

ASSEMBLY, No. 2261

STATE OF NEW JERSEY

INTRODUCED JULY 18, 1996

By Assemblymen BATEMAN and GARRETT

1 AN ACT concerning health insurance and revising various parts of the
2 statutory law.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. (New section) a. Sections 1 through 4 of this 1996 amendatory
8 and supplementary act shall be known and may be cited as the "Health
9 Benefits Coverage Availability and Affordability Act of 1996."

10 b. For purposes of sections 1 though 4 of this act:

11 "Carrier" means carrier as defined in section 1 of P.L.1992, c.162
12 (17B:27A-17).

13 "Commissioner" means the Commissioner of Banking and
14 Insurance.

15

16 2. (New section) a. There is created the New Jersey Health
17 Coverage Reform Board, which shall be in, but not of, the New Jersey
18 Department of Banking and Insurance.

19 b. The Board of Directors of the New Jersey Individual Health
20 Coverage Program established pursuant to section 9 of P.L.1992,
21 c.161 (17B:27A-10) and the Board of Directors of the New Jersey
22 Small Employer Health Benefits Program established pursuant to
23 section 12 of P.L.1992, c.162 (C.17B:27A-28) shall cease to exist on
24 the effective date of this act, at which time the New Jersey Health
25 Coverage Reform Board, created pursuant to subsection a. of this
26 section, shall assume all the powers, functions and duties of the
27 respective boards of directors of the New Jersey Individual Health
28 Coverage Program and the New Jersey Small Employer Health
29 Benefits Program and shall administer these programs under the
30 respective powers and authorities set forth in P.L.1992, c.161
31 (C.17B:27A-2 et seq.) and P.L.1992, c.162 (C.17B:27A-17 et seq.).
32 Where in any law, rule, regulation, judicial or administrative
33 proceeding, contract or otherwise, reference is made to either the New
34 Jersey Individual Health Coverage Program Board or New Jersey

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

1 Small Employer Health Benefits Program Board, the same shall mean
2 the New Jersey Health Coverage Reform Board, hereinafter referred
3 to as the "board."

4 c. The board shall have the additional authority: to collect, hold,
5 place in escrow, invest, refund, reimburse, and otherwise spend or
6 dispose of funds raised through assessments of member carriers, in
7 accordance with the purposes of P.L.1992, c.161 (C.17B:27A-2 et
8 seq.) and P.L.1992, c.162 (C.17B:27A-17 et seq.) and their respective
9 plans of operations; and to compensate public board members
10 appointed by the Governor for attendance at board and committee
11 meetings, not to exceed \$200 per meeting, over and above travel
12 expenses, to be paid from the board's administrative assessment funds.
13 The costs of effectuating the provisions of this section shall be treated
14 as an assessable expense pursuant to section 10 of P.L.1992, c.161
15 (C.17B:27A-11).

16 d. The organizational meeting of the New Jersey Health Coverage
17 Reform Board shall occur on the day of the first scheduled monthly
18 meeting of the New Jersey Small Employer Health Benefits Program
19 Board following the effective date of this act. Initially, the board shall
20 consist of all the members of the boards of directors of the New Jersey
21 Individual Health Coverage Program and the New Jersey Small
22 Employer Health Benefits Program, duly appointed or elected pursuant
23 to section 9 of P.L.1992, c.161 (C.17B:27A-10) or section 13 of
24 P.L.1992, c.162 (C.17B:27A-29), who shall serve out the remainder
25 of their terms. Board members whose terms have expired and whose
26 seats have not been filled as of the effective date of this act shall cease
27 to serve on the board. After the effective date of this act the New
28 Jersey Health Coverage Reform Board shall seek recommendations for
29 new board members, subject to the commissioner's approval, from the
30 organizations represented by comparable existing board members, as
31 the terms of those board members, as determined by the commissioner,
32 expire.

33 The new membership of the board shall be comprised of 15
34 members as follows:

35 (1) two representatives of small employers, one of whom shall be
36 recommended by the New Jersey Business and Industry Association
37 and one of whom shall be recommended by the National Federation of
38 Independent Business of New Jersey, subject to the approval of the
39 commissioner;

40 (2) one representative of hospitals, who shall be recommended by
41 the New Jersey Hospital Association, subject to the approval of the
42 commissioner;

43 (3) one representative of organized labor who shall be
44 recommended by the New Jersey AFL-CIO, subject to the approval of
45 the commissioner;

46 (4) one licensed health insurance producer, who shall be nominated

1 by the Governor and confirmed by the Senate;

2 (5) one physician licensed to practice medicine and surgery in this
3 State, who shall be nominated by the Governor and confirmed by the
4 Senate;

5 (6) one representative of self-employed individuals who shall be
6 elected by State members of the National Association for the Self
7 Employed;

8 (7) six representatives of carriers, one of whom shall be a
9 representative of an authorized insurance company offering individual
10 health benefits plans in New Jersey, who shall be elected by the
11 carriers offering individual health benefits plans; one of whom shall be
12 a representative of an approved health maintenance organization
13 offering individual health benefits plans, who shall be elected by the
14 carriers offering individual health benefits plans; two of whom shall be
15 representatives of authorized insurance companies offering small
16 employer health benefits plans, one of whom shall be a representative
17 of a mutual health insurer of this State subject to Subtitle 3 of Title
18 17B of the New Jersey Statutes, and both of whom shall be elected by
19 those carriers offering small employer health benefits plans; one of
20 whom shall be a representative of an approved health maintenance
21 organization offering small employer health benefits plans, who shall
22 be elected by those carriers offering small employer health benefits
23 plans; and one of whom shall be a representative of a health service
24 corporation incorporated in New Jersey; and

25 (8) the commissioner and the Commissioner of Health, or their
26 designees, who shall serve ex officio.

27 In the event that one or more representatives of the carrier
28 designations pursuant to paragraph (7) of this subsection are not
29 available to serve as members, the commissioner shall appoint a
30 representative to serve as a board member until such time that a
31 representative of that carrier designation becomes available to serve.

32 e. Within 90 days of the initial meeting of the New Jersey Health
33 Coverage Reform Board, the board shall submit to the commissioner
34 a plan of operation which shall establish the administration of the New
35 Jersey Individual Health Coverage Program and the New Jersey Small
36 Employer Health Benefits Program under the New Jersey Health
37 Coverage Reform Board pursuant to the provisions of this section.
38 The plan of operation and any subsequent amendments thereto shall be
39 submitted to the commissioner who shall, after notice and hearing,
40 approve the plan if he finds that it is reasonable and equitable and
41 sufficiently carries out the provisions of this section. The plan of
42 operation shall become effective after the commissioner has approved
43 it in writing. The plan or any subsequent amendments thereto shall be
44 deemed approved if not expressly disapproved by the commissioner in
45 writing within 90 days of receipt by the commissioner.

46 The plan of operation shall include, but not be limited to, the

1 following:

2 (1) A method of handling and accounting for assets and moneys of
3 the program and an annual fiscal reporting to the commissioner;

4 (2) A means of providing for the filling of vacancies on the board,
5 subject to the approval of the commissioner;

6 (3) The establishment of the New Jersey Guaranteed Acceptance
7 Plan pursuant to section 3 of this act;

8 (4) Any additional matters which are appropriate to effectuate the
9 provisions of this section.

10 Until such time as a new plan of operation is adopted by the New
11 Jersey Health Coverage Reform Board and approved by the
12 commissioner, the New Jersey Health Coverage Reform Board shall
13 operate under the plans of operation of the New Jersey Individual
14 Health Coverage Program and the New Jersey Small Employer Health
15 Benefits Program, as applicable, adopted pursuant to section 9 of
16 P.L.1992, c.161 (C.17B:27A-10) and section 14 of P.L.1992, c.162
17 (C.17B:27A-30).

18

19 3. (New section) The New Jersey Health Coverage Reform Board
20 shall establish the Guaranteed Acceptance Plan as follows:

21 a. Any person, which, for purposes of this section, includes a small
22 employer, who has been domiciled in this State for six consecutive
23 months shall be eligible for coverage under the Guaranteed Acceptance
24 Plan if the person provides evidence to the board of:

25 (1) A notice of rejection or refusal to issue substantially similar
26 coverage for health reasons by two carriers; or

27 (2) A refusal by two carriers to provide that coverage except at a
28 rate exceeding the plan rate; or

29 A rejection or refusal to cover an applicant by an employer
30 participating in a self-funded employer welfare benefit plan as provided
31 by the "Employee Retirement Income Security Act of 1974" (ERISA),
32 29 U.S.C., §1001 et seq., shall not be sufficient evidence under this
33 subsection.

34 b. The Guaranteed Acceptance Plan shall offer to a person
35 qualified to receive coverage pursuant to subsections a. or c. of this
36 section any of the standard health benefits plans approved by the board
37 pursuant to section 3 of P.L.1992, c.161 (C.17B:27A-4).

38 c. The board shall promulgate a list of medical or health conditions
39 for which a person shall be eligible for coverage under the Guaranteed
40 Acceptance Plan without qualifying for coverage pursuant to
41 subsection a. of this section. Persons shall be eligible for coverage
42 upon demonstration to the board of the existence of any of the
43 conditions on the list promulgated by the board.

44 d. The board shall appoint a carrier to administer the Guaranteed
45 Acceptance Plan, based on criteria established by the board, which
46 shall include, but not be limited to, the carrier's experience in

1 providing and servicing such a plan. The appointment of the
2 administering carrier shall be subject to the approval of the
3 commissioner.

4 e. No person who qualifies under subsection a. or subsection c. of
5 this subsection shall be denied coverage under a health benefits plan
6 issued pursuant to the Guaranteed Acceptance Plan, nor shall the
7 issuance or renewal of a health benefits plan issued pursuant to the
8 Guaranteed Acceptance Plan be conditioned on the health status or
9 medical condition of an applicant. Every health benefits plan under the
10 Guaranteed Acceptance Plan shall be issued on an annual guaranteed
11 renewal basis.

12 f. Subsection e. of this section shall not be construed as preventing
13 the exclusion of benefits under a policy or contract during the first 12
14 months, based on a preexisting condition for which the insured
15 received treatment or was otherwise diagnosed during the six months
16 immediately preceding the effective date of the policy or contract,
17 except that the limitation shall not apply to an individual who has,
18 under a prior health benefits policy or contract, with no intervening
19 lapse in coverage, been treated or diagnosed by a physician for a
20 condition under that policy or contract or satisfied a six-month
21 preexisting condition limitation.

22 g. A policy or contract issued pursuant to the Guaranteed
23 Acceptance Plan shall provide coverage up to a lifetime limit of
24 \$1,000,000 per covered individual.

25 h. Initial rates for policies and contracts issued under the
26 Guaranteed Acceptance Plan shall be no greater than 150% of the
27 average premium rate for the same or similar policy or contract, issued
28 pursuant to section 3 of P.L.1992, c.161 (C.17B:27A-4), as
29 determined by the board. Subsequent rates shall be established by the
30 board to provide fully for the expected costs of claims, including
31 recovery of prior losses, expenses of operation, investment income of
32 claim reserves, and any other cost factors deemed appropriate by the
33 board. In no case shall rates for policies or contracts issued pursuant
34 to the Guaranteed Acceptance Plan exceed 200% of the average rates,
35 as determined by the board, applicable to a health benefits plan that is
36 the same or similar to a health benefits plan issued pursuant to section
37 3 of P.L.1992, c.161 (C.17B:27A-4). All rates established pursuant
38 this subsection shall be filed with the commissioner for approval. Rates
39 shall be deemed approved if not expressly disapproved by the
40 commissioner in writing within 30 days of the receipt of the filing by
41 the commissioner.

42 i. The board shall establish procedures for the equitable sharing of
43 any losses incurred by the carrier administering the Guaranteed
44 Acceptance Plan established pursuant to this section as follows:

45 (1) By March 1, 1997 and following the close of each calendar year
46 thereafter, on a date established by the commissioner:

1 (a) every carrier issuing health insurance or health maintenance
2 organization subscriber contracts in this State shall file with the
3 commissioner its net earned premium in the preceding calendar year;
4 and

5 (b) The administering carrier shall file with the commissioner its
6 net earned premium on Guaranteed Acceptance Plan policies or
7 contracts and the claims paid and the administrative expenses
8 attributable to those policies or contracts in the preceding calendar
9 year; and

10 (2) No later than March 1, 1997 and following the close of each
11 calendar year thereafter, on a date established by the commissioner, an
12 administering carrier issuing policies or contracts under the
13 Guaranteed Acceptance Plan shall file with the commissioner a
14 statement of any net loss on those policies or contracts in the
15 preceding calendar year, along with any supporting information
16 required by the commissioner. For purposes of this subsection, a loss
17 shall occur if the claims paid and reasonable administrative expenses
18 for contracts and policies issued under the Guaranteed Acceptance
19 Plan exceed the net earned premium and any investment income
20 thereon.

21 j. (1) Every carrier authorized to provide health benefits plans,
22 stop loss coverage or health maintenance organization subscriber
23 contracts in this State shall be liable for an assessment to reimburse the
24 administering carrier issuing contracts or policies pursuant to this
25 section for any net loss incurred by the administering carrier in the
26 previous year, unless the carrier has received an exemption from the
27 commissioner pursuant to paragraph (3) of this subsection.

28 (2) The assessment of each carrier shall be in the proportion that
29 the net earned premium of the carrier for all health benefits plans, stop
30 loss coverage, and health maintenance organization subscriber
31 contracts issued and renewed in the calendar year preceding the
32 assessment bears to the net earned premium of all carriers for all health
33 benefits plans, stop loss coverage, or health maintenance organization
34 subscriber contracts issued or renewed in the calendar year preceding
35 the assessment and shall be carried out in a form and manner to be
36 determined by the commissioner.

37 (3) A carrier that is financially impaired may seek from the
38 commissioner an exemption or a deferment in whole or in part from
39 any assessment issued by the commissioner. The commissioner may
40 exempt a carrier from an assessment or defer, in whole or in part, the
41 assessment of a carrier if in the opinion of the commissioner, the
42 payment of the assessment would endanger the ability of the carrier to
43 fulfill its contractual obligations. If an assessment against a carrier is
44 deferred in whole or in part or if the carrier is exempt from the
45 assessment, the amount by which the assessment is deferred or the
46 amount that a carrier is exempted from paying may be assessed against

1 the other carriers in a manner consistent with the basis for assessment
2 set forth in this section.

3 k. Payment of an assessment made under this section shall be a
4 condition of issuing health insurance policies or contracts and health
5 maintenance organization subscriber contracts in the State for a
6 carrier. Failure to pay the assessment shall be grounds for forfeiture
7 of a carrier's authorization to issue such policies or contracts in the
8 State, as well as any other penalties permitted by law.

9 l. Notwithstanding the provisions of this section to the contrary, no
10 carrier shall be liable for an assessment to reimburse the administering
11 carrier pursuant to this section in an amount which exceeds 35% of the
12 net loss of the administering carrier. To the extent that this limitation
13 results in any unreimbursed loss to the administering carrier, the
14 unreimbursed loss shall be distributed among all carriers: (1) which
15 owe assessments pursuant to subsection f. of this section; (2) whose
16 assessments do not exceed 35% of the net loss of the administering
17 carrier; and (3) who have not received an exemption pursuant to
18 paragraph (3) of subsection j. of this section.

19 m. (1) Whenever the administering carrier reports a net loss to the
20 commissioner pursuant to paragraph (2) of subsection i. of this
21 section, the related operations of the administering carrier and any
22 losses incurred by the administering carrier regarding health benefits
23 plans issued pursuant to this section shall be subject to an audit
24 conducted by a qualified independent certified public accountant prior
25 to the imposition of any assessment pursuant to subsection j. of this
26 section.

27 (2) The auditor shall be selected and approved by the New Jersey
28 Health Coverage Reform Board through a competitive bidding process
29 of certified public accountants qualified in New Jersey to perform such
30 audits. The audit shall include:

31 (a) a review of the handling and accounting of assets and monies
32 of the administering carrier;

33 (b) a determination that administrative expenses have been properly
34 allocated and are reasonable;

35 (c) a review of the internal financial controls of the administering
36 carrier;

37 (d) a review of the annual financial report of the administering
38 carrier; and

39 (e) a review of the calculation by the commissioner of any
40 assessments for net losses.

41 A copy of the audit and related management letters shall be
42 delivered to the New Jersey Health Coverage Reform Board, to the
43 commissioner and to each carrier to which the provisions of this
44 section apply. The audit report shall be reviewed by the board. Upon
45 recommendation of the board, the administering carrier shall
46 implement any recommendations made by the auditor.

1 n. The board shall promulgate rules and regulations pursuant to the
2 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.)
3 as may be necessary to effectuate the purposes of this section.

4
5 4. (New section) a. For the purposes of this section:

6 "Commissioner" means the Commissioner of Banking and
7 Insurance.

8 "Eligible group of small employers" means a group of small
9 employers which: (1) are engaged in the same type of trade or
10 business; (2) are members of a common trade association, professional
11 association, or other association; or (3) are affiliates of a common
12 parent company.

13 "Exchange" means a Small Employers Health Benefits Exchange as
14 provided for in subsection b. of this section.

15 "Health benefits plan" means a hospital or medical expense benefits
16 coverage or dental expense coverage.

17 "Member" means a small employer which is a member of an
18 exchange as provided for in subsection b. of this section.

19 "Small employer" means a person, including a self-employed
20 individual, firm, corporation, partnership or association actively
21 engaged in business which, on at least 50% of its working days during
22 the preceding calendar year quarter, employed no more than 49
23 employees, the majority of whom are employed within the State of
24 New Jersey; except that in the case of a small employer who is a
25 member of an exchange because the employer is a member of a
26 common trade association, professional association or other
27 association, the restriction on the number of employees shall not apply.
28 In determining the number of employees, businesses which are
29 affiliated businesses shall be considered one employer, and the size of
30 the small employer shall be determined annually. Except as otherwise
31 specifically provided by the by-laws of an exchange, provisions of this
32 subsection which apply to a small employer shall continue to apply
33 until the anniversary date of the health benefits plan next following the
34 date the employer no longer meets the definition of a small employer.

35 "Trustee" means a member of the board of trustees of an exchange
36 as provided for in subsection c. of this section.

37 b. Any eligible group of small employers may join together by
38 means of a joint contract under the procedures established by this
39 section for the purpose of providing or purchasing as a group health
40 benefits plans for their employees and the employees' dependents. The
41 joint contract shall be executed by all members of the exchange, which
42 may be a corporation, and the entity thus created shall be known as a
43 "Small Employers Health Benefits Exchange."

44 c. The exchange shall be governed by a board of trustees, elected
45 by the members of the exchange, and shall be composed of not less
46 than seven or more than nine members, as provided in the exchange's

1 by-laws. The trustees shall serve for terms of three years, and shall
2 serve until their successors are elected and qualified. The by-laws
3 shall provide for staggered terms. The trustees shall serve without
4 compensation, except for reimbursement for actual expenses. At the
5 annual meeting of the exchange, the members shall elect from among
6 the trustees a chairperson, a treasurer, and a secretary, whose terms
7 of office shall be no longer than one year. No trustee shall be elected
8 for more than three consecutive terms.

9 d. The trustees shall, within 60 days of their initial election by the
10 members, formulate by-laws for the operation of the exchange, which
11 shall be ratified by a two-thirds majority of the members. The by-laws
12 shall include, but not be limited to:

13 (1) The establishment of procedures for the organization and
14 administration of the exchange;

15 (2) Procedures for the verification of eligibility and the assessment
16 of members for their contributions to the exchange and for the
17 collection of assessments which may be in default; provided that the
18 assessments may vary only by size of group and shall not vary by
19 reason of the health status, age, or occupation of any member or
20 employee thereof;

21 (3) At the discretion of the trustees, procedures for the
22 employment of a director of the exchange, whether on a full-time,
23 part-time or consulting basis;

24 (4) Procedures for the selection and appointment of an
25 administrator to pay claims on behalf of the exchange;

26 (5) Procedures for the obtaining of other professional services as
27 may be needed from time to time, which may include, but not be
28 limited to, utilization review services, case management services,
29 claims review services, accounting services actuarial services, and
30 legal services;

31 (6) Procedures for purchasing group health benefits plans or
32 obtaining stop-loss insurance coverage, reinsurance or other services;

33 (7) Procedures for the withdrawal of a member from the exchange;

34 (8) Procedures for the admission of additional members to the
35 exchange;

36 (9) Procedures for the expulsion of a member of the exchange;

37 (10) Procedures for the termination and liquidation of the exchange
38 and the payment of its outstanding obligations.

39 e. Within 30 days after its election, the trustees shall file with the
40 commissioner a certificate which shall list the members of the
41 exchange, the names of the trustees and the chairperson, treasurer and
42 secretary of the exchange, and the address at which communications
43 for the exchange are to be received and service of process is to be
44 made, a copy of the certificate of incorporation of the exchange, if
45 any, and a copy of the joint contract to which members of the
46 exchange are parties.

1 f. The health benefits plan to be provided by the plan shall be
2 evidenced by a health benefits plan document which shall be
3 distributed to member employers and shall contain a statement of all
4 health benefits to be made available to the plan beneficiaries. The
5 health benefits may include, but shall not be limited to, any or all of the
6 following: hospital expense coverage, medical expense coverage,
7 major medical coverage, or dental benefits. A plan providing a
8 combination of hospital and medical expense coverage shall meet the
9 requirements of this subsection. A health benefits plan document shall
10 contain a statement of the deductibles and copayments applicable to
11 the plan, as well as coverage limitations, exclusions and criteria for
12 being eligible for the plan.

13 g. The trustees of the exchange shall require a capital deposit from
14 every member upon the member's entry into the exchange, which shall
15 remain on deposit in cash or in investments. The capital deposits and
16 any surplus from operations shall form the exchange's reserve, the
17 amount of which shall be established by the trustees from time to time
18 in consultation with an actuary. If at any time the reserve is less than
19 that required by this subsection, the members shall be assessed in an
20 amount to make up the deficiency. In the event that there is a
21 deficiency, the trustees shall notify the members of the deficiency. If
22 the members fail to advance the sums necessary to satisfy the
23 deficiency, the trustees may order that the exchange be liquidated in
24 accordance with the exchange's by-laws.

25 h. No exchange shall begin providing health benefits to its members
26 pursuant to the provisions of this act until its by-laws are adopted by
27 the trustees and the capital deposits have been paid into the exchange
28 in an amount, form and manner in accordance with the provisions of
29 this section.

30 i. At least annually, the exchange shall file with the commissioner
31 a financial statement for the preceding calendar year, in a form
32 prescribed by the commissioner, along with a filing fee of \$250.

33 j. Every exchange providing health benefits under this section on
34 a self-insured basis shall purchase stop-loss coverage or reinsurance,
35 either on an aggregate or individual attachment point basis, or both,
36 from an insurer providing such coverage which is admitted or
37 authorized to do business in this State pursuant to Title 17 of the
38 Revised Statutes or Title 17B of the New Jersey Statutes and which
39 has a financial rating of A- or better, or its equivalent, from a national
40 rating agency, or which is eligible to write surplus lines coverage in
41 this State pursuant to Title 17 of the Revised Statutes.

42 k. The exchange may employ any consultant, administrator or
43 clerical personnel as are provided for in the by-laws, provided that any
44 consultant or administrator so employed shall be qualified by virtue
45 of having at least five years' experience in health benefits management
46 or risk management or equivalent educational or professional training.

1 Any consultant or administrator hired by the exchange may be
2 removed by the trustees or upon the vote of two thirds of the members
3 of the exchange.

4 1. (1) The trustees shall establish procedures in the by-laws for the
5 collection, investment and disbursement of the moneys in the
6 exchange. The procedures shall be established in a manner which will
7 maximize the benefits to the members with respect to investment
8 income and cash flow. An accounting of the exchange's income and
9 claims paid shall be sent monthly to all exchange members.

10 (2) No later than 60 days before the anniversary of the health
11 benefits plan, the trustees, in consultation with an actuary, shall
12 determine each member's assessment for the ensuing calendar year and
13 shall notify each member thereof. Assessments may be paid on an
14 annual, semi-annual, quarterly, bi-monthly or monthly basis, as
15 provided in the by-laws.

16 m. The exchange shall hold an annual meeting, at a time and place
17 to be established by the board of trustees. The meetings shall be held
18 within the first quarter of each calendar year, and all members shall be
19 notified of the meeting at least 60 days in advance. Prior to the annual
20 meeting nominations shall be made from the membership for vacancies
21 on the board of trustees. Voting may be done by proxy, as provided
22 in the by-laws. Additional meetings may be held at any time, upon at
23 least 15 days' notice to the members of the exchange. Notice of the
24 annual meeting and any additional meetings shall be sent to the
25 commissioner.

26 n. Amendments to the by-laws may be proposed by
27 recommendation of the board of trustees or by petition of 60% of the
28 members. Amendments shall be ratified by at least two-thirds of the
29 membership and filed with the commissioner upon ratification.

30 o. The board of trustees may, from time to time, recommend
31 modifications or additions to the health benefits plan provided by the
32 exchange. These modifications shall become effective upon
33 ratification by two-thirds of the members of the exchange, and shall be
34 filed with the commissioner upon ratification.

35 p. The board of trustees of the exchange shall cause an annual
36 audit to be made of the exchange's financial condition, which shall be
37 transmitted to all members of the exchange. The board of trustees
38 shall also cause a claims audit to be made at least biennially.

39 q. The members of the exchange may be assessed, from time to
40 time, for reasonable expenses for the administration of the exchange,
41 as provided by the by-laws of the exchange.

42 r. An exchange established pursuant to the provisions of this
43 section is not an insurance company, health service corporation,
44 hospital service corporation, medical service corporation, dental
45 service corporation or health maintenance organization under the laws
46 of this State, and the authorized activities of the exchange do not

1 constitute the transaction of insurance nor doing any insurance
2 business.

3 s. Every member of the exchange, as a condition of membership,
4 shall provide equal access to the benefits provided for herein by all of
5 the member's full-time employees who work a normal work week of
6 25 or more hours.

7 t. (1) A health benefits plan provided by an exchange pursuant to
8 this section shall not include any preexisting condition provision,
9 except that, a preexisting condition provision may apply to a late
10 enrollee or to any small employer group of less than six persons if the
11 provision excludes coverage for a period of no more than twelve
12 months following the effective date of coverage of the enrollee, and
13 relates only to conditions manifesting themselves during the six months
14 immediately preceding the effective date of coverage of the enrollee
15 in such a manner as would cause an ordinarily prudent person to seek
16 medical advice, diagnosis care or treatment or for which medical
17 advice, diagnosis, care, or treatment was recommended or received
18 during the six months immediately preceding the effective date of
19 coverage, or as to a pregnancy existing on the effective date of
20 coverage; except that, if 10 or more late enrollees request enrollment
21 during any 30-day enrollment period, then no preexisting condition
22 provision shall apply to any of those enrollees.

23 (2) In determining whether a preexisting condition provision
24 applies to an eligible employee or dependent, the health benefits plan
25 shall credit the time that person was covered under any previous health
26 benefits plan if the previous coverage was continuous to a date not
27 more than 90 days prior to the effective date of the new coverage,
28 exclusive of any applicable waiting period under the plan.

29 (3) For the purposes of this section, "late enrollee" means a "late
30 enrollee" as defined in section 1 of P.L.1992, c.162 (C.17B:27A-17).

31 u. All of the documents or materials required to be filed with the
32 commissioner pursuant to this section shall be available for public
33 inspection.

34 v. This section shall apply to an exchange established after the
35 effective date of this act and, in the case of an existing exchange or
36 self-insured trust, this section shall apply upon the first anniversary
37 date for renewal of the contract or agreement after the effective date
38 of this act.

39 w. The commissioner shall promulgate rules and regulations
40 pursuant to the "Administrative Procedure Act," P.L.1968, c.410
41 (C.52:14B-1 et seq.) as are necessary to effectuate the purposes of this
42 section.

43

44 5. Section 1 of P.L.1992, c.161 (C.17B:27A-2) is amended to read
45 as follows:

46 1. As used in sections 1 through 15, inclusive, of this act:

1 "Board" means the board of directors of the program.

2 "Carrier" means an insurance company, health service corporation
3 or health maintenance organization authorized to issue health benefits
4 plans in this State. For purposes of this act, carriers that are affiliated
5 companies shall be treated as one carrier.

6 "Commissioner" means the Commissioner of Banking and
7 Insurance.

8 "Community rating" means a rating system in which the premium
9 for all persons covered by a contract is the same, based on the
10 experience of all persons covered by that contract, without regard to
11 age, sex, health status, occupation and geographical location.

12 "Department" means the Department of Insurance.

13 "Dependent" means the spouse or child of an eligible person,
14 subject to applicable terms of the individual health benefits plan.

15 "Eligible person" means a person who is a resident of the State who
16 is not eligible to be insured under a group health insurance policy or
17 Medicare.

18 "Financially impaired" means a carrier which, after the effective
19 date of this act, is not insolvent, but is deemed by the commissioner to
20 be potentially unable to fulfill its contractual obligations, or a carrier
21 which is placed under an order of rehabilitation or conservation by a
22 court of competent jurisdiction.

23 ["Group health benefits plan" means a health benefits plan for
24 groups of two or more persons.] Deleted by amendment, P.L. c.
25 (C. .)

26 "Health benefits plan" means a hospital and medical expense
27 insurance policy; health service corporation contract or certificate; or
28 health maintenance organization subscriber contract or certificate
29 delivered or issued for delivery in this State. For purposes of this act,
30 health benefits plan does not include the following plans, policies, or
31 contracts: accident only, vision only or prescription only, credit,
32 disability, long-term care, Medicare supplement coverage, CHAMPUS
33 supplement coverage, coverage for Medicare services pursuant to a
34 contract with the United States government, coverage for Medicaid
35 services pursuant to a contract with the State, coverage arising out of
36 a workers' compensation or similar law, automobile medical payment
37 insurance, personal injury protection insurance issued pursuant to
38 P.L.1972, c.70 (C.39:6A-1 et seq.), or hospital confinement indemnity
39 or other supplemental limited benefit insurance coverage.

40 "Individual health benefits plan" means a. a health benefits plan for
41 eligible persons and their dependents; and b. a certificate issued to an
42 eligible person which evidences coverage under a policy or contract
43 issued to a trust or association, regardless of the situs of delivery of
44 the policy or contract, if the eligible person pays the entire premium
45 and is not being covered under the policy or contract pursuant to
46 continuation of benefits provisions applicable under federal or State

1 law.

2 Individual health benefits plan shall not include a certificate issued
3 under a policy or contract issued to a trust, or to the trustees of a
4 fund, which trust or fund is established or adopted by two or more
5 employers, by one or more labor unions or similar employee
6 organizations, or by one or more employers and one or more labor
7 unions or similar employee organizations, to insure employees of the
8 employers or members of the unions or organizations.

9 "Medicaid" means the Medicaid program established pursuant to
10 P.L.1968, c.413 (C.30:4D-1 et seq.).

11 "Member" means a carrier that is a member of the program pursuant
12 to this act.

13 "Modified community rating" means a rating system in which the
14 premium for all persons covered by a policy or contract is formulated
15 based on the experience of all persons covered by that policy or
16 contract, [without regard to age, sex, occupation and geographical
17 location, but] under which rates may differ by health status, age,
18 gender and geographical location. [The term modified community
19 rating shall apply to contracts and policies issued prior to the effective
20 date of this act which are subject to the provisions of subsection e. of
21 section 2 of this act.]

22 "Net earned premium" means the premiums earned in this State on
23 health benefits plans, less return premiums thereon and dividends paid
24 or credited to policy or contract holders on the health benefits plan
25 business. Net earned premium shall include the aggregate premiums
26 earned on the carrier's insured group and individual business and
27 health maintenance organization business, including premiums from
28 any Medicare, Medicaid or HealthStart Plus contracts with the State
29 or federal government, but shall not include any excess or stop loss
30 coverage issued by a carrier in connection with any self insured health
31 benefits plan, or Medicare supplement policies or contracts.

32 "Open enrollment" means the offering of an individual health
33 benefits plan to any eligible person on a guaranteed issue basis,
34 pursuant to procedures established by the board.

35 "Plan of operation" means the plan of operation of the program
36 adopted by the board pursuant to this act.

37 "Preexisting condition" means a condition that, during a specified
38 period of not more than six months immediately preceding the
39 effective date of coverage, had manifested itself in such a manner as
40 would cause an ordinarily prudent person to seek medical advice,
41 diagnosis, care or treatment, or for which medical advice, diagnosis,
42 care or treatment was recommended or received as to that condition
43 or as to a pregnancy existing on the effective date of coverage.

44 "Program" means the New Jersey Individual Health Coverage
45 Program established pursuant to this act.

46 "Qualifying previous coverage" means benefits or coverage

1 provided under:

2 (1) Medicare or Medicaid or any other federally funded health
3 benefits program:

4 (2) a group health insurance policy or contract, including coverage
5 by an insurance company, a health, hospital or medical service
6 corporation, or a health maintenance organization, or an
7 employer-based, self-funded or other health benefit arrangement; or

8 (3) an individual health insurance policy or contract, including
9 coverage by an insurance company, a health, hospital or medical
10 service corporation, or a health maintenance organization.

11 Qualifying previous coverage shall not include the following
12 policies, contracts or arrangements, whether issued on an individual or
13 group basis: specified disease only, accident only, credit, disability,
14 long-term care, Medicare supplement, dental only, prescription only
15 or vision only, insurance issued as a supplement to liability insurance,
16 stop loss or excess risk insurance, coverage arising out of a workers'
17 compensation or similar law, hospital confinement or other
18 supplemental limited benefit coverage, automobile medical payment
19 insurance, or personal injury protection coverage issued pursuant to
20 P.L.1972, c.70 (C.39:6A-1 et seq.).

21 "Supplemental limited benefit insurance" means insurance that is
22 provided in addition to a health benefits plan on an indemnity non-
23 expense incurred basis.

24 (cf: P.L.1995, c.291, s.7)

25

26 6. Section 3 of P.L.1992, c.161 (C.17B:27A-4) is amended to read
27 as follows:

28 3. a. No later than 180 days after the effective date of this act, a
29 carrier shall, as a condition of issuing health benefits plans in this
30 State, offer individual health benefits plans. The plans shall be offered
31 on [an open enrollment,] a modified community rated basis, pursuant
32 to the provisions of this act; except that a carrier shall be deemed to
33 have satisfied its obligation to provide the individual health benefits
34 plans by paying an assessment or receiving an exemption pursuant to
35 subsection j. of section [11 of this act] 3 of P.L. , c. (C.) (pending
36 in the Legislature as this bill).

37 b. A carrier shall offer to an eligible person a choice of five
38 standard individual health benefits plans, which may be offered on a
39 non-guaranteed issue basis, any of which may contain provisions for
40 managed care. One plan shall be a basic health benefits plan, one plan
41 shall be a managed care plan and three plans shall include enhanced
42 benefits of proportionally increasing actuarial value. A carrier may
43 elect to convert any individual contract or policy forms in force on the
44 effective date of [this act] P.L. , c. (C.)(pending in the
45 Legislature as this bill) of an individual eligible to participate in the
46 Guaranteed Acceptance Plan established pursuant to section 3 of P.L.,

1 c. (C.)(pending in the Legislature as this bill) to any of the five
2 health benefit plans offered under that plan, except that the carrier may
3 not convert more than 25% of existing contracts or policies each year,
4 and the replacement plan shall be of no less actuarial value than the
5 policy or contract being replaced.

6 Notwithstanding the provisions of this subsection to the contrary,
7 at any time after three years after the effective date of this act, the
8 board, by regulation, may reduce the number of plans required to be
9 offered by a carrier.

10 Notwithstanding the provisions of this subsection to the contrary,
11 a health maintenance organization which is a qualified health
12 maintenance organization pursuant to the "Health Maintenance
13 Organization Act of 1973," Pub.L.93-222 (42 U.S.C.§300e et seq.)
14 shall be permitted to offer a basic health benefits plan in accordance
15 with the provisions of that law in lieu of the five standard plans
16 required pursuant to this subsection.

17 Notwithstanding the provisions of this subsection to the contrary,
18 a carrier may offer other individual health benefits plans on a non-
19 guaranteed issue basis, in addition to the five standard health benefits
20 plans, provided that the actuarial value of any such health benefits
21 plan is at least equal to Plan A of the standard health benefits plans
22 established by the board pursuant to this section; and that the policy
23 or contract forms for any such plan are filed with the board.

24 c. (1) A basic health benefits plan shall provide the benefits set
25 forth in section 55 of P.L.1991, c.187 (C:17:48E-22.2), section 57 of
26 P.L.1991, c.187 (C.17B:26B-2) or section 59 of P.L.1991, c.187
27 (C.26:2J-4.3), as the case may be.

28 (2) Notwithstanding the provisions of this subsection or any other
29 law to the contrary, a carrier may, with the approval of the board,
30 modify the coverage provided for in sections 55, 57, and 59 of
31 P.L.1991, c.187 (C.17:48E-22.2, 17B:26B-2 and 26:2J-4.3,
32 respectively) or provide alternative benefits or services from those
33 required by this subsection if they are within the intent of this act or
34 if the board changes the benefits included in the basic health benefits
35 plan.

36 (3) A contract or policy for a basic health benefits plan provided
37 for in this section may contain or provide for coinsurance or
38 deductibles, or both, except that no deductible shall be payable in
39 excess of a total of \$250 by an individual or \$500 by a family unit
40 during any benefit year; and no coinsurance shall be payable in excess
41 of a total of \$500 by an individual or by a family unit during any
42 benefit year.

43 (4) Notwithstanding the provisions of paragraph (3) of this
44 subsection or any other law to the contrary, a carrier may provide for
45 increased deductibles or coinsurance for a basic health benefits plan if
46 approved by the board or if the board increases deductibles or

1 coinsurance included in the basic health benefits plan.

2 (5) The provisions of section 13 of P.L.1985, c.236
3 (C.17:48E-13), N.J.S.17B:26-1, and section 8 of P.L.1973, c.337
4 (C.26:2J-8) with respect to the filing of policy forms shall not apply to
5 individual health plans issued on or after the effective date of this act.

6 (6) The provisions of section 27 of P.L.1985, c.236 (C.17:48E-27)
7 and section 7 of P.L.1988, c.71 (C.17:48E-27.1) with respect to rate
8 filings shall not apply to individual health plans issued on or after the
9 effective date of this act.

10 d. Every group conversion contract or policy issued after the
11 effective date of this act shall be issued pursuant to this section; except
12 that this requirement shall not apply to any group conversion contract
13 or policy in which a portion of the premium is chargeable to, or
14 subsidized by, the group policy from which the conversion is made.

15 e. If all five of the individual health benefits plans are not
16 established by the board by the effective date of P.L.1993, c.164
17 (C.17B:27A-16.1 et al.), a carrier may phase-in the offering of the five
18 health benefits plans by offering each health benefits plan as it is
19 established by the board; however, once the board establishes all five
20 plans, the carrier shall be required to offer the five plans in accordance
21 with the provisions of P.L.1992, c.161 (C.17B:27A-2 et al.).

22 (cf: P.L.1994, c.102, s.1)

23

24 7. Section 5 of P.L.1992, c.161 (C.17B:27A-6) is amended to read
25 as follows:

26 5. An individual standard health benefits plan issued pursuant to
27 section 3 of this act is subject to the following provisions:

28 a. The health benefits plan shall [~~guarantee~~] provide coverage for
29 an eligible person and his dependents on a modified community rated
30 basis.

31 b. A health benefits plan shall be renewable with respect to an
32 eligible person and his dependents at the option of the policy or
33 contract holder except under the following circumstances:

34 (1) nonpayment of the required premiums by the policy or contract
35 holder;

36 (2) fraud or misrepresentation by the policy or contract holder,
37 including equitable fraud, with respect to coverage of eligible
38 individuals or their dependents;

39 (3) termination of eligibility of the policy or contract holder; or

40 (4) cancellation or amendment by the board of the specific
41 individual health benefits plan.

42 (cf: P.L.1992, c.161, s.5)

43

44 8. Section 6 of P.L.1992, c.161 (C.17B:27A-7) is amended to read
45 as follows:

46 6. The board shall establish the policy and contract forms and

1 benefit levels to be made available by all carriers for the policies
2 required to be issued pursuant to section 3 of P.L.1992, c.161
3 (C.17B:27A-4). The board shall provide the commissioner with an
4 informational filing of the policy and contract forms and benefit levels
5 it establishes.

6 a. The individual health benefits plans established by the board may
7 include cost containment measures such as, but not limited to:
8 utilization review of health care services, including review of medical
9 necessity of hospital and physician services; case management benefit
10 alternatives; selective contracting with hospitals, physicians, and other
11 health care providers; and reasonable benefit differentials applicable to
12 participating and nonparticipating providers; and other managed care
13 provisions.

14 b. An individual health benefits plan offered pursuant to section 3
15 of P.L.1992, c.161 (C.17B:27A-4) shall contain a limitation of no
16 more than 12 months on coverage for preexisting conditions, except
17 that the limitation shall not apply to an individual who [has, under a
18 prior group or individual health benefits plan or Medicaid,] was
19 covered under any qualifying previous coverage if the qualifying
20 previous coverage was continuous with no more than 90 days
21 intervening lapse in coverage [of more than 30 days, been treated or
22 diagnosed by a physician for a condition under that plan or has
23 satisfied a 12-month preexisting condition limitation] prior to the
24 effective date of the new coverage, exclusive of any applicable waiting
25 period under such plan.

26 c. In addition to the five standard individual health benefits plans
27 provided for in section 3 of P.L.1992, c.161 (C.17B:27A-4), the board
28 may develop up to five rider packages. Premium rates for the rider
29 packages shall be determined in accordance with section 8 of
30 P.L.1992, c.161 (C.17B:27A-9).

31 d. After the board's establishment of the individual health benefits
32 plans required pursuant to section 3 of P.L.1992, c.161
33 (C.17B:27A-4), and notwithstanding any law to the contrary, a carrier
34 shall file the policy or contract forms with the board and certify to the
35 board that the health benefits plans to be used by the carrier are in
36 substantial compliance with the provisions in the corresponding board
37 approved plans. The certification shall be signed by the chief
38 executive officer of the carrier. Upon receipt by the board of the
39 certification, the certified plans may be used until the board, after
40 notice and hearing, disapproves their continued use.

41 e. Effective immediately for an individual health benefits plan
42 issued on or after the effective date of P.L.1995, c.316
43 (C.17:48E-35.10 et al.) and effective on the first 12-month anniversary
44 date of an individual health benefits plan in effect on the effective date
45 of P.L.1995, c.316 (C.17:48E-35.10 et al.), the individual health
46 benefits plans required pursuant to section 3 of P.L.1992, c.161

1 (C.17B:27A-4), including any plan offered by a federally qualified
2 health maintenance organization, shall contain benefits for expenses
3 incurred in the following:

4 (1) Screening by blood lead measurement for lead poisoning for
5 children, including confirmatory blood lead testing as specified by the
6 Department of Health pursuant to section 7 of P.L.1995 , c.316
7 (C.26:2-137.1); and medical evaluation and any necessary medical
8 follow-up and treatment for lead poisoned children.

9 (2) All childhood immunizations as recommended by the Advisory
10 Committee on Immunization Practices of the United States Public
11 Health Service and the Department of Health pursuant to section 7 of
12 P.L.1995, c.316 (C.26:2-137.1). A carrier shall notify its insureds, in
13 writing, of any change in the health care services provided with respect
14 to childhood immunizations and any related changes in premium. Such
15 notification shall be in a form and manner to be determined by the
16 Commissioner of Banking and Insurance.

17 The benefits shall be provided to the same extent as for any other
18 medical condition under the health benefits plan, except that no
19 deductible shall be applied for benefits provided pursuant to this
20 section. This section shall apply to all individual health benefits plans
21 in which the carrier has reserved the right to change the premium.

22 (cf: P.L.1995, c.316, s.5)

23

24 9. Section 8 of P.L.1992, c. 162 (C.17B:27A-24) is amended to
25 read as follows:

26 8. Any small employer carrier may require a reasonable specified
27 minimum participation of eligible employees, which shall not exceed
28 75%, or reasonable minimum employer contributions in determining
29 whether to accept a small group pursuant to this act. [The standards
30 so established by the carrier shall be first approved by the board and
31 shall be applied uniformly to all small groups, except that in no event
32 shall a] A small employer carrier shall not require an employer to
33 contribute more than 10% to the annual cost of the policy or contract
34 [, or an amount as otherwise provided by the board, and any minimum
35 participation standards established by the carrier shall be reasonable].
36 In establishing the percentage of employee participation, a one-to-one
37 credit shall be given for each employee covered by a spouse's health
38 benefits coverage. In calculating an employer's participation, the
39 carrier shall include all insured employees, regardless of whether the
40 employees chose an indemnity plan or a health maintenance
41 organization, or a combination thereof.

42 (cf: P.L.1995, c.298, s.3)

43

44 10. Section 8 of P.L.1992, c.161 (C.17B:27A-9) is amended to
45 read as follows:

46 8. a. [The board shall make application to the Hospital Rate

1 Setting Commission on behalf of all carriers for approval of discounted
2 or reduced rates of payment to hospitals for health care services
3 provided under an individual health benefits plan provided pursuant to
4 this act.] ~~(Deleted by amendment, P.L. . . . , c. (C. . . .))~~

5 b. [In addition to discounted or reduced rates of hospital payment,
6 the] The board shall make application on behalf of all carriers for any
7 [other] subsidies, discounts, or funds that may be provided for under
8 State or federal law or regulation. A carrier may include discounted
9 or reduced rates of hospital payment and other subsidies or funds
10 granted to the board to reduce its premium rates for individual health
11 benefits plans subject to this act.

12 c. A carrier shall not issue individual health benefits plans on a new
13 contract or policy form pursuant to this act until an informational filing
14 of a full schedule of rates which applies to the contract or policy form
15 has been filed with the board. The board shall forward the
16 informational filing to the commissioner and the Attorney General.

17 d. A carrier shall make an informational filing with the board of any
18 change in its rates for individual health benefits plans pursuant to
19 section 3 of [this act] P.L.1992, c.161 (C.17B:27A-4) prior to the
20 date the rates become effective. The board shall file the informational
21 filing with the commissioner and the Attorney General. If the carrier
22 has filed all information required by the board, the filing shall be
23 deemed to be complete.

24 e. (1) Rates shall be formulated on contracts or policies [required]
25 issued pursuant to section 3 of [this act] P.L.1992, c.161 (C.17B:27A-
26 4) so that the anticipated minimum loss ratio for a contract or policy
27 form shall not be less than 65% or greater than 75% of the premium
28 ,which may vary on the basis of the level of policy benefits and
29 premium, as determined by regulations promulgated by the board, less
30 any assessments paid pursuant to section 3 of P.L. . . . , c. (C. . . .
31)(pending in the Legislature as this bill) and any amount paid by the
32 carrier for first year administration costs. The loss ratio shall be based
33 on a life duration, but refund or credit tests shall be performed not less
34 than once in each three-year period. The carrier shall submit with its
35 rate filing supporting data, as determined by the board, and a
36 certification by a member of the American Academy of Actuaries, or
37 other individuals acceptable to the board and to the commissioner, that
38 the carrier is in compliance with the provisions of this subsection.

39 (2) Following the close of [each] a calendar year, if the board
40 determines that a carrier's loss ratio was less than [75%]the loss ratio
41 established by the board pursuant to paragraph (1) of this subsection
42 for that calendar year, the carrier shall be required to refund to policy
43 or contract holders the difference between the amount of net earned
44 premium it received that year and the amount that would have been
45 necessary to achieve the [75%] loss ratio established by the board
46 pursuant to paragraph (1) of this subsection.

1 (3) Beginning January 1, 1997 and upon the first 12-month
2 anniversary date thereafter of the policy or contract, the premium rate
3 charged by a carrier to the highest rated individual purchasing a health
4 benefits plan issued pursuant to section 3 of P.L.1992, c.161
5 (C.17B:27A-4) shall not be greater than 300% of the premium rate
6 charged to the lowest rated individual purchasing that same health
7 benefits plan.

8 f. Notwithstanding the provisions of P.L.1992, c.161 (C.17B:27A-2
9 et seq.) to the contrary, the schedule of rates filed pursuant to this
10 section by a carrier which insured at least 50% of the community-rated
11 individually insured persons on the effective date of P.L.1992, c.161
12 (C.17B:27A-2 et seq.) shall not be required to produce a loss ratio
13 which when combined with the carrier's administrative costs and
14 investment income results in self-sustaining rates prior to January 1,
15 1996, for individual policies or contracts issued prior to August 1,
16 1993. The carrier shall, not later than 30 days after the effective date
17 of P.L.1994, c.102 [(C.17B:27A-4 et al.)], file with the board for
18 approval, a plan to achieve this objective.
19 (cf: P.L.1994, c.102, s.2)

20
21 11. Section 10 of P.L.1992, c.162 (C.17B:27A-11) is amended to
22 read as follows:

23 10. The program shall have the general powers and authority
24 granted under the laws of New Jersey to insurance companies, health
25 service corporations and health maintenance organizations licensed or
26 approved to transact business in this State, except that the program
27 shall not have the power to issue health benefits plans directly to either
28 groups or individuals.

29 The board shall have the specific authority to:

30 a. assess members their proportionate share of program losses and
31 administrative expenses in accordance with the provisions of section
32 [11] 3 of [this act] P.L. , c. (C.)(pending in the Legislature as
33 this bill), and make advance interim assessments, as may be reasonable
34 and necessary for organizational and reasonable operating expenses
35 and estimated losses. An interim assessment shall be credited as an
36 offset against any regular assessment due following the close of the
37 fiscal year;

38 b. establish rules, conditions, and procedures pertaining to the
39 sharing of program losses and administrative expenses among the
40 members of the program;

41 c. review rate applications and form filings submitted by carriers in
42 accordance with this act;

43 d. define the provisions of individual health benefits plans in
44 accordance with the requirements of this act;

45 e. enter into contracts which are necessary or proper to carry out
46 the provisions and purposes of this act;

- 1 f. establish a procedure for the joint distribution of information on
2 individual health benefits plans issued pursuant to section 3 of this act;
- 3 g. establish, at the board's discretion, standards for the application
4 of a means test for individual health benefits plans issued pursuant to
5 section 3 of this act;
- 6 h. establish, at the board's discretion, reasonable guidelines for the
7 purchase of new individual health benefits plans by persons who
8 already are enrolled in or insured by another individual health benefits
9 plan;
- 10 i. establish minimum requirements for performance standards for
11 carriers that are reimbursed for losses submitted to the program and
12 provide for performance audits from time to time;
- 13 j. sue or be sued, including taking any legal actions necessary or
14 proper for recovery of an assessment for, on behalf of, or against the
15 program or a member;
- 16 k. appoint from among its members appropriate legal, actuarial,
17 and other committees as necessary to provide technical and other
18 assistance in the operation of the program, in policy and other contract
19 design, and any other function within the authority of the program;
- 20 l. borrow money to effect the purposes of the program. Any notes
21 or other evidence of indebtedness of the program not in default shall
22 be legal investments for carriers and may be carried as admitted assets;
23 and
- 24 m. contract for an independent actuary and any other professional
25 services the board deems necessary to carry out its duties under
26 P.L.1992, c.161 (C.17B:27A-2 et al.).
27 (cf: P.L.1993, c.164, s.6)
28
- 29 12. Section 1 of P.L.1992, c.162 (C.17B:27A-17) is amended to
30 read as follows:
- 31 1. As used in this act:
- 32 "Actuarial certification" means a written statement by a member of
33 the American Academy of Actuaries or other individual acceptable to
34 the commissioner that a small employer carrier is in compliance with
35 the provisions of section 9 of P.L.1992, c.162 (C.17B:27A-25), based
36 upon examination, including a review of the appropriate records and
37 actuarial assumptions and methods used by the small employer carrier
38 in establishing premium rates for applicable health benefits plans.
- 39 "Anticipated loss ratio" means the ratio of the present value of the
40 expected benefits, not including dividends, to the present value of the
41 expected premiums, not reduced by dividends, over the entire period
42 for which rates are computed to provide coverage. For purposes of
43 this ratio, the present values must incorporate realistic rates of interest
44 which are determined before federal taxes but after investment
45 expenses.
- 46 "Board" means the board of directors of the program.

1 "Carrier" means any insurance company, health service corporation,
2 [hospital service corporation,] medical service corporation or health
3 maintenance organization authorized to issue health benefits plans in
4 this State. For purposes of this act, carriers that are affiliated
5 companies shall be treated as one carrier, except that any insurance
6 company, health service corporation, [hospital service corporation,]
7 or medical service corporation that is an affiliate of a health
8 maintenance organization located in New Jersey or any health
9 maintenance organization located in New Jersey that is affiliated with
10 an insurance company, health service corporation, [hospital service
11 corporation,] or medical service corporation shall treat the health
12 maintenance organization as a separate carrier.

13 "Commissioner" means the Commissioner of Banking and
14 Insurance.

15 "Community rating" means a rating methodology in which the
16 premium for all persons covered by a policy or contract form is the
17 same based upon the experience of the entire pool of risks covered by
18 that policy or contract form without regard to age, gender, health
19 status, residence or occupation.

20 "Department" means the Department of Banking and Insurance.

21 "Dependent" means the spouse or child of an eligible employee,
22 subject to applicable terms of the health benefits plan covering the
23 employee.

24 "Eligible employee" means a full-time employee who works a
25 normal work week of 25 or more hours. The term includes a sole
26 proprietor, a partner of a partnership, or an independent contractor, if
27 the sole proprietor, partner, or independent contractor is [included as
28 an employee] covered under a health benefits plan of a small employer
29 or group health association, but does not include employees who work
30 less than 25 hours a week, work on a temporary or substitute basis or
31 are participating in an employee welfare arrangement established
32 pursuant to a collective bargaining agreement.

33 "Financially impaired" means a carrier which, after the effective
34 date of this act, is not insolvent, but is deemed by the commissioner to
35 be potentially unable to fulfill its contractual obligations or a carrier
36 which is placed under an order of rehabilitation or conservation by a
37 court of competent jurisdiction.

38 "Group health association" includes any professional association or
39 trade association as defined in this section or any group or exchange
40 which makes available group health coverage under a health benefits
41 plan to businesses with fewer than 50 eligible employees, provided that
42 the business is a member of the association or exchange or of an
43 association or exchange which is a member of such an association.

44 "Health benefits plan" means any hospital and medical expense
45 insurance policy or certificate; health, hospital, or medical service
46 corporation contract or certificate; or health maintenance organization

1 subscriber contract or certificate delivered or issued for delivery in this
2 State by any carrier to a small employer group pursuant to section 3
3 of P.L.1992, c.162 (C.17B:27A-19). For purposes of this act, "health
4 benefits plan" excludes the following plans, policies, or contracts:
5 accident only, credit, disability, long-term care, coverage for Medicare
6 services pursuant to a contract with the United States government,
7 Medicare supplement, hospital expense only, dental only, prescription
8 only or vision only, insurance issued as a supplement to liability
9 insurance, coverage arising out of a workers' compensation or similar
10 law, hospital confinement or other supplemental limited benefit
11 insurance coverage, automobile medical payment insurance, personal
12 injury protection coverage issued pursuant to P.L.1972, c.70
13 (C.39:6A-1 et seq.)and stop loss or excess risk insurance.

14 "Late enrollee" means an eligible employee or dependent who
15 requests enrollment in a health benefits plan of a small employer
16 following the initial minimum 30-day enrollment period provided under
17 the terms of the health benefits plan. An eligible employee or
18 dependent shall not be considered a late enrollee if the individual: a.
19 was covered under another employer's health benefits plan at the time
20 he was eligible to enroll and stated at the time of the initial enrollment
21 that coverage under that other employer's health benefits plan was the
22 reason for declining enrollment; b. has lost coverage under that other
23 employer's health benefits plan as a result of termination of
24 employment, the termination of the other plan's coverage, death of a
25 spouse, or divorce; and c. requests enrollment within 90 days after
26 termination of coverage provided under another employer's health
27 benefits plan. An eligible employee or dependent also shall not be
28 considered a late enrollee if the individual is employed by an employer
29 which offers multiple health benefits plans and the individual elects a
30 different plan during an open enrollment period; or if a court of
31 competent jurisdiction has ordered coverage to be provided for a
32 spouse or minor child under a covered employee's health benefits plan
33 and request for enrollment is made within 30 days after issuance of
34 that court order.

35 "Medical savings account program" means a health benefits plan
36 that includes all of the following:

37 a. the purchase of qualified higher deductible hospital and medical
38 expense insurance for the benefit of an employee and the employee's
39 eligible dependents;

40 b. the payment on behalf of an employee into a medical savings
41 account by the employee's employer of all or part of the premium
42 differential realized by the employer based on the purchase of a higher
43 deductible health benefits plan for the benefit of the employee and the
44 employee's eligible dependents; and

45 c. an account administrator to administer the medical savings
46 account from which payment of claims is made.

1 "Member" means all carriers issuing health benefits plans in this
2 State on or after the effective date of this act.

3 "Modified community rating" means a rating system in which the
4 premium for all persons covered by a policy or contract is formulated
5 based on the experience of all persons covered by that policy or
6 contract under which rates may differ by health status, age, gender and
7 geographical location.

8 "Multiple employer arrangement" means an arrangement established
9 or maintained to provide health benefits to employees and their
10 dependents of two or more employers, under an insured plan
11 purchased from a carrier in which the carrier assumes all or a
12 substantial portion of the risk, as determined by the commissioner, and
13 shall include, but is not limited to, a multiple employer welfare
14 arrangement, or MEWA, multiple employer trust or other form of
15 benefit trust.

16 "Plan of operation" means the plan of operation of the program
17 including articles, bylaws and operating rules approved pursuant to
18 section 14 of P.L.1992, c.162 (C.17B:27A-30).

19 "Preexisting condition provision" means a policy or contract
20 provision that excludes coverage under that policy or contract for
21 charges or expenses incurred during a specified period following the
22 insured's effective date of coverage, for a condition that, during a
23 specified period immediately preceding the effective date of coverage,
24 had manifested itself in such a manner as would cause an ordinarily
25 prudent person to seek medical advice, diagnosis, care or treatment,
26 or for which medical advice, diagnosis, care or treatment was
27 recommended or received as to that condition or as to pregnancy
28 existing on the effective date of coverage.

29 "Professional association" means an association serving common
30 professional interests that:

31 a. has been certified as a qualified association by the commissioner,
32 in a form and manner to be determined by the commissioner;

33 b. has been actively in existence and sponsoring a health benefits
34 plan for five years;

35 c. has a constitution and by-laws or other analogous governing
36 documents;

37 d. has been formed in good faith for purposes other than that of
38 obtaining insurance;

39 e. is not owned or controlled by a carrier;

40 f. does not condition membership in the association on health
41 status or claims experience; and

42 g. conditions membership on a significant amount of education,
43 training or experience, or on a license or certificate from a State
44 authority to practice that profession.

45 "Program" means the New Jersey Small Employer Health Benefits
46 Program established pursuant to section 12 of P.L.1992, c.162

1 (C.17B:27A-28).

2 "Qualifying previous coverage" means benefits or coverage
3 provided under:

4 a. Medicare or Medicaid or any other federally funded health
5 benefits program;

6 b. a group health insurance policy or contract, including coverage
7 by an insurance company, a health, hospital or medical service
8 corporation, or a health maintenance organization, or an
9 employer-based, self-funded or other health benefit arrangement; or

10 c. an individual health insurance policy or contract, including
11 coverage by an insurance company, a health, hospital or medical
12 service corporation, or a health maintenance organization.

13 Qualifying previous coverage shall not include the following
14 policies, contracts or arrangements, whether issued on an individual or
15 group basis: specified disease only, accident only, credit, disability,
16 long-term care, Medicare supplement, dental only, prescription only
17 or vision only, insurance issued as a supplement to liability insurance,
18 stop loss or excess risk insurance, coverage arising out of a workers'
19 compensation or similar law, hospital confinement or other
20 supplemental limited benefit coverage, automobile medical payment
21 insurance, or personal injury protection coverage issued pursuant to
22 P.L.1972, c.70 (C.39:6A-1 et seq.).

23 "Small employer" means any person, firm, corporation, partnership,
24 or association actively engaged in business which, on at least 50
25 percent of its working days during the preceding calendar year quarter,
26 employed [at least two but] no more than 49 eligible employees, the
27 majority of whom are employed within the State of New Jersey. In
28 determining the number of eligible employees, companies which are
29 affiliated companies shall be considered one employer. Subsequent to
30 the issuance of a health benefits plan to a small employer pursuant to
31 the provisions of this act, and for the purpose of determining
32 eligibility, the size of a small employer shall be determined annually.
33 Except as otherwise specifically provided, provisions of this act which
34 apply to a small employer shall continue to apply until the anniversary
35 date of the health benefits plan next following the date the employer
36 no longer meets the definition of a small employer. For the purposes
37 of P.L.1992, c.162 (C.17B:27A-17 et seq.), a State, county or
38 municipal body, agency, board or department shall not be considered
39 a small employer.

40 "Small employer carrier" means any carrier that offers health
41 benefits plans covering eligible employees of one or more small
42 employers.

43 "Small employer health benefits plan" means a health benefits plan
44 for small employers approved by the commissioner pursuant to section
45 17 of P.L.1992, c.162 (C.17B:27A-33).

46 "Stop loss" or "excess risk insurance" means an insurance policy

1 designed to reimburse a self-funded arrangement of one or more small
2 employers for catastrophic, excess or unexpected expenses, wherein
3 neither the employees nor other individuals are third party beneficiaries
4 under the insurance policy. In order to be considered stop loss or
5 excess risk insurance for the purposes of P.L.1992, c.162
6 (C.17B:27A-17 et seq.), the policy shall establish a per person
7 attachment point or retention or aggregate attachment point or
8 retention, or both, which meet the following requirements:

9 a. If the policy establishes a per person attachment point or
10 retention, that specific attachment point or retention shall not be less
11 than [~~\$25,000~~] \$10,000 per covered person per plan year; and

12 b. If the policy establishes an aggregate attachment point or
13 retention, that aggregate attachment point or retention shall not be less
14 than 125% of expected claims per plan year.

15 "Supplemental limited benefit insurance" means insurance that is
16 provided in addition to a health benefits plan on an indemnity
17 non-expense incurred basis.

18 "Trade association" means an association serving common industry,
19 business or trade interests that:

20 a. has been certified as a qualified association by the commissioner,
21 in a form and manner to be determined by the commissioner;

22 b. has been actively in existence and sponsoring a health benefits
23 plan for five years;

24 c. has a constitution and by-laws or other analogous governing
25 documents;

26 d. has been formed in good faith for purposes other than that of
27 obtaining insurance;

28 e. is not owned or controlled by a carrier; and

29 f. does not condition membership in the association on health
30 status or claims experience.

31 (cf: P.L.1995, c.340, s.1)

32

33 13. Section 3 of P.L.1992, c.162 (C.17B:27A-19) is amended to
34 read as follows:

35 3. a. Except as provided in subsection f. of this section, every
36 small employer carrier shall, as a condition of transacting business in
37 this State, offer to every small employer the five health benefit plans
38 , which may be offered on a non-guaranteed issue basis, as provided
39 in this section. The board shall establish a standard policy form for
40 each of the five plans, which except as otherwise provided in
41 subsection j. and subsection l. of this section, shall be the only plans
42 offered to small groups on or after January 1, 1994. One policy form
43 shall contain the benefits provided for in sections 55, 57, and 59 of
44 P.L.1991, c.187 (C.17:48E-22.2, 17B:26B-2 and 26:2J-4.3). In the
45 case of indemnity carriers, one policy form shall be established which
46 contains benefits and cost sharing levels which are equivalent to the

1 health benefits plans of health maintenance organizations pursuant to
2 the "Health Maintenance Organization Act of 1973," Pub.L.93-222
3 (42 U.S.C.300e et seq.). The remaining policy forms shall contain
4 basic hospital and medical-surgical benefits, including, but not limited
5 to:

- 6 (1) Basic inpatient and outpatient hospital care;
- 7 (2) Basic and extended medical-surgical benefits;
- 8 (3) Diagnostic tests, including X-rays;
- 9 (4) Maternity benefits, including prenatal and postnatal care; and
- 10 (5) Preventive medicine, including periodic physical examinations
11 and inoculations.

12 At least three of the forms shall provide for major medical benefits
13 in varying lifetime aggregates, one of which shall provide at least
14 \$1,000,000 in lifetime aggregate benefits. The policy forms provided
15 pursuant to this section shall contain benefits representing
16 progressively greater actuarial values.

17 Notwithstanding the provisions of this subsection to the contrary,
18 the board also may establish additional policy forms by which a small
19 employer carrier, other than a health maintenance organization, may
20 provide indemnity benefits for health maintenance organization
21 enrollees by direct contract with the enrollees' small employer through
22 a dual arrangement with the health maintenance organization. The
23 dual arrangement shall be filed with the commissioner for approval.
24 The additional policy forms shall be consistent with the general
25 requirements of P.L.1992, c.162 (C.17B:27A-17 et seq.).

26 b. Initially, a carrier shall offer a plan within 90 days of the
27 approval of such plan by the commissioner. Thereafter, the plans shall
28 be available to all small employers on a continuing basis. Every small
29 employer which elects to be covered under any health benefits plan
30 who pays the premium therefor and who satisfies the participation
31 requirements of the plan shall be issued a policy or contract by the
32 carrier.

33 c. The carrier may establish a premium payment plan which
34 provides installment payments and which may contain reasonable
35 provisions to ensure payment security, provided that provisions to
36 ensure payment security are uniformly applied.

37 d. In addition to the five standard policies described in subsection
38 a. of this section, the board may develop up to five rider packages.
39 Any such package which a carrier chooses to offer shall be issued to
40 a small employer who pays the premium therefor, and shall be subject
41 to the rating methodology set forth in section 9 of P.L.1992, c.162
42 (C.17B:27A-25).

43 e. Notwithstanding the provisions of subsection a. of this section
44 to the contrary, the board may approve a health benefits plan
45 containing only medical-surgical benefits or major medical expense
46 benefits, or a combination thereof, which is issued as a separate policy

1 in conjunction with a contract of insurance for hospital expense
2 benefits issued by a hospital service corporation, if the health benefits
3 plan and hospital service corporation contract combined otherwise
4 comply with the provisions of P.L.1992, c.162 (C.17B:27A-17 et
5 seq.). Deductibles and coinsurance limits for the health benefits plan
6 and the contract combined may be allocated between the separate
7 contracts at the discretion of the carrier and the hospital service
8 corporation.

9 f. Notwithstanding the provisions of this section to the contrary,
10 a health maintenance organization which is a qualified health
11 maintenance organization pursuant to the "Health Maintenance
12 Organization Act of 1973," Pub.L.93-222 (42 U.S.C.300e et seq.)
13 shall be permitted to offer health benefits plans formulated by the
14 board and approved by the commissioner which are in accordance with
15 the provisions of that law in lieu of the five plans required pursuant to
16 this section.

17 Notwithstanding the provisions of this section to the contrary, a
18 health maintenance organization which is approved pursuant to
19 P.L.1973, c.337 (C.26:2J-1 et seq.) shall be permitted to offer health
20 benefits plans formulated by the board and approved by the
21 commissioner which are in accordance with the provisions of that law
22 in lieu of the five plans required pursuant to this section, except that
23 the plans shall provide the same level of benefits as required for a
24 federally qualified health maintenance organization, including any
25 requirements concerning copayments by enrollees.

26 g. A carrier shall not be required to own or control a health
27 maintenance organization or otherwise affiliate with a health
28 maintenance organization in order to comply with the provisions of
29 this section, but the carrier shall be required to offer the five health
30 benefits plans which are formulated by the board and approved by the
31 commissioner, including one plan which contains benefits and cost
32 sharing levels that are equivalent to those required for health
33 maintenance organizations.

34 h. Notwithstanding the provisions of subsection a. of this section
35 to the contrary, the board may modify the benefits provided for in
36 sections 55, 57 and 59 of P.L.1991, c.187 (C.17:48E-22.2, 17B:26B-2
37 and 26:2J-4.3).

38 i. (1) In addition to the rider packages provided for in subsection
39 d. of this section, every carrier may offer, in connection with the five
40 health benefits plans required to be offered by this section, any number
41 of riders which may revise the coverage offered by the five plans in
42 any way, provided, however, that any form of such rider or
43 amendment thereof which decreases benefits or decreases the actuarial
44 value of one of the five plans shall be filed for informational purposes
45 with the board and for approval by the commissioner before such rider
46 may be sold. Any rider or amendment thereof which adds benefits or

1 increases the actuarial value of one of the five plans shall be filed with
2 the board for informational purposes before such rider may be sold.

3 The commissioner shall disapprove any rider filed pursuant to this
4 subsection that is unjust, unfair, inequitable, unreasonably
5 discriminatory, misleading, contrary to law or the public policy of this
6 State. The commissioner shall not approve any rider which reduces
7 benefits below those required by sections 55, 57 and 59 of P.L.1991,
8 c.187 (C.17:48E-22.2, 17B:26B-2 and 26:2J-4.3) and required to be
9 sold pursuant to this section. The commissioner's determination shall
10 be in writing and shall be appealable.

11 (2) The benefit riders provided for in paragraph (1) of this
12 subsection shall be subject to the provisions of section 2, subsection
13 b. of section 3, and sections 6, 7, 8, 9 and 11 of P.L.1992, c.162
14 (C.17B:27A-18, 17B:27A-19b., 17B:27A-22, 17B:27A-23,
15 17B:27A-24, 17B:27A-25, and 17B:27A-27).

16 j. (1) Notwithstanding the provisions of P.L.1992, c.162
17 (C.17B:27A-17 et seq.) to the contrary, a health benefits plan issued
18 by or through a carrier, association, multiple employer arrangement
19 prior to January 1, 1994 or, if the requirements of subparagraph (c) of
20 paragraph (6) of this subsection are met, issued by or through an
21 out-of-State trust prior to January 1, 1994, at the option of a small
22 employer policy or contract holder, may be renewed or continued after
23 February 28, 1994, or in the case of such a health benefits plan whose
24 anniversary date occurred between March 1, 1994 and the effective
25 date of P.L.1994, c.11 (C.17B:27A-19.1 et al.), may be reinstated
26 within 60 days of that anniversary date and renewed or continued if,
27 beginning on the first 12-month anniversary date occurring on or after
28 the sixtieth day after the board adopts regulations concerning the
29 implementation of the rating factors permitted by section 9 of
30 P.L.1992, c.162 (C.17B:27A-25) and, regardless of the situs of
31 delivery of the health benefits plan, the health benefits plan renewed,
32 continued or reinstated pursuant to this subsection complies with the
33 provisions of section 2, subsection b. of section 3, and sections 6, 7,
34 8, 9 and 11 of P.L.1992, c.162 (C.17B:27A-18, 17B:27A-19b.,
35 17B:27A-22, 17B:27A-23, 17B:27A-24, 17B:27A-25 and
36 17B:27A-27) and section 7 of P.L.1995, c.340 (C.17B:27A-19.3).

37 Nothing in this subsection shall be construed to require an
38 association, multiple employer arrangement or out-of-State trust to
39 provide health benefits coverage to small employers that are not
40 contemplated by the organizational documents, bylaws, or other
41 regulations governing the purpose and operation of the association,
42 multiple employer arrangement or out-of-State trust. Notwithstanding
43 the foregoing provision to the contrary, an association, multiple
44 employer arrangement or out-of-State trust that offers health benefits
45 coverage to its members' employees and dependents :

46 (a) shall offer coverage to all eligible employees and their

1 dependents within the membership of the association, multiple
2 employer arrangement or out-of-State trust;

3 (b) shall not use actual or expected health status in determining its
4 membership; and

5 (c) shall make available to its small employer members at least one
6 of the standard benefits plans, as determined by the commissioner, in
7 addition to any health benefits plan permitted to be renewed or
8 continued pursuant to this subsection.

9 (2) Notwithstanding the provisions of this subsection to the
10 contrary, a carrier or out-of-State trust which writes the health
11 benefits plans required pursuant to subsection a. of this section[,] shall
12 [be required to] offer those plans to any small employer, association
13 or multiple employer arrangement.

14 (3) (a) A carrier, association, multiple employer arrangement or
15 out-of-State trust may withdraw a health benefits plan marketed to
16 small employers that was in effect on December 31, 1993 with the
17 approval of the commissioner. The commissioner shall approve a
18 request to withdraw a plan, consistent with regulations adopted by the
19 commissioner, only on the grounds that retention of the plan would
20 cause an unreasonable financial burden to the issuing carrier, taking
21 into account the rating provisions of section 9 of P.L.1992, c.162
22 (C.17B:27A-25) and section 7 of P.L.1995, c.340 (C.17B:27A-19.3).

23 (b) A carrier which has renewed, continued or reinstated a health
24 benefits plan pursuant to this subsection that has not been newly issued
25 to a new small employer group since January 1, 1994, may, upon
26 approval of the commissioner, continue to establish its rates for that
27 plan based on the loss experience of that plan if the carrier does not
28 issue that health benefits plan to any new small employer groups.

29 (4) (Deleted by amendment, P.L.1995, c.340).

30 (5) A health benefits plan that otherwise conforms to the
31 requirements of this subsection shall be deemed to be in compliance
32 with this subsection, notwithstanding any change in the plan's
33 deductible or copayment.

34 (6) (a) Except as otherwise provided in subparagraphs (b) and (c)
35 of this paragraph, a health benefits plan renewed, continued or
36 reinstated pursuant to this subsection shall be filed with the
37 commissioner for informational purposes within 30 days after its
38 renewal date. No later than 60 days after the board adopts regulations
39 concerning the implementation of the rating factors permitted by
40 section 9 of P.L.1992, c.162 (C.17B:27A-25) the filing shall be
41 amended to show any modifications in the plan that are necessary to
42 comply with the provisions of this subsection. The commissioner shall
43 monitor compliance of any such plan with the requirements of this
44 subsection, except that the board shall enforce the loss ratio
45 requirements.

46 (b) A health benefits plan filed with the commissioner pursuant to

1 subparagraph (a) of this paragraph may be amended as to its benefit
2 structure if the amendment does not reduce the actuarial value and
3 benefits coverage of the health benefits plan below that of the lowest
4 standard health benefits plan established by the board pursuant to
5 subsection a. of this section. The amendment shall be filed with the
6 commissioner for approval pursuant to the terms of sections 4, 8, 12
7 and 25 of P.L.1995, c.73 (C.17:48-8.2, 17:48A-9.2, 17:48E-13.2 and
8 26:2J-43), N.J.S.17B:26-1 and N.J.S.17B:27-49, as applicable, and
9 shall comply with the provisions of sections 2 and 9 of P.L.1992,
10 c.162 (C.17B:27A-18 and 17B:27A-25) and section 7 of P.L.1995,
11 c.340 (C.17B:27A-19.3).

12 (c) A health benefits plan issued by a carrier through an
13 out-of-State trust shall be permitted to be renewed or continued
14 pursuant to paragraph (1) of this subsection upon approval by the
15 commissioner and only if the benefits offered under the plan are at
16 least equal to the actuarial value and benefits coverage of the lowest
17 standard health benefits plan established by the board pursuant to
18 subsection a. of this section. For the purposes of meeting the
19 requirements of this subparagraph, carriers shall be required to file
20 with the commissioner the health benefits plans issued through an
21 out-of-State trust no later than 180 days after the date of enactment
22 of P.L.1995, c.340. A health benefits plan issued by a carrier through
23 an out-of-State trust that is not filed with the commissioner pursuant
24 to this subparagraph[,] shall not be permitted to be continued or
25 renewed after the 180-day period.

26 (7) Notwithstanding the provisions of P.L.1992, c.162
27 (C.17B:27A-17 et seq.) to the contrary, an association, multiple
28 employer arrangement or out-of-State trust may offer a health benefits
29 plan authorized to be renewed, continued or reinstated pursuant to this
30 subsection to small employer groups that are otherwise eligible
31 pursuant to paragraph (1) of this subsection [j. of this section] during
32 the period for which such health benefits plan is otherwise authorized
33 to be renewed, continued or reinstated.

34 (8) Notwithstanding the provisions of P.L.1992, c.162
35 (C.17B:27A-17 et seq.) to the contrary, a carrier, association, multiple
36 employer arrangement or out-of-State trust may offer coverage under
37 a health benefits plan authorized to be renewed, continued or
38 reinstated pursuant to this subsection to new employees of small
39 employer groups covered by the health benefits plan in accordance
40 with the provisions of paragraph (1) of this subsection.

41 (9) Notwithstanding the provisions of P.L.1992, c.162
42 (C.17B:27A-17 et seq.) or P.L.1992, c.161 (C.17B:27A-2 et seq.) to
43 the contrary, any individual, who is eligible for small employer
44 coverage under a policy issued, renewed, continued or reinstated
45 pursuant to this subsection, but who would be subject to a preexisting
46 condition exclusion under the small employer health benefits plan, or

1 who is a member of a small employer group who has been denied
2 coverage under the small employer group health benefits plan for
3 health reasons, may elect to purchase or continue coverage under an
4 individual health benefits plan until such time as the group health
5 benefits plan covering the small employer group of which the
6 individual is a member complies with the provisions of P.L.1992, c.162
7 (C.17B:27A-17 et seq.).

8 (10) In a case in which an association made available a health
9 benefits plan on or before March 1, 1994 and subsequently changed
10 the issuing carrier between March 1, 1994 and the effective date of
11 P.L.1995, c.340, the new issuing carrier shall be deemed to have been
12 eligible to continue and renew the plan pursuant to paragraph (1) of
13 this subsection.

14 (11) In a case in which an association, multiple employer
15 arrangement or out-of-State trust made available a health benefits plan
16 on or before March 1, 1994 and subsequently changes the issuing
17 carrier for that plan after the effective date of P.L.1995, c.340, the
18 new issuing carrier shall file the health benefits plan with the
19 commissioner for approval in order to be deemed eligible to continue
20 and renew that plan pursuant to paragraph (1) of this subsection.

21 (12) In a case in which a small employer purchased a health
22 benefits plan directly from a carrier on or before March 1, 1994 and
23 subsequently changes the issuing carrier for that plan after the
24 effective date of P.L.1995, c.340, the new issuing carrier shall file the
25 health benefits plan with the commissioner for approval in order to be
26 deemed eligible to continue and renew that plan pursuant to paragraph
27 (1) of this subsection.

28 Notwithstanding the provisions of subparagraph (b) of paragraph
29 (6) of this subsection to the contrary, a small employer who changes
30 its health benefits plan's issuing carrier pursuant to the provisions of
31 this paragraph[,] shall not, upon changing carriers, modify the benefit
32 structure of that health benefits plan within six months of the date the
33 issuing carrier was changed.

34 k. Effective immediately for a health benefits plan issued on or
35 after the effective date of P.L.1995, c.316 (C.17:48E-35.10 et al.) and
36 effective on the first 12-month anniversary date of a health benefits
37 plan in effect on the effective date of P.L.1995, c.316
38 (C.17:48E-35.10 et al.), the health benefits plans required pursuant to
39 this section, including any plans offered by a State approved or
40 federally qualified health maintenance organization, shall contain
41 benefits for expenses incurred in the following:

42 (1) Screening by blood lead measurement for lead poisoning for
43 children, including confirmatory blood lead testing as specified by the
44 Department of Health pursuant to section 7 of P.L.1995, c.316
45 (C.26:2-137.1); and medical evaluation and any necessary medical
46 follow-up and treatment for lead poisoned children.

1 (2) All childhood immunizations as recommended by the Advisory
2 Committee on Immunization Practices of the United States Public
3 Health Service and the Department of Health pursuant to section 7 of
4 P.L.1995, c.316 (C.26:2-137.1). A carrier shall notify its insureds, in
5 writing, of any change in the health care services provided with respect
6 to childhood immunizations and any related changes in premium. Such
7 notification shall be in a form and manner to be determined by the
8 Commissioner of Banking and Insurance.

9 The benefits shall be provided to the same extent as for any other
10 medical condition under the health benefits plan, except that no
11 deductible shall be applied for benefits provided pursuant to this
12 [section] subsection. This [section] subsection shall apply to all small
13 employer health benefits plans in which the carrier has reserved the
14 right to change the premium.

15 1. Notwithstanding the provisions of this section to the contrary, a
16 carrier may offer on a non-guaranteed issue basis to small employers,
17 associations and trusts, health benefits plans including medical savings
18 accounts, in addition to the five standard health benefits health plans
19 established by the board pursuant to section 3 of P.L.1992, c.162
20 (C.17B:27A-19), provided that the actuarial value of the health
21 benefits plan is at least equal to Plan A of the standard health benefits
22 plans approved by the board and provided that the policy or contract
23 forms for any such plans comply with the following requirements:

24 (1) the health benefits plan is offered to all small employer groups,
25 associations and trusts;

26 (2) (a) the premium charged to the highest rated member of a
27 group, association or trust member purchasing a health benefits plan
28 from a carrier that covers 250 or more individuals shall not be greater
29 than 300% of the premium charged to the lowest rated member of a
30 group, association, or trust purchasing the same plan, and

31 (b) the premium charged to the highest rated group, association or
32 trust purchasing a health benefits plan from a carrier that covers fewer
33 than 250 individuals shall not be greater than 300% of the premium
34 charged to the lowest rated group, association or trust purchasing the
35 same plan;

36 (3) the only factors upon which the rates for the health benefits
37 plan may be varied among participating members are the health status,
38 age, gender and geography of the employees of those members;

39 (4) coverage is provided to all members that meet a reasonable
40 specified minimum participation of eligible employee requirements,
41 which shall not exceed 75%, but may be lower at the discretion of the
42 carrier as to each plan it offers;

43 (5) coverage is required to be offered to all eligible employees and
44 the dependents of the employees of participating groups or members
45 of associations or trusts;

46 (6) the benefits offered under the health benefits plan are at least

1 equal in actuarial value to Plan A, without deductibles or copayments,
2 of the standard plans established by the board pursuant to section 3 of
3 P.L.1992, c.162 (C.17B:27A-19); and

4 (7) such other requirements as the board deems appropriate.

5 Nothing in this subsection shall be construed as preventing a
6 carrier, trust, multiple employer arrangement or association from
7 applying deductibles or copayments to a health benefits plan other than
8 a standard health benefits plan.

9 m. Notwithstanding the provisions of this section to the contrary,
10 a group of small employers may join together for the purpose of
11 providing health benefits plans in accordance with the provisions of
12 section 4 of P.L. , c. (C.) (pending in the Legislature as this bill).
13 (cf: P.L.1995, c.340, s.2)

14
15 14. Section 6 of P.L.1992, c.162 (C.17B:27A-22) is amended to
16 read as follows:

17 6. a. No health benefits plan subject to this act shall include any
18 preexisting condition provision, provided that, a preexisting condition
19 provision may apply to a late enrollee or to any group of [two to five]
20 less than six persons if such provision excludes coverage for a period
21 of no more than 180 days following the effective date of coverage of
22 such enrollee, and relates only to conditions manifesting themselves
23 during the six months immediately preceding the effective date of
24 coverage of such enrollee in such a manner as would cause an
25 ordinarily prudent person to seek medical advice, diagnosis, care or
26 treatment or for which medical advice, diagnosis, care, or treatment
27 was recommended or received during the six months immediately
28 preceding the effective date of coverage, or as to a pregnancy existing
29 on the effective date of coverage; provided that, if 10 or more late
30 enrollees request enrollment during any 30-day enrollment period, then
31 no preexisting condition provision shall apply to any such enrollee.

32 b. In determining whether a preexisting condition provision applies
33 to an eligible employee or dependent, all health benefits plans shall
34 credit the time that person was covered under any qualifying previous
35 coverage if the previous coverage was continuous to a date not more
36 than 90 days prior to the effective date of the new coverage, exclusive
37 of any applicable waiting period under such plan.

38 (cf: P.L.1995, c.298, s.2)

39
40 15. Section 9 of P.L.1992, c.162 (C.17B:27A-25) is amended to
41 read as follows:

42 9. a. [(1) Beginning on the fourth 12-month anniversary date of
43 any policy or contract issued in 1994, no small employer health
44 benefits plan shall be issued in this State unless the plan is community
45 rated.] (Deleted by amendment, P.L. , c. .)

46 (2) Beginning January 1, 1994 and upon the first 12-month

1 anniversary date thereafter of the policy or contract, the premium rate
2 charged by a carrier to the highest rated small group purchasing a
3 small employer health benefits plan issued pursuant to P.L.1992, c.162
4 (C.17B:27A-17 et seq.) shall not be greater than 300% of the premium
5 rate charged to the lowest rated small group purchasing that same
6 health benefits plan; provided, however, that the only factors upon
7 which the rate differential may be based are health status, age, gender
8 and geography, and provided further, that such factors are applied in
9 a manner consistent with regulations adopted by the board.

10 A health benefits plan issued pursuant to subsection j. of section 3
11 of P.L.1992, c.162 (C.17B:27A-19) shall be rated in accordance with
12 the provisions of section 7 of P.L.1995, c.340 (C.17B:27A-19.3), for
13 the purposes of meeting the requirements of this paragraph.

14 (3) [Beginning on the second 12-month anniversary after the date
15 established in paragraph (2) of this subsection of the policy or
16 contract, the premium rate charged by a carrier to the highest rated
17 small group purchasing a small employer health benefits plan issued
18 pursuant to subsection a. of section 3 of P.L.1992, c.162
19 (C.17B:27A-19) shall not be greater than 200% of the premium rate
20 charged for the lowest rated small group purchasing that same health
21 benefits plan; provided, however, that the only factors upon which the
22 rate differential may be based are age, gender and geography, and
23 provided further, that such factors are applied in a manner consistent
24 with regulations adopted by the board.

25 A health benefits plan issued pursuant to subsection j. of section 3
26 of P.L.1992, c.162 (C.17B:27A-19) shall be rated in accordance with
27 the provisions of section 7 of P.L.1995, c.340 (C.17B:27A-19.3), for
28 the purposes of meeting the requirements of this paragraph.] (Deleted
29 by amendment, P.L. , c. .)

30 (4) (Deleted by amendment, P.L.1994, c.11).

31 (5) Any policy or contract issued after January 1, 1994 to a small
32 employer who was not previously covered by a health benefits plan
33 issued by the issuing small employer carrier [,] shall be subject to the
34 same premium rate restrictions as provided in [paragraphs (1), (2) and
35 (3) of] this subsection, which rate restrictions shall be effective on the
36 date the policy or contract is issued.

37 (6) The board shall establish, pursuant to section 17 of P.L.1993,
38 c.162 (C.17B:27A-51):

39 (a) up to six geographic territories, none of which is smaller than
40 a county; and

41 (b) age classifications which, at a minimum, shall be in five-year
42 increments.

43 b. (Deleted by amendment, P.L.1993, c.162).

44 c. (Deleted by amendment, P.L.1995, c.298).

45 d. Notwithstanding any other provision of law to the contrary, this
46 act shall apply to a carrier which provides a health benefits plan to one

1 or more small employers through a policy issued to an association or
2 trust of employers.

3 A carrier which provides a health benefits plan to one or more small
4 employers through a policy issued to an association or trust of
5 employers after the effective date of P.L.1992, c.162 (C.17B:27A-17
6 et seq.), shall be required to offer small employer health benefits plans
7 to non-association or trust employers in the same manner as any other
8 small employer carrier is required pursuant to P.L.1992, c.162
9 (C.17B:27A-17 et seq.).

10 e. Nothing contained herein shall prohibit the use of premium rate
11 structures to establish different premium rates for individuals and
12 family units.

13 f. No insurance contract or policy subject to this act may be
14 entered into unless and until the carrier has made an informational
15 filing with the commissioner of a schedule of premiums, not to exceed
16 12 months in duration, to be paid pursuant to such contract or policy,
17 of the carrier's rating plan and classification system in connection with
18 such contract or policy, and of the actuarial assumptions and methods
19 used by the carrier in establishing premium rates for such contract or
20 policy.

21 g. (1) Beginning January 1, [1995] 1997, a carrier desiring to
22 increase or decrease premiums for any policy form or benefit rider
23 offered pursuant to subsection i. of section 3 of P.L.1992, c.162
24 (C.17B:27A-19) subject to this act may implement such increase or
25 decrease upon making an informational filing with the commissioner
26 of such increase or decrease, along with the actuarial assumptions and
27 methods used by the carrier in establishing such increase or decrease,
28 provided that the anticipated minimum loss ratio for a policy form shall
29 not be less than 65% or more than 75% of the premium therefor ,
30 which loss ratio may vary on the basis of the level of policy benefits
31 and premium, less any assessments paid pursuant to section 3 of P.L.,
32 c. (C.) (pending in the Legislature as this bill) and any amount
33 paid by the carrier for first year administration costs as determined
34 pursuant to regulations promulgated by the board. The loss ratio shall
35 be based on a life duration, but refund or credit tests shall be
36 performed not less than once in every three-year period. Until
37 December 31, 1996, the informational filing shall also include the
38 carrier's rating plan and classification system in connection with such
39 increase or decrease.

40 (2) Each calendar year, a carrier shall return, in the form of
41 aggregate benefits for each of the five standard policy forms offered
42 by the carrier pursuant to subsection a. of section 3 of P.L.1992, c.162
43 (C.17B:27A-19), at least 65% but not more than 75% of the aggregate
44 premiums collected for the policy form during that calendar year.
45 Carriers shall annually report, no later than August 1st of each year,
46 the loss ratio calculated pursuant to this section for each such policy

1 form for the previous calendar year. In each case where the loss ratio
2 for a policy fails to substantially comply with the [75%] loss ratio
3 [requirement] established by the board pursuant to paragraph (1) of
4 this subsection, the carrier shall issue a dividend or credit against
5 future premiums for all policyholders with that policy form in an
6 amount sufficient to assure that the aggregate benefits paid in the
7 previous calendar year plus the amount of the dividends and credits
8 shall equal [75% of the aggregate premiums collected for the policy
9 form in the previous calendar year] the loss ratio established by the
10 board pursuant to paragraph (1) of this subsection. All dividends and
11 credits must be distributed by December 31 of the year following the
12 calendar year in which the loss ratio requirements were not satisfied.
13 The annual report required by this paragraph shall include a carrier's
14 calculation of the dividends and credits, as well as an explanation of
15 the carrier's plan to issue dividends or credits. The instructions and
16 format for calculating and reporting loss ratios and issuing dividends
17 or credits shall be specified by the commissioner by regulation. Such
18 regulations shall include provisions for the distribution of a dividend
19 or credit in the event of cancellation or termination by a policyholder.

20 (3) The loss ratio of a health benefits plan issued pursuant to
21 subsection j. of section 3 of P.L.1992, c.162 (C.17B:27A-19) shall be
22 calculated in accordance with the provisions of section 7 of P.L.1995,
23 c.340 (C.17B:27A-19.3), for the purposes of meeting the requirements
24 of this subsection.

25 h. (Deleted by amendment, P.L.1993, c.162).

26 i. The provisions of this act shall apply to health benefits plans
27 which are delivered, issued for delivery, renewed or continued on or
28 after January 1, 1994.

29 j. (Deleted by amendment P.L.1995, c.340).

30 (cf: P.L.1995, c.340, s.3)

31

32 16. Section 11 of P.L.1992, c.161 (C.17B:27A-12) is repealed.

33

34 17. This act shall take effect on the 180th day after enactment and
35 shall apply to policies and contracts issued on or after that date.

36

37

38

STATEMENT

39

40 This bill consolidates the New Jersey Individual Health Coverage
41 Program and the New Jersey Small Employer Health Benefits Program
42 under the New Jersey Health Coverage Reform Board and transfers
43 the duties, powers and authority of the governing boards of those
44 programs to the newly consolidated board.

45 The bill establishes the Guaranteed Acceptance Plan to be
46 administered by the newly consolidated board. The Guaranteed

1 Acceptance Plan: (1) sets forth conditions under which individuals
2 unable to procure health insurance may purchase coverage under the
3 Guaranteed Acceptance Plan; (2) requires all health insurers to
4 participate in the plan; (3) requires the New Jersey Health Coverage
5 Reform Board to select an insurer to administer the plan and
6 establishes criteria to be used in the selection process; (4) sets forth
7 duties of the administering insurer; (5) establishes an assessment
8 mechanism which requires all insurers to be assessed by the board for
9 a portion of any operating losses of the plan, based on each insurer's
10 proportionate share of premiums collected in the State; (6) requires
11 the plan to offer annually renewable policies that conform to the
12 State's existing "standard health benefits plans;" (7) permits health
13 benefits plans issued by the Guaranteed Acceptance Plan to impose a
14 12-month waiting period for preexisting conditions; (8) limits initial
15 rates for coverage under the plan to 150% of the "average" standard
16 risk rate, which is determined by the board, but permits premiums to
17 rise to 200% of the standard rate to cover the costs associated with
18 the program; and (9) imposes a lifetime limit on coverage of
19 \$1,000,000.

20 The bill reduces the retention point amount for self-insured stop
21 loss coverage from \$25,000 to \$10,000.

22 It permits self-employed workers and small businesses to group
23 together to reduce the cost of obtaining health insurance and also
24 permits one-life groups to be covered under association plans. The
25 bill modifies pure community rating standards and requires carriers to
26 maintain a 3 to 1 premium ratio standard.

27 It permits the creation of medical savings accounts by employers on
28 behalf of individuals. In order to establish a medical savings account,
29 the purchase of a higher deductible health insurance policy is required.

30 The bill modifies current loss ratio requirements for individual and
31 small employer health benefits plans by requiring premiums for all
32 major medical and hospital expense coverages to be subject to a loss
33 ratio requirement of at least 65% but not more than 75%, which loss
34 ratio may vary on the basis of the level of policy benefits and premium.
35 The loss ratio is to be based on a life duration, but refund or credit
36 tests are required to be performed at least once in each three-year
37 period. Certain expenses, including first-year administrative costs, are
38 permitted to be deducted before calculating the loss ratio tests.

39 Finally, the bill repeals section 11 of P.L.1992, c.161 (C.17B:27A-
40 12).

1

2

3 Makes various changes to the individual and small employer health
4 benefits programs.