SENATE, No. 3528 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED MARCH 9, 2021

Sponsored by: Senator ANTHONY M. BUCCO District 25 (Morris and Somerset) Senator DECLAN J. O'SCANLON, JR. District 13 (Monmouth)

Co-Sponsored by: Senators T.Kean, Holzapfel, Corrado, Testa, Singer, Oroho, Pennacchio, Doherty, Thompson, Connors and Brown

SYNOPSIS

Provides that if minor under age 18 unlawfully buys or possesses alcoholic beverages or cannabis and receives written warning from law enforcement, the minor's parent or guardian would be notified in writing.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/15/2021)

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1 **AN ACT** concerning alcohol and cannabis use by minors and 2 amending P.L.1979, c.264.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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7 1. Section 1 of P.L.1979, c.264 (C.2C:33-15) is amended to8 read as follows:

9 1. a. (1) Any person under the legal age to purchase alcoholic 10 beverages, or under the legal age to purchase cannabis items, who 11 knowingly possesses without legal authority or who knowingly 12 consumes any alcoholic beverage, cannabis item, marijuana, or 13 hashish in any school, public conveyance, public place, or place of 14 public assembly, or motor vehicle shall be subject to the following 15 consequences:

16 (a) for a first violation, a written warning issued by a law 17 enforcement officer to the underage person and, if the underage 18 person is under 18 years of age, a written notification of a violation of this section issued by a law enforcement officer to the parent, 19 20 guardian, or other person having legal custody of the underage 21 person. The written warning shall include the person's name, 22 address, and date of birth, and a copy of the warning containing this 23 information, plus a sworn statement that includes a description of 24 the relevant facts and circumstances that support the officer's 25 determination that the person committed the violation, shall be 26 temporarily maintained in accordance with this section only for the 27 purposes of determining a second or subsequent violation subject to the consequences set forth in subparagraph (b) or (c) of this 28 29 paragraph. [Notwithstanding the provisions of] <u>Pursuant to section</u> 3 of P.L.1991, c.169 (C.33:1-81.1a) [concerning], a written 30 notification of a violation of this section by a person under 18 years 31 32 of age to the parent, guardian or other person having legal custody of the underage person[, a written notification] shall [not] be 33 provided [pursuant to that section] for [a first] any violation of 34 35 this paragraph.

36 (b) for a second violation, a written warning issued by a law 37 enforcement officer to the underage person indicating that a second 38 violation has occurred, which includes the person's name, address, 39 and date of birth. If the violation is by a person 18 years of age or 40 older, the officer shall provide the person with informational 41 materials about how to access community services provided by 42 public or private agencies and organizations that shall assist the 43 person with opportunities to access further social services, 44 including but not limited to counseling, tutoring programs, 45 mentoring services, and faith-based or other community initiatives.

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

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1 If the violation is by a person under 18 years of age, a written 2 notification concerning the second violation, along with a copy of 3 the written warning for the person's first violation, shall be 4 provided to the parent, guardian or other person having legal 5 custody of the underage person in accordance with section 3 of 6 P.L.1991, c.169 (C.33:1-81.1a). The written notification shall 7 include the same or similar informational materials about how to 8 access community services provided by public or private agencies 9 and organizations as those provided directly by a law enforcement 10 officer to a person 18 years of age or older who commits a second 11 violation of this paragraph. A copy of the second written warning 12 to the underage person, and, if applicable, the written notification to 13 the parent, guardian or other person having legal custody of the 14 underage person concerning the second warning, plus a sworn 15 statement that includes a description of the relevant facts and 16 circumstances that support the officer's determination that the 17 person committed the second violation, shall be temporarily 18 maintained in accordance with this section only for the purposes of 19 determining a subsequent violation subject to the consequences set 20 forth in subparagraph (c) of this paragraph.

21 for a third or subsequent violation, a write-up issued by a (c) 22 law enforcement officer to the underage person indicating that a 23 third or subsequent violation has occurred, which includes the 24 person's name, address, and date of birth. If the violation is by a 25 person 18 years of age or older, the officer shall include with the 26 write-up a referral for accessing community services provided by a 27 public or private agency or organization, and provide notice to that 28 agency or organization of the referral which may also be used to 29 initiate contact with the person, and the agency or organization shall 30 offer assistance to the person with opportunities to access further 31 social services, including but not limited to counseling, tutoring programs, mentoring services, and faith-based or other community 32 33 initiatives. If the violation is by a person under 18 years of age, a 34 written notification concerning the third or subsequent violation 35 shall be provided to the parent, guardian or other person having 36 legal custody of the underage person in accordance with section 3 37 of P.L.1991, c.169 (C.33:1-81.1a). The written notification shall 38 include a referral for the person and the parent, guardian or other 39 person having legal custody of the underage person for accessing 40 community services provided by a public or private agency or 41 organization, and provide notice to that agency or organization of 42 the referral which may also then be used to initiate contact with 43 both persons, and the agency or organization shall offer assistance 44 to both with opportunities to access further social services, 45 including counseling, tutoring programs, mentoring services, and 46 faith-based or other community initiatives. A copy of a write-up for 47 a third or subsequent violation, the written notification to the 48 parent, guardian or other person having legal custody of the

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1 underage person, if applicable, and accompanying referrals, plus a 2 sworn statement that includes a description of the relevant facts and 3 circumstances that support the officer's determination that the 4 person committed the third or subsequent violation, shall be 5 temporarily maintained in accordance with this section only to the extent necessary to track referrals to agencies and organizations, as 6 7 well as for the purposes of determining a subsequent violation 8 subject to the consequences set forth in this subparagraph.

9 The failure of a person under the legal age to purchase alcoholic 10 beverages or cannabis items, or the failure of a parent, guardian or 11 other person having legal custody of the underage person, to accept 12 assistance from an agency or organization to which a law enforcement referral was made, or to access any community 13 14 services provided by that agency or organization shall not result in 15 any summons, initiation of a complaint, or other legal action to be 16 adjudicated and enforced in any court.

(2) (a) A person under the legal age to purchase alcoholic
beverages or cannabis items is not capable of giving lawful consent
to a search to determine a violation of this section, and a law
enforcement officer shall not request that a person consent to a
search for that purpose.

(b) The odor of an alcoholic beverage, marijuana, hashish, 22 23 cannabis, or cannabis item, or burnt marijuana, hashish, cannabis, 24 or cannabis item, shall not constitute reasonable articulable 25 suspicion to initiate an investigatory stop of a person, nor shall it 26 constitute probable cause to initiate a search of a person or that 27 person's personal property to determine a violation of paragraph (1) 28 of this subsection. Additionally, the unconcealed possession of an 29 alcoholic beverage, marijuana, hashish, or cannabis item in 30 violation of paragraph (1) of this subsection, observed in plain sight 31 by a law enforcement officer, shall not constitute probable cause to 32 initiate a search of a person or that person's personal property to 33 determine any further violation of that paragraph or any other 34 violation of law.

35 (3) A person under the legal age to purchase alcoholic beverages 36 or cannabis items who violates paragraph (1) of this subsection for 37 possessing or consuming an alcoholic beverage, marijuana, hashish, 38 or a cannabis item shall not be subject to arrest, and shall not be 39 subject to detention or otherwise be taken into custody by a law 40 enforcement officer except to the extent required to issue a written 41 warning or write-up, provide notice of a violation to a parent, 42 guardian or other person having legal custody of the underage 43 person in accordance with section 3 of P.L.1991, c.169 (C.33:1-44 81a), or make referrals for accessing community services provided 45 by a public or private agency or organization due to a third or 46 subsequent violation, unless the person is being arrested, detained, 47 or otherwise taken into custody for also committing another violation of law for which that action is legally permitted or
 required.

3 (4) Consistent with the provisions of subsection c. of section 1 4 of P.L.2020, c.129 (C.40A:14-118.5), the video and audio recording 5 functions of a law enforcement officer's body worn camera, as 6 defined in that section, shall be activated whenever the law 7 enforcement officer is responding to a call for service related to a 8 violation or suspected violation of paragraph (1) of this subsection 9 for possessing or consuming an alcoholic beverage, marijuana, 10 hashish, or a cannabis item, or at the initiation of any other law enforcement or investigative encounter between an officer and a 11 12 person related to a violation or suspected violation of that paragraph, and shall remain activated until the encounter has fully 13 14 concluded and the officer leaves the scene of the encounter; 15 provided, however, that the video and audio recording functions of a body worn camera shall not be deactivated pursuant to 16 17 subparagraph (a) of paragraph (2) of subsection c. of P.L.2020, 18 c.129 (C.40A:14-118.5), based on a request to deactivate the 19 camera by a person who is the subject of a responsive call for service or law enforcement or investigative encounter related to a 20 21 violation or suspected violation of paragraph (1)of this subsection.

22 As part of the process for the issuance of a written warning (5) 23 or write-up to a person for a violation of paragraph (1)of this 24 subsection, the law enforcement officer shall take possession of any 25 alcoholic beverage, marijuana, hashish, or cannabis item from the 26 person, and any drug or cannabis paraphernalia for use with any 27 marijuana, hashish, or cannabis item. The existence and description 28 of the alcoholic beverage, marijuana, hashish, or cannabis item, and 29 any drug or cannabis paraphernalia shall be included in the sworn 30 statement that includes a description of the relevant facts and 31 circumstances that support the officer's determination that the 32 person committed a violation, and which record is temporarily 33 maintained in accordance with this section to determine subsequent 34 possession or consumption violations, and track referrals for 35 accessing community services provided by a public or private 36 agency or organization due to a third or subsequent violation. Any 37 alcoholic beverage, marijuana, hashish, cannabis item, or drug or 38 cannabis paraphernalia obtained by the law enforcement officer 39 shall either be destroyed or secured for use in law enforcement 40 training or educational programs in accordance with applicable law 41 and directives issued by the Attorney General.

42 (6) With respect to any violation of paragraph (1) of this
43 subsection concerning the possession or consumption of an
44 alcoholic beverage, marijuana, hashish, or any cannabis item:

(a) a person under the legal age to purchase alcoholic beverages
or cannabis items shall not be photographed or fingerprinted,
notwithstanding any provisions of section 2 of P.L.1982, c.79
(C.2A:4A-61) to the contrary;

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1 (b) (i) any copy of any written warning or write-up issued to a 2 person under the legal age to purchase alcoholic beverages or 3 cannabis items, written notification provided to the person's parent, 4 guardian or other person having legal custody in accordance with 5 section 3 of P.L.1991, c.169 (C.33:1-81.1a), sworn statement 6 describing the relevant facts and circumstances that support an 7 officer's determination that a person committed a violation, or 8 referrals for accessing community services provided by a public or 9 private agency or organization pertaining to a third or subsequent 10 violation shall be segregated and maintained in a separate physical 11 location or electronic repository or database from any other records 12 maintained by a law enforcement agency, and reported to the 13 Attorney General in a manner so that they are similarly segregated 14 and maintained in a separate physical location or electronic 15 repository or database from other law enforcement records 16 accessible to the Attorney General and State and local law 17 enforcement agencies, and shall not be transferred to or copied and 18 placed in any other physical location or electronic repository or 19 database containing any other law enforcement records. These 20 records shall only be used to the extent necessary to determine a 21 subsequent violation of paragraph (1) of this subsection or to track 22 referrals to agencies and organizations, and shall not be revealed, 23 reviewed, or considered in any manner with respect to any current 24 or subsequent juvenile delinquency matter, including but not limited 25 to, a charge, filing, eligibility or decision for diversion or discharge, 26 or sentencing, other disposition, or related decision affecting the 27 juvenile, or with respect to any current or subsequent prosecution 28 for committing an offense or other violation of law, including but 29 not limited to, a charge, filing, eligibility or decision for diversion or discharge, or sentencing, other disposition, or related decision 30 31 affecting an adult under 21 years of age. Also, these records shall be deemed confidential and shall not be subject to public inspection 32 33 or copying pursuant to the provisions of P.L.1963, c.73 (C.47:1A-1 34 et seq.), and their existence shall not be acknowledged based upon 35 any inquiry in the same manner as if the records were expunged 36 records pursuant to the provisions of subsection a. of N.J.S.2C:52-37 15.

38 The Attorney General may use the records described herein to 39 generate the number of occurrences and other statistics concerning 40 first, second, third and subsequent violations of paragraph (1) of 41 this subsection, the municipal, county or other geographic areas 42 within which first, second, third and subsequent violations occur, 43 and the law enforcement agencies involved in first, second, third 44 and subsequent violations, which are to be compiled and made 45 available by the Attorney General in accordance with section 4 of 46 P.L.2021, c.25 (C.). The identity of any person named in a 47 record shall not be revealed or included in the information to be 48 compiled and made available in accordance with that section.

1 The records of violations shall only be maintained temporarily 2 and shall be destroyed or permanently deleted as set forth in 3 subparagraph (c) of this paragraph.

4 (ii) any records pertaining to a person's acceptance of assistance 5 from an agency or organization to which a law enforcement referral 6 was made shall not be revealed, reviewed, or considered in any 7 manner with respect to any current or subsequent juvenile 8 delinquency matter, including but not limited to, a charge, filing, 9 eligibility or decision for diversion or discharge, or sentencing, 10 other disposition, or related decision affecting the juvenile, or with 11 respect to any current or subsequent prosecution for committing an 12 offense or other violation of law, including but not limited to, a 13 charge, filing, eligibility or decision for diversion or discharge, or 14 sentencing, other disposition, or related decision affecting an adult 15 under 21 years of age. Also, these records shall be deemed 16 confidential and shall not be subject to public inspection or copying 17 pursuant to the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.), 18 and their existence shall not be acknowledged based upon any 19 inquiry in the same manner as if the records were expunged records 20 pursuant to the provisions of subsection a. of N.J.S.2C:52-15.

21 (c) all of the records maintained by a law enforcement agency 22 reported to the Attorney General as described in and 23 subsubparagraph (i) of subparagraph (b) of this paragraph shall be 24 destroyed or permanently deleted by the law enforcement agency 25 and Attorney General on the second anniversary following the 26 creation of the record concerning a violation, or not later than the 27 last day of the month in which that second anniversary date falls, or 28 alternatively not later than the 21st birthday of a person who is the 29 subject of a record, or not later than the last day of the month in 30 which that birthday falls, whichever date occurs sooner, except that 31 a record shall be maintained upon request by the person named in the record or representative thereof, the law enforcement officer 32 33 who made the record, or the law enforcement agency currently 34 maintaining the record if it involves a lawsuit, disciplinary 35 complaint, or criminal prosecution arising from the violation 36 described in the record, based on an assertion that the record has 37 evidentiary or exculpatory value. Upon final disposition of the 38 matter for which the extended record retention was requested, the 39 record shall be destroyed or permanently deleted.

(d) A law enforcement officer shall be guilty of the crime of
official deprivation of civil rights as set forth in section 3 of
P.L.2021, c.25 (C.) for violating the provisions of paragraph
(1) of this subsection that address law enforcement actions
involving persons who are under the legal age to purchase alcoholic
beverages or cannabis items.

b. (Deleted by amendment, P.L.2021, c.25)

47 c. (Deleted by amendment, P.L.2021, c.25)

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1 d. Nothing in this act shall apply to possession of alcoholic 2 beverages by any such person while actually engaged in the 3 performance of employment pursuant to an employment permit 4 issued by the Director of the Division of Alcoholic Beverage 5 Control, or for a bona fide hotel or restaurant, in accordance with the provisions of R.S.33:1-26, or while actively engaged in the 6 7 preparation of food while enrolled in a culinary arts or hotel 8 management program at a county vocational school or post-9 secondary educational institution; and nothing in this section shall 10 apply to possession of cannabis items by any such person while 11 actually engaged in the performance of employment by a cannabis 12 establishment, distributor, or delivery service as permitted pursuant 13 to the "New Jersey Cannabis Regulatory, Enforcement Assistance, 14 and Marketplace Modernization Act," P.L.2021, c.16. 15 e. Except as otherwise provided in this section, the provisions 16 of section 3 of P.L.1991, c.169 (C.33:1-81.1a) shall apply to a 17 parent, guardian or other person with legal custody of a person 18 under 18 years of age who is found to be in violation of this section. 19 f. An underage person and one or two other persons shall be

20 immune from prosecution under this section if:

(1) one of the underage persons called 9-1-1 and reported that
another underage person was in need of medical assistance due to
alcohol consumption, or the consumption of marijuana, hashish, or
a cannabis item;

(2) the underage person who called 9-1-1 and, if applicable, one
or two other persons acting in concert with the underage person
who called 9-1-1 provided each of their names to the 9-1-1
operator;

(3) the underage person was the first person to make the 9-1-1report; and

(4) the underage person and, if applicable, one or two other
persons acting in concert with the underage person who made the 91-1 call remained on the scene with the person under the legal age
in need of medical assistance until assistance arrived and
cooperated with medical assistance and law enforcement personnel
on the scene.

The underage person who received medical assistance also shallbe immune from prosecution under this section.

39 g. For purposes of this section, an alcoholic beverage includes 40 powdered alcohol as defined by R.S.33:1-1, a cannabis item 41 includes any item available for lawful consumption pursuant to the 42 "New Jersey Cannabis Regulatory, Enforcement Assistance, and Marketplace Modernization Act," P.L.2021, c.16, and the terms 43 44 "marijuana" and "hashish" have the same meaning as set forth in 45 N.J.S.2C:35-2, and the terms "drug paraphernalia" and "cannabis 46 paraphernalia" have the same meaning as set forth in N.J.S.2C:36-1 47 and section 3 of P.L.2021, c.16 (C.), respectively.

48 (cf: P.L.2021, c.25, s.2)

1	2. This act shall take effect immediately.
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4	STATEMENT
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6	P.L.2021, c.25 established certain consequences for persons who
7	purchase or possess alcoholic beverages or cannabis items when
8	under the legal age to do so. These consequences include, for a first
9	violation, a written warning issued by a law enforcement officer to
10	the underage person. This bill provides that if the underage person
11	is under the age of 18, the law enforcement officer would also
12	provide a written notice to the parent, guardian, or other person
13	having legal custody of the minor.