

[Second Reprint]  
ASSEMBLY, No. 840

STATE OF NEW JERSEY

PRE-FILED FOR INTRODUCTION IN THE 1996 SESSION

By Assemblymen ARNONE and Barnes

1 AN ACT concerning the licensure and duties of health officers and  
2 specialists and revising parts of the statutory law.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State  
5 of New Jersey:

6

7 1. R.S.24:2-3 is amended to read as follows:

8 24:2-3. The state board may appoint such analysts, chemists,  
9 specialists, chief inspectors and other inspectors and employees as may  
10 be authorized by law, and the persons thus appointed shall perform  
11 such duties as may be assigned to them by the state department. The  
12 state board shall fix the salaries of all such officers and employees  
13 subject to the provisions of Title [11] 11A of the New Jersey Statutes,  
14 Civil Service, except when otherwise provided by statute.  
15 (cf: R.S.24:2-3)

16

17 2. R.S.24:2-4 is amended to read as follows:

18 24:2-4. The local board of health may designate from among its  
19 [sanitary inspectors] registered environmental health specialists one or  
20 more [inspectors] registered environmental health specialists who shall  
21 [be known as local food and drug inspectors] perform the duties  
22 relating to food and drug inspection required under R.S.24:2-1 et seq.  
23 The local board may also appoint one or more food and drug analysts.  
24 (cf: R.S.24:2-4)

25

26 3. R.S.24:2-5 is amended to read as follows:

27 24:2-5. The [local food and drug inspector] registered  
28 environmental health specialist designated under R.S.24:2-4 shall have,  
29 within the jurisdiction of the local board appointing him, all the power  
30 and authority given [an inspector] a specialist appointed by the State  
31 board under the authority of [section] R.S.24:2-3 [of this title]. He

**EXPLANATION** - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>1</sup> Assembly ALG committee amendments adopted February 15, 1996.

<sup>2</sup> Assembly floor amendments adopted June 5, 1997.

1 shall, in addition to the usual duties of [a sanitary inspector] a  
2 registered environmental health specialist, aid in the enforcement of  
3 the provisions of this subtitle.

4 (cf: R.S.24:2-5)

5

6 4. Section 38 of P.L.1947, c.177 (C.26:1A-38) is amended to read  
7 as follows:

8 38. The Public Health Council shall prescribe the qualifications  
9 necessary for the licensing of health officers[, sanitary inspectors, food  
10 and drug inspectors, milk inspectors, meat inspectors, plumbing  
11 inspectors and public health and laboratory technicians] and registered  
12 environmental health specialists and shall prescribe the qualifications  
13 necessary for the renewal of any license permitted to remain in effect  
14 under section 41 of P.L.1947, c.177 (C.26:1A-41).

15 (cf: P.L.1950, c.119, s.2)

16

17 5. Section 39 of P.L.1947, c.177 (C.26:1A-39) is amended to read  
18 as follows:

19 39. The [Commissioner] <sup>1</sup>Commissioner in consultation with the  
20 Public Health Council shall cause examinations to be conducted in  
21 such manner and at such times and places as [he may prescribe,] may  
22 be necessary for the purpose of determining the qualifications of  
23 applicants for licenses [as health officers, sanitary inspectors, food and  
24 drug inspectors, milk inspectors, meat inspectors, plumbing inspectors,  
25 and public health laboratory technicians of the classes and grades] set  
26 forth in section 41 [hereof] of P.L.1947, c.177 (C.26:1A-41).  
27 Applications for examination [in any of classes and grades] for any of  
28 the licenses enumerated in section 41 of [this act] P.L.1947, c.177  
29 (C.26:1A-41), must be made in writing upon forms supplied by the  
30 department. [The department shall collect from each applicant who  
31 shall be admitted to the examination the following fees: For each  
32 examination for a health officer's license, \$25.00; for each examination  
33 for a sanitary inspector's license of the first grade, \$25.00; for each  
34 examination for a milk inspector's license, \$25.00; for each  
35 examination for a food and drug inspector's license, \$25.00; for each  
36 examination for a veterinary meat inspector's license, \$25.00; for each  
37 examination for a meat inspector's license, \$25.00; for each  
38 examination for a sanitary inspector's license of the second grade,  
39 \$25.00; for each examination for public health laboratory technician's  
40 license, \$25.00; for each examination for a plumbing inspector's license  
41 of the first grade, \$25.00; and for each examination for a plumbing  
42 inspector's license of the second grade, \$25.00.]

43 (cf: P.L.1971, c.157, s.1)

1 6. Section 41 of P.L.1947, c.177 (C.26:1A-41) is amended to read  
2 as follows:

3 41. The commissioner shall, in the name of the department, issue  
4 the following [~~classes and grades of~~] licenses:

5 a. Health officer's license;

6 b. ~~[Sanitary inspector's license of the first grade;](Deleted by  
7 amendment, P.L. , c. ) (pending before the Legislature as this bill)~~

8 c. ~~[Sanitary inspector's license of the second grade;](Deleted by  
9 amendment, P.L. , c. ) (pending before the Legislature as this bill)~~

10 d. ~~[Plumbing inspector's license of the first grade;](Deleted by  
11 amendment, P.L. , c. ) (pending before the Legislature as this bill)~~

12 e. ~~[Plumbing inspector's license of the second grade;](Deleted by  
13 amendment, P.L. , c. ) (pending before the Legislature as this bill)~~

14 f. ~~[Food and drug inspector's license;](Deleted by amendment, P.L.  
15 , c. ) (pending before the Legislature as this bill)~~

16 g. ~~[Milk inspector's license;](Deleted by amendment, P.L. , c. )  
17 (pending before the Legislature as this bill)~~

18 h. ~~[Meat inspector's license;](Deleted by amendment, P.L. ,  
19 c. )(pending before the Legislature as this bill)~~

20 i. ~~[Veterinary meat inspector's license;](Deleted by amendment,  
21 P.L. , c. ) (pending before the Legislature as this bill)~~

22 j. ~~[Public health laboratory technician's license] (Deleted by  
23 amendment, P.L. , c. ) (pending before the Legislature as this bill).~~

24 k. Registered environmental health specialist's license.

25 However, any health officer's license, sanitary inspector's license,  
26 and plumbing inspector's license [~~heretofore~~] issued before the  
27 effective date of P.L.1947, c.177 (C.26:1A-1 et seq.) by the State  
28 Department of Health shall, unless suspended or revoked in  
29 accordance with the provisions of sections 43 and 44 of [~~this~~] that act,  
30 remain in effect during the employment as such of the holder thereof.

31 <sup>2</sup>Upon enactment of P.L. , c. (C. ) (now pending before the  
32 Legislature as this bill) any existing Sanitary Inspector, First Grade  
33 license shall become a Registered Environmental Health Specialist  
34 license without any further action required of the licensee.<sup>2</sup>

35 Any license eliminated by P.L. , c. (c. )(now pending before the  
36 Legislature as this bill) shall, unless suspended or revoked in  
37 accordance with the provisions of section 43 and 44 of P.L.1947,  
38 c.177 (C.26:1A-43 and C.26:1A-44), remain in effect until the holder  
39 thereof does not renew the license within two years from the date of  
40 its expiration, or the commissioner does not renew the license in  
41 accordance with section 42 of that act, whichever comes first.

42 (cf: P.L.1956, c.171, s.2)

43

44 7. Section 42 of P.L.1947, c.177 (C.26:1A-42) is amended to read  
45 as follows:

46 [4.]42. Each applicant whose examination shall be approved by the

1 commissioner shall receive the initial license to which his examination  
2 may entitle him. All licenses issued by the commissioner shall expire  
3 on December 31 of each year and may be renewed upon the payment  
4 of a renewal fee [or \$10.00] adopted by the commissioner under  
5 section 19 of P.L. , c. (C. ) (now pending before the  
6 Legislature as this bill) and upon the satisfactory completion by the  
7 applicant of any further requirements which may be adopted by the  
8 commissioner under that section.

9 (cf: P.L.1971, c.157, s.2)

10

11 8. Section 43 of P.L.1947, c.177 (C.26:1A-43) is amended to read  
12 as follows:

13 43. Any license issued in accordance with the provisions of this  
14 article, and any health officer's license[,]or sanitary inspector's  
15 license[, and plumbing inspector's license] heretofore issued by the  
16 State Department of Health, may be suspended or revoked, [in the  
17 manner provided in section 44 hereof] after notice and hearing  
18 conducted by an administrative law judge pursuant to the  
19 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et  
20 seq.), for any of the following causes:

21 a. Violation of any of the provisions of this act or of any law  
22 relating to public health;

23 b. Violation of any provision of the State Sanitary Code;

24 c. Violation of any applicable local health regulation or ordinance;

25 d. Any act or happening occurring after the making of application  
26 for such license which, if the same had occurred prior to said time,  
27 would have prevented the issuance of such license; or

28 e. A conviction in a court of competent jurisdiction, either within  
29 or outside this State, of a crime involving moral turpitude, except that  
30 if the conviction is reversed and the holder of the license is discharged  
31 or acquitted, or if the holder is pardoned or the civil rights of the  
32 holder are restored, the holder may obtain a license.

33 Notwithstanding any provision of section 10 of P.L.1968, c.410  
34 (C.52:14B-10) to the contrary, the commissioner, before adopting,  
35 rejecting or modifying the recommended report and decision of an  
36 administrative law judge, shall consult with the Public Health Council.

37 The suspension or revocation of a license shall be effected by a  
38 notice in writing of the suspension or revocation, designating the  
39 effective date thereof, and in the case of a suspension, the term of the  
40 suspension, which notice may be served upon the licensee personally  
41 or by mailing the same by registered mail addressed to the licensee at  
42 the licensee's home address.

43 The commissioner shall file a copy of the notice of suspension or  
44 revocation of license with the local board of health.

45 (cf: P.L.1947, c.177, s.43)

46

1 9. R.S.26:3-19 is amended to read as follows:

2 26:3-19. The local board may employ such personnel as it may  
3 deem necessary, [including health officers, public health laboratory  
4 technicians, plumbing inspectors, food and drug inspectors, milk  
5 inspectors and meat inspectors, of the classes and grades provided for  
6 by law,]to carry into effect the powers vested in it. It shall fix the  
7 duties and compensation of every appointee and, as to local boards  
8 which shall not be operating under the provisions of [subtitle  
9 three,]Title [11] 11A, Civil Service, of the [Revised] New Jersey  
10 Statutes, fix the term of every appointee.

11 The appointees, agents and officers of a local board, which shall not  
12 be operating under the provisions of [subtitle three,]Title [11] 11A  
13 Civil Service, of the [Revised] New Jersey Statutes shall hold their  
14 offices during the term for which they are severally appointed, and  
15 shall not be removed except for cause and after an opportunity has  
16 been given them for a hearing.

17 Any duly appointed health officer shall, subject to the superior  
18 authority of the local board appointing him, be its general agent for the  
19 enforcement of its ordinances and the sanitary laws of the State. The  
20 health officer shall provide leadership in the field of public health in the  
21 community served by the local board as required under the  
22 "Recognized Public Health Activities and Minimum Standards of  
23 Performance." In addition to being the chief executive officer of the  
24 local board, the health officer is responsible for evaluating the health  
25 problems of the community served by the local board, planning  
26 appropriate activities to meet the health problems of the citizens  
27 thereof, developing necessary budget procedures to cover these  
28 activities and directing the staff of the local board to carry out these  
29 activities efficiently and economically.

30 Any other duly appointed [public health laboratory technician,  
31 sanitary inspector, food and drug inspector, milk inspector, meat  
32 inspector or plumbing inspector] person shall be the agent of the local  
33 board appointing him for the performance of such services not  
34 inconsistent with the license held as such local board, or any officer  
35 under the authority of such board, shall assign to him. [A sanitary  
36 inspector] A registered environmental health specialist is authorized  
37 to make all types of inspections for a local board except plumbing  
38 inspections. A registered environmental health specialist is required  
39 to compile proper records of these inspections, inform persons of  
40 their violations, the bases thereof, and the methods of abating these  
41 violations and obtain any evidence necessary for legal action.

42 The licensure requirements of this section shall not apply to a  
43 person engaged in the administration and enforcement of  
44 environmental protection laws and regulations governed by the State

1 Department of Environmental Protection.

2 (cf: P.L.1950, c.119, s.5)

3

4 10. Section 1 of P.L.1951, c.333 (C.26:3-19.1) is amended to read  
5 as follows:

6 1. All health officers, [sanitary inspectors, plumbing inspectors and  
7 employees of] registered environmental health specialists and other  
8 persons selected to fill available positions in a local board of health in  
9 any municipality, which has adopted, or shall hereafter adopt, the  
10 provisions of [subtitle three of] Title [11] 11A (Civil Service) of the  
11 [Revised] New Jersey Statutes, shall be appointed in accordance with  
12 the provisions [of said subtitle three] of Title [11] 11A of the  
13 [Revised] New Jersey Statutes and all such health officers, sanitary  
14 inspectors[, plumbing inspectors] and employees of any such local  
15 board of health now holding office, position or employment and who  
16 were holding such office, position or employment on July 1, 1950,  
17 shall be placed in the career service of the civil service, without  
18 examination, and shall be entitled to all the rights, privileges and  
19 benefits of such classified service and their successors shall be  
20 appointed in accordance with the provisions of [said subtitle three of]  
21 Title [11] 11A of the [Revised] New Jersey Statutes.

22 (cf: P.L.1951, c.333, s.1)

23

24 11. R.S.26:3-20 is amended to read as follows:

25 26:3-20. No local board shall appoint any person [as health officer,  
26 public health laboratory technician, sanitary inspector, food and drug  
27 inspector, milk inspector, meat inspector or plumbing inspector] to a  
28 position for which a license is required under section 41 of P.L.1947,  
29 c.177 (C.26:1A-41) nor employ a person to do work ordinarily  
30 performed by a [health officer, public health laboratory technician, or  
31 an inspector of any of the classes named] person required to hold a  
32 license under that section, who is not the holder of a proper license as  
33 such.

34 (cf: P.L.1950, c.119, s.6)

35

36 12. R.S.26:3-21 is amended to read as follows:

37 26:3-21. Any holder of a license [as a health officer] required under  
38 section 41 of P.L.1947, c.177 (C.26:1A-41) shall be eligible to  
39 appointment [as such officer] to the position for which the license is  
40 required by any local board.

41 [Any holder of a license as a public health laboratory technician  
42 shall be eligible to appointment as a public health laboratory  
43 technician by any board of health.

44 Any holder of a license as a sanitary inspector of the first grade  
45 shall be eligible to appointment as such inspector by any local board.

46 Any holder of a license as a sanitary inspector of the second grade

1 shall be eligible to appointment as such inspector by the local board in  
2 any municipality having a population of not more than 25,000 at the  
3 last federal census.

4 In every municipality having a population of more than 25,000, all  
5 sanitary inspectors appointed shall be of the first grade; provided,  
6 however, that if the local board of such municipality employs two or  
7 more inspectors of the first grade, it may employ sanitary inspectors  
8 of the second grade on a temporary basis until such inspectors have  
9 qualified for and received licenses as sanitary inspector of the first  
10 grade. In no case shall such temporary employment of a second grade  
11 sanitary inspector continue for more than three years from the date of  
12 his original appointment.

13 Any holder of a license as food and drug inspector shall be eligible  
14 to appointment as such inspector by any local board.

15 Any holder of a license as milk inspector shall be eligible to  
16 appointment as such inspector by any local board.

17 Any holder of a license as meat inspector shall be eligible to  
18 appointment as such inspector by any local board.

19 Any holder of a license as plumbing inspector of the first grade shall  
20 be eligible to appointment as such inspector by any local board.

21 Any holder of a license as plumbing inspector of the second grade  
22 shall be eligible to appointment as such inspector by the local board of  
23 any municipality having a population of not more than 25,000 at the  
24 last Federal census.

25 All sanitary inspectors' licenses of the first class issued prior to the  
26 passage of this act shall be accepted as sanitary inspectors' licenses of  
27 the first grade. All sanitary inspectors' licenses of the second class  
28 issued prior to the passage of this act shall be accepted as sanitary  
29 inspectors' licenses of the second grade. All sanitary inspectors'  
30 licenses of the third class issued prior to the passage of this act shall  
31 remain valid in townships and entitle holders thereof to serve legally  
32 as sanitary inspectors in the employ of township boards of health. All  
33 plumbing inspectors licenses issued prior to the passage of this act  
34 shall be accepted as plumbing inspectors' licenses of the first grade.  
35 Any holder of a license as plumbing inspector issued prior to the  
36 passage of this act who applies to the department for a corresponding  
37 license of the first grade shall be issued such license.

38 All laboratory technicians now employed by boards of health under  
39 whatsoever title for the specific purpose of performing laboratory tests  
40 in bacteriology, serology, chemistry and related technical laboratory  
41 tests shall be granted public health laboratory technicians' licenses,  
42 without further examination, by the State Department of Health;  
43 provided, that said technicians apply to the department for same on a  
44 form provided by the department within one year of the effective date

1 of this act.]

2 (cf: P.L.1950, c.119, s.7)

3

4 13. R.S.26:3-22 is amended to read as follows:

5 26:3-22. Local boards of health of two or more adjacent  
6 municipalities may join in employing a health officer and one or more  
7 [sanitary inspectors] registered environmental health specialists and  
8 other personnel. In such case, the local boards of such municipalities  
9 or a regional health commission formed by them, as the case may be,  
10 shall fix the salary to be paid to [the health officer, inspectors and  
11 other personnel] these persons, arrange the duties of such persons and  
12 in the case of regional health commissions apportion the sums to be  
13 paid by each of the municipalities, which sums shall be paid from  
14 moneys appropriated to the local boards of such municipalities.

15 (cf: P.L.1947, c.181, s.4)

16

17 14. R.S.26:3-23 is amended to read as follows:

18 26:3-23. If in any township sufficient [sanitary] environmental  
19 inspection is not secured, the [state] State department may, on notice  
20 to the local board, require the appointment by the local board of [a  
21 sanitary inspector] a registered environmental health specialist for the  
22 township who shall be paid by the local board of the township [a sum  
23 not less than fifty dollars a year] at an equitable rate of reimbursement  
24 for his services [as inspector].

25 (cf: R.S.26:3-23)

26

27 15. R.S.26:3-24 is amended to read as follows:

28 26:3-24. In every municipality[, other than a township,]containing  
29 a population of 2,000 inhabitants or more, there shall be at least one  
30 [sanitary inspector] registered environmental health specialist  
31 appointed by the local board.

32 (cf: R.S.26:3-24)

33

34 16. Section 5 of P.L.1947, c.181 (C.26:3-25.1) is amended to read  
35 as follows:

36 5. Every [health officer and every sanitary inspector, plumbing  
37 inspector, food and drug inspector, milk inspector, meat inspector and  
38 public health laboratory technician holding] person holding a license  
39 [as such issued in the name of the State Department of Health] issued  
40 under section 41 of P.L.1947, c.177 (C.26:1A-41), who is employed  
41 [as such] in a position for which this license is required by any board  
42 of health, municipality or group of municipalities shall receive [his or  
43 her] the maximum salary in [their respective salary ranges] the person's  
44 range, within five years from the date of [his or her] appointment [as  
45 such health officer inspector or public health laboratory technician] to  
46 this position if the majority of the person's job performance evaluations

1 are satisfactory.  
2 (cf: P.L.1950, c.119, s.8)

3  
4 17. R.S.26:3-27 is amended to read as follows:

5 26:3-27. The local board or regional health commission, not  
6 operating under the provisions of [subtitle three,]Title [11] 11A, Civil  
7 Service, of the [Revised] New Jersey Statutes, employing a health  
8 officer[, public health laboratory technician or inspector] or any other  
9 person whom it is sought to remove, shall formulate or receive charges  
10 in writing, against such person and shall fix a time and place for a  
11 hearing thereon.

12 A written copy of the charges and a written notice of the time and  
13 place of the hearing shall be served upon the person sought to be  
14 removed at least 20 days prior to the hearing.

15 At the hearing the local board or regional health commission shall  
16 hear all witnesses and receive all evidence produced, and if the charges  
17 are found to be true in fact, and just cause be shown, the local board  
18 or regional health commission may remove or reduce the pay, or  
19 position of the person against whom the charges are made.

20 (cf: P.L.1950, c.119, s.9)

21

22 18. R.S.26:3-53 is amended to read as follows:

23 26:3-53. A notice by any health officer[,]or [sanitary or plumbing  
24 inspector,]registered environmental health specialist [or authorized  
25 member of the local board,]to remove and abate any nuisance shall be  
26 taken as a notice from the board. If the owner or persons notified fails  
27 to remove and abate the nuisance complained of, the board may cause  
28 it be removed and abated in a summary manner, giving written  
29 directions to its representative in relation thereto, and he shall proceed  
30 according to the directions so given.

31 (cf: R.S.26:3-53)

32

33 19. (New section) The commissioner shall prepare a fee schedule  
34 to cover the reasonable administrative costs associated with  
35 examination and licensing procedures and submit the fee schedule to  
36 the Legislature for review. The commissioner shall subsequently  
37 adopt, pursuant to the "Administrative Procedure Act," P.L.1968,  
38 c.410 (C.52:14B-1 et seq.), the fee schedule. These fees shall be  
39 maintained in a separate account and used only for the purposes set  
40 forth in this section.

41

42 20. R.S.26:3-28, section 1 of P.L.1971, c.454 (C.26:1A-40.1),  
43 section 44 of P.L.1947, c.177 (C.26:1A-44) and section 9 of  
44 P.L.1968, c.105 (C.24:16B-9) are repealed.

1       21. This act shall take effect on the 180th day following enactment.

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6       Revises titles and duties of certain local health officers.