SENATE, No. 3989 STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED JUNE 24, 2021

Sponsored by: Senator JOSEPH P. CRYAN District 20 (Union)

SYNOPSIS

Authorizes NJT to impose civil fines for certain violations of code of conduct.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning the powers of the New Jersey Transit 2 Corporation and amending P.L.1979, c.150 and P.L.1997, c.357. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 5 of P.L.1979, c.150 (C.27:25-5) is amended to read 8 as follows: 9 5. In addition to the powers and duties conferred upon it 10 elsewhere in this act, the corporation may do all acts necessary and 11 reasonably incident to carrying out the objectives of this act, 12 including but not in limitation thereof the following: 13 Sue and be sued; a. 14 Have an official seal and alter the same at pleasure; b. 15 c. Make and alter bylaws for its organization and internal 16 management and for the conduct of its affairs and business; 17 d. Maintain an office at such place or places within the State as 18 it may determine; 19 e. Adopt, amend and repeal such rules and regulations as it 20 may deem necessary to effectuate the purposes of this act, which 21 shall have the force and effect of law; it shall publish the same and 22 file them in accordance with the "Administrative Procedure Act," 23 P.L.1968, c.410 (C.52:14B-1 et seq.) with the Director of the Office 24 of Administrative Law; 25 f. Call to its assistance and avail itself of the service of such 26 employees of any federal, State, county or municipal department or 27 agency as it may require and as may be available to it for said 28 purpose; 29 g. Apply for, accept and expend money from any federal, State, 30 county or municipal agency or instrumentality and from any private 31 source as gifts, grants, or loans; comply with federal statutes, rules 32 and regulations, and qualify for and receive all forms of financial 33 assistance available under federal law to assure the continuance of, 34 or for the support or improvement of public transportation and as 35 may be necessary for that purpose to enter into agreements, including federally required labor protective agreements; 36 37 h. Plan, design, construct, equip, operate, improve, maintain, 38 and, through the New Jersey Transportation Trust Fund Authority, 39 finance either directly or by contract with any public or private 40 entity, public transportation services, capital equipment and 41 facilities or any parts or functions thereof, and other transportation 42 projects, or any parts or functions thereof, which may be funded under section 3 of the federal Urban Mass Transportation Act of 43 44 1964, Pub.L.88-365 (49 U.S.C. s.1602), or any successor or 45 additional federal act having substantially the same or similar

Matter underlined thus is new matter.

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

purposes or functions; the operation of the facilities of the corporation, by the corporation or any public or private entity, may include appropriate and reasonable limitations on competition in order that maximum service may be provided most efficiently to the public;

6 i. Apply for and accept, from appropriate regulatory bodies,7 authority to operate public transportation services where necessary;

j. Purchase, lease as lessee, or otherwise acquire, own, hold,
improve, use and otherwise deal in and with real or personal
property, or any interest therein, from any public or private entity,
wherever situated;

12 k. Lease as lessor, sell or otherwise dispose of on terms which 13 the corporation may prescribe, real and personal property, including 14 tangible or intangible property and consumable goods, or any 15 interest therein, to any public or private entity, in the exercise of its 16 powers and the performance of its duties under this act. In order to 17 provide or encourage adequate and efficient public transportation 18 service, the corporation may lease or otherwise permit the use or 19 occupancy of property without cost or at a nominal rental;

20 Restrict the rights of persons to enter upon or construct any 1. 21 works in or upon any property owned or leased by the corporation, 22 except under such terms as the corporation may prescribe; suspend 23 the rights of persons to access any facility, property or equipment 24 owned, leased or maintained by the corporation for a definite period 25 of time in a manner and process established by the corporation for 26 persons who, by their conduct, jeopardize the safety or well-being 27 of the Corporation's operational employees or the riding public; 28 perform or contract for the performance of all acts necessary for the 29 management, maintenance and repair of real or personal property 30 leased or otherwise used or occupied pursuant to this act; establish a 31 code of conduct regulating the conduct and safety of the public in and upon the corporation's equipment and facilities, the violation of 32 33 which shall constitute a civil offense punishable by fines 34 established by the corporation by regulation, with enforcement of 35 such fines to be pursuant to the terms of section 11 of P.L.1997, 36 c.357 (C.27:25-5.16), provided that nothing herein shall be 37 construed to limit the authority of the New Jersey Transit Police 38 Department or any other law enforcement entity to enforce the 39 criminal laws of the State of New Jersey, including in and upon the 40 corporation's equipment and facilities, where a violation of the 41 corporation's code of conduct also constitutes a violation of the 42 "New Jersey Code of Criminal Justice;" 43 m. Establish one or more operating divisions as deemed

43 m. Establish one or more operating divisions as deemed 44 necessary;

n. Set and collect fares and determine levels of service for
service provided by the corporation either directly or by contract
including, but not limited to, such reduced fare programs as deemed
appropriate by the corporation; revenues derived from such service

may be collected by the corporation and shall be available to thecorporation for use in furtherance of any of the purposes of this act;

o. Set and collect rentals, fees, charges or other payments from
the lease, use, occupancy or disposition of properties owned or
leased by the corporation; such revenues shall be available to the
corporation for use in furtherance of any of the purposes of this act;

p. Deposit corporate revenues in interest bearing accounts or in
the State of New Jersey Cash Management Fund established
pursuant to section 1 of P.L.1977, c.281 (C.52:18A-90.4);

q. Delegate to subordinate officers of the corporation such
powers and duties as the corporation shall deem necessary and
proper to carry out the purposes of this act;

13 r. (1) Procure and enter into contracts for any type of insurance 14 and indemnify against loss or damage to property from any cause, including loss of use and occupancy, against death or injury of any 15 16 person, against employees' liability, against any act of any member, 17 officer, employee or servant of the corporation, whether part-time, 18 full-time, compensated or noncompensated, in the performance of 19 the duties of his office or employment or any other insurable risk. 20 In addition, the corporation may carry its own liability insurance 21 and may also establish and utilize a wholly-owned insurance 22 subsidiary or captive provided the subsidiary or captive is 23 domiciled in the United States in a state which is accredited by the 24 National Association of Insurance Commissioners and which 25 licenses and regulates wholly-owned insurance subsidiaries or 26 captives; and

27 (2) Pursuant to paragraph (1) of this subsection, the 28 corporation's chief of procurement is authorized to reach an 29 agreement to defend and indemnify a person against claims, causes 30 of action, demands, costs or judgments against that person arising 31 as a direct result of that person's contract with the corporation, upon 32 the terms and limitations the chief deems reasonable and 33 appropriate. An agreement to defend and indemnify pursuant to 34 this subsection shall not bar, reduce, limit or affect any remedies 35 which the corporation may have to enforce the corporation's 36 agreement or to assert a claim for damages to which the corporation 37 may be entitled arising out of the person's failure to perform the 38 agreement, or for the recovery of funds expended for the defense of 39 a person if the defense was undertaken in response to a claim or 40 cause of action brought against the person which is proven to have 41 arisen from gross negligence, willful misconduct, fraud, intentional 42 tort, bad faith, or criminal conduct. No one other than the person 43 who is party to the agreement with the corporation may enforce any 44 agreement for defense or indemnification between that person and 45 the corporation;

46 s. Promote the use of public transportation services, coordinate
47 ticket sales and passenger information and sell, lease or otherwise

contract for advertising in or on the equipment or facilities of the
 corporation;

t. Adopt and maintain employee benefit programs for
employees of the corporation including, but not limited to, pension,
deferred compensation, medical disability, and death benefits, and
which programs may utilize insurance contracts, trust funds, and
any other appropriate means of providing the stipulated benefits,
and may involve new plans or the continuation of plans previously
established by entities acquired by the corporation;

10 u. Own, control, vote, and exercise any and all other rights 11 incidental to the ownership of any equity, membership interest, or 12 any shares of the capital stock of any incorporated entity acquired, 13 formed, incorporated, or established by law by the corporation 14 pursuant to the powers granted by this act. Any such corporate entity may be utilized in order to enable the corporation to 15 16 participate with other private or public entities in any transaction, 17 memorandum of understanding, undertaking, or arrangement that 18 the corporation would have the power to conduct by itself, whether 19 or not such participation involves sharing or delegation of control 20 with or to other public or private entities regarding the ownership, 21 operation, control, and management of services, equipment, or 22 facilities. For purposes of this subsection, "corporate entity" means 23 any business entity, including but not limited to, any corporation, 24 limited liability company, joint venture, limited partnership, general 25 partnership, association of any kind, or collaborative arrangement 26 that may be jointly owned by the corporation and any other public 27 or private entities that provide public transportation services;

v. Enter into any and all agreements or contracts, execute any
and all instruments, and do and perform any and all acts or things
necessary, convenient or desirable for the purposes of the
corporation, or to carry out any power expressly or implicitly given
in this act;

33 w. Notwithstanding the provisions of section 17 of P.L.1979, 34 c.150 (C.27:25-17) or any other law to the contrary, (1) issue 35 operating grant anticipation notes which shall be secured and retired 36 from operating assistance grants authorized under section 9 of the 37 federal Urban Mass Transportation Act of 1964, Pub.L.88-365 (49 38 U.S.C. s.1602), or any successor or additional federal act having 39 substantially the same or similar purposes or functions and (2) issue 40 capital grant anticipation notes which shall be secured and retired 41 from capital assistance grants authorized under section 3 or section 42 9 of the federal Urban Mass Transportation Act of 1964, Pub.L.88-43 365 (49 U.S.C. s.1602), or any successor or additional federal act 44 having substantially the same or similar purposes or functions. As 45 used in this subsection, "operating grant anticipation notes" or 46 "capital grant anticipation notes" (hereinafter referred to as "notes") 47 means credit obligations issued in anticipation of these grants. All 48 grant anticipation notes shall be authorized by a resolution or

1 resolutions of the corporation, and may be issued in one or more 2 series and shall bear the date, or dates, bear interest at the rate or 3 rates of interest per annum, be in the denomination or 4 denominations, be in the form, carry the conversion or registration 5 privileges, have the rank or priority, be executed in such manner as 6 the resolution or resolutions require. The notes may be sold at 7 public or private sale at the price or prices and in the manner that 8 the corporation determines. The notes of the corporation, the sale or 9 transfer thereof, and the income derived therefrom by the 10 purchasers of the notes, shall, at all times, be free from taxation for 11 State or local purposes, under any law of the State or any political 12 subdivision thereof. Notes may be issued under the provisions of 13 P.L.1979, c.150 (C.27:25-1 et seq.) without obtaining the consent of 14 any department, division, commission, board, bureau or agency of the State, and without any other proceedings, conditions, or things 15 16 which are specifically required by P.L.1979, c.150 (C.27:25-1 et 17 seq.). The notes issued pursuant to P.L.1979, c.150 (C.27:25-1 et 18 seq.) shall not in any way create or constitute any indebtedness, 19 liability or obligation of the State or of any political subdivision 20 thereof or of the corporation, except as provided herein.

21 The grant anticipation notes shall be payable solely from (1) note 22 proceeds, to the extent not disbursed to the corporation, (2) grant 23 payments if, as, and when received from the federal government, 24 and (3) investment earnings on note proceeds, to the extent not 25 disbursed to the corporation. Each note shall contain on its face a 26 statement to the effect that the corporation is obligated to pay the 27 principal thereof or the interest thereon only from these grants to 28 the corporation and from the proceeds of the notes and investment 29 earnings on the proceeds of the notes, to the extent not disbursed to 30 the corporation, and that neither the faith and credit nor the taxing 31 power of the State or of any political subdivision thereof or of the 32 corporation is pledged to the payment of the principal and interest 33 on these notes. Neither the members of the corporation's board nor 34 any person executing the transactions are personally liable on those 35 notes nor are they otherwise liable for their actions. Subject to any 36 agreement with the debtholders, the corporation may invest moneys 37 of the corporation not required for immediate use, including 38 proceeds from the sale of any notes, in such obligations, securities 39 and other investments as the corporation shall deem prudent;

40 x. Enter into agreements with a public or private entity or 41 consortia thereof to provide for the development of demonstration 42 projects through the use of public-private partnerships pursuant to 43 sections 1 through 9 of P.L.1997, c.136 (C.27:1D-1 through 44 C.27:1D-9);

45 y. Enter into agreements with a public or private entity or 46 consortia thereof to provide for the development of projects through 47 the use of public-private partnerships. All building construction 48 projects under a public-private partnership agreement entered into

1 pursuant to this subsection shall contain a project labor agreement, 2 unless the federal government or a court of competent jurisdiction 3 determines that requiring such an agreement would violate federal 4 law or regulation, or including such an agreement would preclude 5 the corporation from receiving federal funding for the project. Project labor agreements shall be subject to the provisions of 6 7 P.L.2002, c.44 (C.52:38-1 et seq.); and 8 z. To employ and retain legal counsel at the corporation's 9 discretion, including choosing representation by the Attorney 10 General. (cf: P.L.2018, c.162, s.4) 11 12 13 2. Section 11 of P.L.1997, c.357 (C.27:25-5.16) is amended to 14 read as follows: 15 11. A violation of the provisions of [this act] chapter 25 of this <u>Title</u> or any rules or regulations adopted pursuant to [this act] 16 17 chapter 25 of this Title by the corporation shall be punishable by a 18 civil penalty not exceeding [\$100] <u>\$500</u>, in addition to court costs, 19 enforced in a summary proceeding pursuant to ["the penalty 20 enforcement law," N.J.S.2A:58-1 et seq] the "Penalty Enforcement 21 Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.). The Rules 22 Governing the Courts of the State of New Jersey shall govern the 23 practice and procedure in such proceedings. Notwithstanding any 24 other law to the contrary, the court shall remit 50% of any civil 25 penalty imposed to the corporation for use in furtherance of any of the <u>corporation's</u> purposes [of this act] and 50% shall be forwarded 26 27 to the proper financial officer of the local government entity in 28 which the municipal or central municipal court has been established to be used for the local government entity to defray the cost of 29 30 operating the court and for general government use. 31 (cf: P.L.1997, c.357, s.11) 32 3. This act shall take effect immediately.

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STATEMENT

38 This bill authorizes the New Jersey Transit Corporation (NJ 39 Transit) to suspend individuals from NJ Transit services and 40 facilities who endanger the safety and wellbeing of NJ Transit 41 employees or the public and to establish a code of conduct regulating the conduct and safety of the public on NJ Transit's 42 equipment and facilities and to establish civil penalties for 43 44 violations of the code of conduct. The bill also increases the 45 maximum penalty for violations of NJ Transit's enabling statutes 46 from \$100 to \$500.