences: 19 (i) for a first violation, a written warning issued by a law 20 enforcement officer to the underage person. The written warning 21 shall include the person's name, address, and date of birth, and a 22 copy of the warning containing this information, plus a description 23 of the relevant facts and circumstances that support the officer's 24 determination of probable cause that the person committed the 25 violation, shall be temporarily maintained in accordance with this section only for the purposes of determining a second or subsequent 26 27 violation subject to the consequences set forth in subsubparagraph (ii) or (iii) of this subparagraph. Notwithstanding the provisions of 28 29 section 3 of P.L.1991, c.169 (C.33:1-81.1a) concerning written 30 notification of a violation of this section to the parent, guardian or 31 other person having legal custody of the underage person, a written 32 notification shall not be provided pursuant to that section for a first 33 violation of this subparagraph. 34 (ii) for a second violation, a written warning issued by a law 35 enforcement officer to the underage person indicating that a second 36 violation has occurred, which includes the person's name, address, 37 and date of birth, and a written notification concerning the second 38 violation, along with a copy of the written warning for the person's 39 first violation, shall be provided to the parent, guardian or other 40 person having legal custody of the underage person in accordance with section 3 of P.L.1991, c.169 (C.33:1-81.1a). The written 41 42 notification shall include a referral to a public or private agency or 43 organization included in a county-level comprehensive plan used to 44 fund community services prepared in accordance with section 4 of 45 P.L.1983, c.531 (C.26:2B-33) that can assist with opportunities to 46 access further social services, including counseling, tutoring 47 programs, mentoring services, and faith-based or other community

1 initiatives. A copy of the second written warning to the underage 2 person, and the written notification to the parent, guardian or other 3 person having legal custody of the underage person concerning the 4 second warning, plus a description of the relevant facts and 5 circumstances that support the officer's determination of probable 6 cause that the person committed the second violation, shall be 7 temporarily maintained in accordance with this section only for the 8 purposes of determining a subsequent violation subject to the 9 consequences set forth in subsubparagraph (iii) of this 10 subparagraph. 11 (iii) for a third or subsequent violation based upon a probable 12 cause finding by a law enforcement officer, a civil penalty of up to 13 \$50 or the performance of community service in lieu of payment of 14 the penalty, which may be imposed without requiring a finding that 15 a person does not have the ability to pay the penalty in full, 16 notwithstanding the provisions of section 1 of P.L.2009, c.317 17 (C.2B:12-23.1), and a written notification concerning the third or 18 subsequent violation shall be provided to the parent, guardian or 19 other person having legal custody of the underage person in 20 accordance with section 3 of P.L.1991, c.169 (C.33:1-81.1a). 21 Whenever the civil penalty is imposed, it shall be recovered in a 22 summary proceeding before either the municipal court having 23 jurisdiction or the Superior Court in the name of the State pursuant 24 to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 25 (C.2A:58-10 et seq.). The penalty shall be remitted to the State 26 Treasurer for deposit in the Alcohol Education, Rehabilitation and 27 Enforcement Fund established pursuant to section 3 of P.L.1983, 28 c.531 (C.26:2B-32), and used to fund community services, 29 including resources that serve persons with alcohol use disorder and 30 persons with a substance use disorder as well as educational 31 programs, through annual county-level comprehensive plans that 32 may incorporate government programs and services, and private 33 organizations, including volunteer groups, prepared in accordance 34 with section 4 of P.L.1983, c.531 (C.26:2B-33). Whenever 35 community service is imposed by the court in lieu of payment of the 36 civil penalty, the value of each hour of service shall be considered 37 to be not less than the State minimum wage established by the "New Jersey State Wage and Hour Law," P.L.1966, c.113 (C.34:11-38 39 56a et seq.), or federal minimum wage established by 29 U.S.C. 40 s.206, or any successor State or federal law, whichever wage is 41 higher, and the community service imposed shall not exceed \$50 in value. In addition to the imposition of a civil penalty or community 42 43 service, the court shall include a referral to a public or private 44 agency or organization included in a county-level comprehensive 45 plan used to fund community services prepared in accordance with 46 section 4 of P.L.1983, c.531 (C.26:2B-33) that can assist with opportunities to access further social services, including counseling, 47 tutoring programs, mentoring services, and faith-based or other 48

1 community initiatives. All law enforcement and court records 2 concerning the disposition of a third or subsequent violation shall 3 be temporarily maintained in accordance with this section only to 4 the extent necessary to enforce a civil penalty or community service 5 imposed by the court, and the court's referral for treatment and 6 other assistance, as well as for the purposes of determining a 7 subsequent violation subject to the consequences set forth in this 8 subsubparagraph. 9 (c) (i) A person under the legal age to purchase cannabis items 10 is not capable of giving lawful consent to a search to determine a 11 violation of this section, and a law enforcement officer shall not 12 request that a person consent to a search for that purpose. (ii) The odor of marijuana, hashish, cannabis, or cannabis item, 13 14 or burnt marijuana, hashish, cannabis, or cannabis item, shall not 15 constitute reasonable articulable suspicion to initiate an 16 investigatory stop of a person, nor shall it constitute probable cause 17 to initiate a search of a person or that person's personal property to 18 determine a violation of paragraph (2) of this subsection. 19 Additionally, the unconcealed possession of an alcoholic beverage, 20 marijuana, hashish, or cannabis item in violation of paragraph (1) or 21 (2) of this subsection, observed in plain sight by a law enforcement 22 officer, shall not constitute probable cause to initiate a search of a 23 person or that person's personal property to determine any further 24 violation of either paragraph or any other violation of law. 25 (d) A person under the legal age to purchase cannabis items who 26 violates paragraph (2) of this subsection for possessing or 27 consuming marijuana, hashish, or a cannabis item shall not be 28 subject to arrest, and shall not be subject to detention or otherwise 29 be taken into custody by a law enforcement officer except to the 30 extent required to issue a written warning, provide notice of a 31 violation to a parent, guardian or other person having legal custody 32 of the underage person in accordance with section 3 of P.L.1991, 33 c.169 (C.33:1-81.1a), or issue a summons for a third or subsequent 34 violation, unless the person is being arrested, detained, or otherwise 35 taken into custody for also committing another violation of law for 36 which that action is legally permitted or required. 37 (e) Consistent with the provisions of subsection c. of section 1 of 38 P.L.2020, c.129 (C.40A:14-118.5), the video and audio recording 39 functions of a law enforcement officer's body worn camera, as 40 defined in that section, shall be activated whenever the law 41 enforcement officer is responding to a call for service related to a 42 violation or suspected violation of paragraph (2) of this subsection 43 for possessing or consuming marijuana, hashish, or a cannabis item, 44 or at the initiation of any other law enforcement or investigative 45 encounter between an officer and a person related to a violation or 46 suspected violation of that paragraph, and shall remain activated 47 until the encounter has fully concluded and the officer leaves the scene of the encounter; provided, however, that the video and audio 48

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1 recording functions of a body worn camera shall not be deactivated 2 pursuant to subparagraph (a) of paragraph (2) of subsection c. of 3 P.L.2020, c.129 (C.40A:14-118.5), based on a request to deactivate 4 the camera by a person who is the subject of a responsive call for 5 service or law enforcement or investigative encounter related to a 6 violation or suspected violation of paragraph (2) of this subsection. 7 (f) As part of the process for the issuance of a written warning to 8 a person for a violation of subparagraph (b) of paragraph (2) of this 9 subsection based upon probable cause, the law enforcement officer 10 may take possession of any marijuana, hashish, or cannabis item 11 from the person, and any drug or cannabis paraphernalia for use 12 with the marijuana, hashish, or cannabis item. The existence and 13 description of the marijuana, hashish, or cannabis item, and any 14 drug or cannabis paraphernalia shall be included in the relevant 15 facts and circumstances catalogued in the determination of probable 16 cause record temporarily maintained in accordance with this section 17 to determine subsequent possession or consumption violations, and 18 the enforcement of court dispositions. Any marijuana, hashish, 19 cannabis item, or drug or cannabis paraphernalia obtained by the 20 law enforcement officer shall either be destroyed or secured for use 21 in law enforcement training or educational programs in accordance 22 with applicable law and directives issued by the Attorney General. 23 (g) With respect to any violation of subparagraph (b) of 24 paragraph (2) of this subsection concerning the possession or 25 consumption of marijuana, hashish, or any cannabis item: 26 (i) a person under the legal age to purchase cannabis items shall 27 not be photographed or fingerprinted, notwithstanding any 28 provisions of section 2 of P.L.1982, c.79 (C.2A:4A-61) to the 29 contrary; 30 (ii) any copy of any written warning issued to a person under the 31 legal age to purchase cannabis items, written notification provided 32 to the person's parent, guardian or other person having legal 33 custody in accordance with section 3 of P.L.1991, c.169 (C.33:1-34 81.1a), or record pertaining to a third or subsequent violation 35 subject to a summary proceeding for imposition of a civil penalty or 36 community service shall be segregated and maintained in a separate 37 physical location or electronic repository or database from any 38 other records maintained by a law enforcement agency, and 39 reported to the Attorney General in a manner so that they are 40 similarly segregated and maintained in a separate physical location 41 or electronic repository or database from other law enforcement 42 records accessible to the Attorney General and State and local law 43 enforcement agencies, and shall not be transferred to or copied and 44 placed in any other physical location or electronic repository or 45 database containing any other law enforcement records. These 46 records shall only be used to the extent necessary to determine a 47 subsequent violation of subparagraph (b) of paragraph (2) of this 48 subsection or enforce a civil penalty or community service imposed

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1 by a court, and shall not be revealed, reviewed, or considered in any 2 manner with respect to any current or subsequent juvenile 3 delinquency matter, including but not limited to, a charge, filing, 4 eligibility or decision for diversion or discharge, or sentencing, 5 other disposition, or related decision affecting the juvenile, or with 6 respect to any current or subsequent prosecution for committing an 7 offense or other violation of law, including but not limited to, a 8 charge, filing, eligibility or decision for diversion or discharge, or 9 sentencing, other disposition, or related decision affecting an adult 10 under 21 years of age. Also, these records shall be deemed 11 confidential and shall not be subject to public inspection or copying 12 pursuant to the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.), 13 and their existence shall not be acknowledged based upon any 14 inquiry in the same manner as if the records were expunged records 15 pursuant to the provisions of subsection a. of N.J.S.2C:52-15. 16 The Attorney General may use the records to generate the 17 number of occurrences and other statistics concerning first, second, 18 third and subsequent violations of subparagraph (b) of paragraph (2) 19 of this subsection, the municipal, county or other geographic areas 20 within which first, second, third and subsequent violations occur, 21 and the law enforcement agencies involved in first, second, third 22 and subsequent violations, which are to be compiled and made 23 available by the Attorney General in accordance with section 3 of 24 P.L., c. (C. ) (pending before the Legislature as this bill). 25 The identity of any person named in a record shall not be revealed 26 or included in the information to be compiled and made available in 27 accordance with that section. 28 The records of violations shall only be maintained temporarily 29 and shall be destroyed or permanently deleted as set forth in 30 subsubparagraph (iii) of this subparagraph; and 31 (iii) all of the records maintained by a law enforcement agency 32 and reported to the Attorney General as described in 33 subsubparagraph (ii) of this subparagraph shall be destroyed or 34 permanently deleted by the law enforcement agency and Attorney 35 General on the second anniversary following the creation of the record concerning a violation, or not later than the last day of the 36 37 month in which that second anniversary date falls, except that a 38 record shall be maintained upon request by the person named in the 39 record or representative thereof, the law enforcement officer who 40 made the record, or the law enforcement agency currently 41 maintaining the record if it involves a law suit, disciplinary 42 complaint, or criminal prosecution arising from the violation 43 described in the record, based on an assertion that the record has 44 evidentiary or exculpatory value. Upon final disposition of the 45 matter for which the extended record retention was requested, the 46 record shall be destroyed or permanently deleted. 47 b. Whenever [this offense] a violation of paragraph (1) of 48 subsection a. of this section concerning the possession or

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1 consumption of an alcoholic beverage is committed in a motor 2 vehicle, the court shall, in addition to the sentence authorized [for 3 the offense] under that paragraph, suspend or postpone for six 4 months the driving privilege of the defendant. Upon the conviction 5 of finding of guilt of any person under this section, the court shall 6 forward a report to the New Jersey Motor Vehicle Commission 7 stating the first and last day of the suspension or postponement 8 period imposed by the court pursuant to this section. If a person at 9 the time of the imposition of a sentence is less than 17 years of age, 10 the period of license postponement, including a suspension or 11 postponement of the privilege of operating a motorized bicycle, 12 shall commence on the day the sentence is imposed and shall run 13 for a period of six months after the person reaches the age of 17 14 years.

15 If a person at the time of the imposition of a sentence has a valid 16 driver's license issued by this State, the court shall immediately 17 collect the license and forward it to the commission along with the 18 report. If for any reason the license cannot be collected, the court 19 shall include in the report the complete name, address, date of birth, 20 eye color, and sex of the person as well as the first and last date of 21 the license suspension period imposed by the court.

22 The court shall inform the person orally and in writing that if the 23 person is convicted of operating a motor vehicle during the period 24 of license suspension or postponement, the person shall be subject 25 to the penalties set forth in R.S.39:3-40. A person shall be required 26 to acknowledge receipt of the written notice in writing. Failure to 27 receive a written notice or failure to acknowledge in writing the 28 receipt of a written notice shall not be a defense to a subsequent 29 charge of a violation of R.S.39:3-40.

30 If the person convicted or found guilty under this section is not a 31 New Jersey resident, the court shall suspend or postpone, as 32 appropriate, the non-resident driving privilege of the person based 33 on the age of the person and submit to the commission the required 34 report. The court shall not collect the license of a non-resident 35 convicted under this section. Upon receipt of a report by the court, 36 the commission shall notify the appropriate officials in the licensing 37 jurisdiction of the suspension or postponement.

In addition to the general [penalty] penalties prescribed [for 38 c. 39 a disorderly persons offense] under this section, the court may require any person who violates [this act] paragraph (1) of 40 subsection a. of this section for possession or consumption of an 41 42 alcoholic beverage to participate in an alcohol or drug abuse 43 education or treatment program, authorized by the Division of 44 Mental Health and Addiction Services in the Department of Human 45 Services, for a period not to exceed [the maximum period of 46 confinement prescribed by law for the offense for which the 47 individual has been convicted <u>30 days</u>. Any participation in an

1 <u>alcohol or drug abuse education or treatment program by a person</u>

2 who violates paragraph (2) of subsection a. of this section for

3 possession or consumption of marijuana, hashish, or a cannabis

4 <u>item shall be addressed in accordance with that paragraph.</u>

5 d. Nothing in this act shall apply to possession of alcoholic 6 beverages by any such person while actually engaged in the 7 performance of employment pursuant to an employment permit 8 issued by the Director of the Division of Alcoholic Beverage 9 Control, or for a bona fide hotel or restaurant, in accordance with 10 the provisions of R.S.33:1-26, or while actively engaged in the 11 preparation of food while enrolled in a culinary arts or hotel 12 management program at a county vocational school or post-13 secondary educational institution; and nothing in this section shall apply to possession of cannabis items by any such person while 14 15 actually engaged in the performance of employment by a cannabis 16 establishment, distributor, or delivery service as permitted pursuant 17 to the "New Jersey Cannabis Regulatory, Enforcement Assistance, 18 and Marketplace Modernization Act," P.L., c. (C. ) (passed both Houses on December 17, 2020 as Second Reprint of Assembly 19 20 Bill No. 21).

e. The provisions of section 3 of P.L.1991, c.169 (C.33:181.1a) shall apply to a parent, guardian or other person with legal
custody of a person under 18 years of age who is found to be in
violation of this section.

f. An underage person and one or two other persons shall beimmune from prosecution under this section if:

(1) one of the underage persons called 9-1-1 and reported that
another underage person was in need of medical assistance due to
alcohol consumption , or the consumption of <u>marijuana</u>, <u>hashish</u>, or
a cannabis item;

31 (2) the underage person who called 9-1-1 and, if applicable, one
32 or two other persons acting in concert with the underage person
33 who called 9-1-1 provided each of their names to the 9-1-1
34 operator;

35 (3) the underage person was the first person to make the 9-1-136 report; and

(4) the underage person and, if applicable, one or two other
persons acting in concert with the underage person who made the 91-1 call remained on the scene with the person under the legal age
in need of medical assistance until assistance arrived and
cooperated with medical assistance and law enforcement personnel
on the scene.

43 The underage person who received medical assistance also shall44 be immune from prosecution under this section.

g. For purposes of this section, an alcoholic beverage includes
powdered alcohol as defined by R.S.33:1-1, [and] a cannabis item
includes any item available for lawful consumption pursuant to the
"New Jersey Cannabis Regulatory, Enforcement Assistance, and

1 Marketplace Modernization Act," P.L., c. (C. ) (passed both 2 Houses on December 17, 2020 as Second Reprint of Assembly Bill 3 No. 21), the terms "marijuana" and "hashish" have the same meaning as set forth in N.J.S.2C:35-2, and the terms "drug 4 5 paraphernalia" and "cannabis paraphernalia" have the same meaning as set forth in N.J.S.2C:36-1 and section 3 of P.L. 6 7 c. (C. ) (passed both Houses on December 17, 2020 as Second 8 Reprint of Assembly Bill No. 21), respectively.

- 9 (cf: P.L.2021, c. , s.73)
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11 3. (New section) a. (1) The Attorney General shall biannually 12 issue a comprehensive report detailing the number of occurrences and other statistics, without revealing or including any personal 13 14 identifying information, concerning first, second, third and 15 subsequent violations of subparagraph (b) of paragraph (2) of 16 subsection a. of section 1 of P.L.1979, c.264 (C.2C:33-15) 17 involving the possession or consumption of marijuana, hashish, or 18 cannabis items by persons under the legal age to purchase cannabis 19 items, the municipal, county or other geographic areas within which 20 first, second, third and subsequent violations occur, and the law 21 enforcement agencies involved in first, second, third and 22 subsequent violations, covering the previous six-month period. The 23 initial report shall be issued by June 30, 2021, the second report 24 shall be issued by January 30, 2022, and then the next report issued 25 every six months thereafter. Each report shall also be submitted to 26 the Governor and the Legislature pursuant to section 2 of P.L.1991, 27 c.164 (C.52:14-19.1).

28 (2) The Attorney General shall also make available to the task 29 force established pursuant to subsection b. of this section for their 30 periodic review, all body worn camera recordings of law 31 enforcement officers responding to a call for service related to a violation or suspected violation of paragraph (2) of subsection a. of 32 33 section 1 of P.L.1979, c.264 (C.2C:33-15), or at the initiation of any 34 other law enforcement or investigative encounter between and 35 officer and a person related to a violation or suspected violation of 36 that paragraph, which recordings are required to be made in 37 accordance with subparagraph (e) of that paragraph. The identity of 38 any person included in a recording reviewed by the task force shall 39 be kept confidential by the members of the task force and any staff 40 provided to the task force by the Department of Law and Public 41 Safety pursuant to paragraph (6) of subsection b. of this section to 42 support its work.

b. (1) A taskforce shall be established in the Department of
Law and Public Safety, comprised of 26 members to review each
Attorney General report and any requested amount of law
enforcement body worn camera recordings described in subsection
a. of this section, and make recommendations thereon to the
Governor and Legislature related to law enforcement activities to

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1 address the enforcement of underage possession or consumption of 2 marijuana, hashish, or cannabis items in violation of section 1 of 3 P.L.1979, c.264 (C.2C:33-15), as well as the broader issue of 4 underage possession or consumption of these substances. 5 (2) The membership of the taskforce shall include the following 6 individuals: 7 (a) the Attorney General, or a designee; 8 (b) the Public Defender, or a designee; 9 (c) the Commissioner of the Department of Children and 10 Families, or a designee; 11 (d) the Commissioner of Education, or a designee; 12 (e) a representative from the Juvenile Justice Commission, 13 appointed by the Governor; 14 (f) a representative from the Division of Criminal Justice in the 15 Department of Law and Public Safety, appointed by the Governor; 16 (g) the Chair of the Governor's Juvenile Justice Delinquency and 17 Prevention Committee; (h) two members appointed by the Governor upon the 18 recommendation of the President of the Senate, at least one of 19 20 whom shall be a member of the Legislative Black Caucus or Legislative Latino Caucus, determined in coordination with the 21 22 members recommended by the Speaker of the General Assembly 23 pursuant to subparagraph (i) of this paragraph, so that there is at 24 least one member of each caucus serving as a member of the task 25 force: 26 (i) two members appointed by the Governor upon the 27 recommendation of the Speaker of the General Assembly, at least one of whom shall be a member of the Legislative Black Caucus or 28 29 Legislative Latino Caucus, determined in coordination with the 30 members recommended by the Senate President pursuant to 31 subparagraph (h) of this paragraph, so that there is at least one 32 member of each caucus serving as a member of the task force; 33 (j) a Judge of the Superior Court, who is currently assigned to 34 the Chancery Division, Family Part for juvenile delinquency 35 matters, to be chosen by the Administrative Director of the Courts; (k) a representative from the New Jersey Institute for Social 36 37 Justice, appointed by the Governor; (1) a representative from the American Civil Liberties Union of 38 39 New Jersey, appointed by the Governor; 40 (m) a representative from the County Prosecutors Association of New Jersey who is actively and presently involved in juvenile 41 42 matters, appointed by the Governor; 43 (n) a representative from the New Jersey Juvenile Officers 44 Association, appointed by the Governor; 45 (o) one representative each from the Annie E. Casey Foundation 46 and Vera Institute of Justice, both appointed by the Governor; 47 (p) a representative of the NAACP New Jersey State Conference, 48 appointed by the Governor;

(q) a representative of Salvation and Social Justice, appointed by
 the Governor;

3 (r) a representative from the County Youth Services4 Commission Administrators, appointed by the Governor;

(s) a representative from the faith-based ethical community in
New Jersey, appointed by the Governor;

7 (t) a representative of an employee organization representing
8 employees who work at juvenile justice facilities, appointed by the
9 Governor; and

(u) three representatives who have been involved with the New
Jersey juvenile justice system, appointed by the Governor,
including at least one representative of a non-profit organization
that deals with juvenile justice issues and at least one individual
who has been subject to the custody of the juvenile justice system.

(3) All members appointed by the Governor, other than the
members of the Legislature recommended for appointment, shall
serve at the pleasure of the Governor. The members of the
Legislature shall serve on the task force during their elective term
of office. Any vacancies in the membership of the task force shall
be filled in the same manner as the original appointments were
made.

(4) Members of the task force shall serve without compensation,
but shall be reimbursed for necessary expenditures incurred in the
performance of their duties as members of the task force within the
limits of funds appropriated or otherwise made available to the task
force for its purposes.

(5) The task force shall organize as soon as practicable
following the appointment of its members. The task force shall
choose a chairperson from among its members and shall appoint a
secretary who need not be a member of the task force.

31 (6) The Department of Law and Public Safety shall provide such
32 stenographic, clerical, and other administrative assistants, and such
33 professional staff as the task force requires to carry out its work.

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4. Section 41 of P.L., c. (C.) (passed both Houses of
the Legislature on December 17, 2020 as Second Reprint of
Assembly Bill No. 21) is amended to read as follows:

38 41. Cannabis Regulatory, Enforcement Assistance, and39 Marketplace Modernization Fund.

40 All fees and penalties collected by the commission, and all a. tax revenues on retail sales of cannabis items, and all tax revenues 41 42 collected pursuant to the provisions of the "Jake Honig Compassionate Use Medical Cannabis Act," P.L.2009, c.307 43 44 (C.24:6I-1 et al.), except for amounts credited to the Property Tax 45 Reform Account in the Property Tax Relief Fund pursuant to 46 paragraph 7 of Section I of Article VIII of the New Jersey 47 Constitution, as well as all revenues, if any, collected for the Social 48 Equity Excise Fee pursuant to section 39 of P.L. , c. (C. )

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1 (passed both Houses of the Legislature on December 17, 2020 as 2 Second Reprint of Assembly Bill No. 21), shall be deposited in a 3 special nonlapsing fund which shall be known as the "Cannabis 4 Regulatory, Enforcement Assistance, and Marketplace 5 Modernization Fund **[.]**," with 15 percent of the monies deposited being placed into an account within the fund to be known as the 6 7 "Underage Deterrence and Prevention Account."

b. Monies in the fund, other than any monies derived from the
Social Equity Excise Fee to be appropriated annually in accordance
with subsection d. of this section <u>and the monies placed into the</u>
"Underage Deterrence and Prevention Account" within the fund for
the commission to fund programs and services in accordance with
subsection e. of this section, shall be appropriated annually as
follows:

15 (1) at least 70 percent of all tax revenues on retail sales of cannabis items shall be appropriated for investments, including 16 17 through grants, loans, reimbursements of expenses, and other 18 financial assistance, in municipalities defined as an "impact zone" 19 pursuant to section 3 of P.L., c. (C. ) (passed both Houses 20 of the Legislature on December 17, 2020 as Second Reprint of 21 Assembly Bill No. 21), as well as provide direct financial assistance 22 to qualifying persons residing therein as recommended by the 23 commission; and

24 (2) the remainder of the monies in the fund shall be appropriated25 by the Legislature to include the following:

26 (a) to oversee the development, regulation, and enforcement of 27 activities associated with the personal use of cannabis pursuant to 28 P.L. , c. (C. ) (passed both Houses of the Legislature on 29 December 17, 2020 as Second Reprint of Assembly Bill No. 21), 30 and assist with assuming responsibility from the Department of 31 Health for the further development and expansion, regulation, and 32 enforcement of activities associated with the medical use of 33 cannabis pursuant to the "Jake Honig Compassionate Use Medical 34 Cannabis Act," P.L.2009, c.307 (C.24:6I-1 et al.) and P.L.2015, 35 c.158 (C.18A:40-12.22 et al.);

(b) to reimburse the expenses incurred by any county or 36 37 municipality for the training costs associated with the attendance 38 and participation of a police officer from its law enforcement unit, 39 as those terms are defined in section 2 of P.L.1961, c.56 (C.52:17B-40 67), in a program provided by an approved school, also defined in 41 that section, which trains and certifies the police officer, including a 42 police officer with a working dog as that term is defined in section 43 1 of P.L.2006, c.88 (C.10:5-29.7), as a Drug Recognition Expert for 44 detecting, identifying, and apprehending drug-impaired motor 45 vehicle operators, and pay for the same training costs incurred by 46 the Division of State Police in the Department of Law and Public 47 Safety for the training of a State police officer or trooper, including 48 an officer or trooper with a working dog, as a Drug Recognition

1 Expert, as well as its costs in furnishing additional program 2 instructors to provide Drug Recognition Expert training to police 3 officers, troopers, and working dogs. A municipality or county 4 seeking reimbursement shall apply to the commission, itemizing the 5 costs, with appropriate proofs, for which reimbursement is 6 requested and provide a copy of the certificate issued to the police 7 officer to indicate the successful completion of the program by the 8 police officer, and that officer's working dog, if applicable; and

9 (c) for further investments, including through grants, loans, 10 reimbursements of expenses, and other financial assistance, in 11 municipalities defined as an "impact zone" pursuant to section 3 of 12 , c. (C. ) (passed both Houses of the Legislature on P.L. December 17, 2020 as Second Reprint of Assembly Bill No. 21), as 13 14 well as provide direct financial assistance to qualifying persons 15 residing therein as recommended by the commission.

16 The monies appropriated pursuant to paragraph (1) of this 17 subsection shall be offset by any revenue constitutionally dedicated 18 to municipalities defined as an "impact zone" pursuant to section 3 19 of P.L. , c. (C. ) (passed both Houses of the Legislature on 20 December 17, 2020 as Second Reprint of Assembly Bill No. 21).

c. Any remaining available monies, after the appropriation of
those monies in the fund in accordance with subsection b. of this
section, shall be deposited in the State's General Fund.

24 d. (1) (a) Not less than 60 days prior to the first day of each 25 State fiscal year, the commission shall consult and make 26 recommendations to the Governor and Legislature for making social 27 equity appropriations based upon the amount of any revenues 28 collected during the current fiscal year for the Social Equity Excise 29 Fee pursuant to section 39 of P.L. , c. (C. ) (passed both 30 Houses of the Legislature on December 17, 2020 as Second Reprint 31 of Assembly Bill No. 21), or, if the commission has not imposed or 32 adjusted the excise fee in the current fiscal year pursuant to that 33 section, then appropriations to be made from the General Fund in an 34 amount equal to the revenues that would have been collected had it 35 imposed or adjusted the fee, in order to invest, through grants, 36 loans, reimbursements of expenses, and other financial assistance, 37 in private for-profit and non-profit organizations, public entities, 38 including any municipality defined as an "impact zone" pursuant to 39 section 3 of P.L. , c. (C. ) (passed both Houses of the 40 Legislature on December 17, 2020 as Second Reprint of Assembly 41 Bill No. 21), as well as provide direct financial assistance to 42 qualifying persons as determined by the commission, in order to 43 create, expand, or promote educational and economic opportunities 44 and activities, and the health and well-being of both communities 45 and individuals.

46 (b) Not less than 30 days prior to submitting its
47 recommendations to the Governor and Legislature pursuant to
48 subparagraph (a) of this paragraph, the commission shall hold at

least three regional public hearing throughout the State, with at least
 one hearing in the northern, central, and southern regions of the
 State, to solicit the public input on the social equity investments to
 be made as described in this section.

5 (2) The commission's recommendations to the Governor and 6 Legislature may include, but are not limited to, recommending 7 investments in the following categories of social equity programs:

8 (a) educational support, including literacy programs, extended 9 learning time programs that endeavor to close the achievement gap 10 and provide services for enrolled students after the traditional 11 school day, GED application and preparedness assistance, tutoring 12 programs, vocational programming, and financial literacy;

(b) economic development, including the encouragement and
support of community activities so as to stimulate economic activity
or increase or preserve residential amenities, and business
marketing, and job skills and readiness training, specific
employment training, and apprenticeships;

(c) social support services, including food assistance, mental
health services, substance use disorders treatment and recovery,
youth recreation and mentoring services, life skills support services,
and reentry and other rehabilitative services for adults and juveniles
being released from incarceration; and

(d) legal aid for civil and criminal cases.

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(3) The commission may also, subject to the annual
appropriations act, recommend that it retain a portion of the Social
Equity Excise Fee to administer startup grants, low-interest loans,
application fee assistance, and job training programs through the
commission's Office of Minority, Disabled Veterans and Women
Cannabis Business Development established by section 32 of
P.L.2019, c.153 (24:6I-25).

31 (4) Prior to the first day of each fiscal year, the Legislature shall 32 provide to the commission a statement which lists the investments, 33 including the investment recipients and investment amount, to be 34 made by appropriations as set forth in paragraph (1) of this 35 subsection based upon recommendations presented to the Governor 36 and Legislature pursuant to paragraphs (1) through (3) of this 37 subsection, and how the investment is intended to support and 38 advance social equity as described in this subsection.

39 The monies deposited in the "Underage Deterrence and e. 40 Prevention Account" within the fund shall be used by the 41 commission, based on the acceptance of applications submitted on a 42 form and through an approval or denial process promulgated by the 43 commission, to fund private for-profit and non-profit organizations, 44 and county and municipal programs and services that offer social 45 services, educational, recreational, and employment opportunities, 46 and local economic development designed to encourage, improve, 47 and support youthful community activities to divert and prevent

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1 persons under 18 years of age from activities associated with the

2 <u>consumption of cannabis items, or marijuana or hashish.</u>

- 3 (cf: P.L.2021, c. , s.41)
- 4

5 5. (New section) a. A person who is not otherwise subject to 6 the penalty provisions for a licensed cannabis establishment, 7 distributor, or delivery service, or agent or employee thereof, for 8 selling or otherwise providing a cannabis item to a person under 21 9 years of age as set forth in section 64 of P.L. , c. (C. ) 10 (passed both Houses of the Legislature on December 17, 2020 as 11 Second Reprint of Assembly Bill No. 21), shall not, either directly 12 or indirectly by an agent or employee, sell, offer for sale, distribute 13 for commercial purpose or otherwise at no cost or minimal cost or 14 with coupons or rebate offers, give, or furnish, any cannabis item as 15 defined in section 3 of P.L., c. (C. ) (passed both Houses of 16 the Legislature on December 17, 2020 as Second Reprint of 17 Assembly Bill No. 21) to a person under 21 years of age.

18 b. A person who violates the provisions of subsection a. of this 19 section who actually sells or otherwise provides a cannabis item to 20 a person under 21 years of age, shall be liable to a civil penalty of 21 not less than \$250 for the first violation, not less than \$500 for the 22 second violation, and \$1,000 for the third and each subsequent 23 The civil penalty shall be collected pursuant to the violation. 24 "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 25 et seq.), in a summary proceeding before the municipal court having 26 jurisdiction. An official authorized by the Cannabis Regulatory 27 Commission established pursuant to section 31 of P.L.2019, c.153 28 (C.24:6I-24), or authorized by statute or ordinance to enforce the 29 State or local health codes or a law enforcement officer having 30 enforcement authority in that municipality may issue a summons for 31 a violation of the provisions of subsection a. of this section, and 32 may serve and execute all process with respect to the enforcement 33 of this section consistent with the Rules of Court. A penalty 34 recovered under the provisions of this subsection shall be recovered 35 by and in the name of the State by the local health agency. The 36 penalty shall be paid into the treasury of the municipality in which 37 the violation occurred for the general uses of the municipality.

c. The establishment of all of the following shall constitute a
defense to any action brought pursuant to subsection a. of this
section:

41 (1) that the purchaser or the recipient of the cannabis item 42 falsely represented, by producing a driver's license or non-driver 43 identification card issued by the New Jersey Motor Vehicle 44 Commission, a similar card issued pursuant to the laws of another 45 state or the federal government of Canada, a photographic 46 identification card issued by a county clerk, or other form of 47 government-issued identification described in subparagraph (a) of 48 paragraph (6) of subsection a. of section 18 of P.L., c. (C. )

(passed both Houses of the Legislature on December 17, 2020 as
 Second Reprint of Assembly Bill No. 21), that the purchaser or
 recipient was of legal age to make the purchase or receive the
 cannabis item;

5 (2) that the appearance of the purchaser or recipient was such 6 that an ordinary prudent person would believe the purchaser or 7 recipient to be of legal age to make the purchase or receive the 8 cannabis item; and

9 (3) that the sale or distribution was made in good faith, relying 10 upon the production of the identification set forth in paragraph (1) 11 of this subsection, the appearance of the purchaser or recipient, and 12 in the reasonable belief that the purchaser or recipient was of legal 13 age to make the purchase or receive the sample.

d. A penalty imposed pursuant to this section shall be in
addition to any penalty that may be imposed pursuant to section 3
of P.L.1999, c.90 (C.2C:33-13.1).

17

18 6. (New Section) The Cannabis Regulatory Commission established pursuant to section 31 of P.L.2019, c.153 (C.24:6I-24) 19 20 and the Commissioner of Health are authorized to coordinate and 21 enforce the provisions of section 5 of P.L., c. (C. ) (pending 22 before the Legislature as this bill) with respect to the prohibition on 23 the sale or distribution of cannabis items, as defined in section 3 of 24 P.L. , c. (C. ) (passed both Houses of the Legislature on 25 December 17, 2020 as Second Reprint of Assembly Bill No. 21), to 26 persons under 21 years of age. The commission, or commissioner, 27 or both, may delegate the enforcement authority provided in this 28 section to local health agencies, subject to the availability of 29 The commission, in consultation with the sufficient funding. 30 commissioner, shall report on the enforcement program's progress, 31 results of enforcement efforts, and other matters the commission 32 deems appropriate in the commission's annual report on personal 33 use cannabis activities that is prepared pursuant to paragraph (3) of 34 subsection a. of section 14 of P.L.2009, c.307 (C.24:6I-12).

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7. The title of P.L.1995, c.304 is amended to read as follows:

AN ACT concerning penalties for the sale and distribution of
[tobacco] certain regulated products to persons under the age of
[18] <u>21 years</u>, amending N.J.S.2A:170-51 and P.L.1987, c.423,
and supplementing chapter 170 of Title 2A of the New Jersey
Statutes.

42 (cf: P.L.1995, c.304, title) 43

8. Section 3 of P.L.1995, c.304 (C.2A:170-51.1) is amended to
read as follows:
3. A person 21 years of age or older who purchases a tobacco

47 product or cannabis item as defined section 3 of P.L.

48 <u>c. (C.</u>) (passed both Houses of the Legislature on December

1 17, 2020 as Second Reprint of Assembly Bill No. 21) for a person 2 who is under 21 years of age is a petty disorderly person. 3 (cf: P.L.2017, c.118, s.1) 4 5 9. Section 3 of P.L.1999, c.90 (C.2C:33-13.1) is amended to 6 read as follows: 7 3. a. A person who sells or gives to a person under 21 years of age any cigarettes made of tobacco or of any other matter or 8 9 substance which can be smoked, or any cigarette paper or tobacco 10 in any form, including smokeless tobacco, or any electronic smoking device that can be used to deliver nicotine or other 11 12 substances to the person inhaling from the device, including, but not 13 limited to, an electronic cigarette, cigar, cigarillo, or pipe, or any 14 cartridge or other component of the device or related product, or 15 any cannabis item as defined in section 3 of P.L., c. (C.) 16 (passed both Houses of the Legislature on December 17, 2020 as 17 Second Reprint of Assembly Bill No. 21), including an employee of 18 a retail dealer licensee under P.L.1948, c.65 (C.54:40A-1 et seq.) or 19 employee of a licensed cannabis establishment, cannabis distributor, 20 or cannabis delivery service under P.L., c. (C.) (passed 21 both Houses of the Legislature on December 17, 2020 as Second 22 Reprint of Assembly Bill No. 21), who actually sells or otherwise provides a tobacco product [or], electronic smoking device, or 23 cannabis item to a person under 21 years of age, shall be punished 24 25 by a fine as provided for a petty disorderly persons offense. A 26 person who has been previously punished under this section and 27 who commits another offense under it may be punishable by a fine 28 of twice that provided for a petty disorderly persons offense.

29 b. The establishment of all of the following shall constitute a 30 defense to any prosecution brought pursuant to subsection a. of this 31 section:

32 (1) that the purchaser or recipient of the tobacco product [or], 33 electronic smoking device <u>, or cannabis item</u> falsely represented, by 34 producing [either] a driver's license or non-driver identification 35 card issued by the New Jersey Motor Vehicle Commission, a 36 similar card issued pursuant to the laws of another state or the 37 federal government of Canada, [or] a photographic identification card issued by a county clerk, or other form of government-issued 38 39 identification described in subparagraph (a) of paragraph (6) of 40 subsection a. of section 18 of P.L., c. (C.) (passed both 41 Houses of the Legislature on December 17, 2020 as Second Reprint 42 of Assembly Bill No. 21), that the purchaser or recipient was of 43 legal age to purchase or receive the tobacco product [or], 44 electronic smoking device, or cannabis item;

45 (2) that the appearance of the purchaser or recipient of the tobacco product [or], electronic smoking device, or cannabis item 46 47 was such that an ordinary prudent person would believe the

1 purchaser or recipient to be of legal age to purchase or receive the 2 tobacco product [or], electronic smoking device, or cannabis 3 item; and 4 (3) that the sale or distribution of the tobacco product [or], 5 electronic smoking device , or cannabis item was made in good 6 faith, relying upon the production of the identification set forth in 7 paragraph (1) of this subsection, the appearance of the purchaser or 8 recipient, and in the reasonable belief that the purchaser or recipient 9 was of legal age to purchase or receive the tobacco product [or], 10 electronic smoking device , or cannabis item . 11 c. A penalty imposed pursuant to this section shall be in

addition to any penalty that may be imposed pursuant to section 1
of P.L.2000, c.87 (C.2A:170-51.4) <u>concerning tobacco products or</u>
electronic smoking devices, or section 64 of P.L. , c. (C. )
(passed both Houses of the Legislature on December 17, 2020 as
Second Reprint of Assembly Bill No. 21) or section 5 of P.L.
c. (C. ) (pending before the Legislature as this bill) concerning

- 18 <u>cannabis items</u>.
- 19 (cf: P.L.2017, c.118, s.3)
- 20

10. Section 46 of P.L., c. (C.) (passed both Houses of
the Legislature on December 17, 2020 as Second Reprint of
Assembly Bill No. 21) is amended to read as follows:

24 46. Personal Use of Cannabis Items.

Notwithstanding any other provision of law, the following acts 25 26 are not unlawful and shall not be an offense or a basis for seizure or 27 forfeiture of assets under N.J.S.2C:64-1 et seq. or other applicable 28 law for persons 21 years of age or older, provided the acts are 29 consistent with the relevant definitions set forth in section 3 of 30 ) (passed both Houses of the Legislature on P.L., c. (C. 31 December 17, 2020 as Second Reprint of Assembly Bill No. 21), 32 and when an act involves a cannabis item, it was first obtained 33 directly from a licensed cannabis retailer or delivered by a licensed 34 cannabis delivery service making delivery of a purchase order 35 fulfilled by that licensed cannabis retailer for off-premises delivery, evidenced by it being in its original packaging or by a sales slip, 36 37 invoice, receipt, or other statement or memorandum:

38 Possessing, displaying, purchasing, or transporting: cannabis a. 39 paraphernalia; one ounce (28.35 grams) or less of useable cannabis; 40 the equivalent of one ounce (28.35 grams) or less of usable 41 cannabis as a cannabis product in solid, liquid, or concentrate form, 42 based upon an equivalency calculation for different product forms 43 set by the Cannabis Regulatory Commission, established pursuant to section 31 of P.L.2019, c.153 (C.24:6I-24), in its regulations, and 44 45 for which the commission may utilize research conducted in other 46 states on the issue of product equivalency calculations when setting 47 this equivalency; or 5 grams (0.176 ounce) or less of cannabis resin. 48 Possessing, displaying, purchasing, or transporting at any one time

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any amount of any cannabis items described herein in an amount greater than as permitted pursuant to this subsection shall be considered a violation of the "Comprehensive Drug Reform Act of 1987," P.L.1987, c.106 (N.J.S.2C:35-1 et al.), and subject the person to prosecution as if the person possessed, displayed, purchased, or transported marijuana or hashish in violation of that act;

8 b. Transferring without remuneration: one ounce (28.35 grams) 9 or less of useable cannabis; the equivalent of one ounce (28.35 10 grams) or less of usable cannabis as a cannabis product in solid, liquid, or concentrate form, based upon the equivalency calculation 11 12 for different product forms set by the commission pursuant to subsection a. of this section; or five grams (0.176 ounce) or less of 13 14 cannabis resin to a person who is of legal age for purchasing 15 cannabis items, provided that such transfer is for non-promotional, non-business purposes. Transferring at any one time any amount of 16 17 any cannabis items described herein in an amount greater than as 18 permitted pursuant to this subsection **[**, or to a person who is not of 19 legal age to purchase cannabis items, ] shall be considered a 20 violation of the "Comprehensive Drug Reform Act of 1987," 21 P.L.1987, c.106 (N.J.S.2C:35-1 et al.), and subject the person to 22 prosecution as if the person distributed marijuana or hashish in violation of that act [, unless the transfer] . Transferring to a 23 24 person who is not of legal age that was done by a cannabis 25 establishment, distributor, or delivery service licensed pursuant to 26 P.L. , c. (C. ) (passed both Houses of the Legislature on December 17, 2020 as Second Reprint of Assembly Bill No. 21), or 27 28 an employee or agent thereof, [in which case it] or by any other 29 person, is [a civil violation and the] subject to a civil penalty as set 30 forth in subsection b. of section 64 of P.L., c. (C. ) (passed 31 both Houses of the Legislature on December 17, 2020 as Second 32 Reprint of Assembly Bill No. 21) [shall apply] or section 5 of 33 P.L., c. (C. ) (pending before the Legislature as this bill), as 34 applicable, and a fine as set forth in section 3 of P.L.1999, c.90 35 (C.2C:33-13.1);

36 c. Taking delivery of or consuming a lawfully possessed 37 cannabis item, provided that nothing in this section shall permit a 38 person to smoke, vape, or aerosolize any cannabis item in a public 39 place. This prohibition includes the smoking, vaping, or 40 aerosolizing of a cannabis item in any public place pursuant to law 41 that prohibits the smoking of tobacco, including N.J.S.2C:33-13 and 42 the "New Jersey Smoke-Free Air Act," P.L.2005, c.383 (C.26:3D-43 55 et seq.), and any indoor public place, as that term is defined in 44 section 3 of P.L.2005, c.383 (C.26:3D-57), or portion thereof, even 45 if the smoking of tobacco is otherwise permitted in that place or 46 portion thereof pursuant to the "New Jersey Smoke-Free Air Act"; 47 except that the smoking, vaping, or aerosolizing of a cannabis item

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1 shall be permitted in a cannabis consumption area as set forth in 2 section 28 of P.L.2019, c.153 (C.24:6I-21), and may be permitted 3 by the person or entity that owns or controls a hotel, motel, or other 4 lodging establishment as defined in section 1 of P.L.1967, c.95 5 (C.29:4-5) in up to 20 percent of its guest rooms. The smoking, 6 vaping, or aerosolizing of a cannabis item may also be prohibited or 7 otherwise regulated in multifamily housing that is a multiple 8 dwelling as defined in section 3 of P.L.1967, c.76 (C.55:13A-3), as 9 decided by the person or entity that owns or controls the 10 multifamily housing, or prohibited or otherwise regulated in the 11 structure or specific units of the structure of a cooperative as 12 defined in section 3 of P.L.1987, c.381 (C.46:8D-3) by the 13 corporation or other legal entity that owns the structure, or 14 prohibited or otherwise regulated in the units of a condominium, as 15 those terms are defined by section 3 of P.L.1969, c.257 (C.46:8B-16 3), if approved by the association for the condominium and a 17 majority of all of the condominium's unit owners, as those terms 18 are defined in that section. Except as otherwise provided by P.L. 19 c. (C. ) (passed both Houses of the Legislature on December 20 17, 2020 as Second Reprint of Assembly Bill No. 21), any penalties 21 that may be assessed for the smoking of tobacco where prohibited 22 under the "New Jersey Smoke-Free Air Act" shall be applicable to 23 the smoking, vaping, or aerosolizing of cannabis items where 24 prohibited. Concerning the consumption of any cannabis item, 25 other than by smoking, vaping, or aerosolizing: a person or entity 26 that owns or controls a property, other than multifamily housing 27 that is a multiple dwelling as defined in section 3 of P.L.1967, c.76 28 (C.55:13A-3), the structure or specific units of the structure of a 29 cooperative as defined in section 3 of P.L.1987, c.381 (C.46:8D-3), 30 a unit of a condominium, as those terms are defined by section 3 of 31 P.L.1969, c.257 (C.46:8B-3), or a site in a mobile home park as 32 defined in section 3 of P.L.1983, c.386 (C.40:55D-102), which site 33 is leased to the owner of a manufactured home, as defined in that 34 section, that is installed thereon, may prohibit or otherwise regulate 35 the consumption of cannabis items on or in that property, including 36 a casino hotel facility as defined in section 19 of P.L.1977, c.110 37 (C.5:12-19) with respect to a hotel property, a casino as defined in section 6 of P.L.1977, c.110 (C.5:12-6), or casino simulcasting 38 39 facility authorized pursuant to the "Casino Simulcasting Act," 40 P.L.1992, c.19 (C.5:12-191 et al.); and a municipality may enact an 41 ordinance making it an unlawful act for any person 21 years of age 42 or older to consume, other than by smoking, vaping, or 43 aerosolizing, any cannabis item in a public place, including any 44 indoor public place as that term is defined in section 3 of P.L.2005, 45 c.383 (C.26:3D-57), or portion thereof, and providing a civil 46 penalty for a violation in accordance with section 77 of P.L.

47 c. (C. ) (passed both Houses of the Legislature on December
48 17, 2020 as Second Reprint of Assembly Bill No. 21); and

1 d. Assisting another person to engage in any of the acts 2 described in subsections a. through c. of this section, provided that 3 the person being assisted is of legal age to purchase cannabis items 4 and the assistance being provided is without remuneration. 5 (cf: P.L.2021, c. , s.46) 6 7 11. Section 64 of P.L. , c. (C. ) (passed both Houses of 8 the Legislature on December 17, 2020 as Second Reprint of 9 Assembly Bill No. 21) is amended to read as follows: 10 64. Prohibition of Persons Under the Legal Age Purchasing 11 Cannabis or Cannabis Resin. 12 Consistent with the relevant definitions set forth in section 3 of 13 , c. (C. ) (passed both Houses of the Legislature on P.L. December 17, 2020 as Second Reprint of Assembly Bill No. 21): 14 15 a. A cannabis establishment licensee, cannabis distributor 16 licensee, or cannabis delivery service licensee, either directly or 17 indirectly by an agent or employee, shall not sell, offer for sale, 18 distribute for commercial purpose at no cost or minimal cost, or 19 give or furnish for consumption, any cannabis items to a person 20 under 21 years of age. 21 b. Any licensee or employee or agent of a licensee who 22 [allows] violates subsection a. of this section who sells or 23 otherwise provides a person under [the age of] 21 [to procure] 24 years of age cannabis items which, pursuant to section 46 of P.L. 25 ) (passed both Houses of the Legislature as Second c. (C. Reprint of Assembly Bill No. 21) are [not unlawful] lawful for 26 27 persons 21 years of age or older to procure for personal use, shall be 28 subject to a civil penalty of not less than \$250 for the first violation; 29 \$500 for the second violation; and \$1,000 for the third and each 30 subsequent violation; a penalty imposed pursuant to this subsection 31 shall be in addition [subject] to any penalty that may be imposed pursuant to section 3 of P.L.1999, c.90 (C.2C:33-13.1). Subject to a 32 33 hearing, a licensee's license may also be revoked, suspended, or 34 otherwise limited. The penalties provided for in this subsection 35 shall be recovered by a summary proceeding pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 36 37 et seq.). 38 c. The establishment of all of the following facts by a licensee, 39 employee, or agent, allowing any such person under [the age of] 21 40 years of age to procure cannabis items shall constitute a defense to 41 any violation of the provisions of subsection a. [or b.] of this 42 section: 43 (1) That the purchaser or recipient of the cannabis item falsely 44 represented that the purchaser or recipient was of legal age to make 45 the purchase or receive the cannabis item, by producing a driver's

46 <u>license or non-driver identification card issued by the New Jersey</u>

47 Motor Vehicle Commission, a similar card issued pursuant to the

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laws of another state or the federal government of Canada, a 1 2 photographic identification card issued by a county clerk, or other 3 form of government-issued identification [card as set forth] 4 described in subparagraph (a) of paragraph (6) of subsection a. of 5 section 18 of P.L. , c. (C. ) (passed both Houses of the 6 Legislature on December 17, 2020 as Second Reprint of Assembly 7 Bill No. 21), to determine the consumer's identity and age; [and] 8 (2) That the appearance of the purchaser or recipient was such 9 that an ordinary prudent person would believe the purchaser or 10 recipient to be of legal age to purchase or receive the cannabis item; 11 and 12 (3) That the sale or distribution was made in good faith, relying 13 upon the production of the identification set forth in paragraph (1) 14 of this subsection, the appearance of the purchaser or recipient, and 15 in the reasonable belief that the purchaser or recipient was actually 16 of legal age to make the purchase or receive the cannabis item. 17 d. [It shall be unlawful for a] <u>A</u> person under [the age of] 21 [to] years of age shall not purchase, acquire, or attempt to 18 19 purchase or acquire a cannabis item, even if the cannabis item may 20 be legally purchased by persons at or above the legal age for 21 purchasing cannabis items. 22 For purposes of this subsection, purchasing a cannabis item 23 includes accepting a cannabis item, and acquiring a cannabis item 24 incudes consuming a cannabis item. 25 [It shall be unlawful for a]  $\underline{A}$  person under [the age of] 21 e. 26 [to] years of age shall not present or offer to a cannabis 27 establishment, distributor, or delivery service, or the cannabis 28 establishment's, distributor's, or delivery service's agent or 29 employee, any written or oral evidence of age or other personal 30 identifying information that is false, fraudulent, or not actually the 31 person's own, including the use of a driver's license or other 32 government-issued form of identification in violation of section 1 of 33 P.L.1983, c.565 (C.2C:21-2.1), N.J.S.2C:21-17, section 5 of 34 P.L.2003, c.184 (C.2C:21-17.2), or section 6 of P.L.1968, c.313 35 (C.33:1-81.7), for the purpose of: 36 (1) Purchasing, attempting to purchase, or otherwise procuring 37 or attempting to procure cannabis items; or (2) Gaining access to a cannabis establishment's, distributor's, 38 39 or delivery service's premises. 40 Except as permitted by the commission by rule or regulation, f. 41 or as necessary on an emergency basis, a person under legal age for 42 purchasing cannabis items may not enter or attempt to enter any 43 portion of a licensed premises that is posted or otherwise identified as being prohibited to the use of persons under legal age for 44 45 purchasing cannabis items, unless accompanied by and supervised 46 by a parent or legal guardian.

1 g. [Any person under the legal age to purchase cannabis, who 2 knowingly possesses without legal authority or who knowingly consumes any cannabis item, in any school, public conveyance, 3 4 public place, place of public assembly, or motor vehicle, shall be 5 guilty of an offense as set forth in section 1 of P.L.1979, c.264 6 (C.2C:33-15). Any person under the legal age to purchase 7 cannabis, who knowingly possesses without legal authority or who 8 knowingly consumes, any cannabis item on private property shall 9 be guilty of a municipal violation as set forth in section 1 of 10 P.L.2000, c.33 (C.40:48-1.2). (Deleted by amendment, P.L., 11 c. ) (pending before the Legislature as this bill)

h. The prohibitions of this section do not apply to a person under the legal age for purchasing cannabis items who is acting under the direction of the commission or under the direction of State or local law enforcement agencies for the purpose of investigating possible violations of the laws prohibiting the sale of cannabis items to persons who are under the legal age for purchasing cannabis items.

i. The prohibitions of this section do not apply to a person
under the legal age for purchasing cannabis items who is acting
under the direction of a licensee for the purpose of investigating
possible violations by employees of the licensee of laws prohibiting
sales of cannabis items to persons who are under the legal age for
purchasing cannabis items.

- 25 (cf: P.L.2021, c. , s.64)
- 26

27 12. Section 1 of P.L.1983, c.565 (C.2C:21-2.1) is amended to
28 read as follows:

1. a. A person who knowingly sells, offers or exposes for sale, 29 30 or otherwise transfers, or possesses with the intent to sell, offer or 31 expose for sale, or otherwise transfer, a document, printed form or 32 other writing which falsely purports to be a driver's license, birth 33 certificate or other document issued by a governmental agency and 34 which could be used as a means of verifying a person's identity or 35 age or any other personal identifying information is guilty of a 36 crime of the second degree.

b. A person who knowingly makes, or possesses devices or materials to make, a document or other writing which falsely purports to be a driver's license, birth certificate or other document issued by a governmental agency and which could be used as a means of verifying a person's identity or age or any other personal identifying information is guilty of a crime of the second degree.

c. A person who knowingly exhibits, displays or utters a
document or other writing which falsely purports to be a driver's
license, birth certificate or other document issued by a
governmental agency and which could be used as a means of
verifying a person's identity or age or any other personal identifying
information is guilty of a crime of the third degree. A violation of

1 N.J.S.2C:28-7, constituting a disorderly persons offense, section 1 2 of P.L.1979, c.264 (C.2C:33-15), section 64 of P.L., c. (C. ) 3 (passed both Houses of the Legislature on December 17, 2020 as 4 Second Reprint of Assembly Bill No. 21), R.S.33:1-81 or section 6 5 of P.L.1968, c.313 (C.33:1-81.7) in a case where the person uses the 6 personal identifying information of another to illegally purchase an 7 alcoholic beverage or for using the personal identifying information 8 of another to misrepresent the person's age for the purpose of 9 obtaining tobacco, cannabis item, or other consumer product denied 10 to persons under 21 years of age shall not **[**, except as otherwise set 11 forth in this subsection, constitute an offense under this subsection 12 if the actor received only that benefit or service and did not 13 perpetrate or attempt to perpetrate any additional injury or fraud on 14 another. [If a person used the personal identifying information of 15 another to misrepresent the person's age for the purpose of illegally 16 obtaining any cannabis item available for lawful consumption 17 pursuant to the "New Jersey Cannabis Regulatory, Enforcement 18 Assistance, and Marketplace Modernization Act," P.L. 19 ) (passed both Houses of the Legislature as Second c. (C. 20 Reprint of Assembly Bill No. 21), the person shall be subject to a 21 civil penalty of \$50. The civil penalty provided for in this 22 subjection shall be collected pursuant to the "Penalty Enforcement 23 Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), in a summary 24 proceeding before the municipal court having jurisdiction. A civil 25 penalty recovered under the provisions of this subsection shall be 26 recovered by and in the name of the State by the local municipality. 27 The penalty shall be paid into the treasury of the municipality in 28 which the violation occurred for the general use of the 29 municipality. 30 d. A person who knowingly possesses a document or other 31 writing which falsely purports to be a driver's license, birth 32 certificate or other document issued by a governmental agency and 33 which could be used as a means of verifying a person's identity or 34 age or any other personal identifying information is guilty of a 35 crime of the fourth degree. A violation of N.J.S.2C:28-7, 36 constituting a disorderly persons offense, section 1 of P.L.1979, c.264 (C.2C:33-15), section 64 of P.L., c. (C.) (passed both 37

38 Houses of the Legislature on December 17, 2020 as Second Reprint 39 of Assembly Bill No. 21), R.S.33:1-81 or section 6 of P.L.1968, 40 c.313 (C.33:1-81.7) in a case where the person uses the personal 41 identifying information of another to illegally purchase an alcoholic 42 beverage or for using the personal identifying information of 43 another to misrepresent his age for the purpose of obtaining 44 tobacco, cannabis item, or other consumer product denied to 45 persons under 21 years of age shall not **[**, except as otherwise set forth in this subsection, **]** constitute an offense under this subsection 46 47 if the actor received only that benefit or service and did not

1 perpetrate or attempt to perpetrate any additional injury or fraud on 2 another. [If the personal identifying information of another is used 3 to obtain any cannabis item available for lawful consumption 4 pursuant to the "New Jersey Cannabis Regulatory, Enforcement 5 Assistance, and Marketplace Modernization Act," P.L. 6 ) (passed both Houses of the Legislature as Second c. (C. 7 Reprint of Assembly Bill No. 21), the person shall be subject to a 8 civil penalty of \$50. The penalty provided for in this subjection 9 shall be collected pursuant to the "Penalty Enforcement Law of 10 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), in a summary 11 proceeding before the municipal court having jurisdiction. Α 12 penalty recovered under the provisions of this subsection shall be 13 recovered by and in the name of the State by the local municipality. 14 The penalty shall be paid into the treasury of the municipality in 15 which the violation occurred for the general use of the 16 municipality.] 17 In addition to any other disposition authorized by this Title, e.

18 the provisions of section 24 of P.L.1982, c.77 (C.2A:4A-43), or any 19 other statute indicating the dispositions that may be ordered for an 20 adjudication of delinquency, and, notwithstanding the provisions of 21 subsection c. of N.J.S.2C:43-2, every person convicted of, or 22 adjudicated delinquent or penalized for a violation of any offense 23 defined in this section shall forthwith forfeit his right to operate a 24 motor vehicle over the highways of this State for a period to be 25 fixed by the court at not less than six months or more than two 26 years which shall commence on the day the sentence is imposed. In 27 the case of any person who at the time of the imposition of the 28 sentence is less than 17 years of age, the period of the suspension of driving privileges authorized herein, including a suspension of the 29 30 privilege of operating a motorized bicycle, shall commence on the 31 day the sentence is imposed and shall run for a period as fixed by 32 the court of not less than six months or more than two years after 33 the day the person reaches the age of 17 years. If the driving 34 privilege of any person is under revocation, suspension, or 35 postponement for a violation of any provision of this Title or Title 36 39 of the Revised Statutes at the time of any conviction or 37 adjudication of delinquency for a violation of any offense defined in 38 this chapter or chapter 36 of this Title, the revocation, suspension, 39 or postponement period imposed herein shall commence as of the 40 date of termination of the existing revocation, suspension or 41 postponement.

The court before whom any person is convicted of, or adjudicated delinquent or penalized for a violation of any offense defined in this section shall collect forthwith the New Jersey driver's license or licenses of that person and forward the license or licenses to the Chief Administrator of the New Jersey Motor Vehicle Commission along with a report indicating the first and last day of the suspension or postponement period imposed by the court

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1 pursuant to this section. If the court is for any reason unable to 2 collect the license or licenses of the person, the court shall cause a 3 report of the conviction or adjudication of delinquency to be filed 4 with the director. The report shall include the complete name, 5 address, date of birth, eye color and sex of the person and shall 6 indicate the first and last day of the suspension or postponement 7 period imposed by the court pursuant to this section. The court 8 shall inform the person orally and in writing that if the person is 9 convicted of personally operating a motor vehicle during the period 10 of license suspension or postponement imposed pursuant to this 11 section, the person shall, upon conviction, be subject to the 12 penalties set forth in R.S.39:3-40. A person shall be required to 13 acknowledge receipt of the written notice in writing. Failure to 14 receive a written notice or failure to acknowledge in writing the 15 receipt of a written notice shall not be a defense to a subsequent 16 charge of a violation of R.S.39:3-40. If the person is the holder of a 17 driver's license from another jurisdiction, the court shall not collect 18 the license, but shall notify forthwith the director who shall notify 19 the appropriate officials in that licensing jurisdiction. The court 20 shall, however, in accordance with the provisions of this section, 21 revoke the person's non-resident driving privileges in this State. 22 In addition to any other condition imposed, a court, in its 23 discretion, may suspend, revoke or postpone the driving privileges 24 of a person admitted to supervisory treatment under N.J.S.2C:36A-1 25 or N.J.S.2C:43-12 without a plea of guilty or finding of guilt. 26 (cf: P.L.2021, c. , s.65) 27

28 13. N.J.S.2C:21-17 is amended to read as follows:

29 2C:21-17. Impersonation; Theft of identity; crime.

a. A person is guilty of a crime if the person engages in one or
more of the following actions by any means including, but not
limited to, the use of electronic communications or an Internet
website:

(1) Impersonates another or assumes a false identity and does an
act in such assumed character or false identity for the purpose of
obtaining a benefit for himself or another or to injure or defraud
another;

(2) Pretends to be a representative of some person or
organization and does an act in such pretended capacity for the
purpose of obtaining a benefit for himself or another or to injure or
defraud another;

42 (3) Impersonates another, assumes a false identity or makes a
43 false or misleading statement regarding the identity of any person,
44 in an oral or written application for services, for the purpose of
45 obtaining services;

46 (4) Obtains any personal identifying information pertaining to
47 another person and uses that information, or assists another person
48 in using the information, in order to assume the identity of or

represent himself as another person, without that person's
authorization and with the purpose to fraudulently obtain or attempt
to obtain a benefit or services, or avoid the payment of debt or other
legal obligation or avoid prosecution for a crime by using the name
of the other person; or

6 (5) Impersonates another, assumes a false identity or makes a 7 false or misleading statement, in the course of making an oral or 8 written application for services, with the purpose of avoiding 9 payment for prior services. Purpose to avoid payment for prior 10 services may be presumed upon proof that the person has not made 11 full payment for prior services and has impersonated another, 12 assumed a false identity or made a false or misleading statement 13 regarding the identity of any person in the course of making oral or 14 written application for services.

15 As used in this section:

"Benefit" means, but is not limited to, any property, any
pecuniary amount, any services, any pecuniary amount sought to be
avoided or any injury or harm perpetrated on another where there is
no pecuniary value.

b. (Deleted by amendment, P.L.2005, c.224).

c. A person who violates subsection a. of this section is guiltyof a crime as follows:

(1) If the actor obtains a benefit or deprives another of a benefit
in an amount less than \$500 and the offense involves the identity of
one victim, the actor shall be guilty of a crime of the fourth degree
except that a second or subsequent conviction for such an offense
constitutes a crime of the third degree; or

(2) If the actor obtains a benefit or deprives another of a benefit
in an amount of at least \$500 but less than \$75,000, or the offense
involves the identity of at least two but less than five victims, the
actor shall be guilty of a crime of the third degree; or

32 (3) If the actor obtains a benefit or deprives another of a benefit
33 in the amount of \$75,000 or more, or the offense involves the
34 identity of five or more victims, the actor shall be guilty of a crime
35 of the second degree.

36 d. A violation of N.J.S.2C:28-7, constituting a disorderly 37 persons offense, section 1 of P.L.1979, c.264 (C.2C:33-15), section 64 of P.L. , c. (C. ) (passed both Houses of the Legislature 38 39 on December 17, 2020 as Second Reprint of Assembly Bill No. 21), 40 R.S.33:1-81 or section 6 of P.L.1968, c.313 (C.33:1-81.7) in a case 41 where the person uses the personal identifying information of 42 another to illegally purchase an alcoholic beverage or for using the 43 personal identifying information of another to misrepresent the 44 person's age for the purpose of obtaining tobacco, cannabis item, or 45 other consumer product denied to persons under 21 years of age shall not [, except as otherwise set forth in this subsection,] 46 47 constitute an offense under this section if the actor received only 48 that benefit or service and did not perpetrate or attempt to perpetrate

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1 any additional injury or fraud on another. If a person used the 2 personal identifying information of another to misrepresent the 3 person's age for the purpose of illegally obtaining any cannabis item 4 available for lawful consumption pursuant to the "New Jersey 5 Cannabis Regulatory, Enforcement Assistance, and Marketplace 6 Modernization Act," P.L., c. (C. ) (passed both Houses of 7 the Legislature as Second Reprint of Assembly Bill No. 21), the 8 person shall be subject to a civil penalty of \$50. The civil penalty 9 provided for in this subjection shall be collected pursuant to the 10 "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 11 et seq.), in a summary proceeding before the municipal court having 12 jurisdiction. A civil penalty recovered under the provisions of this 13 subsection shall be recovered by and in the name of the State by the 14 local municipality. The penalty shall be paid into the treasury of 15 the municipality in which the violation occurred for the general use 16 of the municipality.] 17 The sentencing court shall issue such orders as are necessary e. 18 to correct any public record or government document that contains 19 false information as a result of a theft of identity. The sentencing 20 court may provide restitution to the victim in accordance with the 21 provisions of section 4 of P.L.2002, c.85 (C.2C:21-17.1). 22 (cf: P.L.2021, c. , s.66) 23 24 14. Section 5 of P.L.2003, c.184 (C.2C:21-17.2) is amended to 25 read as follows: 26 5. a. A person is guilty of a crime of the second degree if, in 27 obtaining or attempting to obtain a driver's license, birth certificate 28 or other document issued by a governmental agency which could be 29 used as a means of verifying a person's identity, age or any other 30 personal identifying information, that person knowingly exhibits, 31 displays or utters a document or other writing which falsely 32 purports to be a driver's license, birth certificate or other document 33 issued by a governmental agency or which belongs or pertains to a 34 person other than the person who possesses the document. 35 b. Notwithstanding the provisions of N.J.S.2C:1-8 or any other 36 law, a conviction under this section shall not merge with a 37 conviction of any other criminal offense, nor shall such other 38 conviction merge with a conviction under this section, and the court 39 shall impose separate sentences upon each violation of this section 40 and any other criminal offense. 41 A violation of N.J.S.2C:28-7, constituting a disorderly c. 42 persons offense, section 1 of P.L.1979, c.264 (C.2C:33-15), section 43 <u>64 of P.L.</u>, c. (C. ) (passed both Houses of the Legislature 44 on December 17, 2020 as Second Reprint of Assembly Bill No. 21), 45 R.S.33:1-81 or section 6 of P.L.1968, c.313 (C.33:1-81.7) in a case 46 where the person uses the personal identifying information of 47 another to illegally purchase an alcoholic beverage or for using the 48 personal identifying information of another to misrepresent his age

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1 for the purpose of obtaining tobacco, cannabis item, or other consumer product denied to persons under 21 years of age shall not 2 3 [, except as otherwise set forth in this subsection,] constitute an 4 offense under this section if the actor received only that benefit or 5 service and did not perpetrate or attempt to perpetrate any 6 additional injury or fraud on another. [If the personal identifying 7 information of another is used to obtain any cannabis item available 8 for lawful consumption pursuant to the "New Jersey Cannabis 9 Regulatory, Enforcement Assistance, and Marketplace Modernization 10 Act," P.L. , c. (C. ) (passed both Houses of the Legislature 11 as Second Reprint of Assembly Bill No. 21), the person shall be 12 subject to a civil penalty of \$50. The civil penalty provided for in 13 this subjection shall be collected pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.), 14 15 in a summary proceeding before the municipal court having 16 jurisdiction. A civil penalty recovered under the provisions of this 17 subsection shall be recovered by and in the name of the State by the 18 local municipality. The penalty shall be paid into the treasury of 19 the municipality in which the violation occurred for the general use of the municipality.] 20

21 (cf: P.L.2021, c. , s.67)

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23 15. (New section) a. (1) The Police Training Commission in 24 the Department of Law and Public Safety shall adopt a training 25 course regarding law enforcement interactions with persons under 26 the lawful age to purchase cannabis items based upon the 27 legalization of a personal use cannabis marketplace pursuant to the 28 "New Jersey Cannabis Regulatory, Enforcement Assistance, and 29 Marketplace Modernization Act," P.L., c. (C. ) (passed both 30 Houses of the Legislature on December 17, 2020 as Second Reprint 31 of Assembly Bill No. 21), the decriminalization of marijuana and 32 hashish pursuant to P.L., c. (C. ) (passed both Houses of the 33 Legislature on December 17, 2020 as Third Reprint of Assembly 34 Committee Substitute for Assembly Bill Nos. 1897 and 4269), and 35 the enforcement of violations of applicable statutes associated with 36 the underage possession or consumption of marijuana, hashish, or 37 cannabis items pursuant to those enactments and the companion 38 ) (pending before the Legislature as enactment, P.L., c. (C. 39 this bill), and which includes the recognition of and methods to 40 address and avoid racial disparities and implicit bias, and means for 41 interacting with vulnerable juvenile populations. The training 42 course shall be administered by the employing agency as part of the 43 in-service training provided to each local police officer in each law 44 enforcement unit operating in this State.

(2) Prior to being appointed to permanent status as a local police
officer in a law enforcement unit, an individual shall be required to
complete the training course adopted under paragraph (1) of this
subsection. Every local police officer appointed prior to the

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effective date of this section shall, within 18 months of that
 effective date, satisfactorily complete a training course on law
 enforcement interactions as described in paragraph (1) of this
 subsection.

5 (3) The Police Training Commission shall adopt rules and 6 regulations, pursuant to the "Administrative Procedure Act," 7 P.L.1968, c.410 (C.52:14B-1 et seq.), to effectuate the purposes of 8 this section.

9 b. Within 45 days of the effective date of P.L., c. (C. ) 10 (pending before the Legislature as this bill), the Attorney General 11 shall prepare a notice explaining the provisions of the enactments 12 set forth in paragraph (1) of subsection a. of this section pertaining 13 to persons under the lawful age to purchase cannabis items and the 14 of violations of applicable statutes associated with the underage 15 possession or consumption of marijuana, hashish, or cannabis items, 16 and transmit the notice to the chief or director of every municipal 17 police department, every municipal prosecutor, every county 18 prosecutor, and the Superintendent of the New Jersey State Police. 19 The notice shall be disseminated to every law enforcement officer 20 and shall be re-enforced at roll calls and academy service training 21 and continuing education programs so as to ensure that all officers 22 and prosecutors are educated of their responsibilities under the 23 relevant enactments.

- 24 25
- 16. This act shall take effect immediately.
- 26 27
- 28
- 29

#### **STATEMENT**

30 This bill would revise the consequences associated with the 31 underage possession or consumption of illegal marijuana or hashish, or legalized cannabis items which may only be lawfully possessed 32 33 by persons 21 years of age or older pursuant to Article IV, Section 34 VII, paragraph 13 of the New Jersey Constitution and the enabling 35 legislation to establish a legal, regulated cannabis marketplace, the Second Reprint of Assembly Bill No. 21, titled the "New Jersey 36 37 Cannabis Regulatory, Enforcement Assistance, and Marketplace 38 Modernization Act," which passed both Houses of the Legislature 39 on December 17, 2020. Additionally, it addresses penalties for 40 person who wrongfully supply legalized cannabis items to underage 41 persons, funding for programs and services to help deter and 42 prevent underage possession and consumption of cannabis items, or 43 illegal marijuana or hashish, and revised training for law 44 enforcement officers concerning interactions with underage persons 45 regarding such activities.

46 <u>Underage Possession or Consumption</u>

The bill would make the underage possession or consumption ofmarijuana, hashish, or any cannabis item a civil penalty of up to \$50

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1 for persons between 18 years of age and under 21 years of age. The 2 penalty would be recovered in a summary proceeding before either 3 the municipal court having jurisdiction or the Superior Court in the 4 name of the State pursuant to the "Penalty Enforcement Law of 5 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). The penalty shall be 6 remitted to the State Treasurer for deposit in the Alcohol Education, 7 Rehabilitation and Enforcement Fund established pursuant to 8 section 3 of P.L.1983, c.531 (C.26:2B-32), and used to fund 9 community services, including resources that serve persons with 10 alcohol use disorder and persons with a substance use disorder as 11 well as educational programs, through annual county-level 12 comprehensive plans that may incorporate government programs 13 and services, and private organizations, including volunteer groups, 14 prepared in accordance with section 4 of P.L.1983, c.531 (C.26:2B-15 33).

For a person under the age of 18 years who committed a
possession or consumption violation, such person would be subject
to the following consequences:

19 - for a first violation, a written warning issued by a law 20 enforcement officer to the underage person. The written warning 21 would include the person's name, address, and date of birth, and a 22 copy of the warning containing this information, plus a description 23 of the relevant facts and circumstances that support the officer's 24 determination of probable cause that the person committed the 25 violation, would be temporarily maintained in accordance with the 26 bill only for the purposes of determining a second or subsequent 27 violation

28 - for a second violation, a written warning issued by a law 29 enforcement officer to the underage person indicating that a second 30 violation has occurred, which includes the person's name, address, 31 and date of birth, and a written notification concerning the second violation, along with a copy of the written warning for the person's 32 33 first violation, would be provided to the parent, guardian or other 34 person having legal custody of the underage person in accordance 35 with section 3 of P.L.1991, c.169 (C.33:1-81.1a). The written 36 notification would include a referral to a public or private agency or 37 organization included in a county-level comprehensive plan used to 38 fund community services prepared in accordance with section 4 of 39 P.L.1983, c.531 (C.26:2B-33) that can assist with opportunities to 40 access further social services, including counseling, tutoring 41 programs, mentoring services, and faith-based or other community 42 initiatives. A copy of the second written warning with a description 43 of the relevant facts and circumstances that support the officer's 44 determination of probable cause that the person committed the 45 second violation, would be temporarily maintained in accordance 46 with the bill only for the purposes of determining a third or 47 subsequent violation.

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1 - for a third or subsequent violation based upon a probable cause 2 finding by a law enforcement officer, a civil penalty of up to \$50 or 3 the performance of community service in lieu of payment of the 4 penalty, and a written notification concerning the third or 5 subsequent violation would be provided to the parent, guardian or 6 other person having legal custody of the underage person in 7 accordance with section 3 of P.L.1991, c.169 (C.33:1-81.1a). 8 Whenever the civil penalty was imposed, it would be recovered in a 9 summary proceeding in either municipal court or the Superior Court 10 and, like the civil penalty imposed on a person over 18 years of age, 11 would be remitted to the State Treasurer for deposit in the Alcohol 12 Education, Rehabilitation and Enforcement Fund, and used to fund 13 community services, including resources that serve persons with 14 alcohol use disorder and persons with a substance use disorder as 15 well as educational programs, through annual county-level 16 comprehensive plans that may incorporate government programs 17 and services, and private organizations, including volunteer groups. 18 Whenever community service was imposed by the court in lieu of 19 payment of the civil penalty, the value of each hour of service 20 would be considered to be not less than the State minimum wage 21 established by the "New Jersey State Wage and Hour Law," 22 P.L.1966, c.113 (C.34:11-56a et seq.), or federal minimum wage 23 established by 29 U.S.C. s.206, or any successor State or federal 24 law, whichever wage is higher, and the community service imposed 25 could not exceed \$50 in value. In addition, for a third or 26 subsequent violation, the court would include a referral to a public 27 or private agency or organization included in a county-level 28 comprehensive plan as described above. All law enforcement and 29 court records concerning the disposition of a third or subsequent 30 violation would be temporarily maintained in accordance with the 31 bill only to the extent necessary to enforce a civil penalty or 32 community service imposed by the court, and the court's referral for 33 treatment and other assistance, as well as for the purposes of 34 determining a subsequent violation.

A person under the legal age to purchase cannabis items would not be capable, under the provisions of the bill, of giving lawful consent to a search to determine an underage possession or consumption violation, and a law enforcement officer would not be permitted to request that a person consent to a search for that purpose.

41 The odor of marijuana, hashish, cannabis, or cannabis item, or 42 burnt marijuana, hashish, cannabis, or cannabis item, would not 43 constitute reasonable articulable suspicion to initiate an 44 investigatory stop of a person, nor would it constitute probable 45 cause to initiate a search of a person or that person's personal 46 property to determine an underage possession or consumption 47 violation. Additionally, the unconcealed, underage possession of an 48 alcoholic beverage, marijuana, hashish, or cannabis item, observed

in plain sight by a law enforcement officer, would not constitute
probable cause to initiate a search of a person or that person's
personal property to determine any further unlawful possession or
consumption violation or any other violation of law.

5 A person under the legal age to purchase cannabis items who 6 commits a violation for possessing or consuming marijuana, 7 hashish, or a cannabis item would not be subject to arrest, and 8 would not be subject to detention or otherwise be taken into custody 9 by a law enforcement officer except to the extent required to issue a 10 written warning, provide notice of a violation to a parent, guardian 11 or other person having legal custody of the underage person, or 12 issue a summons for a third or subsequent violation, unless the 13 person is being arrested, detained, or otherwise taken into custody 14 for also committing another violation of law for which that action is 15 legally permitted or required.

16 Consistent with the provisions of subsection c. of section 1 of 17 P.L.2020, c.129 (C.40A:14-118.5), the video and audio recording 18 functions of a law enforcement officer's body worn camera, as 19 defined in that section, would be required to be activated whenever 20 the law enforcement officer is responding to a call for service 21 related to an underage possession or consumption violation or 22 suspected violation, or at the initiation of any other law 23 enforcement or investigative encounter between an officer and a 24 person related to a violation or suspected violation, and would be 25 required to remain activated until the encounter has fully concluded 26 and the officer leaves the scene of the encounter.

27 As part of the process for the issuance of a written warning to a 28 person for a violation pursuant to the bill based upon probable 29 cause, the law enforcement officer could take possession of any 30 marijuana, hashish, or cannabis item from the person, and any drug 31 or cannabis paraphernalia for use with the marijuana, hashish, or cannabis item. The existence and description of the marijuana, 32 33 hashish, or cannabis item, and any drug or cannabis paraphernalia 34 would be included in the relevant facts and circumstances 35 catalogued in the determination of probable cause record temporarily maintained in accordance with bill. Any marijuana, 36 37 hashish, cannabis item, or drug or cannabis paraphernalia obtained 38 by the law enforcement officer would either be destroyed or secured 39 for use in law enforcement training or educational programs in 40 accordance with applicable law and directives issued by the 41 Attorney General.

With respect to any violation concerning the underage possessionor consumption of marijuana, hashish, or any cannabis item:

- a person under the legal age to purchase cannabis items shall
not be photographed or fingerprinted, notwithstanding any
provisions of section 2 of P.L.1982, c.79 (C.2A:4A-61) to the
contrary;

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1 - any copy of any written warning issued to a person under the 2 legal age to purchase cannabis items, written notification provided 3 to the person's parent, guardian or other person having legal 4 custody, or record pertaining to a third or subsequent violation 5 subject to a summary proceeding for imposition of a civil penalty or 6 community service would be segregated and maintained in a 7 separate physical location or electronic repository or database from 8 any other records maintained by a law enforcement agency, and 9 reported to the Attorney General in a manner so that they are 10 similarly segregated and maintained in a separate physical location 11 or electronic repository or database from other law enforcement 12 records accessible to the Attorney General and State and local law 13 enforcement agencies, and could not be transferred to or copied and 14 placed in any other physical location or electronic repository or 15 database containing any other law enforcement records. These 16 records would only be used, as previously described, to the extent 17 necessary to determine a subsequent underage possession or 18 consumption violation or enforce a civil penalty or community 19 service imposed by a court.

20 Such records would not be revealed, reviewed, or considered in 21 any manner with respect to any current or subsequent juvenile 22 delinquency matter, including but not limited to, a charge, filing, 23 eligibility or decision for diversion or discharge, or sentencing, 24 other disposition, or related decision affecting the juvenile, or with 25 respect to any current or subsequent prosecution for committing an 26 offense or other violation of law, including but not limited to, a 27 charge, filing, eligibility or decision for diversion or discharge, or 28 sentencing, other disposition, or related decision affecting an adult 29 Also, these records shall be deemed under 21 years of age. 30 confidential and shall not be subject to public inspection or copying 31 pursuant to the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.), 32 and their existence shall not be acknowledged based upon any 33 inquiry in the same manner as if the records were expunged records 34 pursuant to the provisions of subsection a. of N.J.S.2C:52-15.

35 The Attorney General could use the records to generate the 36 number of occurrences and other statistics concerning first, second, 37 third and subsequent violations, the municipal, county or other 38 geographic areas within which first, second, third and subsequent 39 violations occur, and the law enforcement agencies involved in 40 first, second, third and subsequent violations, which would to be 41 compiled and made publicly available by the Attorney General in 42 biannual reports, with the first such report scheduled to be issued by 43 June 30, 2021, the second one issued by January 30, 2022, and then 44 the next report issued every six months thereafter. The identity of 45 any person named in a record would not be revealed or included in 46 the information to be compiled and made available.

47 All of the records maintained by a law enforcement agency and 48 reported to the Attorney General would be destroyed or

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1 permanently deleted by the law enforcement agency and Attorney 2 General on the second anniversary following the creation of the 3 record concerning a violation, or not later than the last day of the 4 month in which that second anniversary date falls, except that a 5 record would be maintained upon request by the person named in 6 the record or representative thereof, the law enforcement officer 7 who made the record, or the law enforcement agency currently 8 maintaining the record if it involves a law suit, disciplinary 9 complaint, or criminal prosecution arising from the violation 10 described in the record, based on an assertion that the record has 11 evidentiary or exculpatory value. Upon final disposition of the 12 matter for which the extended record retention was requested, the 13 record shall be destroyed or permanently deleted.

14 For underage violations, the bill would also establish an 15 immunity from prosecution for: any underage person in need of 16 medical assistance due to the consumption of marijuana of hashish; 17 the underage person who called 9-1-1 to get that person assistance; 18 and up to two other persons acting in concert with the underage 19 person who made the call. This immunity is the same immunity 20 already provided for situations involving the underage consumption 21 of alcohol, and expanded to the underage consumption of cannabis 22 items by the recently passed "New Jersey Cannabis Regulatory, 23 Enforcement Assistance, and Marketplace Modernization Act."

24 Additionally, the \$50 civil penalty created by that act for using 25 another person's driver's license or other government-issued 26 identification card, or using a false identity, to obtain cannabis 27 items would be eliminated. The current law does not provide for 28 any form of punishment when another's identity or a false identity 29 is used to obtain tobacco products or alcoholic beverages, so this 30 would be an approach consistent with the existing State's approach 31 on such uses or identification cards or false identities.

32 A taskforce would be established in the Department of Law and 33 Public Safety, comprising of 26 ex-official members and members 34 appointed by the Governor representing law enforcement, juvenile 35 justice interests, and community and non-profit groups to review 36 each Attorney General biannual report described above and any 37 requested amount of law enforcement body worn camera recordings 38 mandated by the bill concerning interactions on underage 39 possession and consumption violations or potential violations, and 40 make recommendations thereon to the Governor and Legislature 41 related to law enforcement activities to address the enforcement of 42 underage possession or consumption of marijuana, hashish, or cannabis items, as well as the broader issue of underage possession 43 44 or consumption of these substances.

To assist with efforts to deter and prevent persons under the legal age to purchase cannabis items from engaging in activities associated with underage use of cannabis items, or illegal marijuana or hashish, the bill would revise provisions in the recently passed

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1 legislation establishing a legalized cannabis market that create the 2 "Cannabis Regulatory, Enforcement Assistance, and Marketplace 3 Modernization Fund," and establish an account within that fund to be known as the "Underage Deterrence and Prevention Account." 4 5 From all of the monies from retail sales of cannabis items and 6 various other cannabis-related sources that are deposited in the 7 fund, 15 percent of such would be placed in the internal account. 8 These monies would be used by the Cannabis Regulatory 9 Commission to fund private for-profit and non-profit organizations, 10 and county and municipal programs and services that offer social 11 services, educational, recreational, and employment opportunities, 12 and local economic development designed to encourage, improve, 13 and support youthful community activities to divert and prevent 14 persons under 18 year of age from engaging in activities associated 15 with underage use of cannabis items, or illegal marijuana or 16 hashish.

17 <u>Suppliers of Cannabis Items to Underage Persons</u>

18 The bill would establish the following civil penalties for persons 19 who sell or otherwise provide cannabis items to underage persons: 20 not less than \$250 for a first violation; not less than \$500 for a 21 second violation; and \$1,000 for a third and each subsequent violation. These are the same civil penalties applicable to licensed 22 23 tobacco retailers and persons who provide tobacco products to 24 See P.L.2019, c.396, s.1 (C.2A:170-51.14). underage persons. 25 "Cannabis The Regulatory, Enforcement Assistance, and 26 Marketplace Modernization Act," specifically in section 64, would 27 also establish the same civil penalties for licensed businesses, and 28 their agents and employees, who commit such acts, so to prevent a 29 doubling of the civil penalty, the bill specifies that its penalty would 30 apply to any person who is not otherwise subject to the civil penalty 31 under that act.

32 official authorized by the Cannabis Regulatory Any 33 Commission, or, like with tobacco product enforcement, any 34 official authorized by statute or ordinance to enforce the State or 35 local health codes, or a law enforcement officer could issue Additionally, like tobacco product 36 summons for violations. 37 enforcement, the civil penalty would be recovered by the local 38 health agency for the jurisdiction in which a violation occurred, and 39 the money collected would be paid into the treasury of the 40 corresponding municipality for the municipality's own general uses. 41 The commission, along with the Commissioner of Health, would be 42 authorized to coordinate efforts to enforce the bill's provisions for 43 punishing violators, as well as delegate enforcement authority to 44 local health agencies, just as the Commissioner of Health may do so 45 currently with respect to enforcement efforts concerning tobacco 46 products. The commission would report on enforcement efforts 47 concerning underage sales or other transfers in its annual report on 48 personal use cannabis activities that would be prepared pursuant to the "Cannabis Regulatory, Enforcement Assistance, and
 Marketplace Modernization Act."

3 In addition to a civil penalty, a fine for selling or otherwise 4 providing a cannabis item to an underage person could be imposed, 5 which would be the same fine that may currently be imposed when the action involves a tobacco product. See P.L.1999, c.90, s.3 6 7 (C.2C:33-13.1). The fine would be based on the fine imposed for 8 committing a petty disorderly persons offense, which is a fine of up 9 to \$500, and this fine could be doubled for second or subsequent 10 violations.

Further, a person 21 years of age or older who purchased a cannabis item as a "straw man" on behalf of a person who is under 21 years of age could be adjudged a petty disorderly person, subject to a term of imprisonment of up to 30 days, a fine of up to \$500, or both.

16 Law Enforcement Training

17 The Police Training Commission in the Department of Law and 18 Public Safety would adopt a training course regarding law 19 enforcement interactions with persons under the lawful age to 20 purchase cannabis items based upon the legalization of a personal use cannabis marketplace pursuant to the "New Jersey Cannabis 21 22 Regulatory, Enforcement Assistance, and Marketplace 23 Modernization Act," the decriminalization of marijuana and hashish 24 pursuant to P.L. , c. (C. ) (passed both Houses of the 25 Legislature on December 17, 2020 as Third Reprint of Assembly 26 Committee Substitute for Assembly Bill Nos. 1897 and 4269), and 27 the enforcement of violations of applicable statutes associated with 28 the underage possession or consumption of marijuana, hashish, or 29 cannabis items pursuant to those enactments and this companion 30 bill. This training would include the recognition of and methods to 31 address and avoid racial disparities and implicit bias, and means for 32 interacting with vulnerable juvenile populations. The training 33 course would be administered by the employing agency as part of 34 the in-service training provided to each local police officer in each 35 law enforcement unit operating in this State. Prior to being 36 appointed to permanent status as a local police officer in a law 37 enforcement unit, an individual would be required to complete the 38 training course. Every local police officer appointed prior to the 39 effective date of the bill would, within 18 months of that effective 40 date, satisfactorily complete a training course on such law 41 enforcement interactions.

42 Additionally, within 45 days of the bill's effective date, the 43 Attorney General would prepare a notice explaining the provisions 44 of the aforementioned enactments pertaining to persons under the 45 lawful age to purchase cannabis items and violations of the 46 applicable statutes associated with the underage possession or 47 consumption of marijuana, hashish, or cannabis items, and transmit 48 the notice to the chief or director of every municipal police

department, every municipal prosecutor, every county prosecutor,
and the Superintendent of the New Jersey State Police. The notice
would be disseminated to every law enforcement officer and would
be re-enforced at roll calls and academy service training and
continuing education programs so as to ensure that all officers and
prosecutors are educated of their responsibilities under the relevant
enactments.