# SENATE, No. 3867 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED JUNE 3, 2021

Sponsored by: Senator DAWN MARIE ADDIEGO District 8 (Atlantic, Burlington and Camden) Senator TROY SINGLETON District 7 (Burlington) Assemblyman DANIEL R. BENSON District 14 (Mercer and Middlesex) Assemblyman ANTHONY S. VERRELLI District 15 (Hunterdon and Mercer) Assemblywoman VALERIE VAINIERI HUTTLE District 37 (Bergen)

#### **Co-Sponsored by:**

Senators A.M.Bucco, Gopal, Lagana, O'Scanlon, Assemblywomen Murphy, Timberlake, Dunn, Jasey, Assemblyman Johnson, Assemblywomen Swain, Reynolds-Jackson and Assemblyman Tully

### SYNOPSIS

Establishes Opioid Recovery and Remediation Fund and Opioid Recovery and Remediation Fund Advisory Council; provides for funds received from opioid settlements to support substance use disorder prevention and treatment programs.



(Sponsorship Updated As Of: 6/24/2021)

AN ACT concerning the dedication and distribution of funds
 received from opioid settlements and supplementing Title 26 of
 the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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8 1. a. There is created in the Department of the Treasury a
9 dedicated, non-lapsing fund to be known as the "Opioid Recovery
10 and Remediation Fund."

11 b. The State Treasurer shall deposit into the fund any moneys 12 that are allocated to or otherwise received by the State as a result of 13 a settlement agreement entered into with, or litigation undertaken 14 against, opioid manufacturers and distributors related to claims 15 arising from the manufacture, marketing, distribution or dispensing 16 of opioids. Any interest and other income earned on moneys in the 17 fund, and any other moneys that may be appropriated or otherwise 18 become available for purposes of the fund, shall be credited to and 19 deposited in the fund.

c. (1) Moneys in the fund shall be dedicated and used only for
the purposes of supplementing substance use disorder prevention
and treatment programs and services in the State, consistent with
the terms of settlements made in connection with claims arising
from the manufacture, marketing, distribution or dispensing of
opioids, as applicable.

26 (2) The Legislature shall annually appropriate moneys from the 27 fund to the Department of Human Services, which shall allocate the 28 appropriated funds in consultation with the Opioid Recovery and 29 Remediation Fund Advisory Council, as established pursuant to 30 section 2 of this act. The department shall allocate funds with an 31 emphasis on supporting programs that are culturally and gender 32 competent, trauma-informed, evidence-based and, where 33 appropriate, employ individuals with lived experience as part of the 34 services provided. Services to be supported from the fund shall 35 include, but shall not be limited to, programs:

36 (a) To prevent substance use disorder through a youth-focused
37 public health education and prevention campaign, including school38 based prevention, early intervention, and health care services and
39 programs to reduce the risk of substance use by school-aged
40 children;

(b) To develop and implement Statewide public education
campaigns to reduce stigma against individuals who use drugs,
provide information about the risks of substance use, best practices
for addressing substance use disorders, and information on how to
locate services that reduce the adverse health consequences
associated with drug use or provide treatment for substance use
disorders;

1 (c) To minimize and eliminate the root causes of health 2 disparities that contribute to the use of drugs and inequities in the 3 treatment of substance use disorder among minority communities;

(d) To support the State's efforts to divert high-risk individuals 4 5 from arrest and incarceration through programs with strong case 6 management and harm reduction services that link participants to 7 community-based services, as well as referrals to promote health and 8 understanding for people who use drugs; and

9 (e) To establish systems and tools that expand the State's 10 capacity to collect data and evaluate policies, programs, and 11 strategies designed to address substance use disorder.

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13 2. a. There is established in, but not of, the Department of 14 Human Services the Opioid Recovery and Remediation Fund 15 Advisory Council. The council shall provide the Department of 16 Human Services with recommendations on the allocation of funds 17 appropriated to the department from the Opioid Recovery and Remediation Fund, as well as any policy modifications necessary to 18 19 maximize the use of those funds on a State and local level. To 20 effectuate this goal, the council shall:

21 (1) gather and evaluate State data regarding substance use 22 disorder prevention and treatment programs and services in order to 23 determine which populations are not reached by current 24 interventions, as well as which geographic areas of the State have 25 programmatic gaps in addressing substance use disorder; and

26 (2) solicit feedback, in a manner and method established by the 27 council, from stakeholders, local providers, and advocates regarding the service needs to prevent and treat substance use disorder across 28 29 the State.

b. The council shall consist of 13 members, as follows:

31 (1) the Commissioner of Human Services, the Commissioner of 32 Health, and the Attorney General, or their designees, who shall 33 serve as ex-officio members;

34 (2) four public members appointed by the Governor, of which 35 one shall possess expertise in substance use disorder treatment, one shall possess expertise in harm reduction, one shall possess 36 37 expertise in criminal justice, and one shall possess expertise in drug 38 policy;

39 (3) three public members to be appointed by the President of the 40 Senate, of which one shall possess expertise in substance use 41 disorder treatment, one shall possess expertise in behavioral health, 42 and one shall possess personal experience with substance use and 43 addiction issues; and

44 (4) three public members appointed by the Speaker of the 45 Assembly, of which one shall possess expertise in substance use 46 disorder treatment, one shall possess expertise in behavioral health, 47 and one shall possess personal experience with substance use and 48 addiction issues.

1 c. All appointments to the council shall be made no later than 2 the 60th day after the effective date of this act. Each appointed 3 member shall serve a two-year term, with any vacancies in the 4 membership of the council being filled in the same manner as the 5 original appointments.

6 d. The council shall organize as soon as practicable following 7 the appointment of its members. Upon its organization, the council 8 shall select a chairperson from among its members. The members 9 shall also select a secretary who need not be a member of the council. 10 The council may hold meetings at the times and places it may designate. 11 A majority of the authorized membership shall 12 constitute a quorum. The council may conduct business without a quorum, but shall only vote on a recommendation when a quorum is 13 14 The members of the council shall serve without present. 15 compensation, but shall be eligible for reimbursement for necessary and reasonable expenses incurred in the performance of their 16 official duties within the limits of funds appropriated or otherwise 17 18 made available to the council for its purposes.

e. The council shall be entitled to receive assistance and services from any State, county, or municipal department, board, commission, or agency as may be made available to it for its purposes. The Department of Human Services shall provide such staff and administrative support to the council as it requires to carry out its responsibilities.

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3. No later than 12 months after the effective date of this act, 26 and annually thereafter, the Department of Human Services, in 27 28 consultation with the Opioid Recovery and Remediation Fund 29 Advisory Council, shall report to the Governor, and to the 30 Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1) 31 on the details of the allocations made with the funds appropriated 32 from the Opioid Recovery and Remediation Fund. The information 33 shall include the allocation amount, program description, involved 34 community providers, goals of the program, and outcome measures 35 to be used to determine program efficacy. The department shall also post this information on its Internet website. 36

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## STATEMENT

This bill establishes the Opioid Recovery and Remediation Fund
and the Opioid Recovery and Remediation Fund Advisory Council,
thereby providing a framework for the use of funds received from
opioid settlements between the State and various parties.

4. This act shall take effect immediately.

47 Specifically, the bill establishes, in the Department of the48 Treasury, a dedicated, non-lapsing fund to be known as the "Opioid

1 Recovery and Remediation Fund." The State Treasurer is to deposit 2 into the fund any moneys that are allocated to or otherwise received 3 by the State as a result of a settlement agreement entered into with, 4 or litigation undertaken against, opioid manufacturers and 5 distributors related to claims arising from the manufacture, 6 marketing, distribution or dispensing of opioids. Any interest and 7 other income earned on moneys in the fund, and any other moneys 8 that may be appropriated or otherwise become available for 9 purposes of the fund, are to be credited to and deposited in the fund. 10 The bill requires that the moneys in the fund are to be dedicated

and used only for the purposes of supplementing substance use
disorder prevention and treatment programs and services in the
State, consistent with the terms of settlements made in connection
with claims arising from the manufacture, marketing, distribution or
dispensing of opioids, as applicable.

16 The Legislature is to annually appropriate moneys from the fund 17 to the Department of Human Services. The department must then 18 allocate the appropriated funds in consultation with the Opioid 19 Recovery and Remediation Fund Advisory Council, as established 20 under the bill, with an emphasis on supporting programs that are 21 culturally and gender competent, trauma-informed, evidence-based and, where appropriate, employ individuals with lived experience as 22 23 part of the services provided. Services to be supported from the 24 fund are to include, but are not be limited to, programs:

1) To prevent substance use disorder through a youth-focused
public health education and prevention campaign, including schoolbased prevention, early intervention, and health care services and
programs to reduce the risk of substance use by school-aged
children;

2) To develop and implement statewide public education campaigns to reduce stigma against individuals who use drugs, provide information about the risks of substance use, best practices for addressing substance use disorders, and information on how to locate services that reduce the adverse health consequences associated with drug use or provide treatment for substance use disorders;

37 3) To minimize and eliminate the root causes of health
38 disparities that contribute to the use of drugs and inequities in the
39 treatment of substance use disorder among minority communities;

40 4) To support the State's efforts to divert high-risk individuals 41 from arrest and incarceration through programs with strong case 42 management and harm reduction services that link participants to 43 community-based services, as well as referrals to promote health and 44 understanding for people who use drugs; and

5) To establish systems and tools that expand the State's
capacity to collect data and evaluate policies, programs, and
strategies designed to address substance use disorder.

#### S3867 ADDIEGO, SINGLETON

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1 Furthermore, the bill establishes in, but not of, the Department of 2 Human Services the Opioid Recovery and Remediation Fund 3 Advisory Council, to provide the Department of Human Services with recommendations on the allocation of funds appropriated to 4 5 the department from the Opioid Recovery and Remediation Fund, 6 as well as any policy modifications necessary to maximize the use 7 of those funds on a State and local level. To effectuate this goal, 8 the bill directs the council to:

9 1) gather and evaluate State data regarding substance use 10 disorder prevention and treatment programs and services in order to 11 determine which populations are not reached by current 12 interventions, as well as which geographic areas of the State have 13 programmatic gaps in addressing substance use disorder; and

14 2) solicit feedback, in a manner and method established by the
15 council, from stakeholders, local providers, and advocates regarding
16 the service needs to prevent and treat substance use disorder across
17 the State.

18 The council shall consist of 13 members, as follows:

the Commissioner of Human Services, the Commissioner of
 Health, and the Attorney General, or their designees, who shall
 serve as ex-officio members;

22 2) four public members appointed by the Governor, of which
23 one is to possess expertise in substance use disorder treatment, one
24 is to possess expertise in harm reduction, one is to possess expertise
25 in criminal justice, and one is to possess expertise in drug policy;

3) three public members to be appointed by the President of the
Senate, of which one is to possess expertise in substance use
disorder treatment, one is to possess expertise in behavioral health,
and one is to possess personal experience with substance use and
addiction issues; and

4) three public members appointed by the Speaker of the
Assembly, of which one is to possess expertise in substance use
disorder treatment, one is to possess expertise in behavioral health,
and one is to possess personal experience with substance use and
addiction issues.

All appointments to the council are to be made no later than the 60th day after the effective date of this act. Each appointed member is to serve a two-year term, with any vacancies in the membership of the council being filled in the same manner as the original appointments.

41 The bill directs the council to organize as soon as practicable 42 following the appointment of its members. Upon its organization, 43 the council is to select a chairperson from among its members. The 44 members are to also select a secretary who need not be a member of 45 the council. The council may hold meetings at the times and places 46 it may designate. A majority of the authorized membership is to 47 constitute a quorum. The council may conduct business without a 48 quorum, but only vote on a recommendation when a quorum is

1 present. The members of the council are to serve without 2 compensation, but are eligible for reimbursement for necessary and 3 reasonable expenses incurred in the performance of their official 4 duties within the limits of funds appropriated or otherwise made 5 available to the council for its purposes.

6 The council is entitled to receive assistance and services from 7 any State, county, or municipal department, board, commission, or 8 agency as may be made available to it for its purposes. Further, the 9 Department of Human Services is required to provide such staff and 10 administrative support to the council as it requires to carry out its 11 responsibilities.

No later than 12 months after the effective date of this act, and 12 annually thereafter, the Department of Human Services, in 13 14 consultation with the Opioid Recovery and Remediation Fund 15 Advisory Council, is to report to the Governor and to the 16 Legislature on the details of the allocations made with the funds 17 appropriated from the Opioid Recovery and Remediation Fund. The information is to include the allocation amount, program 18 19 description, involved community providers, goals of the program, 20 and outcome measures to be used to determine program efficacy. 21 The department is also required to post this information on its 22 Internet website.