ASSEMBLY, No. 4905 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED OCTOBER 29, 2020

Sponsored by: Assemblyman WILLIAM F. MOEN, JR. District 5 (Camden and Gloucester) Assemblyman ROBERT J. KARABINCHAK District 18 (Middlesex) Assemblyman ANTHONY S. VERRELLI District 15 (Hunterdon and Mercer) Senator STEPHEN M. SWEENEY District 3 (Cumberland, Gloucester and Salem) Senator JOSEPH P. CRYAN District 20 (Union)

Co-Sponsored by:

Assemblyman Dancer, Assemblywoman Jasey, Assemblyman McKeon, Assemblywoman Timberlake, Senators Greenstein, Pou and Singleton

SYNOPSIS

Allows health insurers to provide certain health care benefit plans to local boards of education and eligible employers who do not participate in SEHBP; modifies employee contribution for New Jersey Educators Health Plan and its equivalent.



(Sponsorship Updated As Of: 11/16/2020)

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AN ACT concerning the health care benefit plans provided by health
 insurers to local boards of education and eligible employers who
 do not participate in the School Employees' Health Benefits
 Program and amending P.L.2020, c.44.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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9 1. Section 2 of P.L.2020, c.44 (C.52:14-17.46.14) is amended to 10 read as follows:

11 2. a. Each employee, and retiree who is not Medicare-eligible 12 and who is required by another provision of law to contribute in retirement toward the cost of health care benefits coverage under the 13 program, shall contribute annually toward the cost of health care 14 15 benefits coverage for the employee and retiree, and dependents if 16 any, under the New Jersey Educators Health Plan offered by the 17 School Employees' Health Benefits Program an amount equal to a 18 percentage of the employee's annual base salary or retiree's annual retirement allowance, including any cost of living adjustments to that 19 20 allowance. The contribution shall be withheld by the employer from 21 the salary of the employee or by the retirement system from the 22 retirement allowance, including any cost of living adjustments to that 23 allowance, of the retiree who is not Medicare-eligible. The percent to 24 be contributed shall be as follows with the retirement allowance 25 including any cost of living adjustments to that allowance:

26 For Base Salary or Retirement Allowance of \$40,000 or Less:

1.7% for Single Coverage; 2.2% for Parent and Child(ren) Coverage;
2.8% for Employee and Spouse Coverage; and 3.3% for Family
Coverage

29 Coverage

For Base Salary or Retirement Allowance of more than \$40,000 to
\$50,000: 1.9% for Single Coverage; 2.5% for Parent and Child(ren)

32 Coverage; 3.3% for Employee and Spouse Coverage; and 3.9% for33 Family Coverage

34 For Base Salary or Retirement Allowance of more than \$50,000 to

- 35 \$60,000: 2.2% for Single Coverage; 2.8% for Parent and Child(ren)
- 36 Coverage; 3.9% for Employee and Spouse Coverage; and 4.4% for37 Family Coverage
- 38 For Base Salary or Retirement Allowance of more than \$60,000 to
- 39 \$70,000: 2.5% for Single Coverage; 3% for Parent and Child(ren)

40 Coverage; 4.4% for Employee and Spouse Coverage; and 5% for41 Family Coverage

- 42 For Base Salary or Retirement Allowance of more than \$70,000 to 42 \$80,000, 2.80 for Single Courses 2.20 for Parent and Child(an)
- \$80,000: 2.8% for Single Coverage; 3.3% for Parent and Child(ren)
 Coverage; 5% for Employee and Spouse Coverage; and 5.5% for
- 45 Family Coverage

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 For Base Salary or Retirement Allowance of more than \$80,000 to 2 \$90,000: 3% for Single Coverage; 3.6% for Parent and Child(ren) 3 Coverage; 5.5% for Employee and Spouse Coverage; and 6% for 4 Family Coverage 5 For Base Salary or Retirement Allowance of more than \$90,000 to 6 \$100,000: 3.3% for Single Coverage; 3.9% for Parent and Child(ren) 7 Coverage; 6% for Employee and Spouse Coverage; and 6.6% for 8 Family Coverage 9 For Base Salary or Retirement Allowance of more than \$100,000 to 10 \$125,000: 3.6% for Single Coverage; 4.4% for Parent and Child(ren) 11 Coverage; 6.6% for Employee and Spouse Coverage; and 7.2% for 12 Family Coverage 13 When the base salary or retirement allowance is more than \$125,000, the [percent] amount to be contributed shall be the same 14 15 as for a base salary or retirement allowance of \$125,000. 16 b. Each employee, and retiree who is not Medicare-eligible and 17 who is required by another provision of law to contribute in 18 retirement toward the cost of health care benefits coverage under the 19 program, shall contribute annually toward the cost of health care 20 benefits coverage for the employee and retiree, and dependents if 21 any, under the Garden State Health Plan offered by the School 22 Employees' Health Benefits Program an amount equal to a percentage 23 of the employee's annual salary or retiree's annual retirement 24 allowance, including any cost of living adjustments to that allowance. 25 The contribution shall be withheld by the employer from the salary 26 of the employee or by the retirement system from the retirement 27 allowance, including any cost of living adjustments to that allowance, 28 of the retiree who is not Medicare-eligible. The percent to be 29 contributed shall be one-half of the percentage set forth in subsection 30 a. of this section for the salary or retirement allowance range and type 31 of coverage, except that the contribution specified in this subsection 32 shall not be less than the minimum annual contribution for health care 33 benefits coverage of 1.5% of salary or retirement allowance, 34 including any cost of living adjustments to that allowance, as 35 required by law. 36 c. (1) An employee enrolled in the New Jersey Educators 37 Health Plan or the Garden State Health Plan shall be required to pay 38 only the contribution specified in subsection a. or b. of this section, 39 notwithstanding any other provision of law, rule, or regulation to the 40 contrary requiring contributions by employees toward the cost of 41 health care benefits coverage under the program, except as provided 42 in subsection b. of this section. No other contribution may be required 43 by collective negotiations agreement, except as set forth in

44 subsection h. of this section.

45 (2) Only those retirees who are not Medicare-eligible and who are
46 required by another provision of law to contribute in retirement
47 toward the cost of health care coverage under the program shall be
48 required to pay the contribution specified in subsection a. or b. of this

section for coverage under the New Jersey Educators Health Plan or
 the Garden State Health Plan.

3 A retiree who is not Medicare-eligible, who is enrolled in the New 4 Jersey Educators Health Plan or the Garden State Health Plan, and 5 who is required by another provision of law to contribute in 6 retirement toward the cost of health care coverage under the program 7 shall be required to pay only the contribution specified in subsection 8 a. or b. of this section, notwithstanding the provisions of section 77 9 of P.L.2011, c.78 (C.52:14-17.28e), section 3 of P.L.1987, c.384 10 (C.52:14-17.32f), section 2 of P.L.1992, c.126 (C.52:14-17.32f1), or 11 section 1 of P.L.1995, c.357 (C.52:14-17.32f2) to the contrary 12 requiring contributions by retirees toward the cost of health care benefits coverage under the program, except as provided in 13 14 subsection b. of this section.

d. Employees who are not enrolled in the New Jersey Educators
Health Plan or the Garden State Health Plan shall continue, after the
effective date of this act, P.L.2020, c.44, to contribute to health care
benefits coverage and those contributions shall be determined in
accordance with what is permitted or required by provisions of law.

20 An employee who is enrolled in a plan other than the New Jersey 21 Educators Health Plan or the Garden State Health Plan shall be 22 required to contribute toward the cost of health care benefits 23 coverage under the program (a) in accordance with a collective 24 negotiations agreement applicable to that employee as negotiated 25 prior to or after the effective date of this act, P.L.2020, c.44, pursuant 26 to the requirements that were set forth in law on the day next 27 preceding that effective date; (b) as may be required at the discretion 28 of the employer; or (c) as required by a provision of law, whichever 29 is applicable to that employee.

30 With regard to contributions by an employee who is enrolled in a 31 plan other than the New Jersey Educators Health Plan or the Garden 32 State Health Plan, no provision in this section shall be deemed to 33 modify, alter, impair, or terminate the requirement in sections 77 and 34 78 of P.L.2011, c.78 (C.18A:16-17.2 and C.52:14-17.28e), as 35 applicable, that a public employer and employees who were in 36 negotiations for the collective negotiations agreement to be executed 37 after the employees in that unit had reached full implementation of 38 the premium share set forth in section 39 of P.L.2011, c.78 (C.52:14-39 17.28c) shall conduct negotiations concerning contributions for 40 health care benefits as if the full premium share was included in the 41 prior contract. Nothing in this act shall be deemed to modify, alter, 42 impair, or terminate the continued compliance after the effective date 43 of this act with that requirement for negotiations for any collective 44 negotiations agreement for employee contributions for plans other 45 than the New Jersey Educators Health Plan or the Garden State 46 Health Plan.

e. For an employee, the annual base salary paid by the employerfor the position held by the employee shall be used to identify the

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percentage to be used to calculate the annual contribution required under subsections a. and b. of section 2 of this act. For a retiree who is not Medicare-eligible, the annual retirement allowance, including any cost of living adjustments to that allowance, received by the retiree shall be used to identify the percentage to be used to calculate the annual contribution required under subsections a. and b. of section 2 of this act.

8 f. The annual contribution by an employee or a retiree who is 9 not Medicare-eligible as calculated in accordance with subsection a. 10 or b. of this section shall not exceed the amount as calculated in 11 accordance with section 4 of this act, P.L.2020, c.44 (C.52:14-12 17.46.16).

13 g. The contributions required by this section shall apply to 14 employees for whom the employer has assumed a health care benefits payment obligation, to require that such employees pay the amount 15 16 of contribution specified in this section for health care benefits 17 coverage. The contributions required by this section shall apply to 18 retirees for whom the State has assumed a health care benefits 19 payment obligation but who are required by law to contribute toward 20 the cost of health care benefits coverage under the program, to require 21 that such retirees pay the amount of contribution specified in this 22 section for health care benefits coverage.

23 h. For the plan year that commences on January 1, 2028 and for 24 each plan year thereafter, the contributions required pursuant to 25 subsections a. and b. of this section for employees enrolled in the 26 New Jersey Educators Health Plan or the Garden State Health Plan 27 may be modified through collective negotiations agreements entered 28 into between the employers who participate in the School Employees' 29 Health Benefits Program and their employees. The contributions 30 required pursuant to subsections a. and b. of this section shall become 31 part of the parties' collective negotiations and shall then be subject to 32 collective negotiations in a manner similar to other negotiable items 33 between the parties. Negotiations concerning contributions for health 34 care benefits shall be conducted as if the contributions required 35 pursuant to subsections a. and b. of this section were included in the 36 prior contract. The contribution scheme of percentage of base salary 37 set forth in those subsections may be modified or a new contribution 38 scheme or method other than a percentage of salary may be provided 39 for in accordance with a collective negotiations agreement.

i. Modifications to the contribution rates set forth in this section
made by the School Employees' Health Benefits Plan Design
Committee or the State Treasurer pursuant to section 7 of this act
shall be implemented by the program for the purposes of this section
commencing January 1, 2024.

45 (cf: P.L.2020, c.44, s.2)

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47 2. Section 5 of P.L.2020, c.44 (C.18A:16-13.2) is amended to 48 read as follows:

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This section shall apply to local boards of education and
 employers, as specified in subsection j. of this section, who do not
 participate in the School Employees' Health Benefits Program.

4 Any health insurance company may provide to local boards of 5 education and to those employers defined pursuant to section 32 of P.L.2007, c.103 (C.52:14-17.46.2) who do not participate in the 6 7 School Employees' Health Benefits Program the equivalent of the 8 New Jersey Educators Health Plan in the School Employees' Health 9 Benefits Program as that plan design is described in subsection f. of 10 section 1 of P.L.2020, c.44 (C.52:14-17.46.13) and the Garden State 11 Health Plan as that plan design is described in subsection d. of section 12 1 of P.L.2020, c.44 (C.52:14-17.46.13), notwithstanding the 13 provisions of any other law, rule, or regulation, including any 14 regulation of the New Jersey Department of Banking and Insurance, 15 to the contrary. As used in this subsection, "health insurance 16 company" means and includes a health, hospital, and medical service 17 corporation; commercial individual, small employer, and larger 18 group health insurer; and a health maintenance organization.

19 a. (1) Notwithstanding the provisions of any other law, rule, 20 or regulation to the contrary, beginning January 1, 2021 and for each 21 plan year thereafter, a board of education as an employer providing 22 health care benefits coverage for its employees, and their dependents 23 if any, in accordance with P.L.1979, c.391 (C.18A:16-12 et seq.) 24 shall offer to its employees, and their dependents if any, the 25 equivalent of the New Jersey Educators Health Plan in the School 26 Employees' Health Benefits Program as that plan design is described 27 in subsection f. of section 1 of P.L.2020, c.44 (C.52:14-17.46.13).

Beginning July 1, 2021 and for each plan year thereafter, a board of education as an employer providing health care benefits coverage for its employees, and their dependents if any, in accordance with P.L.1979, c.391 (C.18A:16-12 et seq.) shall also offer a plan for its employees, and their dependents if any, that is the equivalent of the Garden State Health Plan in the School Employees' Health Benefits Program.

(2) The plans under this section shall be offered by the employer
regardless of any collective negotiations agreement between the
employer and its employees in effect on the effective date of this act,
P.L.2020, c.44, that provides for enrollment in other plans offered by
the employer.

40 No new health care benefits plans, other than those specified in 41 paragraph (1) of this subsection, shall be added by the employer from 42 January 1, 2021 through December 31, 2027 unless the provisions of 43 any collective negotiations agreement entered into before or after the 44 effective date of this act, P.L.2020, c.44, result in additional premium 45 cost reductions. Nothing in this section shall prohibit an employer 46 from offering health care benefits plans that existed prior to the effective date of this act. 47

(3) Commencing January 1, 2028, the employer may offer such
other plans as may be required in accordance with any collective
negotiations agreement between the employer and its employees.

4 b. Prior to January 1, 2021, each employer shall provide an 5 enrollment period during which all employees who commenced 6 employment prior to the effective date of this act shall be required to 7 select affirmatively a plan provided by the employer. If an employee 8 fails to select affirmatively a plan during this enrollment period, the 9 employer shall enroll the employee, and the employee's dependents 10 if any, in the equivalent New Jersey Educators Health Plan offered 11 pursuant to subsection a. of this section for the year January 1, 2021 12 until December 31, 2021.

13 During the enrollment period, each person who is enrolled in a 14 plan offered by the employer and who is paying the full cost of 15 coverage shall also be required to select affirmatively a plan provided 16 by the employer. If a person fails to select affirmatively a plan during 17 this enrollment period, the employer shall enroll the person, and the 18 person's dependents if any, in the equivalent New Jersey Educators 19 Health Plan offered pursuant to subsection a. of this section for the 20 year January 1, 2021 until December 31, 2021. Any such person shall 21 continue to pay the full cost of coverage and shall not be subject to 22 the contribution schedule or any mandatory enrollment period as set 23 forth in this section.

24 c. (1) Beginning on January 1, 2021, an employee commencing 25 employment on or after the effective date of this act but before 26 January 1, 2028 who does not waive coverage, shall be enrolled by 27 the employer in the equivalent New Jersey Educators Health Plan, or 28 the equivalent Garden State Health Plan if selected by the employee, 29 as those plans are offered pursuant to subsection a. of this section. 30 The employee shall remain enrolled in either the equivalent New 31 Jersey Educators Health Plan or the equivalent Garden State Health Plan selected by the employee at the annual open enrollment for each 32 33 plan year until December 31, 2027, provided that the employee 34 during this period may waive coverage as an employee and select and 35 change the type of coverage received under the plan following a 36 qualifying life event, in accordance with the plan regulations. 37 Beginning January 1, 2028, the employee may select, during any 38 open enrollment period or at such other times or under such 39 conditions as the employer may provide, any plan offered by the 40 employer.

41 (2) Except as otherwise provided in this subsection or subsection
42 b. of this section, selection of a plan shall be at the sole discretion of
43 the employee.

d. An employee shall contribute annually toward the cost of
health care benefits coverage for the employee, and employee's
dependents if any, the amount specified, in the manner specified, in
subsection a. or b. of section 2 of this act, P.L.2020, c.44 (C.52:1417.46.14) if the employee, and the employee's dependents if any, are

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1 enrolled in the equivalent New Jersey Educators Health Plan or the 2 equivalent Garden State Health Plan offered pursuant to subsection 3 a. of this section. An employee's contribution toward the cost of 4 coverage under the equivalent Garden State Health Plan offered 5 pursuant to subsection a. of this section shall be the amount required 6 in subsection b. of section 2 of this act, except that the contribution 7 specified in that subsection shall not be less than the minimum annual 8 contribution for health care benefits coverage of 1.5% of salary as 9 required by law.

10 e. (1) An employee enrolled in the equivalent New Jersey 11 Educators Health Plan or the equivalent Garden State Health Plan 12 offered pursuant to subsection a. of this section shall be required to 13 pay only the contribution specified in subsections a. and b. of section 14 2 of this act, notwithstanding any other provision of law, rule, or 15 regulation to the contrary requiring contributions by employees 16 toward the cost of health care benefits coverage provided by an 17 employer, except as provided in subsection d. of this section. No 18 other contribution may be required by collective negotiations 19 agreement, except as set forth in subsection i. of this section.

(2) Employees who are not enrolled in the equivalent New Jersey
Educators Health Plan or the equivalent Garden State Health Plan
offered pursuant to subsection a. of this section shall continue, after
the effective date of this act, P.L.2020, c.44, to contribute to health
care benefits coverage and those contributions shall be determined in
accordance with what is permitted or required by provisions of law.

26 An employee who is enrolled in a plan other than the equivalent 27 New Jersey Educators Health Plan or the equivalent Garden State 28 Health Plan offered pursuant to subsection a. of this section shall be 29 required to contribute toward the cost of health care benefits 30 coverage offered by the employer (a) in accordance with a collective 31 negotiations agreement applicable to that employee as negotiated 32 prior to or after the effective date of this act pursuant to the 33 requirements that were set forth in law on the day next preceding that 34 effective date; (b) as may be required at the discretion of the 35 employer; or (c) as required by a provision of law, whichever is 36 applicable to that employee.

37 With regard to contributions by an employee who is enrolled in a 38 plan other than the equivalent New Jersey Educators Health Plan or 39 the equivalent Garden State Health Plan offered pursuant to 40 subsection a. of this section, no provision in this section shall be 41 deemed to modify, alter, impair, or terminate the requirement in 42 sections 77 and 78 of P.L.2011, c.78 (C.18A:16-17.2 and C.52:14-43 17.28e), as applicable, that a public employer and employees who are 44 in negotiations for the collective negotiations agreement to be 45 executed after the employees in that unit had reached full 46 implementation of the premium share set forth in section 39 of 47 P.L.2011, c.78 (C.52:14-17.28c) shall conduct negotiations concerning contributions for health care benefits as if the full 48

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premium share was included in the prior contract. Nothing in this act shall be deemed to modify, alter, impair, or terminate the continued compliance after the effective date of this act with that requirement for negotiations for any collective negotiations agreement for employee contributions for plans other than the equivalent New Jersey Educators Health Plan or the equivalent Garden State Health Plan offered pursuant to subsection a. of this section.

8 (3) For an employee, the annual base salary paid by the employer 9 for the position held by the employee shall be used to identify the 10 percentage to be used to calculate the annual contribution required 11 under subsections a. and b. of section 2 of this act.

12 f. The annual contribution by an employee as calculated in 13 accordance with subsection a. or b. of section 2 of this act shall not 14 exceed the amount as calculated in accordance with section 4 of this 15 act.

16 g. The contributions required by this section shall apply to 17 employees for whom the employer has assumed a health care benefits 18 payment obligation, to require that such employees pay the amount 19 of contribution specified in this section for health care benefits 20 coverage.

h. The level of benefits in the equivalent New Jersey Educators
Health Plan and the equivalent Garden State Health Plan offered by
the employer shall remain unchanged until December 31, 2027. No
change in the level of benefits in those plans shall be made before
that date unless such a change is required by federal or State law to
governmental health care benefits plans or to both governmental and
non-governmental health care benefits plans.

28 Commencing January 1, 2028 and for each plan year thereafter, 29 the level of benefits in the equivalent New Jersey Educators Health 30 Plan and the equivalent Garden State Health Plan offered by the 31 employer may be modified by the employer in accordance with 32 collective negotiations agreements entered into between the 33 employers who do not participate in the School Employees' Health 34 Benefits Program and their employees, or as otherwise permitted by 35 law.

36 i. Commencing January 1, 2028 and for each plan year 37 thereafter, the contributions required pursuant to subsections a. and 38 b. of section 2 of this act for employees enrolled in the equivalent 39 New Jersey Educators Health Plan or the equivalent Garden State 40 Health Plan offered pursuant to subsection a. of this section may be 41 modified in accordance with collective negotiations agreements entered into between the employers who do not participate in the 42 43 School Employees' Health Benefits Program and their employees. 44 The contributions required pursuant to subsections a. and b. of 45 section 2 of this act shall become part of the parties' collective 46 negotiations and shall then be subject to collective negotiations in a 47 manner similar to other negotiable items between the parties. 48 Negotiations concerning contributions for health care benefits shall

1 be conducted as if the contributions required pursuant to subsections 2 a. and b. of section 2 of this act were included in the prior contract. 3 The contribution scheme of the percentage of base salary set forth in 4 those subsections may be modified or a new contribution scheme or 5 method other than a percentage of salary may be provided for in accordance with a collective negotiations agreement. 6 7 Modifications to plan design of the plans set forth in section j. 8 1 of this act, P.L.2020, c.44 (C.52:14-17.46.13), or adjustments to the 9 employee contribution rates set forth in subsections a. and b. of 10 section 2 of this act, made by the School Employees' Health Benefits 11 Plan Design Committee or the State Treasurer pursuant to section 7 12 of this act shall be implemented for the purposes of this section by 13 the employer commencing January 1, 2024. 14 This section shall also apply also when health care benefits k. 15 coverage is provided though an insurance fund or joint insurance 16 fund or any other manner. This section shall apply to any employer, 17 as that term is defined in section 32 of P.L.2007, c.103 (C.52:14-18 17.46.2), that is not a participating employer in the School Employees' Health Benefits Program. 19 20 (cf: P.L.2020, c.44, s.5) 21 22 3. This act shall take effect immediately. 23 24 25 **STATEMENT** 26 27 This bill allows health insurance companies in this State to provide 28 health care benefit plans that are equivalent to the New Jersey 29 Educators Health Plan and the Garden State Health Plan offered by the School Employees' Health Benefits Program (SEHBP) to local 30 31 boards of education and other eligible employers who do not 32 participate in the SEHBP, notwithstanding the provisions of any 33 other law, rule, or regulation, including any regulation of the State 34 Department of Banking and Insurance, to the contrary. Health 35 insurance company means and includes health, hospital, and medical service corporations; commercial individual, small employer, and 36 37 larger group health insurers; and health maintenance organizations. The bill also modifies the contribution to be made by school 38 39 district employees who earn more than \$125,000 annually to require 40 that they pay the same amount for the New Jersey Educators Health 41 Plan as those who earn \$125,000, rather than a percentage of salary.