P.L. 2021, CHAPTER 154, approved July 2, 2021 Senate, No. 3814 (First Reprint)

AN ACT concerning child protective services and amending ¹and 1 2 supplementing¹ various parts of the statutory law. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 ¹1. (New section) The Legislature finds and declares that: 8 a. Foster care is intended by existing state and federal statute to 9 be temporary. 10 b. Kinship care is the preferred resource for children who must be removed from their birth parents because use of kinship care 11 maintains children's connections with their families. There are 12 13 many benefits to placing children with relatives or other kinship 14 caregivers, such as increased stability and safety as well as the 15 ability to maintain family connections and cultural traditions. c. Federal law permits kinship legal guardianship arrangements 16 17 to be used when the child has been in the care of a relative for a 18 period of six months. 19 d. Parental rights must be protected and preserved whenever 20 possible. 21 e. Children are capable of forming healthy attachments with 22 multiple caring adults throughout the course of their childhood, 23 including with birth parents, temporary resource parents, extended 24 family members, and other caring adults. 25 f. The existence of a healthy attachment between a child and the 26 child's resource family parent does not in and of itself preclude the child from maintaining, forming or repairing relationships with the 27 28 child's parent or caregiver of origin. 29 g. It is therefore necessary for the Legislature to amend current laws to strengthen support for kinship caregivers, and ensure focus 30 on parents' fitness and the benefits of preserving the birth parent-31 child relationship, as opposed to considering the impact of severing 32 the child's relationship with the resource family parents.¹ 33 34 ¹[1.] <u>2.</u>¹ Section 2 of P.L.2001, c.250 (C.3B:12A-2) is amended 35 to read as follows: 36 As used in sections 1 through 6 of P.L.2001, c.250 (C.3B:12A-1 37 38 et seq.): 39 "Caregiver" means a person over 18 years of age, other than a 40 child's parent, who has a kinship relationship with the child and has EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter

Matter enclosed in superscript numerals has been adopted as follows: ¹Senate SHH committee amendments adopted June 10, 2021.

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1 been providing care and support for the child, while the child has 2 been residing in the caregiver's home, for either the last [12] 3 consecutive months or 15 of the last 22] six consecutive months or 4 nine of the last 15 months. "Caregiver" includes a resource family 5 parent as defined in section 1 of P.L.1962, c.136 (C.30:4C-26.4). 6 "Child" means a person under 18 years of age, except as 7 otherwise provided in P.L.2001, c.250 (C.3B:12A-1 et al.). "Commissioner" means the Commissioner of Children and 8 9 Families. 10 "Court" means the Superior Court, Chancery Division, Family 11 Part. 12 "Department" means the Department of Children and Families. 13 "Division" means the Division of Child Protection and Permanency in the Department of Children and Families. 14 15 "Family friend" means a person who is connected to a child or 16 the child's parent by an established positive psychological or 17 emotional relationship that is not a biological or legal relationship. "Home review" means the basic review of the information 18 19 provided by the petitioner and a visit to the petitioner's home where 20 the child will continue to reside, in accordance with the provisions 21 of P.L.2001, c.250 (C.3B:12A-1 et al.) and pursuant to regulations 22 adopted by the commissioner. 23 "Kinship caregiver assessment" means a written report prepared 24 in accordance with the provisions of P.L.2001, c.250 (C.3B:12A-1 25 et al.) and pursuant to regulations adopted by the commissioner. 26 "Kinship legal guardian" means a caregiver who is willing to 27 assume care of a child due to parental incapacity, with the intent to raise the child to adulthood, and who is appointed the kinship legal 28 29 guardian of the child by the court pursuant to P.L.2001, c.250 30 (C.3B:12A-1 et al.). A kinship legal guardian shall be responsible 31 for the care and protection of the child and for providing for the 32 child's health, education and maintenance. 33 "Kinship relationship" means a family friend or a person with a 34 biological or legal relationship with the child. 35 "Parental incapacity" means incapacity of such a serious nature as to demonstrate that the parent is unable, unavailable, or unwilling 36 to perform the regular and expected functions of care and support of 37 38 the child. 39 (cf: P.L.2006; 2012, c.16, s.13) 40 ¹[2.] <u>3.</u>¹ Section 5 of P.L.2001, c.250 (C.3B:12A-5) is amended 41 42 to read as follows: 43 a. Upon petition of a caregiver, the court may appoint the caregiver as kinship legal guardian of a child residing in the 44 45 caregiver's home pursuant to the provisions of P.L. 2001, c. 250 (C. 46 3B:12A-1 et al.). 47 b. A petition for the appointment of a kinship legal guardian 48 shall include a kinship caregiver assessment, which shall contain:

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1 (1) the full name and address of the person seeking to become 2 the kinship legal guardian; 3 (2) the circumstances of the kinship relationship; (3) the whereabouts of the child's parents, if known; 4 5 (4) the nature of the parents' incapacitation, if known; (5) the wishes of the parents, if known; 6 7 (6) the ability of the kinship caregiver family to assume permanent care of the child; 8 9 (7) the child's property and assets, if known; 10 (8) the wishes of the child, if appropriate; (9) any current involvement of a child with the division if the 11 12 child has an open division case and is actively receiving services; 13 (10) certification from the caregiver that the caregiver has been providing care and support for the child, while the child has been 14 residing in the caregiver's home, for at least the last [12] 15 consecutive] six consecutive months or nine of the last 15 months; 16 17 (11) the results from a criminal history record background check 18 and a domestic violence central registry check of the caregiver and 19 any adult residing in the caregiver's household conducted pursuant to section 9 of P.L. 2001, c. 250 (C. 30:4C-86); 20 21 (12) the results from a child abuse record check arranged for and 22 coordinated by the division pursuant to section 9 of P.L. 2001, c. 23 250 (C. 30:4C-86); and 24 (13) the results of the caregiver's home review. 25 (cf: P.L.2001, c.250, s.5) 26 27 ¹[3.] <u>4.</u>¹ Section 6 of P.L.2001, c.250 (C.3B:12A-6) is amended 28 to read as follows: 29 6. a. In making its determination about whether to appoint the 30 caregiver as kinship legal guardian, the court shall consider: 31 (1) if proper notice was provided to the child's parents; 32 (2) the best interests of the child; 33 (3) the kinship caregiver assessment; 34 (4) in cases in which the division is involved with the child as 35 provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), the recommendation of the division, including any parenting 36 time or visitation restrictions; 37 38 (5) the potential kinship legal guardian's ability to provide a 39 safe and permanent home for the child; 40 (6) the wishes of the child's parents, if known to the court; (7) the wishes of the child if the child is 12 years of age or older, 41 42 unless unique circumstances exist that make the child's age 43 irrelevant; 44 (8) the suitability of the kinship caregiver and the caregiver's 45 family to raise the child; (9) the ability of the kinship caregiver to assume full legal 46 47 responsibility for the child; 48 the commitment of the kinship caregiver and the (10)caregiver's family to raise the child to adulthood; 49

1 (11) the results from the child abuse record check conducted 2 pursuant to section 9 of P.L.2001, c.250 (C.30:4C-86); and 3 (12) the results from the criminal history record background 4 check and domestic violence check conducted pursuant to section 9 5 of P.L.2001, c.250 (C.30:4C-86). In any case in which the caregiver petitioning for kinship legal guardianship, or any adult residing in 6 7 the prospective caregiver's home, has a record of criminal history or a record of being subjected to a final domestic violence 8 9 restraining order under P.L.1991, c.261 (C.2C:25-17 et seq.), the 10 court shall review the record with respect to the type and date of the criminal offense or the provisions and date of the final domestic 11 12 violence restraining order and make a determination as to the 13 suitability of the person to become a kinship legal guardian. For the 14 purposes of this paragraph, with respect to criminal history, the court shall consider convictions for offenses specified in 15 16 subsections c., d. and e. of section 1 of P.L.1985, c.396 (C.30:4C-17 26.8). 18 b. The court shall not award kinship legal guardianship of the 19 child unless proper notice was served upon the parents of the child 20 and any other party to whom the court has awarded custody or 21 parenting time for that child, in accordance with the Rules of Court. 22 c. The court shall not award kinship legal guardianship of the 23 child solely because of parental incapacity. 24 d. The court shall appoint the caregiver as a kinship legal 25 guardian if, based upon clear and convincing evidence, the court 26 finds that: 27 (1) each parent's incapacity is of such a serious nature as to 28 demonstrate that the parents are unable, unavailable or unwilling to 29 perform the regular and expected functions of care and support of 30 the child; 31 (2) the parents' inability to perform those functions is unlikely 32 to change in the foreseeable future; 33 (3) in cases in which the division is involved with the child as 34 provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), [(a)] the division exercised reasonable efforts to reunify the 35 child with the birth parents and these reunification efforts have 36 37 proven unsuccessful or unnecessary; [and (b) adoption of the child 38 is neither feasible nor likely;] (Deleted by amendment, P.L. с, 39) (pending before the Legislature as this bill) and (C. 40 (4) awarding kinship legal guardianship is in the child's best 41 interests. 42 e. The court order appointing the kinship legal guardian shall 43 specify, as appropriate, that: 44 (1) a kinship legal guardian shall have the same rights, 45 responsibilities and authority relating to the child as a birth parent, 46 including, but not limited to: making decisions concerning the 47 child's care and well-being; consenting to routine and emergency 48 medical and mental health needs; arranging and consenting to 49 educational plans for the child; applying for financial assistance and

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social services for which the child is eligible; applying for a motor
vehicle operator's license; applying for admission to college;
responsibility for activities necessary to ensure the child's safety,
permanency and well-being; and ensuring the maintenance and
protection of the child; except that a kinship legal guardian may not
consent to the adoption of the child or a name change for the child;

7 (2) the birth parent of the child retains the authority to consent8 to the adoption of the child or a name change for the child;

9 (3) the birth parent of the child retains the obligation to pay 10 child support;

(4) the birth parent of the child retains the right to visitation orparenting time with the child, as determined by the court;

(5) the appointment of a kinship legal guardian does not limit or
terminate any rights or benefits derived from the child's parents,
including, but not limited to, those relating to inheritance or
eligibility for benefits or insurance; and

(6) kinship legal guardianship terminates when the child reaches
18 years of age or when the child is no longer continuously enrolled
in a secondary education program, whichever event occurs later, or
when kinship legal guardianship is otherwise terminated.

21 f. An order or judgment awarding kinship legal guardianship 22 may be vacated by the court prior to the child's 18th birthday if the 23 court finds that the kinship legal guardianship is no longer in the 24 best interests of the child or, in cases where there is an application 25 to return the child to the parent, based upon clear and convincing 26 evidence, the court finds that the parental incapacity or inability to 27 care for the child that led to the original award of kinship legal 28 guardianship is no longer the case and termination of kinship legal 29 guardianship is in the child's best interests.

In cases in which the division was involved, when determining
whether a child should be returned to a parent, the court may refer a
parent for an assessment prepared by the division, in accordance
with regulations adopted by the commissioner.

g. An order or judgment awarding kinship legal guardianship
may be vacated by the court if, based upon clear and convincing
evidence, the court finds that the guardian failed or is unable,
unavailable or unwilling to provide proper care and custody of the
child, or that the guardianship is no longer in the child's best
interests.

40 (cf: P.L.2006, c.47, s.32)

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42 **1**[4.] <u>5.</u>¹ Section 10 of P.L.1974, c.119 (C.9:6-8.30) is amended 43 to read as follows:

a. The division, when informed that there has been an
emergency removal of a child from his home without court order,
shall make every reasonable effort to communicate immediately
with the child's parent or guardian that such emergency removal has
been made and the location of the facility to which the child has
been taken, and advise the parent or guardian to appear in the

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1 appropriate Superior Court, Chancery Division, Family Part within 2 two court days. 3 The division shall make a reasonable effort, at least 24 hours 4 prior to the court hearing, to: 5 notify the parent or guardian of the time to appear in court; and 6 inform the parent or guardian of his right to obtain counsel, and 7 how to obtain counsel through the Office of the Public Defender if 8 the parent or guardian is indigent. 9 The division shall also advise the party making the removal to 10 appear. If the removed child is returned to his home prior to the 11 court hearing, there shall be no court hearing to determine the 12 sufficiency of cause for the child's removal, unless the child's 13 parent or guardian makes application to the court for review. 14 The division shall make reasonable efforts to place the child with 15 a suitable relative or person who has a kinship relationship as 16 defined in section 2 of P.L.2001, c.250 (C.3B:12A-2) prior to 17 placing the child with another suitable person. 18 For the purposes of this section, "facility" means a hospital, 19 shelter or child care institution in which a child may be placed for 20 temporary care, but does not include a resource family home. 21 b. The division shall cause a complaint to be filed under this act 22 within two court days after such removal takes place. 23 c. Whenever a child has been removed pursuant to section 7 or 9 24 of P.L.1974, c.119 (C.9:6-8.27 or 9:6-8.29), the division shall 25 arrange for immediate medical screening of the child and shall have 26 legal authority to consent to such screening. If necessary to 27 safeguard the child's health or life, the division also is authorized to 28 arrange for and consent to medical care or treatment of the child. 29 Consent by the division pursuant to this subsection shall be deemed 30 legal and valid for all purposes with respect to any person, hospital, 31 or other health care facility screening, examining or providing care 32 or treatment to a child in accordance with and in reliance upon such 33 consent. Medical reports resulting from such screening, 34 examination or care or treatment shall be released to the division for 35 the purpose of aiding in the determination of whether the child has been abused or neglected. Any person or health care facility acting 36 37 in good faith in the screening of, examination of or provision of 38 care and treatment to a child or in the release of medical records 39 shall have immunity from any liability, civil or criminal, that might 40 otherwise be incurred or imposed as a result of such act. 41 (cf: P.L.2006, c.47, s.49) 42 ¹[5.] <u>6.</u>¹ Section 11 P.L.1974, c.119 (C.9:6-8.31) is amended to 43 44 read as follows: 45 11. a. In any case where the child has been removed without court order, except where action has been taken pursuant to 46 47 P.L.1973, c.147 (C.9:6-8.16 et seq.) the Superior Court, Chancery 48 Division, Family Part shall hold a hearing on the next court day, 49 whereby the safety of the child shall be of paramount concern, to

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1 determine whether the child's interests require protection pending a 2 final order of disposition. In any other case under P.L.1974, c.119 3 (C.9:6-8.21 et seq.), any person who may originate a proceeding 4 may apply for, or the court, on its own motion, may order a hearing 5 at any time after the complaint is filed to determine, with the safety 6 of the child of paramount concern, whether the child's interests 7 require protection pending a final order of disposition. 8 b. Upon such hearing, if the court finds that continued removal

b. Opon such hearing, if the court finds that continued removal
is necessary to avoid an ongoing risk to the child's life, safety, or
health, it shall affirm the removal of the child to an appropriate
place or place him in the custody of a suitable person.

12 <u>The court shall also</u> ¹first¹ consider placement of the child with a 13 suitable relative or person who has a kinship relationship as defined 14 in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if 15 the child should be placed in the custody of a suitable person.

16 If the court determines that removal of the child by a physician, 17 police officer, designated employee of the Probation Division, or 18 designated employee of the Division of Child Protection and 19 Permanency was necessary due to imminent danger to the child's 20 life, safety, or health, the court shall find that the Division of Child 21 Protection and Permanency was not required to provide reasonable efforts to prevent placement of the child in accordance with section 22 23 24 of P.L.1999, c.53 (C.30:4C-11.2).

c. Upon such hearing the court may, for good cause shown,
issue a preliminary order of protection which may contain any of
the provisions authorized on the making of an order of protection
under section 35 of P.L.1974, c.119 (C.9:6-8.55).

d. Upon such hearing, the court may, for good cause shown,
release the child to the custody of his parent or guardian from
whose custody or care the child was removed, pending a final order
of disposition, in accord with section 33 of P.L.1974, c.119 (C.9:68.53).

e. Upon such hearing, the court may authorize a physician or
hospital to provide medical or surgical procedures if such
procedures are necessary to safeguard the child's life or health.

f. If the court grants or denies a preliminary order requestedpursuant to this section, it shall state the grounds for such decision.

38 g. In all cases involving abuse or neglect the court shall order an 39 examination of the child by a physician appointed or designated for 40 the purpose by the division. As part of such examination, the 41 physician shall arrange to have color photographs taken as soon as 42 practical of any areas of trauma visible on such child and may if 43 indicated, arrange to have a radiological examination performed on 44 the child. The physician, on the completion of such examination, 45 shall forward the results thereof together with the color photographs 46 to the court ordering such examination.

47 (cf: P.L.2012, c.16, s.33)

¹[6.] 7.¹ 1 Section 34 of P.L.1974, c. 119 (C.9:6-8.54) is 2 amended to read as follows: 3 34. a. For the purpose of section 31 of P.L.1974, c.119 (C.9:6-4 8.51), the court may place the child in the custody of a relative or 5 other suitable person or the division for the placement of a child 6 after a finding that the division has made reasonable efforts to 7 prevent placement or that reasonable efforts to prevent placement 8 were not required in accordance with section 24 of P.L.1999, c.53 9 (C.30:4C-11.2). The court shall also ¹first¹ consider placement of 10 the child with a suitable relative or person who has a kinship 11 relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-12 2), when considering if the child should be placed in the custody of 13 another suitable person. b. (1) Placements under this section may be for an initial period 14 15 of 12 months and the court, in its discretion, may at the expiration 16 of that period, upon a hearing make successive extensions for 17 additional periods of up to one year each. The court on its own 18 motion may, at the conclusion of any period of placement, hold a 19 hearing concerning the need for continuing the placement. 20 (2) The court shall conduct a permanency hearing for the child 21 no later than 30 days after placement in cases in which the court has 22 determined that reasonable efforts to reunify the child with the 23 parent or guardian are not required pursuant to section 25 of 24

P.L.1999, c.53 (C.30:4C-11.3), or no later than 12 months after placement in cases in which the court has determined that efforts to reunify the child with the parent or guardian are required. The hearing shall include, but not necessarily be limited to, consideration and evaluation of information provided by the division and other interested parties regarding such matters as those listed in subsection c. of section 50 of P.L.1999, c.53 (C.30:4C-31 61.2).

32 (3) The court shall review the permanency plan for the child
33 periodically, as deemed appropriate by the court, to ensure that the
34 permanency plan is achieved.

c. No placement may be made or continued under this sectionbeyond the child's eighteenth birthday without his consent.

37 d. If the parent or person legally responsible for the care of any 38 such child or with whom such child resides receives public 39 assistance and care, any portion of which is attributable to such 40 child, a copy of the order of the court providing for the placement 41 of such child from his home shall be furnished to the appropriate 42 county welfare board, which shall reduce the public assistance and 43 care furnished to such parent or other person by the amount 44 attributable to such child.

45 (cf: P.L.1999, c.213, s.2)

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47 1 [7.] <u>8.</u> Section 6 of P.L.1991, c.275 (C.30:4C-12.1) is 48 amended to read as follows:

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1 a. In any case in which the Department of Children and Families 2 accepts a child in its care or custody, including placement, the 3 department shall consider placement of the child with a suitable 4 relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2). [the] The department 5 6 shall initiate a search for relatives or persons with a kinship relationship with the child who may be willing and able to provide 7 8 the care and support required by the child. The search shall be 9 initiated within 30 days of the department's acceptance of the child 10 in its care or custody. The search will be completed when all 11 sources contacted have either responded to the inquiry or failed to 12 respond within 45 days. The department shall complete an 13 assessment of each interested relative's or person's ability to 14 provide the care and support, including placement, required by the 15 child. 16 b. If the department determines that the relative or person who 17 has a kinship relationship with the child is unwilling or unable to 18 assume the care of the child, the department shall not be required to 19 re-evaluate the relative. The department shall inform the relative or 20 person in writing of: 21 (1) the reasons for the department's determination; 22 (2) the responsibility of the relative <u>or person</u> to inform the 23 department if there is a change in the circumstances upon which the 24 determination was made; 25 (3) the possibility that termination of parental rights may occur 26 if the child remains in resource family care for more than six months; and 27 28 (4) the right to seek review by the department of such 29 determination. 30 The department may decide to pursue the termination of c. 31 parental rights if the department determines that termination of 32 parental rights is in the child's best interests. 33 (cf: P.L.2006, c.47, s.123) 34 35 ¹**[**8.**]** 9.¹ Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is 36 amended to read as follows: a. The division shall initiate a petition to terminate parental 37 rights on the grounds of the "best interests of the child" pursuant to 38 39 subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the 40 following standards are met: 41 (1) The child's safety, health, or development has been or will 42 continue to be endangered by the parental relationship; 43 The parent is unwilling or unable to eliminate the harm (2)44 facing the child or is unable or unwilling to provide a safe and 45 stable home for the child and the delay of permanent placement will 46 add to the harm. [Such harm may include evidence that separating

47 the child from his resource family parents would cause serious and48 enduring emotional or psychological harm to the child];

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(3) The division has made reasonable efforts to provide services 2 to help the parent correct the circumstances which led to the child's 3 placement outside the home and the court has considered 4 alternatives to termination of parental rights; and 5 (4) Termination of parental rights will not do more harm than 6 good. 7 b. The division shall initiate a petition to terminate parental 8 rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of section 15 of P.L.1951, c.138 9 10 (C.30:4C-15) if the following standards are met: 11 (1) a court finds that for a period of six or more months: 12 (a) the parent, although able to have contact, has had no contact with the child, the child's resource family parent or the division; 13 14 and 15 (b) the parent's whereabouts are unknown, notwithstanding the 16 division's reasonable efforts to locate the parent; or 17 (2) where the identities of the parents are unknown and the 18 division has exhausted all reasonable methods of attempting 19 identification, the division may immediately file for termination of 20 parental rights upon the completion of the law enforcement 21 investigation; or 22 (3) where the parent voluntarily delivered the child to and left 23 the child with an adult employee, or voluntarily arranged for 24 another person to deliver the child to and leave the child with an 25 adult employee, at a State, county or municipal police station, a fire 26 station of a municipal, county, fire district, or volunteer fire 27 department, the premises of a public or private ambulance, first aid, 28 or rescue squad; or voluntarily delivered the child to and left the child at an emergency department of a licensed general hospital in 29 30 this State when the child is or appears to be no more than 30 days 31 old, without expressing an intent to return for the child, as provided 32 in section 4 of P.L.2000, c.58 (C.30:4C-15.7), the division shall file 33 for termination of parental rights no later than 21 days after the day 34 the division assumed care, custody and control of the child. 35 c. As used in this section and in section 15 of P.L.1951, c.138 (C.30:4C-15) "reasonable efforts" mean attempts by an agency 36 37 authorized by the division to assist the parents in remedying the 38 circumstances and conditions that led to the placement of the child 39 and in reinforcing the family structure, including, but not limited to: 40 (1) consultation and cooperation with the parent in developing a 41 plan for appropriate services; 42 (2) providing services that have been agreed upon, to the family, 43 in order to further the goal of family reunification; 44 (3) informing the parent at appropriate intervals of the child's 45 progress, development, and health; and

(4) facilitating appropriate visitation.

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The division shall not be required to provide "reasonable 47 d. 48 efforts" as defined in subsection c. of this section prior to filing a 49 petition for the termination of parental rights if an exception to the

1 requirement to provide reasonable efforts to reunify the family has been established pursuant to section 25 of P.L.1999, c.53 (C.30:4C-2 3 11.3). 4 (cf: P.L.2015, c.82, s.3) 5 ¹[9.] $10.^{1}$ This act shall take effect immediately. 6 7 8 9 10 Requires DCF or court to consider placement of children with 11 relatives or kinship guardians when making placement decision; 12 13 makes changes to certain standards for initiating petitions to

14 terminate parental rights.