SENATE, No. 3283 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED DECEMBER 10, 2020

Sponsored by: Senator DAWN MARIE ADDIEGO District 8 (Atlantic, Burlington and Camden) Senator JOSEPH A. LAGANA District 38 (Bergen and Passaic) Senator VIN GOPAL District 11 (Monmouth)

SYNOPSIS

Concerns emergency unemployment benefits and shared work benefits.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 12/14/2020)

2

AN ACT concerning emergency unemployment benefits and shared

work benefits, supplementing P.L.1970, c.324, and amending

1

2

3

4 5

6

7 8

9

10

11

12

13

14 15

16

17

18

19

20

21

22

23

24

25

26

27

28 29

30

31

32

33

34

35

36 37

38

39

40

41

42 43

44

45

P.L.2020, c.57.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey: 1. (New section) As used in sections 1 through 5 of P.L.)(pending before the Legislature as this bill): (C. c. "CARES Act" means the federal "Coronavirus Aid, Relief, and Economic Security Act", Pub.L. 116–136. "Emergency unemployment benefit period" means the period which begins on December 20, 2020, and ends on February 27, 2021, or at the conclusion of the calendar week in which total expenditures of emergency unemployment benefits chargeable to the unemployment compensation fund Statewide first exceed \$350 million, if the conclusion of that week occurs before February 27,2021. No emergency unemployment benefits shall be paid to any individual with respect to periods of unemployment after February 27, 2021. "Emergency unemployment benefits" means benefits financed entirely by the State and paid to exhaustees pursuant to sections 1 through 5 of P.L., c. (C.)(pending before the Legislature as this bill). "Exhaustee" means an individual who, at any time during the emergency unemployment benefit period, has exhausted all of the regular benefits that were available to the individual pursuant to the "unemployment compensation law," R.S.43:21-1 et seq., including benefits payable to federal civilian employees and ex-service persons or payable under the combined wage program, all extended unemployment benefits available under State or federal laws, including PUA benefits, and all other unemployment benefits provided under the CARES Act, except that the individual shall still be an exhaustee if the only other unemployment benefits the individual receives during emergency unemployment benefit period are federal unemployment benefits intended to supplement State unemployment benefits during a benefit week, such as the \$600 per week of federal Pandemic Unemployment Compensation that was provided pursuant to the CARES Act during 2020. "PUA benefits" means pandemic unemployment assistance benefits provided pursuant to the CARES Act. 2. (New section) a. During the emergency unemployment benefit period, an exhaustee who continues to meet the eligibility requirements for regular unemployment benefits pursuant to the EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter underlined thus is new matter.

3

1 provisions of the "unemployment compensation law," R.S.43:21-1 et 2 seq., except as provided in subsection b. of this section, or the 3 eligibility requirements for PUA benefits or other unemployment 4 benefits the exhaustee received pursuant to the CARES Act, may 5 receive weekly emergency unemployment benefits in an amount 6 equal to the weekly benefit amount of the exhaustee's most recent 7 regular unemployment benefit claim under the "unemployment 8 compensation law," R.S.43:21-1 et seq., or, if the exhaustee was 9 receiving PUA benefits pursuant to the CARES Act, equal to the 10 weekly benefit amount of the exhaustee's PUA benefit claim.

11 b. For any week of the emergency benefit period in which the 12 public health emergency and state of emergency declared by the 13 Governor on March 9, 2020, and any subsequent extensions of that 14 public health emergency and state of emergency are in effect, all 15 modifications or waivers of requirements for job search and 16 availability to work made with respect to unemployment benefits 17 provided pursuant to the CARES Act shall apply with respect to a 18 claim for emergency unemployment benefits.

19 c. The maximum emergency unemployment benefits an 20 individual may receive pursuant to sections 1 through 5 of P.L. 21)(pending before the Legislature as this bill) shall be eight c. (C. 22 times the weekly benefit amount that was payable to the individual 23 pursuant to the "unemployment compensation law," R.S.43:21-1 et 24 seq., including benefits payable to federal civilian employees and ex-25 service persons or payable under the combined wage program, or that 26 was payable as PUA benefits pursuant to the CARES Act, in the 27 individual's applicable benefit year.

28

29 3. (New section) No employer's account shall be charged for 30 emergency unemployment benefits paid to an unemployed individual 31 pursuant to sections 1 through 5 of P.L. , c. (C.)(pending 32 before the Legislature as this bill), provided that emergency 33 unemployment benefits paid to federal civilian employees shall be 34 charged to the appropriate federal account, and emergency 35 unemployment benefits paid to ex-service persons shall be charged to the General Fund. 36

37

4. (New section) a. Emergency unemployment benefits shall be
paid pursuant to the provisions of sections 1 through 5 of P.L. ,

40)(pending before the Legislature as this bill) only with (C. c. 41 respect to weeks not within an extended benefit period, and not 42 within a period covered by any federal law allowing the filing of new 43 claims extending benefits beyond those provided for as regular or 44 extended benefits, except as provided in subsection b. of this section. 45 b. To the extent permitted by federal law without penalty, the 46 payment of emergency unemployment benefits to an individual shall 47 be discontinued, if the individual becomes eligible for, and 48 commences to receive, any unemployment benefits which become

S3283 ADDIEGO, LAGANA

4

available to the individual during the emergency unemployment
benefit period, except that emergency unemployment benefits may
be paid to an individual in the same weeks as federal unemployment
benefits intended to supplement State unemployment benefits, such
as the \$600 per week of federal Pandemic Unemployment
Compensation that was provided pursuant to the CARES Act during
2020.

8

9 5. (New section) The division shall use appropriate 10 administrative means to ensure that emergency unemployment benefits are paid only to individuals who meet the requirements of 11 12 sections 1 through 5 of P.L. , c. (C.)(pending before the 13 Legislature as this bill). These administrative actions may include, 14 but shall not be limited to, matching the claimant's social security 15 number against available wage records to ensure that no earnings 16 were reported for that claimant by employers under R.S.43:21-14 for 17 periods in which emergency unemployment benefits were paid.

18

19 6. Section 5 of P.L.2020, c.57 (C.43:21-20.13) is amended to20 read as follows:

21 5. To facilitate the providing of the maximum possible benefits 22 for employees and savings for employers in the State from the federal 23 financing of unemployment benefits provided in connection with 24 short-time compensation programs pursuant to section 2108 of the 25 "Coronavirus Aid, Relief, and Economic Security Act," Pub. Law 26 116-136 and from federal financing of emergency increases in 27 unemployment benefits under section 2104 of that act, and any 28 extension or reinstatement of the federal financing for those purposes 29 pursuant to any subsequent federal legislation, the division shall, 30 during the period [from] <u>commencing with</u> the effective date of this 31 act [until December 31, 2020], undertake the following actions:

32 Make available to all employers who may be eligible to a. 33 participate in a shared work program pursuant to P.L.2011, c.154 34 (C.43:21-20.3 et seq.) for which full federal funding of short-time 35 unemployment benefits is available pursuant to section 2108 of the "Coronavirus Aid, Relief, and Economic Security Act," Pub. Law 36 37 116-136, and pursuant to any extension or reinstatement of the 38 federal financing for those purposes pursuant to any subsequent 39 federal legislation, a guidance document which explains:

40 (1) what the employer is required to do to establish, pursuant to 41 P.L.2011, c.154 (C.43:21-20.3 et seq.), shared work programs 42 eligible for the federal funding, including providing certification to 43 the division that any union representing employees in collective 44 bargaining has entered into a written agreement regarding the terms 45 of the program and certification that the employer will continue 46 providing any current health insurance and pension coverage, paid 47 time off and other benefits in the manner required by P.L.2011, c.154 48 (C.43:21-20.3 et seq.);

1 (2) procedures for an employer to make an application for 2 approval of a shared work program, including an explanation of how 3 the employer may make preliminary calculations of benefits to be 4 paid to participating employees to expedite the commencement of the 5 payment of the benefits in the shortest possible time;

b. Provide any eligible employer with guidance in making anapplication for approval of a shared work program;

8 c. Permit an application for approval of a shared work program 9 to be submitted to, and approved by, the division in advance of the 10 date on which reduced hours of employment are to commence to 11 permit payment of benefits under the program immediately upon that 12 commencement;

d. Permit employers who have fully laid off employees to resume employing those employees on a partial basis in a manner consistent with the requirements of P.L.2011, c.154 (C.43:21-20.3 et seq.), and establish a shared work program to make short-time benefits available to those employees; and

e. Permit, upon the approval of a shared work program, of the payment of benefits retroactively back to the time that the shared work application was submitted and commenced in a manner consistent with the requirements of P.L.2011, c.154 (C.43:21-20.3 et seq.).

23 <u>The division shall continue to undertake the actions indicated in</u>
 24 <u>subsections b., c., d., and e. of this section whether or not full federal</u>
 25 <u>funding of short-time unemployment benefits continues to be</u>
 26 <u>available.</u>

7. This act shall take effect immediately.

27 (cf: P.L.2020, c.57, s.5)

- 28
- 29
- 30 31

32 33

STATEMENT

34 This bill provides eight weeks of emergency unemployment 35 benefits during the period from December 22, 2020 to February 27, 2021, or to the calendar week in which total expenditures of 36 37 emergency unemployment benefits first exceed \$350 million, if the 38 conclusion of that week occurs before February 27, 2021, to 39 individuals who exhaust all other unemployment benefits. The bill 40 provides the emergency unemployment benefits to individuals who 41 have exhausted their regular State unemployment benefits, any State 42 or federal extended unemployment benefits, and any other federal 43 unemployment benefits, including those that are provided to self-44 employed workers, gig workers, and other workers who are not 45 eligible for regular State unemployment benefits. The amount of the 46 weekly emergency unemployment benefit paid to an individual is the 47 same as the amount the individual was paid in regular State 48 unemployment benefits, or in PUA benefits, as applicable.

6

1 The emergency unemployment benefits provided by the bill is 2 funded entirely by the State. No employer's account is charged for 3 emergency unemployment benefits paid to an unemployed individual 4 pursuant to the provisions of the bill.

5 The bill also provides that the actions that the Division of 6 Unemployment and Temporary Disability is required by section 5 of 7 P.L.2020, c.57 (C.43:21-20.13) to undertake to help employers 8 obtain federal funding of shared work unemployment benefits shall 9 be continue to be required either as long as the federal funding is 10 available or after federal funds are no longer available. The actions 11 which would not continue to be required when the federal funds are 12 no longer available involve providing guidance to employer to obtain 13 those federal funds. The actions which will continue to be required 14 after the ending of the availability of the federal funding are:

providing any eligible employer with guidance in making an
 application for approval of a shared work program;

2. permitting submission and approval of applications to
participate in a shared work program in advance of the date benefits
commence;

3. permitting employers who have fully laid off employees to
resume employing those employees on a partial basis and establish a
shared work program making benefits available to those employees;
and

24 4. permitting, upon approval of a shared work program, the
25 payment of benefits retroactively back to the time that the application
26 was made for approval of a shared work program.