[First Reprint]

ASSEMBLY, No. 5179

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED DECEMBER 21, 2020

Sponsored by:

Assemblywoman VERLINA REYNOLDS-JACKSON
District 15 (Hunterdon and Mercer)
Assemblyman BRIAN BERGEN
District 25 (Morris and Somerset)
Assemblyman JAMEL C. HOLLEY
District 20 (Union)

Co-Sponsored by: Assemblyman Johnson

SYNOPSIS

Revises certain restrictions on ownership of medical cannabis alternative treatment centers; expands scope of review of alternative treatment center permit applications and related materials.

CURRENT VERSION OF TEXT

As reported by the Assembly Health Committee on March 8, 2021, with amendments.



(Sponsorship Updated As Of: 1/25/2021)

AN ACT concerning medical cannabis and amending P.L.2009, c.307 ¹ and P.L.2019, c.153 ¹.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 7 of P.L.2009, c.307 (C.24:6I-7) is amended to read as follows:
- 7. a. (1) The commission shall accept applications from entities for permits to operate as medical cannabis cultivators, medical cannabis manufacturers, and medical cannabis dispensaries. For the purposes of this section, the term "permit" shall be deemed to include a conditional permit issued pursuant to subsection d. of section 11 of P.L.2019, c.153 (C.24:6I-7.1) and any permit issued to a microbusiness pursuant to subsection e. of section 11 of P.L.2019, c.153 (C.24:6I-7.1).
 - (2) (a) For a period of 18 months after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.):
 - (i) no applicant may concurrently hold more than one permit issued by the commission pursuant to this section, regardless of type; and
 - (ii) there shall be no more than 28 active medical cannabis cultivator permits, including medical cannabis cultivator permits deemed to be held by alternative treatment centers issued a permit prior to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) and medical cannabis cultivator permits deemed to be held by alternative treatment centers issued a permit subsequent to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) pursuant to an application submitted prior to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.); provided that medical cannabis cultivator permits issued to microbusinesses pursuant to subsection e. of section 11 of P.L.2019, c.153 (C.24:6I-7.1) shall not count toward this limit.
 - (b) Commencing 18 months after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.), a permit holder shall be authorized to concurrently hold a medical cannabis cultivator permit, a medical cannabis manufacturer permit, and a medical cannabis dispensary permit, provided that no permit holder shall be authorized to concurrently hold more than one permit of each type. The permit holder may submit an application for a permit of any type that the permit holder does not currently hold prior to the expiration of the 18-month period described in subparagraph (a) of this paragraph, provided that no additional permit shall be awarded to the permit holder during the 18 month period.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 (c) The provisions of subparagraph (a) of this paragraph shall 2 not apply to any alternative treatment center that was issued a 3 permit prior to the effective date of P.L.2019, c.153 (C.24:6I-4 5.1 et al.), to any alternative treatment center that was issued a 5 permit after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) 6 pursuant to an application submitted prior to the effective date of 7 P.L.2019, c.153 (C.24:6I-5.1 et al.), to one of the four alternative 8 treatment centers issued a permit pursuant to an application 9 submitted after the effective date of P.L.2019, c.153 (C.24:6I-10 5.1 et al.) pursuant to a request for applications published in the 11 New Jersey Register prior to the effective date of P.L.2019, c.153 12 (C.24:6I-5.1 et al.) that are expressly exempt from the provisions of subsubparagraph (i) of subparagraph (a) of this paragraph, or to one 13 14 of the three alternative treatment centers issued a permit pursuant to 15 section 11 of P.L.2019, c.153 (C.24:6I-7.1) that are expressly 16 exempt from the provisions of subsubparagraph (i) of subparagraph 17 (a) of this paragraph, which alternative treatment centers shall be 18 deemed to concurrently hold a medical cannabis cultivator permit, a 19 medical cannabis manufacturer permit, and a medical cannabis 20 dispensary permit, and shall be authorized to engage in any conduct 21 authorized pursuant to those permits in relation to the cultivation, 22 manufacturing, and dispensing of medical cannabis.
- 23 (d) (i) No entity may be issued or concurrently hold more than 24 one medical cannabis cultivator permit, one medical cannabis 25 manufacturer permit, or one medical cannabis dispensary permit at 26 one time, and no medical cannabis dispensary shall be authorized to 27 establish a satellite location on or after the effective date of 28 P.L.2019, c.153 (C.24:6I-5.1 et al.), except that an alternative 29 treatment center that was issued a permit prior to the effective date 30 of P.L.2019, c.153 (C.24:6I-5.1 et al.) or that was issued a permit 31 after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) pursuant to an application submitted prior to the effective date of 32 33 P.L.2019, c.153 (C.24:6I-5.1 et al.) shall be authorized to maintain 34 up to two satellite dispensaries, including any satellite dispensary 35 that was approved pursuant to an application submitted prior to or 36 within 18 months after the effective date of P.L.2019, c.153 37 (C.24:6I-5.1 et al.). The three alternative treatment centers issued 38 permits pursuant to section 11 of P.L.2019, c.153 (C.24:6I-7.1) that 39 are expressly exempt from the provisions of subsubparagraph (i) of 40 subparagraph (a) of this paragraph shall be authorized to establish 41 and maintain up to one satellite dispensary location, provided that 42 the satellite dispensary was approved pursuant to an application 43 submitted within 18 months after the effective date of P.L.2019, 44 c.153 (C.24:6I-5.1 et al.).
 - (ii) Notwithstanding the provisions of subsubparagraph (i) of this subparagraph, an investor, investor group, or fund that provides significant financial or technical assistance or the significant use of intellectual property, or a combination thereof, to an applicant for a

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1 medical cannabis dispensary permit, which applicant has been 2 certified as a minority business pursuant to P.L.1986, c.195 3 (C.52:27H-21.18 et seq.), a women's business pursuant to P.L.1986, 4 c.195 (C.52:27H-21.18 et seq.), or is a disabled-veterans' business, 5 as defined in section 2 of P.L.2015, c.116 (C.52:32-31.2), may own 6 up to a 40 percent interest in up to 10 entities that have been issued 7 a medical cannabis dispensary permit, provided that each such 8 medical cannabis dispensary is a certified minority or women's 9 business or a disabled-veterans' business, and the terms of the 10 agreement to provide significant financial or technical assistance or 11 the significant use of intellectual property, or a combination thereof, 12 whether provided in the form of equity, a loan, or otherwise, including interest rates, returns, and fees, are commercially 13 14 reasonable based on the terms generally provided to comparable 15 businesses. The terms of the agreement for the provision of 16 significant financial or technical assistance or the significant use of 17 intellectual property, or a combination thereof, may include 18 performance, quality, and other requirements as a condition of 19 providing the financial or technical assistance or use of intellectual property. ¹An applicant for a medical cannabis dispensary permit 20 21 that has or will receive significant financial or technical assistance 22 or the significant use of intellectual property under this 23 subsubparagraph shall include with the permit application materials 24 submitted to the commission a copy of the agreement to provide 25 significant financial or technical assistance or significant use of 26 intellectual property, or a combination thereof, which agreement 27 shall be subject to review by the commission as provided in 28 subsection f. of section 11 of P.L.2019, c.153 (C.24:6I-7.1).1 29 An applicant for a medical cannabis dispensary permit that

30 receives significant financial or technical assistance or the 31 significant use of intellectual property under this subsubparagraph shall pay back to the investor, investor group, or fund the full value 32 33 of the financial or technical assistance or intellectual property 34 provided under the agreement, plus any applicable interest and fees, 35 within seven years after the date the applicant entered into the 36 agreement for the provision of significant financial or technical 37 assistance or significant use of intellectual property, but no earlier 38 than three years after the date of the agreement. An investor, 39 investor group, or fund that has acquired an ownership interest in 40 one or more entities that have been issued a medical cannabis 41 dispensary permit as authorized under this subsubparagraph may 42 maintain the ownership interest after the date the full value of the 43 financial or technical assistance or use of intellectual property 44 provided under the agreement, plus interest and fees, has been 45 repaid by the applicant that received the assistance or use of 46 intellectual property.

In no case may the controlling interest in the entity that holds a medical cannabis dispensary permit in which an investor, investor

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group, or fund owns an interest as authorized under this subsubparagraph revert to the investor, investor group, or fund in the event of a default or failure by the certified minority or women's business or disabled-veterans' business, as applicable, and any such controlling interest may only be transferred to a certified minority or women's business or a disabled-veterans' business.

An entity issued a medical cannabis cultivator, medical cannabis manufacturer, or medical cannabis dispensary permit, or an individual associated with the ownership or management of the entity, may participate in an investor group or a fund that meets the requirements of this subsubparagraph.

- (e) No entity issued a medical cannabis cultivator, medical cannabis manufacturer, or medical cannabis dispensary permit may concurrently hold a clinical registrant permit issued pursuant to section 13 of P.L.2019, c.153 (C.24:6I-7.3), and no entity issued a clinical registrant permit pursuant to section 13 of P.L.2019, c.153 (C.24:6I-7.3) may concurrently hold a medical cannabis cultivator permit, a medical cannabis manufacturer permit, or a medical cannabis dispensary permit.
- (f) Any medical cannabis dispensary permit holder may be approved by the commission to operate a medical cannabis consumption area, provided that the permit holder otherwise meets the requirements of section 28 of P.L.2019, c.153 (C.24:6I-21).
- (g) An alternative treatment center that was issued a permit prior to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.), that was issued a permit after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) pursuant to an application submitted pursuant to a request for applications published in the New Jersey Register prior to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.), or that was issued a permit after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) pursuant to an application submitted prior to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.), shall be required to submit an attestation signed by a bona fide labor organization stating that the alternative treatment center has entered into a labor peace agreement with such bona fide labor organization no later than 100 days after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) or no later than 100 days after the date the alternative treatment center first opens, whichever date is later. maintenance of a labor peace agreement with a bona fide labor organization shall be an ongoing material condition of maintaining the alternative treatment center's permit. The failure to submit an attestation as required pursuant to this subparagraph within 100 days after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) or within 100 days after the alternative treatment center first opens, as applicable, shall result in the suspension or revocation of the alternative treatment center's permit, provided that the commission may grant an extension to this deadline to the alternative treatment

center based upon extenuating circumstances or for good cause shown.

- (3) The commission shall seek to ensure the availability of a sufficient number of medical cannabis cultivators, medical cannabis manufacturers, and medical cannabis dispensaries throughout the State, pursuant to need, including at least two each in the northern, central, and southern regions of the State. Medical cannabis cultivators, medical cannabis manufacturers, and medical cannabis dispensaries issued permits pursuant to this section may be nonprofit or for-profit entities.
- (4) The commission shall periodically evaluate whether the number of medical cannabis cultivator, medical cannabis manufacturer, and medical cannabis dispensary permits issued are sufficient to meet the needs of qualifying patients in the State, and shall make requests for applications and issue such additional permits as shall be necessary to meet those needs. The types of permits requested and issued, and the locations of any additional permits that are authorized, shall be in the discretion of the commission based on the needs of qualifying patients in the State.
- (5) (a) A medical cannabis cultivator shall be authorized to: acquire a reasonable initial and ongoing inventory, as determined by the commission, of cannabis seeds or seedlings and paraphernalia; possess, cultivate, plant, grow, harvest, and package medical cannabis, including prerolled forms, for any authorized purpose, including, but not limited to, research purposes; and deliver, transfer, transport, distribute, supply, or sell medical cannabis and related supplies to any medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant in the State. In no case shall a medical cannabis cultivator operate or be located on land that is valued, assessed or taxed as an agricultural or horticultural use pursuant to the "Farmland Assessment Act of 1964," P.L.1964, c.48 (C.54:4-23.1 et seq.).
- (b) A medical cannabis manufacturer shall be authorized to: purchase or acquire medical cannabis from any medical cannabis cultivator, medical cannabis manufacturer, or clinical registrant in the State; possess and utilize medical cannabis in the manufacture, production, and creation of medical cannabis products; and deliver, transfer, transport, supply, or sell medical cannabis products and related supplies to any medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant in the State.
- (c) A medical cannabis dispensary shall be authorized to: purchase or acquire medical cannabis from any medical cannabis cultivator, medical cannabis dispensary, or clinical registrant in the State and medical cannabis products and related supplies from any medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant in the State; purchase or acquire paraphernalia from any legal source; and distribute, supply, sell, or dispense

1 medical cannabis, medical cannabis products, paraphernalia, and 2 related supplies to qualifying patients or their designated or 3 institutional caregivers who are registered with the commission 4 pursuant to section 4 of P.L.2009, c.307 (C.24:6I-4). A medical 5 cannabis dispensary may furnish medical cannabis, medical 6 cannabis products, paraphernalia, and related supplies to a medical 7 cannabis handler for delivery to a registered qualifying patient, 8 designated caregiver, or institutional caregiver consistent with the 9 requirements of subsection i. of section 27 of P.L.2019, c.153 10 (C.24:6I-20).

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- (6) A medical cannabis cultivator shall not be limited in the number of strains of medical cannabis cultivated, and a medical cannabis manufacturer shall not be limited in the number or type of medical cannabis products manufactured, produced, or created. A medical cannabis manufacturer may package, and a medical cannabis dispensary may directly dispense medical cannabis and medical cannabis products to qualifying patients and their designated and institutional caregivers in any authorized form. Authorized forms shall include dried form, oral lozenges, topical formulations, transdermal form, sublingual form, tincture form, or edible form, or any other form as authorized by the commission. Edible form shall include pills, tablets, capsules, drops or syrups, oils, chewable forms, and any other form as authorized by the commission, except that the edible forms made available to minor patients shall be limited to forms that are medically appropriate for children, including pills, tablets, capsules, chewable forms, and drops, oils, syrups, and other liquids.
- (7) Nonprofit medical cannabis cultivators, medical cannabis manufacturers, and medical cannabis dispensaries need not be recognized as a 501(c)(3) organization by the federal Internal Revenue Service.
- b. The commission shall require that an applicant provide such information as the commission determines to be necessary pursuant to regulations adopted pursuant to P.L.2009, c.307 (C.24:6I-1 et al.).
- 36 c. A person who has been convicted of a crime of the first, 37 second, or third degree under New Jersey law or of a crime 38 involving any controlled dangerous substance or controlled 39 substance analog as set forth in chapter 35 of Title 2C of the New 40 Jersey Statutes except paragraph (11) or (12) of subsection b. of 41 N.J.S.2C:35-5, or paragraph (3) or (4) of subsection a. of 42 N.J.S.2C:35-10, or any similar law of the United States or any other 43 state shall not be issued a permit to operate as a medical cannabis 44 cultivator, medical cannabis manufacturer, medical cannabis 45 dispensary, or clinical registrant or be a director, officer, or 46 employee of a medical cannabis cultivator, medical cannabis 47 manufacturer, medical cannabis dispensary, or clinical registrant, 48 unless such conviction occurred after the effective date of P.L.2009,

c.307 (C.24:6I-1 et al.) and was for a violation of federal law relating to possession or sale of cannabis for conduct that is authorized under P.L.2009, c.307 (C.24:6I-1 et al.) or P.L.2015, c.158 (C.18A:40-12.22 et al.).

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d. (1) The commission shall require each applicant seeking a permit to operate as, to be a director, officer, or employee of, or to be a significantly involved person in, a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant to undergo a criminal history record background check.

Any individual seeking to become a director, officer, or employee of a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant, after issuance of an initial permit shall notify the commission and shall complete a criminal history record background check and provide all information as may be required by the commission as a condition of assuming a position as director, officer, or employee of the permitted entity. An individual who incurs an investment interest or gains the authority to make controlling decisions in a permitted entity that makes the individual a significantly involved person shall notify the commission, complete a criminal history record background check, and provide all information as may be required by the commission no later than 30 days after the date the individual becomes a significantly involved person, or any permit issued to the individual or group of which the significantly involved person is a member shall be revoked and the individual or group shall be deemed ineligible to hold any ownership or investment interest in a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant for a period of at least two years, commencing from the date of revocation, and for such additional period of time as the commission deems appropriate, based on the duration of the nondisclosure, the size of the individual's or group's investment interest in the permitted entity, the amount of profits, revenue, or income realized by the individual or group from the permitted entity during the period of nondisclosure, and whether the individual had a disqualifying conviction or would otherwise have been deemed ineligible to be a significantly involved person in a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant.

For purposes of this section, the term "applicant" shall include any owner, director, officer, or employee of, and any significantly involved person in, a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant. The commission is authorized to exchange fingerprint data with and receive criminal history record background information from the Division of State Police and the Federal Bureau of Investigation consistent with the provisions of applicable federal and State laws,

rules, and regulations. The Division of State Police shall forward criminal history record background information to the commission in a timely manner when requested pursuant to the provisions of this section.

An applicant who is required to undergo a criminal history record background check pursuant to this section shall submit to being fingerprinted in accordance with applicable State and federal laws, rules, and regulations. No check of criminal history record background information shall be performed pursuant to this section unless the applicant has furnished the applicant's written consent to that check. An applicant who is required to undergo a criminal history record background check pursuant to this section who refuses to consent to, or cooperate in, the securing of a check of criminal history record background information shall not be considered for a permit to operate, or authorization to be employed at or to be a significantly involved person in, a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant. An applicant shall bear the cost for the criminal history record background check, including all costs of administering and processing the check.

- (2) The commission shall not approve an applicant for a permit to operate, or authorization to be employed at or to be a significantly involved person in, a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant if the criminal history record background information of the applicant reveals a disqualifying conviction as set forth in subsection c. of this section.
- (3) Upon receipt of the criminal history record background information from the Division of State Police and the Federal Bureau of Investigation, the commission shall provide written notification to the applicant of the applicant's qualification for or disqualification for a permit to operate or be a director, officer, or employee of, or a significantly involved person in, a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant.

If the applicant is disqualified because of a disqualifying conviction pursuant to the provisions of this section, the conviction that constitutes the basis for the disqualification shall be identified in the written notice.

(4) The Division of State Police shall promptly notify the commission in the event that an individual who was the subject of a criminal history record background check conducted pursuant to this section is convicted of a crime or offense in this State after the date the background check was performed. Upon receipt of that notification, the commission shall make a determination regarding the continued eligibility to operate or be a director, officer, or employee of, or a significantly involved person in, a medical

cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant.

- (5) Notwithstanding the provisions of subsection c. of this section to the contrary, the commission may offer provisional authority for an applicant to be an owner, director, officer, or employee of, or a significantly involved person in, a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant for a period not to exceed three months if the applicant submits to the commission a sworn statement attesting that the person has not been convicted of any disqualifying conviction pursuant to this section.
- (6) Notwithstanding the provisions of subsection c. of this section to the contrary, no applicant to be an owner, director, officer, or employee of, or a significantly involved person in, a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant shall be disqualified on the basis of any conviction disclosed by a criminal history record background check conducted pursuant to this section if the individual has affirmatively demonstrated to the commission clear and convincing evidence of rehabilitation. In determining whether clear and convincing evidence of rehabilitation has been demonstrated, the following factors shall be considered:
- (a) the nature and responsibility of the position which the convicted individual would hold, has held, or currently holds;
 - (b) the nature and seriousness of the crime or offense;
- (c) the circumstances under which the crime or offense occurred;
 - (d) the date of the crime or offense;
- (e) the age of the individual when the crime or offense was committed;
- (f) whether the crime or offense was an isolated or repeated incident;
- (g) any social conditions which may have contributed to the commission of the crime or offense; and
- (h) any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the individual under their supervision.
- e. The commission shall issue a permit to operate or be an owner, director, officer, or employee of, or a significantly involved person in, a medical cannabis cultivator, medical cannabis manufacturer, or medical cannabis dispensary if the commission finds that issuing such a permit would be consistent with the purposes of P.L.2009, c.307 (C.24:6I-1 et al.) and the requirements of this section and section 11 of P.L.2019, c.153 (C.24:6I-7.1) are met. The denial of an application shall be considered a final agency

decision, subject to review by the Appellate Division of the Superior Court. A permit to operate a medical cannabis cultivator, medical cannabis manufacturer, or medical cannabis dispensary issued on or after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) shall be valid for one year and shall be renewable annually.

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- f. A person who has been issued a permit pursuant to this section or a clinical registrant permit pursuant to section 13 of P.L.2019, c.153 (C.24:6I-7.3) shall display the permit at the front entrance to the premises of the permitted facility at all times when the facility is engaged in conduct authorized pursuant to P.L.2009, c.307 (C.24:6I-1 et al.) involving medical cannabis, including, but not limited to, the cultivating, manufacturing, or dispensing of medical cannabis.
- g. A medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant shall report any change in information to the commission not later than 10 days after such change, or the permit shall be deemed null and void.
- h. Each medical cannabis dispensary and clinical registrant shall maintain and make available on its Internet website, if any, a standard price list that shall apply to all medical cannabis, medical cannabis products, and related supplies and paraphernalia sold or dispensed by the medical cannabis dispensary or clinical registrant, which prices shall be reasonable and consistent with the actual costs incurred by the medical cannabis dispensary or clinical registrant in connection with acquiring and selling, transferring, or dispensing the medical cannabis or medical cannabis product and related supplies and paraphernalia. The prices charged by the medical cannabis dispensary or clinical registrant shall not deviate from the prices indicated on the entity's current price list, provided that a price list maintained by a medical cannabis dispensary or clinical registrant may allow for medical cannabis to be made available at a reduced price or without charge to qualifying patients who have a demonstrated financial hardship, as that term shall be defined by the commission by regulation. A price list required pursuant to this subsection may be revised no more than once per month, and each medical cannabis dispensary and clinical registrant shall be responsible for ensuring that the commission has a copy of the facility's current price list. A medical cannabis dispensary or clinical registrant shall be liable to a civil penalty of \$1,000 for each sale that occurs at a price that deviates from the entity's current price list, and to a civil penalty of \$10,000 for each week during which the entity's current price list is not on file with the commission. Any civil penalties collected by the commission pursuant to this section shall be used by the commission for the purposes of administering the State medical cannabis program.
 - i. The commission shall adopt regulations to:

- (1) require such written documentation of each delivery or dispensation of cannabis to, and pickup of cannabis for, a registered qualifying patient, including the date and amount dispensed, and, in the case of delivery, the date and times the delivery commenced and was completed, the address where the medical cannabis was delivered, the name of the patient or caregiver to whom the medical cannabis was delivered, and the name, handler certification number, and delivery certification number of the medical cannabis handler who performed the delivery, to be maintained in the records of the medical cannabis dispensary or clinical registrant, as the commission determines necessary to ensure effective documentation of the operations of each medical cannabis dispensary or clinical registrant;
 - (2) monitor, oversee, and investigate all activities performed by medical cannabis cultivators, medical cannabis manufacturers, medical cannabis dispensaries, and clinical registrants;

- (3) ensure adequate security of all facilities 24 hours per day and security of all delivery methods to registered qualifying patients; and
- (4) establish thresholds for administrative action to be taken against a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant and its employees, officers, investors, directors, or governing board pursuant to subsection m. of this section, including, but not limited to, specific penalties or disciplinary actions that may be imposed in a summary proceeding.
- j. (1) Each medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, and clinical registrant shall require the owners, directors, officers, and employees at the permitted facility to complete at least eight hours of ongoing training each calendar year. The training shall be tailored to the roles and responsibilities of the individual's job function, and shall include training on confidentiality and such other topics as shall be required by the commission.
- (2) Each medical cannabis dispensary and clinical registrant shall consider whether to make interpreter services available to the population served, including for individuals with a visual or hearing impairment. The commission shall provide assistance to any medical cannabis dispensary or clinical registrant that seeks to provide such services in locating appropriate interpreter resources. A medical cannabis dispensary or clinical registrant shall assume the cost of providing interpreter services pursuant to this subsection.
- k. (1) The first six alternative treatment centers issued permits following the effective date of P.L.2009, c.307 (C.24:6I-1 et al.) shall be authorized to sell or transfer such permit and other assets to a for-profit entity, provided that: the sale or transfer is approved by the commission; each owner, director, officer, and employee of, and

significantly involved person in, the entity seeking to purchase or receive the transfer of the permit, undergoes a criminal history record background check pursuant to subsection d. of this section, provided that nothing in this subsection shall be construed to require any individual to undergo a criminal history record background check if the individual would otherwise be exempt from undergoing a criminal history record background check pursuant to subsection d. of this section; the commission finds that the sale or transfer of the permit would be consistent with the purposes of P.L.2009, c.307 (C.24:6I-1 et al.); and no such sale or transfer shall be authorized more than one year after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.). The sale or transfer of a permit pursuant to this subsection shall not be subject to the requirements of the "New Jersey Nonprofit Corporation Act," N.J.S.15A:1-1 et seq., provided that, prior to or at the time of the sale or transfer, all debts and obligations of the nonprofit entity are either paid in full or assumed by the for-profit entity purchasing or acquiring the permit, or a reserve fund is established for the purpose of paying in full the debts and obligations of the nonprofit entity, and the for-profit entity pays the full value of all assets held by the nonprofit entity, as reflected on the nonprofit entity's balance sheet, in addition to the agreed-upon price for the sale or transfer of the entity's alternative treatment center permit. Until such time as the members of the Cannabis Regulatory Commission are appointed and the commission first organizes, the Department of Health shall have full authority to approve a sale or transfer pursuant to this paragraph.

(2) The sale or transfer of any interest of five percent or more in a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant permit shall be subject to approval by the commission and conditioned on the entity that is purchasing or receiving transfer of the interest in the medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant permit completing a criminal history record background check pursuant to the requirements of subsection d. of this section.

1. No employee of any department, division, agency, board, or other State, county, or local government entity involved in the process of reviewing, processing, or making determinations with regard to medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant permit applications shall have any direct or indirect financial interest in the cultivating, manufacturing, or dispensing of medical cannabis or related paraphernalia, or otherwise receive anything of value from an applicant for a medical cannabis cultivator, medical cannabis manufacturer, medical cannabis dispensary, or clinical registrant permit in exchange for reviewing, processing, or making any recommendations with respect to a permit application.

1 m. In the event that a medical cannabis cultivator, medical 2 cannabis manufacturer, medical cannabis dispensary, or clinical 3 registrant fails to comply with any requirements set forth in 4 P.L.2009, c.307 (C.24:6I-1 et al.) or any related law or regulation, 5 the commission may invoke penalties or take administrative action 6 against the medical cannabis cultivator, medical cannabis 7 manufacturer, medical cannabis dispensary, or clinical registrant 8 and its employees, officers, investors, directors, or governing board, 9 including, but not limited to, assessing fines, referring matters to 10 another State agency, and suspending or terminating any permit 11 held by the medical cannabis cultivator, medical cannabis 12 manufacturer, medical cannabis dispensary, or clinical registrant. Any penalties imposed or administrative actions taken by the 13 14 commission pursuant to this subsection may be imposed in a 15 summary proceeding. 16

(cf: P.L.2019, c.153, s.10)

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¹2. Section 11 of P.L.2019, c.153 (C.24:6I-7.1) is amended to read as follows:

11. a. The commission shall, no later than 90 days after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) or upon adoption of rules and regulations as provided in subsection c. of section 18 of P.L.2009, c.307 (C.24:6I-16), whichever occurs later, begin accepting and processing applications for new medical cannabis cultivator, medical cannabis manufacturer, and medical cannabis dispensary permits. Notwithstanding the provisions of subsubparagraph (i) of subparagraph (a) of paragraph (2) of subsection a. of section 7 of P.L.2009, c.307 (C.24:6I-7), the first three alternative treatment center permits issued by the commission pursuant to an application submitted on or after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) and up to four alternative treatment centers permits issued by the commission after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) pursuant to an application submitted pursuant to a request for applications published in the New Jersey Register prior to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) shall be deemed to concurrently hold a medical cannabis cultivator permit, a medical cannabis manufacturer permit, and a medical cannabis dispensary permit; of these permits, one permit shall be issued to an applicant located in the northern region of the State, one permit shall be issued to an applicant located in the central region of the State, and one permit shall be issued to an applicant located in the southern region of the State. Any permits issued by the commission thereafter shall be subject to the provisions of subsubparagraph (i) of subparagraph (a) of paragraph (2) of subsection a. of section 7 of P.L.2009, c.307 (C.24:6I-7), and the requirements of subsection d. of this section concerning conditional permits.

b. The commission may establish nonrefundable application fees for permit applications and conditional permit applications, and permit and conditional permit fees for successful applicants.

- c. (1) The commission shall make a determination as to any permit application, other than an application for a conditional permit submitted pursuant to subsection d. of this section, no later than 90 days after receiving the application, which may include a determination that the commission reasonably requires more time to adequately review the application.
- (2) The commission shall issue a permit, other than a conditional permit, to an approved applicant at such time as the commission completes the application review process and any mandatory inspections, and determines that the applicant is in compliance with and is implementing the plans, procedures, protocols, actions, or other measures set forth in the applicant's permit application submitted pursuant to section 12 of P.L.2019, c.153 (C.24:6I-7.2), did maintain compliance with the terms, conditions, or restrictions of a conditional permit issued to the applicant, if applicable, and is otherwise in compliance with the requirements of P.L.2009, c.307 (C.24:6I-1 et al.).
- d. (1) The commission shall ensure that at least one third of the total permits issued for each type of medical cannabis permit are conditional permits, which one-third figure shall include any conditional permit issued to an applicant which is subsequently converted by the commission into a full permit pursuant to paragraph (4) of this subsection and any conditional permit, including a converted permit, issued to a microbusiness pursuant to subsection e. of this section. The requirements of this subsection shall not apply to permits issued to clinical registrants or to permits issued to the three alternative treatment centers issued a permit pursuant to subsection a. of this section that are expressly exempt from the provisions of subsubparagraph (i) of subparagraph (a) of paragraph (2) of subsection a. of section 7 of P.L.2009, c.307 (C.24:6I-7).
 - (2) An application for a conditional permit shall include:
- (a) documentation that the applicant entity includes at least one significantly involved person who has resided in this State for at least two years as of the date of the application;
- (b) a list of all owners, officers, directors, and employees of, and significantly involved persons in, the proposed medical cannabis entity, including their names, addresses, dates of birth, resumes, and a photocopy of their driver's licenses or other government-issued form of identification;
- (c) a criminal history record background check completed pursuant to subsection d. of section 7 of P.L.2009, c.307 (C.24:6I-7) for each owner, officer, director, and employee of, and each significantly involved person in, the proposed medical cannabis

entity, provided that a conditional permit may be issued pending the results of a criminal history record background check;

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- (d) documentation that each significantly involved person in the proposed medical cannabis entity has, for the immediately preceding taxable year, an adjusted gross income of no more than \$200,000 or no more than \$400,000 if filing jointly with another;
- (e) a certification that each significantly involved person in the proposed medical cannabis entity does not have any financial interest in an entity applying for any other medical cannabis permit, or in an entity that currently holds a permit issued pursuant to section 7 of P.L.2009, c.307 (C.24:6I-7);
- (f) the federal and State tax identification numbers for the proposed medical cannabis entity, and proof of business registration with the Division of Revenue in the Department of the Treasury;
- (g) information about the proposed medical cannabis entity, including its legal name, any registered alternate name under which it may conduct business, and a copy of its articles of organization and bylaws;
- (h) the business plan and management operation profile for the proposed medical cannabis entity;
- (i) the plan by which the applicant intends to obtain appropriate liability insurance coverage for the proposed medical cannabis entity; and
- (j) any other requirements established by the commission pursuant to regulation.
- (3) The commission shall make a determination on an application for a conditional permit within 30 days after the date the application is received. A determination made pursuant to this paragraph may include a determination that the commission requires more time to adequately review the application. commission shall approve a permit application that meets the requirements of this subsection unless the commission finds by clear and convincing evidence that the applicant would be manifestly unsuitable to perform the activities authorized for the permit sought by the applicant. The commission shall deny a conditional permit to any applicant who fails to provide information, documentation, and assurances as required by this subsection; who fails to reveal any fact material to qualification; or who supplies information that is untrue or misleading as to a material fact pertaining to the qualification criteria for issuance of a conditional permit. If the application is denied, the commission shall notify the applicant in writing of the specific reason for its denial and provide the applicant with the opportunity for a hearing in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- (4) The commission shall furnish to each entity issued a conditional permit a list of the requirements that the entity will be required to comply with within 120 days after issuance of the

- 1 conditional permit. If the commission subsequently determines 2 that, during the 120-day period, the conditional permit holder is in 3 compliance with all applicable conditions and is implementing the 4 plans, procedures, protocols, actions, or other measures set forth in 5 its application, the commission shall convert the conditional permit into a full permit, which will expire one year from its date of 6 7 issuance and be subject to annual renewal; if the commission 8 determines that the conditional permit holder is not in compliance 9 with all applicable conditions or not implementing the plans, 10 procedures, protocols, actions, or other measures set forth in its 11 application, the conditional permit shall automatically expire at the 12 end of the 120-day period, or, at the discretion of the commission, 13 may be revoked prior to the end of the 120-day period.
 - (5) A conditional permit issued pursuant this subsection may not be sold or transferred.

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- (1) The commission shall ensure that at least 10 percent of the total permits issued for each medical cannabis permit type, other than a clinical registrant permit, are designated for and only issued to microbusinesses, and that at least 25 percent of the total permits issued be issued to microbusinesses. A microbusiness may be issued a full annual permit pursuant to section 7 of P.L.2009, c.307 (C.24:6I-7) or a conditional permit pursuant to subsection d. of this section. The maximum fee assessed by the commission for issuance or renewal of a permit issued to a microbusiness shall be no more than half the fee applicable to a permit of the same type issued to a person or entity that is not a microbusiness. A permit issued to a microbusiness shall be valid for one year and may be renewed annually.
 - (2) A microbusiness shall meet the following requirements:
- (a) 100 percent of the ownership interest in the microbusiness shall be held by current New Jersey residents who have resided in the State for at least the past two consecutive years;
- (b) at least 51 percent of the owners, directors, officers, and employees of the microbusiness shall be residents of the municipality in which the microbusiness is or will be located, or a municipality bordering the municipality in which the microbusiness is or will be located;
- (c) the microbusiness shall employ no more than 10 employees at one time, inclusive of any owners, officers, and directors of the microbusiness;
- (d) the microbusiness shall not exceed the following size and capacity restrictions:
- (i) the entire microbusiness facility shall occupy an area of no more than 2,500 square feet;
- (ii) in the case of a microbusiness that is a medical cannabis 46 cultivator, the total medical cannabis grow area shall not exceed 2,500 square feet, measured on a horizontal plane, shall grow no 48 higher than 24 feet above that plane, and shall possess a total of no

more than 1,000 plants, including mature and immature medical cannabis plants, but not including seedlings;

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- (iii) in the case of a microbusiness that is a medical cannabis manufacturer, the manufacturer shall acquire and process no more than 1,000 pounds of medical cannabis in dried form each month; and
- (iv) in the case of a microbusiness that is a medical cannabis dispensary, the dispensary shall acquire no more than 1,000 pounds of medical cannabis in dried form, or the equivalent amount in any other form, or any combination thereof, for dispensing to or on behalf of registered qualifying patients each month; and
- (e) the microbusiness shall comply with such other requirements as may be established by the commission by regulation.
- (3) The requirements of this subsection shall not apply to permits issued pursuant to an application submitted pursuant to a request for applications published in the New Jersey Register prior to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.).
- 17 to the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.). 18 The commission shall have the authority to review any 19 services agreement submitted pursuant to subsection 1. of section 12 20 of P.L.2019, c.153 (C.24:6I-7.2, and any agreement established 21 under subsubparagraph (ii) of subparagraph (d) of paragraph 2 of 22 subsection a. of section 7 of P.L.2009, c.307 (C.24:6I-7) to provide 23 significant financial or technical assistance or the significant use of 24 intellectual property to an applicant, to determine whether the terms 25 of the agreement, including interest rates, returns, and fees, are 26 commercially reasonable and consistent with the fair market value 27 for the terms generally applicable to agreements of a comparable 28 nature. In the event the commission determines the terms of an 29 agreement are not commercially reasonable or consistent with the 30 fair market value generally applicable to the services to be provided 31 under the agreement, the commission shall have the authority to withhold approval of the permit application until the parties 32 33 renegotiate a new agreement that, as determined by the commission, 34 is commercially reasonable and consistent with the fair market value for the terms generally applicable to agreements of a 35 36 comparable nature. The parties to the agreement may request that 37 the commission provide guidance as to what terms it would find to 38 be commercially reasonable and consistent with the fair market 39 value generally applicable to agreements of a comparable nature. 40 Nothing in this subsection shall be construed to require the 41 commission to award a permit to an applicant if the commission 42 determines the applicant does not otherwise meet the requirements 43 for issuance of the permit.¹
- 44 (cf: P.L.2019, c.153, s.11)

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46 ¹3. Section 12 of P.L.2019, c.153 (24:6I-7.2) is amended to read 47 as follows:

- 1 12. a. Each application for a medical cannabis cultivator permit, 2 medical cannabis manufacturer permit, and medical cannabis 3 dispensary permit, and each application for annual renewal of such 4 including permit and renewal applications 5 microbusinesses that meet the requirements of subsection e. of 6 section 11 of P.L.2019, c.153 (C.24:6I-7.1), shall be submitted to 7 the commission. A full, separate application shall be required for 8 each initial permit requested by the applicant and for each location 9 at which an applicant seeks to operate, regardless of whether the 10 applicant was previously issued a medical cannabis cultivator, 11 medical cannabis manufacturer, medical cannabis dispensary, or 12 clinical registrant permit, and regardless of whether the applicant 13 currently holds a medical cannabis cultivator, medical cannabis 14 manufacturer, or medical cannabis dispensary permit. 15 applications shall be submitted to the commission on a form and in 16 a manner as shall be specified by the commission no later than 90 17 days before the date the current permit will expire.
 - b. An initial permit application shall be evaluated according to criteria to be developed by the commission. The commission shall determine the point values to be assigned to each criterion, which shall include bonus points for applicants who are residents of New Jersey.
 - c. The criteria to be developed by the commission pursuant to subsection b. of this section shall include, in addition to the criteria set forth in subsections d. and e. of this section and any other criteria developed by the commission, an analysis of the applicant's operating plan, excluding safety and security criteria, which shall include the following:
 - (1) In the case of an applicant for a medical cannabis cultivator permit, the operating plan summary shall include a written description concerning the applicant's qualifications for, experience in, and knowledge of each of the following topics:
 - (a) State-authorized cultivation of medical cannabis;
 - (b) conventional horticulture or agriculture, familiarity with good agricultural practices, and any relevant certifications or degrees;
- 37 (c) quality control and quality assurance;
 - (d) recall plans;

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- (e) packaging and labeling;
- 40 (f) inventory control and tracking software or systems for the 41 production of medical cannabis;
- 42 (g) analytical chemistry and testing of medical cannabis;
- 43 (h) water management practices;
- 44 (i) odor mitigation practices;
- 45 (j) onsite and offsite recordkeeping;
- 46 (k) strain variety and plant genetics;
- 47 (1) pest control and disease management practices, including 48 plans for the use of pesticides, nutrients, and additives;

1 (m) waste disposal plans; and

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- (n) compliance with applicable laws and regulations.
- (2) In the case of an applicant for a medical cannabis manufacturer permit, the operating plan summary shall include a written description concerning the applicant's qualifications for, experience in, and knowledge of each of the following topics:
- (a) State-authorized manufacture, production, and creation of cannabis products using appropriate extraction methods, including intended use and sourcing of extraction equipment and associated solvents or intended methods and equipment for non-solvent extraction;
- 12 (b) pharmaceutical manufacturing, good manufacturing 13 practices, and good laboratory practices;
 - (c) quality control and quality assurance;
 - (d) recall plans;
- (e) packaging and labeling; 16
- 17 (f) inventory control and tracking software or systems for the 18 production of medical cannabis;
- 19 (g) analytical chemistry and testing of medical cannabis and 20 medical cannabis products and formulations;
 - (h) water management practices;
 - (i) odor mitigation practices;
 - (j) onsite and offsite recordkeeping;
 - (k) a list of product formulations or products proposed to be manufactured with estimated cannabinoid profiles, if known, including varieties with high cannabidiol content;
 - (l) intended use and sourcing of all non-cannabis ingredients used in the manufacture, production, and creation of cannabis products, including methods to verify or ensure the safety and integrity of those ingredients and their potential to be or contain
- 31 allergens;
 - (m) waste disposal plans; and
 - (n) compliance with applicable laws and regulations.
- 34 (3) In the case of an applicant for a medical cannabis dispensary 35 permit, the operating plan summary shall include a written 36 description concerning the applicant's qualifications for, experience 37 in, and knowledge of each of the following topics:
- 38 (a) State-authorized dispensation of medical cannabis to 39 qualifying patients;
- 40 (b) healthcare, medicine, and treatment of patients with 41 qualifying medical conditions;
 - (c) medical cannabis product evaluation procedures;
- 43 (d) recall plans;
- 44 (e) packaging and labeling;
- 45 (f) inventory control and point-of-sale software or systems for 46 the sale of medical cannabis;
- 47 (g) patient counseling procedures;

- 1 (h) the routes of administration, strains, varieties, and 2 cannabinoid profiles of medical cannabis and medical cannabis 3 products;
 - (i) odor mitigation practices;
 - (j) onsite and offsite recordkeeping;
- 6 (k) compliance with State and federal patient privacy rules;
- 7 (l) waste disposal plans; and

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- 8 (m) compliance with applicable laws and regulations.
- d. The criteria to be developed by the commission pursuant to subsection b. of this section shall include, in addition to the criteria set forth in subsections c. and e. of this section and any other criteria developed by the commission, an analysis of the following factors, if applicable:
 - (1) The applicant's environmental impact plan.
 - (2) A summary of the applicant's safety and security plans and procedures, which shall include descriptions of the following:
 - (a) plans for the use of security personnel, including contractors;
 - (b) the experience or qualifications of security personnel and proposed contractors;
 - (c) security and surveillance features, including descriptions of any alarm systems, video surveillance systems, and access and visitor management systems, along with drawings identifying the proposed locations for surveillance cameras and other security features;
 - (d) plans for the storage of medical cannabis and medical cannabis products, including any safes, vaults, and climate control systems that will be utilized for this purpose;
 - (e) a diversion prevention plan;
 - (f) an emergency management plan;
 - (g) procedures for screening, monitoring, and performing criminal history record background checks of employees;
 - (h) cybersecurity procedures, including, in the case of an applicant for a medical cannabis dispensary permit, procedures for collecting, processing, and storing patient data, and the applicant's familiarity with State and federal privacy laws;
 - (i) workplace safety plans and the applicant's familiarity with federal Occupational Safety and Health Administration regulations;
 - (j) the applicant's history of workers' compensation claims and safety assessments;
 - (k) procedures for reporting adverse events; and
 - (l) a sanitation practices plan.
- 43 (3) A summary of the applicant's business experience, including 44 the following, if applicable:
- 45 (a) the applicant's experience operating businesses in highly-46 regulated industries;
- 47 (b) the applicant's experience in operating alternative treatment 48 centers and related medical cannabis production and dispensation

entities under the laws of New Jersey or any other state or jurisdiction within the United States; and

(c) the applicant's plan to comply with and mitigate the effects of 26 U.S.C. s.280E on cannabis businesses, and for evidence that the applicant is not in arrears with respect to any tax obligation to the State.

In evaluating the experience described under subparagraphs (a), (b), and (c) of this paragraph, the commission shall afford the greatest weight to the experience of the applicant itself, controlling owners, and entities with common ownership or control with the applicant; followed by the experience of those with a 15 percent or greater ownership interest in the applicant's organization; followed by significantly involved persons in the applicant's organization; followed by other officers, directors, and current and prospective employees of the applicant who have a bona fide relationship with the applicant's organization as of the submission date of the application.

- (4) A description of the proposed location for the applicant's site, including the following, if applicable:
- (a) the proposed location, the surrounding area, and the suitability or advantages of the proposed location, along with a floor plan and optional renderings or architectural or engineering plans;
- (b) the submission of zoning approvals for the proposed location, which shall consist of a letter or affidavit from appropriate municipal officials that the location will conform to municipal zoning requirements allowing for such activities related to the cultivation, manufacturing, or dispensing of medical cannabis, cannabis products, and related supplies as will be conducted at the proposed facility; and
- (c) the submission of proof of local support for the suitability of the location, which may be demonstrated by a resolution adopted by the municipality's governing body indicating that the intended location is appropriately located or otherwise suitable for such activities related to the cultivation, manufacturing, or dispensing of medical cannabis, cannabis products, and related supplies as will be conducted at the proposed facility.

Notwithstanding any other provision of this subsection, an application shall be disqualified from consideration unless it includes documentation demonstrating that the applicant will have final control of the premises upon approval of the application, including, but not limited to, a lease agreement, contract for sale, title, deed, or similar documentation. In addition, if the applicant will lease the premises, the application will be disqualified from consideration unless it includes certification from the landlord that the landlord is aware that the tenant's use of the premises will involve activities related to the cultivation, manufacturing, or dispensing of medical cannabis and medical cannabis products. An

application shall not be disqualified from consideration if the application does not include the materials described in subparagraph (b) or (c) of this paragraph.

- (5) A community impact, social responsibility, and research statement, which shall include, but shall not be limited to, the following:
- (a) a community impact plan summarizing how the applicant intends to have a positive impact on the community in which the proposed entity is to be located, which shall include an economic impact plan, a description of outreach activities, and any financial assistance or discount plans the applicant will provide to qualifying patients and designated caregivers;
- (b) a written description of the applicant's record of social responsibility, philanthropy, and ties to the proposed host community;
- (c) a written description of any research the applicant has conducted on the medical efficacy or adverse effects of cannabis use and the applicant's participation in or support of cannabis-related research and educational activities; and
- (d) a written plan describing any research and development regarding the medical efficacy or adverse effects of cannabis, and any cannabis-related educational and outreach activities, which the applicant intends to conduct if issued a permit by the commission.

In evaluating the information submitted pursuant to subparagraphs (b) and (c) of this paragraph, the commission shall afford the greatest weight to responses pertaining to the applicant itself, controlling owners, and entities with common ownership or control with the applicant; followed by responses pertaining to those with a 15 percent or greater ownership interest in the applicant's organization; followed by significantly involved persons in the applicant's organization; followed by other officers, directors, and current and prospective employees of the applicant who have a bona fide relationship with the applicant's organization as of the submission date of the application.

- (6) A workforce development and job creation plan, which may include, but shall not be limited to a description of the applicant's workforce development and job creation plan, which may include information on the applicant's history of job creation and planned job creation at the proposed facility; education, training, and resources to be made available for employees; any relevant certifications; and a diversity plan.
- (7) A business and financial plan, which may include, but shall not be limited to, the following:
 - (a) an executive summary of the applicant's business plan;
- (b) a demonstration of the applicant's financial ability to implement its business plan, which may include, but shall not be limited to, bank statements, business and individual financial

1 statements, net worth statements, and debt and equity financing 2 statements; and

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- (c) a description of the applicant's experience complying with guidance pertaining to cannabis issued by the Financial Crimes 4 Enforcement Network under 31 U.S.C. s.5311 et seq., the federal "Bank Secrecy Act", which may be demonstrated by submitting 7 letters regarding the applicant's banking history from banks or credit unions that certify they are aware of the business activities of 9 the applicant, or entities with common ownership or control of the 10 applicant's organization, in any state where the applicant has 11 operated a business related to medical cannabis. For the purposes 12 of this subparagraph, the commission shall consider only bank 13 references involving accounts in the name of the applicant or of an 14 entity with common ownership or control of the applicant's 15 organization. An applicant who does not submit the information 16 described in this subparagraph shall not be disqualified from 17 consideration.
 - (8) Whether any of the applicant's majority or controlling owners were previously approved by the commission to serve as an officer, director, principal, or key employee of an alternative treatment center, provided any such individual served in that capacity at the alternative treatment center for six or more months.
 - (9) Whether the applicant can demonstrate that its governance structure includes the involvement of a school of medicine or osteopathic medicine licensed and accredited in the United States, or a general acute care hospital, ambulatory care facility, adult day care services program, or pharmacy licensed in New Jersey, provided that:
 - (a) the school, hospital, facility, or pharmacy has conducted or participated in research approved by an institutional review board related to cannabis involving the use of human subjects, except in the case of an accredited school of medicine or osteopathic medicine that is located and licensed in New Jersey;
 - (b) the school, hospital, facility, or pharmacy holds a profit share or ownership interest in the applicant's organization of 10 percent or more, except in the case of an accredited school of medicine or osteopathic medicine that is located and licensed in New Jersey; and
 - (c) the school, hospital, facility, or pharmacy participates in decision-making activities within the applicant's organization, which may be demonstrated by representation on the board of directors of the applicant's organization.
 - (10) The proposed composition of the applicant's medical advisory board established pursuant to section 15 of P.L.2019, c.153 (C.24:6I-7.5), if any.
- 46 (11) Whether the applicant intends to or has entered into a 47 partnership with a prisoner re-entry program for the purpose of 48 identifying and promoting employment opportunities at the

- applicant's organization for former inmates and current inmates leaving the corrections system. If so, the applicant shall provide details concerning the name of the re-entry program, the employment opportunities at the applicant's organization that will be made available to the re-entry population, and any other initiatives the applicant's organization will undertake to provide support and assistance to the re-entry population.
 - (12) Any other information the commission deems relevant in determining whether to grant a permit to the applicant.

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- e. In addition to the information to be submitted pursuant to subsections c. and d. of this section, the commission shall require all permit applicants, other than applicants issued a conditional permit, to submit an attestation signed by a bona fide labor organization stating that the applicant has entered into a labor peace agreement with such bona fide labor organization. Except in the case of an entity holding an unconverted conditional permit, the maintenance of a labor peace agreement with a bona fide labor organization shall be an ongoing material condition of maintaining a medical cannabis cultivator, medical cannabis manufacturer, or medical cannabis dispensary permit. The submission of an attestation and maintenance of a labor peace agreement with a bona fide labor organization by an applicant issued a conditional permit pursuant to subsection d. of section 11 of P.L.2019, c.153 (C.24:6I-7.1.) shall be a requirement for conversion of a conditional permit into a full permit. The failure to enter into a collective bargaining agreement within 200 days after the date that a medical cannabis cultivator, medical cannabis manufacturer, or medical cannabis dispensary first opens shall result in the suspension or revocation of such permit or conditional permit. In reviewing initial permit applications, the commission shall give priority to the following:
- (1) Applicants that are party to a collective bargaining agreement with a labor organization that currently represents, or is actively seeking to represent, cannabis workers in New Jersey.
- (2) Applicants that are party to a collective bargaining agreement with a labor organization that currently represents cannabis workers in another state.
- (3) Applicants that include a significantly involved person or persons lawfully residing in New Jersey for at least two years as of the date of the application.
- (4) Applicants that submit an attestation affirming that they will use best efforts to utilize union labor in the construction or retrofit of the facilities associated with the permitted entity.
- The requirements of this subsection shall not apply to a microbusiness applying for a conditional or annual permit of any type.
- f. In reviewing an initial permit application, unless the information is otherwise solicited by the commission in a specific application question, the commission's evaluation of the application

1 shall be limited to the experience and qualifications of the 2 applicant's organization, including any entities with common 3 ownership or control of the applicant's organization, controlling 4 owners or interest holders in the applicant's organization, the 5 officers, directors, and current or prospective employees of the applicant's organization who have a bona fide relationship with the 6 7 applicant's organization as of the date of the application, and 8 consultants and independent contractors who have a bona fide 9 relationship with the applicant as of the date of the application. 10 Responses pertaining to applicants who are exempt from the 11 criminal history record background check requirements of section 7 12 of P.L.2009, c.307 (C.24:6I-7) shall not be considered. Each 13 applicant shall certify as to the status of the individuals and entities 14 included in the application.

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- g. The commission shall conduct a disparity study to determine whether race-based measures should be considered when issuing permits pursuant to this section, and shall incorporate the policies, practices, protocols, standards, and criteria developed by the Office of Minority, Disabled Veterans, and Women Medical Cannabis Business Development pursuant to section 32 of P.L.2019, c.153 (C.24:6I-25) to promote participation in the medical cannabis industry by persons from socially and economically disadvantaged communities, including promoting applications for, and the issuance of, medical cannabis cultivator, medical cannabis manufacturer, and medical cannabis dispensary permits to certified minority, women's, and disabled veterans' businesses. To this end, the commission shall seek to issue at least 30 percent of the total number of new medical cannabis cultivator permits, medical cannabis manufacturer permits, and medical cannabis dispensary permits issued on or after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) as follows:
- (1) at least 15 percent of the total number of new medical cannabis cultivator permits, medical cannabis manufacturer permits, and medical cannabis dispensary permits issued on or after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) are issued to a qualified applicant that has been certified as a minority business pursuant to P.L.1986, c.195 (C.52:27H-21.18 et seq.); and
- (2) at least 15 percent of the total number of new medical cannabis cultivator permits, medical cannabis manufacturer permits, and medical cannabis dispensary permits issued on or after the effective date of P.L.2019, c.153 (C.24:6I-5.1 et al.) are issued to a qualified applicant that has been certified as a women's business pursuant to P.L.1986, c.195 (C.52:27H-21.18 et seq.) or that is a disabled-veterans' business, as defined in section 2 of P.L.2015, c.116 (C.52:32-31.2).

In selecting among applicants who meet these criteria, the commission shall grant a higher preference to applicants with up to two of the certifications described in this subsection.

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1 The commission shall give special consideration to any 2 applicant that has entered into an agreement with an institution of 3 higher education to create an integrated curriculum involving the 4 cultivation, manufacturing, dispensing or delivery of medical 5 cannabis, provided that the curriculum is approved by both the 6 commission and the Office of the Secretary of Higher Education 7 and the applicant agrees to maintain the integrated curriculum in 8 perpetuity. An integrated curriculum permit shall be subject to 9 revocation if the IC permit holder fails to maintain or continue the 10 integrated curriculum. In the event that, because of circumstances 11 outside an IC permit holder's control, the IC permit holder will no 12 longer be able to continue an integrated curriculum, the IC permit 13 holder shall notify the commission and shall make reasonable 14 efforts to establish a new integrated curriculum with an institution 15 of higher education, subject to approval by the commission and the 16 Office of the Secretary of Higher Education. If the IC permit 17 holder is unable to establish a new integrated curriculum within six 18 months after the date the current integrated curriculum arrangement 19 ends, the commission shall revoke the entity's IC permit, unless the 20 commission finds there are extraordinary circumstances that justify 21 allowing the permit holder to retain the permit without an integrated 22 curriculum and the commission finds that allowing the permit 23 holder to retain the permit would be consistent with the purposes of 24 P.L.2009, c.307 (C.24:6I-1 et al.), in which case the IC permit shall 25 convert to a regular permit of the same type. The commission may 26 revise the application and permit fees or other conditions for an IC 27 permit as may be necessary to encourage applications for IC 28 permits.

i. Application materials submitted to the commission pursuant to this section shall not be considered a public record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.) or P.L.2001, c.404 (C.47:1A-5 et al.).

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If the commission notifies an applicant that it has performed sufficiently well on multiple applications to be awarded more than one medical cannabis cultivator permit, more than one medical cannabis manufacturer permit, or more than one medical cannabis dispensary permit by the commission, the applicant shall notify the commission, within seven business days after receiving such notice, as to which permit it will accept. For any permit award declined by an applicant pursuant to this subsection, the commission shall, upon receiving notice from the applicant of the declination, award the permit to the applicant for that permit type who, in the determination of the commission, best satisfies the commission's criteria while meeting the commission's determination of Statewide need. If an applicant fails to notify the commission as to which permit it will accept, the commission shall have the discretion to determine which permit it will award to the applicant, based on the commission's determination of Statewide need and other

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applications submitted for facilities to be located in the affected

2	regions.
3	k. [The] (1) Subject to the provisions of paragraph (2) of this
4	subsection, the provisions of this section shall not apply to any
5	permit applications submitted pursuant to a request for applications
6	published in the New Jersey Register prior to the effective date of
7	P.L.2019, c.153 (C.24:6I-5.1 et al.).
8	(2) The provisions of subsection 1. of this section shall not apply

- to any permit applications submitted pursuant to a request for applications published in the New Jersey Register prior to the effective date of P.L. , c. (C.) (pending before the Legislature as this bill).
- 12 13 1. In addition to the information to be submitted pursuant to 14 subsections c., d., and e. of this section, the commission shall require all permit applicants to submit a copy of any services 15 agreement entered into by the applicant with third party entity, 16 17 which agreement shall be subject to review as provided in subsection f. of section 11 of P.L.2019, c.153 (C.24:6I-7.1).1 18 19 (cf: P.L.2019, c.153, s.12)

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¹[2.] $\underline{4.}^{1}$ This act shall take effect immediately.