

SENATE, No. 1658

STATE OF NEW JERSEY

INTRODUCED OCTOBER 28, 1996

By Senator SINGER

1 AN ACT establishing the Work Support and Family Stability Program
2 and revising parts of the statutory law.

3

4 **BE IT ENACTED** by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. (New section) This act shall be known and may be cited as the
8 "Work Support and Family Stability Act."

9

10 2. (New section) The Legislature finds and declares that:

11 a. Within New Jersey, there are counties and municipalities
12 experiencing high unemployment and underemployment among their
13 populations, and many people have been compelled by downsizing,
14 restructuring, changed economic circumstances and declines in many
15 job sectors at the national, State and local levels to take jobs that do
16 not pay wages or include benefits sufficient to enable these workers to
17 provide themselves or their families with the necessities of life and a
18 minimally decent standard of living;

19 b. Poverty, and especially the increasing impoverishment of
20 working people and families, is a major cause of personal and family
21 insecurity and instability, and of the insecurity and instability of many
22 of our neighborhoods and communities;

23 c. Personal and family security and stability, and protection of
24 children and vulnerable adults, are critically important to the
25 establishment and maintenance of successful family life and childhood
26 development, including the nurturing and transmission of values that
27 are vital to community and society;

28 d. The absence of security and stability enhances the likelihood of
29 personal problems, family breakup, educational underachievement and
30 alienation, which in turn lead to an increased incidence of social
31 problems, such as crime, substance abuse and long-term joblessness,
32 that contribute to the overall decline of our neighborhoods,
33 communities and State, and threaten the public health, safety and
34 welfare;

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

1 e. The provision of increased education and special training will
2 assist many economically disadvantaged and unskilled persons to find
3 full-time permanent jobs that provide adequate wages and benefits, but
4 this education and training alone will not be enough to lift all families
5 and individuals out of poverty;

6 f. Necessary financial and other support for work and personal and
7 family stability and security, including a special commitment to protect
8 children and vulnerable adults, are necessary components of the effort
9 to help people, especially children, escape from poverty, and will in
10 turn enable them to become or remain taxpayers, provide dollars to
11 local economies, and allow people in vital but lower-paying jobs to
12 develop the long-term experience and skills required to enhance the
13 effectiveness of their job performance and ultimately eliminate their
14 need for supplemental assistance; and

15 g. It is in the best interests of the people, families, neighborhoods,
16 communities and economy of the State of New Jersey to provide work
17 support and family stability assistance sufficient to enable lower-
18 income families and individuals to work their way out of poverty and
19 achieve a minimally decent and healthful standard of living.

20
21 3. (New section) As used in this act:

22 "Adult" means a person 18 years of age or older who is not
23 attending high school and is not enrolled as a full-time student in a
24 degree or equivalency program offered by an accredited college or
25 university, technical institute or job-training center; or a person 23
26 years of age or older, regardless of whether the person is attending
27 high school or is enrolled in an educational or training program; or an
28 emancipated minor.

29 "Benefits" means benefits provided under the Work Support and
30 Family Stability Program.

31 "Commissioner" means the Commissioner of Human Services.

32 "Division" means the Division of Family Development in the
33 Department of Human Services.

34 "Family" means a minor child and the parent, relative or unrelated
35 person with whom the child is living and who has custody of, and is
36 responsible for the care of, that child.

37 "Individual" means an adult who is not part of a family, and is part
38 of a household composed of that individual alone or the individual and
39 his spouse.

40 "Program" means the Work Support and Family Stability Program
41 established pursuant to this act.

42 "Standard of need" means the minimum amount of income and in-
43 kind benefits or services needed by families and individuals living in
44 New Jersey in order to guarantee the necessities of life and to maintain
45 a minimally decent and healthful standard of living, and shall include
46 necessary housing, utilities, food, medical care, clothing, work-related

1 transportation, child care and personal and household essentials.

2

3 4. (New section) a. The Work Support and Family Stability
4 Program is established in the Division of Family Development in the
5 Department of Human Services. The program shall be administered
6 in each county by the county welfare agency under the oversight of,
7 and pursuant to standards and procedures established by, the division.

8 b. The purposes of the program shall be to:

9 (1) help maintain and strengthen personal and family life; protect
10 children and vulnerable adults; and support and promote work, to
11 enable families and individuals to achieve economic independence;

12 (2) help eligible families and individuals attain the maximum self-
13 support and independence consistent with acceptable standards of
14 decency, health and personal and family stability; and

15 (3) provide for the care of dependent children and families in those
16 instances in which the head of the household is unable to work outside
17 of the home.

18 c. The program shall provide the following benefits and services
19 to families and individuals who were recipients of aid to families with
20 dependent children (AFDC) benefits pursuant to P.L.1959, c.86
21 (C.44:10-1 et seq.), AFDC emergency assistance, or general public
22 assistance pursuant to P.L.1947, c.156 (C.44:8-107 et seq.), prior to
23 the effective date of this act, and to other families and individuals who
24 are eligible for the program pursuant to subsections d. and e. of this
25 section, respectively: cash grants and other financial assistance, food,
26 medical and health care benefits or insurance premium subsidies, child
27 care assistance, housing subsidies or other housing assistance, housing
28 search assistance, job training, job search assistance, education or
29 other related benefits, substance abuse or mental health treatment
30 services, and transportation assistance.

31 d. The division or its representative shall prepare for each eligible
32 family or individual a comprehensive work plan, to be mutually
33 developed with the family or individual and approved by the division
34 or its representative, which provides reasonable stipulations with
35 respect to requirements for job search, job readiness and preparation,
36 employment and employment-related education or training. Receipt
37 of benefits and services under the program shall be conditioned upon
38 the family or individual being in, or returning to, substantial
39 compliance with the comprehensive work plan.

40 A family plan prepared pursuant to section 7 of P.L.1991, c.523
41 (C.44:10-25) shall qualify as a comprehensive work plan for the
42 purposes of this subsection.

43 e. A family shall be eligible for the program if the total of the
44 family's monthly cash income and non-cash benefits from all sources
45 does not exceed the current standard of need applicable to a family of
46 that size, as determined by the commissioner pursuant to section 5 of

1 this act, and if :

2 (1) a parent or other adult in the family is employed; or

3 (2) no parent or other adult in the family is employed, because of
4 one of the following reasons as determined by the commissioner:

5 (a) a disability or other condition which renders the person
6 incapable of employment;

7 (b) an inability to find employment despite making reasonable
8 efforts to do so;

9 (c) full-time attendance at an educational, technical or training
10 program in preparation for employment as part of a comprehensive
11 work plan approved by the division or its representative;

12 (d) the presence in the family of a minor child under six
13 months of age; or

14 (e) special circumstances of a unique and compelling nature,
15 including, but not limited to, the presence of a disabled person
16 requiring constant or special care by a family member.

17 f. An individual shall be eligible for the program if the total of the
18 individual's monthly cash income and non-cash benefits from all
19 sources, combined with the total resources of the individual's spouse
20 in a two-person household, does not exceed the current applicable
21 standard of need, as determined by the commissioner pursuant to
22 section 5 of this act, and if:

23 (1) the individual or spouse is employed; or

24 (2) the individual or spouse is unemployed, because of one of the
25 following reasons as determined by the commissioner:

26 (a) a disability or other condition which renders the person
27 incapable of employment;

28 (b) an inability to find employment despite making reasonable
29 efforts to do so;

30 (c) full-time attendance at an educational, technical or training
31 program in preparation for employment as part of a comprehensive
32 work plan approved by the division or its representative; or

33 (d) special circumstances of a unique and compelling nature,
34 including, but not limited to, the presence of a disabled person
35 requiring constant or special care by the individual or spouse.

36 g. For the purpose of determining eligibility for the program, the
37 division shall assign each type of non-cash benefit received by a family
38 or individual a dollar equivalent that reflects the actual benefit received
39 by the family or individual, except that no type of non-cash benefit
40 shall be valued at a dollar level in excess of that assigned to the
41 corresponding component of the current standard of need applicable
42 to that family or individual, as determined by the commissioner
43 pursuant to section 5 of this act.

44 h. Application for or receipt of assistance under the program shall
45 operate as an assignment to the division of any rights to support from
46 another person that the applicant or recipient may have on his own

1 behalf or on behalf of another family member for whom the applicant
2 is applying for or receiving assistance; except that the assignment
3 shall only be applicable to unpaid support payments or arrearages
4 when the failure to pay has resulted in an increase in the assistance
5 payable to the family or individual under the program and only to the
6 extent of the increased assistance.

7 i. Whenever the term "aid to families with dependent children" or
8 "general public assistance" occurs or any reference is made thereto in
9 any law, contract or document, the same shall be deemed to mean or
10 refer to the "Work Support and Family Stability Program."

11

12 5. (New section) a. The commissioner shall by regulation
13 establish an accurate standard of need and update that standard
14 annually to reflect the increased costs of its various components, for
15 which purpose the commissioner shall conduct a comprehensive
16 market study at least every three years.

17 b. An eligible family or individual living in this State shall be
18 provided financial assistance and other benefits and services from the
19 division sufficient to provide all substantive components of the
20 applicable standard of need, and to assure that the family's or
21 individual's standard of living is equal to 80% of the applicable
22 standard of need during the first year after the effective date of this
23 act, which percentage shall be increased in annual stages until it is
24 equal to 100% of the applicable standard of need by the fifth year after
25 the effective date of this act.

26

27 6. (New Section) a. In addition to any other benefits and services
28 to which they are entitled under the program, an eligible family or
29 individual shall be provided as needed with emergency assistance if the
30 family or individual is in an actual or imminent state of homelessness,
31 or is without minimally adequate and necessary food, utility service,
32 health care, clothing, transportation or house furnishings. Emergency
33 assistance so provided shall include, but not be limited to, temporary
34 rental assistance or other types of safe and suitable interim shelter,
35 utilities, food, clothing, health services and minimum essential house
36 furnishings as determined to be necessary for the health and welfare of
37 the persons comprising an eligible family and the preservation of the
38 family itself, and the health and welfare of eligible individuals, and
39 shall be provided without regard to the circumstances causing the
40 family's or individual's state of homelessness. This assistance shall be
41 provided until such time as the family or individual is able to locate
42 decent and safe housing affordable at the family's or individual's
43 present income level, or is able to eliminate the other emergent
44 circumstances causing the need for emergency assistance. In order to
45 receive or continue to receive emergency assistance, all adult members
46 of an eligible family or eligible individuals shall be in substantial

1 compliance with all reasonable obligations and responsibilities of the
2 comprehensive work plan required pursuant to subsection d. of section
3 4 of this act, or shall be in the process of achieving or returning to
4 substantial compliance with the comprehensive work plan.

5 b. Under appropriate conditions, and in order to preserve the
6 health, safety and welfare of a family or individual, emergency
7 assistance as described above shall be provided to a family or
8 individual that is otherwise financially ineligible for the program;
9 except that: the family's or individual's total cash income, assistance
10 and in-kind benefits shall not exceed 200% of the current applicable
11 standard of need, and repayment of part or all of the emergency
12 assistance may be required in accordance with a reasonable and
13 appropriate repayment schedule.

14

15 7. (New Section) By the fifth year after the effective date of this
16 act, the Department of Labor shall have in operation in every county
17 a job referral unit, and the Department of Community Affairs shall
18 have in operation in every county a housing unit, performing the
19 functions and providing the services described in this section. Until
20 such time as these units become operational, each county welfare
21 agency shall establish and operate a full-time job referral and housing
22 unit. The job referral and housing unit shall be responsible for helping
23 recipients of program services, and recipients of emergency assistance
24 pursuant to subsection b. of section 6 of this act, locate and obtain
25 decent and adequate employment and decent safe, sanitary,
26 appropriate and affordable permanent housing. The job referral and
27 housing unit shall compile and maintain an inventory of available jobs
28 and dwelling units, including the experience requirements and gross
29 wages and benefits attributable to each job, and the gross rent or
30 monthly carrying charge, including mortgage payment, taxes and
31 insurance, for each housing unit, and shall assist eligible families and
32 individuals to the fullest extent possible in securing either a job or
33 housing unit, as needed, including assisting them in applying for and
34 obtaining any available subsidies, grants or other financial assistance
35 offered by a State or federal agency.

36 For the purposes of this section, "appropriate and affordable
37 housing" means year-round, non-seasonal dwelling units of adequate
38 size for the assisted family or individual located within the county in
39 which they presently reside, or in which they are employed, and in
40 reasonable proximity to necessary shopping facilities or available
41 public transportation, and having a gross rent or monthly carrying
42 charges, including mortgage payment, taxes and insurance, that does
43 not exceed 30% of the eligible family's or individual's gross monthly
44 income.

45

46 8. (New Section) a. (1) Whenever a parent or relative with whom

1 a child is living applies for or is receiving assistance for that child
2 pursuant to this act, and it appears that there is pending entitlement to
3 a payment to the child or his parent or relative of funds arising from
4 a claim or interest legally or equitably owned by the child or his parent
5 or relative, other than that portion of a personal injury award which a
6 court specifically awards to a child to make him whole as a result of
7 an injury, the county welfare agency may, as a condition of eligibility
8 or continuation of eligibility for that assistance, require the parent or
9 relative, to execute a written promise to repay, from the funds
10 anticipated, the amount of assistance to be granted from the date of
11 entitlement to the payment. Upon any refusal to make repayment,
12 including refusal by a person acting for or on behalf of the parent or
13 relative, in accordance with the written promise, the county welfare
14 agency may take all necessary and proper action under the laws of this
15 State to enforce that promise, and the granting or continuing of
16 assistance, as the case may be, shall be deemed due consideration
17 therefor. Payment from the settlement of the claim or interest legally
18 or equitably owned by the child or his parent or relative made by a
19 person acting for or on behalf of the parent or relative, subsequent to
20 notice of claim of the county welfare agency and prior to express
21 written approval by the county welfare agency, shall cause that person
22 to be liable to the county welfare agency in the amount of that
23 payment.

24 (2) If a child with respect to whom assistance has been paid
25 pursuant to this act dies prior to the attainment of age 21 and leaves
26 an estate, the total amount of assistance paid with respect to the child
27 pursuant to State law shall be a valid and enforceable claim against the
28 estate, with priority over all other unsecured claims except reasonable
29 funeral expenses and terminal medical hospital expenses, and the
30 county welfare agency shall take all necessary and proper action under
31 the laws of this State to enforce the claim.

32 b. (1) Whenever an individual applies for or is receiving assistance
33 pursuant to this act, and it appears that there is pending entitlement to
34 a payment to the individual of funds arising from a claim or interest
35 legally or equitably owned by the individual, other than that portion of
36 a personal injury award which a court specifically awards to an
37 individual to make him whole as a result of an injury, the county
38 welfare agency may, as a condition of eligibility or continuation of
39 eligibility or continuation of eligibility for the assistance, require the
40 individual to execute a written promise to repay, from the funds
41 anticipated, the amount of assistance to be granted from the date of
42 entitlement to the payment. Upon any refusal to make repayment,
43 including refusal by a person acting for or on behalf of the individual
44 in accordance with the written promise, the county welfare agency
45 may take all necessary and proper action under the laws of this State
46 to enforce the promise, and the granting or continuing of assistance,

1 as the case may be, shall be deemed due consideration therefor.
2 Payment from the settlement of the claim or interest legally or
3 equitably owned by the individual made by a person acting for or on
4 behalf of the individual, subsequent to notice of claim of the county
5 welfare agency and prior to express written approval by the county
6 welfare agency, shall cause that person to be liable to the county
7 welfare agency in the amount of that payment.

8 (2) If an individual with respect to whom assistance has been paid
9 pursuant to this act dies and leaves an estate, the total amount of
10 assistance paid with respect to the individual pursuant to this act shall
11 be a valid and enforceable claim against the estate, with priority over
12 all other unsecured claims except reasonable funeral expenses and
13 terminal medical hospital expenses, and the county welfare agency
14 shall take all necessary and proper action under the laws of this State
15 to enforce the claim.

16 c. The county welfare agency may, with the consent and approval
17 of the division, compromise and settle any claim for repayment of
18 assistance granted under this act.

19 d. The division shall determine and cause to be made such financial
20 adjustments as are necessary to maintain a correct proportional
21 participation in repayments of assistance among the counties, State
22 and federal government, and shall pay to the federal government the
23 determined federal portion.

24
25 9. (New Section) The State shall pay to each county welfare
26 agency the full amount of any funds received by the State from the
27 federal government as federal participation with respect to
28 expenditures made by the county welfare agency for the program,
29 including emergency assistance.

30 The State shall pay to each county welfare agency for assistance
31 provided to families and individuals under the program, including
32 emergency assistance payments, the entire amount of those
33 expenditures after deduction for federal participation.

34 The State shall also pay to each county welfare agency the full
35 amount of any funds received by the State from the federal
36 government as federal participation with respect to the costs of
37 administration of the program by the county welfare agency.

38
39 10. (New Section) Pursuant to the "Administrative Procedure
40 Act," P.L.1968 c.410 (c.52:14B-1 et seq.), the commissioner shall
41 adopt all necessary rules and regulations, and do or cause to be done
42 all other actions necessary to secure for the State the maximum federal
43 financial participation available with respect to the program, and
44 otherwise to accomplish the purposes of this act, including, but not
45 limited to, actions to achieve the following:

46 a. Assure that the program shall be in effect in all counties of the

- 1 State and be mandatory upon them;
- 2 b. Assure that all families and individuals wishing to make
3 application for the program shall have the opportunity to do so, and
4 that assistance shall be furnished with reasonable promptness to, or
5 for, all eligible families and individuals;
- 6 c. Provide that, in determining eligibility for financial assistance
7 and the amount of assistance to be granted, there shall be taken into
8 consideration all other income and resources of the family or
9 individual; except that, in making that determination, there shall be
10 disregarded the amounts of income and resources required by federal
11 law as a condition of federal financial participation;
- 12 d. Provide safeguards which restrict the use or disclosure of
13 information concerning applicants and recipients to purposes directly
14 connected with the administration of the program
- 15 e. Prescribe appropriate services which shall be made available or
16 utilized by each county welfare agency for the purposes of maintaining
17 and strengthening personal and family life;
- 18 f. Assure that the provision of assistance with respect to a
19 dependent child, or to a parent or relative with whom that child is
20 living, will be terminated promptly, and other arrangements for the
21 care and maintenance of the child instituted, if it is determined that
22 the payments to the parent or relative under the provisions of this act
23 are failing to secure for the child a standard of maintenance, care and
24 family life, consistent with the purposes of the program as provided in
25 subsection b. of section 4 of this act;
- 26 g. Provide for appropriate services and cooperative arrangements
27 with other agencies so that maximum opportunities for employment
28 and training for employment will be available to eligible families and
29 individuals under the program, and to prescribe the conditions under
30 which assistance shall be curtailed, modified or withheld from a family
31 or individual for refusal without good cause to accept employment or
32 training for employment; and
- 33 h. Provide for an orderly transfer of administrative responsibilities
34 from municipal to county welfare agencies with respect to the
35 provision of assistance to eligible individuals as required pursuant to
36 this act.
- 37
- 38 11. Section 2 of P.L.1985, c.501 (C.44:10-5.2) is amended to read
39 as follows:
- 40 2. The Department of Human Services shall establish an electronic
41 benefit distribution system for the purpose of issuing food stamp and
42 [Aid to Families with Dependent Children (AFDC)] Work Support and
43 Family Stability Program (WSFSP) benefits. Implementation of the
44 system shall begin in Camden, Hudson and Essex counties by April 30,
45 1992.
- 46 (cf: P.L.1991, c.478, s.2)

1 12. Section 3 of P.L.1985, c.501 (C.44:10-5.3) is amended to read
2 as follows:

3 3. a. The Department of Human Services shall provide that no
4 [AFDC] WSFSP or food stamp recipient experiences hardship due to
5 the revised payment system either during transition to the new system
6 or upon making an initial application for benefits.

7 b. The department shall provide that no charges are imposed on
8 food stamp or [AFDC] WSFSP recipients for participation in the
9 program.

10 c. Any retail establishment currently authorized to participate in the
11 food stamp program shall be afforded the opportunity to participate in
12 the electronic benefit distribution system.

13 (cf: P.L.1991, c.478, s.3)

14

15 13. Section 5 of P.L.1991, c.478 (C.44:10-5.6) is amended to read
16 as follows:

17 5. The Department of Human Services shall cycle the issuance of
18 benefits over multiple dates throughout the month in a manner that
19 best serves [AFDC] WSFSP and food stamp recipients within the
20 framework of the electronic benefit distribution system in each county.
21 Such cycling shall begin in Camden, Hudson and Essex counties on
22 July 1, 1992.

23 (cf: P.L.1991, c.478, s.5)

24

25 14. Section 3 of P.L.1991, c.523 (C.44:10-21) is amended to read
26 as follows:

27 3. As used in this act:

28 "Benefits" means benefits received under the [program of aid to
29 families with dependent children established pursuant to P.L.1959,
30 c.86 (C.44:10-1 et seq.)] Work Support and Family Stability Program
31 established pursuant to P.L. , c. (C.)(pending before the
32 Legislature as this bill).

33 "Commissioner" means the Commissioner of Human Services.

34 "Department" means the Department of Human Services.

35 "Program" means the "Family Development Initiative" established
36 pursuant to this act.

37 "Recipient" means [a] an adult recipient of benefits or services
38 under the [program of aid to families with dependent children] Work
39 Support and Family Stability Program.

40 (cf: P.L.1991, c.523, s.3)

41

42 15. Section 6 of P.L.1991, c.523 (C.44:10-24) is amended to read
43 as follows:

44 6. A recipient who without good cause fails or refuses to enroll and
45 actively participate in the program, which includes failure to attend or
46 make a good faith effort to achieve satisfactory academic progress in

1 educational or vocational training classes under the program, including
2 classes in four-year and community colleges, according to rules and
3 regulations adopted by the commissioner, in consultation with the
4 Commissioner of Education and the [Chancellor of] New Jersey
5 Commission on Higher Education, shall thereupon[, as determined by
6 the commissioner,] be [subject to a reduction in benefits of at least
7 20%, or shall become ineligible for benefits for a period of at least 90
8 days. The period of ineligibility shall commence at the end of the
9 current benefit period, and at the end of the period the recipient shall
10 again become eligible for benefits, if the recipient complies with all
11 requirements of the program as determined by the commissioner or
12 shows a willingness to do so. For a subsequent failure or refusal to
13 enroll and actively participate in the program without good cause, the
14 recipient may be subject to a termination of benefits] ineligible to
15 receive educational or training benefits under the program for a period
16 of time to be determined by the commissioner; however, this sanction
17 shall not affect the recipient's eligibility for benefits or services under
18 the Work Support and Family Stability Program.

19 (cf: P.L.1991, c.523, s.6)

20

21 16. Section 7 of P.L.1991, c.523 (C.44:10-25) is amended to read
22 as follows:

23 7. a. Services shall be provided to each participant in the program
24 according to a family plan which includes a written contract. The
25 contract shall be written in English or Spanish, according to the
26 participant's needs. The contract shall be signed by the participant and
27 a program representative who shall act as a case manager, advocate
28 and broker of services for the participant and the participant's family,
29 and shall set forth the specific mutual obligations of the participant and
30 the program and a detailed plan for the participant and the participant's
31 family. The family plan and contract, which shall explicitly state the
32 services that the program will provide to the participant, shall be
33 reviewed by both the participant and the program representative at
34 least once a year and may be revised from time to time according to
35 the needs of the participant, the participant's family and the program.

36 b. The services to be provided under the program shall include, but
37 not be limited to: job development and placement in full-time
38 permanent jobs, preferably in the private sector; counseling and
39 vocational assessment; intensive remedial education, including
40 instruction in English-as-a-second language; financial and other
41 assistance for higher education, including four-year and community
42 colleges, and for post-secondary vocational training programs; job
43 search assistance; community work experience; employment skills
44 training focused on a specific job; and on-the-job training in an
45 employment setting.

46 c. The program shall be designed to ensure that each participant

1 and member of the participant's family, as age appropriate, has attained
2 the equivalent of a high school degree, before assigning that person to
3 a vocational-related activity under the program. The commissioner
4 may exempt a participant or member of the participant's family from
5 this requirement if the commissioner determines that: based upon an
6 assessment of the person's ability and aptitude, the person lacks a
7 reasonable prospect of being able to successfully complete the
8 academic requirements of a high school or equivalency program of
9 study, in which case the commissioner shall refer the person to an
10 alternative educational program as appropriate; or the person is
11 gainfully employed or engaged in a job search or job training activity,
12 in which case the program representative acting pursuant to the
13 provisions of subsection a. of this section shall review the person's
14 progress on a quarterly basis to assess whether the person's exemption
15 from this requirement should continue.

16 d. The program shall assign one or more persons in each county
17 which is participating in the program to be responsible, on a full-time
18 basis, for job development for persons who have completed their
19 educational or training activities under the program, with an emphasis
20 on finding and creating permanent full-time unsubsidized jobs,
21 preferably in the private sector, which offer wages and benefits that
22 are adequate to support recipients and their families.

23 e. The commissioner, in consultation with the Commissioners of
24 Commerce and Economic Development and Labor, and with the
25 private industry councils established pursuant to section 18 of
26 P.L.1989, c.293 (C.34:15C-15), shall develop a program to recruit
27 private sector employers in each county to offer employment to
28 persons who have completed their educational or training activities
29 under the program.

30 f. The commissioner, in consultation with the [Chancellor of] New
31 Jersey Commission on Higher Education and the Commissioner of
32 Education, shall, within the limits of available funds, provide financial
33 assistance through the New Jersey Educational Opportunity Fund
34 established pursuant to P.L.1968, c.142 (C.18A:71-28 et seq.) and
35 other State student assistance programs, in an amount sufficient to
36 cover all tuition and educational expenses, to each program participant
37 or other family member who has been accepted into an institution of
38 higher education, including public four-year colleges and community
39 colleges, or a post-secondary vocational training program, according
40 to standards established by the commissioner.

41 g. The program shall provide supportive services to a program
42 participant as a last resort when no other source is available therefor
43 and when these services are included in the family plan. The
44 supportive services shall include, but not be limited to, one or more of
45 the following:

46 (1) day care services for the participant's child, to be provided for

1 up to one year if the participant becomes ineligible for financial
2 assistance under P.L.1959, c.86 (C.44:10-1 et seq.) as a result of
3 earned income and to be purchased through a voucher issued to the
4 participant by the program, which may be used to obtain care at a
5 State licensed child care center or school age child care program, or
6 at a family day care home approved by the department, that accepts
7 the voucher, or to be provided through an alternative child care
8 arrangement agreed to by the participant and the program
9 representative acting pursuant to the provisions of subsection a. of this
10 section;

11 (2) transportation services, to be provided directly by the program
12 or through an allowance or other means of subsidy by which the
13 participant may purchase transportation; and

14 (3) health insurance coverage, to be provided by a participant's
15 employer, or through a continuation of Medicaid benefits pursuant to
16 P.L.1968, c.413 (C.30:4D-1 et seq.) for up to two years if the
17 participant becomes ineligible for financial assistance under [P.L.1959,
18 c.86 (C.44:10-1 et seq.)] P.L. , c. (C.)(pending before the
19 Legislature as this bill) as a result of earned income; or health care
20 services to be provided by a school-based health care program.
21 (cf: P.L.1991, c.523, s.7)

22

23 17. Section 30 of P.L.1994, c.182 (C.44:10-5.9) is amended to
24 read as follows:

25 30. The director or other chief administrative officer of each
26 agency or office administering assistance under the ["Aid to Families
27 With Dependent Children" program] Work Support and Family
28 Stability Program established pursuant to P.L. , c. (C.)(pending
29 before the Legislature as this bill) shall:

30 a. cause copies of the voter registration forms and instructions
31 provided for under subsections e. and f. of section 16 of P.L.1974,
32 c.30 (C.19:31-6.4) and the declination form provided for in subsection
33 b. of section 26 of P.L.1994, c.182 (C.19:31-6.11) to be distributed at
34 each such agency or office to each person appearing in person thereat
35 to apply for services or assistance provided thereby or to seek a
36 recertification, renewal or change of address relative to the assistance
37 provided at such office. An employee of the agency or office shall
38 inquire of every such person whether the person, if not already
39 registered to vote from the place of his or her present residence,
40 wishes to be so registered and shall inform the person that whether or
41 not the applicant chooses to register will not affect the person's
42 eligibility for those services. The employee shall subsequently review
43 the forms to determine whether or not the person wishes to register to
44 vote. If the person does not wish to register, the employee shall
45 provide the person with any assistance necessary to complete the
46 declination form and then inform the person that the form will be

1 retained by the employee. If the person wishes to register, the
2 employee shall provide the person with any assistance necessary in
3 completing the voter registration form; shall inform the applicant that
4 the applicant may leave the completed form with the employee or mail
5 it personally to the Secretary of State; and if the applicant chooses to
6 leave the form, shall accept the completed form, stamp or otherwise
7 mark the lower right hand corner of the document with the date on
8 which it was so received, and forward it to the Secretary of State. The
9 employee shall provide to each applicant who does not decline to
10 register to vote the same degree of assistance with regard to the
11 completion of the voter registration form as is provided by the office
12 with regard to the completion of its own forms, unless the applicant
13 refuses such assistance;

14 b. provide for the continuous supply of the forms and
15 instructions specified in subsection a. of this section to every agency
16 and office which provides assistance under [P.L.1959, c.86
17 (C.44:10-1)] P.L. , c. (C.)(pending before the Legislature as
18 this bill) and 42 U.S.C. §601 et seq.;

19 c. provide the forms and instructions specified in subsection a. of
20 this section in both the English and Spanish languages to the agencies
21 and offices which are located in any county in which bilingual sample
22 ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or
23 section 2 of P.L.1965, c.29 (C.19:23-22.4);

24 d. provide for the collection of completed voter registration forms
25 by any employee of the agency or office for the transmittal of the
26 forms to the Secretary of State;

27 e. provide that the forms, instructions and assistance specified in
28 subsection a. of this section shall be provided to any person with a
29 disability who receives assistance or services at that person's home
30 from an employee of the agency or office;

31 f. inform each employee of the agency or office who assists in
32 registering a person to vote that employee shall not:

33 (1) seek to influence an applicant's political preference or party
34 registration;

35 (2) display any such political preference or party allegiance;

36 (3) make any statement to an applicant or take any action the
37 purpose or effect of which is to discourage the applicant from
38 registering to vote; or

39 (4) make any statement to an applicant or take any action the
40 purpose or effect of which is to lead the applicant to believe that a
41 decision to register or not to register has any bearing on the
42 availability of services or benefits; and

43 g. make certain that no information relating to a declination to
44 register to vote by an individual in connection with any type of
45 application for service made by that individual at any agency or office

1 is used for any purpose other than voter registration.

2 (cf: P.L.1994, c.182, s.30)

3

4 18. Section 3 of P.L.1968, c.413 (C.30:4D-3) is amended to read
5 as follows:

6 3. Definitions. As used in this act, and unless the context
7 otherwise requires:

8 a. "Applicant" means any person who has made application for
9 purposes of becoming a "qualified applicant."

10 b. "Commissioner" means the Commissioner of Human Services.

11 c. "Department" means the Department of Human Services, which
12 is herein designated as the single State agency to administer the
13 provisions of this act.

14 d. "Director" means the Director of the Division of Medical
15 Assistance and Health Services.

16 e. "Division" means the Division of Medical Assistance and Health
17 Services.

18 f. "Medicaid" means the New Jersey Medical Assistance and Health
19 Services Program.

20 g. "Medical assistance" means payments on behalf of recipients to
21 providers for medical care and services authorized under this act.

22 h. "Provider" means any person, public or private institution,
23 agency or business concern approved by the division lawfully
24 providing medical care, services, goods and supplies authorized under
25 this act, holding, where applicable, a current valid license to provide
26 such services or to dispense such goods or supplies.

27 i. "Qualified applicant" means a person who is a resident of this
28 State and is determined to need medical care and services as provided
29 under this act, and who:

30 (1) Is a member of a family eligible for [recipient of Aid to Families
31 with Dependent Children] the Work Support and Family Stability
32 Program established pursuant to P.L. , c. (C.)(pending before
33 the Legislature as this bill);

34 (2) Is a recipient of Supplemental Security Income for the Aged,
35 Blind and Disabled under Title XVI of the Social Security Act;

36 (3) Is an "ineligible spouse" of a recipient of Supplemental Security
37 Income for the Aged, Blind and Disabled under Title XVI of the Social
38 Security Act, as defined by the federal Social Security Administration;

39 (4) Would be eligible to receive public assistance under a
40 categorical assistance program except for failure to meet an eligibility
41 condition or requirement imposed under such State program which is
42 prohibited under Title XIX of the federal Social Security Act such as
43 a durational residency requirement, relative responsibility, consent to
44 imposition of a lien;

45 (5) Is a child between 18 and 21 years of age who would be
46 eligible for [Aid to Families with Dependent Children] the Work

1 Support and Family Stability Program, living in the family group
2 except for lack of school attendance or pursuit of formalized
3 vocational or technical training;

4 (6) Is an individual under 21 years of age who qualifies for
5 categorical assistance on the basis of financial eligibility, but does not
6 qualify as a dependent child under the [State's program of Aid to
7 Families with Dependent Children (AFDC)] Work Support and Family
8 Stability Program, or groups of such individuals, including but not
9 limited to, children in foster placement under supervision of the
10 Division of Youth and Family Services whose maintenance is being
11 paid in whole or in part from public funds, children placed in a foster
12 home or institution by a private adoption agency in New Jersey or
13 children in intermediate care facilities, including institutions for the
14 mentally retarded, or in psychiatric hospitals;

15 (7) Meets the standard of need applicable to his circumstances
16 under a categorical assistance program or Supplemental Security
17 Income program, but is not receiving such assistance and applies for
18 medical assistance only;

19 (8) Is determined to be medically needy and meets all the eligibility
20 requirements described below:

21 (a) The following individuals are eligible for services, if they are
22 determined to be medically needy:

23 (i) Pregnant women;

24 (ii) Dependent children under the age of 21;

25 (iii) Individuals who are 65 years of age and older; and

26 (iv) Individuals who are blind or disabled pursuant to either 42
27 C.F.R.435.530 et seq. or 42 C.F.R.435.540 et seq., respectively.

28 (b) The following income standard shall be used to determine
29 medically needy eligibility:

30 (i) For one person and two person households, the income
31 standard shall be the maximum allowable under federal law, but shall
32 not exceed 133 1/3% of the State's payment level to two person
33 households eligible to receive assistance pursuant to P.L.1959, c.86
34 (C.44:10-1 et seq.); and

35 (ii) For households of three or more persons, the income
36 standard shall be set at 133 1/3% of the State's payment level to
37 similar size households eligible to receive assistance pursuant to
38 P.L.1959, c.86 (C.44:10-1 et seq.).

39 (c) The following resource standard shall be used to determine
40 medically needy eligibility:

41 (i) For one person households, the resource standard shall be
42 200% of the resource standard for recipients of Supplemental Security
43 Income pursuant to 42 U.S.C.1382(1)(B);

44 (ii) For two person households, the resource standard shall be
45 200% of the resource standard for recipients of Supplemental Security
46 Income pursuant to 42 U.S.C.1382(2)(B);

1 (iii) For households of three or more persons, the resource
2 standard in subparagraph (c)(ii) above shall be increased by \$100.00
3 for each additional person; and

4 (iv) The resource standards established in (i), (ii), and (iii) are
5 subject to federal approval and the resource standard may be lower if
6 required by the federal Department of Health and Human Services.

7 (d) Individuals whose income exceeds those established in
8 subparagraph (b) of paragraph (8) of this subsection may become
9 medically needy by incurring medical expenses as defined in 42
10 C.F.R.435.831(c) which will reduce their income to the applicable
11 medically needy income established in subparagraph (b) of paragraph
12 (8) of this subsection.

13 (e) A six-month period shall be used to determine whether an
14 individual is medically needy.

15 (f) Eligibility determinations for the medically needy program shall
16 be administered as follows:

17 (i) County welfare agencies are responsible for determining
18 and certifying the eligibility of pregnant women and dependent
19 children. The division shall reimburse county welfare agencies for
20 100% of the reasonable costs of administration which are not
21 reimbursed by the federal government for the first 12 months of this
22 program's operation. Thereafter, 75% of the administrative costs
23 incurred by county welfare agencies which are not reimbursed by the
24 federal government shall be reimbursed by the division;

25 (ii) The division is responsible for certifying the eligibility of
26 individuals who are 65 years of age and older and individuals who are
27 blind or disabled. The division may enter into contracts with county
28 welfare agencies to determine certain aspects of eligibility. In such
29 instances the division shall provide county welfare agencies with all
30 information the division may have available on the individual.

31 The division shall notify all eligible recipients of the Pharmaceutical
32 Assistance to the Aged and Disabled program, P.L.1975, c.194
33 (C.30:4D-20 et seq.) on an annual basis of the medically needy
34 program and the program's general requirements. The division shall
35 take all reasonable administrative actions to ensure that
36 Pharmaceutical Assistance to the Aged and Disabled recipients, who
37 notify the division that they may be eligible for the program, have their
38 applications processed expeditiously, at times and locations convenient
39 to the recipients; and

40 (iii) The division is responsible for certifying incurred medical
41 expenses for all eligible persons who attempt to qualify for the
42 program pursuant to subparagraph (d) of paragraph (8) of this
43 subsection;

44 (9) (a) Is a child who is at least one year of age and under six
45 years of age; and

46 (b) Is a member of a family whose income does not exceed 133%

1 of the poverty level and who meets the federal Medicaid eligibility
2 requirements set forth in section 9401 of Pub.L.99-509 (42
3 U.S.C.1396a);

4 (10) Is a pregnant woman who is determined by a provider to be
5 presumptively eligible for medical assistance based on criteria
6 established by the commissioner, pursuant to section 9407 of
7 Pub.L.99-509 (42 U.S.C.1396a(a));

8 (11) Is an individual 65 years of age and older, or an individual
9 who is blind or disabled pursuant to section 301 of Pub.L.92-603 (42
10 U.S.C.1382c), whose income does not exceed 100% of the poverty
11 level, adjusted for family size, and whose resources do not exceed
12 100% of the resource standard used to determine medically needy
13 eligibility pursuant to paragraph (8) of this subsection;

14 (12) Is a qualified disabled and working individual pursuant to
15 section 6408 of Pub.L.101-239 (42 U.S.C.1396d) whose income does
16 not exceed 200% of the poverty level and whose resources do not
17 exceed 200% of the resource standard used to determine eligibility
18 under the Supplemental Security Income Program, P.L.1973, c.256
19 (C.44:7-85 et seq.);

20 (13) Is a pregnant woman or is a child who is under one year of
21 age and is a member of a family whose income does not exceed 185%
22 of the poverty level and who meets the federal Medicaid eligibility
23 requirements set forth in section 9401 of Pub.L.99-509 (42
24 U.S.C.1396a), except that a pregnant woman who is determined to be
25 a qualified applicant shall, notwithstanding any change in the income
26 of the family of which she is a member, continue to be deemed a
27 qualified applicant until the end of the 60-day period beginning on the
28 last day of her pregnancy;

29 (14) Is a child born after September 30, 1983 who has attained six
30 years of age but has not attained 19 years of age and is a member of
31 a family whose income does not exceed 100% of the poverty level; or

32 (15) (a) Is a specified low-income medicare beneficiary pursuant
33 to 42 U.S.C.1396a(a)10(E)iii whose resources beginning January 1,
34 1993 do not exceed 200% of the resource standard used to determine
35 eligibility under the Supplemental Security Income program, P.L.1973,
36 c.256 (C.44:7-85 et seq.) and whose income beginning January 1,
37 1993 does not exceed 110% of the poverty level, and beginning
38 January 1, 1995 does not exceed 120% of the poverty level.

39 (b) An individual who has, within 36 months, or within 60 months
40 in the case of funds transferred into a trust, of applying to be a
41 qualified applicant for Medicaid services in a nursing facility or a
42 medical institution, or for home or community-based services under
43 section 1915(c) of the federal Social Security Act (42
44 U.S.C.1396n(c)), disposed of resources or income for less than fair
45 market value shall be ineligible for assistance for nursing facility
46 services, an equivalent level of services in a medical institution, or

1 home or community-based services under section 1915(c) of the
2 federal Social Security Act (42 U.S.C.1396n(c)). The period of the
3 ineligibility shall be the number of months resulting from dividing the
4 uncompensated value of the transferred resources or income by the
5 average monthly private payment rate for nursing facility services in
6 the State as determined annually by the commissioner. In the case of
7 multiple resource or income transfers, the resulting penalty periods
8 shall be imposed sequentially. Application of this requirement shall be
9 governed by 42 U.S.C.1396p(c). In accordance with federal law, this
10 provision is effective for all transfers of resources or income made on
11 or after August 11, 1993. Notwithstanding the provisions of this
12 subsection to the contrary, the State eligibility requirements
13 concerning resource or income transfers shall not be more restrictive
14 than those enacted pursuant to 42 U.S.C.1396p(c).

15 (c) An individual seeking nursing facility services or home or
16 community-based services and who has a community spouse shall be
17 required to expend those resources which are not protected for the
18 needs of the community spouse in accordance with section 1924(c) of
19 the federal Social Security Act (42 U.S.C.1396r-5(c)) on the costs of
20 long-term care, burial arrangements, and any other expense deemed
21 appropriate and authorized by the commissioner. An individual shall
22 be ineligible for Medicaid services in a nursing facility or for home or
23 community-based services under section 1915(c) of the federal Social
24 Security Act (42 U.S.C.1396n(c)) if the individual expends funds in
25 violation of this subparagraph. The period of ineligibility shall be the
26 number of months resulting from dividing the uncompensated value of
27 transferred resources and income by the average monthly private
28 payment rate for nursing facility services in the State as determined by
29 the commissioner. The period of ineligibility shall begin with the
30 month that the individual would otherwise be eligible for Medicaid
31 coverage for nursing facility services or home or community-based
32 services.

33 This subparagraph shall be operative only if all necessary approvals
34 are received from the federal government including, but not limited to,
35 approval of necessary State plan amendments and approval of any
36 waivers.

37 j. "Recipient" means any qualified applicant receiving benefits
38 under this act.

39 k. "Resident" means a person who is living in the State voluntarily
40 with the intention of making his home here and not for a temporary
41 purpose. Temporary absences from the State, with subsequent returns
42 to the State or intent to return when the purposes of the absences have
43 been accomplished, do not interrupt continuity of residence.

44 l. "State Medicaid Commission" means the Governor, the
45 Commissioner of Human Services, the President of the Senate and the
46 Speaker of the General Assembly, hereby constituted a commission to

1 approve and direct the means and method for the payment of claims
2 pursuant to this act.

3 m. "Third party" means any person, institution, corporation,
4 insurance company, group health plan as defined in section 607(1) of
5 the federal "Employee Retirement and Income Security Act of 1974,"
6 29 U.S.C.1167(1), service benefit plan, health maintenance
7 organization, or other prepaid health plan, or public, private or
8 governmental entity who is or may be liable in contract, tort, or
9 otherwise by law or equity to pay all or part of the medical cost of
10 injury, disease or disability of an applicant for or recipient of medical
11 assistance payable under this act.

12 n. "Governmental peer grouping system" means a separate class of
13 skilled nursing and intermediate care facilities administered by the
14 State or county governments, established for the purpose of screening
15 their reported costs and setting reimbursement rates under the
16 Medicaid program that are reasonable and adequate to meet the costs
17 that must be incurred by efficiently and economically operated State
18 or county skilled nursing and intermediate care facilities.

19 o. "Comprehensive maternity or pediatric care provider" means any
20 person or public or private health care facility that is a provider and
21 that is approved by the commissioner to provide comprehensive
22 maternity care or comprehensive pediatric care as defined in
23 subsection b. (18) and (19) of section 6 of P.L.1968, c.413
24 (C.30:4D-6).

25 p. "Poverty level" means the official poverty level based on family
26 size established and adjusted under Section 673(2) of Subtitle B, the
27 "Community Services Block Grant Act," of Pub.L.97-35 (42
28 U.S.C.9902(2)).

29 (cf: P.L.1995, c.292, s.1)

30

31 19. Section 2 of P.L.1987, c.283 (C.30:4D-6c) is amended to read
32 as follows:

33 2. A person who becomes ineligible for financial assistance under
34 the [aid to families with dependent children program, P.L.1959, c.86
35 (C.44:10-1 et seq.)] Work Support and Family Stability Program
36 established pursuant to P.L. , c. (C.)(pending before the
37 Legislature as this bill), due to earnings from, or increased hours of,
38 employment, or receipt of benefits under the "unemployment
39 compensation law," R.S.43:21-1 et seq. or the "Temporary Disability
40 Benefits Law," P.L.1948, c.110 (C.43:21-25 et seq.), is eligible to
41 continue receiving Medicaid benefits pursuant to P.L.1968, c.413
42 (C.30:4D-1 et seq.) for a period of 24 consecutive months,
43 commencing with the month in which eligibility for aid to families with
44 dependent children ceases, if the person:

45 a. received financial assistance under the [aid to families with
46 dependent children program] Work Support and Family Stability

1 Program for three of the last six months prior to the person's becoming
2 ineligible for the assistance, except in the case of a person who
3 becomes eligible for aid to families with dependent children benefits on
4 or after the effective date of this act; and

5 b. would be eligible for [aid to families with dependent
6 children]financial assistance under the Work Support and Family
7 Stability Program, except for the person's income, resources or hours
8 of employment.

9 (cf: P.L.1991, c.523, s.17)

10

11 20. The following are repealed:

12 Section 1 of P.L.1987, c.283 (C.30:4D-6b);

13 P.L.1947, c.156 (C.44:8-107 et seq.);

14 P.L.1959, c.86 (C.44:10-1 et seq.);

15 P.L.1983, c.85 (C.44:10-3.1 et seq.);

16 P.L.1991, c.525 (C.44:10-3.3 et seq.);

17 P.L.1991, c.526 (C.44:10-3.5 et seq.); and

18 P.L.1991, c.527 (C.44:10-3.7 et seq.).

19

20 21. This act shall take effect on July 1, 1997, subject to the receipt
21 of such waivers of federal government regulations as may be necessary
22 to implement the provisions of this act, except that the commissioner
23 may take such anticipatory administrative action in advance as shall be
24 necessary for the implementation of the act.

25

26

27 STATEMENT

28

29 This bill establishes the Work Support and Family Stability
30 Program (WSFSP) in the Department of Human Services to replace
31 the current programs which provide aid to families with dependent
32 children (AFDC) cash assistance and AFDC emergency (shelter)
33 assistance, as well as general public assistance (GA). The program
34 shall be administered in each county by the county welfare agency
35 under the oversight of, and pursuant to standards and procedures
36 established by, the Division of Family Development.

37 The WSFSP shall provide the following benefits and services to
38 families and individuals who were AFDC, AFDC emergency or GA
39 recipients prior to the effective date of this bill, and to other families
40 and individuals who are eligible for the program: cash grants and
41 other financial assistance, food, medical and health care benefits or
42 insurance premium subsidies, child care assistance, housing subsidies
43 or other housing assistance, housing search assistance, job training, job
44 search assistance, education or other related benefits, substance abuse
45 or mental health treatment services, and transportation assistance.

46 The Division of Family Development or its representative shall

1 prepare for each eligible family or individual a comprehensive work
2 plan, to be mutually developed with the family or individual and
3 approved by the division or its representative, which provides
4 reasonable stipulations with respect to requirements for job search, job
5 readiness and preparation, employment and employment-related
6 education or training. Receipt of benefits and services under the
7 program shall be conditioned upon the family or individual being in, or
8 returning to, substantial compliance with the comprehensive work
9 plan.

10 The bill requires that the Commissioner of Human Services by
11 regulation establish an accurate standard of need and update that
12 standard annually to reflect the increased costs of its various
13 components, for which purpose the commissioner shall conduct a
14 comprehensive market study at least every three years. The standard
15 of need is defined as the minimum amount of income and in-kind
16 benefits or services needed by families and individuals living in New
17 Jersey in order to guarantee the necessities of life and to maintain a
18 minimally decent and healthful standard of living, and shall include
19 necessary housing, utilities, food, medical care, clothing, work-related
20 transportation, child care and personal and household essentials.

21 The bill stipulates that an eligible family or individual living in this
22 State shall be provided financial assistance and other benefits and
23 services sufficient to provide all substantive components of the
24 applicable standard of need, and to assure that the family's or
25 individual's standard of living is equal to 80% of the applicable
26 standard of need during the first year after the effective date of the bill,
27 which percentage shall be increased in annual stages until it is equal to
28 100% of the applicable standard of need by the fifth year after the
29 effective date of the bill.

30 The bill repeals P.L.1959, c.86 (C.44:10-1 et seq.) and P.L.1947,
31 c.156 (C.44:8-107 et seq.), the statutes governing the AFDC and GA
32 programs, respectively, which are obviated by WSFSP. The bill also
33 amends the "Family Development Act," P.L.1991, c.523 (C.44:10-19
34 et seq.), which established the Family Development Initiative that will
35 be replaced by WSFSP. The provisions of that statute are conformed
36 to this bill.

37 The bill takes effect on July 1, 1997, subject to the receipt of such
38 waivers of federal government regulations as may be necessary to
39 implement the provisions thereof.

40

41

42

43

44 Designated the "Work Support and Family Stability Act."