

SENATE, No. 2291

STATE OF NEW JERSEY

INTRODUCED DECEMBER 1, 1997

By Senator MacINNES

1 AN ACT concerning the review of medical expense benefits claims
2 under automobile insurance personal injury protection coverage and
3 amending and supplementing P.L.1972, c.70.

4
5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. (New section) As used in this act:

9 "Commissioner" means the Commissioner of Banking and
10 Insurance;

11 "Insurer" means an insurer or group of affiliated companies
12 admitted or authorized to transact the business of private passenger
13 automobile insurance in this State and the Unsatisfied Claim and
14 Judgment Fund;

15 "Peer review organization" or "PRO" means a group of health care
16 professionals licensed in New Jersey, or any peer review organization
17 with which the Federal Health Care Financing Administration or the
18 State contracts for medical review of Medicare or medical assistance
19 services approved by the commissioner, or any independent health care
20 review company approved by the commissioner, to engage in unbiased
21 peer review for the purpose of determining the medical necessity or
22 appropriateness of treatment, services or durable medical goods
23 provided to a person injured in an automobile accident;

24 "Personal injury protection coverage" is that coverage provided for
25 in sections 4 and 10 of P.L.1972, c.70 (C.39:6A-4 and 39:6A-10);

26 "Provider of health care services" or "provider" means and includes,
27 but shall not be limited to: (1) a hospital or health care facility which
28 is maintained by a state or any of its political subdivisions; (2) a
29 hospital or health care facility licensed by the Department of Health
30 and Senior Services; (3) other hospitals or health care facilities, as
31 designated by the Department of Health and Senior Services to
32 provide health care services; (4) a registered nursing home providing
33 convalescent care; (5) a nonprofit voluntary visiting nurse organization
34 providing health care services other than in a hospital; (6) hospitals or

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

1 other health care facilities located in other states, which are subject to
2 the supervision of those states, which if located in this State would be
3 eligible to be licensed or designated by the Department of Health and
4 Senior Services; (7) nonprofit hospital, medical or health service plans
5 of other states approved by the commissioner; (8) physicians licensed
6 to practice medicine and surgery; (9) licensed chiropractors; (10)
7 licensed dentists; (11) licensed optometrists; (12) licensed pharmacists;
8 (13) licensed chiropodists; (14) registered bio-analytical laboratories;
9 (15) licensed psychologists; (16) licensed physical therapists; (17)
10 certified nurse-midwives; (18) registered professional nurses; (19)
11 licensed health maintenance organizations; and (20) providers of other
12 similar health care services or supplies as approved by the
13 commissioner.

14

15 2. (New section) a. The commissioner shall approve an application
16 to act as a PRO if the commissioner determines that the applicant
17 complies with the standards of performance which the commissioner,
18 after consultation with the Commissioner of Health and Senior
19 Services, establishes as reasonable and necessary to provide an
20 impartial review of the medical necessity or appropriateness of
21 treatments, health care services or durable medical goods for which
22 medical expense benefits are being provided under personal injury
23 protection coverage. The standards established by the commissioner
24 shall include procedures necessary to assure the independence of the
25 review process, shall include standards with respect to experience,
26 licensure, fees and confidentiality, and shall provide for a rotating
27 group of health care providers with more than half of their income
28 produced from the actual practice of their profession, excluding
29 income from medical reviews.

30 b. To be considered for approval as a PRO pursuant to subsection
31 a. of this section, an applicant shall:

32 (1) have a sufficient number of health care providers, by specialty,
33 to perform the medical reviews;

34 (2) use only New Jersey licensed health care providers to perform
35 the medical reviews;

36 (3) provide satisfactory evidence that the confidentiality of
37 individual medical records will be maintained;

38 (4) have procedures in effect to guarantee the fair and open
39 exchange of information and records related to reviews between the
40 provider and the PRO;

41 (5) not be owned or controlled by an insurer. As used in this
42 paragraph, "controlled by" means the possession, direct or indirect, of
43 the power to direct or cause the direction of the management and
44 policies of a person, whether through the ownership of voting
45 securities, by contract other than a commercial contract for goods or

1 nonmanagement services, or otherwise, unless that power is the result
2 of an official position with or corporate office held by the person; and

3 (6) meet any other requirements which the commissioner deems
4 relevant.

5 c. An approval shall be granted to a PRO for a period of five years.
6 An approved PRO shall undergo periodic examinations in accordance
7 with the standards established by the commissioner pursuant to
8 subsections a. and b. of this section. If, at any time, the commissioner
9 determines that the review procedures of an approved PRO are not
10 being carried out in an impartial and independent manner, the
11 commissioner may suspend or revoke the PRO's authority to perform
12 reviews. If the commissioner determines that a substantially
13 disproportionate number of reviews are being requested by an insurer,
14 the commissioner may order the insurer to reduce the number of cases
15 being referred for review by PROs, except that an insurer shall not
16 refer annually more than 5% of its cases for review.

17 d. An approved PRO shall submit an annual activity report to the
18 commissioner, in a form approved by the commissioner, by January 31
19 of each year and shall establish audit procedures, which shall be
20 approved by the commissioner, to ensure compliance with statutory
21 and regulatory requirements.

22

23 3. (New section) a. An insurer may file a request with the
24 commissioner for an independent review of treatments, health care
25 services, or durable medical goods provided to any person injured as
26 a result of an automobile accident, who is receiving personal injury
27 protection coverage benefits, by an approved peer review
28 organization. The independent review shall be for the purpose of
29 confirming that treatments, health care services or durable medical
30 goods conform to the professional standards of performance and are
31 medically necessary and appropriate. When appropriate in the context
32 of its review of challenged treatments, health care services or durable
33 medical goods, a PRO may request and review a provider's projected
34 treatment plan.

35 If, in the course of its review, a PRO questions whether the
36 treatments, health care services, or durable medical goods relating to
37 an injury for which reimbursement is being sought are causally related
38 to an insured event, the PRO shall notify the commissioner of its
39 recommendation concerning any issue of causality and the
40 commissioner shall notify the insurer thereof. Such a recommendation
41 by a PRO shall not be determinative. An insurer may deny payment on
42 the grounds that the treatments, health care services or durable
43 medical goods relating to an injury for which reimbursement is being
44 sought are not causally related to an insured event.

45 No emergency care provided in a hospital immediately subsequent
46 to an accident shall be subject to review.

1 b. An insurer that seeks to have an independent review as provided
2 in this section shall file a request with the commissioner within 20 days
3 of the insurer's receipt of a bill for treatment, health care services, or
4 durable medical goods. The commissioner shall refer the request for
5 the independent review to an approved PRO within 20 days of the
6 receipt of the request.

7 c. The commissioner and the Commissioner of Health and Senior
8 Services shall jointly establish and administer a process for referring
9 requests for independent reviews by approved PROs. The process
10 shall:

11 (1) provide that referrals be made on a random and rotating basis
12 to ensure that no single PRO or group of PROs is being utilized by an
13 insurer all or substantially all of the time;

14 (2) ensure that the identities of the PRO and the providers
15 performing the independent review are not revealed to the insurer; and

16 (3) be otherwise consistent with the provisions and purposes of this
17 act.

18 d. The commissioner shall establish a schedule of fees to cover the
19 costs of using the referral process created in this section. The cost of
20 the referral process and the independent review shall be borne by the
21 party requesting the independent review.

22

23 4. (New section) a. A PRO shall utilize in its independent review
24 of a challenged claim a provider of health care services licensed in
25 New Jersey in the same profession or specialty as the provider whose
26 services are subject to review, or who is determined relative to the
27 providing of a durable medical good, the use of which is subject to
28 review. A PRO may review the medical necessity or appropriateness
29 of the use of the durable medical good regardless of whether the
30 durable medical good was prescribed by a provider.

31 b. A PRO shall establish and utilize written review procedures,
32 which shall be filed with the commissioner. A PRO shall conduct its
33 reviews in accordance with the latest medical protocols generally
34 accepted within the health care professions.

35 c. Every PRO determination shall be in writing in accordance with
36 regulations adopted by the commissioner, citing specific findings based
37 upon the clinical criteria and consistent with the written review
38 procedures on file with the commissioner.

39 d. Compensation for the services of a PRO shall be in accordance
40 with regulations promulgated by the commissioner and shall not be
41 based on a percentage or contingency fee basis.

42

43 5. (New section) a. An insurer's request for an independent review
44 shall be filed with the commissioner within 20 days of the insurer's
45 receipt of a bill for treatment, health care services or durable medical
46 goods. An insurer shall not be required to pay the provider for

1 services subject to a PRO review until there is an initial determination
2 by the PRO, except as otherwise provided in subsection d. or g. of this
3 section. An insurer shall notify a provider or injured person, as
4 appropriate, in writing, by certified mail, when a request for an
5 independent review has been filed with the commissioner that the
6 insurer is not required to pay the provider or injured person, as
7 appropriate, who is the subject of the request until a determination has
8 been made by the PRO. An injured person shall not be liable for
9 payment for any treatments, health care services or durable medical
10 goods that are subject to the PRO review except as provided in
11 paragraph (2) of subsection f. of this section. A provider whose
12 treatments, health care services or durable medical goods are the
13 subject of a PRO review may request, and shall be granted, an
14 opportunity to discuss his treatments or treatment plans with the
15 reviewer.

16 b. A PRO shall complete its review and make a determination
17 within 30 days of receipt of all requested information from the
18 provider. The PRO shall forward a copy of its written determination
19 to the commissioner, who shall forward the written determination to
20 the insurer that requested the independent review. An insurer shall be
21 required to notify the provider and act on the PRO's initial
22 determination within seven business days of receipt of that
23 determination.

24 c. Upon the request of the PRO performing a review, a provider
25 whose services are the subject of review shall furnish a written report
26 of the history, condition, treatment dates and costs of treatment of the
27 injured person, and shall produce and permit the inspection and
28 copying of the records regarding the history, condition, treatment
29 dates and costs of treatment and shall submit all necessary
30 documentation to establish that a challenged treatment, health care
31 service or durable medical good is commonly and customarily
32 recognized throughout the health care professions as appropriate in the
33 treatment of the particular injury for which it was ordered. The
34 insurer shall pay all reasonable costs connected therewith. In any
35 dispute regarding discovery of facts about the injured person's history,
36 condition, treatment dates and costs of treatment, or regarding a
37 mental or physical examination of the injured person, the insurer or
38 injured person may petition a court of competent jurisdiction for an
39 order resolving the dispute. The order may be entered on motion for
40 good cause shown giving notice to all persons having an interest
41 therein. The court may protect against annoyance, embarrassment or
42 oppression and may, as justice requires, enter an order compelling or
43 refusing discovery, or specifying conditions of that discovery; and the
44 court may further order the payment of costs and expenses of the
45 proceeding, as justice requires.

46 d. An insurer, provider or injured person may request a

1 reconsideration of a PRO's initial determination using the referral
2 process established in section 3 of this act if the request for
3 reconsideration is made within 30 days of notification of the PRO's
4 initial determination. A reconsideration shall be conducted by a PRO
5 other than the PRO that conducted the initial review. The PRO
6 reviewing the decision rendered by the initial PRO shall afford an
7 insurer, provider or injured person involved an opportunity to discuss
8 the case with the reviewer and to file any additional information which
9 was not available at the time of the initial PRO review. The PRO
10 performing the reconsideration may base its determination on
11 information from the initial determination, other information in the
12 records, or additional evidence submitted by the requesting party and
13 shall complete the reconsideration within 30 days of receipt of all
14 requested information, unless otherwise agreed to by all parties. An
15 insurer shall notify the provider and act upon the final determination
16 of the PRO conducting the reconsideration review within seven
17 business days of receipt of that determination. The costs of the
18 reconsideration shall be borne by the insurer.

19 e. When appropriate, a PRO may request an injured person to
20 submit to a mental or physical examination by an independent
21 provider, selected by the PRO, who is: not affiliated with either the
22 PRO or the insurer; licensed in the same profession or specialty as the
23 provider whose services are the subject of review; and located within
24 a reasonable proximity to the injured person's residence. The injured
25 person shall provide or make available to the independent provider any
26 pertinent medical records or medical history that the independent
27 provider deems necessary to the examination. The costs of an
28 examination requested by a PRO shall be borne by the insurer.
29 Insurers providing personal injury protection medical expense benefits
30 coverage may include reasonable provisions in their policies requiring
31 those claiming personal injury protection medical expense benefits
32 coverage to submit to mental or physical examinations requested by a
33 PRO pursuant to this subsection. Failure to submit to a mental or
34 physical examination requested by a PRO pursuant to this subsection
35 shall subject the injured person to limitations in coverage as specified
36 in the policy form for personal injury protection medical expense
37 benefits coverage as approved for use by the commissioner. In the
38 case of the Unsatisfied Claim and Judgment Fund, the commissioner
39 may promulgate rules governing the failure of an injured person to
40 submit to a mental or physical examination requested pursuant to this
41 subsection.

42 f. (1) If a PRO determines that the treatment, health care service
43 or durable medical good was medically necessary or appropriate, the
44 insurer shall pay the provider or claimant, as appropriate, the
45 outstanding amount. The insurer shall pay the provider the
46 outstanding amount plus interest at the rate established for

1 post-judgment interest by the Rules Governing the Courts of the State
2 of New Jersey. Interest shall accrue on overdue payments as provided
3 in subsection g. of section 5 of P.L.1972, c.70 (C.39:6A-5).

4 (2) If a PRO determines that a health care provider provided
5 unnecessary medical treatments, health care services or durable
6 medical goods, or that inappropriate treatments, health care services
7 or durable medical goods were provided, the provider shall not be
8 reimbursed by the insurer for any unnecessary or inappropriate
9 treatment, service or durable medical good and shall be prohibited
10 from requiring the injured person to pay amounts so billed. If an
11 injured person purchases a durable medical good without prescription,
12 and a PRO determines, upon review, that the durable medical good is
13 unnecessary or inappropriate, the claim for that durable medical good
14 shall not be reimbursable.

15 (3) If the provider or injured person has collected a payment for a
16 treatment, medical service or durable medical good not medically
17 necessary or appropriate, the provider or injured person shall return
18 the amount paid, plus interest at the rate established for post-judgment
19 interest by the Rules Governing the Courts of the State of New Jersey,
20 to the insurer within 30 days of the determination of the PRO pursuant
21 to paragraph (2) of this subsection. Interest on that payment shall
22 accrue from the receipt of payment by the provider or injured person.
23 The failure of the provider to return the payment shall not obligate the
24 injured person to assume responsibility for the payment for that
25 treatment, health care service or durable medical good.

26 g. Within 30 days of the date of notification by the commissioner
27 of an initial or final determination by a PRO, an insurer, provider or
28 injured person may seek review of the determination by the Superior
29 Court, Law Division. The determination of the PRO shall be
30 admissible as evidence at trial upon the request of any party involved
31 in the PRO's review. A trial to affirm or overrule a determination by
32 a PRO shall be conducted before a judge and shall take place within 90
33 days of the request for review to the Superior Court, Law Division.
34 The insurer shall not be required to pay any amount in dispute until the
35 judicial proceeding is concluded. A provider shall not bill an injured
36 person to whom the provisions of this section apply for any medical
37 treatment, health care services or durable medical goods which are the
38 subject of a judicial proceeding.

39
40 6. Section 5 of P.L.1972, c.70 (C.39:6A-5) is amended to read as
41 follows:

42 5. Payment of personal injury protection coverage benefits.

43 a. An insurer may require written notice to be given as soon as
44 practicable after an accident involving an automobile with respect to
45 which the policy affords personal injury protection coverage benefits
46 pursuant to this act. In the case of claims for medical expense

1 benefits, written notice shall be provided to the insurer by the treating
2 medical provider no later than 21 days following the commencement
3 of treatment. Notification required under this section shall be made in
4 accordance with regulations adopted by the Commissioner of Banking
5 and Insurance and on a form prescribed by the Commissioner of
6 Banking and Insurance. Within a reasonable time after receiving
7 notification required pursuant to this act, the insurer shall confirm to
8 the treating medical provider that its policy affords the claimant
9 personal injury protection coverage benefits as required by section 5
10 of P.L.1972, c.70 (C.39:6A-5).

11 b. For the purposes of this section, notification shall be deemed to
12 be met if a treating medical provider submits a bill or invoice to the
13 insurer for reimbursement of services within 21 days of the
14 commencement of treatment.

15 c. In the event that notification is not made by the treating medical
16 provider within 21 days following the commencement of treatment, the
17 insurer shall reserve the right to deny, in accordance with regulations
18 established by the Commissioner of Banking and Insurance, payment
19 of the claim and the treating medical provider shall be prohibited from
20 seeking any payment directly from the insured. In establishing the
21 standards for denial of payment, the Commissioner of Banking and
22 Insurance shall consider the length of delay in notification, the severity
23 of the treating medical provider's failure to comply with the
24 notification provisions of this act based upon the potential adverse
25 impact to the public and whether or not the provider has engaged in
26 a pattern of noncompliance with the notification provisions of this act.
27 In establishing the regulations necessary to effectuate the purposes of
28 this subsection, the Commissioner of Banking and Insurance shall
29 define specific instances where the sanctions permitted pursuant to this
30 subsection shall not apply. Such instances may include, but not be
31 limited to, a treating medical provider's failure to provide notification
32 to the insurer as required by this act due to the insured's medical
33 condition during the time period within which notification is required.

34 d. A medical provider who fails to notify the insurer within 21 days
35 and whose claim for payment has been denied by the insurer pursuant
36 to the standards established by the Commissioner of Banking and
37 Insurance may, in the discretion of a judge of the Superior Court, be
38 permitted to refile such claim provided that the insurer has not been
39 substantially prejudiced thereby. Application to the court for
40 permission to refile a claim shall be made within 14 days of notification
41 of denial of payment and shall be made upon motion based upon
42 affidavits showing sufficient reasons for the failure to notify the insurer
43 within the period of time prescribed by this act.

44 e. For the purposes of this section, "treating medical provider"
45 shall mean any licensee of the State of New Jersey whose services are
46 reimbursable under personal injury protection coverage, including, but

1 not limited to, persons licensed to practice medicine and surgery,
2 psychology, chiropractic, or such other professions as the
3 Commissioner of Banking and Insurance determines pursuant to
4 regulation, or other licensees similarly licensed in other states and
5 nations, or the practitioner of any religious method of healing, or any
6 general hospital, mental hospital, convalescent home, nursing home or
7 any other institution, whether operated for profit or not, which
8 maintains or operates facilities for health care, whose services are
9 compensated under personal injury protection insurance proceeds.

10 f. In instances when multiple treating medical providers render
11 services in connection with emergency care, the Commissioner of
12 Banking and Insurance shall designate, through regulation, a process
13 whereby notification by one treating medical provider to the insurer
14 shall be deemed to meet the notification requirements of all the
15 treating medical providers who render services in connection with
16 emergency care.

17 g. Personal injury protection coverage benefits shall be overdue if
18 not paid within 60 days after the insurer is furnished written notice of
19 the fact of a covered loss and of the amount of same. If such written
20 notice is not furnished to the insurer as to the entire claim, any partial
21 amount supported by written notice is overdue if not paid within 60
22 days after such written notice is furnished to the insurer. Any part or
23 all of the remainder of the claim that is subsequently supported by
24 written notice is overdue if not paid within 60 days after such written
25 notice is furnished to the insurer; provided, however, that any payment
26 shall not be deemed overdue where, within 60 days of receipt of notice
27 of the claim, the insurer notifies the claimant or his representative in
28 writing of the denial of the claim or the need for additional time, not
29 to exceed 45 days, to investigate the claim, and states the reasons
30 therefor. The written notice stating the need for additional time to
31 investigate the claim shall set forth the number of the insurance policy
32 against which the claim is made, the claim number, the address of the
33 office handling the claim and a telephone number, which is toll free or
34 can be called collect, or is within the claimant's area code. A written
35 request for a referral to a peer review organization pursuant to section
36 3 of P.L. , c. (C.)(now before the Legislature as this bill)
37 shall constitute a written notice of the need for additional time to
38 investigate a claim pursuant to this subsection. For the purpose of
39 determining interest charges in the event the injured party prevails in
40 a subsequent proceeding where an insurer has elected a 45-day
41 extension pursuant to this subsection, payment shall be considered
42 overdue at the expiration of the 45-day period or, if the injured person
43 was required to provide additional information to the insurer, within
44 10 business days following receipt by the insurer of all the information
45 requested by it, whichever is later. Notwithstanding the provisions of
46 this subsection, an insurer may refer a claim or bill, as appropriate, to

1 the commissioner for review by a peer review organization pursuant
2 to section 3 of P.L. _____, c. _____ (C. _____)(now before the Legislature as
3 this bill), no later than 20 days following the receipt of the claim or
4 bill, and denial or reimbursement of the claim shall be made in
5 accordance with the provisions of section 5 of P.L. _____, c. _____
6 (C. _____) (now before the Legislature as this bill).

7 For the purpose of calculating the extent to which any benefits are
8 overdue, payment shall be treated as being made on the date a draft or
9 other valid instrument which is equivalent to payment was placed in
10 the United States mail in a properly addressed, postpaid envelope, or,
11 if not so posted, on the date of delivery.

12 h. All overdue payments shall bear interest at the percentage of
13 interest prescribed in the Rules Governing the Courts of the State of
14 New Jersey for judgments, awards and orders for the payment of
15 money.

16 i. All automobile insurers and the Unsatisfied Claim and Judgment
17 Fund shall provide any claimant with the option of submitting a dispute
18 [under this section] to binding arbitration if the dispute arose pursuant
19 to the following provisions: subsections b., c., d. and e. of section 4
20 of P.L.1972, c.70 (C.39:6A-4); subsection b., c., d. and e. of section
21 7 of P.L.1972, c.198 (C.39:6-86.1); additional first party coverage
22 benefits required to be offered pursuant to section 10 of P.L.1972,
23 c.70 (C.39:6A-10) or whether a submitted charge or fee is in
24 conformance with the provisions of section 10 of P.L.1988, c.119
25 (C.39:6A-4.6). Arbitration proceedings shall be administered and
26 subject to procedures [established by the American Arbitration
27 Association] approved by the commissioner which are in conformance
28 with New Jersey law. If the claimant prevails in the arbitration
29 proceedings, the insurer shall pay all the costs of the proceedings,
30 including reasonable attorney's fees, to be determined in accordance
31 with [a schedule of hourly rates for services performed, to be
32 prescribed by the Supreme Court] the Rules Governing the Courts of
33 the State of New Jersey and in accordance with New Jersey Rules of
34 Professional Conduct. Disputes concerning the determination of the
35 medical necessity or appropriateness of treatments, health care
36 services or durable medical goods and disputes concerning whether a
37 treatment, health care service or durable medical good relating to an
38 injury for which reimbursement is being sought is causally related to
39 an insured event, shall not be subject to binding arbitration.

40 (cf: P.L.1995, c.407, s.1)

41
42 7. Section 13 of P.L.1972, c.70 (C.39:6A-13) is amended to read
43 as follows:

44 13. Discovery of facts as to personal injury protection coverage.
45 The following apply to personal injury protection coverage benefits:

46 a. Every employer shall, if a request is made by an insurer or the

1 Unsatisfied Claim and Judgment Fund providing personal injury
2 protection benefits under this act against whom a claim has been made,
3 furnish forthwith, in a form approved by the Commissioner of Banking
4 and Insurance, a signed statement of the lost earnings since the date of
5 the bodily injury and for a reasonable period before the injury, of the
6 person upon whose injury the claim is based.

7 b. Every physician, hospital, clinic or other medical institution
8 providing, before and after the bodily injury upon which a claim for
9 personal injury protection benefits is based, any products, services or
10 accommodations in relation to such bodily injury or any other injury,
11 or in relation to a condition claimed to be connected with such bodily
12 injury or any other injury, shall, if requested to do so by the insurer or
13 the Unsatisfied Claim and Judgment Fund against whom the claim has
14 been made, furnish forthwith a written report of the history, condition,
15 treatment, dates and costs of such treatment of the injured person, and
16 produce forthwith and permit the inspection and copying of his or its
17 records regarding such history, condition, treatment dates and costs of
18 treatment. The person requesting such records shall pay all reasonable
19 costs connected therewith.

20 c. The injured person shall be furnished upon demand a copy of all
21 information obtained by the insurer or the Unsatisfied Claim and
22 Judgment Fund under the provisions of this section, and shall pay a
23 reasonable charge, if required by the insurer and the Unsatisfied Claim
24 and Judgment Fund.

25 d. [Whenever] Except for medical expense benefits provided
26 pursuant to subsection a. of section 4 of P.L.1972, c.70 (C.39:6A-4),
27 subsection a. of section 7 of P.L.1972, c.198 (C.39:6-86.1) and
28 additional first party medical expense benefits coverage provided
29 pursuant to section 10 of P.L.1972, c.70 (C.39:6A-10), if there is no
30 dispute concerning whether the treatments, health care services or
31 durable medical goods related to an injury for which reimbursement is
32 being sought are causally related to an insured event, whenever the
33 mental or physical condition of an injured person covered by personal
34 injury protection is material to any claim that has been or may be made
35 for past or future personal injury protection benefits, such person shall,
36 upon request of an insurer or the Unsatisfied Claim and Judgment
37 Fund submit to mental or physical examination [by a physician or
38 physicians, or chiropractor or chiropractors. Only a licensed
39 chiropractor may determine the clinical need for further chiropractic
40 treatment by performing a chiropractic examination and this
41 determination shall not depend solely upon a review of the treating
42 chiropractor patient records in cases of denial of benefits] conducted
43 by a provider of health care services licensed in this State in the same
44 profession or specialty as the provider of health care services whose
45 services are subject to review under this section and who is located
46 within a reasonable proximity to the injured person's residence. The

1 injured person shall provide or make available to the provider any
2 pertinent medical records or medical history that the provider deems
3 necessary to the examination. The costs of any examinations
4 requested by an insurer or the Unsatisfied Claim and Judgment Fund
5 shall be borne entirely by whomever makes such request. Such
6 examination shall be conducted within the municipality of residence of
7 the injured person. If there is no qualified [physician or chiropractor]
8 provider of health care services to conduct the examination within the
9 municipality of residence of the injured person, then such examination
10 shall be conducted in an area of the closest proximity to the injured
11 person's residence. Personal injury protection insurers are authorized
12 to include reasonable provisions in personal injury protection coverage
13 policies [for mental and physical examinations of] requiring those
14 claiming personal injury protection coverage benefits to submit to
15 mental or physical examination as requested by an insurer or the
16 Unsatisfied Claim and Judgment Fund pursuant to the provisions of
17 this subsection. Failure to submit to a mental or physical examination
18 requested by an insurer or the Unsatisfied Claim and Judgment Fund
19 pursuant to the provisions of this subsection shall subject the injured
20 person to certain limitations in coverage as specified in regulations
21 promulgated by the commissioner.

22 e. If requested by the person examined, a party causing an
23 examination to be made, shall deliver to him a copy of every written
24 report concerning the examination rendered by an examining
25 [physician or chiropractor] provider of health care services, at least
26 one of which reports must set out his findings and conclusions in
27 detail. After such request and delivery, the party causing the
28 examination to be made is entitled upon request to receive from the
29 person examined every written report available to him, or his
30 representative, concerning any examination, previously or thereafter
31 made of the same mental or physical condition.

32 f. The injured person, upon reasonable request by the insurer or the
33 Unsatisfied Claim and Judgment Fund shall sign all forms,
34 authorizations [,] or releases for information, approved by the
35 Commissioner of Banking and Insurance, which may be necessary to
36 the discovery of the above facts, in order to reasonably prove the
37 injured person's losses.

38 g. In the event of any dispute regarding an insurer's or the
39 Unsatisfied Claim and Judgment Fund's or an injured person's right as
40 to the discovery of facts about the injured person's earnings or about
41 his history, condition, treatment, dates and costs of such treatment, or
42 the submission of such injured person to a mental or physical
43 examination subject to the provisions of this section, the insurer,
44 Unsatisfied Claim and Judgment Fund or the injured person may
45 petition a court of competent jurisdiction for an order resolving the
46 dispute and protecting the rights of all parties. The order may be

1 entered on motion for good cause shown giving notice to all persons
2 having an interest therein. Such court may protect against annoyance,
3 embarrassment or oppression and may as justice requires, enter an
4 order compelling or refusing discovery, or specifying conditions of
5 such discovery; the court may further order the payment of costs and
6 expenses of the proceeding, as justice requires.

7 (cf: P.L.1993, c.186, s.1)

8
9 8. This act shall take effect on the 180th day following enactment.

10 11 12 STATEMENT

13
14 This bill allows insurers to refer personal injury protection (PIP)
15 medical expense benefits claims to an approved peer review
16 organization (PRO). The PRO would review the appropriateness or
17 medical necessity of a treatment, medical service or durable medical
18 equipment.

19 The bill creates a "screen" between the PRO and the insurer in
20 order to keep the peer review process unbiased and anonymous. In
21 order to refer a claim to peer review, the insurer must file a request for
22 a review with the Department of Banking and Insurance, which will
23 then forward the request to an approved PRO. The process will ensure
24 that referrals are made on a random and rotating basis, so that no single
25 PRO or group of PROs is being utilized by an insurer all or
26 substantially all of the time, and that the identity of the PRO and the
27 identities of the providers performing the independent review are not
28 revealed to the insurer. The commissioner shall establish a schedule
29 of fees for insurers to cover the costs of peer reviews and for the use of
30 the referral process.

31 The bill establishes time frames within which the review process
32 is to be completed, provides for reconsideration of an initial PRO
33 decision by a PRO other than the initial PRO, and provides that the
34 decisions of PROs are subject to review by the Superior Court, Law
35 Division.

36 The bill requires the Commissioner of Banking and Insurance to
37 establish standards for approval as a PRO for PIP medical expense
38 benefits claims. Those standards will include requirements with
39 respect to experience, licensure, fees, confidentiality and procedures,
40 which are necessary to ensure the independence and impartiality of the
41 review process, including standards to provide for a rotating group of
42 health care providers with more than half of their income produced
43 from the actual practice of their profession, excluding income from
44 medical reviews.

45 Consumer safeguards include: prohibition on PRO review of
46 emergency care provided in a hospital immediately subsequent to an
47 automobile accident; prohibition on PRO compensation based upon a

1 percentage or contingency basis; prohibition on insurer ownership of
2 a PRO; the commissioner's ability to suspend or revoke a PRO's
3 authority if the commissioner determines reviews are not being carried
4 out in an impartial and independent manner; and the commissioner's
5 ability to order a reduction in the number of PRO reviews referred by
6 an insurer, if the commissioner determines that too many referrals are
7 being made, except that the bill provides that an insurer cannot refer
8 more than 5% of its cases annually.

9 Disputes concerning the amount payable under PIP medical
10 expense benefits, and disputes concerning PIP claims, other than
11 medical expense benefits, would continue to be settled through an
12 arbitration process, but the bill requires that the arbitration procedures
13 be approved by the Commissioner of Banking and Insurance.

14

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18 Provides for review of automobile insurance personal injury protection
19 medical expense benefits by peer review organizations.