SENATE, No. 1256 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED FEBRUARY 3, 2020

Sponsored by: Senator TROY SINGLETON District 7 (Burlington) Senator STEVEN V. OROHO District 24 (Morris, Sussex and Warren)

Co-Sponsored by: Senators O'Scanlon and Greenstein

SYNOPSIS

Permits inclusion of volunteer firefighters and other emergency responders within municipal eligible employee group for purposes of the small employer health benefits plan statutes.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/30/2021)

1 AN ACT concerning eligibility for participation in small employer 2 health benefits plans and amending P.L.1992, c.162. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 1 of P.L.1992, c.162 (C.17B:27A-17) is amended to 8 read as follows: 9 1. As used in this act: 10 "Actuarial certification" means a written statement by a member 11 of the American Academy of Actuaries or other individual 12 acceptable to the commissioner that a small employer carrier is in 13 compliance with the provisions of section 9 of P.L.1992, c.162 14 (C.17B:27A-25), based upon examination, including a review of the 15 appropriate records and actuarial assumptions and methods used by 16 the small employer carrier in establishing premium rates for 17 applicable health benefits plans. "Anticipated loss ratio" means the ratio of the present value of 18 19 the expected benefits, not including dividends, to the present value 20 of the expected premiums, not reduced by dividends, over the entire 21 period for which rates are computed to provide coverage. For 22 purposes of this ratio, the present values must incorporate realistic 23 rates of interest which are determined before federal taxes but after 24 investment expenses. 25 "Board" means the board of directors of the program. 26 "Carrier" means any entity subject to the insurance laws and 27 regulations of this State, or subject to the jurisdiction of the commissioner, that contracts or offers to contract to provide, 28 29 deliver, arrange for, pay for, or reimburse any of the costs of health 30 care services, including an insurance company authorized to issue 31 health insurance, a health maintenance organization, a hospital 32 service corporation, medical service corporation and health service 33 corporation, or any other entity providing a plan of health 34 insurance, health benefits or health services. The term "carrier" 35 shall not include a joint insurance fund established pursuant to State law. For purposes of this act, carriers that are affiliated companies 36 37 shall be treated as one carrier, except that any insurance company, 38 health service corporation, hospital service corporation, or medical 39 service corporation that is an affiliate of a health maintenance 40 organization located in New Jersey or any health maintenance 41 organization located in New Jersey that is affiliated with an 42 insurance company, health service corporation, hospital service 43 corporation, or medical service corporation shall treat the health 44 maintenance organization as a separate carrier.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

"Church plan" has the same meaning given that term under Title
 I, section 3 of Pub.L.93-406, the "Employee Retirement Income
 Security Act of 1974" (29 U.S.C.s.1002(33)).

4 "Commissioner" means the Commissioner of Banking and 5 Insurance.

6 "Community rating" or "community rated" means a rating 7 methodology in which the premium charged by a carrier for all 8 persons covered by a policy or contract form is the same based upon 9 the experience of the entire pool of risks covered by that policy or 10 contract form without regard to age, gender, health status, residence 11 or occupation.

12 "Creditable coverage" means, with respect to an individual, 13 coverage of the individual under any of the following: a group 14 health plan; a group or individual health benefits plan; Part A or 15 part B of Title XVIII of the federal Social Security Act (42 U.S.C. 16 s.1395 et seq.); Title XIX of the federal Social Security Act (42 17 U.S.C. s.1396 et seq.), other than coverage consisting solely of 18 benefits under section 1928 of Title XIX of the federal Social 19 Security Act (42 U.S.C.s.1396s); chapter 55 of Title 10, United 20 States Code (10 U.S.C. s.1071 et seq.); a medical care program of 21 the Indian Health Service or of a tribal organization; a state health 22 benefits risk pool; a health plan offered under chapter 89 of Title 5, 23 United States Code (5 U.S.C. s.8901 et seq.); a public health plan as 24 defined by federal regulation; a health benefits plan under section 25 5(e) of the "Peace Corps Act" (22 U.S.C. s.2504(e)); or coverage 26 under any other type of plan as set forth by the commissioner by 27 regulation.

Creditable coverage shall not include coverage consisting solely 28 29 of the following: coverage only for accident or disability income 30 insurance, or any combination thereof; coverage issued as a 31 supplement to liability insurance; liability insurance, including 32 general liability insurance and automobile liability insurance; 33 workers' compensation or similar insurance; automobile medical 34 payment insurance; credit only insurance; coverage for on-site 35 medical clinics; coverage, as specified in federal regulation, under 36 which benefits for medical care are secondary or incidental to the 37 insurance benefits; and other coverage expressly excluded from the 38 definition of health benefits plan.

"Department" means the Department of Banking and Insurance.
"Dependent" means the spouse, domestic partner as defined in
section 3 of P.L.2003, c.246 (C.26:8A-3), civil union partner as
defined in section 2 of P.L.2006, c.103 (C.37:1-29), or child of an
eligible employee, subject to applicable terms of the health benefits
plan covering the employee.

"Eligible employee" means a full-time employee who works a
normal work week of 25 or more hours. The term includes a sole
proprietor, a partner of a partnership, or an independent contractor,
if the sole proprietor, partner, or independent contractor is included

1 as an employee under a health benefits plan of a small employer, 2 but does not include employees who work less than 25 hours a 3 week, work on a temporary or substitute basis or are participating in 4 an employee welfare arrangement established pursuant to a 5 collective bargaining agreement. For the purposes of P.L.1992, 6 c.162, "eligible employee" shall also mean members of a volunteer 7 fire company or an incorporated volunteer first aid, emergency, 8 rescue, or ambulance squad rendering service generally throughout 9 the municipality who are eligible to receive any of the benefits 10 under N.J.S.40A:10-26 through N.J.S.40A:10-32. 11 "Enrollment date" means, with respect to a person covered under 12 a health benefits plan, the date of enrollment of the person in the 13 health benefits plan or, if earlier, the first day of the waiting period 14 for such enrollment.

"Financially impaired" means a carrier which, after the effective
date of this act, is not insolvent, but is deemed by the commissioner
to be potentially unable to fulfill its contractual obligations or a
carrier which is placed under an order of rehabilitation or
conservation by a court of competent jurisdiction.

"Governmental plan" has the meaning given that term under Title
I, section 3 of Pub.L.93-406, the "Employee Retirement Income
Security Act of 1974" (29 U.S.C.s.1002(32)) and any governmental
plan established or maintained for its employees by the Government
of the United States or by any agency or instrumentality of that
government.

"Group health plan" means an employee welfare benefit plan, as
defined in Title I of section 3 of Pub.L.93-406, the "Employee
Retirement Income Security Act of 1974" (29 U.S.C. s.1002(1)), to
the extent that the plan provides medical care and including items
and services paid for as medical care to employees or their
dependents directly or through insurance, reimbursement or
otherwise.

33 "Health benefits plan" means any hospital and medical expense 34 insurance policy or certificate; health, hospital, or medical service 35 corporation contract or certificate; or health maintenance organization subscriber contract or certificate delivered or issued 36 37 for delivery in this State by any carrier to a small employer group 38 pursuant to section 3 of P.L.1992, c.162 (C.17B:27A-19). For 39 purposes of this act, "health benefits plan" shall not include one or 40 more, or any combination of, the following: coverage only for 41 accident or disability income insurance, or any combination thereof; 42 coverage issued as a supplement to liability insurance; liability 43 insurance, including general liability insurance and automobile 44 liability insurance; workers' compensation or similar insurance; 45 automobile medical payment insurance; credit-only insurance; 46 coverage for on-site medical clinics; and other similar insurance 47 coverage, as specified in federal regulations, under which benefits 48 for medical care are secondary or incidental to other insurance

1 Health benefits plan shall not include the following benefits. 2 benefits if they are provided under a separate policy, certificate or 3 contract of insurance or are otherwise not an integral part of the 4 plan: limited scope dental or vision benefits; benefits for long-term 5 care, nursing home care, home health care, community-based care, 6 or any combination thereof; and such other similar, limited benefits 7 as are specified in federal regulations. Health benefits plan shall 8 not include hospital confinement indemnity coverage if the benefits 9 are provided under a separate policy, certificate or contract of 10 insurance, there is no coordination between the provision of the 11 benefits and any exclusion of benefits under any group health 12 benefits plan maintained by the same plan sponsor, and those 13 benefits are paid with respect to an event without regard to whether 14 benefits are provided with respect to such an event under any group 15 health plan maintained by the same plan sponsor. Health benefits 16 plan shall not include the following if it is offered as a separate 17 policy, certificate or contract of insurance: Medicare supplemental 18 health insurance as defined under section 1882(g)(1) of the federal 19 Social Security Act (42 U.S.C.s.1395ss(g)(1)); and coverage 20 supplemental to the coverage provided under chapter 55 of Title 10, 21 United States Code (10 U.S.C. s.1071 et seq.); and similar 22 supplemental coverage provided to coverage under a group health 23 plan.

"Health status-related factor" means any of the following factors:
health status; medical condition, including both physical and mental
illness; claims experience; receipt of health care; medical history;
genetic information; evidence of insurability, including conditions
arising out of acts of domestic violence; and disability.

29 "Late enrollee" means an eligible employee or dependent who 30 requests enrollment in a health benefits plan of a small employer 31 following the initial minimum 30-day enrollment period provided under the terms of the health benefits plan. An eligible employee or 32 33 dependent shall not be considered a late enrollee if the individual: a. 34 was covered under another employer's health benefits plan at the 35 time he was eligible to enroll and stated at the time of the initial 36 enrollment that coverage under that other employer's health benefits 37 plan was the reason for declining enrollment, but only if the plan 38 sponsor or carrier required such a statement at that time and 39 provided the employee with notice of that requirement and the 40 consequences of that requirement at that time; b. has lost coverage 41 under that other employer's health benefits plan as a result of 42 termination of employment or eligibility, reduction in the number of 43 hours of employment, involuntary termination, the termination of 44 the other plan's coverage, death of a spouse, or divorce or legal 45 separation; and c. requests enrollment within 90 days after 46 termination of coverage provided under another employer's health 47 benefits plan. An eligible employee or dependent also shall not be 48 considered a late enrollee if the individual is employed by an

1 employer which offers multiple health benefits plans and the 2 individual elects a different plan during an open enrollment period; 3 the individual had coverage under a COBRA continuation provision 4 and the coverage under that provision was exhausted and the 5 employee requests enrollment not later than 30 days after the date of exhaustion of COBRA coverage; or if a court of competent 6 7 jurisdiction has ordered coverage to be provided for a spouse or 8 minor child under a covered employee's health benefits plan and 9 request for enrollment is made within 30 days after issuance of that 10 court order.

"Medical care" means amounts paid: (1) for the diagnosis, care,
mitigation, treatment, or prevention of disease, or for the purpose of
affecting any structure or function of the body; and (2)
transportation primarily for and essential to medical care referred to
in (1) above.

16 "Member" means all carriers issuing health benefits plans in this17 State on or after the effective date of this act.

18 "Multiple employer arrangement" means an arrangement 19 established or maintained to provide health benefits to employees 20 and their dependents of two or more employers, under an insured 21 plan purchased from a carrier in which the carrier assumes all or a 22 substantial portion of the risk, as determined by the commissioner, 23 and shall include, but is not limited to, a multiple employer welfare 24 arrangement, or MEWA, multiple employer trust or other form of 25 benefit trust.

"Plan of operation" means the plan of operation of the program
including articles, bylaws and operating rules approved pursuant to
section 14 of P.L.1992, c.162 (C.17B:27A-30).

"Plan sponsor" has the meaning given that term under Title I of
section 3 of Pub.L.93-406, the "Employee Retirement Income
Security Act of 1974" (29 U.S.C.s.1002(16)(B)).

"Preexisting condition exclusion" means, with respect to 32 33 coverage, a limitation or exclusion of benefits relating to a 34 condition based on the fact that the condition was present before the 35 date of enrollment for that coverage, whether or not any medical advice, diagnosis, care, or treatment was recommended or received 36 37 before that date. Genetic information shall not be treated as a 38 preexisting condition in the absence of a diagnosis of the condition 39 related to that information.

40 "Program" means the New Jersey Small Employer Health
41 Benefits Program established pursuant to section 12 of P.L.1992,
42 c.162 (C.17B:27A-28).

"Small employer" means, in connection with a group health plan with respect to a calendar year and a plan year, any person, firm, corporation, partnership, or political subdivision that is actively engaged in business that employed an average of at least two but not more than 50 eligible employees on business days during the preceding calendar year and who employs at least two employees

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1 on the first day of the plan year, and the majority of the employees 2 are employed in New Jersey. All persons treated as a single 3 employer under subsection (b), (c), (m) or (o) of section 414 of the 4 Internal Revenue Code of 1986 (26 U.S.C.s.414) shall be treated as 5 one employer. Subsequent to the issuance of a health benefits plan 6 to a small employer and for the purpose of determining continued 7 eligibility, the size of a small employer shall be determined 8 annually. Except as otherwise specifically provided, provisions of 9 P.L.1992, c.162 (C.17B:27A-17 et seq.) that apply to a small 10 employer shall continue to apply at least until the plan anniversary 11 following the date the small employer no longer meets the 12 requirements of this definition. In the case of an employer that was 13 not in existence during the preceding calendar year, the 14 determination of whether the employer is a small or large employer 15 shall be based on the average number of employees that it is 16 reasonably expected that the employer will employ on business 17 days in the current calendar year. Any reference in P.L.1992, c.162 18 (C.17B:27A-17 et seq.) to an employer shall include a reference to 19 any predecessor of such employer. For the purposes of determining 20 the size of an employer, members of a volunteer fire company or an 21 incorporated volunteer first aid, emergency, rescue, or ambulance 22 squad rendering service generally throughout a municipality who 23 are eligible to receive any of the benefits under N.J.S.40A:10-26 24 through N.J.S.40A:10-32 shall not be counted as employees of the 25 employer. 26 "Small employer carrier" means any carrier that offers health 27 benefits plans covering eligible employees of one or more small 28 employers. 29 "Small employer health benefits plan" means a health benefits 30 plan for small employers approved by the commissioner pursuant to 31 section 17 of P.L.1992, c.162 (C.17B:27A-33). 32 "Stop loss" or "excess risk insurance" means an insurance policy 33 designed to reimburse a self-funded arrangement of one or more 34 small employers for catastrophic, excess or unexpected expenses, 35 wherein neither the employees nor other individuals are third party 36 beneficiaries under the insurance policy. In order to be considered 37 stop loss or excess risk insurance for the purposes of P.L.1992, 38 c.162 (C.17B:27A-17 et seq.), the policy shall establish a per person 39 attachment point or retention or aggregate attachment point or 40 retention, or both, which meet the following requirements: 41 a. If the policy establishes a per person attachment point or 42 retention, that specific attachment point or retention shall not be 43 less than \$20,000 per covered person per plan year; and

b. If the policy establishes an aggregate attachment point or
retention, that aggregate attachment point or retention shall not be
less than 125% of expected claims per plan year.

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1 "Supplemental limited benefit insurance" means insurance that is 2 provided in addition to a health benefits plan on an indemnity non-3 expense incurred basis. 4 (cf: P.L.2009, c.293, s.2) 5 6 2. This act shall take effect immediately. 7 8 9 **STATEMENT** 10 11 This bill would resolve an apparent conflict between provisions in chapter 10 of Title 40A of the New Jersey Statutes, which permit 12 municipalities to offer group health insurance benefits to volunteer 13 14 fire fighters and emergency responders, and provisions in chapter 15 27A of Title 17B of the New Jersey Statutes regarding small employer health benefits plans. 16 For example, although N.J.S.40A:10-30 authorizes a municipality to provide group health 17 plans to volunteer firefighters, those volunteers are not considered 18 19 eligible employees under the small employer health benefits plan 20 statutes. This bill would clarify that these volunteers, as well as 21 emergency responders, may be included in the group of eligible 22 employees in municipalities regarded as small employers, and 23 thereby receive coverage under the same group plan.